

**IN THE SUPERIOR COURT FOR THE STATE OF ALASKA**  
**FOURTH JUDICIAL DISTRICT AT FAIRBANKS**

In Re 2011 Redistricting Cases.	) <b>CONSOLIDATED CASE NO.:</b>
	) <b>4FA-11-2209-CI</b>
	) 4FA-11-2213 CI
	) 1JU-11-782 CI

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**NOTICE OF COMPLIANCE WITH DECEMBER 28, 2012 ORDER OF  
REMAND AND REQUEST FOR ENTRY OF FINAL JUDGMENT**

COMES NOW, the Alaska Redistricting Board ("Board"), by and through counsel, Patton Boggs LLP, and hereby seeks entry of final judgment affirming the 2013 Proclamation Plan, a copy of which is attached as Exhibit A, as final and in full compliance with the previous orders of this court and the Alaska Supreme Court, and in support states the following.

**I.  
INTRODUCTION**

On December 28, 2012, the Alaska Supreme Court ruled the Board's Amended Proclamation Plan, used as the interim redistricting plan for the 2012 elections, did not comply with the Supreme Court's March 14, 2012 order of remand.<sup>1</sup> The Supreme Court held the Board had failed to follow the *Hickel* process outlined in its March 14, 2012 order when drafting the Amended Proclamation Plan, and therefore remanded the plan back to the Board a second time "to draft a new plan based on strict adherence to the *Hickel* process."<sup>2</sup>

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<sup>1</sup> *In re 2011 Redistricting Cases*, 294 P.3d 1032 (Alaska 2012).

<sup>2</sup> *Id.* at 1039.

The Board met on February 12, 2013, to discuss the Supreme Court's order and a timeframe for drafting and adopting a new plan. On June 7, 2013, the Board adopted a schedule for drafting a new *Hickel* plan that only complied with the Alaska constitutional requirements. The Board held several public meetings over this three week period, and held public hearings in Anchorage, Fairbanks, and Juneau. On June 25, 2013, the United States Supreme Court struck down Section 4 of the Voting Rights Act<sup>3</sup>, immobilizing the Section 5 preclearance requirement and thereby extinguishing any need for the Board to engage in steps 2 and 3 of the *Hickel* process.<sup>4</sup>

The Board adopted its 2013 Proclamation Plan and issued a new Proclamation of Redistricting on July 14, 2013.<sup>5</sup> The Board made findings on the record as to its compliance with the Alaska constitutional requirements of compactness, contiguity, and socio-economic integration.<sup>6</sup> That same day, the Board also unanimously adopted its "Written Findings in Support of Alaska Redistricting Board's 2013 Proclamation Plan"

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<sup>3</sup> *Shelby County v. Holder, et al.*, 570 U.S. \_\_\_\_ (2013).

<sup>4</sup> See Order Re Riley Plaintiffs' Motion for Order Establishing Deadlines on Final Plan (July 5, 2013).

<sup>5</sup> A copy of the Board's 2013 Proclamation of Final Redistricting and Accompanying Findings which includes, maps, demographic data, reports, and written findings is attached hereto as Exhibit A [ARB00017343-17433].

<sup>6</sup> Transcripts were made of each of the Board's meetings and public hearings. Copies of those transcripts are attached hereto as Exhibit B [ARB00016594-16625, 16627-16867, 16982-17106].

(“Written Findings”) prior to unanimously adopting its Proclamation of Redistricting.<sup>7</sup> The Board’s 2013 Proclamation Plan complies in all respects with the Supreme Court’s December 28, 2012 Order. The 2013 Proclamation Plan contains 40 house districts and 20 Senate districts which comply in all respects with applicable federal law and Alaska constitutional standards. The Board therefore seeks entry of final judgment affirming the 2013 Proclamation Plan as final.

## II. SUMMARY OF BOARD PROCESS

On February 12, 2013, the Board met to discuss the Supreme Court’s Order of remand, staffing issues for the remand process, and the pending *Shelby County v. Holder, et al.* case before the United States Supreme Court, as well as the impact any decision in that case would have the Board’s process on remand.<sup>8</sup> The Board also discussed a timeframe for hiring a new executive director, and drafting and adopting a new plan that complied with the *Hickel* process.<sup>9</sup> The Board also instructed Board counsel to file a Request for Clarification with the Supreme Court, should the Court deny the Board’s Petition for Rehearing filed on January 7, 2013.<sup>10</sup>

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<sup>7</sup> The Board’s Written Findings are attached as pp. 3-10 of Ex. A [ARB00017345-17352].

<sup>8</sup> Ex. B at pp. 1-32, Bd. Tran. (February 12, 2013) [ARB00016594-16625].

<sup>9</sup> *See id.*

<sup>10</sup> *Id.* at p. 18, Bd. Tran. at 63:3-64:5 [ARB00016611].

The Supreme Court partially granted and partially denied the Board's Petition for Rehearing on February 15, 2013.<sup>11</sup> The Board reconvened on March 13 and March 14, 2013, to review applications and interview applicants for the Executive Director position.<sup>12</sup> Board legal counsel filed a Request for Clarification with the Supreme Court on March 19, 2013.<sup>13</sup> On April 24, 2013, the Supreme Court issued clarification of its Order.<sup>14</sup>

The Board reconvened on June 7, 2013, to discuss the still pending *Shelby County* case and the recent motion practice before this Court on the Board's schedule and process on remand.<sup>15</sup> The Board adopted a schedule for drafting and adopting a new *Hickel* plan, the first step in the *Hickel* process, which included public hearings in Anchorage, Fairbanks, and Juneau.<sup>16</sup> The Board began its work on June 12, 2013, with public work sessions over the next nine days, from June 12 through June 20, 2013, at

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<sup>11</sup> See Alaska Redistricting Board's Petition for Rehearing (January 7, 2013); Order Petition for Rehearing (February 15, 2013).

<sup>12</sup> The Board's audio equipment malfunctioned during the March 13, 2013, Board meeting and therefore no transcript for that meeting exists. A copy of the Board Meeting Minutes from the March 13, 2013, Board meeting are attached hereto as Exhibit C [ARB00016626]. See also Ex. B at pp. 33-78, Bd. Tran. (March 14, 2013) [ARB00016627-16672].

<sup>13</sup> See Alaska Redistricting Board's Request for Clarification (March 19, 2013).

<sup>14</sup> See Order (April 24, 2013).

<sup>15</sup> Ex. B at pp. 79-104, Bd. Tran. (June 7, 2013) [ARB00016673-16698].

<sup>16</sup> *Id.* at pp. 90-93, Bd. Tran. at 38:19-50:5 [ARB00016684-16687].



the Board's Anchorage office.<sup>17</sup> The Board properly noticed these meetings and made them open to the public.<sup>18</sup>

The Board encouraged and accepted third party proposals for a new *Hickel* plan.<sup>19</sup> The Board requested those who wished to submit plans for the Board's consideration do so by noon on June 21, 2013, the day the Board intended to adopt the draft *Hickel* plan(s).<sup>20</sup> Alaskans for Fair and Equitable Redistricting ("AFFER") submitted a draft statewide *Hickel* plan, as did Calista Corporation, Gazewood & Weiner, while the Ketchikan Gateway Borough submitted a regional plan for Southeast Alaska.<sup>21</sup> On June 21, 2013, the Board met and adopted seven different versions of

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<sup>17</sup> A copy of the June 7, 2013 Notice, which was posted to the Board's website and sent to the Board's listserv, is attached hereto Exhibit D [ARB00016445-16446].

<sup>18</sup> *Id.*

<sup>19</sup> *Id.*

<sup>20</sup> *Id.*

<sup>21</sup> A copy of the AFFER plan is attached hereto as Exhibit E [ARB00017191-17200]. A copy of the Calista Corporation's plan is attached hereto as Exhibit F [ARB00017231-17240]. A copy of the plan submitted by Gazewood & Weiner is attached hereto as Exhibit G [ARB00017295-17304]. A copy of the Ketchikan Gateway Borough's plan is attached hereto as Exhibit H [ARB00017305-17313].

Board drafted *Hickel* plans, Board Options A through G<sup>22</sup>, as well as all third party draft plans submitted by noon that same day.<sup>23</sup>

On June 25, 2013, the United States Supreme Court issued its decision in *Shelby County v. Holder, et al.*<sup>24</sup> Chief Justice Roberts, delivering the opinion of the Court, held Section 4 of the Voting Rights Act unconstitutional and forbid the formula in that section to be used as a basis for subjecting jurisdictions to preclearance.<sup>25</sup> The Court did not issue a holding on Section 5 itself, though Justice Ginsburg, in her dissent, recognized that without the formula in Section 4, “§5 is immobilized.”<sup>26</sup> As a result of the high court’s opinion, the Board no longer needed to complete steps 2 and 3 of the *Hickel* process, which required the Board to measure its *Hickel* plan against the requirements of the federal Voting Rights Act to determine whether it complies with the Voting Rights Act, and, if it does not, alter the districts “to the least degree reasonably necessary to ensure compliance with the Voting Rights Act.”<sup>27</sup> While the Board must

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<sup>22</sup> Ex. B at pp. 108-109, Bd. Tran. at 9:2-13:9 (June 21, 2013) [ARB00016702-16703]. A copy of the Board’s Draft Plans, Options A through G, are attached as Exhibit I [ARB00017121-17190].

<sup>23</sup> *Id.* at pp. 109-110, Bd. Tran. at 13:10-16:20 [ARB00016703-16704]. *See* Ex. E [ARB00017191-17200]; Ex. F [ARB00017231-17240]; Ex. G [ARB00017295-17304]; Ex. H [ARB00017305-17313].

<sup>24</sup> 570 U.S. \_\_ (2013).

<sup>25</sup> *Id.* at \*24.

<sup>26</sup> *Id.* at \*1 (Ginsburg, J., dissenting).

<sup>27</sup> *In re 2011 Redistricting Cases*, 274 P.3d 466, 468, 469 n.15 (Alaska 2012).

still ensure the plan does not violate Section 2 of the Voting Rights Act, the Board does not have to maintain the same number of districts as the benchmark that provide Alaska Natives with the ability to elect their candidate of choice or seek preclearance from the Department of Justice.

The Board continued forward with its schedule for step 1 of the *Hickel* process, taking public testimony on June 28, 2013 in Anchorage, July 1, 2013 in Fairbanks, and July 2, 2013 in Juneau on the adopted draft plans.<sup>28</sup> The Board invited the third parties who had submitted draft plans to present and discuss their draft plans at the public hearings.<sup>29</sup> Prior to their presentation, AFFER submitted a revised draft plan.<sup>30</sup> Calista submitted several alternative versions of its original submitted draft plan, as well as revisions to their alternative plans, both before their presentation and afterwards.<sup>31</sup> The Mat-Su Borough submitted a draft plan on the record at the June 28, 2013 public hearing.<sup>32</sup> The South Lakes Community Council submitted a regional draft plan on the

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<sup>28</sup> See Ex. D [ARB00016445-16446]; Ex. B at pp. 274-336, Bd. Tran. (June 28, 2013) [ARB00016982-17044]; Ex. B at pp. 337-375, Bd. Tran. (July 1, 2013) [ARB00017045-17083]; Ex. B at pp. 376-398, Bd. Tran. (July 2, 2013) [ARB00017084-17106].

<sup>29</sup> See Ex. D [ARB00016445-16446].

<sup>30</sup> A copy of the AFFER Revised plan (June 25, 2013), Option 2 (July 2, 2013), and Option 2 Revised (July 5, 2013), are attached as Exhibit J [ARB00017201-17230].

<sup>31</sup> A copy of the Calista Corporation's Revised plan (June 26, 2013), Option 2 (June 26, 2013), Option 2 Revised (July 3, 2013), Option 3 (June 28, 2013), Option 4 (July 3, 2013), and Option 4 Revised (July 5, 2013), are attached as Exhibit K [ARB00017241-17294].

<sup>32</sup> A copy of the Mat-Su Borough draft plan, dated June 28, 2013, is attached as Exhibit L [ARB00017314-17322].

record, and Joe McKinnon, attorney for the Alaska Democratic Party, submitted a statewide draft plan.<sup>33</sup>

The Board held public work sessions over the July 4th holiday weekend to formulate a new final redistricting plan.<sup>34</sup> On July 5, 2013, representatives from Calista and AFFER made presentations and answered questions on their revised and amended plan. Joe McKinnon also addressed the Board on the plan he had submitted individually after the June 21st deadline.<sup>35</sup> After discussion and deliberation on the record, on July 7, 2013, the Board adopted “in concept” its 2013 Proclamation Plan.<sup>36</sup> The Board recessed until 1:00 p.m. on Sunday, July 14, 2013, in order to allow staff and counsel time to perform necessary clean up on the concept plan and prepare the required documentation.<sup>37</sup> On Sunday, July 14, 2013, the Board unanimously adopted its final 2013 Proclamation Plan and the Written Findings in support of that plan, and issued its Proclamation of Redistricting.<sup>38</sup>

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<sup>33</sup> A copy of the South Lakes Community Council regional draft plan is attached as Exhibit M [ARB00017332]. A copy of the plan submitted by Joe McKinnon, dated July 2, 2013, is attached as Exhibit N [ARB00017323-17331].

<sup>34</sup> A copy of the July 2, 2013 Notice is attached as Exhibit O [ARB00016467-16468].

<sup>35</sup> Ex. B at pp. 118-165, Bd. Tran. (July 5, 2013) [ARB00016712-16759].

<sup>36</sup> Ex. B at pp. 205-259, Bd. Tran. (July 7, 2013) [ARB00016799-16853]. A copy of the July 8, 2013 Notice is attached as Exhibit P [ARB00016469].

<sup>37</sup> Ex. B at pp. 238-240, Bd. Tran. at 129:22-134:12 (July 7, 2013) [ARB00016832-16834].

<sup>38</sup> Ex. B at pp. 262-264, Bd. Tran. at 3:17-13:7 (July 14, 2013) [ARB00016856-16858]; *see also* Ex. A at pp. 1-2 (Proclamation of Redistricting) [ARB00017343-17345].

### III. THE 2013 PROCLAMATION PLAN

The 2013 Proclamation Plan complies with the requirements set forth in Article VI, section 6, as well as the one person, one vote requirement of the federal Constitution and the requirements of geographic proportionality.<sup>39</sup> Each Senate district is comprised of two contiguous House districts.<sup>40</sup> The only Borough that has been split more than once is the Mat-Su Borough, which the Board split twice as the most reasonable alternative to accommodate the excess population of the Municipality of Anchorage (“MOA”) as established by the Board Record and explained below.<sup>41</sup>

The 2013 Proclamation Plan has an “Overall Range” (the difference between the largest and smallest election district) of 4.24% for House districts and 2.96% for Senate districts, by far the lowest overall deviations of any Alaska redistricting plan in Alaska’s history.<sup>42</sup> Deviations in the five major urban areas are even lower, all being well under 2%.<sup>43</sup> While some plans submitted by third parties had lower overall deviation ranges, those plans had other issues with some or all of the Alaska constitutional requirements

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<sup>39</sup> Ex. A. at pp. 9-10 (Written Findings) [ARB00017351-17352].

<sup>40</sup> *Id.*

<sup>41</sup> Ex. B at pp. 280-281, Bd. Tran. at 21:17-24:21 (June 28, 2013) [ARB00016988-16989].

<sup>42</sup> Ex. A at p. 11 (Population Analysis) [ARB00017353].

<sup>43</sup> *Id.*

of contiguity, compactness, or socio-economic integration.<sup>44</sup> The Board only increased deviations in order to maximize compliance with the Alaska constitutional requirements.<sup>45</sup> The Board believes the 2013 Proclamation Plan exemplifies the best plan for the Alaska voter and fully complies with the Alaska Supreme Court's December 28, 2012 Order of remand.

After adopting a number of draft plans for public comment, the Board held public hearings in Anchorage, Fairbanks, and Juneau.<sup>46</sup> Third parties conducted presentations on their submitted plans at these public hearings, and a number of citizens testified on the record as to their preferences for districts in the new final plan.<sup>47</sup> The Board then held public work sessions over the July 4th holiday weekend to formulate a new final redistricting plan, meeting on July 5, 6, and 7, 2013, and taking into consideration the draft plans and public comments.<sup>48</sup> On July 5, 2013, representatives from Calista and AFFER made presentations and answered questions on nearly identical plans they had submitted where the differing parties agreed to 36 of the 40 House

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<sup>44</sup> Ex. A at p. 10 (Written Findings) [ARB00017352].

<sup>45</sup> *Id.*

<sup>46</sup> *See* Ex. B at pp. 274-336, Bd. Tran. (June 28, 2012) [ARB00016982-17044]; Ex. B at pp. 337-375, Bd. Tran. (July 1, 2013) [ARB00017045-17083]; Ex. B at pp. 376-398, Bd. Tran. (July 2, 2013) [ARB00017084-17106].

<sup>47</sup> *See id.*

<sup>48</sup> *See* Ex. B at pp. 118-165, Bd. Tran. (July 5, 2013) [ARB00016712-16759]; Ex. B at pp. 166-204 (July 6, 2013) [ARB00016760-16798]; Ex. B at pp. 205-259, Bd. Tran. (July 7, 2013) [ARB00016799-16853]; *see also* Ex. O [ARB00016467-16468].

district boundaries.<sup>49</sup> The Board discussed the various options and draft plans, and worked individually or in groups of two on revisions to the various draft plans.

Over the course of the next two days, the Board reviewed drafts and began to construct its final plan on a regional basis.<sup>50</sup> The Board incorporated portions of the jointly submitted plan from Calista and AFFER, but determined there were still several difficult areas requiring hard choices and a balancing of competing constitutional requirements.<sup>51</sup> These included the rural population shortfall, the excess population in the MOA, and the excess population in the Fairbanks North Star Borough (“FNSB”).<sup>52</sup> After careful consideration and deliberation, the Board determined that the most reasonable way to resolve these difficult issues was as follows:

**A. The Rural Population Shortfall/FNSB Excess Population:** As outlined in the Board Record, the Board’s findings, and the court proceedings from 2011 and 2012, it is undisputed that in order to meet constitutional equal population requirements, rural

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<sup>49</sup> Ex. B at pp. 123-135, Bd. Tran. at 14:14-65:1 (July 5, 2013) [ARB00016717-16729]. *See* Ex. J at pp. 18-30 [ARB00017218-17230]; *see also* Ex. K at pp. 46-54 [ARB00017286-17294].

<sup>50</sup> *See* Ex. B at pp. 166-204, Bd. Tran. (July 6, 2013) [ARB00016760-16798]; Ex. B at pp. 205-259, Bd. Tran. (July 7, 2013) [ARB00017799-17853].

<sup>51</sup> Ex. A at pp. 6-10 (Written Findings) [ARB00017348-17352].

<sup>52</sup> *Id.*

population had to be combined with urban population in some fashion in light of the population shortfall of approximately half a district of population in the rural districts.<sup>53</sup>

The FNSB has a total population of 97,581, which is equal to 5.495 ideal districts.<sup>54</sup> Just as in Anchorage, this nearly half a district of excess population in the FNSB required the Board to balance competing constitutional requirements due to the ripple effects inherent in the shift of that amount of population.<sup>55</sup>

The Board resolved the problem of the rural population shortfall and FNSB excess population through its construction of House District 6.<sup>56</sup> HD-6 combines 8,821 people (49% of an election district) from the eastern portion of the FNSB with rural village and towns from interior and eastern Alaska.<sup>57</sup> The Board's decision was based on the following factors, as well as all other evidence in the Board Record:

- 1) the FNSB has excess population that must be accommodated<sup>58</sup>;

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<sup>53</sup> *Id.*

<sup>54</sup> Ex. A at p. 14 (Borough Proportionality) [ARB00017356].

<sup>55</sup> *Id.*; Ex. A at p. 6-7 (Written Findings) [ARB00017348-17349].

<sup>56</sup> Ex. A at p. 57 (District 6 Map) [ARB00017399]; Ex. A at pp. 18-19 (District Descriptions) [ARB00017360-17361].

<sup>57</sup> Ex. A at pp. 35-36 (Communities by District) [ARB00017377-17378].

<sup>58</sup> Ex. A at p. 6 (Written Findings) [ARB00017348].



- 2) the FNSB's geographic location in the center of the State, adjacent to and surrounded by rural villages, allows for the creation of a relatively compact and socio-economically integrated election district<sup>59</sup>;
- 3) the FNSB's status as a regional hub for Interior and northern Alaska communities, who contribute more than \$250 million dollars and hundreds of jobs to the FNSB economy according to the Fairbanks Economic Development Corporation<sup>60</sup>;
- 4) the FNSB's historical ties to rural Native Alaskan communities and Native Alaskan organizations<sup>61</sup>;
- 5) the trial court's previous rulings that it was reasonable for the Board to place excess population from the FNSB into a rural district and that "[a]nyone would be hard pressed to assert Fairbanks is not a hub for rural Alaska"<sup>62</sup>;
- 6) every statewide, third party map submitted to the Board (including the map submitted by the Riley Plaintiffs' attorneys) used excess population from the FNSB to resolve the rural population shortfall<sup>63</sup>;

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<sup>59</sup> *Id.*

<sup>60</sup> *Id.* at p. 7 [ARB00017349]. A copy of the article entitled "Recognize Rural Communities: Fairbanks Depends on Connections with Alaska's Villages" from the Fairbanks Daily News-Miner, dated June 30, 2013, is attached as Exhibit Q.

<sup>61</sup> *Id.*

<sup>62</sup> *Id.* See also Memorandum Decision and Order Re: 2011 Proclamation Plan, p. 130 n. 224 (February 3, 2012).

- 7) after the first remand, the Board had taken a hard look at taking population from other urban areas of the State, including Anchorage, Mat-Su, and Kenai, to resolve the rural population shortfall, but none of the plans produced complied with the requirements of Article VI, section 6 of the Alaska Constitution for the reasons explained by Board Counsel in his March 27, 2012 written memorandum and explained on the record<sup>64</sup>; and
- 8) HD-6 is similar in configuration, other than the addition of the FNSB population, to past election districts in the 2002 and 1994 redistricting plans<sup>65</sup>.

**B. The Excess Population of the Municipality of Anchorage:** Anchorage has a population of 291,826, which is equal to 16.436 ideal House districts.<sup>66</sup> This nearly half a district of excess population in the MOA required the Board to balance competing constitutional requirements due to the ripple effects inherent in the shift of that amount of population.<sup>67</sup>

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<sup>63</sup> *Id.*; see also Ex. E [ARB00017191-17200]; Ex. F [ARB00017231-17240]; Ex. G [ARB00017295-17304]; Ex. J [ARB00017201-17230]; Ex. K [ARB00017241-17294]; Ex. L [ARB00017314-17322]; Ex. N [ARB00017323-17331].

<sup>64</sup> Ex. A at p. 7 (Written Findings) [ARB00017349].

<sup>65</sup> *Id.*; see also Ex. A at p. 57 (District 6 Map) [ARB00017399].

<sup>66</sup> Ex. A at p. 14 (Borough Proportionality) [ARB00017356].

<sup>67</sup> Ex. A at pp. 6-8 (Written Findings) [ARB00017348-17350].

The Board considered several options for accommodating the excess population in the MOA, none of them ideal.<sup>68</sup> The available options were: (1) spread the population evenly over the 16 other MOA districts, thereby increasing the deviations within the MOA; (2) push the population south to create a shared Anchorage/Kenai district, thereby breaching the Kenai Peninsula Borough (“KPB”) a second time; (3) create a district which combined the excess population from Anchorage with Whittier, Valdez, and other communities along the Richardson Highway north to the Fort Greely area; or (4) push the population north to create a shared Anchorage/Mat-Su district.<sup>69</sup> After discussion and deliberation, the Board determined that the most reasonable way to accommodate the MOA excess population that best balanced all redistricting requirements was by creating HD-12, a shared Anchorage/Mat-Su District.<sup>70</sup> HD-12 places 7,739 residents of the MOA (43% of an ideal district) into a district with south

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<sup>68</sup> *Id.*; Ex. B at pp. 279-281, 288, 291-292, Bd. Tran. at 16:4-24 [ARB00016987], 18:6-20:14 [ARB00016988], 21:17-24:21 [ARB00016988-16989], 51:9-52:19 [ARB16996], 65:18-68:8 [ARB16999-17000] (June 28, 2013); Ex. B at pp. 124-125, 133, Bd. Tran. at 21:15-23:10 [ARB00016718-16719], 55:1-55:15 [ARB00016727] (July 5, 2013); Ex. B at pp. 170-175, Bd. Tran. at 11:4-31:7 [ARB00016764-16769] (July 6, 2013).

<sup>69</sup> *Id.*; Ex. B at pp. 279-281, 288, 291-292, Bd. Tran. at 16:4-24 [ARB00016987], 18:6-20:14 [ARB00016988], 21:17-24:21 [ARB00016988-16989], 51:9-52:19 [ARB16996], 65:18-68:8 [ARB16999-17000] (June 28, 2013); Ex. B at pp. 124-125, 133, Bd. Tran. at 21:15-23:10 [ARB00016718-16719], 55:1-55:15 [ARB00016727] (July 5, 2013); Ex. B at pp. 170-175, Bd. Tran. at 11:4-31:7 [ARB00016764-16769] (July 6, 2013). *See also* Ex. E [ARB00017191-17200]; Ex. F [ARB00017231-17240]; Ex. G [ARB00017295-17304]; Ex. J [ARB00017201-17230]; Ex. K [ARB00017241-17294]; Ex. L [ARB00017314-17322]; Ex. M [ARB00017332]; Ex. N [ARB00017323-17331].

<sup>70</sup> Ex. A at p. 6-8 (Written Findings) [ARB00017348-17350]; Ex. A at p. 63 (District 12 Map) [ARB00017405].

Mat-Su.<sup>71</sup> The Board's decision was based on the following factors as well as all other evidence in the Board Record:

- 1) Overpopulating all of the MOA districts with the 7,739 spread evenly over the other 16 districts was not a desirable option as it increased the deviations within the MOA by 2.72%, pushing the total deviation range within the MOA to over 4% which the Board considered unacceptable in an urban area under Alaska Supreme Court precedent<sup>72</sup>;
- 2) Creating an Anchorage/Kenai district was not a desirable option as that combination would require the Board split the population of the KPB twice. Additionally, the KPB has a population of 55,400, which is equal to 3.12 ideal districts. With an excess population of only 2,135 (12% of an ideal district), population from other areas outside the MOA and the KPB would need to be added, thereby creating a ripple effect that made any such district constitutionally troublesome and unworkable as a whole<sup>73</sup>;
- 3) The Board looked very hard at the Valdez/Anchorage option in several different configurations, including configurations proposed by third parties. However, the Board did not find an Anchorage-Valdez/Richardson Highway district desirable because it created a district that the courts would likely not

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<sup>71</sup> Ex. A at p. 38 (Communities by District) [ARB00017380].

<sup>72</sup> Ex. A at pp. 7-8 (Written Findings) [ARB00017349-17350].

<sup>73</sup> *Id.*; Ex. A at p. 15 (Borough Proportionality) [ARB00017357].

consider socio-economically integrated. The Board also has concerns that the district might not meet the compactness requirements due to the large appendage that had to be created to geographically combine Anchorage and Whittier into the district<sup>74</sup>; and

4) Although the adoption of the shared Anchorage/Mat-Su district to accommodate the excess population of the MOA does result in splitting the MSB twice, the Board considered it the most reasonable option because:

- i) HD-12 maximizes socio-economic integration as the Mat-Su Borough and MOA are closely tied geographically, economically, socially, and recreationally<sup>75</sup>;
- ii) The Alaska Supreme Court has held that the need to accommodate excess population is a sufficient justification to depart from the anti-dilution rule<sup>76</sup>;
- iii) The Mat-Su Borough still has four districts completely within its boundaries and a majority of the population in HD-12, thereby giving

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<sup>74</sup> Ex. A at p. 8 (Written Findings) [ARB00017350]. *See also* Ex. K at pp. 10-18, 28-54 (Calista Option 2, Option 3, Option 4, and Option 4 Revised) [ARB00017250-17258, ARB00017268-17294].

<sup>75</sup> *Id.*

<sup>76</sup> *Id.* *See also In re 2001 Redistricting Cases*, 44 P.3d 141, 144 n.7 (Alaska 2002).

it effective control of five House districts, the amount justified by its population of 88,995 (5.01 ideal districts)<sup>77</sup>;

- iv) The Mat-Su Borough is the fastest growing area of the State (and contains areas that were the fastest growing areas in the country in the last decade), ensuring the Mat-Su Borough will have the population to effectively control that district throughout the decade<sup>78</sup>;
- v) The Board received no objections or public comment against this option<sup>79</sup>; and
- vi) The Mayor of the Mat-Su Borough submitted public comment and public testimony in favor of the Anchorage/Mat-Su combination, which has been a feature of both previous proclamation plans to which no objections or challenges were made.<sup>80</sup>

The Board struggled in one other area where it had to make a reasonable decision regarding the portion of the KPB located across Cook Inlet which contains the communities of Tyonek and Beluga with 379 total people.<sup>81</sup> Historically, this section of

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<sup>77</sup> *Id.*; Ex. A at p. 15 (Borough Proportionality) [ARB00017357].

<sup>78</sup> Ex. A at p. 8 (Written Findings) [ARB00017350].

<sup>79</sup> *Id.*

<sup>80</sup> *Id.*; Ex. B at pp. 280-281, Bd. Tran. 21:17-24:21 (June 28, 2013) [ARB00016988-16989].

<sup>81</sup> Ex. A at p. 9 (Written Findings) [ARB00017351]. *See also* Ex. B at p. 280, Bd. Tran. at 20:16-21:11 (June 28, 2013) [ARB00016988]; Ex. B at pp. 125-126, Bd. Tran. at 23:11-26:3 (July 5, 2013) [ARB00016719-16720].

the KPB has been placed in different regions, sometimes with the rest of the KPB, other times with an Aleutian Chain or Kodiak district.<sup>82</sup> The Board considered draft plans that included all of these options.<sup>83</sup> After discussion and deliberation, the Board determined that the most reasonable alternative was to incorporate this area into HD-32 in order to (1) avoid splitting the excess population of the KPB twice; and (2) to keep all of the rural areas of the KPB off the road system on both sides of Cook Inlet together in one district.<sup>84</sup>

**C. Senate Truncation:** After adopting “in concept” its final plan on July 7, 2013, the Board reviewed the truncation issue and designation of Senate terms.<sup>85</sup> The Board voted unanimously to truncate all Senate seats that had changed by 25% or more and who had been assigned four-year terms in 2012.<sup>86</sup> The Board found that this standard required truncation of the term of four sitting senators in accordance with the criteria set forth in *Egan v. Hammond*, 502 P.2d 856 (Alaska 1972):

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<sup>82</sup> *Id.*

<sup>83</sup> *Id.* See also Ex. B at p. 280, Bd. Tran. at 20:16-21:11 [ARB00016988] (June 28, 2013); Ex. B at pp. 125-126, Bd. Tran. at 23:11-26:3 [ARB00016719-16720] (July 5, 2013); Ex. E [ARB00017191-17200]; Ex. F [ARB00017231-17240]; Ex. G [ARB00017295-17304]; Ex. J [ARB00017201-17230]; Ex. K [ARB00017241-17294]; Ex. N [ARB00017323-17331].

<sup>84</sup> *Id.*; Ex. A at p. 83 (District 32 Map) [ARB00017425].

<sup>85</sup> Ex. B at pp. 224-238, Bd. Tran. at 70:9-129:16 (July 7, 2013) [ARB00016818-16832].

<sup>86</sup> Ex. A at p. 10 (Written Findings) [ARB00017352]; Ex. B at p. 235, Bd. Tran. at 114:11-115:10 (July 7, 2013) [ARB00016829].

- 1) These districts under the new system of identification are Senate Districts C, G, P, and S. The 2013 Proclamation Plan substantially changes the Senate districts these senators currently serve and they would otherwise not be required to stand for election in 2014 but for truncation. Because of the substantial change in the election districts, new elections are required in those districts.<sup>87</sup>
- 2) The Alaska Constitution requires half the senators stand for election every two years (Article II, section 3). Therefore, at the general election in 2014, 14 Senate districts will be up for election, the ten senators assigned two-year terms by the 2012 redistricting plan and the four senators whose terms must be truncated. All six of the Senate districts not required to stand for election in 2014 are effectively assigned two-year terms, meaning they are not required to run for election until 2016. Four seats, Senate Districts F, N, P, and T, are assigned two-year terms. Ten seats, Senate Districts A, C, E, G, I, K, M, O, Q, and S, are assigned four-year terms. The designation of two-year and four-year seats is shown in the materials provided along with the Board's Proclamation of Redistricting. Through this designation, ten Senate districts will be up for election in 2016 and ten in 2018, thereby meeting the requirements of Article II, section 3 of the Alaska Constitution.<sup>88</sup>

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<sup>87</sup> *Id.*; Ex. A at p. 12 (Senate Terms) [ARB00017354].

<sup>88</sup> *Id.*; Ex. A at p. 12 (Senate Terms) [ARB00017354].



- 3) This determination was made based on the data shown in the two tables which are part of the materials provided along with the Board's Proclamation of Redistricting.<sup>89</sup>

#### IV. CONCLUSION

The 2013 Proclamation Plan complies with the requirements of the Alaska Supreme Court's Order in all respects. The 2013 Proclamation Plan produces a map that meets all legal redistricting standards producing 40 House districts, which are contiguous, relatively compact, and, as near as practicable, socio-economically integrated. All 20 Senate districts are contiguous. All 60 election districts comply with the equal population requirements of the federal and state constitution. Accordingly, the Board requests this court issue a final judgment approving the 2013 Proclamation Plan adopted by the Board on July 14, 2013. A proposed Final Judgment is provided herewith.

DATED at Anchorage, Alaska this 18<sup>th</sup> day of July 2013.

PATTON BOGGS LLP  
*Counsel for Defendant*  
*Alaska Redistricting Board*

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<sup>89</sup> Ex. A at pp. 12-13 (Senate Terms) [ARB00017354-17355].

**CERTIFICATE OF SERVICE**

I hereby certify that on the 18<sup>th</sup> day of July 2013, a true and correct copy of  
the foregoing document was served on the following via:

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EXHIBITS INDEX RE:  
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4827-6805-0964.1.

## PROCLAMATION OF REDISTRICTING July 14, 2013

**WHEREAS**, on December 28, 2012, the Alaska Supreme Court ruled that the Board's Amended Proclamation Plan, used as the interim redistricting plan for the 2012 elections, did not comply with the Supreme Court's March 14, 2012 order of remand. The Supreme Court held the Board had failed to follow the *Hickel* process outlined in its March 14, 2012 order when drafting the Amended Proclamation Plan, and therefore remanded the plan back to the Board "to draft a new plan based on strict adherence to the *Hickel* process"; and

**WHEREAS**, on June 25, 2013, the United States Supreme Court struck down Section 4 of the Voting Rights Act in the case of *Shelby County v. Holder, et al.*, 570 U.S. \_\_\_\_ (2013), effectively immobilizing the Section 5 preclearance requirement and thereby extinguishing any need for the Board to engage in steps 2 and 3 of the *Hickel* process, which were designed to balance Alaska constitutional requirements with Section 5 of the VRA; and

**WHEREAS**, between June 12, 2013 and July 7, 2013 the Board met in public sessions to formulate a new plan of redistricting, including holding public hearings on its adopted draft plans in Anchorage on June 28, Fairbanks on July 1 and Juneau on July 2, resulting in the adoption of its 2013 Proclamation Plan in concept on July 7, 2013; and

**WHEREAS**, the Board made findings on the record, all of which were unanimous as to its compliance with all applicable legal requirements prior to adoption in concept of its 2013 Proclamation Plan; and

**WHEREAS**, in a public session on July 14, 2013, the Board unanimously voted to adopt its "Written Findings in Support of Alaska Redistricting Board's 2013 Proclamation Plan" ("Findings") and to use those findings as its "Report" to accompany this Proclamation of Redistricting; and

**WHEREAS**, in a public session on July 14, 2013, the Board unanimously voted 5-0 to adopt its 2013 Proclamation Plan.

### **NOW THEREFORE, THE ALASKA REDISTRICTING BOARD hereby does PROCLAIM AS FOLLOWS:**

First, the Board's 2013 Proclamation Plan complies in all respects with the Alaska Supreme Court's Order of December 28, 2012;

Second, as set forth in its Findings and the Board Record, the Board followed the proper process in the creation of its 2013 Proclamation Plan which complies in all respects with Alaska and Federal redistricting requirements; and

Third, that the election districts described in this Proclamation and in the Report accompanying this Proclamation, shall be implemented for legislative elections in the year 2014, and thereafter, until a valid redistricting plan has been adopted following the next decennial census; and


Fourth, the Board's truncation determination and assignment of senate terms shall be as set forth in Paragraph 21 of the Board's Findings, which are incorporated by reference as though fully set forth herein, the data upon which the Board's truncation decision was made is shown in the two tables which are part of the materials accompanying this Proclamation; and

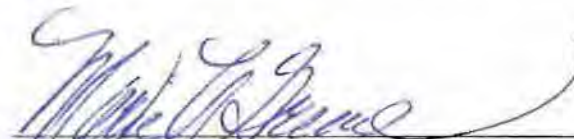
Fifth, that the metes and bounds written description of boundaries through coastal waters, rivers and lakes shall prevail in case of conflict between the maps and the electronic shapefiles of the 2013 Proclamation Plan.


***ADOPTED BY UNANIMOUS VOTE OF THE ALASKA REDISTRICTING BOARD  
THIS 14<sup>th</sup> DAY OF JULY, 2013, AT ANCHORAGE, ALASKA.***

  
JOHN TORGERSON, CHAIR  
ALASKA REDISTRICTING BOARD

  
PEGGY ANN McCONNOCHIE, VICE-CHAIR  
ALASKA REDISTRICTING BOARD

  
ROBERT B. BRODIE, MEMBER  
ALASKA REDISTRICTING BOARD

  
MARIE N. GREENE, MEMBER  
ALASKA REDISTRICTING BOARD

  
JIM HOLM, MEMBER  
ALASKA REDISTRICTING BOARD

029810.0101\4835-9618-9457.

**WRITTEN FINDINGS IN SUPPORT OF  
ALASKA REDISTRICTING BOARD'S  
2013 PROCLAMATION PLAN**

**WHEREAS**, on December 28, 2012, the Alaska Supreme Court ruled that the Board's Amended Proclamation Plan, used as the interim redistricting plan for the 2012 elections, did not comply with the Supreme Court's March 14, 2012 order of remand. The Supreme Court held the Board had failed to follow the *Hickel* process outlined in its March 14, 2012 order when drafting the Amended Proclamation Plan, and therefore remanded the plan back to the Board a second time "to draft a new plan based on strict adherence to the *Hickel* process"; and

**WHEREAS**, between June 12, 2013, and June 21, 2013, the Board met in public work sessions to formulate draft *Hickel* Plans which were designed to comply only with the requirements of the Alaska Constitution without regard to Section 5 of the Voting Rights Act ("VRA"); and

**WHEREAS** on June 21, 2013, the Board adopted 10 statewide and 1 regional plan as their draft "*Hickel* Plans" consisting of seven 7 Board created plans, and three third-party statewide plans and one regional plan for two districts in Southeast Alaska; and

**WHEREAS**, on June 25, 2013, the United States Supreme Court struck down Section 4 of the VRA in the case of *Shelby County v. Holder, et al.*, 570 U.S. \_\_\_\_ (2013), effectively immobilizing the Section 5 preclearance requirement and thereby extinguishing any need for the Board to engage in steps 2 and 3 of the *Hickel* process, which were designed to balance Alaska constitutional requirements with Section 5 of the VRA; and

**WHEREAS** the Board held public hearings on its adopted draft plans in Anchorage on June 28, Fairbanks on July 1, and Juneau on July 2, to take public testimony and input on the draft plans; and

**WHEREAS**, the Board held public meetings on July 5, 6, and 7, 2013, to work on producing its new final plan of redistricting, reviewed and analyzed revised and amended third party plans, and adopted the 2013 Proclamation Plan in concept on July 7, 2013; and

**WHEREAS**, the Board made findings on the record, all of which were unanimous, as to its compliance with all applicable legal requirements as supported by the Board Record prior to adoption in concept of its 2013 Proclamation Plan; and

**WHEREAS**, the Board requested its counsel to review the Board Record and create formal written findings outlining and summarizing the findings made by the Board in order to provide a clear and concise record in support of its 2013 Proclamation Plan.

**NOW, THEREFORE, AS SET FORTH IN AND SUPPORTED BY THE BOARD RECORD, THE ALASKA REDISTRICTING BOARD HEREBY MAKES THE FOLLOWING WRITTEN FINDINGS IN SUPPORT OF ITS 2013 PROCLAMATION PLAN:**



## ADOPTION OF DRAFT *HICKEL* PLAN(S)

1. The Board began its substantive work to comply with the Alaska Supreme Court's December 28, 2012 Order on June 12, 2013, conducting public work sessions over the next 9 days, from June 12, 2013 through June 20, 2013, at the Board's Anchorage office. The Board properly noticed these meetings and made them open to the public.

2. During these public work sessions, the Board and its staff worked on constructing draft *Hickel* Plans which focused exclusively on compliance with Alaska Constitutional redistricting requirements without regard to Section 5 of the VRA. The Board's goal was to take a hard look at as many options as possible, resulting in the seven different Board drafted *Hickel* Plans: Board Options A, B, C, D, E, F, and G.

3. In order to comply with the equal population requirements of Article VI, section 6 of the Alaska Constitution, substantial population had to be added from some urban area of the State to at least one rural district. The requirement of adding urban population to a rural district is, as noted by both the trial court and the Supreme Court, not a matter of "if" but only a matter of "where", and has nothing to do with the requirements of the VRA.

4. The Board encouraged public input and third party proposals throughout its process on remand. The Board requested those who wished to submit plans for the Board's consideration do so by noon on June 21, 2013, the day the Board intended to adopt its draft *Hickel* Plan(s).

5. Three third parties submitted statewide *Hickel* Plans to the Board prior to the June 21, 2013, deadline: Alaskans for Fair and Equitable Redistricting ("AFFER"), Calista Corporation, and Gazewood & Weiner (counsel for the Riley Plaintiffs). The Ketchikan Gateway Borough submitted a two district, regional plan for Southeast Alaska. Between June 22, 2013 and July 5, 2013, the Board received a number of revisions to the initial plans submitted by AFFER and the Calista Corporation.

6. On June 21, 2013, the Board met and adopted the seven different Board drafted *Hickel* Plans, Board Options A through G, as well as all third party draft *Hickel* Plans submitted by noon that same day, as Board draft plans for public comment. All of the adopted plans were posted on the Board's website.

7. On June 25, 2013, the United States Supreme Court issued its decision in *Shelby County v. Holder, et al*, 570 U.S. \_\_ (2013), holding Section 4 of the VRA unconstitutional, thereby effectively invalidating the enforcement of Section 5. Board Counsel advised the Board that as a result of the high court's opinion, the Board no longer needed to complete steps 2 and 3 of the *Hickel* process, which required the Board to measure its *Hickel* plan against the requirements of the federal VRA to determine whether it complies with the VRA, and, if it did, alter the districts "to the least degree reasonably necessary to ensure compliance with the Voting Rights Act." Board counsel also advised that while the Board must still ensure its plan does not violate Section 2 of the VRA, the Board did not have to maintain the same number of districts as the benchmark that provide Alaska Natives with the ability to elect their candidate of choice or



seek preclearance from the Department of Justice because Alaska is no longer subject to Section 5.

8. Given that Alaska was no longer subject to Section 5 of the VRA, the Board's mandate became to draft a plan that complied with the requirements of the Alaska Constitution, the Equal Protection Clause of the Federal Constitution, and Section 2 of the VRA.

9. On Friday, June 28, 2013, the Board held a public hearing in Anchorage, which was also a statewide teleconference.

a. At that hearing, the Board heard presentations from AFFER, the Calista Corporation, and the Ketchikan Gateway Borough on their draft plans.

b. The Board also took public testimony in person and telephonically. Twenty-seven individuals testified at the Anchorage public hearing, including the Mayor of the Mat-Su Borough ("MSB"), who testified that the MSB supported its current boundaries and representation and did not want any major changes from the Amended Proclamation Plan. The Mayor also submitted a map which requested minor modifications to some Mat-Su district boundaries to align them with major roads and creeks.

10. On Monday, July 1, 2013, the Board held a public hearing in Fairbanks, which was also a statewide teleconference.

a. At that hearing, the Board heard a presentation from Mr. Walleri on the Gazewood & Wiener Plan.

b. The Board also took public testimony in person and telephonically from twenty-seven individuals.

11. On Tuesday, July 2, 2013, the Board held a public hearing in Juneau, which was also a statewide teleconference.

a. At that hearing, the Board heard testimony from fifteen individuals who primarily testified to the benefit of combining Skagway and Haines in a House District with downtown Juneau, rather than the northern portion of Juneau and the Mendenhall Valley.

b. Representatives of Calista and AFFER testified telephonically regarding the revised and amended plans they had submitted, including one plan that was a joint effort on behalf of the two parties in which they agreed to the boundaries of 36 of the 40 House districts.

## **ADOPTION OF THE 2013 PROCLAMATION PLAN**

12. The Board held public work sessions over the July 4th holiday weekend to formulate a new final redistricting plan, meeting on July 5, 6, and 7, 2013.

13. On July 5, 2013, representatives from Calista and AFFER made presentations and answered questions on their revised and amended plan. Joe McKinnon also addressed the Board on the plan he had submitted individually after the June 21, 2013 deadline. The Board discussed the various options and draft plans, and worked individually or in groups of two on revisions to the various draft plans.

14. Over the course of the next two days, the Board reviewed drafts and began to construct its final plan on a regional basis. As part of this process, the Board determined there were several difficult areas requiring hard choices and a balancing of competing constitutional requirements. These included:

a. The Rural Population Shortfall: As outlined in the Board Record, the Board's findings, and the court proceedings from 2011 and 2012, it is undisputed that in order to meet constitutional equal population requirements, rural population had to be combined with urban population in some fashion in light of the population shortfall of approximately half a district of population in the rural districts.

b. The Excess Population of the Municipality of Anchorage: Anchorage has a population of 291,826, which is equal to 16.436 ideal House districts. This nearly half a district of excess population in the Municipality of Anchorage required the Board to balance competing constitutional requirements due to the ripple effects inherent in the shift of that amount of population.

c. The Excess Population of the Fairbanks North Star Borough: The FNSB has a total population of 97,581, which is equal to 5.495 ideal districts. Just as in Anchorage, this nearly half a district of excess population in the FNSB required the Board to balance competing constitutional requirements due to the ripple effects inherent in the shift of that amount of population.

