

IN THE UNITED STATES DISTRICT COURT  
FOR THE WESTERN DISTRICT OF TEXAS  
SAN ANTONIO DIVISION

SHANNON PEREZ, et al.,	§	
Plaintiffs,	§	
	§	
v.	§	CIVIL ACTION NO.
	§	11-CA-360-OLG-JES-XR
STATE OF TEXAS, et al.,	§	[Lead Case]
Defendants.	§	

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MEXICAN AMERICAN	§	
LEGISLATIVE CAUCUS, TEXAS	§	
HOUSE OF REPRESENTATIVES,	§	
Plaintiffs,	§	CIVIL ACTION NO.
v.	§	SA-11-CA-361-OLG-JES-XR
	§	[Consolidated Case]
STATE OF TEXAS, et al.,	§	
Defendants.	§	

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TEXAS LATINO REDISTRICTING	§	
TASK FORCE, et al.,	§	
Plaintiffs,	§	CIVIL ACTION NO.
v.	§	SA-11-CA-490-OLG-JES-XR
	§	[Consolidated Case]
RICK PERRY,	§	
Defendant.	§	

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MARGARITA V. QUESADA, et al.,	§	
Plaintiffs,	§	
v.	§	CIVIL ACTION NO.
	§	SA-11-CA-592-OLG-JES-XR
RICK PERRY, et al.,	§	[Consolidated Case]
Defendants.	§	

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EDDIE RODRIGUEZ, et al.,	§	
Plaintiffs,	§	
v.	§	CIVIL ACTION NO.
	§	SA-11-CA-635-OLG-JES-XR
RICK PERRY, et al.,	§	[Consolidated Case]
Defendants.	§	

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**REPLY TO STATE’S RESPONSE TO  
CONDITIONAL MOTION FOR PRELIMINARY INJUNCTION**

The LULAC plaintiffs, NAACP plaintiffs, Perez plaintiffs, Quesada plaintiffs, and Rodriguez plaintiffs (collectively, “movants”) reply to the state defendants’ response (Docs. 1321 & 1322) in opposition to the movants request for a preliminary injunction.

**I. THE STATE’S RESPONSE TELLINGLY DISREGARDS THE BAIL-IN ISSUE.**

The State provides no rebuttal at all to the movants’ explanation that the 2013 plans cannot be further implemented because of the likelihood that movants will succeed in their bail-in argument. *See* Conditional Motion, Part A.2 at 3-4 (Docs. 1319 & 1320). The State argues that there has not yet been a full trial on the 2013 plans, but that argument is irrelevant to the bail-in issue. It is undisputed that the legality of the 2011 House and Congressional plans has been fully tried. The movants, along with others, explained in their 2014 post-trial briefing that the evidence in the 2011 merits trials establishes “violations of the fourteenth or fifteenth amendments justifying equitable relief,” 52 U.S.C. § 10302(c). If the Court agrees, then the bail-in provision of the Voting Rights Act instructs the Court to “retain jurisdiction” for a period deemed appropriate. *Id.* During this period of retained jurisdiction, the State is legally barred from implementing electoral

changes different than those in effect “at the time the proceeding was *commenced*.” *Id.* (emphasis added).

This proceeding was commenced in the summer of 2011. The State concedes—even insists—that its 2013 House and Congressional plans are different from the ones in effect in 2011. Consequently, if the movants have established violations of the Fourteenth or Fifteenth Amendments in the 2011 House and Congressional plans, 52 U.S.C. § 10302(c) prohibits the State from implementing the 2013 plans until and unless it has demonstrated to the Court that those plans do not have the purpose *or* effect of denying or abridging the right to vote on account of race or color.

The movants have met their burden in proving the discriminatory intent behind the 2011 re-districting plans, and they are entitled to bail-in relief. And with that relief, the State has not met its burden to demonstrate that the 2013 plans are non-retrogressive. This point is completely missed in the State’s response. And, particularly in light of the principles expressly stated in Section 10302(c) for protecting minority voting rights, the movants have also met the three other prerequisites for obtaining a preliminary injunction.