15. After careful consideration and deliberation, the Board determined that the most reasonable way to resolve these difficult issues was as follows:

16. Rural Population Shortfall/FNSB Excess Population: The Board resolved the problem of the rural population shortfall and FNSB excess population through its construction of House District 6. HD-6 combines 8,821 people (49% of an election district) from the eastern portion of the FNSB with rural village and towns from interior and eastern Alaska. The Board's decision was based on the following factors, as well as all other evidence in the Board Record:

a. The FNSB has excess population that must be accommodated;

b. The FNSB's geographic location in the center of the State, adjacent to and surrounded by rural villages, allows for the creation of a relatively compact and socio-economically integrated election district;

c. The FNSB status as a regional hub for Interior and northern Alaska communities, who contribute more than \$250 million dollars and hundreds of jobs to the FNSB economy according to the Fairbanks Economic Development Corporation;

d. The FNSB's historical ties to rural Native Alaskan communities and Native Alaskan organizations;

e. The trial court's previous rulings that it was reasonable for the Board to place excess population from the FNSB into a rural district and that "[a]nyone would be hard pressed to assert Fairbanks is not a hub for rural Alaska";

f. Every statewide, third party map submitted to the Board (including the map submitted by the Riley Plaintiffs' attorneys) used excess population from the FNSB to resolve the rural population shortfall;

g. After the first remand, the Board had taken a hard look at taking population from other urban areas of the State, including Anchorage, Mat-Su, and Kenai, to resolve the rural population shortfall, but none of the plans produced complied with the requirements of Article VI, section 6 of the Alaska Constitution for the reasons explained by Board Counsel in his March 27, 2012 written memorandum and explained on the record; and

h. HD-6 is similar in configuration, other than the addition of the FNSB population, to past election districts in the 2002 and 1994 redistricting plans.

16. MOA Excess Population: The Board considered several options for accommodating the excess population in the MOA, none of them ideal. The available options were: (1) spread the population evenly over the 16 other MOA districts, thereby increasing the deviations within the MOA; (2) push the population south to create a shared Anchorage/Kenai district, thereby breaching the Kenai Peninsula Borough a second time; (3) create a district which combined the excess population from Anchorage with Whittier, Valdez, and other communities along the Richardson Highway north to the Fort Greely area; or (4) push the population north to create a shared Anchorage/Mat-Su district. After discussion and deliberation, the Board determined that the most reasonable way to accommodate the MOA excess population that best balanced all redistricting requirements was by creating HD-12, a shared Anchorage/Mat-Su District. HD-12 places 7,739 residents of the MOA (43% of an ideal district) into a district with south Mat-Su. The Board's decision was based on the following factors as well as all other evidence in the Board Record:

a. Overpopulating all of the MOA districts with the 7,739 spread evenly over the other 16 districts was not a desirable option as it increased the deviations within the MOA by 2.72%, pushing the total deviation range within the MOA to over 4% which the Board considered unacceptable in an urban area under Alaska Supreme Court precedent;

b. Creating an Anchorage/Kenai district was not a desirable option as that combination would require the Board split the population of the Kenai Peninsula

Borough ("KPB") twice. Additionally, the KPB has a population of 55,400, which is equal to 3.12 ideal districts. With an excess population of only 2,135 (12% of an ideal district), population from other areas outside the MOA and the KPB would need to be added, thereby creating a ripple effect that made any such district constitutionally troublesome and unworkable as a whole;

c. The Board looked very hard at the Valdez/Anchorage option in several different configurations, including configurations proposed by third parties. However, the Board did not find an Anchorage-Valdez/Richardson Highway district desirable because it created a district that the courts would likely not consider socio-economically integrated. The Board also has concerns that the district might not meet the compactness requirements due to the large appendage that had to be created to geographically combine Anchorage and Whittier into the district; and

d. Although the adoption of the shared Anchorage/Mat-Su district to accommodate the excess population of the MOA does result in splitting the MSB twice, the Board considered it the most reasonable option because:

i. HD-12 maximizes socio-economic integration as the MSB and MOA are closely tied geographically, economically, socially, and recreationally;

ii. The Alaska Supreme Court has held that the need to accommodate excess population is a sufficient justification to depart from the anti-dilution rule;

iii. The MSB still has four districts completely within its boundaries and a majority of the population in HD-12, thereby giving it effective control of five House districts, the amount justified by its population of 88,995 (5.01 ideal districts);

iv. The MSB is the fastest growing area of the State (and contains areas that were the fastest growing areas in the country in the last decade), ensuring the MSB will have the population to effectively control that district throughout the decade;

v. The Board received no objections or public comment against this option; and

vi. The Mayor of the MSB submitted public comment and public testimony in favor of the Anchorage/Mat-Su combination, which has been a feature of both previous proclamation plans to which no party objected to or challenged.

17. After consideration and deliberation, on July 7, 2013, the Board voted unanimously to adopt "in concept" its 2013 Proclamation Plan.

18. After adoption of its 2013 Proclamation Plan “in concept,” the Board instructed Board staff to make any necessary technical corrections, produce maps, written metes and bounds descriptions of the districts, and any other necessary documents in preparation for the Board’s formal adoption of its 2013 Proclamation Plan. Board counsel was instructed to prepare a written document summarizing the Board’s findings.

19. As set forth in the Board Record and these findings, the 2013 Proclamation Plan complies with all of the requirements set forth in the Alaska Supreme Court’s Order of December 28, 2012.

20. The Board’s 2013 Proclamation Plan, supported by the Board Record as summarized by these written findings and adopted unanimously 5-0, complies with all federal and state legal requirements.

a. All forty (40) of the House districts are contiguous, relatively compact, and, as nearly as practicable, relatively socio-economically integrated.

i. One area in which the Board struggled was where to place that portion of the KPB located across Cook Inlet from the Kenai Peninsula and contains the communities of Tyonek and Beluga with 379 total people.

ii. Historically, this section of the KPB has been placed in different regions, sometimes with the rest of the KPB, other times with an Aleutian Chain or Kodiak district. The Board considered draft plans that included all of these options.

iii. After discussion and deliberation, the Board determined that the most reasonable alternative was to incorporate this area into HD-32 in order to (1) avoid splitting the excess population of the KPB twice; and (2) to keep all of the rural areas of the KPB off the road system on both sides of Cook Inlet together in one district.

b. The 2013 Proclamation Plan also complies with the requirements of geographic proportionality. The only Borough that has been split more than once is the Mat-Su Borough, which the Board split twice as the most reasonable alternative to accommodate the excess population of the MOA as established by the Board Record and these findings.

c. The 2013 Proclamation Plan has an “Overall Range” (the difference between the largest and smallest election district) of 4.24% for House districts and 2.96% for Senate districts, by far the lowest overall deviations of any Alaska redistricting plan in Alaska’s history. Deviations in the five major urban areas are even lower, all being well under 2%.

d. Each of the Senate districts is composed of two contiguous House districts.

e. While some plans submitted by third parties had lower overall deviation ranges, those plans had other issues with some or all of the Alaska constitutional requirements of contiguity, compactness, or socio-economic integration. The Board only increased deviations in order to maximize compliance with the Alaska constitutional requirements.

21. As discussed on the record, the Board reviewed the truncation issue and designation of Senate terms, and voted unanimously to truncate all Senate seats that had changed by 25% or more and who had been assigned four year terms in 2012. The Board found that this standard required truncation of the term of four sitting senators in accordance with the criteria set forth in *Egan v. Hammond*, 502 P.2d 856 (Alaska 1972):

a. These districts under the new system of identification are Senate Districts C, G, P, and S. The 2013 Proclamation Plan substantially changes the Senate districts these senators currently serve and they would otherwise not be required to stand for election in 2014 but for truncation. Because of the substantial change in the election districts, new elections are required in those districts.

b. The Alaska Constitution requires half the senators stand for election every two years (Article II, section 3). Therefore, at the general election in 2014, 14 senate districts will be up for election, the 10 senators assigned two year terms by the 2012 redistricting plan and the 4 senators whose terms must be truncated. All six of the Senate districts not required to stand for election in 2014 are effectively assigned 2 year terms, meaning they are not required to run for election until 2016. Four 4 seats, Senate Districts F, N, P, and T, are assigned two 2 year terms. Ten seats, Senate Districts A, C, E, G, I, K, M, O, Q, and S, are assigned four 4 year terms. The designation of two-year and four-year seats is shown in the materials provided along with the Board's Proclamation of Redistricting. Through this designation, 10 Senate districts will be up for election in 2016 and 10 in 2018, thereby meeting the requirements of Article II, section 3 of the Alaska Constitution.

c. This determination was made based on the data shown in the two tables which are part of the materials provided along with the Board's Proclamation of Redistricting.

**ADOPTED BY UNANIMOUS VOTE OF THE ALASKA REDISTRICTING BOARD THIS 14<sup>TH</sup> DAY OF JULY, 2013, AT ANCHORAGE, ALASKA.**

  
**JOHN TORGERSON**  
CHAIR - ALASKA REDISTRICTING BOARD

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2013 Proclamation District Population Analysis				
House District	Senate District	Total Population	Percent Deviation From Ideal (17,755)	Voting Age Population
1		17,726	-0.16%	13,737
2		17,738	-0.10%	12,457
	A	35,464	-0.13%	26,194
3		17,673	-0.46%	12,423
4		17,786	0.17%	13,743
	B	35,459	-0.14%	26,166
5		17,837	0.46%	13,839
6		17,807	0.29%	13,097
	C	35,644	0.38%	26,936
7		17,703	-0.29%	12,492
8		17,830	0.42%	12,632
	D	35,533	0.06%	25,124
9		17,739	-0.09%	13,184
10		17,827	0.41%	12,812
	E	35,566	0.16%	25,996
11		17,716	-0.22%	12,414
12		17,671	-0.47%	12,744
	F	35,387	-0.35%	25,158
13		17,678	-0.43%	12,439
14		17,818	0.35%	12,750
	G	35,496	-0.04%	25,189
15		17,672	-0.47%	11,810
16		17,806	0.29%	13,192
	H	35,478	-0.09%	25,002
17		17,797	0.24%	13,912
18		17,925	0.96%	14,324
	I	35,722	0.60%	28,236
19		17,692	-0.35%	11,821
20		17,718	-0.21%	14,629
	J	35,410	-0.28%	26,450
21		17,642	-0.64%	13,560
22		17,755	0.00%	12,969
	K	35,397	-0.32%	26,529
23		17,809	0.30%	13,533
24		17,702	-0.30%	12,984
	L	35,511	0.00%	26,517
25		17,924	0.95%	12,867
26		17,693	-0.35%	12,994
	M	35,617	0.30%	25,861
27		17,678	-0.43%	13,122
28		17,778	0.13%	13,431
	N	35,456	-0.15%	26,553
29		18,026	1.53%	14,203
30		18,021	1.50%	13,143
	O	36,047	1.51%	27,346
31		17,971	1.22%	13,878
32		18,077	1.81%	13,119
	P	36,048	1.52%	26,997
33		17,635	-0.68%	14,141
34		17,668	-0.49%	13,074
	Q	35,303	-0.58%	27,215
35		17,825	0.39%	13,652
36		17,874	0.67%	13,572
	R	35,699	0.53%	27,224
37		17,448	-1.73%	13,581
38		17,546	-1.18%	11,067
	S	34,994	-1.45%	24,648
39		17,677	-0.44%	11,187
40		17,323	-2.43%	12,325
	T	35,000	-1.44%	23,512

Prepared by the Alaska Redistricting Board

<b>2013 PROCLAMATION SENATE TERMS</b>					
<b>2013 Proclamation Plan Senate District</b>	<b>Assignment of Term Length in '14 Election</b>	<b>Amended Proclamation Senate District</b>	<b>% Population of Previous Senate District</b>	<b>Running in 2014</b>	
A	4	B	97.6%	X	
B	2*	A	77.0%		
C	4	C	46.8%	X	
D	2*	E	96.9%		
E	4	D	52.0%	X	
F	2	F	49.3%	X	
G	4	M	50.9%	X	
H	2*	G	100.0%		
I	4	H	100.0%	X	
J	2*	I	100.0%		
K	4	J	100.0%	X	
L	2*	K	100.0%		
M	4	L	100.0%	X	
N	2	N	50.2%	X	
O	4	N	50.3%	X	
P	2	O	51.3%	X	
Q	4	P**	92.7%	X	
R	2*	Q	90.7%		
S	4	S	54.3%	X	
T	2	T	80.3%	X	

\* Up for election in 2016

\*\* Incumbents in these districts did not stand for reelection in 2012

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2013 Proclamation Senate Districts		Amended Proclamation Senate Districts with 2010 Population																				
		A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q	R	S	T	Total
A	Total Population	847	34,617																			35,464
	18+ Population	612	25,582																			26,194
B	Total Population	27,286	1,293	1,870																5,010		35,459
	18+ Population	19,785	914	1,549																3,918		26,166
C	Total Population	8,630	843	16,688																3,833	5,650	35,644
	18+ Population	6,223	627	12,952																2,975	4,159	26,936
D	Total Population					34,426	1,107															35,533
	18+ Population					24,347	777															25,124
E	Total Population			16,628	18,477		190												256		15	35,566
	18+ Population			12,315	13,311		138												221		11	25,996
F	Total Population				16,853	1,091	17,443															35,387
	18+ Population				11,815	727	12,616															25,158
G	Total Population						17,165	259						18,072								35,496
	18+ Population						11,990	259						12,940								25,189
H	Total Population							35,478														35,478
	18+ Population							25,002														25,002
I	Total Population								35,722													35,722
	18+ Population								28,236													28,236
J	Total Population									35,410												35,410
	18+ Population									26,450												26,450
K	Total Population										35,397											35,397
	18+ Population										26,529											26,529
L	Total Population								0			35,511										35,511
	18+ Population								0			26,517										26,517
M	Total Population												35,617									35,617
	18+ Population												25,861									25,861
N	Total Population													17,678	17,778							35,456
	18+ Population													13,122	13,431							26,553
O	Total Population														18,136	17,911						36,047
	18+ Population														14,211	13,135						27,346
P	Total Population														45	18,504			17,499			36,048
	18+ Population														32	14,320			12,645			26,997
Q	Total Population																32,716	2,587				35,303
	18+ Population																25,138	2,077				27,215
R	Total Population																3,336	32,363				35,699
	18+ Population																2,576	24,648				27,224
S	Total Population																		16,005	18,989	0	34,994
	18+ Population																		10,255	14,393	0	24,648
T	Total Population																			6,885	28,115	35,000
	18+ Population																			4,045	19,467	23,512
Sum of Total Population		36,763	36,753	35,186	35,330	35,517	35,905	35,737	35,722	35,410	35,397	35,511	35,617	35,750	35,959	36,415	36,052	34,950	33,760	34,717	33,780	710,231
Sum of 18+ Population		26,620	27,123	26,816	25,126	25,074	25,521	25,261	28,236	26,450	26,529	26,517	25,861	26,062	27,674	27,455	27,714	26,725	23,121	25,331	23,637	522,853

## **2013 Proclamation Plan**

### **Borough Proportionality**

**Municipality of Anchorage** (Total Population: 291,826; Equal to 16.43 Ideal Districts)

Split between 17 Districts

District 12: 7,739 people (43% of District)  
District 13: 17,678 people (100% of District)  
District 14: 17,818 people (100% of District)  
District 15: 17,672 people (100% of District)  
District 16: 17,806 people (100% of District)  
District 17: 17,797 people (100% of District)  
District 18: 17,925 people (100% of District)  
District 19: 17,692 people (100% of District)  
District 20: 17,718 people (100% of District)  
District 21: 17,642 people (100% of District)  
District 22: 17,755 people (100% of District)  
District 23: 17,809 people (100% of District)  
District 24: 17,702 people (100% of District)  
District 25: 17,924 people (100% of District)  
District 26: 17,693 people (100% of District)  
District 27: 17,678 people (100% of District)  
District 28: 17,778 people (100% of District)

**Fairbanks North Star Borough** (Total Population: 97,581; Equal to 5.50 Ideal Districts)

Split between 6 Districts

District 1: 17,726 people (100% of District)  
District 2: 17,738 people (100% of District)  
District 3: 17,673 people (100% of District)  
District 4: 17,786 people (100% of District)  
District 5: 17,837 people (100% of District)  
District 6: 8,821 people (50% of District)

**City and Borough of Juneau** (Total Population 31,275; Equal to 1.76 Ideal Districts)

Split between 2 Districts

District 33: 13,607 people (77% of District)  
District 34: 17,668 people (100% of District)

**Kenai Peninsula Borough** (Total Population 55,400; Equal to 3.12 Ideal Districts)

Split between 4 Districts

District 29: 18,026 people (100% of District)

District 30: 18,021 people (100% of District)

District 31: 17,971 people (100% of District)

District 32: 1,382 people (8 % of District)

**Matanuska-Susitna Borough** (Total Population 88,995; Equal to 5.01 Ideal Districts)

Split between 6 Districts

District 7: 17,703 people (100% of District)

District 8: 17,830 people (100% of District)

District 9: 7,987 people (45% of District)

District 10: 17,827 people (100% of District)

District 11: 17,716 people 100% of District)

District 12: 9,932 people (56% of District)

## **Description of 2013 Proclamation Plan House and Senate Districts**

[Prepared by the Alaska Redistricting Board – July 14, 2013]

### **House District 1 – Senate District A – Downtown Fairbanks**

House District 1 is bounded by a line beginning at the intersection of the Johansen Expressway and the boundary of the City of Fairbanks, north then east then south then north to the intersection of the boundary with College Road near Danby Street, east on College Road to Maryleigh Avenue, south to O'Connor Road, east to the western bank of Noyes Slough, east then south to the confluence with the Chena River, east along the northern bank of the Chena River to the Steese Highway, south on the Steese Highway to the Richardson Highway, south to an onramp/offramp near 26<sup>th</sup> Avenue, south on the onramp/offramp to Cushman Street, south to the Old Richardson Highway, east to Easy Street, south to the boundary of the City of Fairbanks, south then west then north to the point of beginning.

### **House District 2 – Senate District A – Fairbanks/Wainwright**

House District 2 is bounded by a line beginning at the intersection of the Steese Highway and the City of Fairbanks, east then north then south along the city boundary to a jeep trail near Columbia Creek, east along the trail to Homestead Road, south to an unnamed creek, east to the western bank of the Chena River, north along the bank to a location near Canoro Road, south across the Chena River to the eastern bank, south along the eastern bank of the Chena River to a non-visible line extending west from the end of Michael Lane, east to Michael Lane, east to Joy Drive, south to Badger Road, east to a jeep trail near Mattie Court, south along the trail to Bobanna Lane, east to Mattie Street, south to Endecott Avenue, east to Badger Road, south to Burgess Airstrip Road, south to Bradway Road, west to Lakloey Drive, south to a non-visible line extending south from the end of Lakloey Drive, south along the non-visible line to Durango Trail, southwest to the Old Richardson Highway, southeast to Rozak Road, south to a levee just north of the Tanana River, west along the levee to the boundary of the City of Fairbanks, west then north then west to Easy Street, north to the Old Richardson Highway, west to Cushman Street, north to an onramp/offramp of the Richardson Highway, north to the Richardson Highway, north to the Steese Highway, north to the northern bank of the Chena River, northwest to the confluence of the Chena River and Noyes Slough, northwest then south along the eastern bank of Noyes Slough to O'Connor Road, west to Maryleigh Avenue, north to College Road, west to the boundary of the City of Fairbanks, north then east along the boundary to the point of beginning.

### **House District 3 – Senate District B – North Pole/Badger**

House District 3 is bounded by a line beginning at Chena Hot Springs Road and Moon Mullen Lane, south to the end of Moon Mullen Lane, south along an unnamed road to Nordale Road, south along Nordale Road to the northern bank of the Chena River, southeast along the northern bank to a non-visible line extending from an unnamed road near Moose Creek Dam, south to the unnamed road, southeast to an

unnamed road running along the Moose Creek Dam, southwest along the unnamed road to another unnamed road near Lancelot Drive, south along this road to the Richardson Highway, east to Moose Creek, south to Piledriver Slough, southwest to a jeep trail near Old Valdez Trail, southwest to the eastern bank of the Tanana River, northwest along the eastern bank to the boundary of the City of North Pole, northwest to the northwestern-most point of the City of North Pole boundary, northeast along a non-visible line to the end of Willeda Street, northeast along a non-visible line to Badger Loop Road, north to Marigold Road, west to Woll Road, south to Ownby Road, west to Benn Lane, north to Bradway Road, east to Burgess Airstrip Road, north to Badger Loop Road, north to Endecott Avenue, west to Mattie Street, north to Bobanna Lane, west to a jeep trail, north to Badger Loop Road, west to Joy Drive, north to Michael Lane, west to the end of Michael Lane, west along a non-visible line to the eastern bank of the Chena River, north along the eastern bank to a point near Homestead Road, north across the Chena River to the western bank, southwest to an unnamed creek near Homestead Road, northwest to Homestead Road, north to a jeep trail, west to the boundary of the City of Fairbanks, north then west to an unnamed road near Falcon View Street, north to Falcon View Street, north to Chena Hot Springs Road, east to the point of beginning.

#### House District 4 – Senate District B – Western Fairbanks

House District 4 is bounded by a line beginning at the intersection of the boundary of the Fairbanks North Star Borough and the Elliot Highway, southeast along the Elliot Highway to Vault Drive, east to the Davidson Ditch, south to a jeep trail, west to the Elliot Highway, south to the intersection with the Steese Highway, south along the Steese Highway to First Chance Creek, east to the headwaters of First Chance Creek near Gilmore Trail, east along a non-visible line to the end of Gilmore Trail, south to North Hubernite Road, east to the Tungsten Trail, south to Juniper Drive, south to Chena Hot Springs Road, west to Falcon View Street, south to an unnamed road near Wigwam Creek, south to the boundary of the City of Fairbanks, west along the boundary to the intersection of an unnamed creek and College Road near Alaska Way, west to the intersection of College Road and Alaska Way, west along a non-visible line to the headwaters of Pearl Creek, west along a non-visible line to the intersection of Farmers Loop Road and Tanana Drive, west then south along Tanana Drive to Kuskokwim Way, west along a non-visible line to Sheenlek Drive, south to Koyukuk Drive, west to the intersection with Yukon Drive, west then south along an unnamed road to Tanana Drive, north to Ester Road, west to Goldhill Road, southwest to the Townsend Lane, south to the Parks Highway, west then south to the GVEA powerline near Kall court, west along the powerline to the Parks Highway near Rosie Creek Road, southwest along the Parks Highway to a Jeep Trail near Bonanza Creek, west along the Jeep Trail to the boundary of the Fairbanks North Star Borough, north then east to the point of beginning.

#### House District 5 – Senate District C – Chena Ridge/Airport

House District 5 is bounded by a line beginning at the intersection of the Mitchell Expressway and the boundary of the City of Fairbanks, south then east then north along the boundary to a levee near the Tanana River, east along a non-visible line to the end of Rozak Road, north along Rozak Road to the Old Richardson Highway, northwest to Durango Trail, north along a non-visible line to Lakloey Drive, north



to Bradway Road, east to Benn Lane, south to Ownby Road, east to Woll Road, north to Marigold Road, east to Badger Loop Road, to the intersection of Badger Loop Road and Repp Road, southwest along a non-visible line to the end of Willeda Street, southwest along a non-visible line to the northwestern-most corner of the boundary of the City of North Pole, southwest along the boundary to the eastern bank of the Tanana River, southeast along the eastern bank to the intersection of the Tanana River and the boundary of the Fairbanks North Star Borough, south across the Tanana River to the boundary of the Fairbanks North Star Borough, west then north along the boundary to a jeep trail near the Old Nenana Highway, east along the jeep trail to the Parks Highway, northeast the GVEA Powerlines near Rosie Creek Road, north then northeast to the Parks Highway, north to Townsend Lane, north to Goldhill Road, northeast to Ester Road, east to Tanana Drive, south to an unnamed road near Noatak Drive, northwest to Koyukuk Drive, east to Sheenlek Drive, north to a non-visible line extending west from Kuskokwim Way, east to Kuskokwim Way, east to Tanana Drive, north to the intersection of Tanana Drive and Farmers Loop Road, east along a non-visible line to the headwaters of Pearl Creek, east along a non-visible line to College Road, east to the boundary of the City of Fairbanks, southwest then southeast to the point of beginning.

#### House District 6 – Senate District C – Eielson/Denali/Upper Yukon/Border Region

House District 6 is bounded by a line beginning at the southwestern-most point of the Denali Borough, north along the borough boundary to boundary of the Yukon-Koyukuk REAA, west along the REAA boundary to the Nowitna River, north along the Nowitna River to the confluence with the Yukon River, northeast along the southern bank of the Yukon River to a non-visible line extending south from Sunset Creek, north along the non-visible line to Sunset Creek, north to the headwaters of Sunset Creek, west along a non-visible line to the headwaters of the Little Melozitna River, north to the confluence with the Melozitna River, north along the Melozitna River to the Tanana-Allakaket Winter Trail, north to the Kanuti River, east along the northern bank of the Kanuti River to the confluence with Kanuti Chalatna Creek, north along Kanuti Chalatna Creek to the intersection with a winter trail, north along a non-visible line to Mingkoket Lake, north along the western shore of the lake to a non-visible line extending southeast from the Koyukuk River, northwest to the Koyukuk River, east along the southern bank of the Koyukuk River to the confluence with the South Fork of the Koyukuk River, east along the southern bank of the South Fork to the confluence with Fish Creek, east to the confluence of Bonanza Creek, northeast to the confluence of the North Fork of Bonanza Creek, east to the boundary of the Yukon Flats REAA, south to the boundary of the Yukon Flats National Wildlife Refuge, northeast to a non-visible line extending southwest from Monarch Creek, northeast to the headwaters of Monarch Creek, north to the confluence with the Middle Fork of the Chandalar River, east along the southern bank to the a point near a Winter Trail, north across the river to the northern bank, east to the confluence with the East Fork of the Chandalar River, north along the western bank to the confluence with Crow Nest Creek, north to the boundary of the North Slope Borough, north then east to the Canadian Border, south along the border to the southern boundary of the Ahtna ANRC, west to the Copper River, north along the western bank to the confluence with the Uranatina River, northwest to the headwaters of the Uranatina River, north along a non-visible line to the headwaters of Bernard Creek, northwest to a non-visible line extending northeast from Bernard Creek Trail, southwest to Bernard Creek Trail, northwest to the Richardson Highway, north to 19 Apl-1 Road, west to the Trans-Alaska Pipeline, north to 26 APL Road, east to the Richardson

Highway, north to the intersection of the Richardson Highway and Paxson Lake Campground Road, east along a non-visible line to the Trans-Alaska Pipeline, north to the intersection of the Trans-Alaska Pipeline and the Richardson Highway, northwest on the Richardson Highway to boundary of Doyon ANRC, east to the eastern edge of Gakona Glacier, north along the eastern edge to Johnson Glacier, north along the eastern edge of Johnson Glacier to the Johnson River, north along the Johnson River to the confluence with the Tanana River, northwest along the northern bank of the Tanana River to the confluence with the Volkmar River, northeast to a non-visible line extending southeast from Volkmar Lake, northwest to Volkmar Lake, north along the eastern shore to the northern-most point of Volkmar Lake, north along a non-visible line to the South Fork of Goodpastor River, east to the boundary of Alaska Gateway REAA, north to the boundary of the Fairbanks North Star Borough, southwest to the intersection of the Fairbanks North Star Borough boundary and the Tanana River, northwest along the eastern bank of the Tanana River to an unnamed road near Piledriver Slough, northeast to Piledriver Slough, north to the confluence with Moose Creek, north to the Richardson Highway, west to an unnamed road near the Pipeline Access Road, north along the unnamed road to another unnamed road running along Moose Creek Dam, northeast to an unnamed road near the Chena River, north to the Chena River, west along the northern bank of the Chena River to Nordale Road, north to an unnamed road extending south from Moon Mullen Lane, north to Moon Mullen Lane, north to Chena Hot Springs Road, west to Juniper Drive, north to Tungsten Trail, north to Hubnerite Road, west to Gilmore Trail, north to the end of Gilmore Trail, west along a non-visible line to the headwaters of an First Chance Creek, west to the Steese Highway, northwest to the intersection with the Elliott Highway, north to an unnamed road near Davidson Ditch, east to Davidson Ditch, north to Vault Drive, west to the Elliott Highway, north to the boundary of the Fairbanks North Star Borough, west then south to the boundary of the Denali Borough, east then south then west to the point of beginning.

#### House District 7 – Senate District D – Greater Wasilla

House District 7 is bounded by a line beginning at the intersection of the Palmer-Wasilla Highway and Seward Meridian Parkway, south on Seward Meridian Parkway to the boundary of the City of Wasilla, south then west along the boundary to Knik Goose Bay Road, southwest to Foothills Boulevard, north to Lucille Creek, west to Vine Road, north to Shady Grove Lane, east to Kittiwake Street, north to Muir Street, north to Calico Drive, west to Vine Road, north to the Parks Highway, east to Museum Drive, east to the boundary of the City of Wasilla, northeast to Church Road, north to the boundary of the City of Wasilla near Carlsbad Place, east then south then east to Rockside Road, north to Gwene Lane, north to Gall Drive, east to Lucille Street, north to Lochcarron Drive, southeast to Seldon Road, east to Bogard Road, east to a non-visible line extending north from Cotswald Circle, south to Cotswald Circle, south to a non-visible line extending north from Michelle Christine Place, south to Michelle Christine Place, south along a non-visible line to the Palmer-Wasilla Highway, west to the point of beginning.

#### House District 8 – Senate District D – Big Lake/Point Mackenzie

House District 8 is bounded by a line beginning at the intersection of Foothills Boulevard and Knik Goose Bay Road, northeast on Knik Goose Bay Road to West Fairview Loop, south to Hayfield Road, south to

West Demaree Circle, southeast to Cottonwood Creek, southwest to the mouth of the creek on Knik Arm, west along the shoreline to the mouth of Crocker Creek, south along a non-visible line across Knik Arm to the boundary of the Municipality of Anchorage, southwest along the boundary to a non-visible line extending south from the eastern bank of the Susitna River, north along a non-visible line to the eastern bank at the mouth of the Susitna River, north along the eastern bank of the Susitna River to the confluence with an unnamed creek near Red Shirt Lake, east to the headwaters of the unnamed creek, east along a non-visible line to Alfred Creek Trail, south to Fish Creek, northeast to a the boundary of the Willow CDP, east to the boundary of the City of Houston, southeast then north along the boundary to the Little Susitna River, east along the southern bank of the Little Susitna River to a non-visible line extending west from the end of Silver Drive, east to Silver Drive, east to Sasbo Bluff Loop, south then east to Tote Street, south to Island Lake Drive, west then south to Peninsula Drive, east to Pittman Road, south to an unnamed creek that drains out of Little Lake, northeast to Little Lake, east along the lake shore to a foot trail, south to Starr Road, east to Wyoming Drive, south to Beverly Lake Road, east to Kalmbach Jeep Trail, south to an unnamed creek near Karsten Drive, southwest along the unnamed creek to the Parks Highway, west to Vine Road, south to Calico Drive, east to Muir Street, south to Kittiwake Street, south to Shady Grove Lane, west to Vine Road, south to Lucille Creek, east to Foothills Boulevard, south to the point of beginning.

#### House District 9 – Senate District E – Richardson Highway/East MatSu

House District 9 is bounded by a line beginning at the intersection of the Parks Highway and the southern boundary of the Denali Borough, east then north along the boundary to the boundary of the Fairbanks North Star Borough, northeast along the boundary to the boundary of the Alaska Gateway REAA, south to the South Fork of the Goodpaster River, west to the confluence with the Goodpaster River, south along a non-visible line to Volkmar Lake, south along the eastern shore of the lake to a non-visible line extending northwest from the Volkmar River, southeast to the Volkmar River, southwest along the eastern bank of the Volkmar River to the confluence with the Tanana River, east along the northern bank of the Tanana River to the confluence with the Johnson River, south along the Johnson River to Johnson Glacier, south along the eastern edge of the Johnson Glacier to Gakona Glacier, east south then west along the edge of the glacier to the boundary of Doyon ANRC, west to the Richardson Highway, south to the intersection with the Trans-Alaska Pipeline, south along the pipeline to a non-visible line extending east from the intersection of Paxson Lake Campground Road and the Richardson Highway, west to the Richardson Highway, south to 26 APL Road, west to the Trans-Alaska Pipeline, south to 19 APL 1 Road, east to the Richardson Highway, south to a non-visible line extending northwest from the end of Bernard Creek Trail, southeast to Bernard Creek Trail, southeast to a non-visible line extending southwest from Bernard Creek, northeast to Bernard Creek, southeast to the headwaters of Bernard Creek, south along a non-visible line to the headwaters of the Umanatna River, southeast to the confluence with the Copper River, south along the western bank of the Copper River to the boundary of Chugach National Forest, west along the boundary to a non-visible line extending northeast from the headwaters of Lowe River, west along Lowe River to the boundary of the City of Valdez, south then west then north along the boundary to the western shore of Valdez Arm, south then west along the shoreline to the entrance to Columbia Bay, west across the entrance to the western shoreline of the entrance to Columbia Bay, west to the entrance to Long Channel, west across the entrance to the western shoreline of the entrance to Long



Channel, west to the entrance to Buyers Cove, southeast along on non-visible line to the shoreline of Glacier Island, east along the shoreline to a non-visible line extending west from the northern-most point of Growler Island, east to Growler Island, east along a non-visible line to the shoreline of Glacier Island, south then west to the western-most point of Glacier Island, west to a peninsula of Land near Fairmount Bay, north to the entrance of Fairmount Bay, west across the entrance to the western shoreline of the entrance to Fairmount Bay, southwest along a non-visible line to the shoreline of Fairmount Island, southeast then west along the shoreline to a non-visible line extending south from the entrance to Wells Bay, north to the entrance to Wells Bay, west across the entrance to the western shoreline of the entrance to Wells Bay, west to the entrance to Unakwik Inlet, southwest across the entrance of Unakwik Inlet, south to a non-visible line extending west from Olsen Island, east to the shoreline of Olsen Island, north then east then south then west around Olsen Island, west along a non-visible line to a peninsula south of Olsen Cove, southwest along the shoreline to the entrance to Eaglek Bay, southwest across the entrance to the shoreline of an unnamed island at the western entrance to Eaglek Bay, south along the shoreline to a non-visible line extending west from the southern-most point of the unnamed island, west to shoreline of the mainland near Squaw Bay, west along the shoreline to the entrance to Squaw Bay, west across the entrance to the western shoreline of the entrance to Squaw Bay, west along the shoreline to the entrance to Esther Passage, west across the entrance to the shoreline of Esther Island, west to the entrance of Esther Bay, west across the entrance to the western shoreline of the entrance to Esther Bay, west to the entrance to Quillian Bay, west across the entrance to the western shoreline of the entrance to Quillian Bay, west to the entrance to Lake Bay, west across the entrance to the western shoreline of the entrance to Lake Bay, west along the shoreline to the entrance to Port Wells, west across Port Wells to the shoreline south of Pigot Bay, west to the entrance to Passage Canal, west across the entrance to the western shoreline of the entrance to Passage Canal, southwest along the shoreline to the boundary of the City of Whittier, south then west to the western shoreline of Blackstone Bay, southwest along the shoreline to the boundary of the Kenai Peninsula Borough, north then west to the boundary of the Municipality of Anchorage, east then north to the boundary of the Matanuska-Susitna Borough, west along the boundary to Glacier Fork, northwest to Metal Creek, north to the headwaters of Metal Creek, southwest along a non-visible line to the headwaters of Carpenter Creek, southwest then northwest along a non-visible line to the headwaters of a tributary to Wolverine Creek, north to Wolverine Creek, northwest to the confluence with the Matanuska River, south along the northern bank of the Matanuska River to a Foot Trail near the Palmer-Fishhook Road, west to Palmer-Fishhook Road, west to Trunk Road, southwest to Bogard Road, west to Engstrom Road, north to Hart Lake Loop, west to a non-visible line extending west from Sorrelwood Street, west to Sorrelwood Street, north to the end of Sorrelwood Street, north along a non-visible line to the intersection of Wasilla-Fishhook Road and Pamela Drive, west on Pamela Drive to the boundary of Tanaina CDP, north along the boundary to the boundary of Willow CDP, northwest to Bartholf Creek, north to the confluence with the Kashwitna River, north along a non-visible line to the headwaters of Sheep Creek, west to the Iron Creek Trail, north to the Sheep River, west to the boundary of Chase CDP, northeast then west then north to the Phillips Lake Trail, northwest to Deadhorse Creek, northwest to the confluence with the Susitna River, northeast along the eastern bank of the Susitna River to the intersection with the Alaska Railroad, north along the Alaska Railroad to the Parks Highway, north to the point of beginning.

#### House District 10 – Senate District E – Rural MatSu

House District 10 is bounded by a line beginning at the southern-most point of the boundary of the Matanuska-Susitna Borough, northwest then north then northeast along the boundary to House District 9, south along the boundary of House District 9 to Bogard Road, west to Lochcarron Drive, west to Lucille Street, south to Gail Drive, west to Gwene Lane, south to Rockside Road, south to the boundary of the City of Wasilla, west then north then west to Church Road, south along Church Road to the boundary of the City of Wasilla near Spruce Avenue, south then west then south to Museum Drive, west to the Parks Highway, west to an unnamed creek near Vine Road, north to Kalmbach Jeep Trail, north to Beverly Lakes Road, west to Wyoming Drive, north to Starr Road, west to a foot trail, north to Little Lake, west along the shoreline to an unnamed creek, southwest to Pittman Road, north to Peninsula Drive, west to Island Lake Drive, northeast to Tote Street, north to Sasbo Bluff Road, west then north to Silver Drive, west to the end of Silver Drive, west along a non-visible line to the Little Susitna River, west along the southern bank of the Little Susitna River to the boundary of the City of Houston, south then northwest along the boundary to the boundary of Willow CDP, west to along the boundary to the Susitna River, south along the eastern shoreline of the Susitna River to the mouth of the river, south along a non-visible line across Knik Arm to the boundary of the Matanuska-Susitna Borough, southwest to the point of beginning..

#### House District 11 – Senate District F – Greater Palmer

House District 11 is bounded by a line beginning at the intersection of the Glenn Highway and the Parks Highway, west along the Parks Highway to the boundary of the city of Wasilla, north to the intersection of Tamarack Drive and Seward Meridian Road, north along Seward Meridian Road to the Palmer-Wasilla Highway, east to a non-visible line extending south from Michelle Christine Place, north to Michelle Christine Place, north to non-visible line extending south from Larkspur Hill Circle, north to Larkspur Hill Circle, north to a non-visible line extending south from Bogard Road, north to Bogard Road, east to Trunk Road, northeast to Palmer-Fishhook Road, east to the end of Palmer-Fishhook Road, east along a foot trail to the Matanuska River, north along the western bank of the Matanuska River to the confluence with Wolverine Creek, east to the confluence of an unnamed tributary of Wolverine Creek, south the headwaters of an unnamed tributary of Wolverine Creek, south along a non-visible line to the headwaters of Mount Roberts Creek, west to a non-visible line extending east from Purser Place, west to Purser Place, west to Harmony Avenue, north to Smith Road, west to the Old Glenn Highway, north to a non-visible line extending west from the Matanuska River near Smith Road, west to the Matanuska River, south along the eastern bank to a non-visible line extending east from the western bank near Mary Street, west to the western bank of the Matanuska River, south along the western bank of the Matanuska River to the confluence with Rabbit Slough, west to Dike Road, north to a non-visible line extending south from Colleen Street, north to Colleen Street, north to the Glenn Highway, west to the point of beginning.

#### House District 12 – Senate District F – Chugiak/Gateway

House District 12 is bounded by a line beginning at the intersection of the Alaska Railroad and Birchwood Spur Road, north along Birchwood Spur Road to Stoltze Drive, northeast to Peters Creek,

north to the mouth of Peters Creek, north along a non-visible line to the boundary of the Matanuska-Susitna Borough, southwest along the boundary to a non-visible line extending south from the mouth of Crocker Creek, north to the mouth of Crocker Creek on Knik Arm, east along the shoreline of Knik Arm to the mouth of Cottonwood Creek, northeast to Demaree Circle, west to Hayfield Road, north to Fairview Loop, north to Knik Goose Bay Road, east to the boundary of the City of Wasilla, east then north along the boundary to the Parks Highway, east to the Glenn Highway, east to Colleen Street, south to a non-visible line extending north from Dike Road, south to Dike Road, south to the Rabbit Slough, east to the confluence with the Matanuska River, northeast along the western bank of the Matanuska River to a non-visible line extending west from the eastern bank of the river near Holiday Drive, east to the eastern bank of the Matanuska River, north to a non-visible line extending west from the Old Glenn Highway near Smith Road, east to the Old Glenn Highway, south to Smith Road, east to Harmony Avenue, south to Purser Place, east to the end of Purser Place, east along a non-visible line to Mount Roberts Creek, east to the headwaters of Mount Roberts Creek, southeast then northeast along a non-visible line to the headwaters of Metal Creek, south to the confluence with Glacier Fork, southeast to the boundary of the Municipality of Anchorage, east then south along the boundary to the boundary of Chugach National Forest, west to the mountain ridgeline east of Crow Pass, northwest along the ridgeline to the headwaters of Peters Creek, northwest to a non-visible line extending northeast from the headwaters of Meadow Creek, southwest to the headwaters of Meadow Creek, west to the boundary of Chugach State Park, north along the boundary to Parks Creek, west to the Glenn Highway, northeast to Birchwood Loop Road, north to Pilots Road, southwest to Tarika Avenue, west to Sunset Drive, north to Jayhawk Drive, west to Crabtree Street, south to Tarika Avenue, west to Old Cranberry Drive, north to Jayhawk Drive, west to Birchwood Loop Road, south to Tarika Avenue, west to Lori Street, north to the end of Lori Street, north along a non-visible line to the Alaska Railroad, northeast to the point of beginning.

#### House District 13 – Senate District G – Fort Richardson/North Eagle River

House District 13 is bounded by a line beginning at the intersection of Coronado Road and the Old Glenn Highway, south along the Old Glenn Highway to Artillery Road, west to Mausel Street, north to Artillery Road, west to the boundary of Fort Richardson, south along the boundary to the Glenn Highway near Hiland Road, southwest on the Glenn Highway to the boundary of Fort Richardson near Frontage Road, south along the boundary to a non-visible line extending east from the end of Peck Avenue Extension, west to Peck Avenue Extension, west along a non-visible line to Boundary Avenue, west to Muldoon Road, north to a non-visible line extending south from the end of Bartlett Road, north to Bartlett Road, northwest along a non-visible line to the boundary of Fort Richardson, west then north along the boundary to the shoreline of Knik Arm, northwest along a non-visible line to the boundary of the Municipality of Anchorage, northeast along the boundary to a non-visible line extending north from the mouth of Peters Creek, south to the mouth of Peters Creek, south to Stoltze Drive, west to Birchwood Spur Road, south to the Alaska Railroad, southwest to a non-visible line extending north from the end of Lori Street, south to the end of Lori Street, south to Tarika Avenue, east to Birchwood Loop Road, north to Jayhawk Drive, east to Old Cranberry Drive, south to Tarika Avenue, east to Crabtree Street, north to Jayhawk Drive, east to Sunset Drive, south to Tarika Avenue, east to Pilots Road, northwest to Birchwood Loop Road, south to the Glenn Highway, southwest to Parks Creek, east to the boundary of

Chugach State Park, south to Meadow Creek, west to Eagle River Loop Road, northwest to Celestial Street, south to Coronado Road, west to the point of beginning

#### House District 14 – Senate District G – Eagle River/Chugach State Park

House District 14 is bounded by a line beginning at the intersection of Celestial Street and Eagle River Loop Road, southeast along Eagle River Loop Road to Meadow Creek, east to the headwaters of Meadow Creek, northeast along a non-visible line to Peters Creek, southeast to the headwaters of Peters Creek, southeast along the mountain ridgeline to the boundary of Chugach National Forest, west then south to a mountain ridgeline west of Crow Pass, north to a non-visible line extending east from the headwaters of the South Fork of Campbell Creek, southwest to the headwaters of the South Fork of Campbell Creek, north along a non-visible line to the boundary of Fort Richardson near the headwaters of the North Fork of Campbell Creek, northwest then west then north along the boundary to Peck Avenue, east to Peck Avenue Extension, northeast to the boundary of Fort Richardson, north to the Glenn Highway, northeast along the Glenn Highway to the boundary of Fort Richardson near Hiland Road, north along the boundary to Artillery Road, east to Mausel Street, south to Artillery Road, east to the Old Glenn Highway, north to Coronado Road, east to Celestial Street, north to the point of beginning.

#### House District 15 – Senate District H – Elmendorf

House District 15 is bounded by a line beginning at the intersection of Debarr Road and Edward Street, north to East 6th Avenue, east to Donna Drive, north to Krane Drive, north to Donna Drive, east to Turpin Street, north to the boundary of Elmendorf AFB, west then north to a non-visible line north of Tidewater Road, west to the boundary of the Municipality of Anchorage, northeast to a non-visible line extending northwest from the intersection of Knik Arm and the northern-most boundary of Elmendorf AFB, southeast along the non-visible line to the boundary of Elmendorf AFB, east then south along the boundary to a non-visible line extending northwest from the end of Bartlett Road, southeast to the end of Bartlett Road, south along a non-visible line to Muldoon Road, south to Boundary Avenue, east to the end of Boundary Avenue, east along a non-visible line to the boundary of Fort Richardson, south to a non-visible line extending east from Debarr Road, west to Debarr Road, west to point of beginning.

#### House District 16 – Senate District H – College Gate

House District 16 is bounded by a line beginning at the intersection of Baxter Road and Tudor Road, west to Boniface Parkway, north to East 38th Court, west along a non-visible line extending from East 38th Court to Lynn Drive, north to Sydnie Kay Street, west to Checkmate Drive, north to the southern branch of Chester Creek, southwest to Queens Court, west to Wesleyan Drive, south to the southern branch of Chester Creek, southwest to the boundary of Alaska Pacific University, north to a non-visible line extending from the boundary of Alaska Pacific University to East Northern Lights Boulevard, north along a non-visible line to South Pine Street, north to a non-visible line extending to the extension of South Pine Street south of the intersection with Debarr Road, north to McCarrey Street, north to the boundary of

Elmendorf AFB, east to Turpin Street, south to Donna Drive, west to Krane Drive, south to Donna Drive, south to East 6th Avenue, west to Edward Street, south to Debarr Road, east to Beaver Place, south to Baxter Road, south to point of beginning.

#### House District 17 – Senate District I – University

House District 17 is bounded by a line beginning at the intersection of Tudor Road and Elmore Road, south to Dowling Road, west to the New Seward Highway, north to Tudor Road, east to MacInnes Street, north to Crescent Drive, west to Locarno Drive, north to East 36th Avenue, west to Latouche Street, north to East Benson Boulevard, east to East Northern Lights, east to South Bragaw Street, north to East 16th Avenue, east to South Hoyt Street, north to a non-visible line extending northwest from Bliss Drive, southeast to Bliss Drive, east to Bliss Circle, east along a non-visible line extending from the end of Bliss Circle to a non-visible line extending north from Pine Street to the end of an extension of South Pine Street south of Debarr Road, south to the end of Pine Street extending north of the intersection with East 26th Avenue, south along a non-visible line extending from the intersection of Pine Street and East 26th Avenue to East Northern Lights Boulevard, south along a non-visible line to the boundary of Alaska Pacific University, south to the southern branch of Chester Creek, northeast to Wesleyan Drive, north to Queens Court, east to the southern branch of Chester Creek, northeast to Checkmate Drive, south to Sydnie Kay Street, east to Lynn Drive, south to East 38th Court, east along a non-visible line connecting to East 38th Court, east to Boniface Parkway, south to Tudor Road, west to point of beginning.

#### House District 18 – Senate District I – Spenard

House District 18 is bounded by a line beginning at the intersection of Lake Otis Parkway and East Northern Lights Boulevard, west to East Benson Boulevard, southwest to Latouche Street, south to East 36th Avenue, east to Locarno Drive, south to Crescent Avenue, east to MacInnes Street, south to East Tudor Road, west to Minnesota Drive, north to Fish Creek, southwest to the Alaska Railroad, northwest to Spenard Road, southwest to Fish Creek, north to West Northern Lights Boulevard, west to Forrest Park Drive, north to Fish Creek, north to Knik Arm, northeast along the shoreline to the mouth of Chester Creek, southeast to West Chester Lagoon, southeast along the southern shore of West Chester Lagoon to Chester Creek, east to East Northern Lights Boulevard, west to point of beginning.

#### House District 19 – Senate District J – Mountainview

House District 19 is bounded by a line beginning at the intersection of Debarr Road and Airport Heights Drive, north to the Glenn Highway, west to Reeve Boulevard, north to the boundary of Elmendorf AFB, east to McCarrey Street, south to South Pine Street, south to the end of South Pine Street, south along a non-visible line to a non-visible line extending east from Bliss Circle, west along a non-visible line to Bliss Circle, northwest to Bliss Drive, west to the end of Bliss Drive, northwest along a non-visible line to South Hoyt Street, south to East 16th Avenue, west to South Bragaw Street, south to East Northern Lights Boulevard, west to the southern fork of Chester Creek, northwest to Lake Otis Parkway, north to East

16th Avenue, east to Alder Drive, north to East 15th Avenue, east to an unnamed alley west of Birchwood Street, north to Debarr Road, east to point of beginning.

#### House District 20 – Senate District J – Downtown Anchorage

House District 20 is bounded by a line beginning at the intersection of the Glenn Highway and Airport Heights Drive, south to Debarr Road, west to an unnamed alley west of Birchwood Street, south to East 15th Avenue, west to Alder Street, south to East 16th Avenue, west to Lake Otis Parkway, south to Chester Creek, west to West Chester Lagoon, west along the southern shore of West Chester Lagoon to the outlet, west to Knik Arm, northeast along the eastern shoreline of Knik Arm to a non-visible line extending west from the end of West 2nd Avenue, northwest to the boundary of the Municipality of Anchorage, northeast to the boundary of House District 15, east to the boundary of Elmendorf AFB, south then east to Reeve Boulevard, south to the Glenn Highway, east to point of beginning.

#### House District 21 – Senate District K – West Anchorage

House District 21 is bounded by a line beginning at the intersection of Spenard Road and Northwood Drive, south along Northwood Drive to International Airport Road, east to Minnesota Drive, south to Strawberry Road, west to Jewel Lake Road, north to Caravelle Drive, west to Whitehall Street, north to Raspberry Road, west to the boundary of Kincaid Park, south to Jodhpur Street, south to the boundary of Kincaid park, south to the shoreline of Turnagain Arm, south along a non-visible line to the boundary of the Municipality of Anchorage, northwest then northeast to non-visible line extending northwest from the shoreline near West 2nd Ave, southeast to the shoreline of Knik Arm, southwest to the mouth of Fish Creek, south to Forrest Park Drive, south to West Northern Lights Boulevard, east to Fish Creek, south to Spenard Road, northeast to point of beginning.

#### House District 22 – Senate District K – Sand Lake

House District 22 is bounded by a line beginning at the intersection of Jewel Lake Road and Strawberry Road, east to Minnesota Drive, south to Dimond Boulevard, west to Campbell Creek, south to Campbell Lake, west along the southern shore of Campbell Lake to Campbell Creek, southwest to Turnagain Arm, south along a non-visible line to the boundary of the Municipality of Anchorage, west to a non-visible line extending south from the boundary of Kincaid Park, north to the boundary of Kincaid Park, north to Jodhpur Street, north to the boundary of Kincaid Park, northeast to Raspberry Road, east to Whitehall Street, south to Caravelle Drive, east to Jewel Lake Road, south to point of beginning.

#### House District 23 – Senate District L – Taku

House District 23 is bounded by a line beginning at the intersection of Minnesota Drive and Tudor Road, east to the New Seward Highway, south to a non-visible line extending southeast from Hillcrest Park

Court, northwest to Hillcrest Park Court, west to Morningside Loop, northwest to Lakewood Court, west to the Old Seward Highway, south to East 100th Avenue, west to King Street, north to East 92nd Avenue, west to an unnamed walkway, west to Demeter Drive, south to Artemis Avenue, west to Demeter Drive, west to an unnamed road, north to Dimond Boulevard, west to Minnesota Drive, north to International Airport Road, west to Northwood Drive, north to Spenard Road, northeast to the Alaska Railroad, southeast to Fish Creek, northeast to Minnesota Drive, south to point of beginning.

#### House District 24 – Senate District L – Oceanview

House District 24 is bounded by a line beginning at the intersection of King Street and East 100th Avenue, east to the Old Seward Highway, south to O'Malley Road, east to the New Seward Highway, south to Little Rabbit Creek, west to Turnagain Arm, south along a non-visible line to the boundary of the Municipality of Anchorage, northwest to a non-visible line extending south from the mouth of Campbell Creek, north to Campbell Creek, northeast to Campbell Lake, east along the southern shore of Campbell Lake to Campbell Creek, north to Dimond Boulevard, east to an unnamed road between Minnesota Drive and Ruby Street, south along an unnamed street to a non-visible line extending east from Demeter Drive, east to Demeter Drive, east to Artemis Avenue, northeast to Demeter Drive, north to an unnamed walkway, east to west 92nd Avenue, east to King Street, south to point of beginning.

#### House District 25 – Senate District M – Abbott

House District 25 is bounded by a line beginning at the intersection of the New Seward Highway and Dowling Road, east to Bragaw Street, north to Tudor Road, east to Campbell Airstrip Road, southeast to the boundary of Far North Bicentennial Park, south then west to the boundary of Hillside Park, west to Abbott Road, west to Vanguard Drive, south to Academy Drive, west to the end of Academy Drive, west along a non-visible line to the New Seward Highway, north to point of beginning.

#### House District 26 – Senate District M – Huffman

House District 26 is bounded by a line beginning at the intersection of the New Seward Highway and O'Malley Road, west to the Old Seward Highway, north to Lakewood Court, east to Morningside Loop, north then southeast to Hillcrest Part Court, east to a non-visible line extending southeast to the New Seward Highway, southeast to the New Seward Highway, north to a non-visible line extending west from the end of Academy Drive, east to Academy Drive, east to Vanguard Drive, northeast to Abbott Road, south then east to Nettleton Drive, south to Hillside Drive, south to O'Malley Road, west to Hillside Drive, south to Huffman Road, west to a non-visible line extending from the intersection of Audubon Drive and Huffman Road, west to Huffman Road, west to Birch Road, north then southwest to Huffman Road, west to Pintail Street, south to Mallard Avenue, west to Gander Street, south to Flyway Avenue, west to a non-visible line extending from the west end of Flyway Avenue to the unconnected western extension of Flyway Avenue, west to Flyway Avenue, west to Lake Otis Parkway, south to Autumn

Drive, west to Summer Drive, south to Steeple Drive, west to Brayton Drive, north to the New Seward Highway off-ramp, south to the New Seward Highway, north to point of beginning.

#### House District 27 – Senate District N – Basher

House District 27 is bounded by a line beginning at the intersection of Beaver Place and Debarr Road, east to the boundary of Fort Richardson, south then east to the boundary of Chugach State Park, south then west to Campbell Airstrip Road, northwest to Baxter Road, north to Beaver Place, north to point of beginning.

#### House District 28 – Senate District N – South Anchorage

House District 28 is bounded by a line beginning at the intersection of Huffman Road and Hillside Drive, north to O'Malley Road, east to Hillside Drive, north to Nettleton Drive, north to the boundary of Far North Bicentennial Park, east to the boundary of Chugach State Park, northeast to the boundary of Fort Richardson, south to a non-visible line extending northeast from the headwaters of the South Fork of Campbell Creek, south to the headwaters of South Fork of Campbell Creek, northeast along a non-visible line to the mountain ridgeline just west of Crow Pass, southwest to the boundary of Chugach National Forest, east to the boundary of the Municipality of Anchorage, south then west to a non-visible line extending south from the mouth of Little Rabbit Creek, north to Little Rabbit Creek, east to the New Seward Highway, north to the Huffman Road off-ramp, north to Brayton Drive, southeast to Steeple Drive, east to Summer Drive, north to Autumn Drive, east to Lake Otis Parkway, north to Flyway Avenue, east to a non-visible line extending east from the unconnected extension of Western Flyway Avenue to Flyway Avenue, east to Flyway Avenue, east to Gander Street, north to Mallard Avenue, east to Pintail Street, north to Huffman Road, east to Birch Road, northeast then south to Huffman Road, east to the end of Huffman Road, east along a non-visible line extending to the intersection of Audubon Drive and Huffman Road, east to point of beginning.

#### House District 29 – Senate District O – North Kenai

House District 29 is bounded by a line beginning at the intersection of the Seward Highway and the boundary of the Kenai Peninsula Borough, east then south to the boundary of the Chugach National Forest near Kings Bay, west to the boundary of the Chugach ANRC, southwest to the Snow River, south to the confluence with the South Fork of the Snow River, southeast to the headwaters of the South Fork of the Snow River, west along a non-visible line to the headwaters of Kwechek Creek, west to a non-visible line extending north from Sawmill Creek east of Winterset Circle, south to Sawmill Creek, south to the boundary of the Chugach National Forest, east then south to the boundary of the City of Seward, southeast then west to the western shoreline of Resurrection Bay, south along the shoreline to the mouth of Tonsina Creek, west to the boundary of Kenai Fjords National Park, north then northwest to boundary of Kenai National Wilderness, northwest then west to Upper Russian Lake, northwest along the eastern shoreline to the Russian River, north to Lower Russian Lake, north along the eastern shoreline to the



Russian River, north to the confluence with the Kenai River, southwest to Skilak Lake, west along the northern shoreline of Skilak Lake to the Kenai River, west along the southern bank of the Kenai River to the boundary of the Kenai National Wilderness, west to the boundary of the Kenai National Wildlife Refuge, west to Funny River Road, southwest then northwest to the boundary of the City of Soldotna, east then north then west to Soldotna Creek, north to the Alaska Natural Gas Pipeline ROW, west to Mackey Lake Road, north to Rainbow Drive, north to the powerlines near Strawberry Road, west then north along the powerlines to Eagle Lake Drive, west to Frogberry Street, north to the boundary of the Kenai National Wildlife Refuge, west to the boundary of the City of Kenai, north then west to the shoreline of Cook Inlet, west along a non-visible line to the centerline of Cook Inlet, northeast along the centerline of Cook Inlet to the boundary of the Kenai Peninsula Borough, southeast to the point of beginning.

#### House District 30 – Senate District O – Kenai/Soldotna

House District 30 is bounded by a line beginning at the intersection of Keystone Drive and the City of Soldotna, south along the City of Soldotna boundary to the boundary of the Kenai National Wilderness, west to the boundary of the City of Soldotna at Ski Hill Road, west along the boundary of the City of Soldotna to Gas Well Road, west then south to a private oil company road, northwest to a non-visible line extending southeast from the end of Oil Company Haul Road, northwest to the end of Oil Company Haul Road, northwest to Kalifornsky Beach Road, west along a non-visible line to the shoreline of Cook Inlet, west along a non-visible line to the centerline of Cook Inlet, north along the centerline of Cook Inlet to a non-visible line extending west from the northern boundary of the City of Kenai, east to the northern boundary of the City of Kenai, east then north then east then south along the boundary to the boundary of the Kenai National Wildlife Refuge near Carver Road, east along the boundary to Frogberry Street, south to Eagle Lake Drive, east to a powerline, south then east along the powerline to Rainbow Drive, south to Mackey Lake Road, south to Alaska Natural Gas Pipeline ROW, east to Soldotna Creek, south then west to the boundary of the City of Soldotna, east then south to the point of beginning.

#### House District 31 – Senate District P – Homer/South Kenai

House District 31 is bounded by a line beginning at the intersection of Echo Lake Road and Gas Well Road, east along Gas Well Road to the boundary of the City of Soldotna, east along the boundary to the boundary of the Kenai National Wildlife Refuge, east along the boundary to Funny River Road, southeast then northeast to the boundary of the Kenai National Wildlife Refuge, east to the boundary of the Kenai National Wilderness, east to the Kenai River, east along the northern bank of the Kenai River to Skilak Lake, east along the northern shoreline of Skilak Lake to the Kenai River, northeast to the confluence with the Russian River, south to Lower Russian Lake, south along the eastern shoreline of Lower Russian Lake to the Russian River, south to Upper Russian Lake, south along the eastern shoreline of Upper Russian Lake to the boundary of the Kenai National Wildlife Refuge, southwest then west then northwest along the boundary to the Bradley River, west to the mouth of the Bradley River, north along the shoreline to a non-visible line extending east from the centerline of Kachemak Bay, west to the centerline of Kachemak Bay, southwest then northwest along the centerline of Kachemak Bay to the entrance to

Cook Inlet, west to the centerline of Cook Inlet, northwest along the centerline of Cook Inlet to a non-visible line extending west from the intersection of Kaliforsky Beach Road and Oil Company Haul Road, east to the shoreline of Cook Inlet, east along a non-visible line to Oil Company Haul Road, southeast on Oil Company Haul Road to its end, southeast along a non-visible line to the end of a private oil company road, southeast to Gas Well Road, northeast then east to point of beginning.

#### House District 32 – Senate District P – Kodiak/Cordova/Seldovia

House District 32 includes all uplands and islands bounded by a line beginning at the northwestern-most point of the boundary of the Kenai Peninsula Borough, southeast along the boundary to the centerline of Cook Inlet, southwest along the centerline of Cook Inlet to a non-visible line extending west from the mouth of Diamond Creek, east to the entrance to Kachemak Bay, southeast then northeast along the centerline of Kachemak Bay to the shoreline near the mouth of the Bradley River, east to the mouth of the Bradley River, east to the boundary of the Kenai National Wilderness, south along the boundary to the boundary of Kenai Fjords National Park, east then northeast then southeast then south along the boundary to Tonsina Creek, east to the mouth of Tonsina Creek, north along the shoreline to the boundary of the City of Seward, east then north then west then north to the boundary of the Chugach National Forest, west then north to Sawmill Creek, north to a non-visible line extending south from Kwechek Creek, north to Kwechek Creek, east to the headwaters of Kwechek Creek, north then east along a non-visible line to the headwaters of the South Fork and the Snow River, northwest to the confluence with the Snow River, north to the boundary of Chugach ANRC, northeast to the boundary of the Chugach National Forest near Kings Bay, east to the boundary of the Kenai Peninsula Borough, north to the boundary of House District 9, east along the boundary to the boundary of Chugach ANRC, southeast to the boundary of Yakutat Borough, southeast then southwest to the 3 mile limit, west along the 3 mile limit to the boundary of the Kenai Peninsula Borough, southwest to the boundary of the Kodiak Island Borough, southwest then northwest then northeast around the entire Kodiak Island Borough to the boundary of the Kenai Peninsula Borough, west then north along the boundary of the Kenai Peninsula Borough to the point of beginning.

#### House District 33 – Senate District Q – Downtown Juneau/Douglas/Haines/Skagway

House District 33 includes all uplands and islands bounded by a line beginning at the northern-most point of the boundary of the Municipality of Skagway, southeast along the boundary to the boundary of Haines Borough, southeast along the boundary to the boundary of the City and Borough of Juneau, west then southeast along the boundary to a non-visible line extending southwest from the entrance to Fritz Cove, northeast to the entrance of Fritz Cove, northeast along the centerline of Fritz Cove to the entrance of Gastineau Channel, east along the centerline of Gastineau Channel to a non-visible line extending south from the mouth of Switzer Creek, north to the mouth of Switzer Creek, north to Egan Drive, west to Switzer Access Road, north to Glacier Highway, west to the Thunder Mountain Trail, northwest to Heintzleman Ridge, northeast to the Juneau Icefield, west along the southern edge of the Juneau Icefield to Mendenhall Glacier, southwest then northwest along the southern edge of Mendenhall Glacier to the Juneau Icefield, northwest along the western edge of the Juneau Icefield to Eagle Glacier, north along the eastern edge of Eagle Glacier to Thiel Glacier, north along the eastern edge of Thiel Glacier to Gilkey

Glacier, northeast along the eastern edge of Gilkey Glacier to the boundary of the City and Borough of Juneau, southeast then southwest then northwest then southwest then northwest along the boundary to the western shoreline of the entrance of Hawk Inlet, south then northwest along the shoreline to a non-visible line extending east from Couverden Island, west along the non-visible line to the boundary of Haines Borough, southeast then west then northwest along the boundary to the centerline of Icy Strait, west along the centerline of Icy Strait to the entrance to North Inian Pass, west along the centerline of North Inian Pass to the entrance to Cross Sound, south along the centerline of Cross Sound to the Pacific Ocean, south along a non-visible line to the 3 mile limit, northwest to the boundary of Yakutat Borough, northeast along the boundary to the Canadian Border, northeast along the border to the boundary of Haines Borough, northwest along the boundary to the boundary of the Municipality of Skagway, northeast to the point of beginning.

#### House District 34 – Senate District Q – Mendenhall Valley

House District 34 includes all uplands and islands bounded by a line beginning at the Switzer Access Road and Egan Drive, east along Egan Drive to Switzer Creek, south to the mouth of Switzer Creek, south along a non-visible line to the centerline of Gastineau Channel, west along the centerline to the entrance to Fritz Cove, southwest along the centerline of Fritz Cove to the entrance to Stephens Passage, southwest along a non-visible line to the boundary of the City and Borough of Juneau, northwest then east to the Canadian Border, south to the southern edge of Gilkey Glacier, southwest along the southern edge to Thiel Glacier, south along the eastern edge of Thiel Glacier to Eagle Glacier, south along the eastern edge of Eagle Glacier to the Juneau Icefield, southeast along the western edge of the Juneau Icefield to Mendenhall Glacier, southeast then northeast around the southern edge of Mendenhall Glacier to the Juneau Icefield, east along the southern edge of the Juneau Icefield to Heintzleman Ridge, southwest along Heintzleman Ridge to Thunder Mountain Trail, southeast to Glacier Highway, east to Switzer Creek Access Road, south to point of beginning.

#### House District 35- Senate District R- Sitka/Petersburg

House District 35 includes all uplands and islands bounded by a line beginning at the southern-most point of the boundary of the City and Borough of Sitka, north to the northwestern-most point of the City and Borough of Sitka, north along the 3 mile limit to the entrance to Cross Sound, north along the centerline of Cross Sound to the entrance to North Inian Pass, east along the centerline of North Inian Pass to the entrance to Icy Strait, east along the centerline of Icy Strait to the boundary of Haines Borough, southeast then north along the boundary to the entrance to Lynn Canal, east across the entrance of Lynn Canal to the shoreline of Admiralty Island, south along the shoreline to the boundary of the City and Borough of Juneau, southeast then northeast then southeast then northeast along this boundary to the Canadian Border, southeast along the border to the boundary of the City and Borough of Wrangell, southwest then southeast along the boundary to the boundary of Ketchikan Gateway Borough, southeast along the boundary to a non-visible line extending east from the entrance to Kasaan Bay, west to the entrance to Kasaan Bay, west along the centerline of Kasaan Bay to the entrance to Twelvemile Arm, southwest along the centerline of Twelvemile Arm to the mouth of Twelvemile Creek, south to NFD 21 Road, west

to the Hydaburg Highway, north to a foot trail near Trocadero Bay, west to the shoreline of Trocadero Bay, west along the centerline of Trocadero Bay to the entrance to Bucareli Bay, southwest along the centerline of Bucareli Bay to the entrance to the Pacific Ocean, south along a non-visible line to the 3 mile limit, northwest to the point of beginning.

#### House District 36- Senate District R – Ketchikan/Wrangell/Metlakatla/Hydaburg

House District 36 includes all uplands and islands bounded by a line beginning at the western-most point of the boundary of the City and Borough of Wrangell, northeast to the Canadian Border, southeast then southeast to maritime border in the Dixon Entrance, west to the 3 mile limit in the Pacific Ocean near Forrester Island, north along the 3 mile limit to the entrance of Bucareli Bay, northeast along the centerline of Bucareli Bay to the entrance of Trocadero Bay, east along the centerline of Trocadero Bay to a foot trail onshore, east to the Hydaburg Highway, south to NFD 21 Road, east to Twelvemile Creek, north to the mouth of the creek on Twelvemile Arm, northeast along the centerline of Twelvemile Arm to Kasaan Bay, west along the centerline of Kasaan Bay to the entrance to Clarence Strait, east along a non-visible line to the boundary of Ketchikan Gateway Borough, northwest along the boundary to the boundary of the City and Borough of Wrangell, northwest along the boundary to the point of beginning.

#### House District 37 – Senate District S – Bristol Bay/Aleutians/Upper Kuskokwim

House District 37 includes all uplands and islands bounded by a line beginning at northeast corner of the boundary of the Lake and Peninsula Borough, southwest along the boundary to the boundary of the Aleutians East Borough, southwest then northwest then east around the entire Aleutian Island Chain and the Pribilof Islands to the boundary of the Lake and Peninsula Borough near Port Heiden, north along the boundary to the 3 mile limit off Nushagak Bay, west to the boundary of the Calista ANRC, northeast then east along the boundary to Kiknik Creek, north to the confluence with the Holitna River, north to the confluence with Portage Creek, north to the headwaters of Portage Creek, north along a non-visible line to the headwaters of Chineekluk Creek, north then west to the confluence with the Holokuk River, north to the confluence with the Kuskokwim River, northeast along the northern bank of the Kuskokwim River to the confluence with Steamboat Creek, north to a non-visible line extending west from the George River, east to the George River, north to the confluence with the East Fork of the George River, east to a winter trail, north to the boundary of Doyon ANRC, west then north to the Hawk River, east to the confluence with the Bonasila River, east along the northern bank of the Bonasila River to a winter trail running alongside the Yukon River, north along the trail to the boundary of the City of Anvik, west then north then east around the boundary to a winter trail alongside the Yukon River, north along the trail to the boundary of the City of Grayling, west then north then east to a winter trail alongside the Yukon River, north along the trail to Steamboat Slough, north to the boundary of Yukon-Koyukuk REAA, east to the boundary of Denali Borough, south to the boundary of boundary of the Matanuska-Susitna Borough, south to the boundary of the Kenai Peninsula Borough, west then south to point of beginning.

#### House District 38 – Senate District S – Lower Kuskokwim

House District 38 includes all uplands and islands bounded by a line beginning at the southern-most point along the boundary between Bristol Bay ANRC and Calista ANRC, northwest along the boundary of Calista including Nunivak Island and St. Matthew Island to the southern boundary of the Wade Hampton Census Area, northeast along the boundary to a non-visible line extending south from the headwaters of the Pitmik River, north to the headwaters of the Pitmik River, north to a non-visible line extending south from the Kashunuk River, north to the Kashunuk River, east to the confluence with Kashunuk Slough, northwest to the confluence with the Yukon River, northwest to along the southern bank to the confluence with the Atchuelinguk River, northeast along the eastern bank to a winter trail running alongside the Yukon River, east to Five Day Slough, north to the confluence with the Kuyukutuk River, southeast to the confluence with the East Fork of the Kuyukutuk River, southeast to the headwaters of the East Fork of the Kuyukutuk River, east along a non-visible line to Kako Road, north to Kako Creek, northeast to the headwaters of Kako Creek, east along a non-visible line to a mining trail, east to a winter trail, east to the boundary of Doyon ANRC, south then east along the boundary to a winter trail near the East Fork of the George River, southwest to the East Fork of the George River near the South Fork of the George River, west along the East Fork of the George River to the confluence with the George River, south to a non-visible line extending east from Steamboat Creek, west to Steamboat Creek, south to the confluence with the Kuskokwim River, west along the northern bank of the Kuskokwim River to the confluence with the Holokuk River, south to the confluence with Chineekluk Creek, southeast to the headwaters of Chineekluk Creek, south along a non-visible line to Portage Creek, southeast to the confluence with the Holitna River, south to the confluence with Kiknik Creek, south to the boundary of the Calista ANRC, west then southwest to the point of beginning.

#### House District 39 – Senate District T – Bering Straits/Yukon Delta

House District 39 includes all uplands and islands bounded by a line beginning at the northern-most point of the boundary of Bering Straits ANRC, southeast then east to the boundary of Doyon ANRC, northeast along the boundary to Wheeler Creek, southeast to the confluence with the Dakli River, south to the confluence with the Koyukuk River, east along the southern bank of the Koyukuk River to the confluence with Matthews Slough, east to the confluence with Indian River, east then north to a foot trail, northeast to Notoniono Creek, northeast to the confluence with the Mentanonotli River, south to a winter trail near Lake Tadatonten, northeast to the Tanana-Allakaket Winter Trail, south to the Melozitna River, south to the confluence with the Little Melozitna River, south to the headwaters of the Little Melozitna River, east along a non-visible line to the headwaters of Sunset Creek, south to the confluence with the Yukon River, southwest along the southern bank of the Yukon River to the confluence with the Nowitna River, south then southwest to the boundary of Yukon-Koyukuk REAA, west to Steamboat Slough, west to a winter trail running alongside the Yukon River, south along the trail to the boundary of the City of Grayling, west then south then east to a winter trail running alongside the Yukon River, south to the boundary of the City of Anvik, west then south then east to a winter trail running alongside the Yukon River, south to the Bonasila River, west to the confluence with the Hawk River, west to the boundary of the Wade Hampton Census Area, south to a mining trail near Kako Creek, west to the end of the mining trail, west along a non-visible line to the headwaters of Kako Creek, west then south to Kako Road, south to a non-visible

line extending east from the headwaters of the East Fork of the Kuyukutuk River, west to the East Fork of the Kuyukutuk River, northwest to the confluence with the Kuyukutuk River, northwest to the confluence with Five Day Slough, south to a winter trail running alongside the Yukon River, west to the Atchuelinguk River, south to the confluence with the Yukon River, west along the southern bank of the Yukon River to the confluence with Kashunuk Slough, west to the confluence with the Kashunuk River, west to a non-visible line extending north from the Pitmik River, south to the Pitmik River, south to the headwaters of the Pitmik River, south along a non-visible line to the boundary of the Wade Hampton Census Area, west then north then northeast around the boundary to the boundary of Bering Straits ANRC, northwest then northeast along the boundary of Bering Straits ANRC including St. Lawrence Island and Little Diomed Island to the point of beginning.

#### House District 40 – Senate District T – Arctic

House District 40 includes all uplands and islands bounded by a line beginning at the northern-most point of the boundary of the North Slope Borough, east then south then west then south to Crow Nest Creek, south to the confluence with the East Fork of the Chandalar River, south along the western bank of the East Fork of the Chandalar River to the confluence with the Middle Fork of the Chandalar River, west along the northern bank of the Middle Fork of the Chandalar River to the confluence with Monarch Creek, southwest to the headwaters of Monarch Creek, southwest along a non-visible line to the boundary of Yukon Flats National Wildlife Refuge, southwest to the boundary of Yukon-Koyukuk School District, north along the boundary to the North Fork of Bonanza Creek, west to the confluence with Bonanza Creek, west to the confluence with Fish Creek, west to the confluence with the South Fork of the Koyukuk River, west along the southern bank to the confluence with the Koyukuk River, west to a non-visible line extending northwest from Mingkoket Lake, southeast to Mingkoket Lake, south along the western shoreline of Mingkoket Lake to a non-visible line extending north from the intersection of a winter trail and Kanuti Chalatna Creek, south to Kanuti Chalatna Creek, south to the confluence with the Kanuti River, west along the northern bank of the Kanuti River to Tanana-Allakaket Winter Trail, south to a winter trail near Lake Todatonten, south along the trail to the Mentanontli River, north to the confluence with Notoniono Creek, southwest to a foot trail, southwest to a foot trail, east to the Indian River, northeast then south then west to the confluence with Matthews Slough, west to the confluence with the Koyukuk River, west along the southern bank of the Koyukuk River to the confluence with the Dakli River, north to the confluence with Wheeler Creek, northwest to the boundary of the Northwest Arctic Borough, southwest then west then northwest then north to the boundary of the North Slope Borough, northwest then northeast to the point of beginning.

# 2013 Proclamation Plan

## Communities by District

[Prepared by the Alaska Redistricting Board – July 14, 2013]

[**Bold** = Incorporated Cities; *Italic* = Census Designated Place]

### House District 1

**Fairbanks** (part)

### House District 2

*Badger* (part)

**Fairbanks** (part)

### House District 3

*Badger* (part)

**North Pole**

*Steele Creek* (part)

### House District 4

*College* (part)

*Ester* (part)

*Farmers Loop*

*Fox* (part)

*Goldstream*

*Steele Creek* (part)

### House District 5

*Chena Ridge*

*College* (part)

*Ester* (part)

*South Van Horn*

### House District 6

*Alcan Border*

**Anderson**

*Arctic Village*

*Beaver*

*Birch Creek*

*Cantwell*

*Central*

*Chalkyitsik*

*Chicken*

*Chisana*  
*Chistochina*  
*Chitina*  
*Circle*  
*Copper Center*  
*Dot Lake*  
*Dot Lake Village*  
*Dry Creek*  
**Eagle**  
*Eagle Village*  
*Eielson AFB*  
*Ferry*  
**Fort Yukon**  
*Four Mile Road*  
*Fox (part)*  
*Gakona*  
*Glennallen (part)*  
*Gulkana*  
*Harding-Birch Lakes*  
*Healy*  
*Healy Lake*  
*Kenny Lake*  
*Livengood*  
*Manley Hot Springs*  
*McCarthy*  
*McKinley Park*  
*Mentasta Lake*  
*Minto*  
*Moose Creek*  
*Nabesna*  
**Nenana**  
*Northway*  
*Northway Junction*  
*Northway Village*  
*Pleasant Valley*  
*Rampart*  
*Salcha*  
*Silver Springs*  
*Slana*  
*Steele Creek (part)*  
*Stevens Village*  
*Tanacross*  
**Tanana**  
*Tazlina*  
*Tetlin*  
*Tok*  
*Tonsina (part)*  
*Two Rivers*  
*Venetie*  
*Willow Creek (part)*



House District 7

*Knik-Fairview (part)*

*Lakes (part)*

*Meadow Lakes (part)*

*Tanaina (part)*

**Wasilla**

House District 8

*Big Lake*

*Knik-Fairview (part)*

*Meadow Lakes (part)*

*Point Mackenzie*

*Susitna (part)*

House District 9

*Big Delta*

*Buffalo Soapstone*

*Chickaloon*

**Delta Junction**

*Deltana*

*Eureka Roadhouse*

*Farm Loop (part)*

*Fishhook (part)*

*Fort Greely*

*Glacier View*

*Glennallen (part)*

*Lake Louise*

*Lakes (part)*

*Lazy Mountain (part)*

*Mendeltna*

*Nelchina*

*Paxson*

*Sutton-Alpine*

*Tolsona*

*Tonsina (part)*

**Valdez**

*Whitestone*

**Whittier**

*Willow Creek (part)*

House District 10

*Chase*

*Fishhook (part)*

**Houston**

*Lakes (part)*

*Meadow Lakes (part)*

*Petersville*  
*Skwentna*  
*Susitna (part)*  
*Susitna North*  
*Talkeetna*  
*Tanaina (part)*  
*Trapper Creek*  
*Willow*

House District 11  
*Farm Loop (part)*  
*Gateway (part)*  
*Lakes (part)*  
*Lazy Mountain (part)*  
**Palmer**

House District 12  
**Anchorage (part)**  
*Butte*  
*Gateway (part)*  
*Knik-Fairview (part)*  
*Knik River*  
*Lakes (part)*

House District 13  
**Anchorage (part)**

House District 14  
**Anchorage (part)**

House District 15  
**Anchorage (part)**

House District 16  
**Anchorage (part)**

House District 17  
**Anchorage (part)**

House District 18  
**Anchorage (part)**

House District 19  
**Anchorage** (part)

House District 20  
**Anchorage** (part)

House District 21  
**Anchorage** (part)

House District 22  
**Anchorage** (part)

House District 23  
**Anchorage** (part)

House District 24  
**Anchorage** (part)

House District 25  
**Anchorage** (part)

House District 26  
**Anchorage** (part)

House District 27  
**Anchorage** (part)

House District 28  
**Anchorage** (part)

House District 29  
*Bear Creek*  
*Cooper Landing*  
*Crown Point*  
*Funny River*  
*Hope*  
*Lowell Point*  
*Moose Pass*  
*Nikiski*

*Point Possession*  
*Primrose*  
*Ridgeway (part)*  
*Salamatof*  
**Seward**  
*Sterling*  
*Sunrise*

House District 30  
*Kalifornsky (part)*  
**Kenai**  
*Ridgeway (part)*  
**Soldotna**

House District 31  
*Anchor Point*  
*Clam Gulch*  
*Cohoe*  
*Diamond Ridge*  
*Fox River*  
*Fritz Creek*  
*Happy Valley*  
**Homer**  
**Kachemak**  
*Kalifornsky (part)*  
*Kasilof*  
*Nikolaevsk*  
*Ninilchik*

House District 32  
**Akhiok**  
*Aleneva*  
*Beluga*  
*Chenega*  
*Chiniak*  
**Cordova**  
*Halibut Cove*  
*Karluk*  
**Kodiak**  
*Kodiak Station*  
**Larsen Bay**  
*Nanwalek*  
**Old Harbor**  
**Ouzinkie**  
*Port Graham*  
**Port Lions**  
**Seldovia**

*Seldovia Village*  
*Tatitlek*  
*Tyonek*  
*Womens Bay*  
*Yakutat*

House District 33

*Covenant Life*  
*Excursion Inlet*  
**Gustavus**  
*Haines*  
**Juneau** (part)  
*Klukwan*  
*Lutak*  
*Mosquito Lake*  
*Mud Bay*  
*Skagway*

House District 34

**Juneau** (part)

House District 35

**Angoon**  
**Coffman Cove**  
**Craig**  
*Edna Bay*  
*Elfin Cove*  
*Game Creek*  
*Hobart Bay*  
*Hollis*  
**Hoonah**  
**Kake**  
**Kasaan**  
**Klawock**  
**Kupreanof**  
*Naukati Bay*  
**Pelican**  
**Petersburg**  
*Point Baker*  
**Port Alexander**  
*Port Protection*  
**Sitka**  
**Tenakee Springs**  
**Thorne Bay**  
*Whale Pass*  
*Whitestone Logging Camp*

House District 36

**Hydaburg**

*Hyder*

**Ketchikan**

*Loring*

*Metlakatla*

**Saxman**

**Wrangell**

House District 37

**Adak**

**Akutan**

**Aleknagik**

**Anvik**

**Atka**

*Attu Station*

**Chignik**

*Chignik Lagoon*

*Chignik Lake*

**Clark's Point**

**Cold Bay**

**Dillingham**

**Egegik**

**Ekwok**

**False Pass**

*Flat*

**Grayling**

**Holy Cross**

*Igiugig*

*Iliamna*

*Ivanof Bay*

**King Cove**

*King Salmon*

*Kokhanok*

*Koliganek*

*Lake Minchumina*

*Levelock*

*Lime Village*

**Manokotak**

**McGrath**

*Naknek*

*Nelson Lagoon*

**New Stuyahok**

**Newhalen**

**Nikolai**

*Nikolski*

**Nondalton**

*Pedro Bay*

*Perryville*

**Pilot Point**

*Pope-Vannoy Landing*  
*Port Alsworth*  
**Port Heiden**  
*Portage Creek*  
*Red Devil*  
**Sand Point**  
**Shageluk**  
*Sleetmute*  
*South Naknek*  
**St. George**  
**St. Paul**  
*Stony River*  
*Takotna*  
**Togiak**  
*Twin Hills*  
*Ugashik*  
**Unalaska**

House District 38

*Akiachak*  
**Akiak**  
**Aniak**  
*Atmautluak*  
**Bethel**  
**Chefornak**  
**Chuathbaluk**  
*Crooked Creek*  
**Eek**  
**Goodnews Bay**  
*Kasigluk*  
*Kipnuk*  
*Kongiganak*  
**Kwethluk**  
*Kwigillingok*  
**Lower Kalskag**  
**Marshall**  
**Mekoryuk**  
*Mertarvik*  
**Napakiak**  
**Napaskiak**  
*Newtok*  
**Nightmute**  
**Nunapitchuk**  
*Oscarville*  
**Platinum**  
**Quinhagak**  
**Russian Mission**  
**Toksook Bay**  
*Tuluksak*  
*Tuntutuliak*

*Tununak*  
**Upper Kalskag**

House District 39

**Alakanuk**  
**Brevig Mission**  
**Chevak**  
**Diomedes**  
**Elim**  
**Emmonak**  
**Galena**  
**Gambell**  
**Golovin**  
**Hooper Bay**  
**Huslia**  
**Kaltag**  
**Kotlik**  
**Koyuk**  
**Koyukuk**  
**Mountain Village**  
**Nome**  
**Nulato**  
**Nunam Iqua**  
**Pilot Station**  
*Pitkas Point*  
*Port Clarence*  
**Ruby**  
**Savoonga**  
**Scammon Bay**  
**Shaktoolik**  
**Shishmaref**  
**St. Mary's**  
**St. Michael**  
**Stebbins**  
**Teller**  
**Unalakleet**  
**Wales**  
**White Mountain**

House District 40

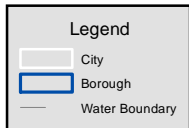
*Alatna*  
**Allakaket**  
**Ambler**  
**Anaktuvuk Pass**  
**Atkasuk**  
**Barrow**  
**Bettles**  
**Buckland**  
*Coldfoot*



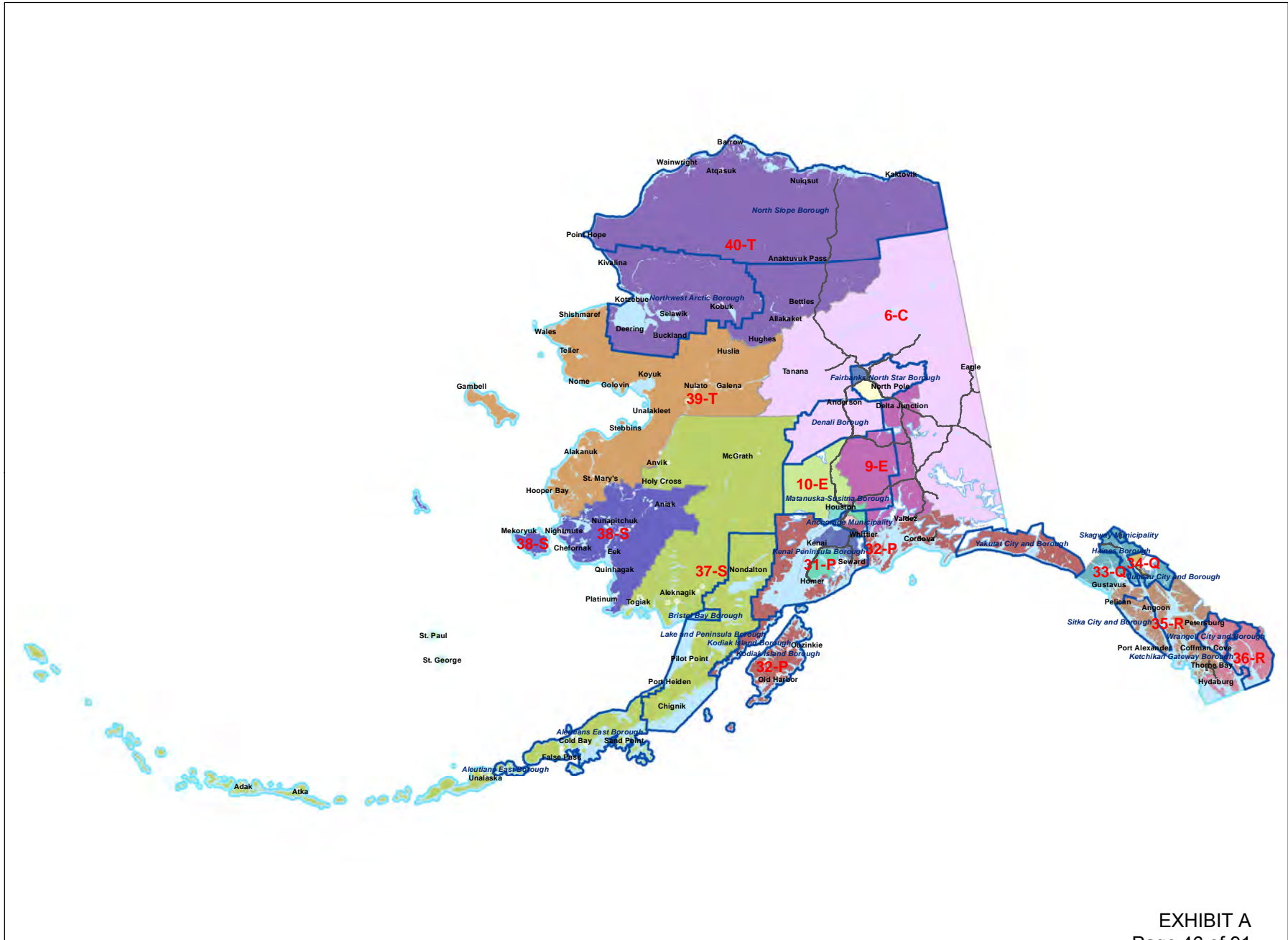
**Deering**  
*Evansville*  
**Hughes**  
**Kaktovik**  
**Kiana**  
**Kivalina**  
**Kobuk**  
**Kotzebue**  
*New Allakaket*  
*Noatak*  
**Noorvik**  
**Nuiqsut**  
**Point Hope**  
*Point Lay*  
*Prudhoe Bay*  
*Red Dog Mine*  
**Selawik**  
**Shungnak**  
**Wainwright**  
*Wiseman*