**II. THERE IS SUFFICIENT EVIDENCE IN THE TRIAL RECORD TO MAKE A LIKELIHOOD OF SUCCESS DETERMINATION FOR LARGE SWATHS OF THE 2013 MAPS.**

In light of the bail-in issue, the Court does not have to reach at this time the constitutional and statutory issues concerning the 2013 plans for House and Congressional seats. But, if it were to do so, there is ample evidence in the record thus far to issue a preliminary injunction as to their implementation. The State’s primary focus on this issue is that the 2013 plans differ from the 2011 plans and, since a full evidentiary hearing on the 2013 plans has yet to occur, there is insuffi-

cient evidence at this time for the movants to show a likelihood of success on the merits of the direct challenges to the 2013 plans. *See* State Resp. at 3.

But the 2013 House and Congressional plans are identical to the 2011 plans in many areas under challenge. The 2011 and 2013 House plans are the same for districts under challenge in Fort Bend, Nueces, Bell, and McLennan Counties and virtually the same for challenged districts in Dallas, Tarrant, and Harris Counties. The 2011 and 2013 Congressional plans are the same for challenged districts such as CD35 and the South Texas envelope/Nueces County areas.

As to all these areas, there is ample evidence in the record from the evidentiary hearings that have been held thus far for the Court to conclude that the movants have established a likelihood of success on the merits of their challenges to these parts of the map. Even as to CD23 as reconfigured in the 2013 Congressional map, the Court has sufficient evidence before it to make a preliminary injunction determination.<sup>1</sup>

The State's response also falters in its rather confusing assertion that "[i]t is not plausible that every plaintiff faces an imminent threat to his or her fundamental rights." State Resp. at 5-6. The movants are in every challenged district and area.<sup>2</sup> It is beyond dispute that voters who reside in discriminatorily-drawn districts that will dilute the strength of their votes are irreparably and immediately harmed when an election is conducted under those districts.

Finally, it should be understood that, contrary to the State's argument, there is sufficient time to put in place at least an interim plan for the 2016 election cycle. It is nearly two months

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<sup>1</sup> For example, Dr. Ansolabehere's report and testimony in the August 2014 trial addresses the version of CD23 in the 2013 map and questions whether it performs as a Latino opportunity district. In contrast, the State has no evidence whatever to support its apparent insinuation that Latino voters in 2014 preferred the successful Republican candidate. *See* State Resp. at 5 ("[t]o the extent Hispanic voters in CD 23 . . .")

<sup>2</sup> There are NAACP plaintiffs, LULAC plaintiffs, and the Perez plaintiffs in each of the challenged House districts and areas. The same goes for those plaintiffs, as well as the Quesada plaintiffs and the Rodriguez plaintiffs, and Congressional districts and areas. *See, e.g.* Prop. FF/CL (Doc. 1277-1) ¶¶ 14-37; Mendoza Decl. (Doc. 1302-1) ¶¶ 5-7.

until candidate qualifying for party primaries would close under the current State schedule. The Texas Legislature has further stretched the length of the primary season, extending it by more than a month. Primaries will not close until May 24, 2016, the new, later date for primary run-offs. Under an even tighter schedule in 2012, the Court was able to fashion interim plans using something less than a full evidentiary hearing.<sup>3</sup>

#### CONCLUSION

The Court should preliminarily enjoin further implementation of the 2013 House and Congressional plans, as prayed for in the conditional motion for a preliminary injunction.

Respectfully submitted,

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<sup>3</sup> In 2012, the Court solicited critical comments rather than receive evidence on a proposed compromise plan.

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**CERTIFICATE OF SERVICE**

I hereby certify that on the 23<sup>rd</sup> day of October, 2015, I filed a copy of the foregoing for service on counsel of record in this proceeding through the Court's CM/ECF system.

    /s/ Renea Hicks      
Renea Hicks