# 2013 Proclamation House Districts

Statewide

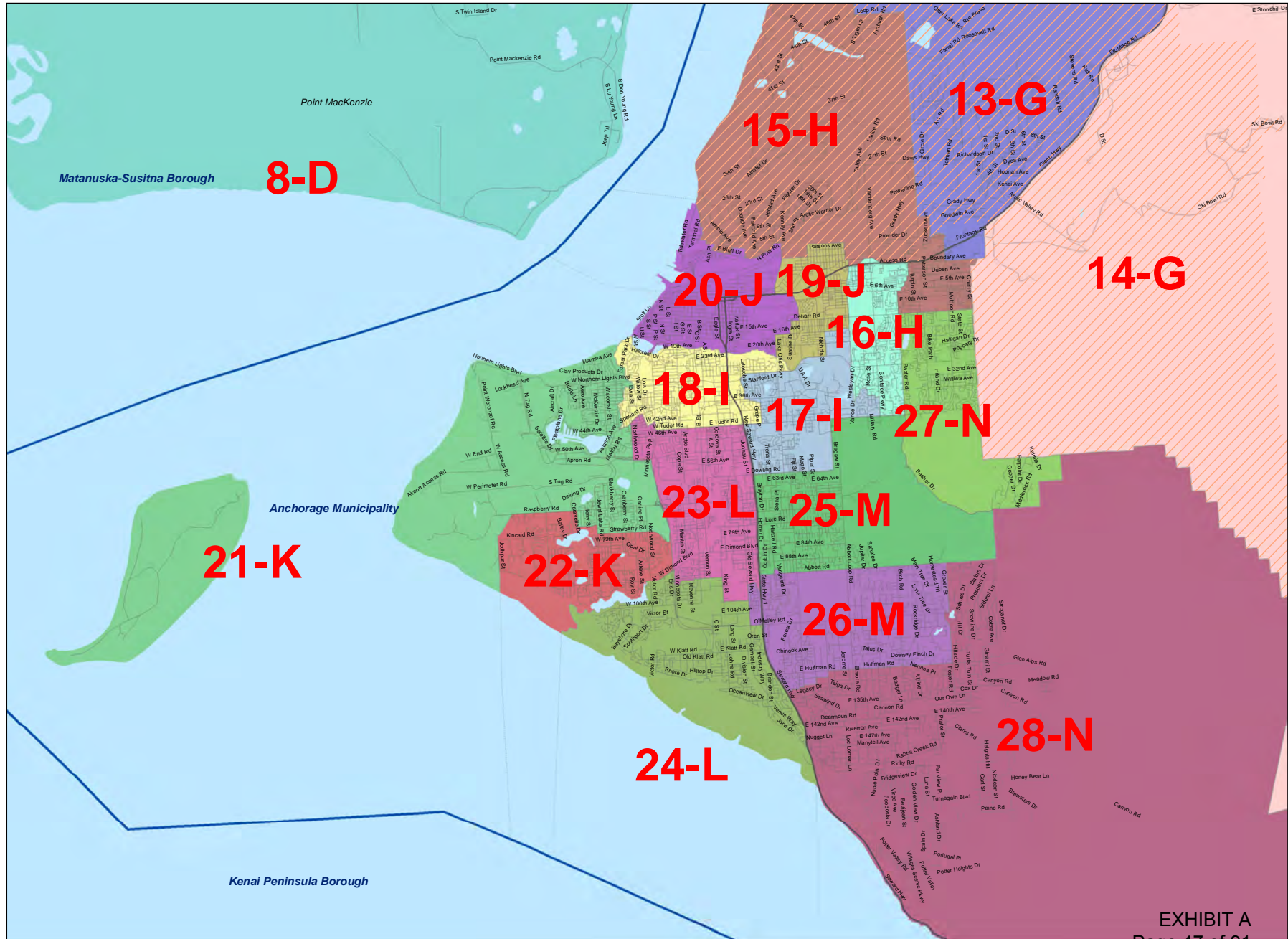


Prepared by:  
Alaska Redistricting Board



# 2013 Proclamation House Districts

Anchorage

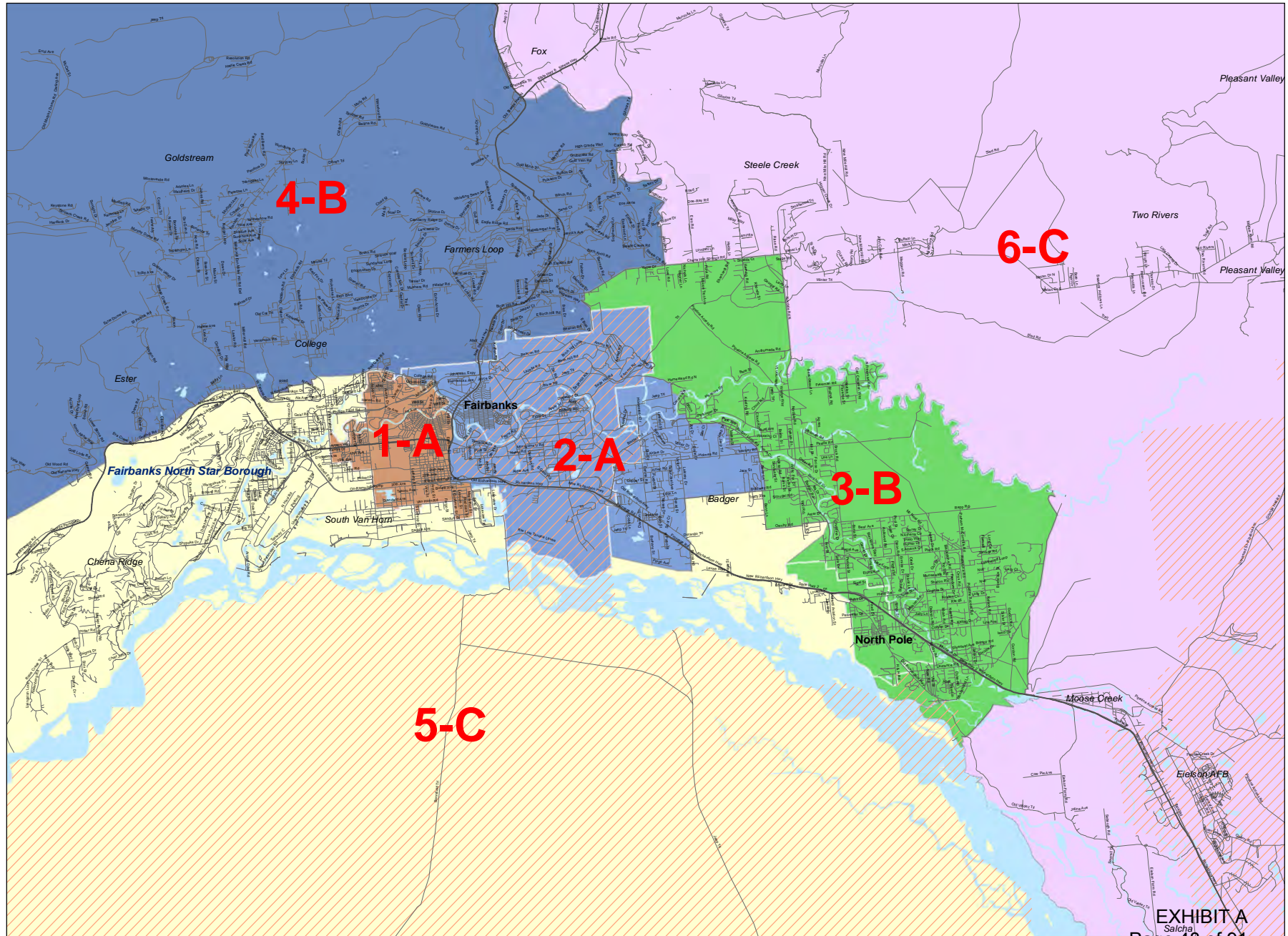


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Alaska Redistricting Board



# 2013 Proclamation House Districts

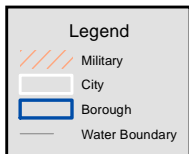
## Fairbanks



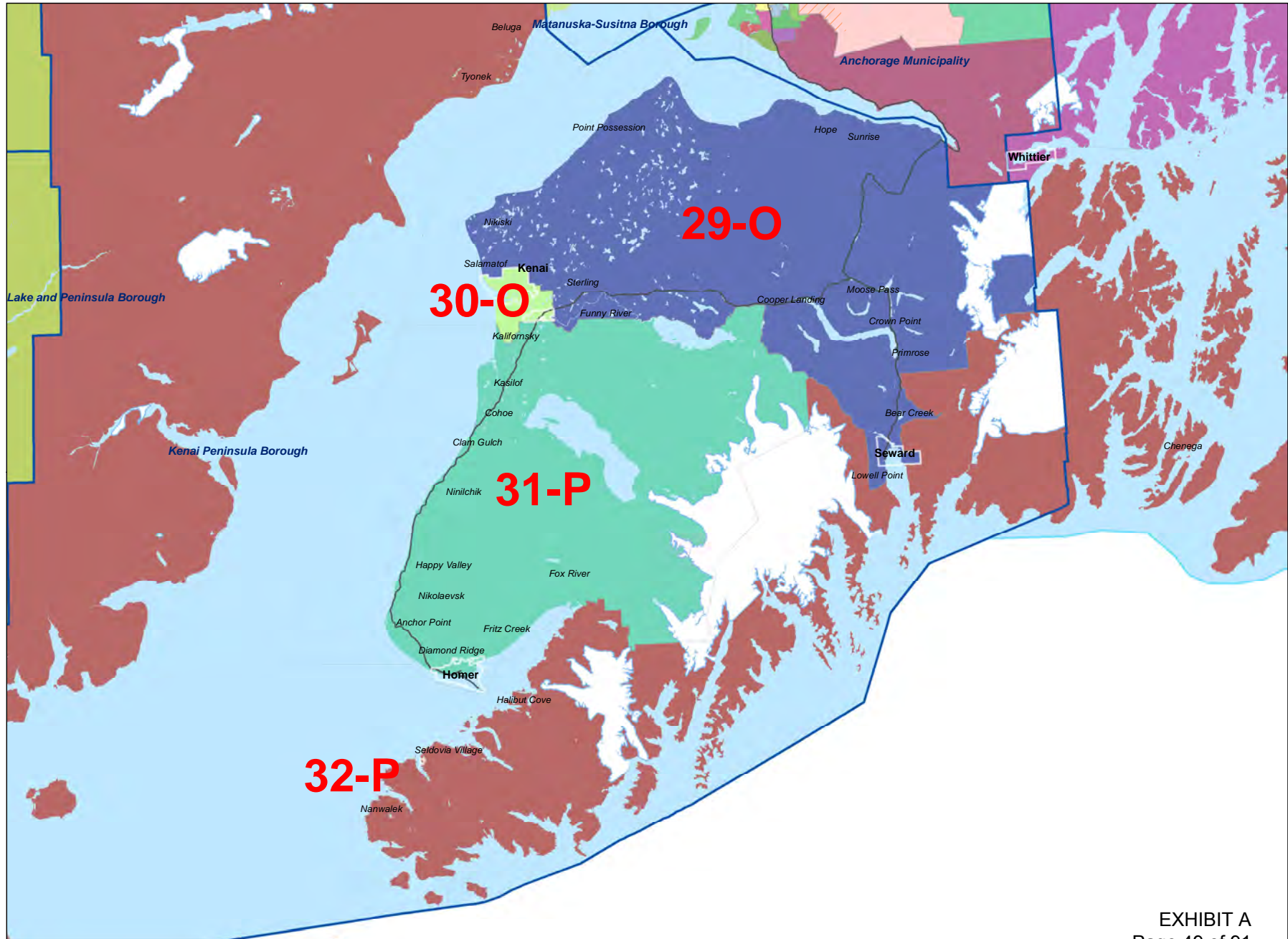
Prepared by:  
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# 2013 Proclamation House Districts

**Kenai Peninsula**



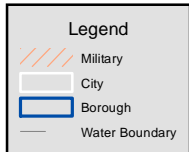
Prepared by:  
Alaska Redistricting Board



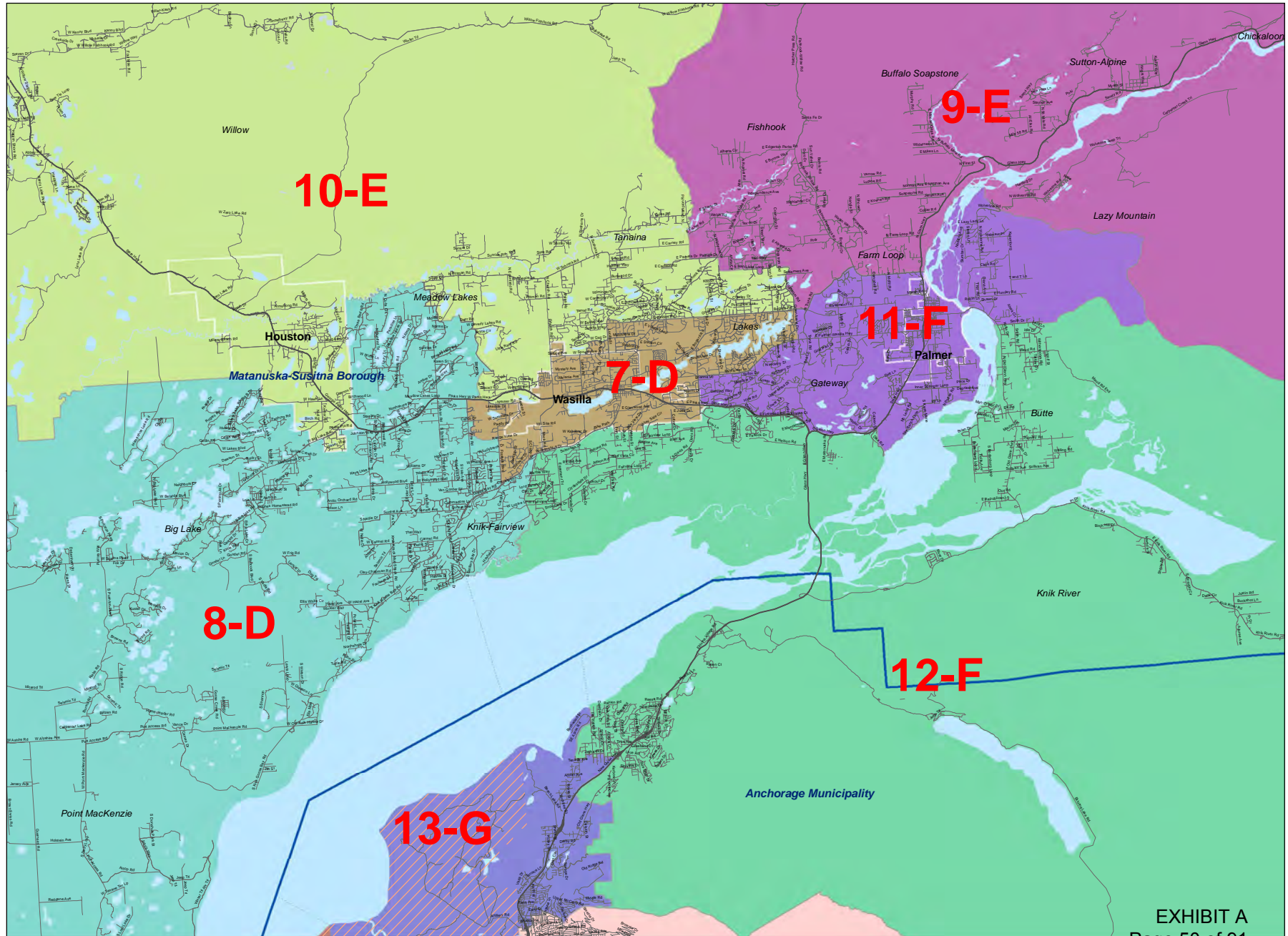


# 2013 Proclamation House Districts

MatSu

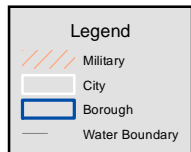
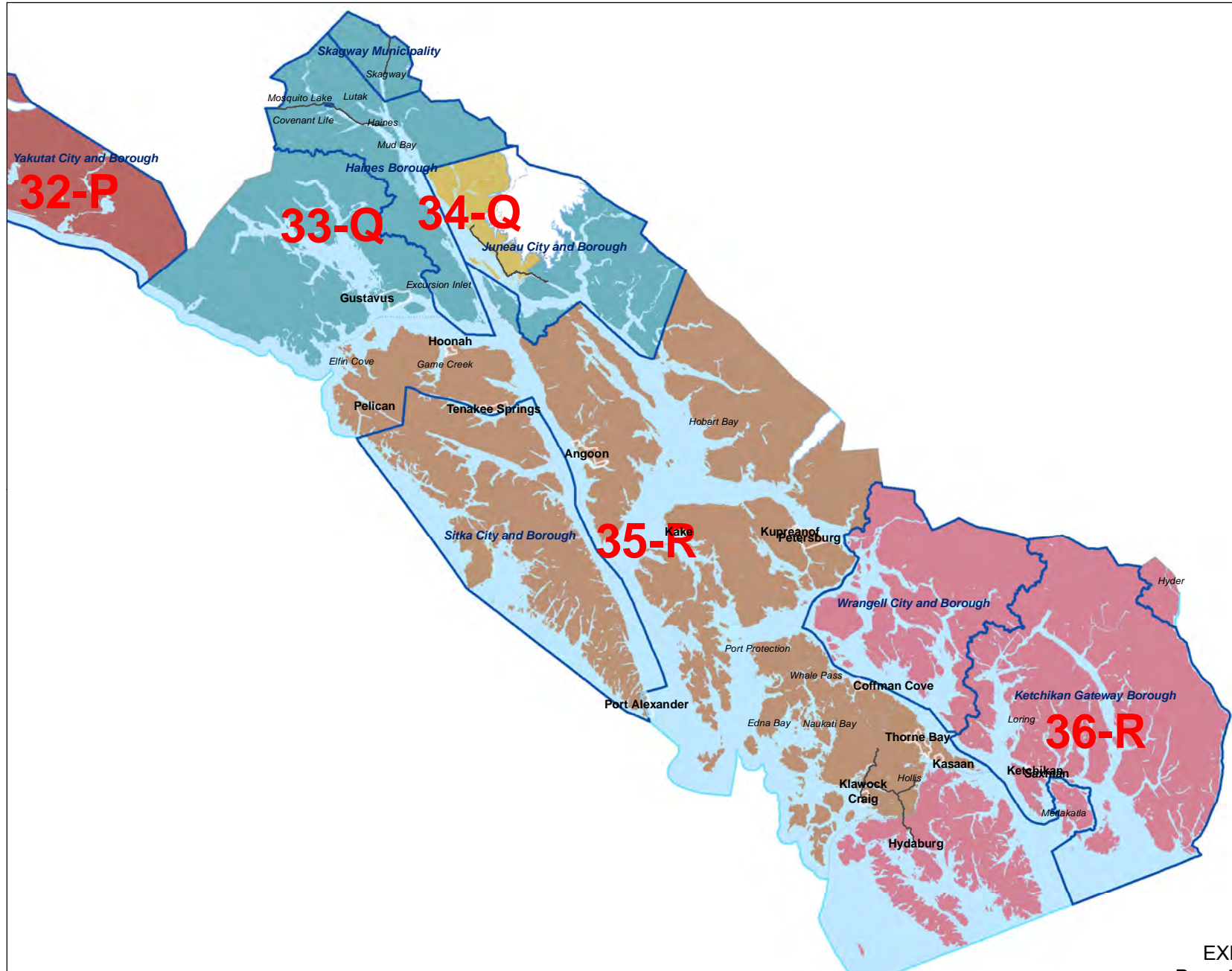


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Alaska Redistricting Board



# 2013 Proclamation House Districts

Southeast

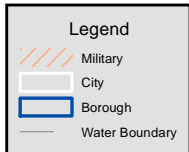


Prepared by:  
Alaska Redistricting Board

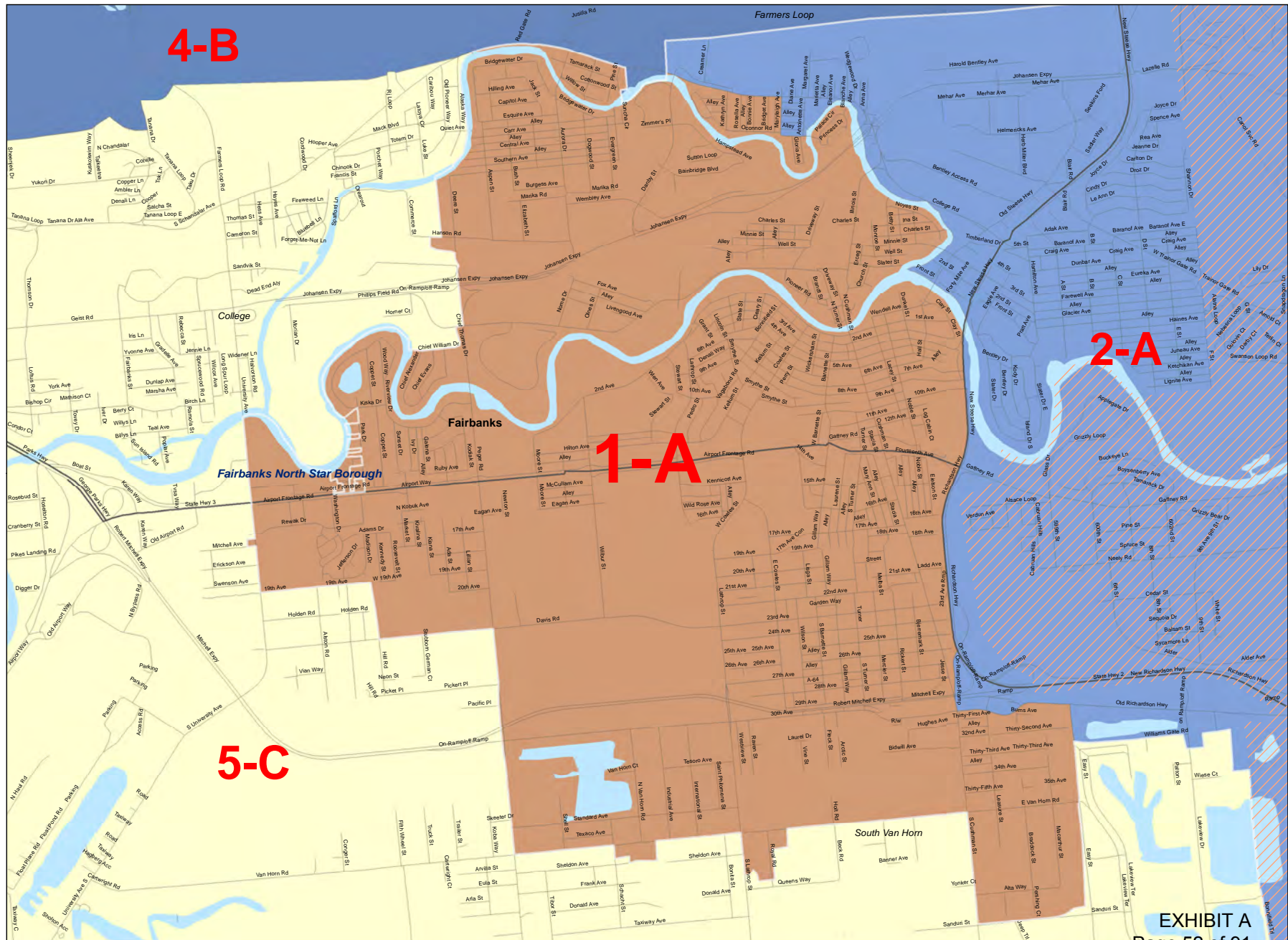


# 2013 Proclamation House Districts

House  
District  
1



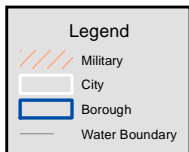
Prepared by:  
Alaska Redistricting Board



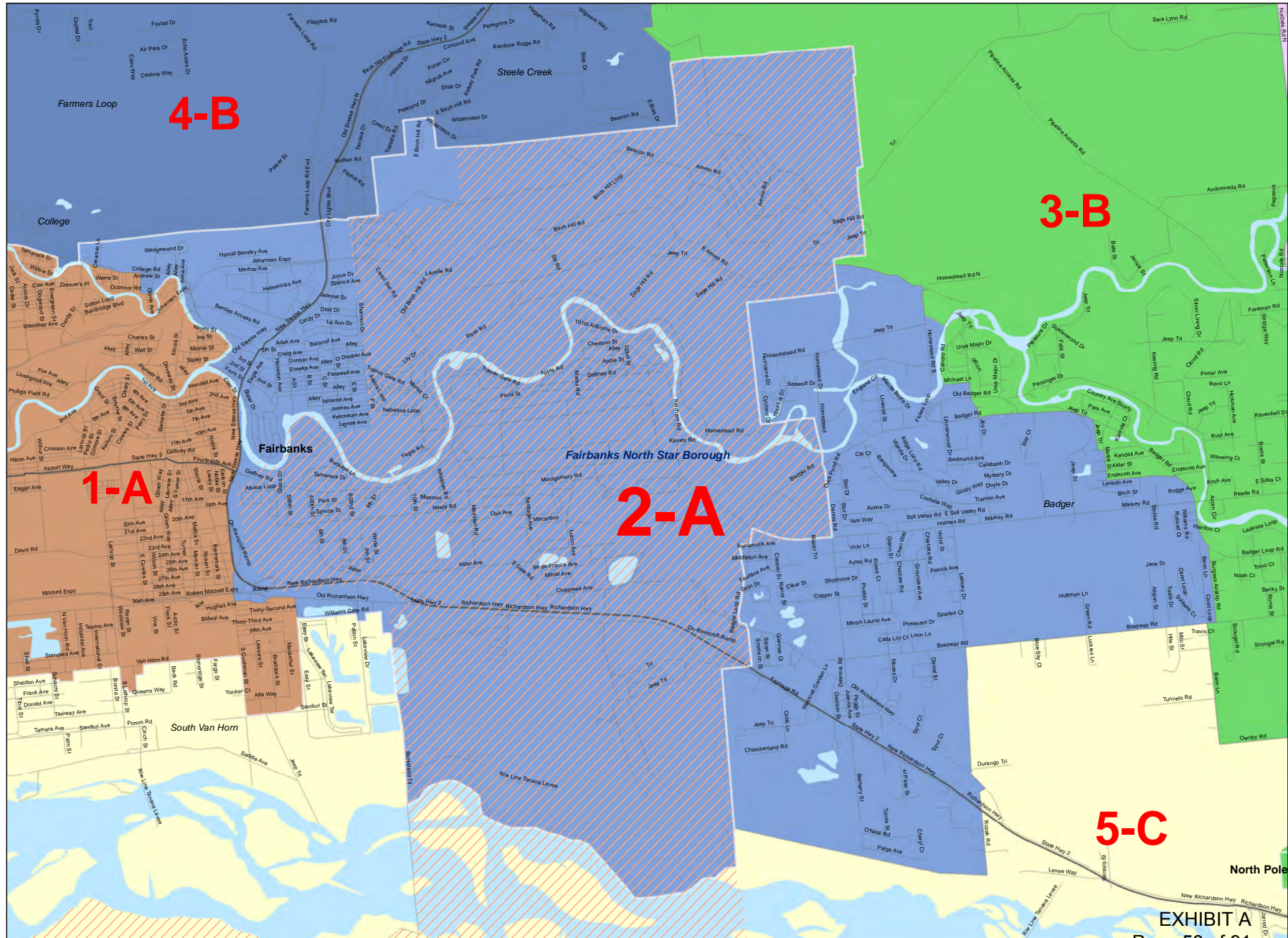


# 2013 Proclamation House Districts

House  
District  
2



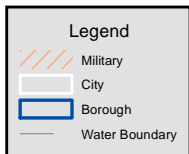
Prepared by:  
Alaska Redistricting Board



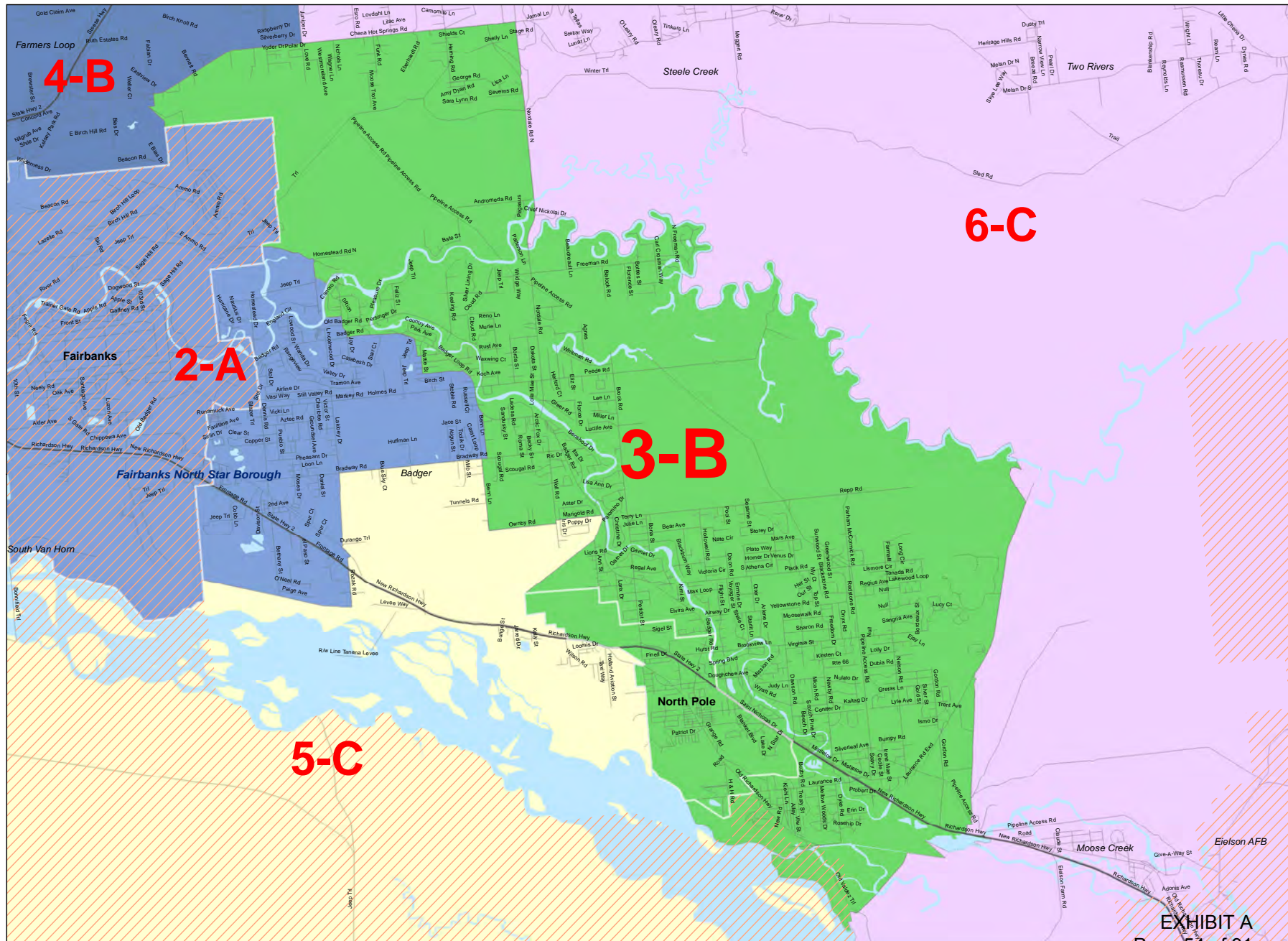


# 2013 Proclamation House Districts

House  
District  
3

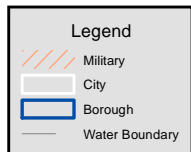


Prepared by:  
Alaska Redistricting Board

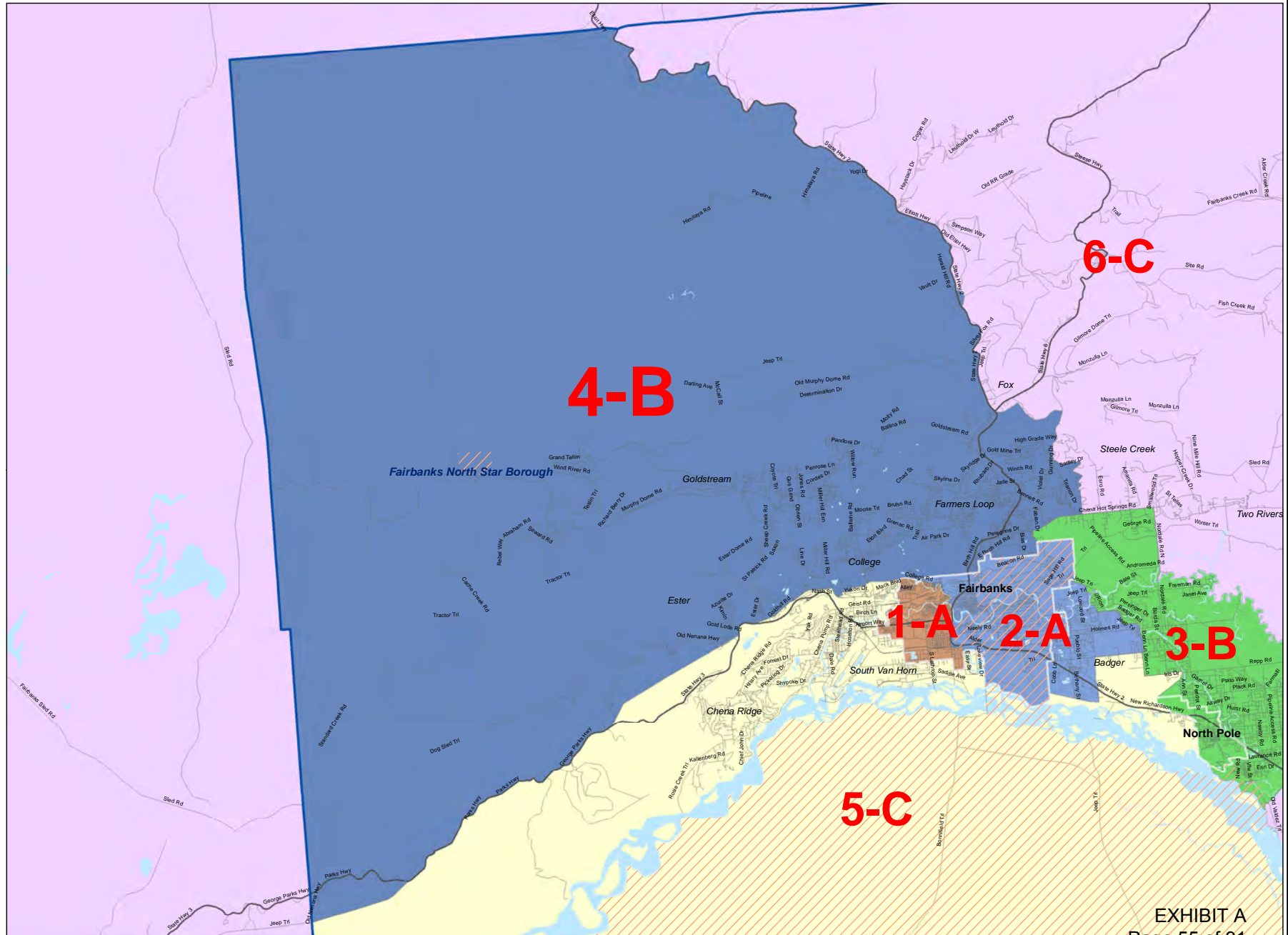


# 2013 Proclamation House Districts

House  
District  
4



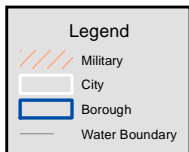
Prepared by:  
Alaska Redistricting Board



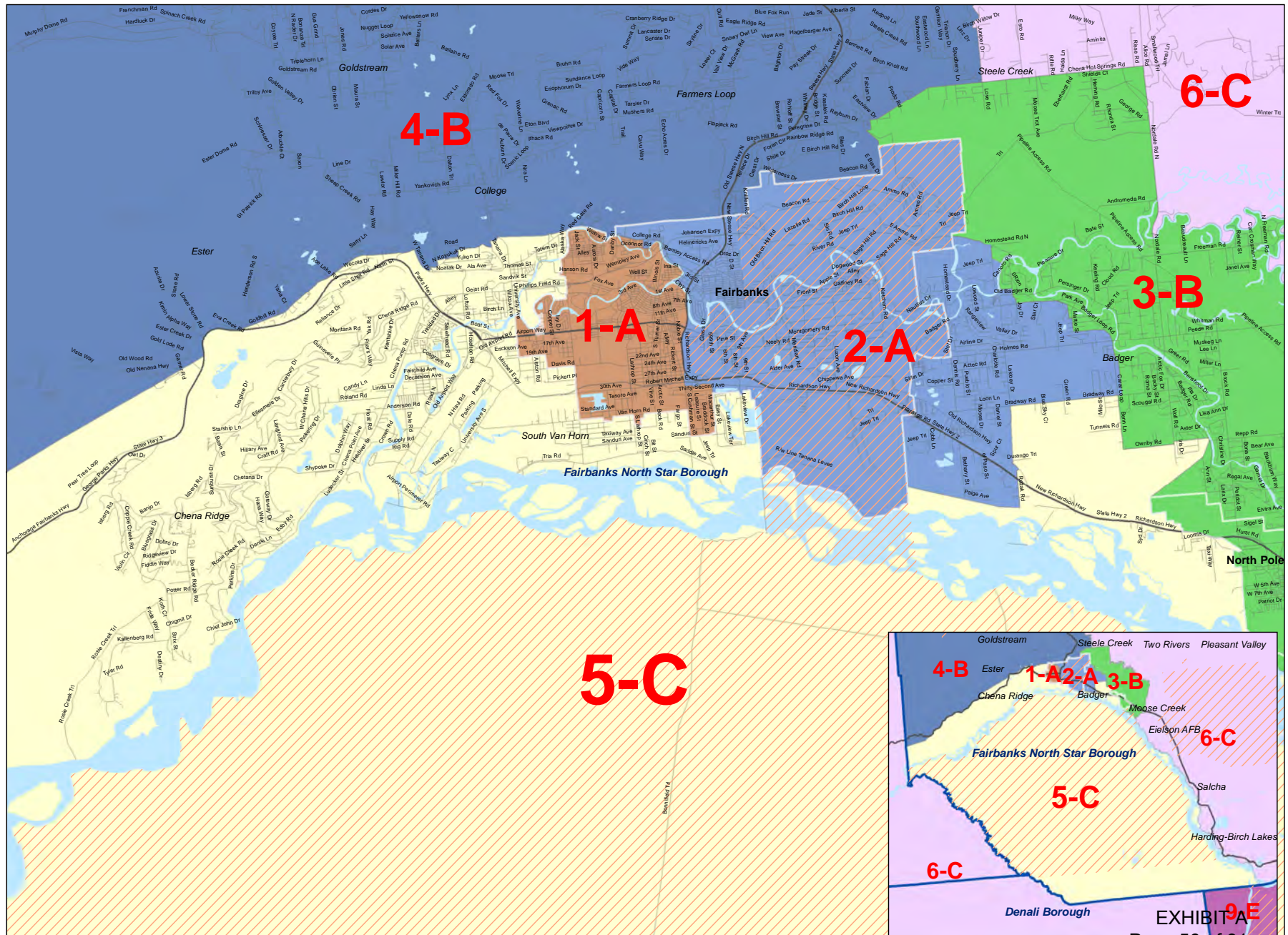


# 2013 Proclamation House Districts

House  
District  
5



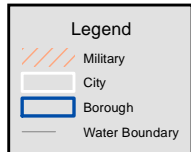
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Alaska Redistricting Board



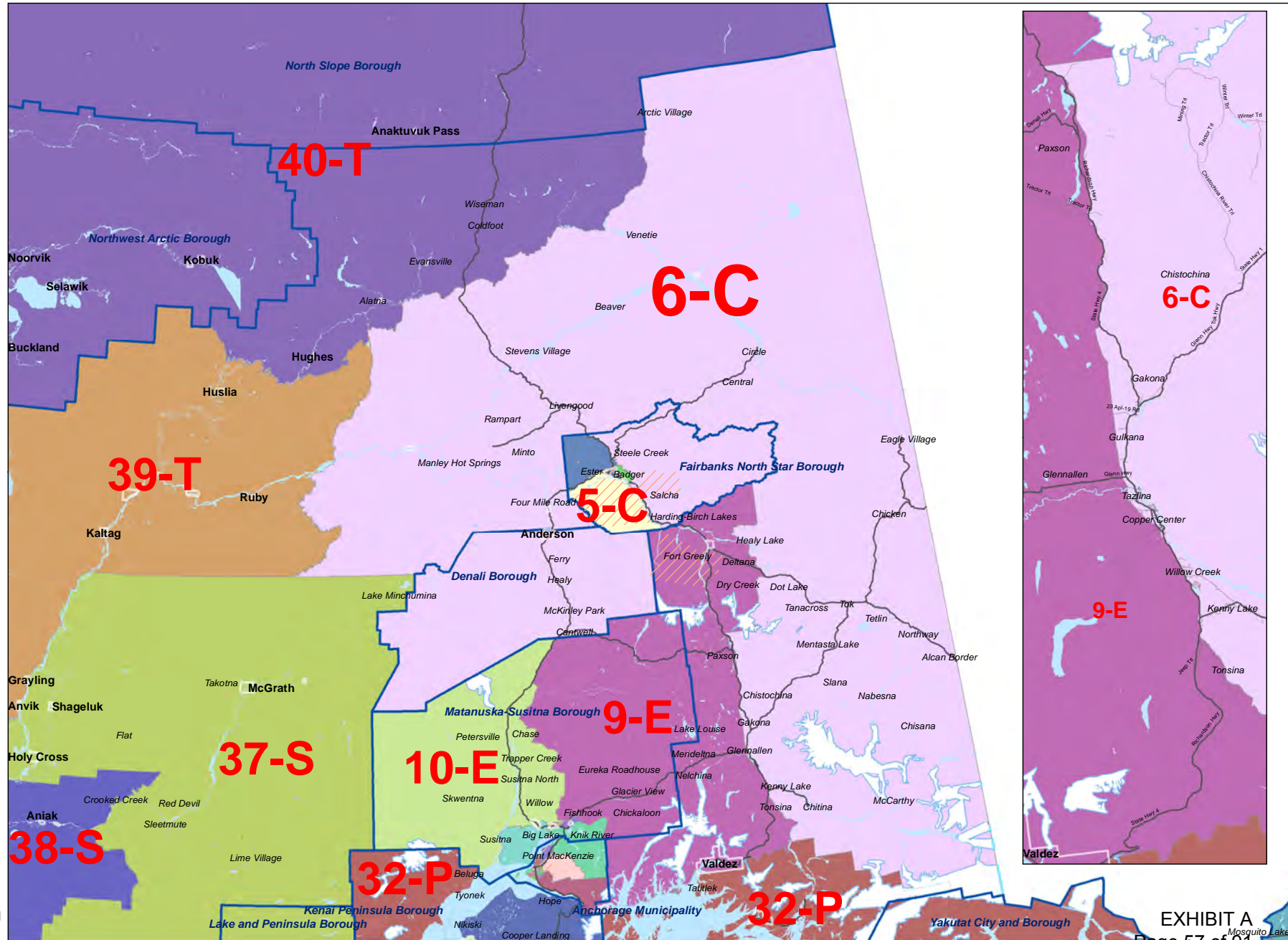


# 2013 Proclamation House Districts

House  
District  
6

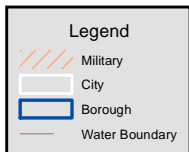


Prepared by:  
Alaska Redistricting Board

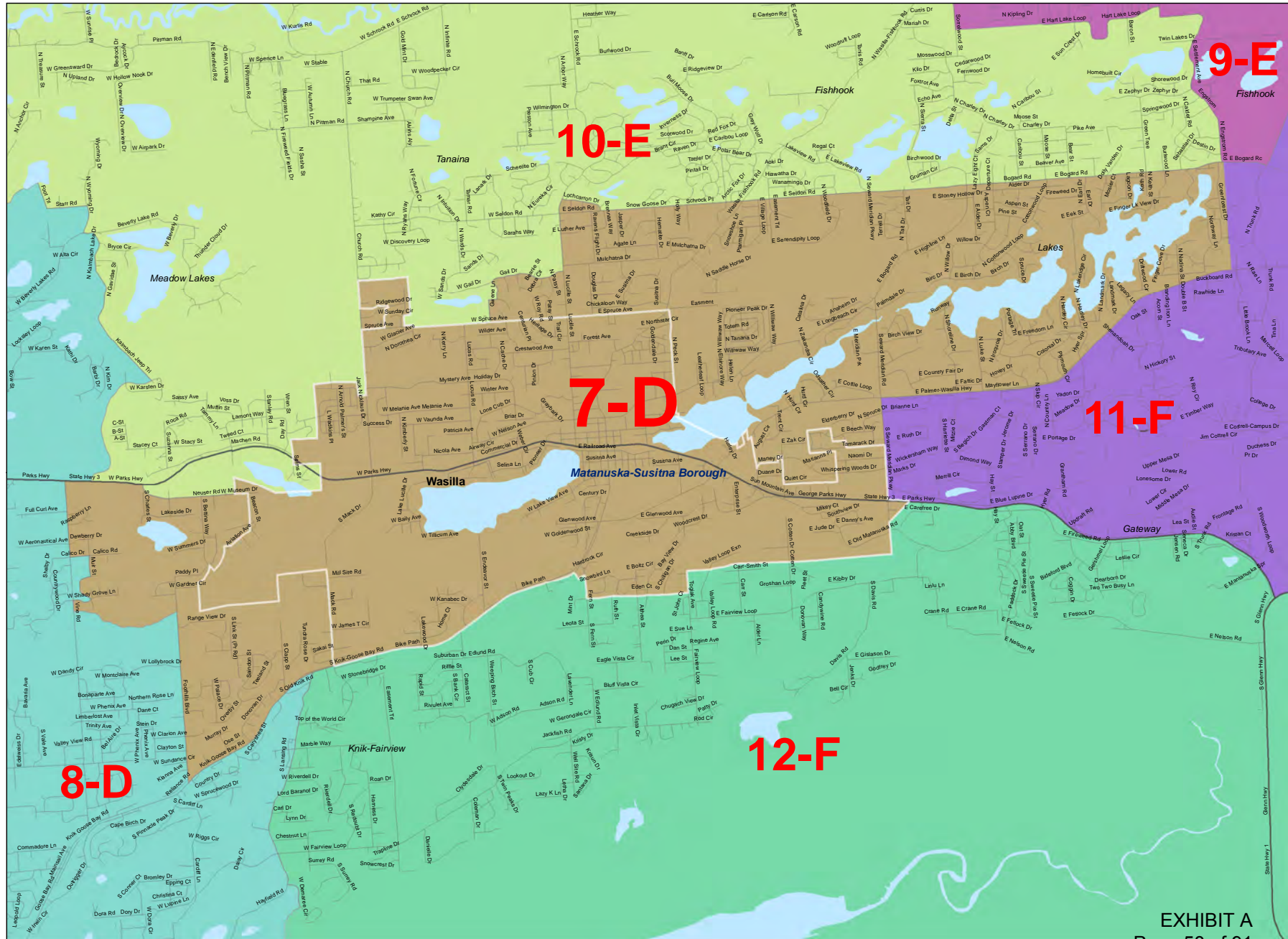


# 2013 Proclamation House Districts

House  
District  
7



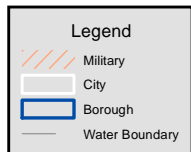
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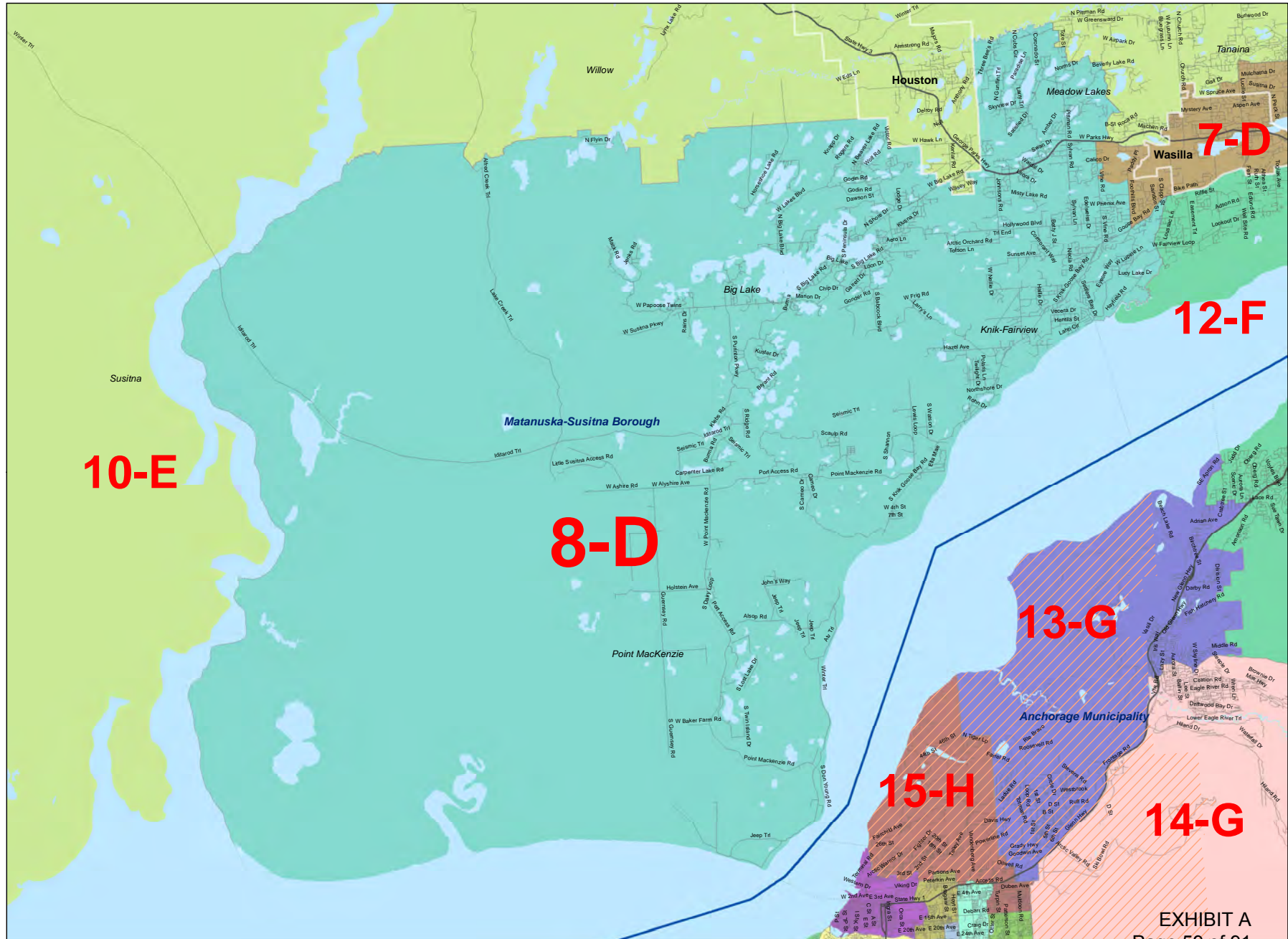


# 2013 Proclamation House Districts

House  
District  
8

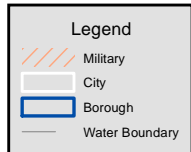


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Alaska Redistricting Board

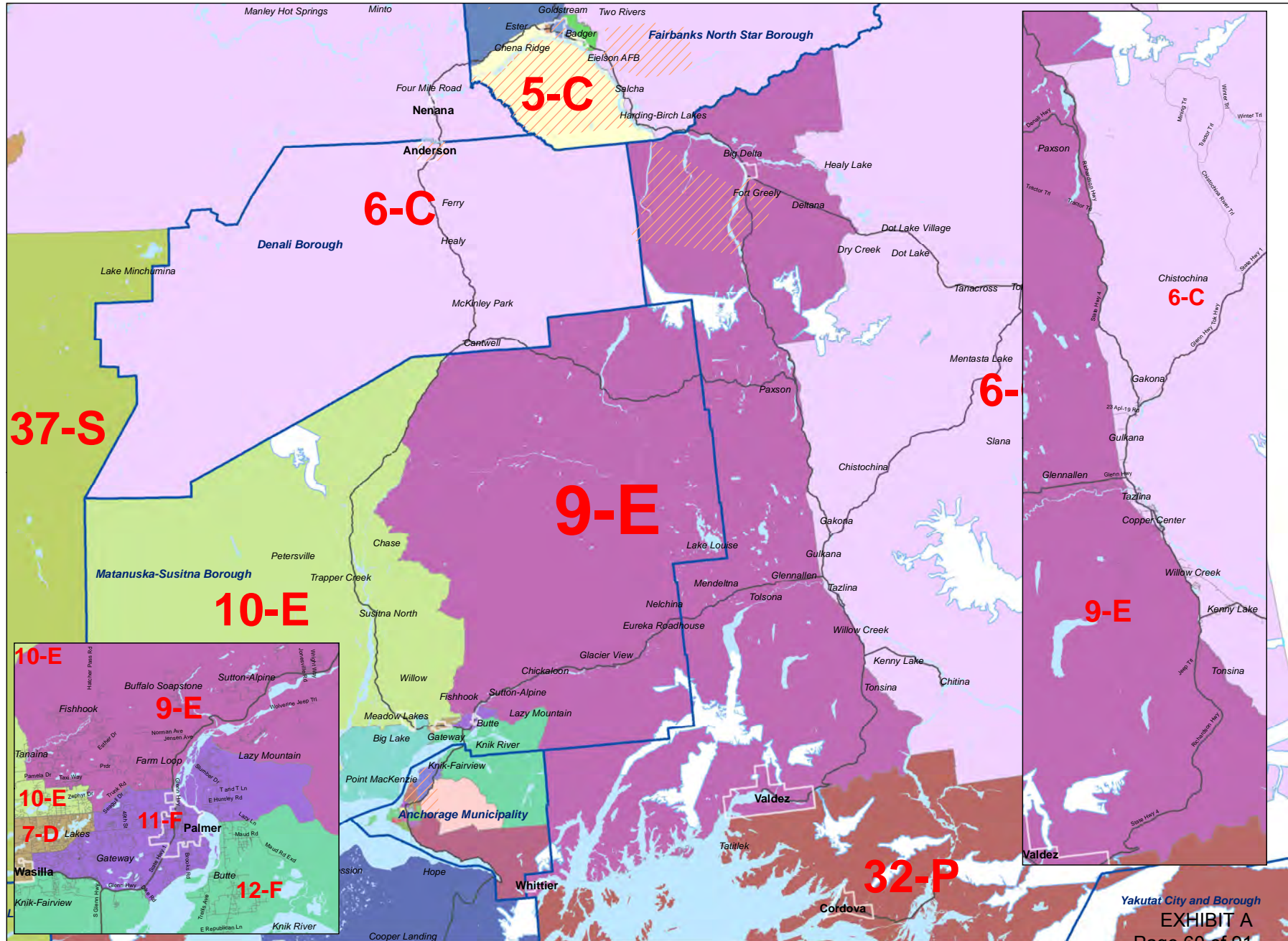


# 2013 Proclamation House Districts

## House District 9



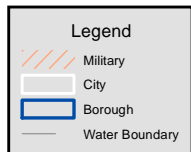
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Alaska Redistricting Board



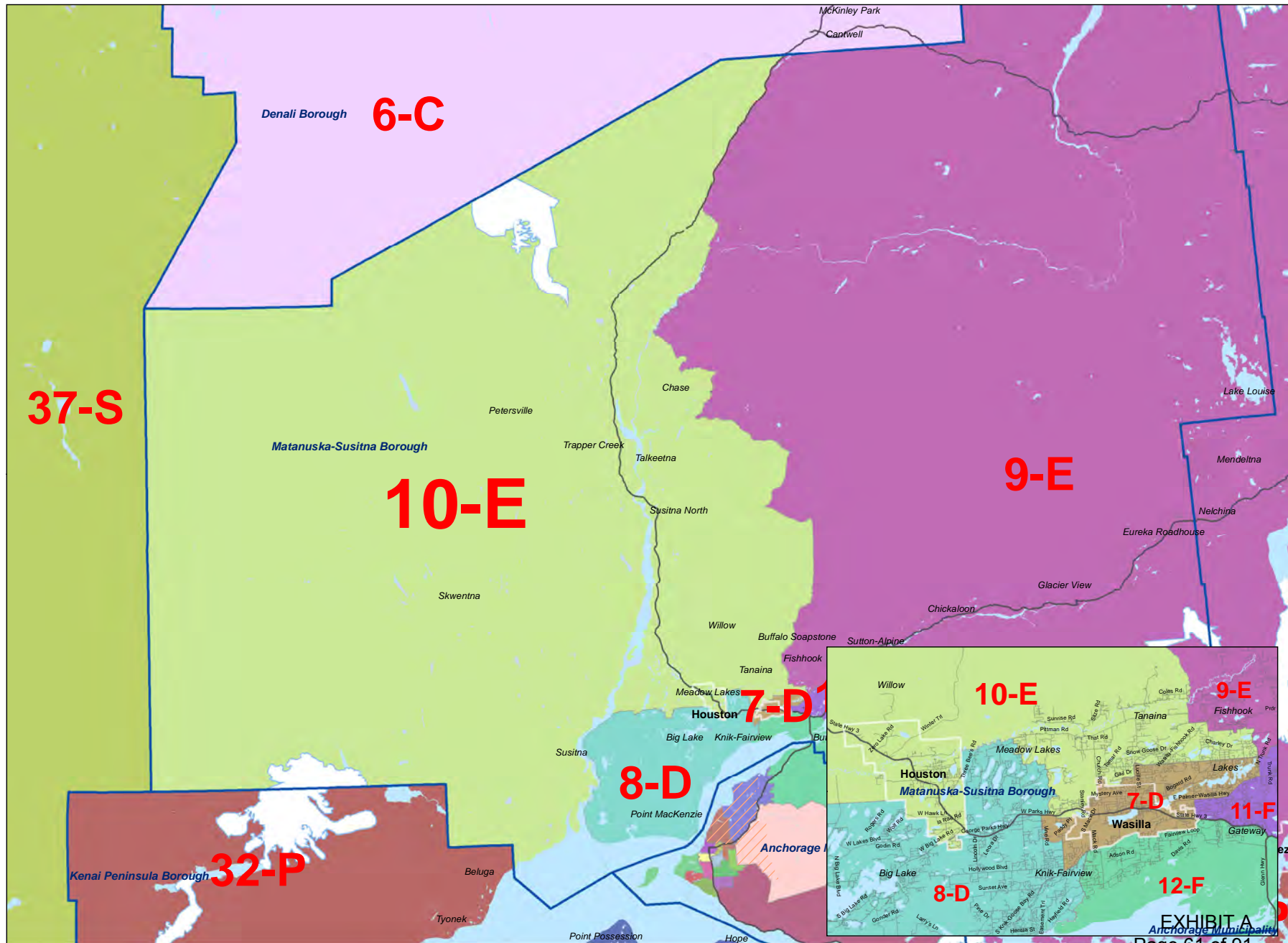


# 2013 Proclamation House Districts

House  
District  
10

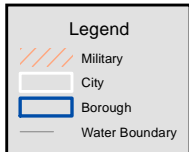


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Alaska Redistricting Board

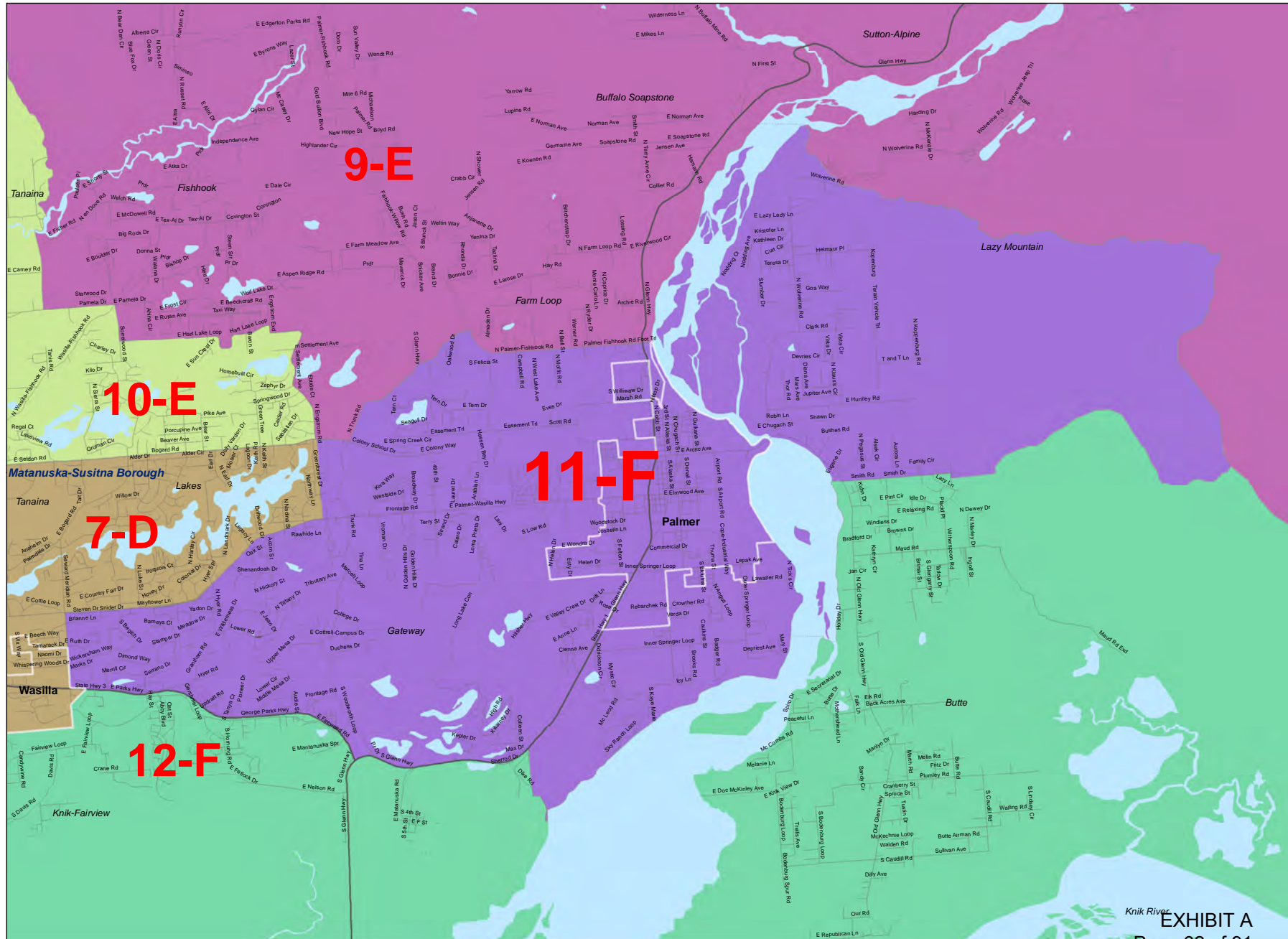


# 2013 Proclamation House Districts

House  
District  
11

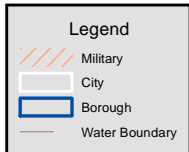


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Alaska Redistricting Board





# House District 12



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Alaska Redistricting Board

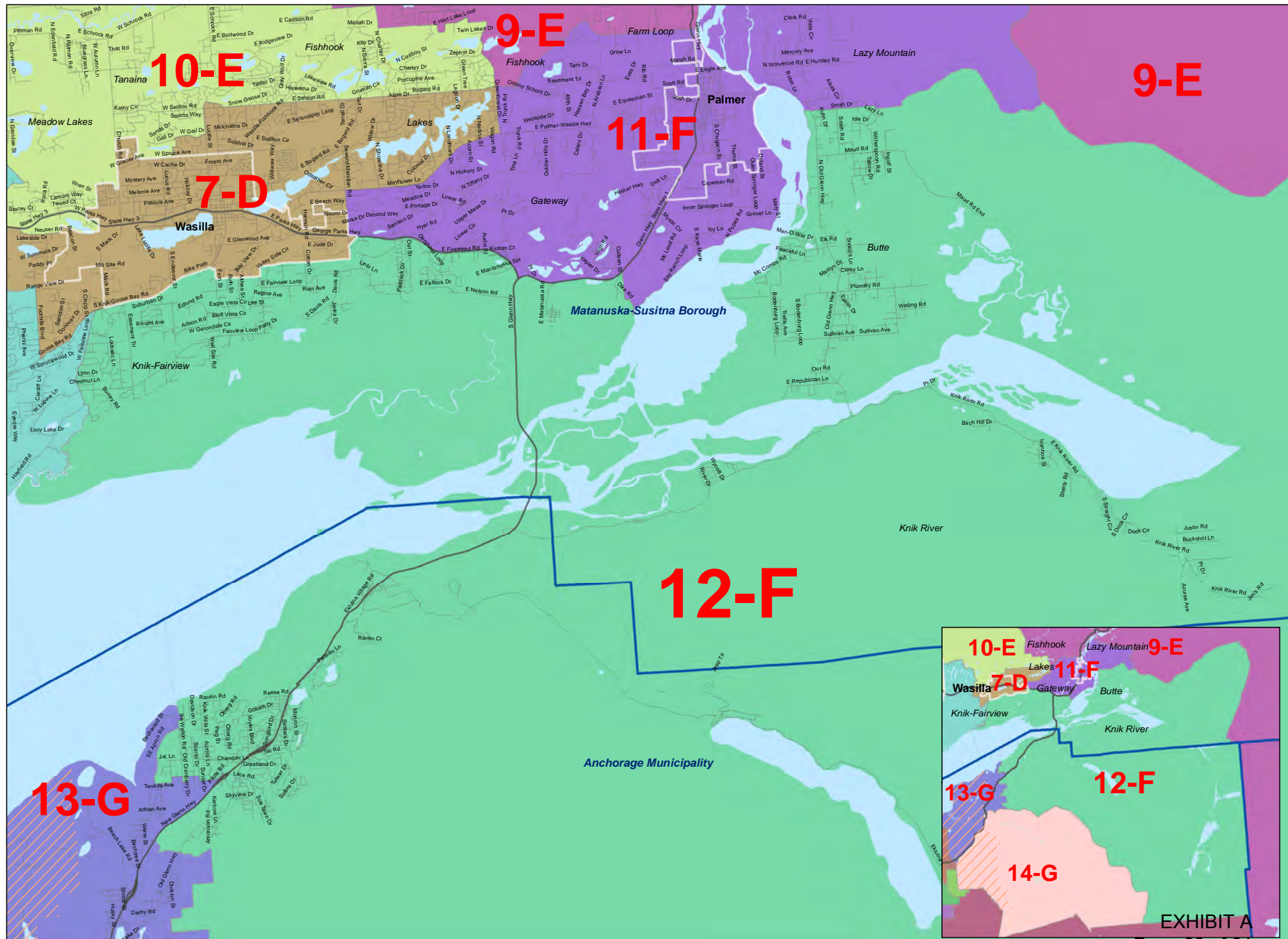
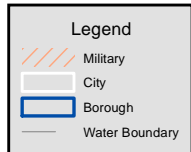
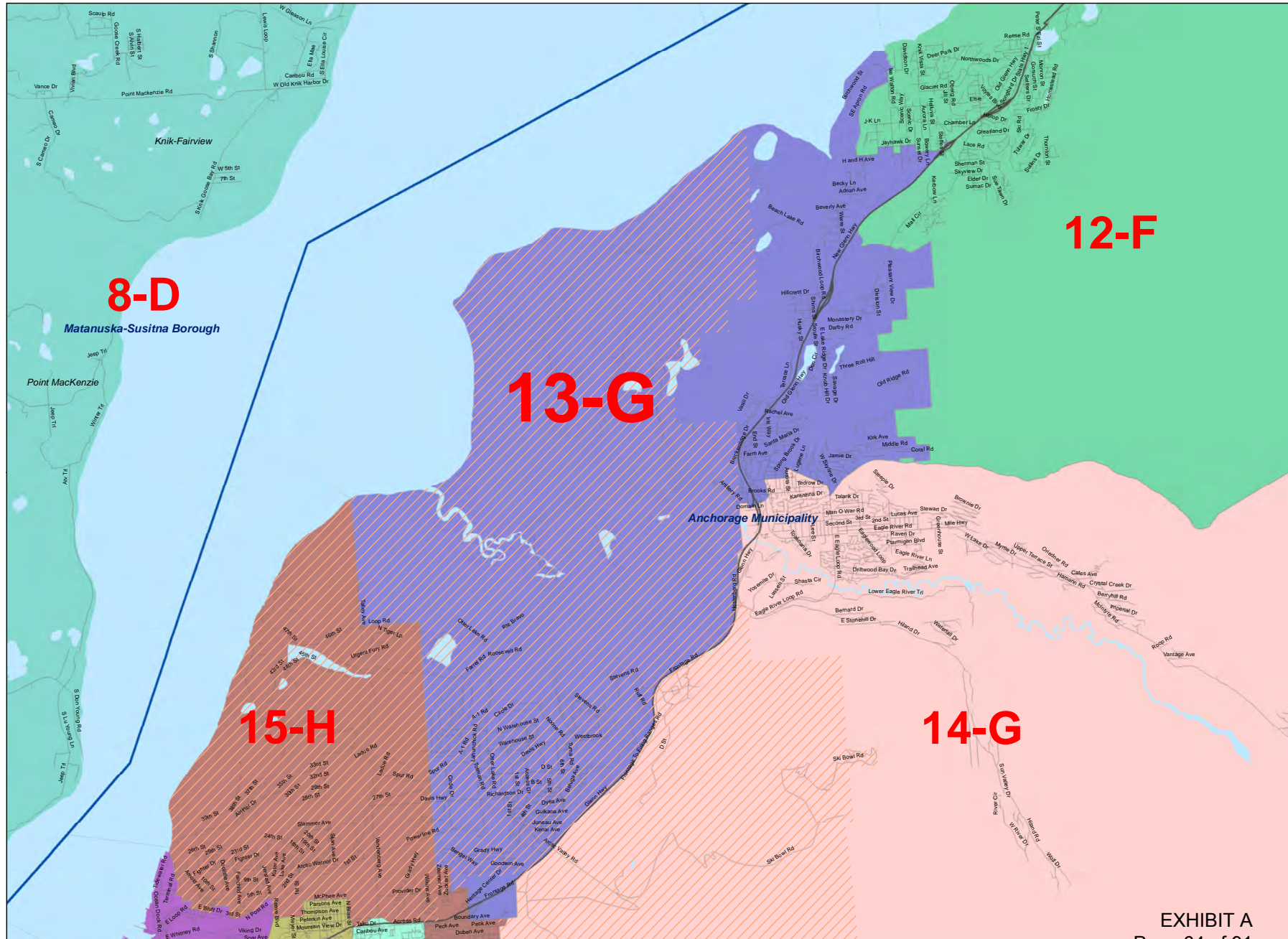


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# 2013 Proclamation House Districts

House  
District  
13

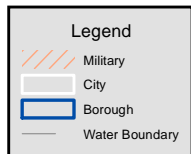


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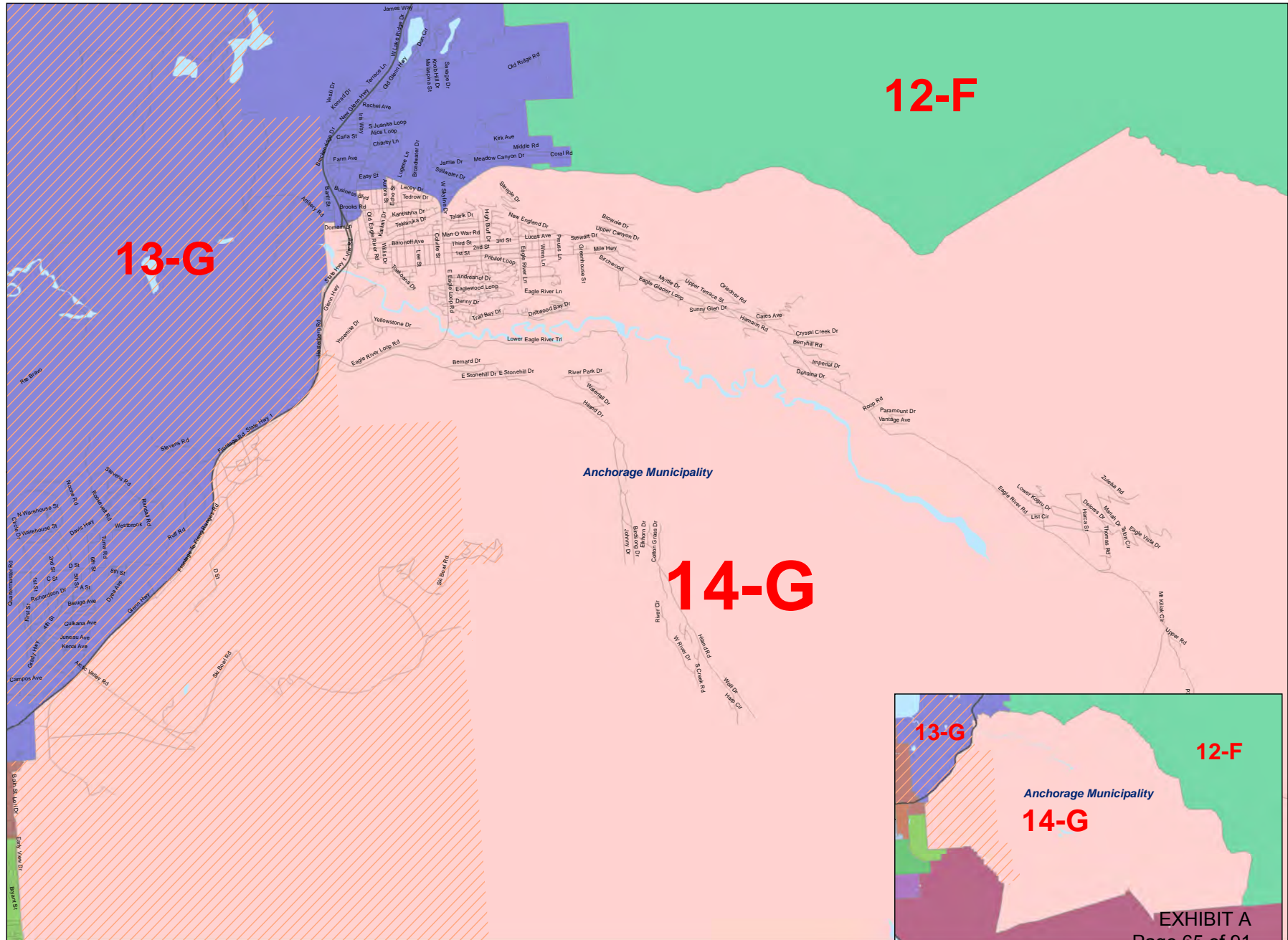


# 2013 Proclamation House Districts

House  
District  
14

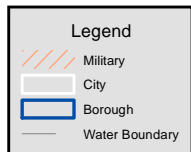


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Alaska Redistricting Board

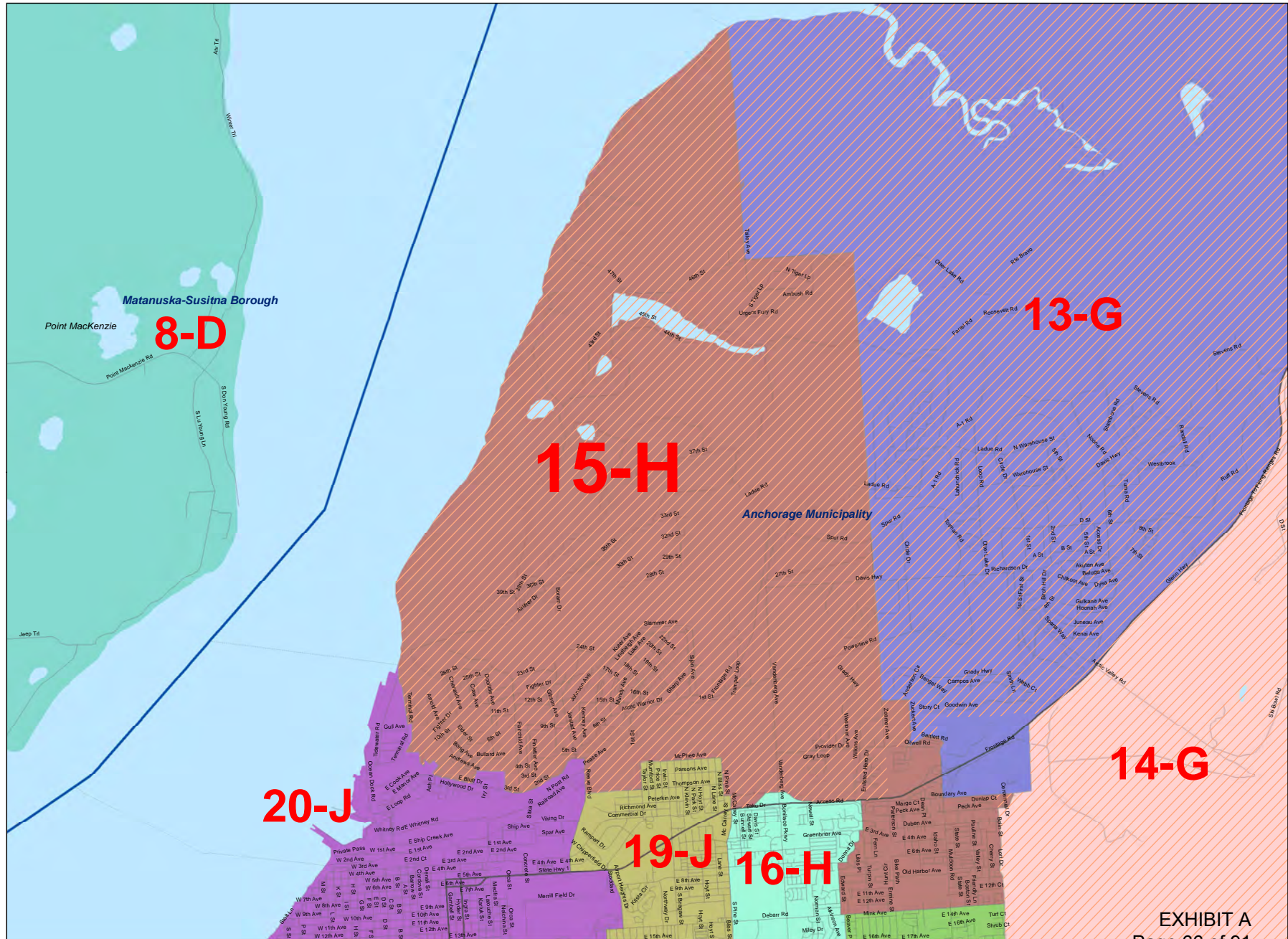


# 2013 Proclamation House Districts

## House District 15



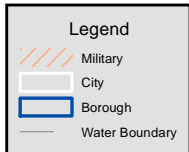
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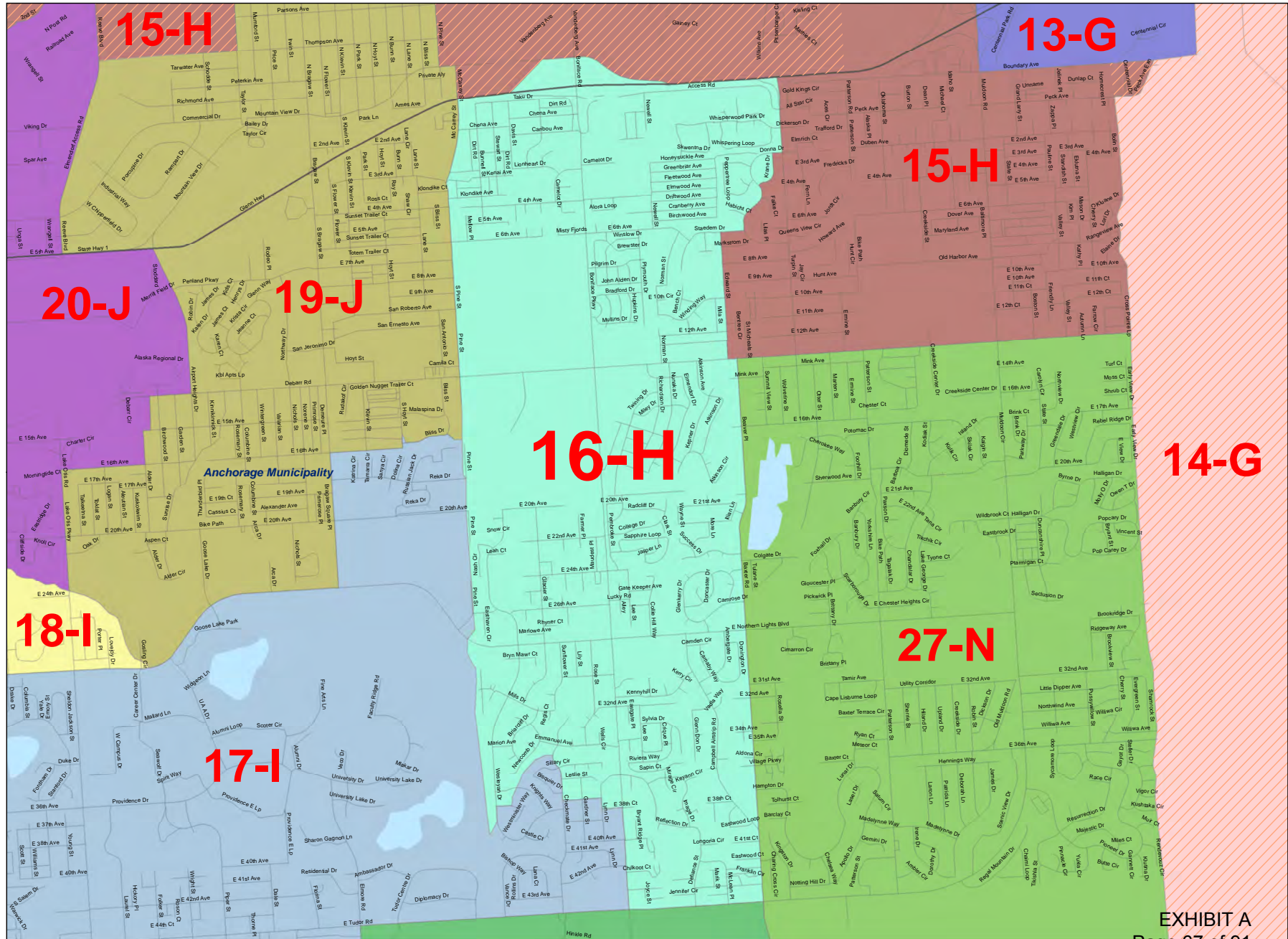


# 2013 Proclamation House Districts

House  
District  
16



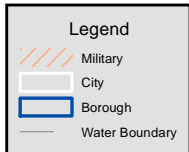
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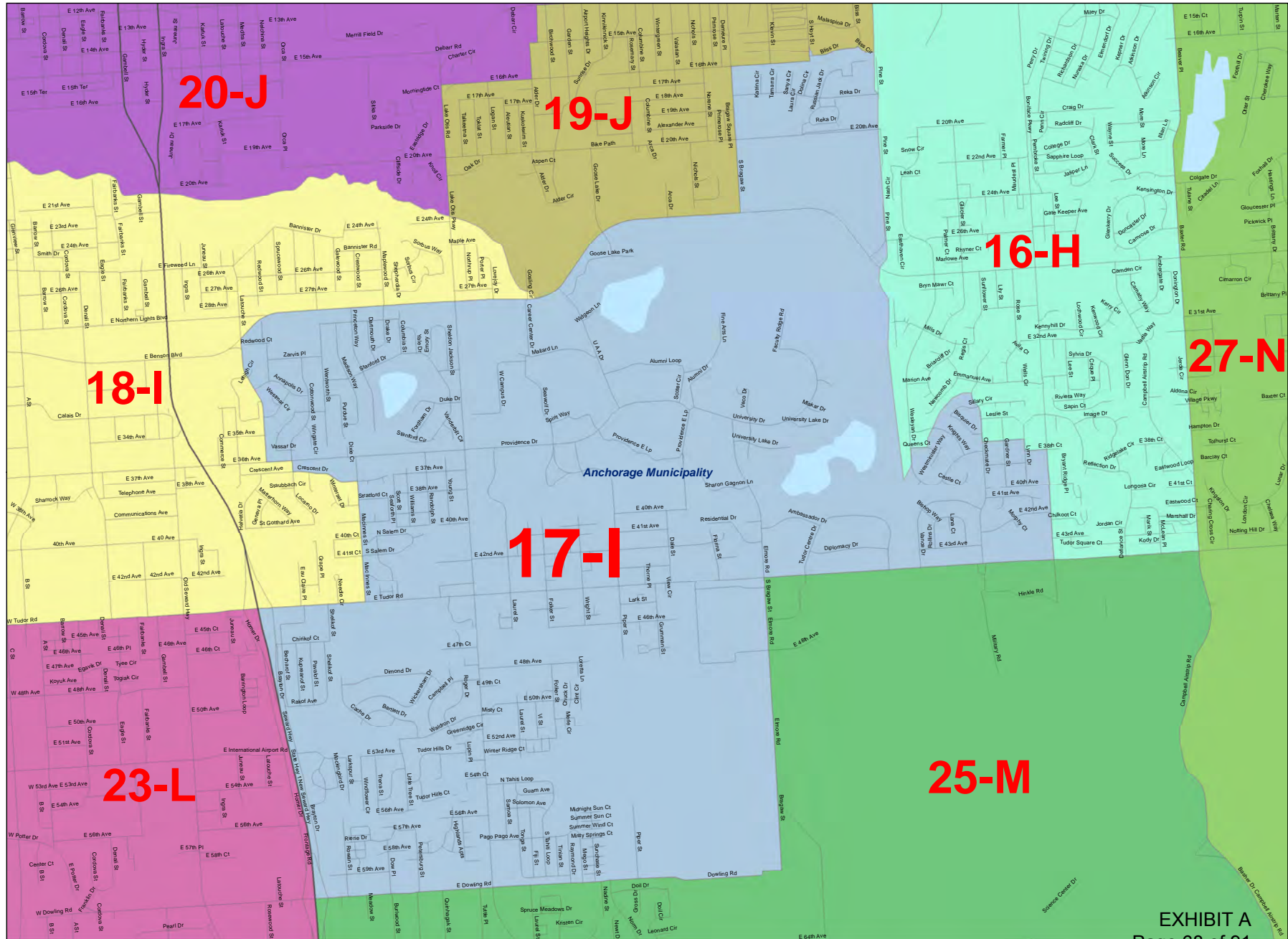


# 2013 Proclamation House Districts

House  
District  
17



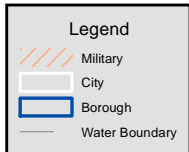
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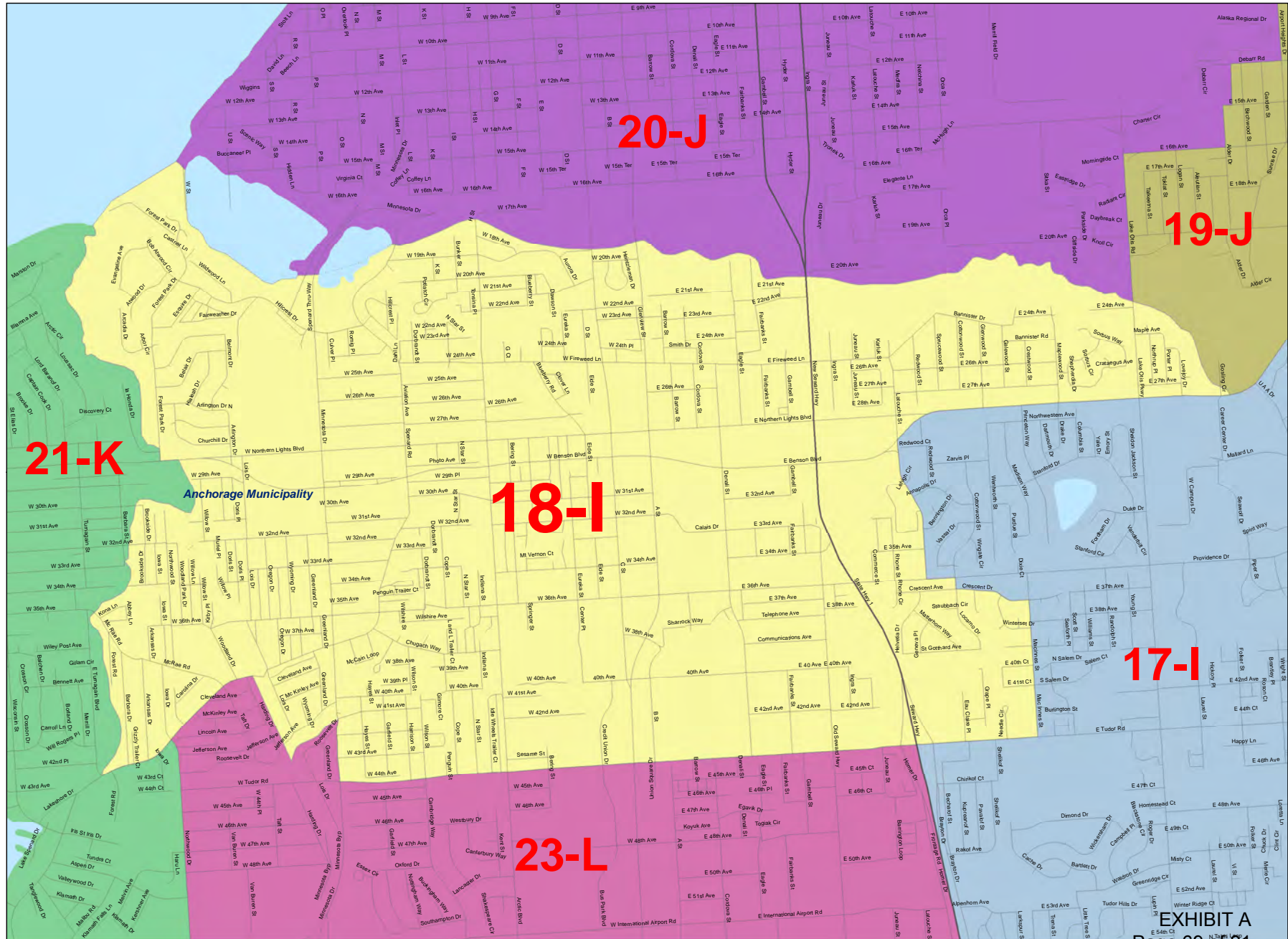


# 2013 Proclamation House Districts

House  
District  
18



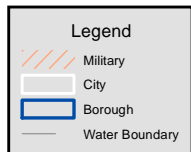
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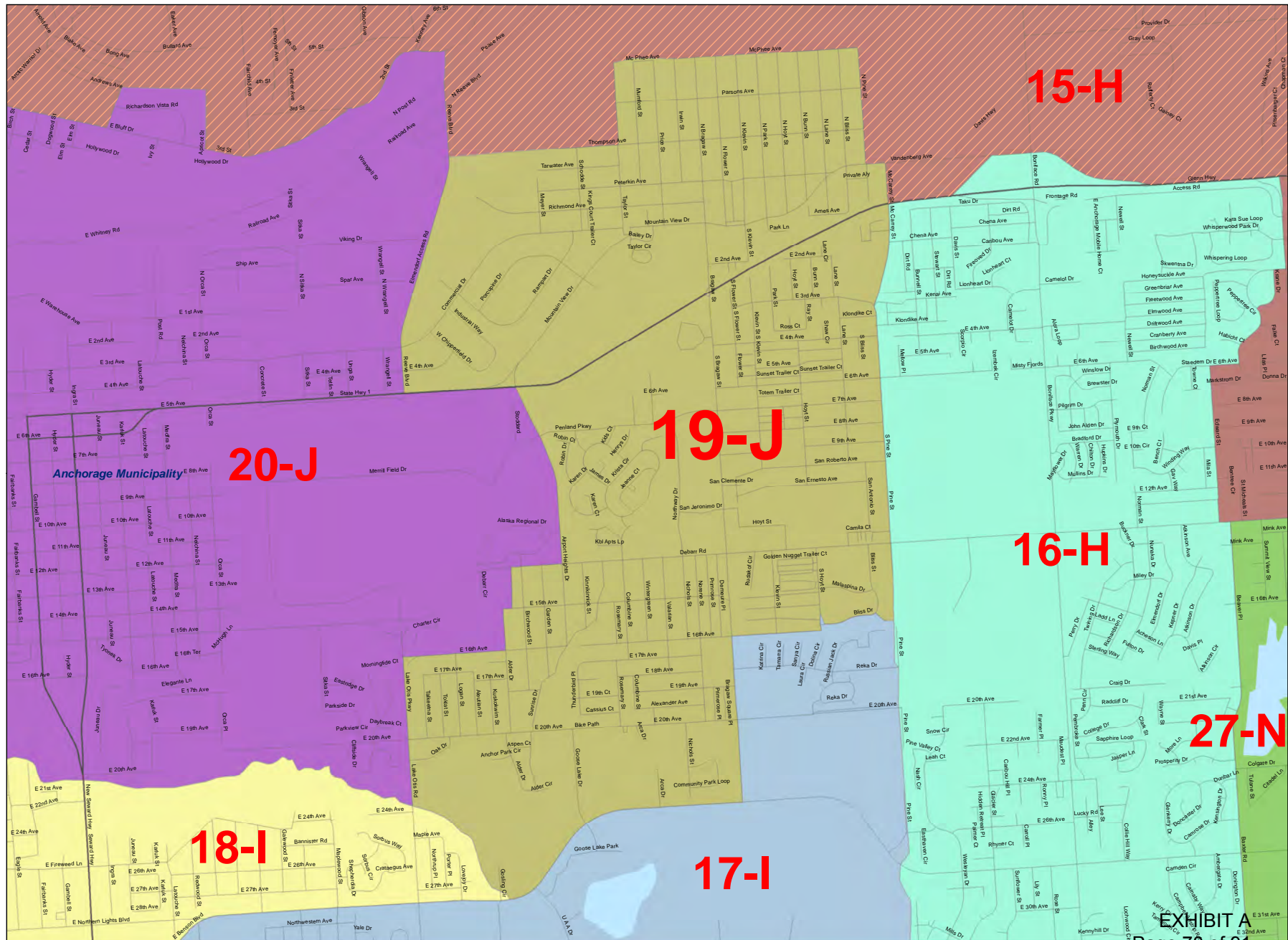


# 2013 Proclamation House Districts

House  
District  
19



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# 2013 Proclamation House Districts

House  
District  
20

**8-D**

Matanuska-Susitna Borough

**15-H**

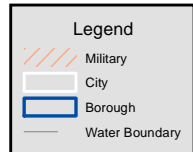
**20-J**

**21-K**

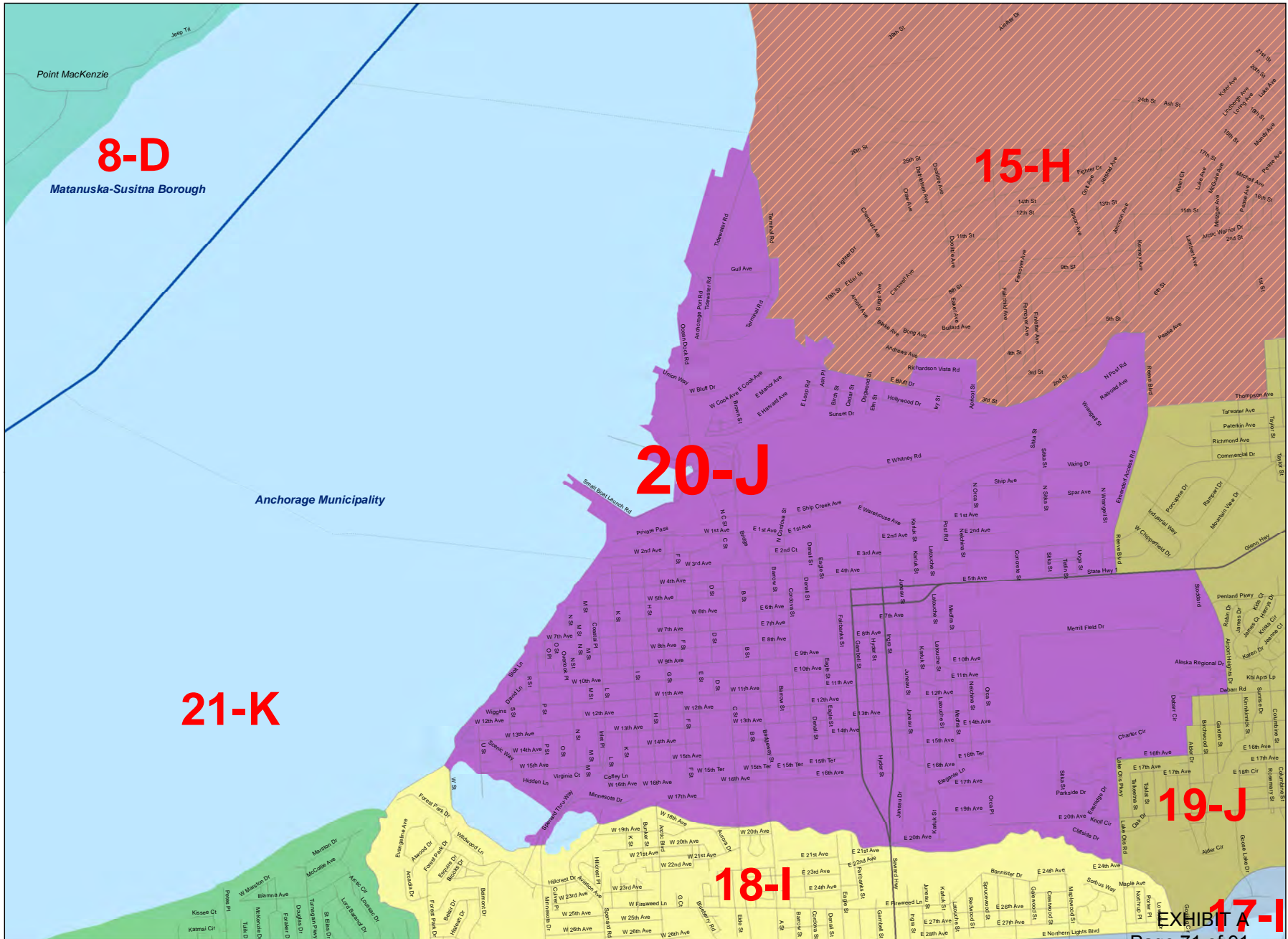
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**18-I**

**17-I**



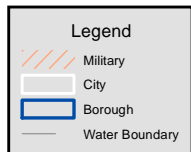
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# 2013 Proclamation House Districts

House  
District  
21



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Matanuska-Susitna Borough

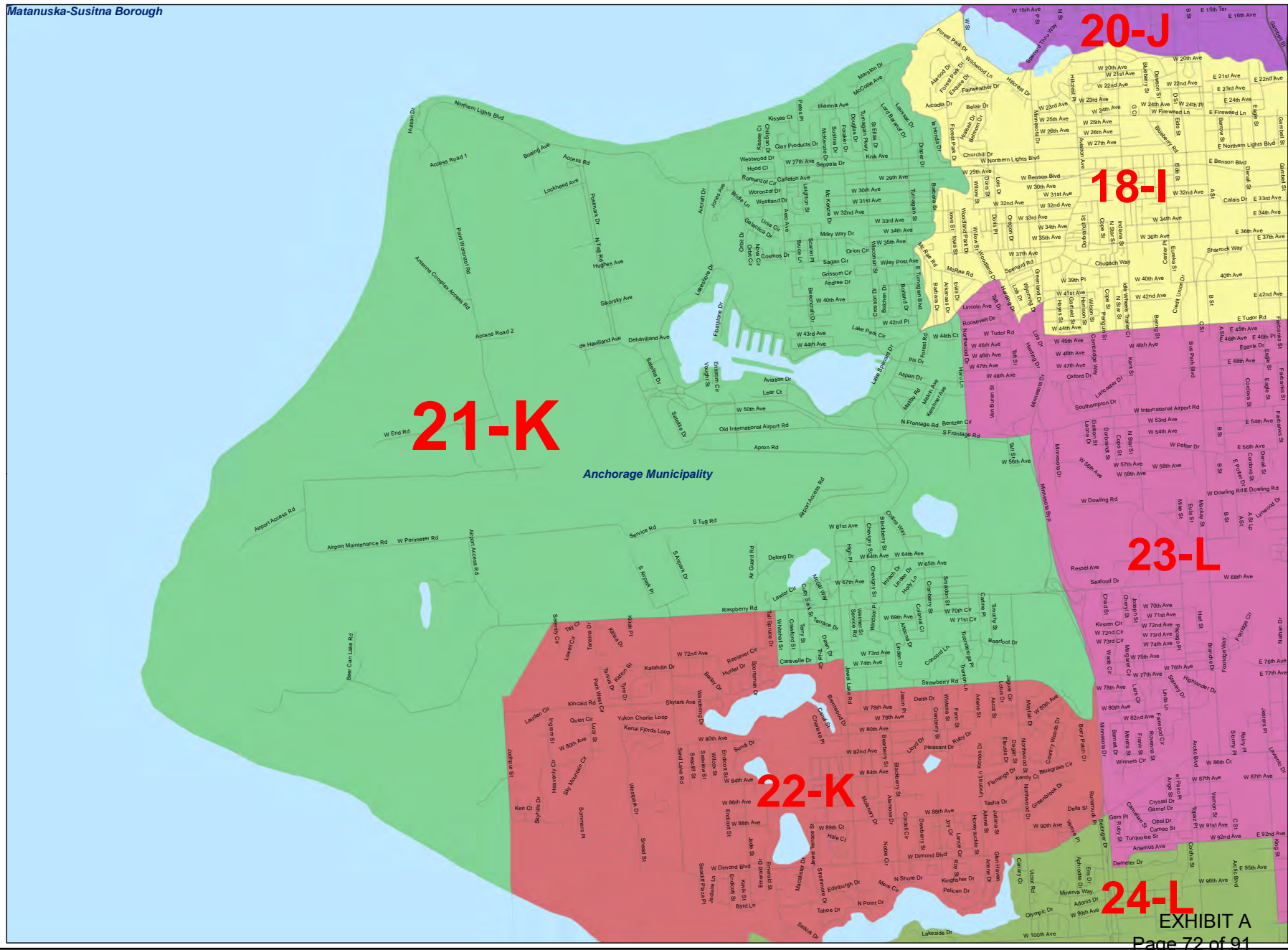
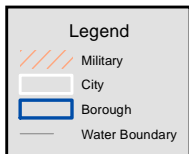


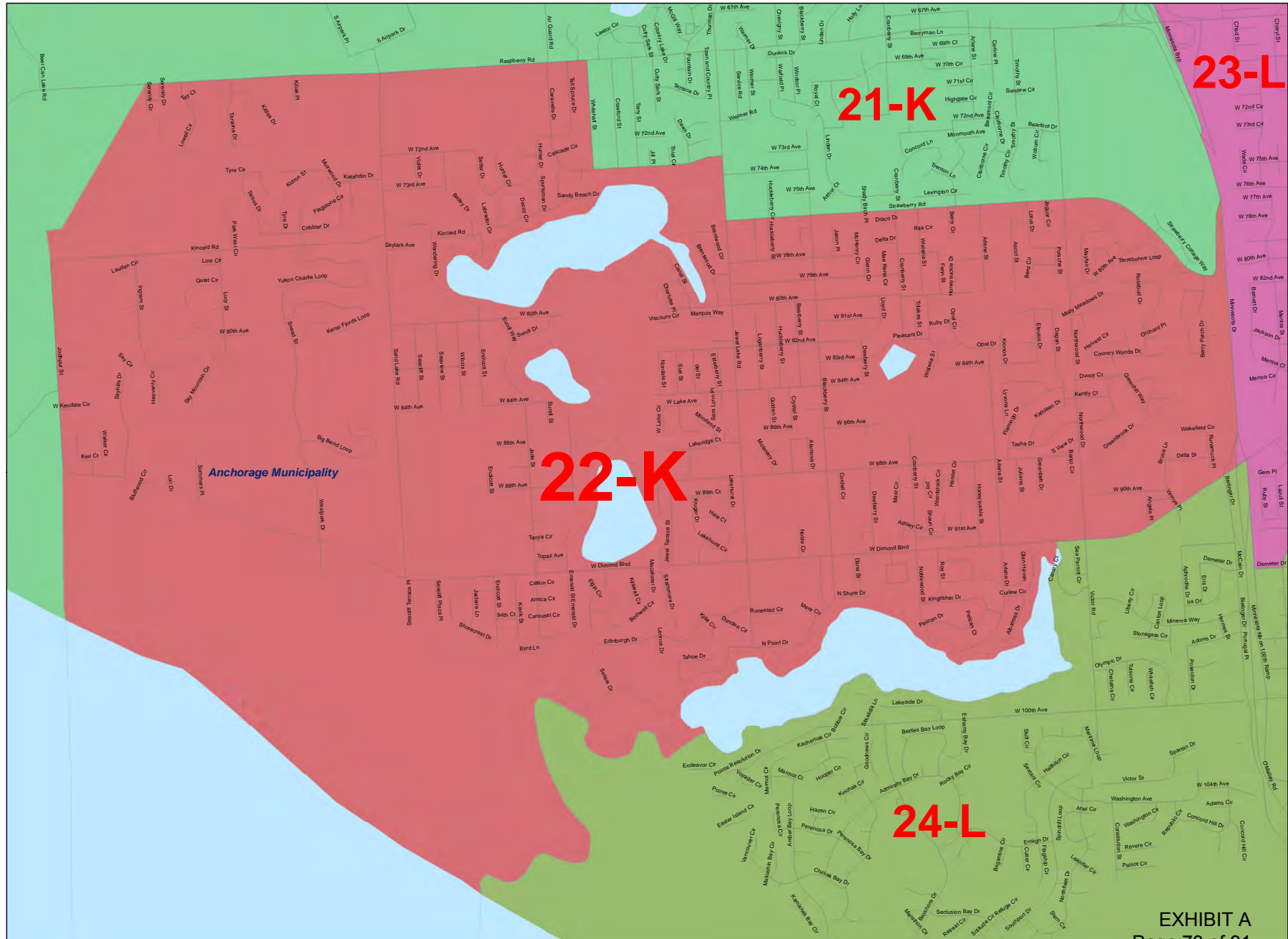
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# 2013 Proclamation House Districts

House  
District  
22



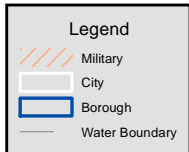
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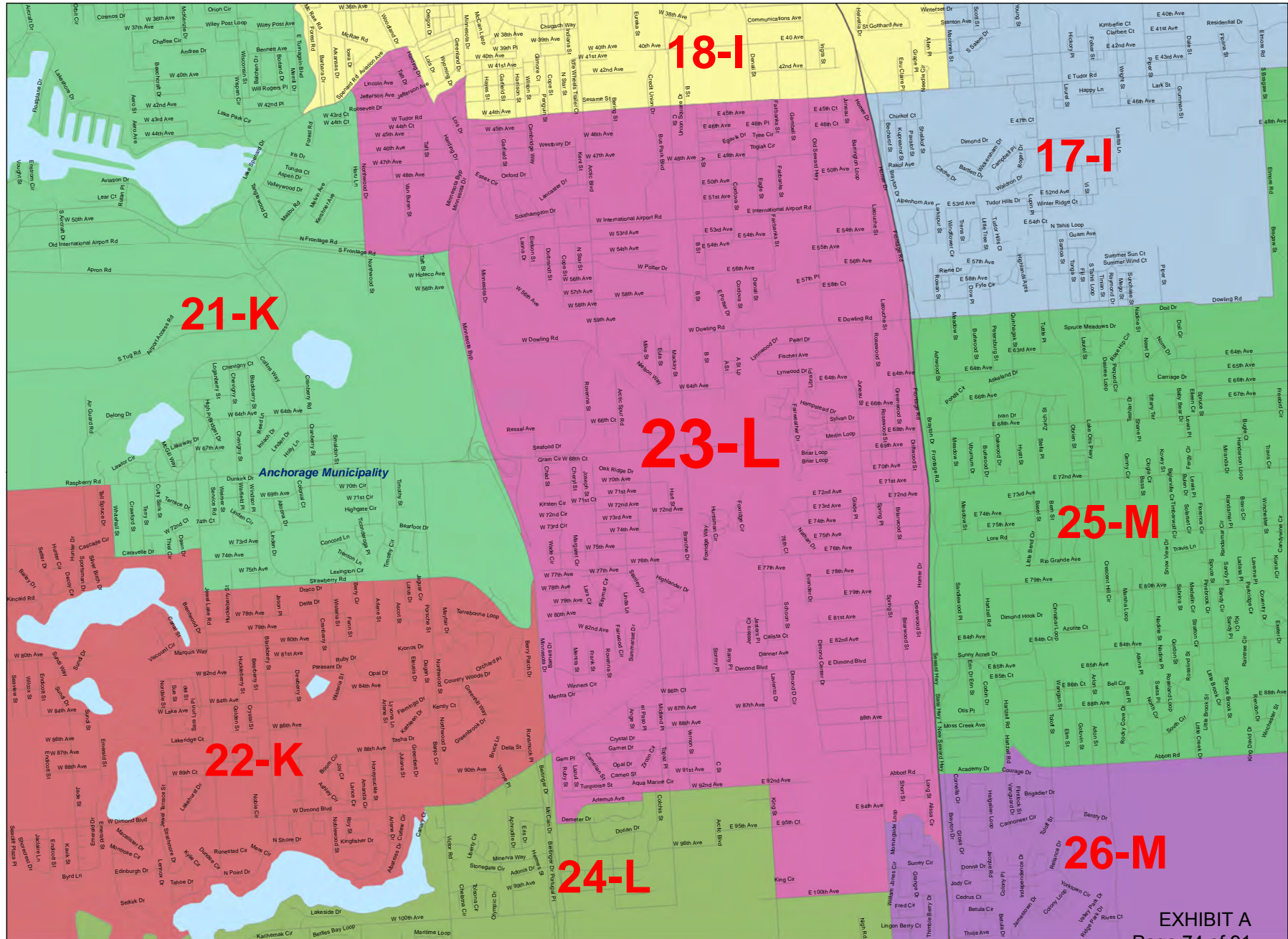


# 2013 Proclamation House Districts

House  
District  
23

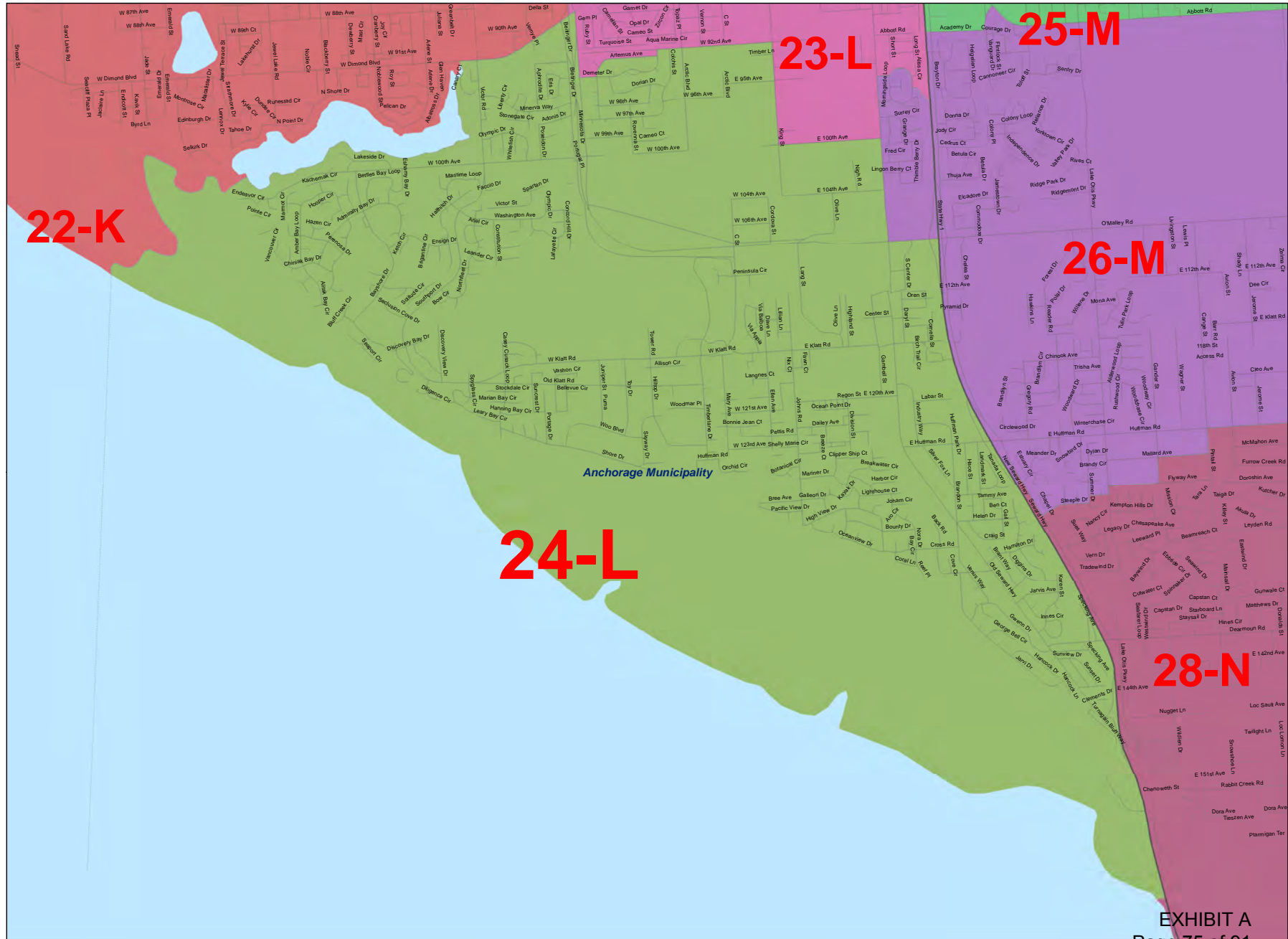


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# 2013 Proclamation House Districts

House  
District  
24

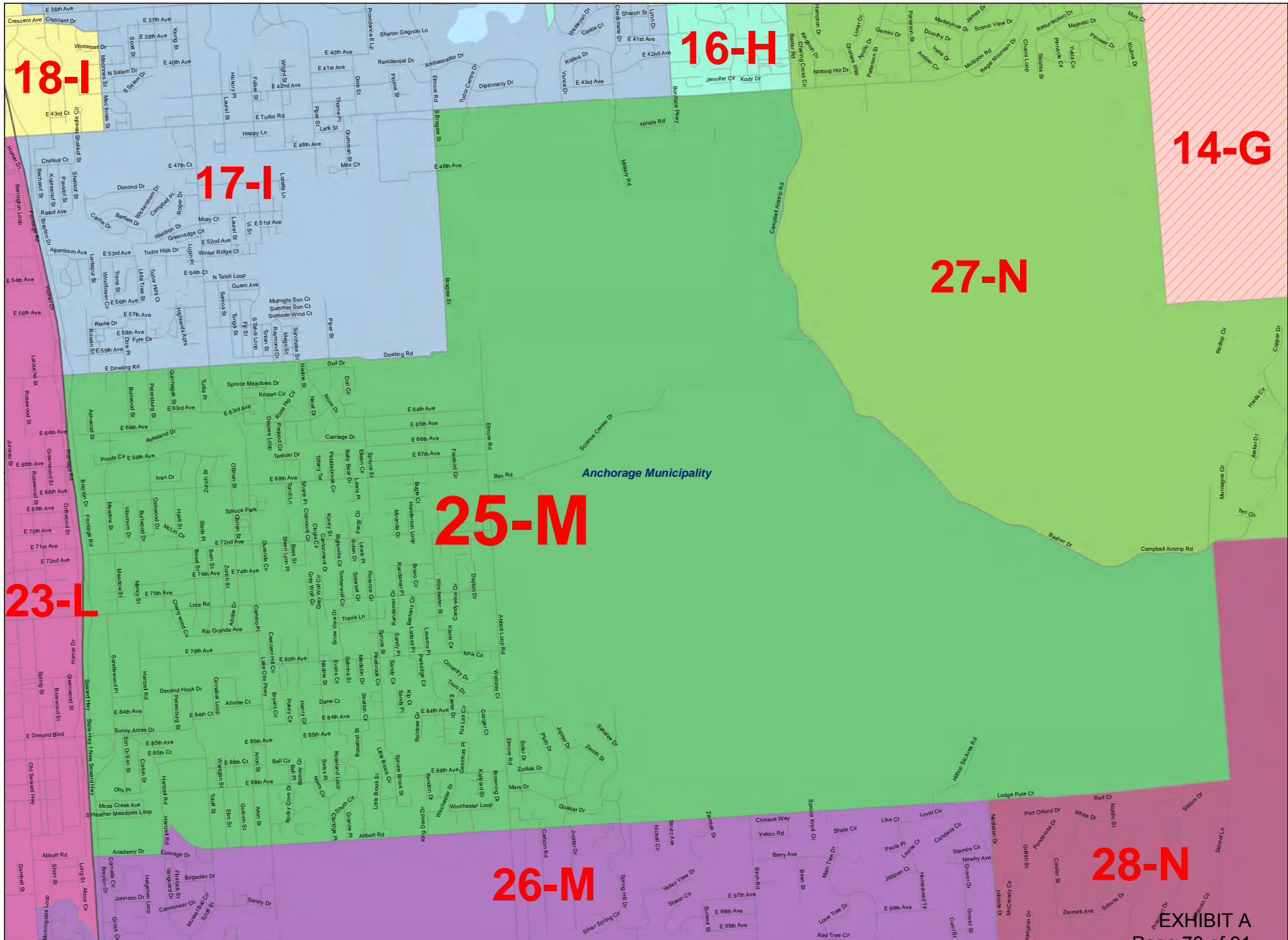


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# 2013 Proclamation House Districts

House  
District  
25

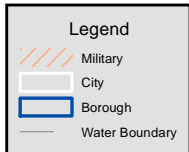


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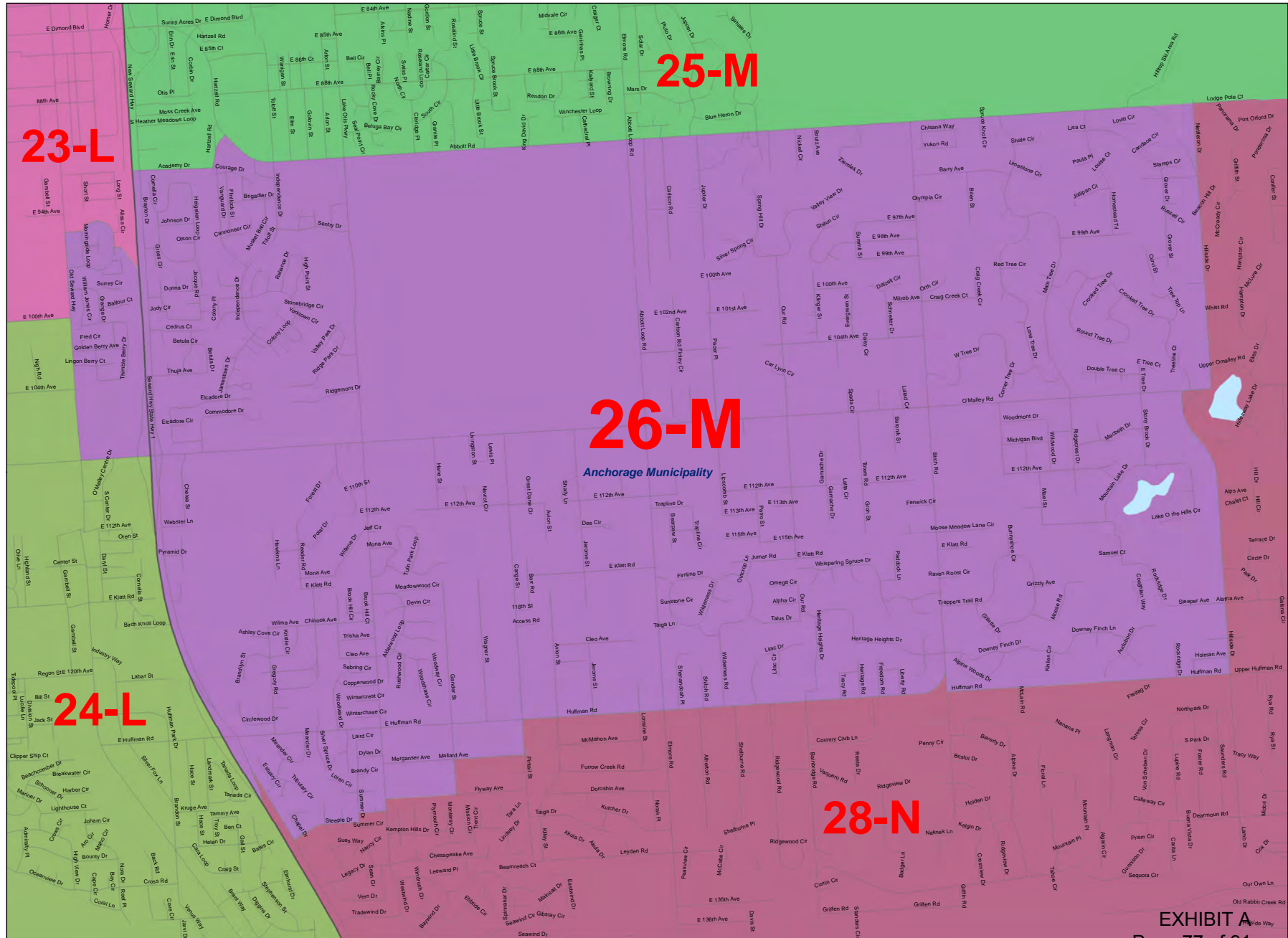


# 2013 Proclamation House Districts

House  
District  
26

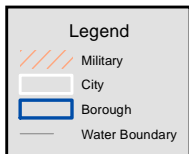


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Alaska Redistricting Board

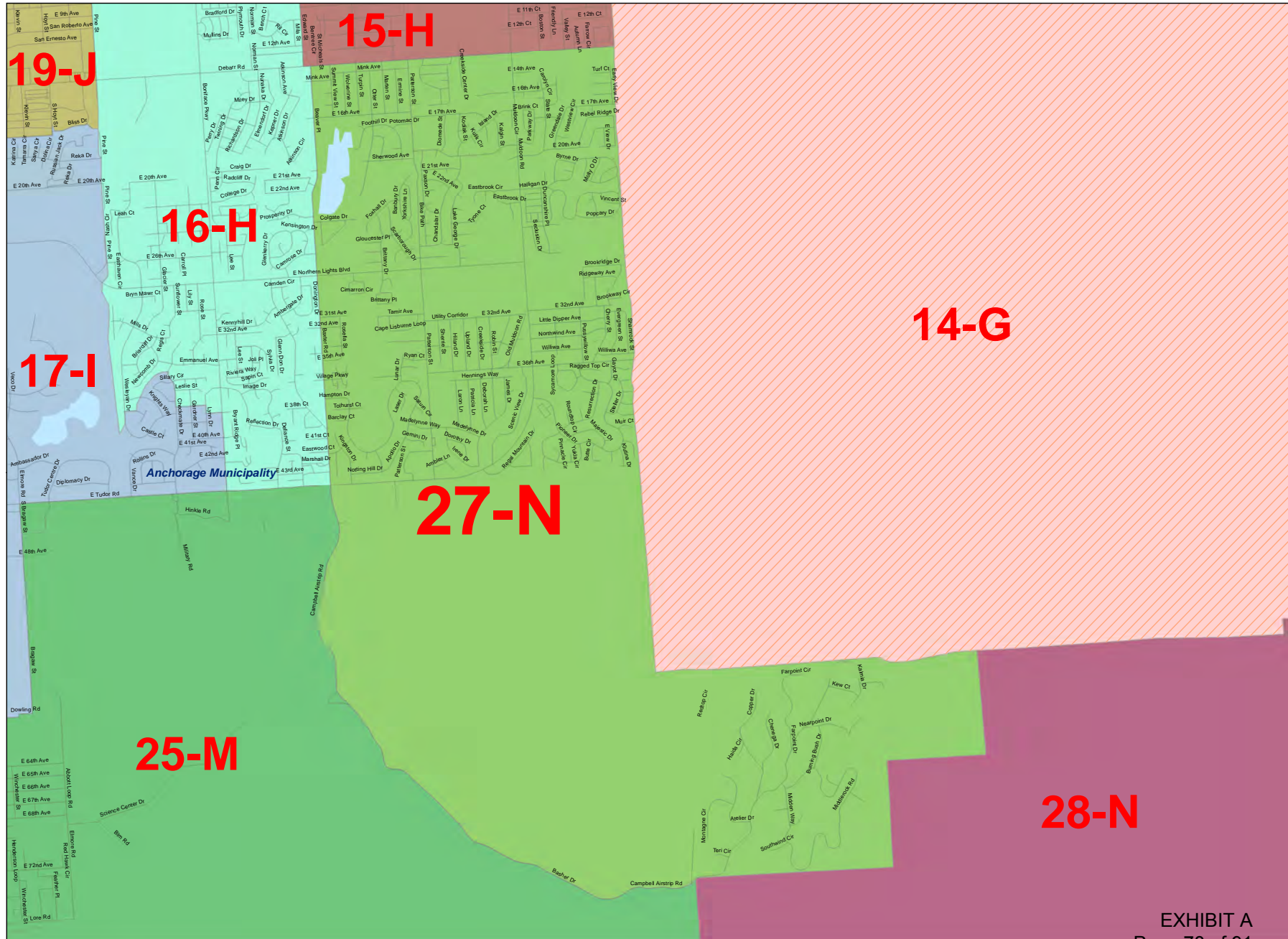


# 2013 Proclamation House Districts

House  
District  
27



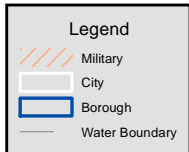
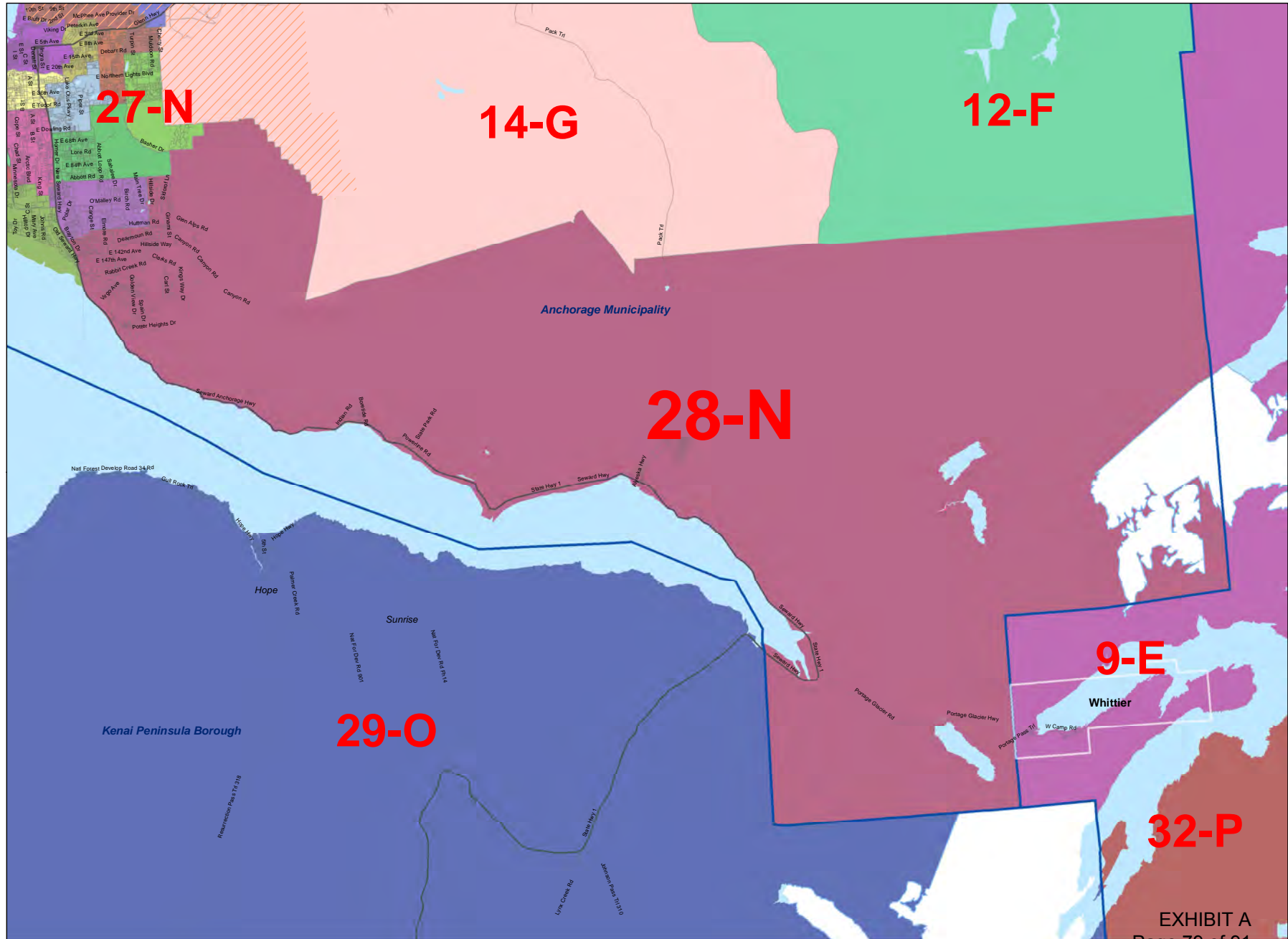
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# 2013 Proclamation House Districts

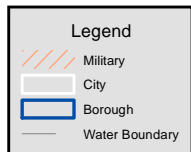
House  
District  
28



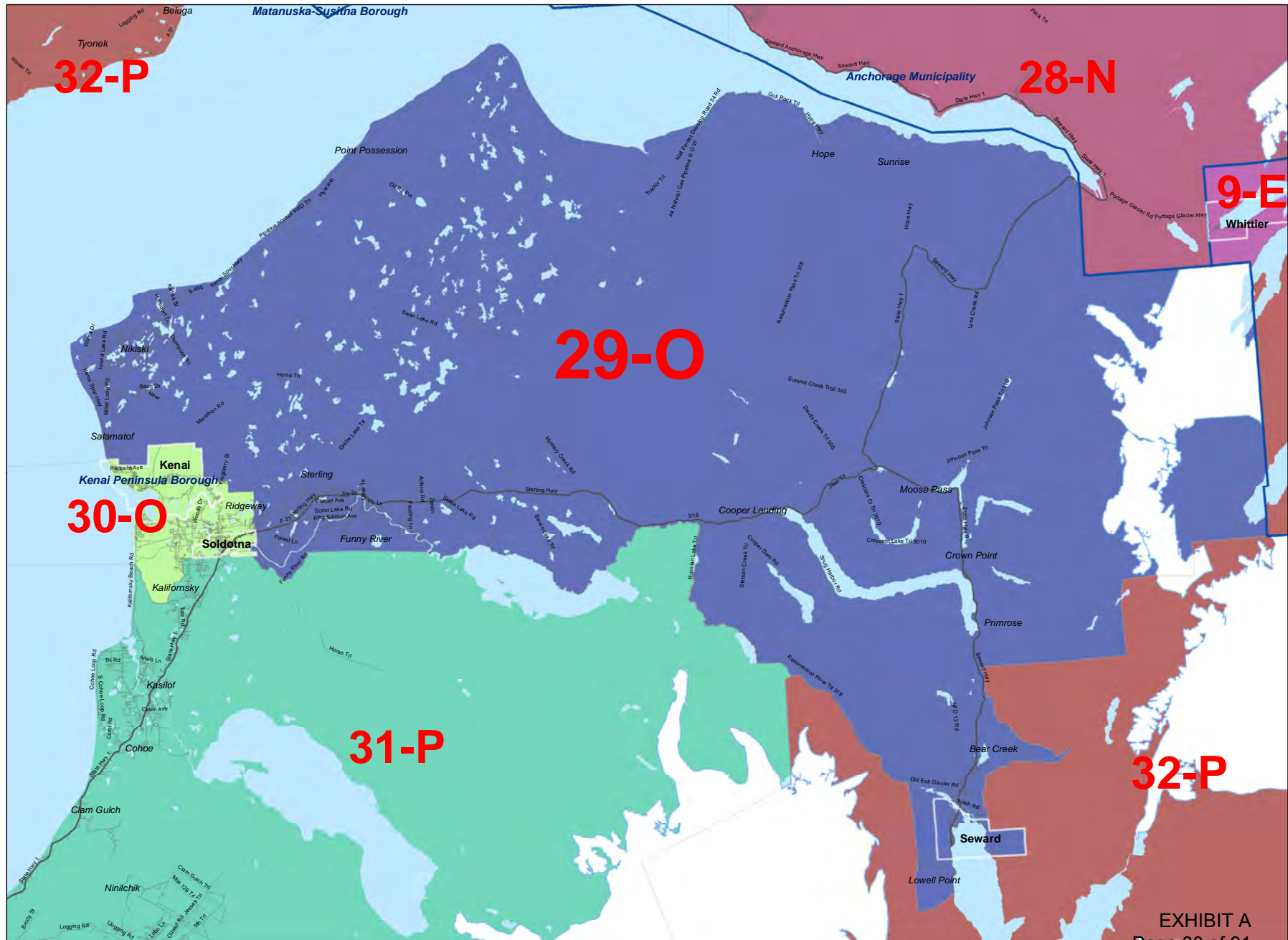
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# 2013 Proclamation House Districts

House  
District  
29



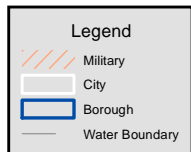
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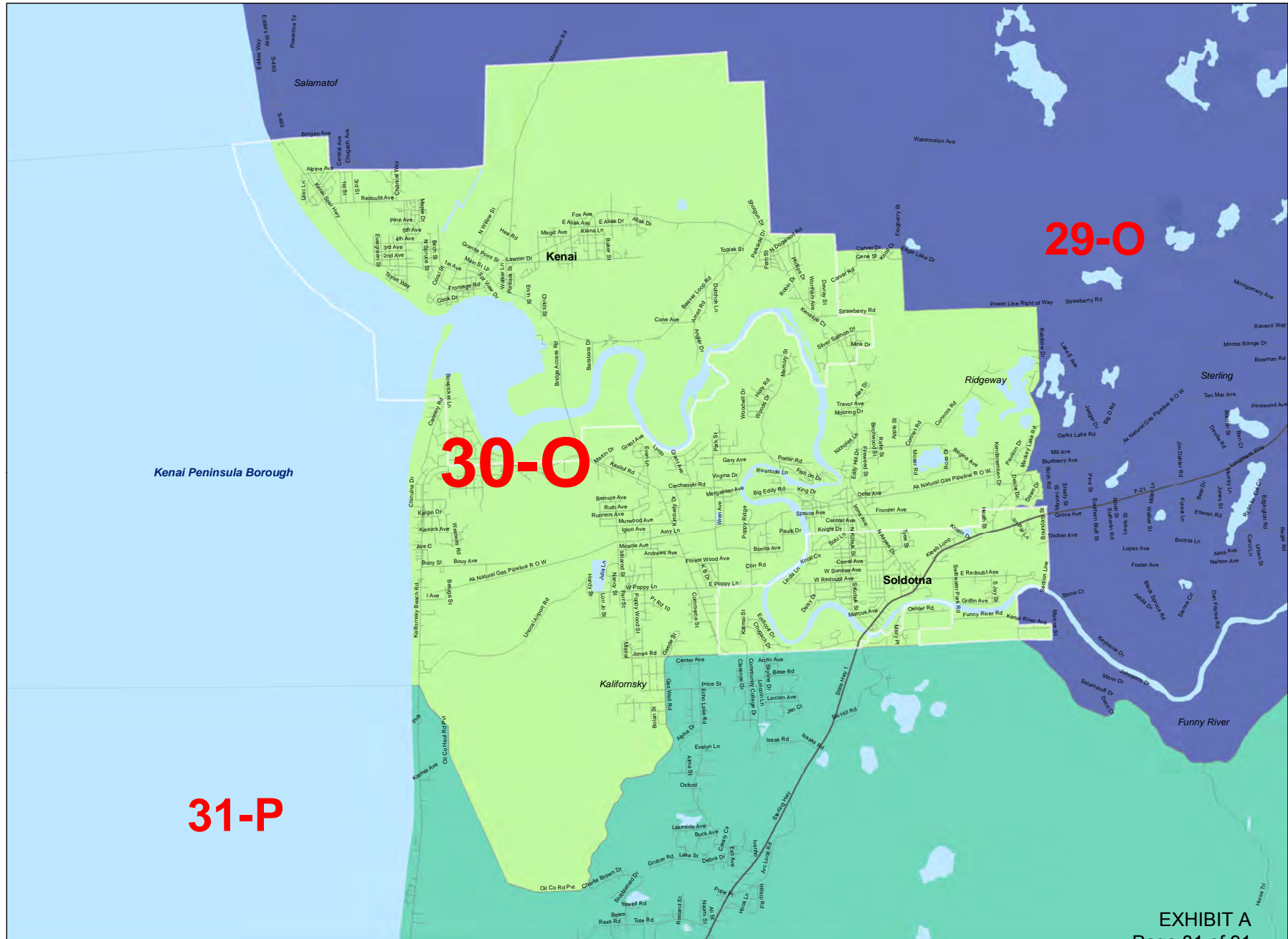


# 2013 Proclamation House Districts

House  
District  
30

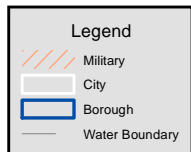


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Alaska Redistricting Board

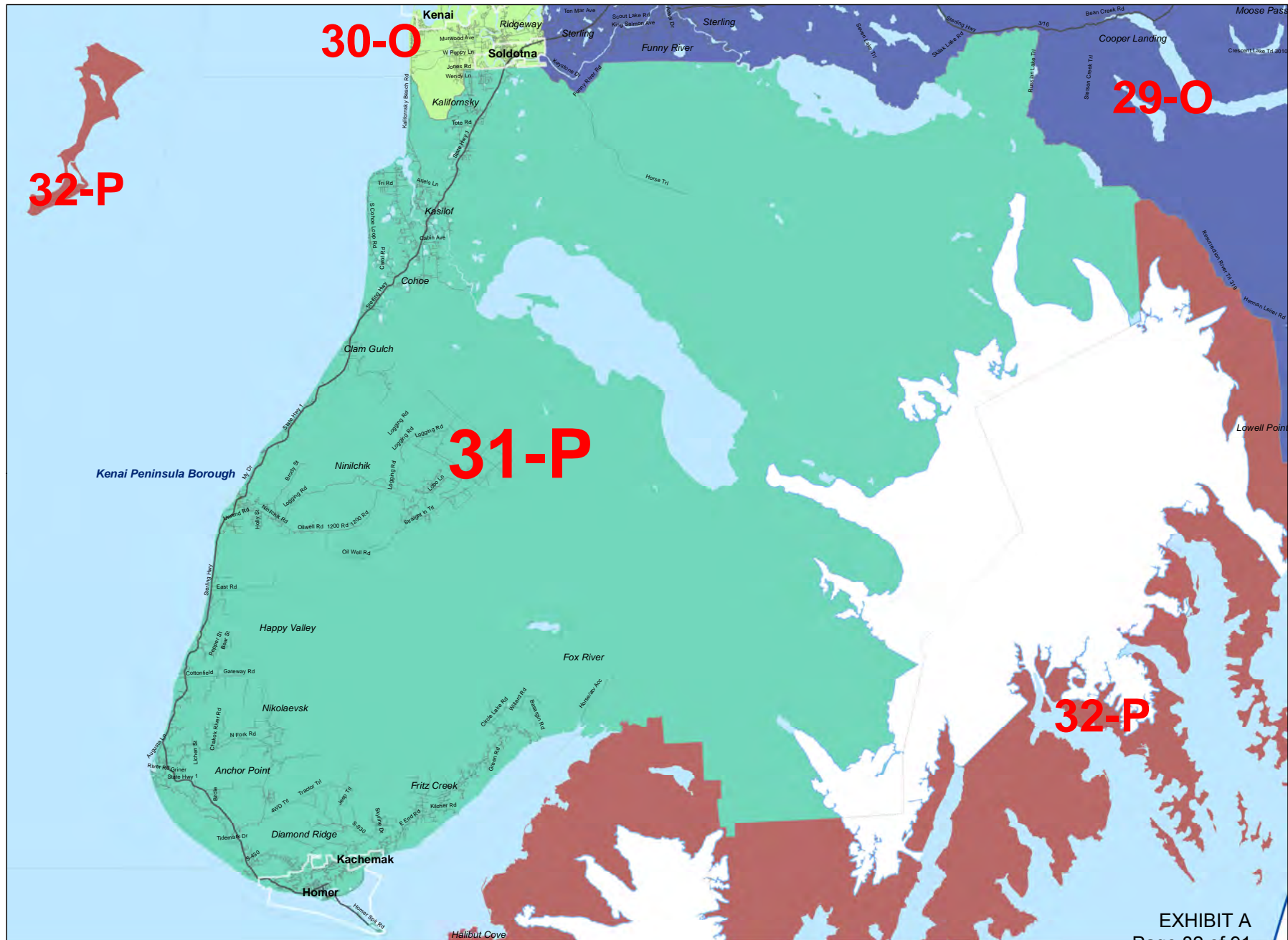


# 2013 Proclamation House Districts

House  
District  
31



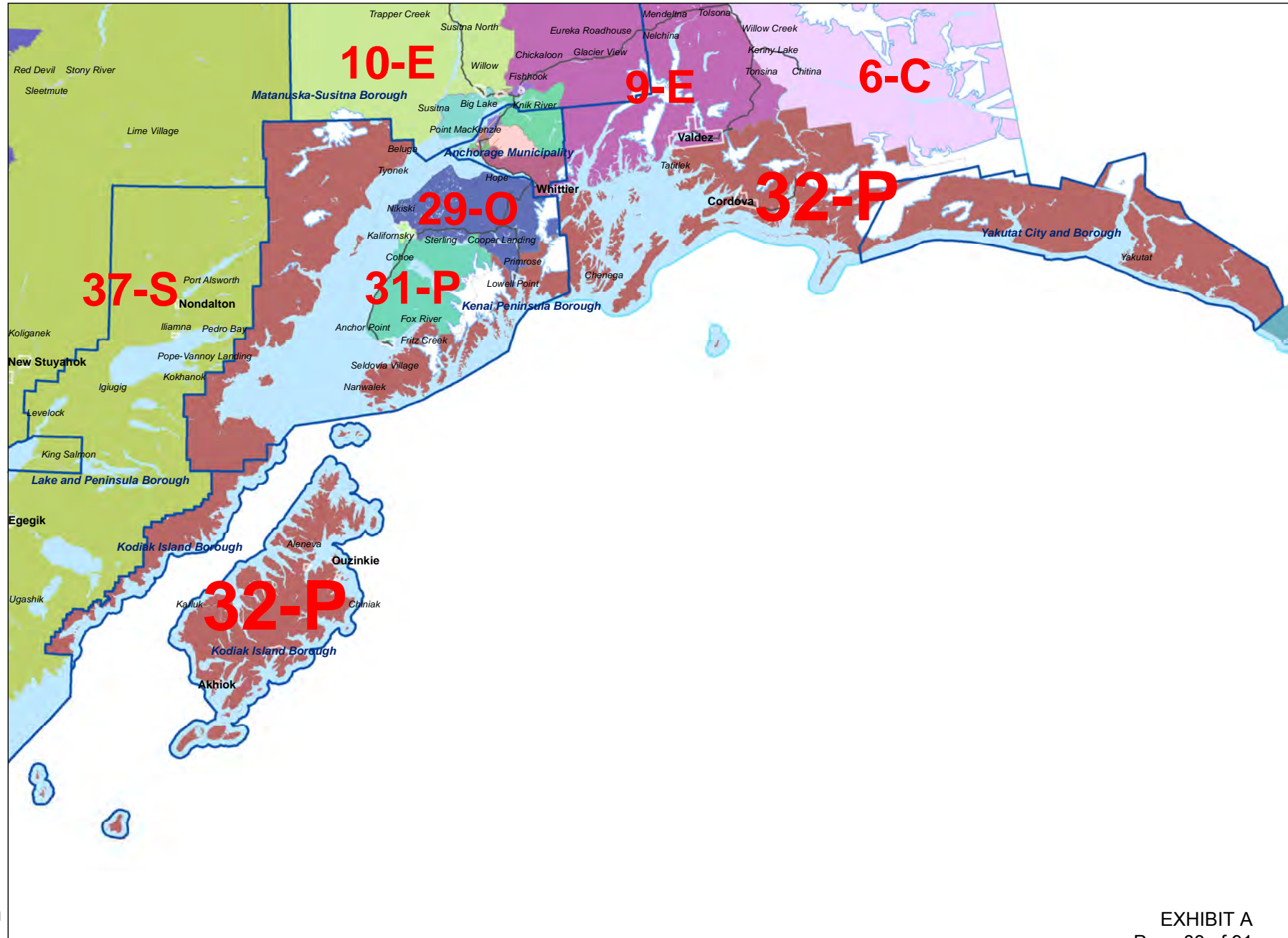
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Alaska Redistricting Board





# 2013 Proclamation House Districts

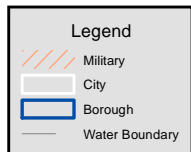
House  
District  
32



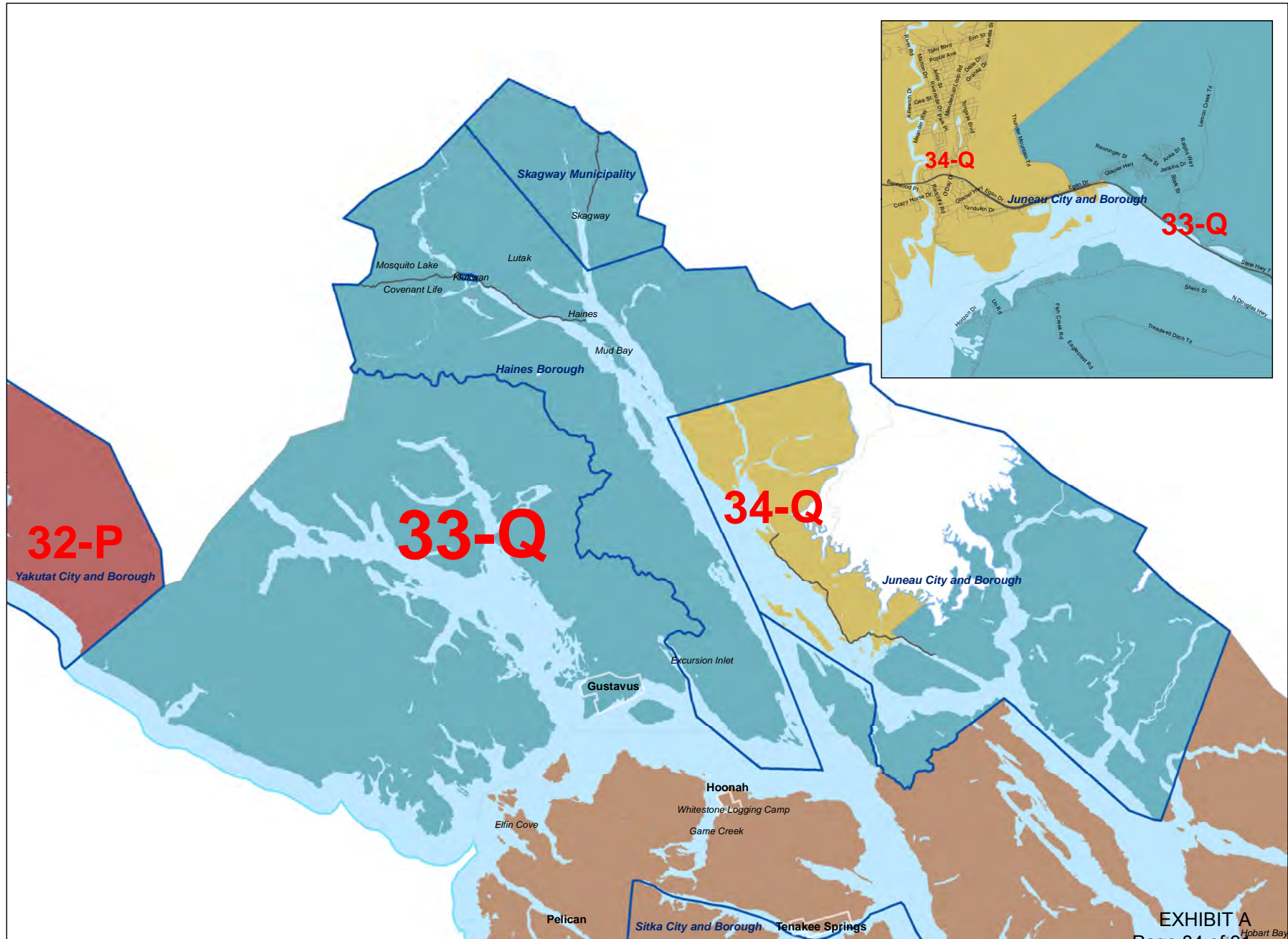
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# 2013 Proclamation House Districts

House  
District  
33



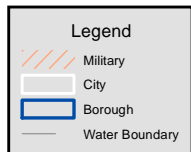
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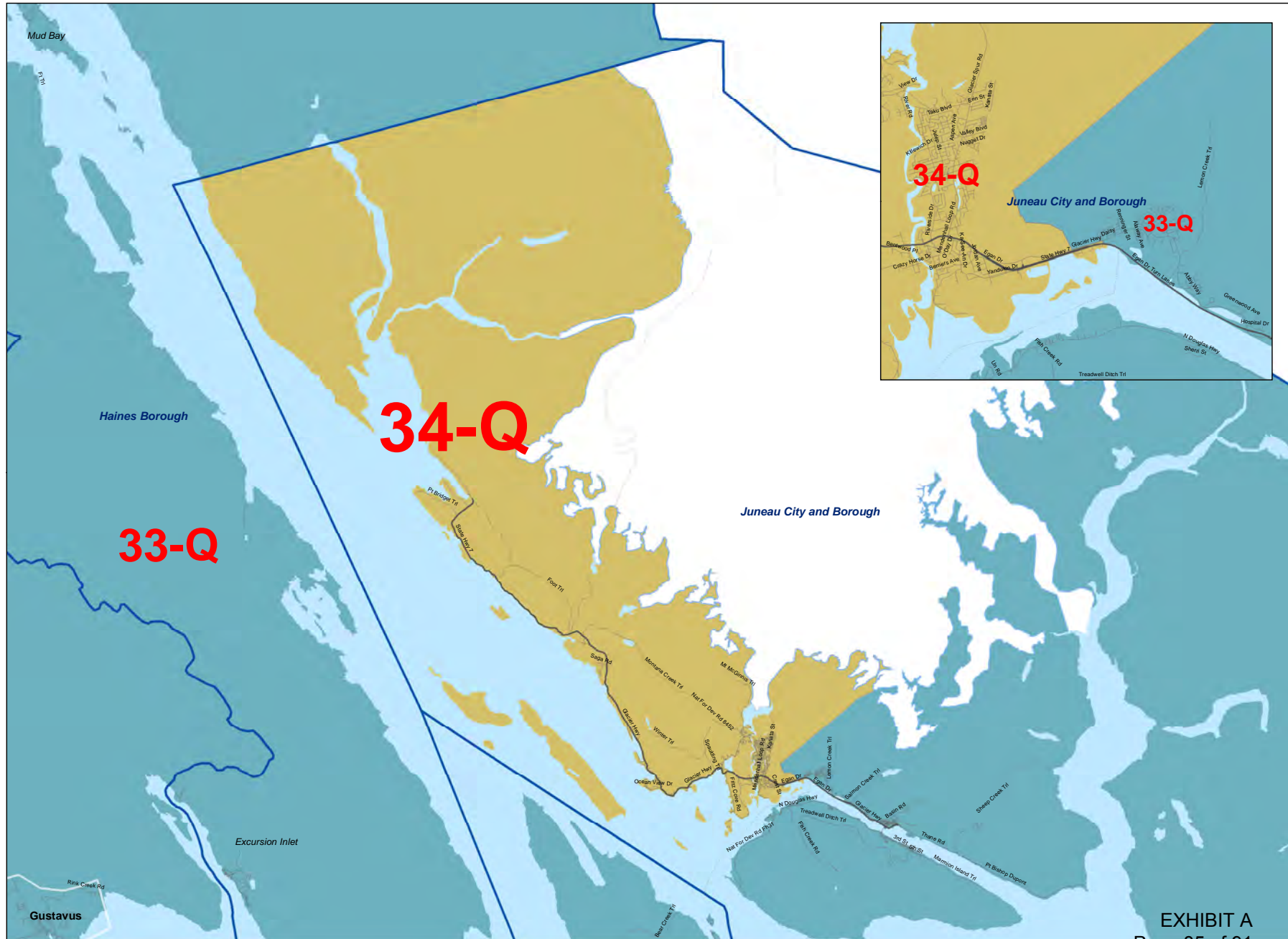


# 2013 Proclamation House Districts

House  
District  
34

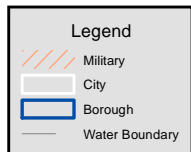


Prepared by:  
Alaska Redistricting Board

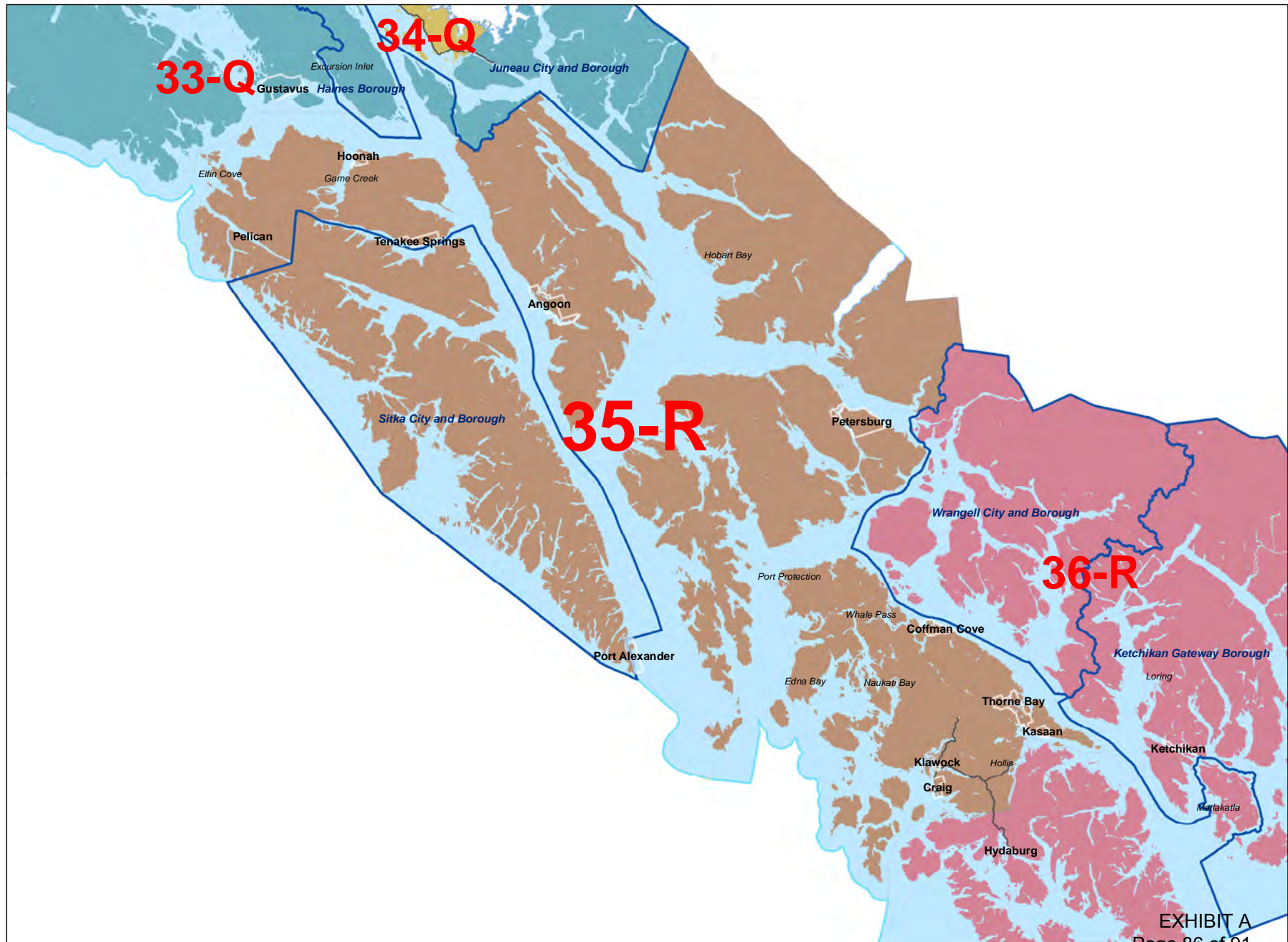


# 2013 Proclamation House Districts

House  
District  
35



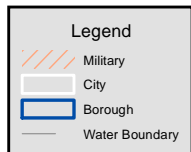
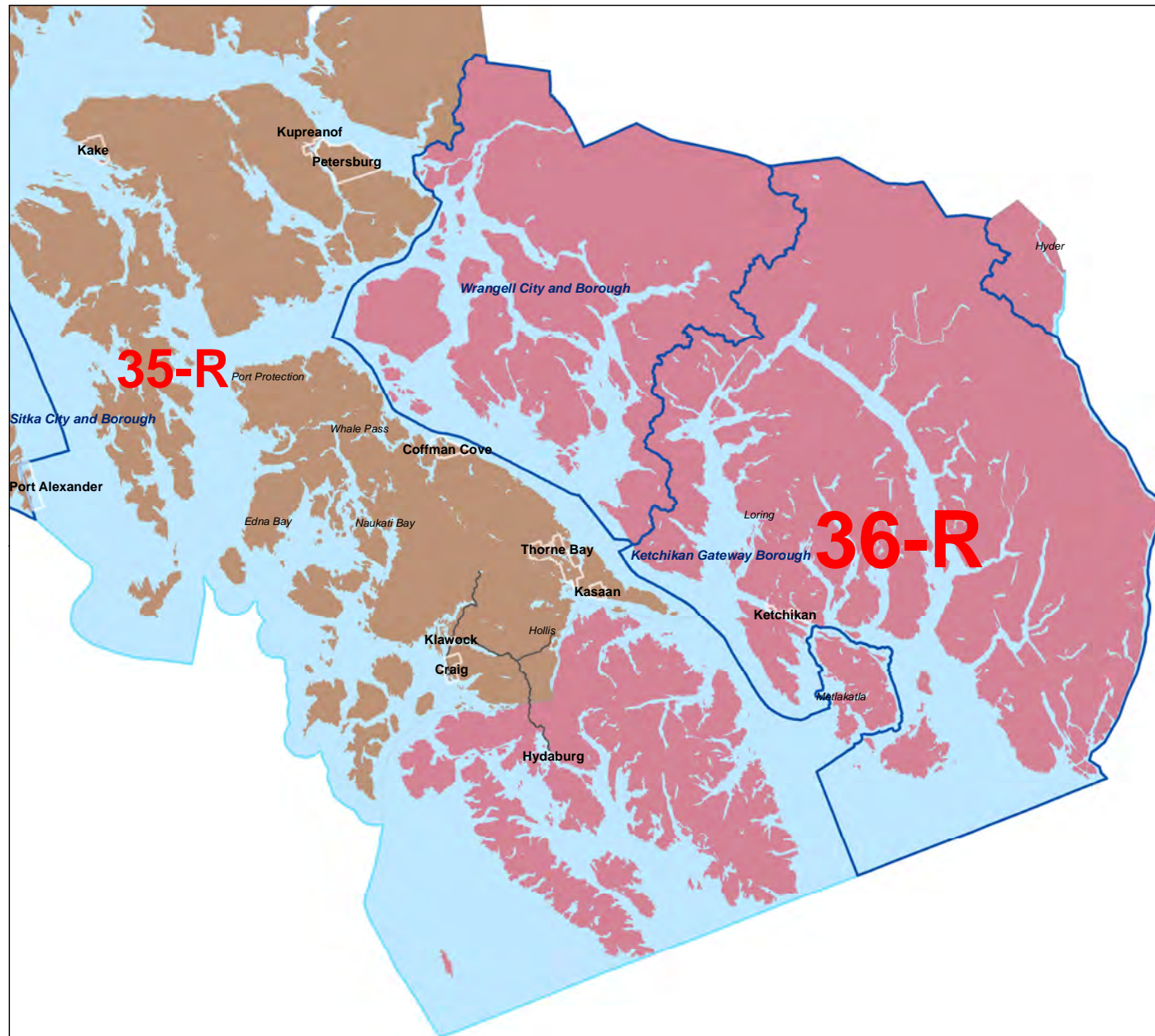
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Alaska Redistricting Board





# 2013 Proclamation House Districts

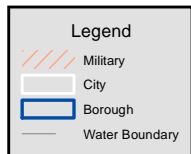
House  
District  
36



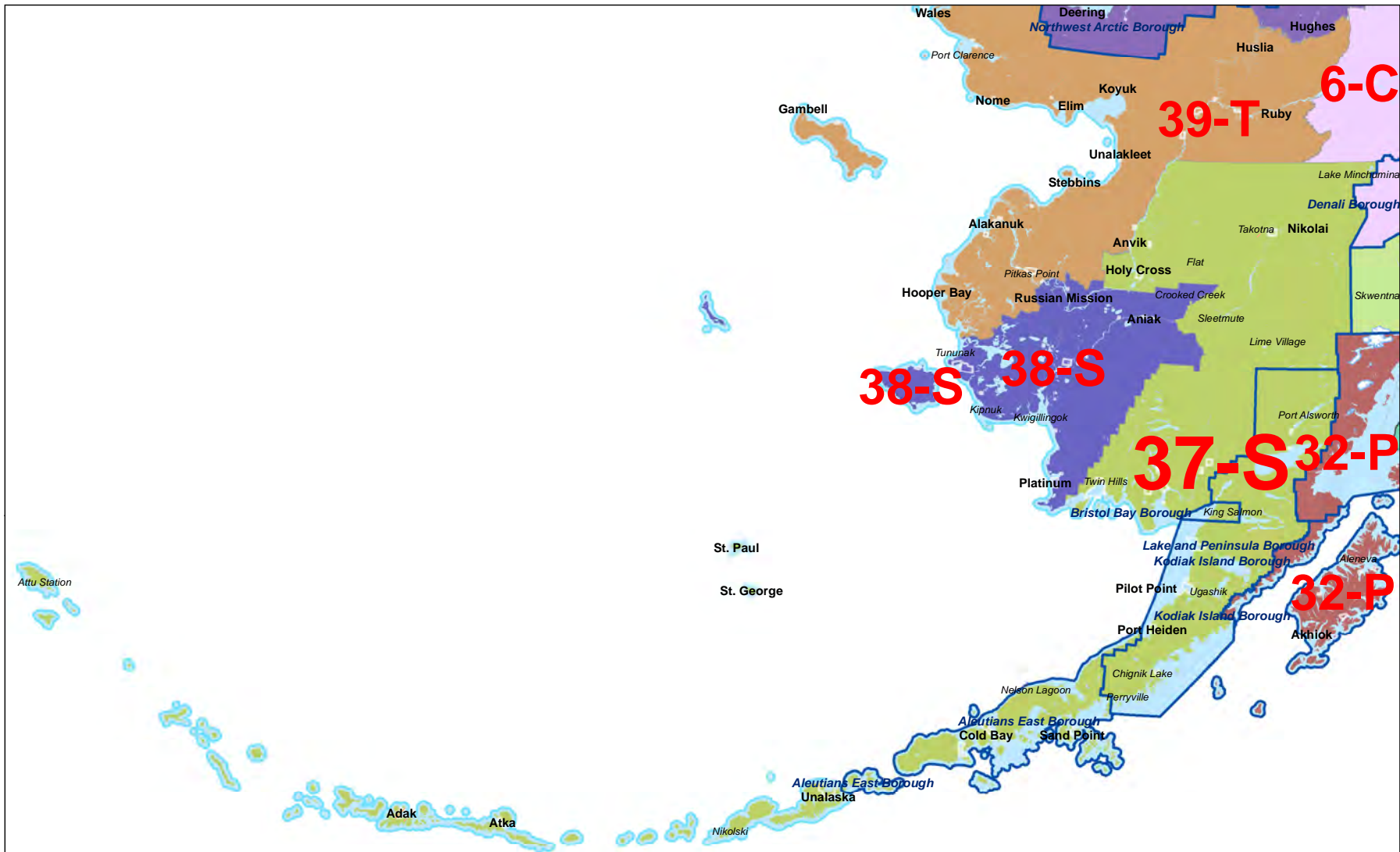
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# 2013 Proclamation House Districts

House  
District  
37



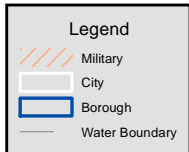
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Alaska Redistricting Board



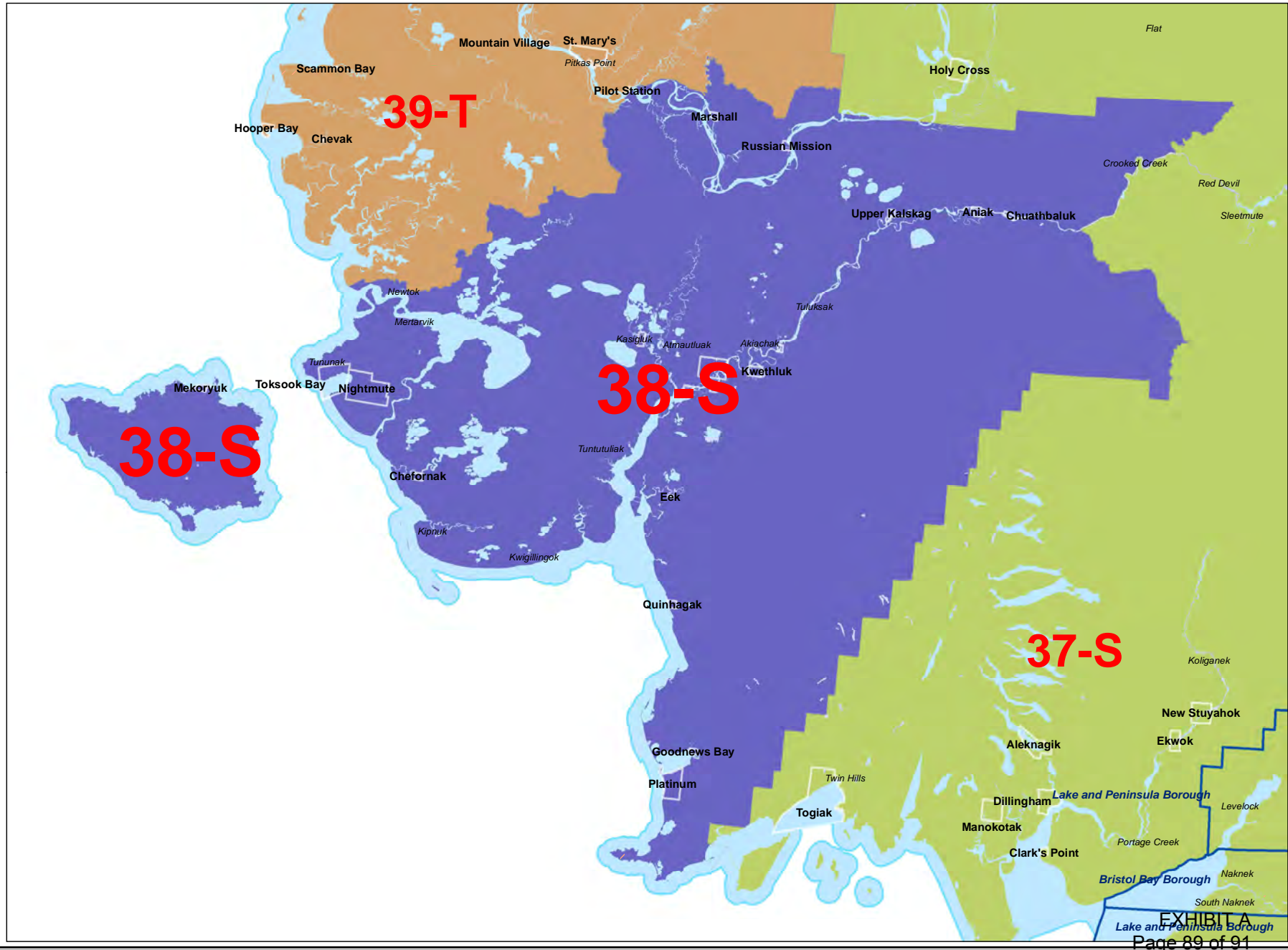


# 2013 Proclamation House Districts

House  
District  
38

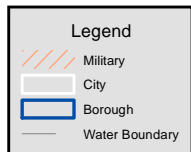


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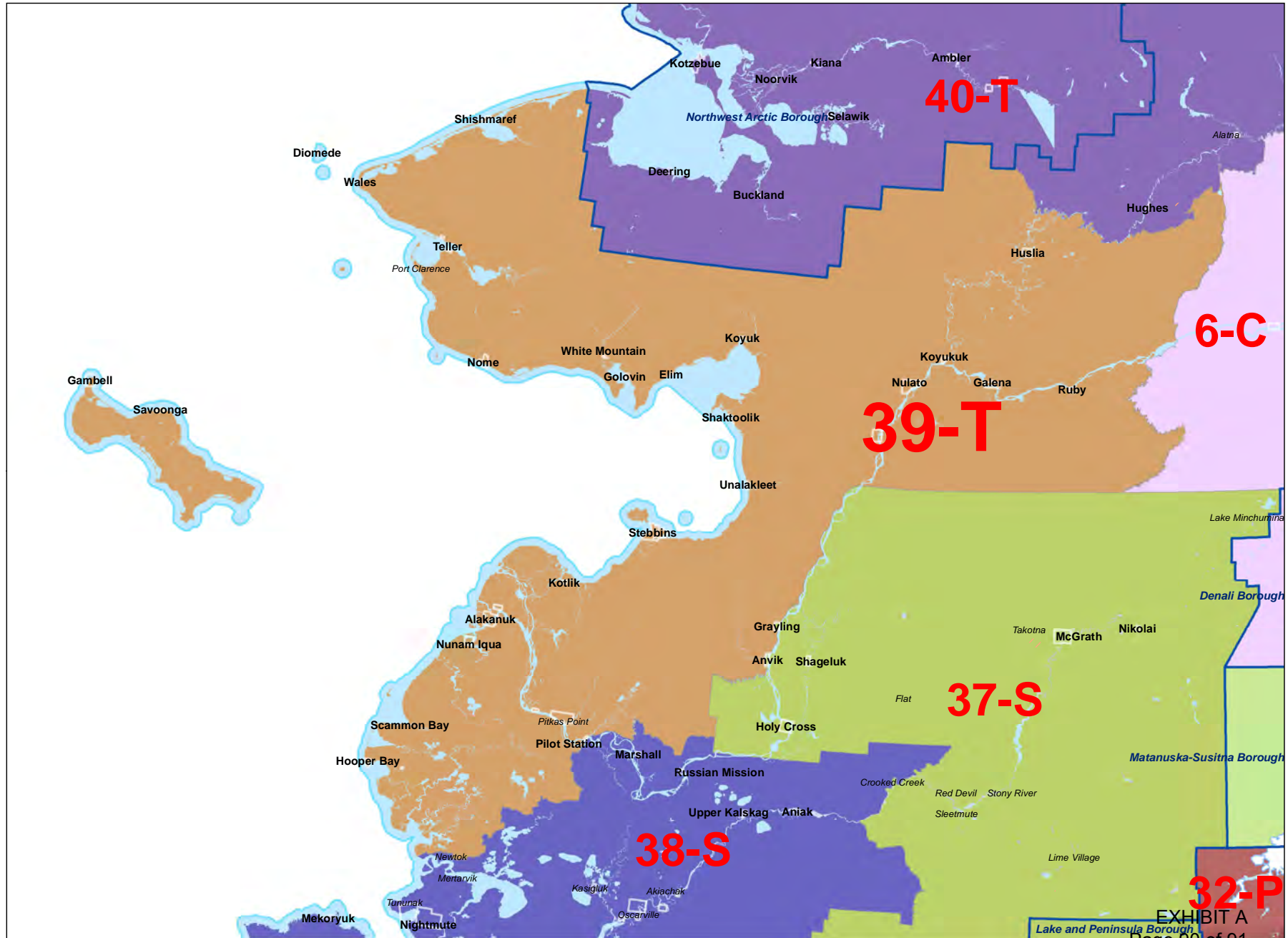


# 2013 Proclamation House Districts

House  
District  
39

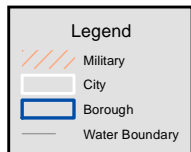


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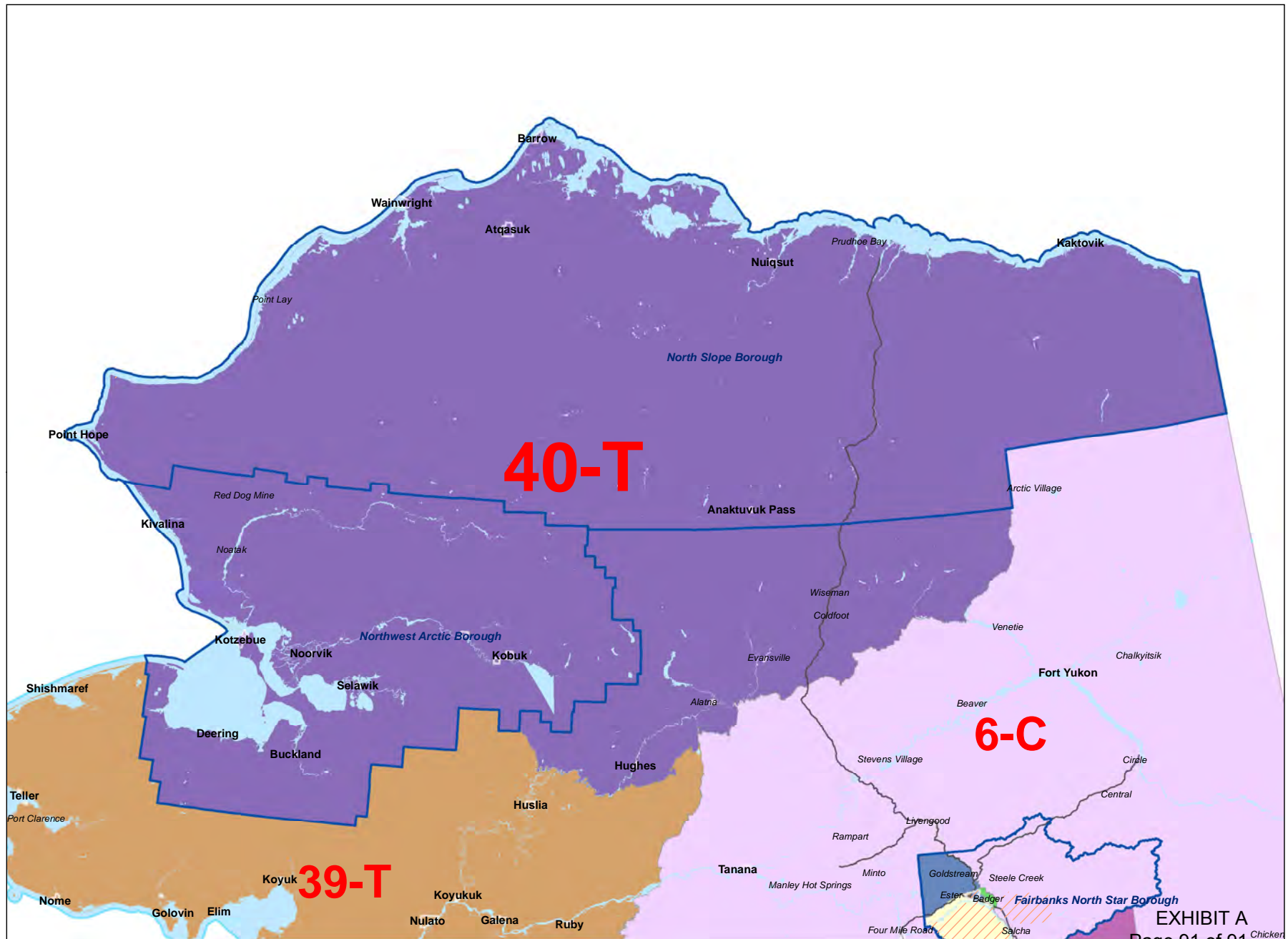


# 2013 Proclamation House Districts

## House District 40



Prepared by:  
Alaska Redistricting Board





**In the Matter Of:**  
**ALASKA REDISTRICTING BOARD**

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**BOARD MEETING**

*February 12, 2013*

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ALASKA REDISTRICTING BOARD

BOARD MEETING

February 12, 2013

10:02 A.M.

411 West Fourth Avenue, Suite 302

Anchorage, Alaska

ALASKA REDISTRICTING BOARD  
BOARD MEETING on 02/12/2013

<p>1 A P P E A R A N C E S Page 2</p> <p>2</p> <p>3 BOARD MEMBERS PRESENT:</p> <p>4 John Torgerson, Chairman 5 Marie N. Greene 6 PeggyAnn McConnochie 7 Robert B. Brodie 8 Jim Holm</p> <p>9</p> <p>10 ALSO PRESENT:</p> <p>11 Michael D. White, Esq. 12 PATTON BOGGS, LLP 13 601 West 5th Avenue, Suite 700 14 Anchorage, Alaska 99501</p> <p>15 Kay Brown 16 Leonard Lawson 17 Ellen Lockyer 18 Randy Ruedrich 19 Roger Jenkins</p> <p>20</p> <p>21</p> <p>22</p> <p>23</p> <p>24</p> <p>25</p>	<p>Page 4</p> <p>1 the agenda?</p> <p>2 Is there opposition to approval?</p> <p>3 Hearing none, the board has approved the</p> <p>4 agenda.</p> <p>5 Next is the Chairman's Report. We have two</p> <p>6 items under that, one is budget and the other is</p> <p>7 staffing. I will go over these. At the very last</p> <p>8 part of your book is the budget. It's under Tab 5, I</p> <p>9 think.</p> <p>10 BOARD MEMBER McCONNOCHIE: Yes.</p> <p>11 CHAIRMAN TORGERSON: This is just a</p> <p>12 preliminary guess as to what it might look like for</p> <p>13 the end of this fiscal year, and so I would just draw</p> <p>14 your attention to the notes about a third of the way</p> <p>15 down in the middle of the page: The personal services</p> <p>16 projection assumes that three full-time staff begin</p> <p>17 March 1st: an executive director, a GIS specialist,</p> <p>18 and an administrative assistant. And we already have</p> <p>19 Mary on, so it would be an executive director and a</p> <p>20 GIS specialist.</p> <p>21 You'll note that we used to have an assistant</p> <p>22 director, but we changed that to a GIS person instead</p> <p>23 of having a succession to the executive director</p> <p>24 position. It's about the same money.</p> <p>25 Two: Travel projections, again, assuming</p>
<p>Page 3</p> <p>1 P R O C E E D I N G S</p> <p>2 -oOo-</p> <p>3 CHAIRMAN TORGERSON: We'll call the meeting</p> <p>4 to order. The time is 10:02.</p> <p>5 Roll call, please, Mary.</p> <p>6 MS. CORE: Robert Brodie.</p> <p>7 BOARD MEMBER BRODIE: Present.</p> <p>8 MS. CORE: PeggyAnn McConnochie.</p> <p>9 BOARD MEMBER McCONNOCHIE: Here.</p> <p>10 MS. CORE: Jim Holm.</p> <p>11 BOARD MEMBER HOLM: Here.</p> <p>12 MS. CORE: Marie Greene.</p> <p>13 BOARD MEMBER GREENE: Here.</p> <p>14 MS. CORE: John Torgerson.</p> <p>15 CHAIRMAN TORGERSON: Here.</p> <p>16 We do have a -- all five board members are</p> <p>17 present.</p> <p>18 Next on the agenda is the approval of the</p> <p>19 agenda.</p> <p>20 BOARD MEMBER McCONNOCHIE: I move for the</p> <p>21 approval -- this is PeggyAnn McConnochie. I move for</p> <p>22 approval of the agenda.</p> <p>23 BOARD MEMBER HOLM: Jim Holm. I second.</p> <p>24 CHAIRMAN TORGERSON: Thank you.</p> <p>25 Is there discussion on the motion to approve</p>	<p>Page 5</p> <p>1 that we would decide to do some public hearings, but I</p> <p>2 wanted to put something in there in case some travel</p> <p>3 came up. This just lists Anchorage, Fairbanks,</p> <p>4 Bethel, Petersburg, Kenai, and Juneau. And I'm not</p> <p>5 sure why Kenai got in there. I think initially I said</p> <p>6 Mat-Su, but in any degree, it's probably the same on</p> <p>7 travel. It's more of a concept that we would go to</p> <p>8 five places if we deemed it necessary to have public</p> <p>9 hearings, and again, I wanted the budget to reflect</p> <p>10 that.</p> <p>11 The contractual budget assumes \$250,000 in</p> <p>12 additional legal services through the end of the</p> <p>13 fiscal year. I think you can just see we plugged</p> <p>14 50,000 a month in there. No rhyme, no reason. Again,</p> <p>15 it's just to account for it. It all depends upon</p> <p>16 court issues.</p> <p>17 Now, a couple of things I do want to point</p> <p>18 out to you, that we decided, mainly on the advice of</p> <p>19 counsel, that we transcribe our board minutes as we go</p> <p>20 through them, as we're producing them, instead of</p> <p>21 taping them and turning the tape over. It was very</p> <p>22 hard to distinguish some of the things we were saying.</p> <p>23 We were overtalking each other and some other stuff.</p> <p>24 So it was just easier and better and cleaner and</p> <p>25 faster and more efficient to have a transcriber here</p>

ALASKA REDISTRICTING BOARD  
BOARD MEETING on 02/12/2013

<p style="text-align: right;">Page 6</p> <p>1 and do it at the same time.</p> <p>2 And I'm not sure that -- it's a little bit</p> <p>3 more money doing it live, but I'm not sure that it'll</p> <p>4 actually reflect that, after all the work they had to</p> <p>5 do to try to decipher our tapes, so it'll probably be</p> <p>6 about the same thing.</p> <p>7 We will be required to go out for an RFP for</p> <p>8 transcribing services. We did get a special one today</p> <p>9 to have Pac Rim transcribing here for this hearing,</p> <p>10 but we'll start -- administrative services will start</p> <p>11 the process for a transcriber for the rest of the</p> <p>12 fiscal year. They might have already started it, so</p> <p>13 we'll be getting bids in and they'll take care of</p> <p>14 that.</p> <p>15 The other thing that we -- this does not</p> <p>16 reflect, and that is, Dr. Handley's contract did</p> <p>17 expire. And you'll all remember Dr. Handley is our</p> <p>18 Voting Rights expert. Her contract did expire. The</p> <p>19 work that she was doing was more on behalf of counsel,</p> <p>20 and they were paying her, Patton Boggs was paying her.</p> <p>21 We had asked -- or counsel had asked different</p> <p>22 questions that we might ask, to look at certain</p> <p>23 elections or -- I really can't remember what they</p> <p>24 were, but the expert witness stuff in Fairbanks was</p> <p>25 paid for through counsel.</p>	<p style="text-align: right;">Page 8</p> <p>1 I'd be glad to answer any questions if anybody had any</p> <p>2 on that.</p> <p>3 Seeing none, again, I think we'll be coming</p> <p>4 back -- Mr. Brodie.</p> <p>5 BOARD MEMBER BRODIE: Mr. Chairman, with our</p> <p>6 staffing, is there a projection when you will start</p> <p>7 opening the application period?</p> <p>8 CHAIRMAN TORGERSON: And if we can just hold</p> <p>9 that question until after I've finished the board</p> <p>10 timeline with you. There are a few things that, when</p> <p>11 we go through the -- I just did this timeline this</p> <p>12 morning at 5:30, so we'll have it to hand out to</p> <p>13 everybody here pretty soon, but I was just behind the</p> <p>14 curve.</p> <p>15 The -- but I have a recommendation in there</p> <p>16 that we do start the process of hiring, and I put a</p> <p>17 little timeline in there. And I know it'll be hard</p> <p>18 for us to probably keep that, because I have no idea</p> <p>19 what anybody's schedules are. I just said this is --</p> <p>20 basically this looks at a total remand to the board</p> <p>21 that we'll basically be starting the process over</p> <p>22 again, and that's the case where we're redrawing the</p> <p>23 entire maps and going through all the districts and</p> <p>24 relooking at the whole thing, that's what this</p> <p>25 timeline reflects. So it's kind of a -- I don't know</p>
<p style="text-align: right;">Page 7</p> <p>1 We haven't really used her that much, but</p> <p>2 what we have been doing has been running through</p> <p>3 Patton Boggs. But if we start -- if we're going to be</p> <p>4 working on this again, we need to get a contract with</p> <p>5 her. So I'm now in the middle of a debate with</p> <p>6 administration, because they want to rebid it. I'd</p> <p>7 rather hire the one we had than rebid it and have a</p> <p>8 new person come in halfway through the stream and</p> <p>9 start over again.</p> <p>10 So it's not impossible, but they wanted me to</p> <p>11 write up some justifications and so forth for sole</p> <p>12 source, so I'll be doing that in the next day or so.</p> <p>13 Other than that, you'll notice that the --</p> <p>14 let's see, where can I show you that. I think this,</p> <p>15 if we spend everything like we said, we'll be lapsing</p> <p>16 \$285,000 at the end of June of this year. So the</p> <p>17 Department of Administration is working on</p> <p>18 carry-forward language, so that even though this</p> <p>19 lapses, they'll put language in there that basically</p> <p>20 says the unobligated, undefended balance would still</p> <p>21 be available to the board into fiscal year '14.</p> <p>22 So I would expect that after we finish with</p> <p>23 board timelines and some other things, that this might</p> <p>24 be adjusted some, and we can certainly take a look at</p> <p>25 that. There's no action really required on it, but</p>	<p style="text-align: right;">Page 9</p> <p>1 if it's a worst-case scenario or a real-case scenario,</p> <p>2 but it is a scenario.</p> <p>3 And so the -- but just on staffing, just to</p> <p>4 remind everyone, when Taylor moved on to his other</p> <p>5 job, I made -- I had asked him to come back. I asked</p> <p>6 him to keep the option open to come back if we had a</p> <p>7 short -- well, let's say not short. What would be --</p> <p>8 a limited amount of work that he could perform for the</p> <p>9 board. And by limited, I was thinking like seven</p> <p>10 days, that instead of hiring an executive director, if</p> <p>11 there would have been something that would have been</p> <p>12 done in seven days, then he was willing to take a</p> <p>13 leave of absence over there, and we would pay him for</p> <p>14 lost wages and blah, blah, and then we would be able</p> <p>15 to use him instead of going back through the whole</p> <p>16 search.</p> <p>17 But anything beyond that just isn't fair to</p> <p>18 ask him to take weeks off and come do this. So again,</p> <p>19 you'll see on the timeline where we get into that a</p> <p>20 little bit more. So -- and after we go through this,</p> <p>21 then I think I think we'll come back to that.</p> <p>22 Next, then, if there's no more questions --</p> <p>23 or is there any more questions? All right. We'll</p> <p>24 just hold those.</p> <p>25 Next is Item 5: A legal review on the latest</p>

<p style="text-align: right;">Page 10</p> <p>1 supreme court decision. You'll find in your packet 2 both the 48-page supreme court ruling on notice for 3 reconsideration. I think it's in there, isn't it? Or 4 did I not put that in there? 5 BOARD MEMBER GREENE: Yes, it's in there. 6 CHAIRMAN TORGERSO: Anyway, and then 7 counsel's overview of the actual supreme court ruling. 8 So I'm going to turn it over to Mr. White. And again, 9 remember the protocol so we can get all the names 10 down, if you have questions of him. 11 Go ahead, Mr. White. 12 MR. WHITE: Thank you, Mr. Chair. 13 Michael White, counsel for the board. It's 14 good to see everybody again, unfortunately not under 15 the circumstances we would like. 16 I did draft a memo that I hope you've had all 17 a chance to review. And if you have, I'm not going to 18 just repeat verbatim what's in there, but I'm going to 19 give you a quick summary of what the opinion, in our 20 view, says, and then answer any questions that you 21 might have. 22 As you know, on December 28th, the supreme 23 court, in a three-to-two split decision, held that the 24 board did not comply with the first part of the Hickel 25 process. Boiled down to brass tacks: Because we --</p>	<p style="text-align: right;">Page 12</p> <p>1 Hickel template, under whether that plan complied with 2 the Alaska Constitution and whether it was necessary 3 in order -- if we had to change it in order to comply 4 with the Voting Rights Act. 5 As you know, there was a dissenting opinion 6 as well. The dissent -- well-reasoned, the dissent -- 7 basically said the board's actions were rational and 8 reasonable, and that he would have withheld everything 9 except for -- upheld everything except for Southeast, 10 which he said he agreed with the majority they would 11 have to redraw. 12 You'll recall that the trial court had also 13 said that the board was required to basically engage 14 in a two-step review process, meaning that -- I have 15 one already -- that after we drew the Hickel plan, the 16 trial court ordered us to then submit that plan to the 17 trial court for review, and then he would vote thumbs 18 up/thumbs down and send it back to us accordingly. 19 The supreme court said no, there is not a 20 two-step review process, we do not have to submit our 21 Hickel plan for independent review prior moving on to 22 the next step. And the trial court was also reversed 23 in its opinion that we had to make specific findings 24 as to the constitutionality of each of the 40 25 districts, basically saying that, you know, like we</p>
<p style="text-align: right;">Page 11</p> <p>1 when we started the process the second time, we had 2 the Hickel template, if you'll recall, where we kept a 3 number of the districts that were never challenged by 4 anybody, and we used that as a starting point to jump 5 off from there and look at our various Hickel 6 template -- or Hickel options. 7 According to the majority opinion, the 8 problem with that was that we -- somehow the board 9 limited its options or may have limited its options or 10 there was some sort of taint from the original plan, 11 because, as we all know, when we drew the first plan, 12 given the advice of our Voting Rights Act expert, we 13 started with the Native districts and drew those 14 first, and then -- well, actually, we kind of drew 15 them in segments, but that was one of the segments we 16 drew first, and then from there we took off and drew 17 the rest of the state. 18 Now, according to Justice Carpeneti, who was 19 the author of the opinion, he believed that that did 20 not -- that violated the order that the court issued 21 on March 12, 16, whatever it is, and it violated that 22 order because by doing that, we did not give the 23 supreme court enough information to be able to 24 determine whether or not our Hickel plan that we 25 actually adopted, which remember is different than the</p>	<p style="text-align: right;">Page 13</p> <p>1 had done before in our findings the second time 2 around, saying all of these districts are 3 constitutional, et cetera, et cetera, the trial court 4 agreed -- or the supreme court reserved the trial 5 court on that, saying that such findings were not 6 necessary by the board. 7 Now, since we've had the opinion issued on 8 January 7th, we filed what's known as a petition for 9 rehearing, which is a motion for reconsideration in 10 the appellate court. And in that petition, we have 11 asked the court to reconsider its decision, 12 claiming -- or arguing that they had overlooked a 13 number of facts, that they had failed to recognize the 14 controlling issue, and they had failed to decide the 15 main question that was put before them: Whether or 16 not our plan was constitutional. 17 That was filed on January 7th. And as of 18 this date, we have not heard anything back from the 19 supreme court. 20 We do know, from inquiries in to the clerk, 21 that the court is still considering it and they have 22 no timeline. In a trial court, at the lower level, 23 like the court in Fairbanks that we were at, if you 24 file a motion for reconsideration and the court 25 doesn't rule within 30 days, it's automatically</p>



<p style="text-align: right;">Page 14</p> <p>1 denied. That rule does not apply in the appellate 2 courts. So they will either deny our petition or, 3 more likely than not, if they are going to -- well, 4 there's three things. They can deny it, they will 5 allow the party involved to file their own or file a 6 response to our petition. Under the rules, when you 7 file a petition for a rehearing, the other side does 8 not get to respond unless so ordered by the court. 9 Right now so far they haven't ordered 10 anything, and they are considering that. If they 11 grant -- if they allow the other side to respond, that 12 would mean that they are considering granting a 13 rehearing. And I suspect that if they grant 14 rehearing, they will order more briefing on the issue, 15 and then there will be another argument before the 16 supreme court. 17 So at this junction, we just don't have any 18 timeline of when that is. We have no idea. It could 19 be tomorrow, it could be two months from now. I tend 20 to suspect that sometime in the next month, at least, 21 we should get some guidance from them on what they are 22 going to do. 23 If a petition for hearing -- let's assume 24 that the court does not take that back or doesn't 25 grant the petition for hearing and we don't -- they</p>	<p style="text-align: right;">Page 16</p> <p>1 supreme court: Will you take this. 2 In order to get -- it's perfectly appropriate 3 for the U.S. Supreme Court to review the decision of a 4 last court of resort in a state -- in this instance, 5 the Alaska Supreme Court -- where there's a federal 6 question involved. The issue here is, is there a 7 federal question. If you'll recall, in our petition 8 for review we also brought up that they have violated 9 the supremacy clause by dictating the process that the 10 board has to use to a coequal branch of the 11 government, if you will, of the executive, and that 12 that's inappropriate, so we've asked them to 13 reconsider that. 14 I've looked at this, and I'm not optimistic 15 that there would be a federal question there, and I'm 16 not optimistic that the supreme court, if we did file 17 a writ of certiorari, would accept it, but that is an 18 option that the board still has available to it and to 19 consider. 20 I think the memo pretty much explains the 21 rest, and I don't want to beat a dead horse, if you 22 will, here, so I think that I'd be happy to answer any 23 questions you might have regarding the opinion or the 24 petition for rehearing. 25 CHAIRMAN TORGERSON: This is what happens</p>
<p style="text-align: right;">Page 15</p> <p>1 affirm their decision that they've made, what are the 2 board's options then. 3 One of the things that's possible is to go to 4 them, what is known as a motion for clarification, 5 just simply asking them: What do you mean by your 6 opinion. 7 I have found that the thing -- the opinion is 8 confusing in areas. I'm not quite sure exactly what 9 it means. They tend to -- they say go back and start 10 over, but they don't really tell us to start over. 11 The problem that they have is not with our 12 final plan. They have still not held any of the 13 districts that we drafted unconstitutional, they're 14 still saying you still have not complied with the 15 process. So asking them what their opinion means, if 16 they uphold it, is an option that the board has. And 17 that would be questions such as -- I can't think off 18 the top of my head what they might be, but that's an 19 option that they might have. 20 Another option that potentially the board has 21 would be to seek a writ of certiorari or petition the 22 United States Supreme Court to review the Alaska 23 Supreme Court decision. In order to do that, that's a 24 discretionary review. In other words, you don't get 25 an automatic appeal. You basically have to ask the</p>	<p style="text-align: right;">Page 17</p> <p>1 when I stay up till 1:00 in the morning and come in at 2 5:00. 3 MR. WHITE: I'm going to start giving you 4 sleeping pills, Jim. 5 CHAIRMAN TORGERSON: Yeah. I've got 6 questions. Some of these you covered, and some I 7 might just go over them again, to make sure that the 8 board -- we all understand it, not just me. 9 I think I might start with the U.S. Supreme 10 Court ruling. I appreciate your thought that the 11 court may not -- the U.S. Supreme Court may not accept 12 it, but our federal issue is, is that this court has 13 mandated that we ignore the federal constitution and 14 the federal law in drafting a plan as a starting 15 point, and then in reality, you back up and say, oh, I 16 didn't really -- I just did that for the hell of it, 17 and now I'm going to draw it for real. 18 And they have put -- they're upside down on 19 which law takes precedence. Although I understand one 20 is just for a draft -- or this draft, the Hickel 21 process, is nothing but a process. And the court -- 22 this court says we can't figure it out unless you draw 23 a Hickel process, which to me, you call it the 24 supremacy clause, to me it's just clearly a separation 25 of powers. The next thing is you're going to have to</p>

<p style="text-align: right;">Page 18</p> <p>1 do it with a No. 2 pencil or draw in green because 2 they can't distinguish purple from red, and there's a 3 process over substance, and I know you argued that in 4 court, but they missed the point. 5 But anyway, I would -- I hope the board 6 considers looking at the U.S. Supreme Court as an 7 option. 8 MR. WHITE: Mr. Chairman -- Mr. White -- as I 9 said, at this point in time, that's still a 10 possibility. You could -- given the supreme court's 11 term the way it is, the supreme court, for those of 12 you who don't know, operates on terms. They go from 13 October 1st to June 31st. And right now you have 90 14 days from the date of an opinion to file a request 15 that the court review it. That time is tolled while 16 there is a petition for rehearing that is pending, so 17 we have that petition for a hearing, a motion for 18 reconsideration, pending. 19 So the timeline of the 90 days has not 20 started yet, and so we're not -- there's no problem 21 that if the board considers and looks at this and we 22 determine that is something they might want to do, the 23 90-day period hasn't even started yet. 24 CHAIRMAN TORGERSON: Which leads me to my 25 next question, and that is the actual challenge to</p>	<p style="text-align: right;">Page 20</p> <p>1 lateness in this term and the other issues that we 2 know they have before them, a lot of -- you might have 3 seen in the news the gay marriage issues and there's 4 some gun issues and some stuff, so we suspect that the 5 court -- unless they're of a clear mind and they issue 6 a quick decision, I suspect that we will get that 7 decision on the Shelby County case sometime in the 8 latter part of June; the last two weeks, I would 9 suspect. 10 And I have checked with some of my sources 11 back in D.C. who follow the court much more closely 12 than I do, who have agreed with that analysis, that 13 they suspect that the decision won't come until near 14 the end of the term. 15 What does that mean? Well, if the supreme 16 court were to declare that Section 5 was 17 unconstitutional -- and the last cases that they have 18 had are very close. They've been five-four decisions, 19 six-three decisions. They've kind of avoided the 20 issue by skirting around and deciding cases on other 21 grounds rather than this. But in the Shelby County 22 case, this one is about as square lined up perfect for 23 the court to decide up or down on Section 5. And of 24 course, as you can suspect, there are a number of 25 amicus curiae briefs and other people from all around</p>
<p style="text-align: right;">Page 19</p> <p>1 Section 5 itself that's going on in the U.S. Supreme 2 Court. If we were to file an action trying to 3 overturn the state supreme court, would this get 4 wrapped up in that issue, and is -- I understand you 5 sent me a memo, but I'm not sure all the board members 6 had a chance to read it. But what is your timeline, 7 in your opinion, on when the U.S. Supreme Court will 8 rule on Section 5? 9 And lastly, would you recommend that the 10 board wait until we get a final ruling from 11 section -- from the U.S. Supreme Court on -- by 12 waiting on the final drafting of a plan? So there's 13 three questions. 14 MR. WHITE: Thank you, Mr. Chair. 15 First of all, let me explain. I don't know 16 if all of you are aware, but there is a case called 17 Shelby County, in which a jurisdiction out of Texas is 18 specifically challenging the constitutionality of 19 Section 5, and that case is set to be argued before 20 the United States Supreme Court on February 27th. 21 There will be a decision on that -- unless 22 for some reason they think they need to have more 23 argument or they set it over to the next term, they 24 will have to have a decision on that by June 30th. 25 Given the U.S. Supreme Court's -- the</p>	<p style="text-align: right;">Page 21</p> <p>1 the country who are putting their input on that. 2 So what happens if the court decides that 3 Section 5 is unconstitutional? They could decide that 4 it's unconstitutional on its face, which is what 5 Shelby County has -- the challenge that they have 6 made; or they could scale that back a little bit and 7 say, oh, it's unconstitutional as applied to Shelby 8 County. And the "as applied" issue means that, under 9 the circumstances and the fact that Shelby County 10 presented, it violates the constitution. 11 In the first instance, if they say it's 12 unconstitutional across the board, then Section 5 13 would be thrown out. So unless Congress acts very 14 quickly -- and I would suspect at some point in time 15 that Congress will take this issue up, but they're not 16 going to -- you know, they're not going to get 17 anything done in a sufficient time to assist this 18 board in what it does. 19 But if Section 5 is declared 20 unconstitutional, then the board is faced with a 21 different set of circumstances than it currently faces 22 or if Section 5 is upheld. 23 And so under those circumstances, it makes a 24 certain amount of sense for the board to wait until 25 that decision comes down, to determine what it should</p>

<p style="text-align: right;">Page 22</p> <p>1 do in terms of drafting the final plan.</p> <p>2 There's some thought that perhaps the board</p> <p>3 could move forward and get the Hickel part done and</p> <p>4 then wait after that to determine what it has to do,</p> <p>5 because if it doesn't have to comply with Section 5,</p> <p>6 well, then, it would seem the Hickel plan would more</p> <p>7 likely than not be -- if it's constitutional, as we</p> <p>8 say it is, then there would be no need to revise that</p> <p>9 plan in order to comply with Section 5 of the Voting</p> <p>10 Rights Act.</p> <p>11 So, Mr. Chair, I guess my advice would be</p> <p>12 that I think it makes a certain amount of sense and I</p> <p>13 would recommend that the board wait to adopt a final</p> <p>14 plan. This board is under no time pressure at this</p> <p>15 point in time. There are no deadlines that the</p> <p>16 court -- or that this board faces. As I review the</p> <p>17 statutes and looking at the opinions, the process,</p> <p>18 when they say go back to the drawing board, it doesn't</p> <p>19 mean that you go back and start over like we were in</p> <p>20 2011.</p> <p>21 So the timeline for -- you know, the 30- and</p> <p>22 90-day timelines don't apply. We are in the exact</p> <p>23 same process we were in last April when we came back</p> <p>24 after the supreme court's original opinion had said</p> <p>25 redraw and follow the Hickel process.</p>	<p style="text-align: right;">Page 24</p> <p>1 starting over.</p> <p>2 MR. WHITE: You're right. The dissenting</p> <p>3 opinion says: Majority, you're wrong by making the</p> <p>4 board go back to the drawing board and starting over.</p> <p>5 But what that means as I read it, because there's</p> <p>6 nothing in the majority opinion that says you have to</p> <p>7 go back and do the whole process, so hold public</p> <p>8 hearings and do all the other stuff.</p> <p>9 CHAIRMAN TORGERSON: And along with that</p> <p>10 would be the 30 day -- all timelines? So there's a 30</p> <p>11 day to sue after we adopted a final plan -- somewhere</p> <p>12 in here I have a question on it. Talk about who can</p> <p>13 sue us or what happens with the trial. This goes to</p> <p>14 the superior court now. If they turn down our notice</p> <p>15 for hearing, then we're back to Fairbanks.</p> <p>16 MR. WHITE: Yeah. Let's assume, then, that</p> <p>17 in the protocol, under this scenario, the court has --</p> <p>18 the supreme court has said we're sticking by our guns</p> <p>19 and we're not changing anything, then this board would</p> <p>20 have to go through the process and then eventually</p> <p>21 adopt a second amended plan, and then that would be</p> <p>22 submitted to the trial court.</p> <p>23 I would suggest to you that we are still</p> <p>24 following the same process that started back in 2011,</p> <p>25 and therefore under that, you had 30 days to be a</p>
<p style="text-align: right;">Page 23</p> <p>1 My reading of the statutes in the case law</p> <p>2 indicates that that's the exact same position we're in</p> <p>3 now, so there are no timelines or deadlines that we</p> <p>4 are facing, other than the fact that in 2014 there</p> <p>5 will be another election, so the board would want to</p> <p>6 have a plan in place by the June 2014 period, whatever</p> <p>7 time period the Board of Elections needs to have all</p> <p>8 of those things done. So I would think March, April,</p> <p>9 May of 2014, if everything was done, the plan was</p> <p>10 precleared, if that's necessary, then that would be</p> <p>11 sufficient time.</p> <p>12 CHAIRMAN TORGERSON: Okay. I want to just</p> <p>13 ask a question on the -- earlier you said that the</p> <p>14 court was telling us to start over, and that was your</p> <p>15 words. Was that in the majority opinion or in the</p> <p>16 dissenting opinion? My memory says it was in the</p> <p>17 dissenting opinion. I'm just curious.</p> <p>18 MR. WHITE: Well, the majority -- they never</p> <p>19 say, per se, start over. What they said is we didn't</p> <p>20 comply with the Hickel process, so go back and do it</p> <p>21 again. So you could read this opinion to say simply</p> <p>22 go back and fix the Hickel process, and that's all</p> <p>23 that's necessary for you to do.</p> <p>24 CHAIRMAN TORGERSON: Well, I think in the</p> <p>25 dissenting opinion it did say -- or something about</p>	<p style="text-align: right;">Page 25</p> <p>1 party, to make any challenges that you have. And I</p> <p>2 believe that new parties should not be allowed to come</p> <p>3 in and make objections if they are not already a party</p> <p>4 to the case.</p> <p>5 Now, as you've known, as you follow along,</p> <p>6 there have been a number of amicus curiae who</p> <p>7 submitted briefs, and the court tends to grant those,</p> <p>8 but they have not allowed any new parties to come in</p> <p>9 and make challenges. And I think that we're under</p> <p>10 that same process, and therefore, and it would be my</p> <p>11 argument to any court if another party attempted to</p> <p>12 come in, that it's too late. They had 30 days to</p> <p>13 challenge this process back in 2011, and therefore no</p> <p>14 new parties would be allowed to come in and make</p> <p>15 objections.</p> <p>16 CHAIRMAN TORGERSON: Is that a fact of law,</p> <p>17 or can a judge allow it?</p> <p>18 MR. WHITE: Well, it's interpretation.</p> <p>19 CHAIRMAN TORGERSON: Well, our history with</p> <p>20 this judge is he allows everything. Truth, not truth,</p> <p>21 new plans submitted when nobody's seen them before,</p> <p>22 that kind of stuff. He just says bring it on, it's</p> <p>23 all part of the record. And so that's why I ask the</p> <p>24 question.</p> <p>25 MR. WHITE: The court could interpret -- I</p>



<p style="text-align: right;">Page 26</p> <p>1 grant you, John, Mr. Chairman, that the court could 2 interpret it to allow new parties. I would suggest 3 that we would argue against that, and I feel -- well, 4 I like our argument, whether the court would agree 5 with it or not. But I think if you read the statutes 6 and the process, in replying upon some of the things 7 that are said particularly in the dissent, that we are 8 still involved in the same process, and that new 9 parties now at this late date can't come in and 10 attempt to make challenges. 11 Now, that doesn't mean that if the districts 12 are changed. I read this to say that any time a new 13 district -- if you have a district that's different, 14 then the parties who are already in the case may be 15 able to raise new challenges to those districts, 16 because those districts never existed before. 17 So, you know, let's assume you redraw -- 18 we'll just pick one district -- Mat-Su District there. 19 We redraw that. The party who's already in the case 20 could say that District X is unconstitutional for X, 21 Y, and Z reasons, even though they never raised that 22 challenge before, because you couldn't raise a 23 challenge to a district that didn't exist. 24 So I don't believe new parties should be 25 allowed, but challenges to districts that weren't</p>	<p style="text-align: right;">Page 28</p> <p>1 court. Move everything around. The court said you 2 have to start without considering the Voting Rights 3 Act, and therefore take Alaska, it's a tabula rasa, 4 draw your districts. 5 Now, what happens if, for example, you draw 6 District 40 the same way as before, without 7 considering the Voting Rights Act. Does that mean 8 somehow is there some taint to any district and do 9 they have to be moved? That's unclear in this 10 opinion. 11 What they, the majority, really didn't like 12 was that we made certain districts and kept them 13 unchanged from the original plan in our template. And 14 then if you recall, we drew four different Hickel 15 plans, trying to solve the urban/rural population 16 division by going into four different districts. The 17 majority didn't think that was enough and that somehow 18 that Hickel template tainted the process moving 19 forward, saying that somehow we could have -- maybe 20 didn't look at all the options or there could have 21 been other options that we might have considered. And 22 because of that, the court was unable to determine 23 whether or not in our final plan the amended 24 proclamation plan districts that were necessary in 25 order to comply with Section 5 of the Voting Rights</p>
<p style="text-align: right;">Page 27</p> <p>1 done -- new districts that weren't raised before, the 2 court is probably going to consider. 3 CHAIRMAN TORGERSON: How about ones that 4 sued, and then backed off, and then sued, then backed 5 off, and then invited back? Never mind. I got you. 6 I was thinking of Petersburg. 7 So we're clear this goes back to the superior 8 court? 9 MR. WHITE: Yes. After we adopt an amended 10 plan, we would go in and do the same thing we did in 11 April and submit it to the trial court for approval. 12 CHAIRMAN TORGERSON: And it's clear that we, 13 under your findings or interpretation, need to draw a 14 Hickel plan? 15 MR. WHITE: Yes. 16 CHAIRMAN TORGERSON: And in that plan we are 17 to move all the districts around. And after we finish 18 moving all the districts around, there is no review 19 from any court, or at least we don't have to submit 20 it. It would be an exhibit, but it's not a review. 21 And there's no district-by-district explanation of 22 what we did or why we did it. And then we draw -- or 23 we then go through the process of adopting the Amended 24 No. 2 Proclamation Plan. 25 MR. WHITE: We would submit it to the trial</p>	<p style="text-align: right;">Page 29</p> <p>1 Act, they couldn't make that decision. 2 CHAIRMAN TORGERSON: In my interpretation, it 3 comes down to redrawing Anchorage and District 40. 4 Southeast, we drew Southeast on a five-zero order by 5 the court, and then when we redrew it, they overturned 6 themselves on the three-two order and adopted the 7 original plan. So Southeast is really their issue, 8 not our issue, but it's the same. 9 But -- all right. 10 MR. WHITE: But let me -- 11 CHAIRMAN TORGERSON: And this is clear as 12 mud. 13 MR. WHITE: Yeah. Let me just say a couple 14 more things. 15 I'm not sure -- you said that it's not 16 subject to review. We don't have to submit it to the 17 court for review prior to taking the next step. Given 18 what they say in the opinion, I would suggest that 19 this court appears to have established a new area for 20 people to challenge. They can come in and say, "We're 21 not even challenging your final plan." The final plan 22 could be declared constitutional and comply with 23 Section 5 of the Voting Right Act, but "We're 24 challenging that one district in the Hickel plan was 25 not constitutional, and therefore you should reverse</p>



<p style="text-align: right;">Page 30</p> <p>1 at court."</p> <p>2 CHAIRMAN TORGERSON: Well, would it be a good</p> <p>3 strategy to --</p> <p>4 MR. WHITE: We'll talk about strategy in the</p> <p>5 executive session.</p> <p>6 CHAIRMAN TORGERSON: -- think about this a</p> <p>7 little later on, or what?</p> <p>8 Okay. All right. I've already asked you</p> <p>9 that question. And so -- okay. That was one of the</p> <p>10 things I wanted to ask you. So potentially the Hickel</p> <p>11 plan, even though we don't have to -- it'll be</p> <p>12 reviewed, because it will be a part of the exhibit.</p> <p>13 We just don't have to submit it and say here you are.</p> <p>14 MR. WHITE: Correct.</p> <p>15 CHAIRMAN TORGERSON: It's just, say, by the</p> <p>16 record that we're transcribing today or when we're</p> <p>17 doing the Hickel plan, we said we've got one, and then</p> <p>18 you'll refer to it in one of your footnotes as exhibit</p> <p>19 whatever.</p> <p>20 BOARD MEMBER HOLM: Can I?</p> <p>21 CHAIRMAN TORGERSON: Go ahead.</p> <p>22 BOARD MEMBER HOLM: On this subject -- Jim</p> <p>23 Holm --I'm confused that, when I read the opinion, the</p> <p>24 majority opinion, that this petition for review, it</p> <p>25 says specifically that the board failed the Hickel</p>	<p style="text-align: right;">Page 32</p> <p>1 may be one of the reasons why, if they're not going to</p> <p>2 reconsider, that we would ask them for clarification.</p> <p>3 As I take what the majority says, they are</p> <p>4 simply saying: We can't make a decision on whether</p> <p>5 your ultimate plan is constitutional and those</p> <p>6 districts, which we justified based on Section 5,</p> <p>7 House District 38, 37, and one senate district, S or</p> <p>8 R, I don't remember which, we can't tell whether it</p> <p>9 was necessary for you to move away from strict</p> <p>10 compliance with the Alaska Constitution in order to</p> <p>11 comply with the Voting Rights Act, because when you</p> <p>12 started with your Hickel plan, under the Hickel</p> <p>13 process that we ordered that you follow in March, you</p> <p>14 started with districts from a plan, some of the</p> <p>15 districts in that plan were from your original plan</p> <p>16 that you drafted. And in that original plan, you</p> <p>17 admitted to us that your first priority was compliance</p> <p>18 with the Voting Rights Act.</p> <p>19 And so they have just -- well, I mean, our</p> <p>20 argument of course in our brief was, well, no; yes, we</p> <p>21 did start with those districts and there was some</p> <p>22 ripple effect around the state, but it certainly did</p> <p>23 not flow across every single district, and that those</p> <p>24 districts that weren't affected by the Voting Rights</p> <p>25 Act were designed, as you said, to comply with the</p>
<p style="text-align: right;">Page 31</p> <p>1 process, but then they, in the next sentence, they say</p> <p>2 that we have no requirements by the Alaska</p> <p>3 Constitution to submit a plan at any stage of the</p> <p>4 drafting prior to, to see if it complies or doesn't</p> <p>5 comply.</p> <p>6 So my question to you would be: What,</p> <p>7 specifically, or how, specifically, could we prove, if</p> <p>8 you will, that there is the constitution -- in other</p> <p>9 words, when we looked at every district when we drew</p> <p>10 them, we looked at compactness, we looked at</p> <p>11 socioeconomic factors, all of these factors that are</p> <p>12 stipulated in the Hickel process, we did all of that.</p> <p>13 We did that prior to the time that we set up the</p> <p>14 Hickel template, and we set the Hickel template based</p> <p>15 upon those socioeconomic, et cetera, et cetera, Alaska</p> <p>16 Constitutional stipulations.</p> <p>17 So I don't understand how they can have it</p> <p>18 both ways. How can you say that you're not required</p> <p>19 to submit it to the superior court prior to, and</p> <p>20 because you didn't do that, therefore you didn't</p> <p>21 comply with the Hickel plan? I mean, to me it -- it</p> <p>22 makes no sense to me.</p> <p>23 MR. WHITE: Mr. Holm -- Mike White -- I think</p> <p>24 that, as you read this, it is difficult sometimes to</p> <p>25 understand what the court is requiring of us, and that</p>	<p style="text-align: right;">Page 33</p> <p>1 Alaska Constitution. And if they weren't challenged</p> <p>2 by anybody up to this point, why do we need to go back</p> <p>3 to the drawing board and redraw districts that have</p> <p>4 gone through the public hearing process, that no one</p> <p>5 has challenged.</p> <p>6 And the court said, the majority, said we</p> <p>7 don't care about all of that. Because you did that,</p> <p>8 you may have limited your options and you may have</p> <p>9 missed something in your Hickel plan that may have</p> <p>10 affected the final plan, and therefore go back and do</p> <p>11 it over.</p> <p>12 I wish I could -- that's how I read what they</p> <p>13 said.</p> <p>14 BOARD MEMBER HOLM: Well, I agree with you.</p> <p>15 I just --</p> <p>16 CHAIRMAN TORGERSON: Mr. Holm.</p> <p>17 BOARD MEMBER HOLM: Yes, sir.</p> <p>18 CHAIRMAN TORGERSON: No, sir. I'm just --</p> <p>19 BOARD MEMBER HOLM: I'm sorry. Thank you,</p> <p>20 Mr. Chairman.</p> <p>21 It's most confusing to me, because I believe</p> <p>22 that this board, in -- took all of those</p> <p>23 considerations with regards to the districts. We did</p> <p>24 not reassess or reset following the Hickel plan. So I</p> <p>25 don't really -- I'm kind of like you. I don't really</p>

<p>Page 34</p> <p>1 quite understand what we should do.</p> <p>2 MR. WHITE: If you recall the opinion, it</p> <p>3 said that the majority seemed to be hung up on -- they</p> <p>4 say that 36 districts were unchanged. When you</p> <p>5 started with the Hickel template, I mean, I believe</p> <p>6 that was true, there were 36. We just said: Here's</p> <p>7 the Hickel template. Here's the districts, the Native</p> <p>8 districts that we can justify based on the Voting</p> <p>9 Rights Act. Start with this as your starting point.</p> <p>10 We instructed staff to do that, and then we drew four</p> <p>11 different plans, trying, without any reference to the</p> <p>12 Voting Rights Act -- because if you'll all recall, one</p> <p>13 of the biggest issues we faced had nothing to do with</p> <p>14 the Voting Rights Act, but it was the urban/rural</p> <p>15 shortfall.</p> <p>16 For the first time in the history of</p> <p>17 districting, we had to take population out of some</p> <p>18 urban area of the state and add it to the rural</p> <p>19 population, in order to comply with the state and</p> <p>20 federal equal population requirements.</p> <p>21 And so the four Hickel plans that we adopted,</p> <p>22 that we had drafted and then considered, all tried to</p> <p>23 take that urban population out of various areas of the</p> <p>24 state -- if you recall, Fairbanks, Anchorage, Mat-Su,</p> <p>25 Kenai -- and we looked at those, and we determined</p>	<p>Page 35</p> <p>1 that the one out of Fairbanks was the one that did the</p> <p>2 least amount of harm to the Alaska Constitution, and</p> <p>3 therefore that's the one we adopted as the Hickel</p> <p>4 plan.</p> <p>5 And in the opinion here, and it's one of the</p> <p>6 things we pointed out in our petition for rehearing,</p> <p>7 we said -- because they said, well, by doing this, you</p> <p>8 know, you limited your options. In fact, all of your</p> <p>9 options attempted to solve that urban/rural shortfall</p> <p>10 by taking one -- you know, all of the population and</p> <p>11 putting it into a single district. Well, of course</p> <p>12 you do that, because, if you'll recall, one of the</p> <p>13 challenges we had from the parties was the whole</p> <p>14 proportionality issue. The court seems to be implying</p> <p>15 that, well, maybe why not take 10 percent of what you</p> <p>16 need out of Anchorage, and 10 percent out of</p> <p>17 Anchorage, and 10 out of Kenai. Well, when you start</p> <p>18 splitting up like that, then we're faced with the</p> <p>19 other legal problem of proportionality, which is one</p> <p>20 of the specific challenges that we already have been</p> <p>21 dealing with.</p> <p>22 And I think Justice Matthews, in his dissent,</p> <p>23 points that out rather eloquently and the problems</p> <p>24 that might cause. But that is, as they say, a</p> <p>25 dissent, and majority opinion rules in this instance.</p>	<p>Page 36</p> <p>1 So at this juncture, unless they reconsider, we're</p> <p>2 forced to deal with what the majority opinion says we</p> <p>3 have to do.</p> <p>4 CHAIRMAN TORGERSON: Mr. Brodie.</p> <p>5 BOARD MEMBER BRODIE: Bob Brodie.</p> <p>6 You know, I guess that's -- we seem to get</p> <p>7 more direction out of the minority report than we do</p> <p>8 out of the majority, in that we started with 710,000</p> <p>9 people and we drew four districts that made up 70,000</p> <p>10 people, so we had 640,000 people totally unassigned</p> <p>11 without any issues. And now this concept of the</p> <p>12 tainted fruit, that what we did in Kotzebue somehow</p> <p>13 affected Midtown and Spenard, is -- I guess we have to</p> <p>14 find out if that's true or not. If that's a valid</p> <p>15 argument by the court, then we're virtually compelled</p> <p>16 to erase every district we've ever done and start</p> <p>17 over, and we wouldn't be allowed to have any that</p> <p>18 resembled those in the past.</p> <p>19 And so I guess that's kind of a daunting</p> <p>20 concept, if that in fact is what they -- if they kick</p> <p>21 this back without any reconsideration or explanation.</p> <p>22 That was enunciated by the minority report, so how</p> <p>23 much weight does that carry in telling us what to do?</p> <p>24 MR. WHITE: Well, obviously two of the five</p> <p>25 would reconsider any issue we bring before them again.</p>	<p>Page 37</p> <p>1 But to comply with the supreme court order, we can</p> <p>2 take some guidance from the minority opinion or the</p> <p>3 dissenting opinion, but you have to comply with the</p> <p>4 majority, that that is the actual opinion of the</p> <p>5 court.</p> <p>6 Does that mean you have to start completely</p> <p>7 over? That's one of those questions maybe we seek</p> <p>8 clarification on. Do we -- does that mean no lines</p> <p>9 can be exactly the same? Do we really have to change</p> <p>10 District 40 just to change it? As the dissent pointed</p> <p>11 out, we never justified District 40 based upon the</p> <p>12 Voting Rights Act. I mean, it's just the way District</p> <p>13 40 has basically always looked. You take the North</p> <p>14 Slope Borough and the -- Marie's borough, and you put</p> <p>15 those together, and they form a pretty much perfect</p> <p>16 district for that area. It just so happens that it is</p> <p>17 in fact also an Alaska Native effective district</p> <p>18 because, geographically, the percentage of Natives in</p> <p>19 that area are, you know, 60, 70 percent.</p> <p>20 But does that mean that if we went back with</p> <p>21 another plan or drew a plan that had that same</p> <p>22 district in it, that it would be thrown out? I wish I</p> <p>23 could tell you.</p> <p>24 You know, I think the dissent's rationale</p> <p>25 makes, to me, more sense, but it's the dissent. So</p>
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<p style="text-align: right;">Page 38</p> <p>1 until -- what I take from the majority opinion is:</p> <p>2 You may have limited your options, and therefore we</p> <p>3 want you to draft a Hickel plan, because this is all</p> <p>4 based on Step 1 of the Hickel process, of the</p> <p>5 three-step process, if you recall.</p> <p>6 You draw the Hickel plan, you just assume</p> <p>7 Section 5 doesn't exist, there is no Voting Rights Act</p> <p>8 requirements, nothing at all; all you're doing is</p> <p>9 basing it on the Alaska Constitution.</p> <p>10 And they, the majority opinion, says since</p> <p>11 you had some of these districts that you didn't</p> <p>12 change, we can't tell whether or not they were tainted</p> <p>13 or they were affected by your Voting Rights Act</p> <p>14 considerations, because the first time you drafted</p> <p>15 this plan that included these districts, the first</p> <p>16 step you took was to comply with the Voting Rights</p> <p>17 Act, and the supreme court says that was your first</p> <p>18 priority, was to comply with the Voting Rights Act.</p> <p>19 And so we think that because you did that,</p> <p>20 that necessarily is going to have a sweeping ripple</p> <p>21 affect across the whole state. And when you draw</p> <p>22 districts -- you include districts in there that were</p> <p>23 unchanged from your original plan, we can't tell</p> <p>24 whether or not, you know, that a better Hickel plan</p> <p>25 can be drawn or not. That's what I tend to sense from</p>	<p style="text-align: right;">Page 40</p> <p>1 this way, it's exactly the same as we drew it before</p> <p>2 or close to what we drew before, and we had nothing to</p> <p>3 do, because we're not considering the Voting Rights</p> <p>4 Act when we're drawing these, would the court then</p> <p>5 say, well, I'm sorry, that's still not right, because</p> <p>6 we told you to change every single one?</p> <p>7 Unfortunately, they don't say that in their</p> <p>8 opinion. They don't say, change every single line;</p> <p>9 they just say draw a map without the same districts</p> <p>10 that you had before. So I guess you could interpret</p> <p>11 that to say, yes, you have to change every single</p> <p>12 line.</p> <p>13 CHAIRMAN TORGERSON: Go ahead, Mr. Brodie.</p> <p>14 BOARD MEMBER BRODIE: One last question. Bob</p> <p>15 Brodie. Now that we're past another election period,</p> <p>16 are we going to be required to use any of the data of</p> <p>17 the performance of the districts in the various areas</p> <p>18 in our considerations? Would that change the</p> <p>19 benchmark of the templates?</p> <p>20 MR. WHITE: I believe, based on my research</p> <p>21 in talking with Lisa Handley and some of my other</p> <p>22 sources of experts in this area back in D.C., that the</p> <p>23 next benchmark, I believe to be the interim plan.</p> <p>24 Because you now have a plan that in which has</p> <p>25 been approved by the court, although it's an interim</p>
<p style="text-align: right;">Page 39</p> <p>1 the majority opinion.</p> <p>2 So does that mean that every single line has</p> <p>3 to be changed? As Chairman Torgerson said, you have</p> <p>4 to redraw Anchorage? Although I think everybody on</p> <p>5 this board believes that the Voting Rights Act had</p> <p>6 nothing to do with the drawing of Anchorage; it</p> <p>7 certainly didn't affect it. You can draw Anchorage in</p> <p>8 a myriad of different ways, as long as they're compact</p> <p>9 and contiguous and socioeconomically -- well, they're</p> <p>10 going to be socioeconomically integrated as a matter</p> <p>11 of law, as long as they comply with the equal</p> <p>12 population requirements.</p> <p>13 So does that mean you have to go in and</p> <p>14 change Anchorage around and move district lines and</p> <p>15 draw new districts? I would suggest that what the</p> <p>16 majority opinion says is you start with a blank map of</p> <p>17 the state and draw a Hickel template that starts from</p> <p>18 scratch. Does that mean you can't draw districts that</p> <p>19 look the same because that makes more sense? Does</p> <p>20 that mean you have to out and move lines just to be</p> <p>21 moving lines? That's what the majority would seem to</p> <p>22 be saying, but whether that's really what they meant</p> <p>23 would be one of those issues we would ask them.</p> <p>24 Does that mean that even though if this board</p> <p>25 looks at it and says, here, we're going to draw this</p>	<p style="text-align: right;">Page 41</p> <p>1 plan, and precleared by the Department of Justice, and</p> <p>2 there has been an election held under that, it's my</p> <p>3 belief that that benchmark now is in fact the interim</p> <p>4 plan.</p> <p>5 CHAIRMAN TORGERSON: Which makes very</p> <p>6 interesting bedfellows. But I would probably -- I</p> <p>7 would probably think very hard before I would ask the</p> <p>8 board to start with a new set of numbers. I don't</p> <p>9 think it's right. It may be another supreme court</p> <p>10 thing. I don't know.</p> <p>11 But to go in and start -- we know that the</p> <p>12 Voting Rights expert takes nothing into consideration</p> <p>13 in real-life elections. Third-party candidate, no, it</p> <p>14 doesn't matter. Ten people running, it doesn't</p> <p>15 matter. It's who got the votes. And who got the</p> <p>16 votes over here or over there, who's the most</p> <p>17 financed, it doesn't matter. And those are the things</p> <p>18 that we all live with. We've been through elections</p> <p>19 before. It's just what happened. But that has</p> <p>20 nothing to do with a racial bloc voting analysis or</p> <p>21 anything else.</p> <p>22 And so to walk back in now, you know, a</p> <p>23 couple of years later, and say, well, you know, this</p> <p>24 new analysis shows we ought to be 60 percent instead</p> <p>25 of 42, it's just -- I don't know. We were talking</p>



<p style="text-align: right;">Page 42</p> <p>1 about that earlier. It's just one of those things 2 that I think this board ought to scrutinize real 3 closely before we go down that path. 4 And I understand what Michael is saying. 5 He's more matter of fact the law. He says that you 6 now created a new benchmark, because you have followed 7 the criteria that establishes that. You have an 8 election, you have a plan approved by your court, DOJ 9 approved it, so, boom, you now have this new thing out 10 there. 11 Under that scenario, we could redraw every 12 two years, and we could -- I mean, this board could do 13 that, I suppose. What would stop us? Every time 14 you -- I mean, it just seems to be very different, 15 when the rest of the law is so rigid, this piece seems 16 to be just floating around. It says, oh, yeah, go 17 ahead and change it after the fact. 18 All right. Other questions on that? Any 19 more? 20 All right. I have a few more, if you don't 21 mind. 22 What merit does it have that in 2002 that the 23 Hickel process was never brought up or thought about? 24 This court, which is basically the same justices, it 25 wasn't an issue to them, and now all of a sudden it's</p>	<p style="text-align: right;">Page 44</p> <p>1 have new justices review the case? 2 And my basic understanding of that is I'd 3 rather have justices look at it that are going to be 4 there for the ten years, instead of justices that are 5 on their way out the door. Let them live with their 6 decision, not make their decision and run and hide. 7 So with that, is there a way to petition the 8 court for new justices? 9 MR. WHITE: Well, like you said, you know the 10 answer to that one already. 11 CHAIRMAN TORGERSON: It felt good to say it. 12 MR. WHITE: The answer is no. Let me explain 13 to you the current makeup of the Alaska Supreme Court. 14 Justice Carpeneti, who is the author of the 15 majority opinion, has retired. I think his last day 16 was the end of January. Based on the information that 17 I have, I have been informed that he will continue to 18 work on his cases, whatever that means. 19 There have been two new justices appointed. 20 I can't believe that -- there's no way we can go in 21 there and say, hey, we don't -- change around who's on 22 the case. There's just nothing we can do. The court 23 is going to make their own decisions on that. 24 I don't believe Justice Matthews -- he will 25 continue on the case. They're not going to replace</p>
<p style="text-align: right;">Page 43</p> <p>1 an issue? 2 MR. WHITE: Well, we've pointed that out in 3 our briefing both in the original round and in our 4 petition for rehearing. They seem to think none. I 5 mean, as, I think all of you know, I was on the other 6 side of this process in 2002 and was lead counsel for 7 the challengers to the plan. And no one of the -- 8 there were ten plaintiffs in that case. No one even 9 considered that Footnote 22 in Hickel meant anything 10 at all. As you'll recall, the trial court didn't 11 either. But now we know that the Alaska Supreme Court 12 has said this footnote in Hickel from a 1990 opinion 13 under a different constitutional process is the 14 process that you have to follow. 15 We've pointed that fact out to them, what 16 does it mean. So far it seems to mean nothing to the 17 Alaska Supreme Court. Whether they will take that 18 factor into mind on any petition for rehearing, I just 19 can't say, John. 20 CHAIRMAN TORGERSON: I already know the 21 answer to this, but I'll say it anyway for the record. 22 We know that there's been two new supreme 23 court justices approved. Is there a way we can 24 petition to have a new court hear -- or ask or beg or 25 whatever you do -- I don't know the legal terms -- to</p>	<p style="text-align: right;">Page 45</p> <p>1 him. Whether Justice Carpeneti is going to continue, 2 particularly if this matter looks like it could go -- 3 you know we're going to have at least one more round, 4 potentially two if they do the petition for rehearing 5 in the supreme court. Whether Justice Carpeneti 6 continues on that or not, it's hard to say. If I was 7 a betting man, I would say probably, but it's almost 8 impossible to say at this point in time. 9 But I would suggest that more likely than not 10 we will continue with the same five justices that we 11 have. 12 CHAIRMAN TORGERSON: All right. Let me -- I 13 was a practicing attorney when I did this, I think. 14 Well, this is just a statement the court made. It 15 said, After -- this is quotes: "After setting forth 16 the correct process for the board to follow in order 17 to comply with the Alaska Constitution." 18 And my question was, A, separation of powers. 19 They say it themselves -- this is the majority 20 opinion -- that they are setting out a process. 21 And then they also go on to say that they 22 can't inject their feelings into board actions, and 23 they're not trying to do it. All they do is rule on 24 constitutionality and whether or not it's arbitrary, 25 capricious, or whatever. But they're telling us that</p>



<p style="text-align: right;">Page 46</p> <p>1 their process is the only correct one, in that same 2 sentence. So not that it means everything. We all 3 kind of agree with that. It's good to get it on the 4 record, I suppose.</p> <p>5 Article 6, Section 10 and Section 11: 6 "Alleviate the process the board must follow in 7 developing a proclamation plan and the contours of 8 judicial review."</p> <p>9 In nowhere do they suggest a two-stage review 10 is required. Majority opinion, again.</p> <p>11 MR. WHITE: Right. That was on the issue of 12 whether or not, as the trial court ruled, we had to 13 draft a Hickel plan, then submit it to the trial court 14 for its approval.</p> <p>15 CHAIRMAN TORGERSON: I understand. But 16 Article -- this is a constitutional term, which the 17 supreme court is supposed to uphold. They're only 18 applying the constitution to the trial court and not 19 to themselves. That's my point I'm making on that.</p> <p>20 I think I'm about done. Let me -- a couple 21 of other things. I wanted you to just explain the 22 way -- before we go into executive session, 23 fundamentally I like to limit what we do in executive 24 session to just to strategy.</p> <p>25 But would you -- would you explain a</p>	<p style="text-align: right;">Page 48</p> <p>1 Well, they would go in and they would knock 2 down the Whac-a-Moles, and then the states down there 3 would just -- they'd pop in other places.</p> <p>4 And so in order to prevent that from 5 happening, in Section 5 they adopted this provision 6 that said -- switched the burden, essentially. That 7 said, no, you can't implement any changes in the 8 election requirement. And you have to remember 9 redistricting is only one of the election requirements 10 that require preclearance. You change your precinct 11 line and you're in Alaska, it requires preclearance. 12 You move a polling place, it requires preclearance.</p> <p>13 So any change to an election law has been 14 interpreted by the U.S. Supreme Court to require 15 preclearance. And that's a lot of the problems that a 16 number of the states have with it, is that: Look, 17 you're requiring us to do all of these things that 18 have really nothing to do with discrimination.</p> <p>19 Under Section 2, which will not go away, it 20 prevents people from intentionally discriminating 21 against a protected minority class in purpose or 22 effect. So you have the effect of discriminating 23 intentionally, than you can do that. An example of 24 that is, in the Texas case -- not the Shelby County 25 case, but I don't remember the other case. We cited</p>
<p style="text-align: right;">Page 47</p> <p>1 Section 2 violation? If Section 5 goes away, then we 2 very possibly could be held to -- well, we would be 3 held to another standard that becomes more prevalent, 4 and that is a Section 2 violation of the Voting Rights 5 Act, because the Voting Rights Act's not going away, 6 correct?</p> <p>7 MR. WHITE: Section 2 of the Voting Rights -- 8 the only thing under challenge is Section 5. If 9 you'll recall, Section 5 is the whole retrogression 10 standard.</p> <p>11 CHAIRMAN TORGERSON: So explain Section 2 and 12 give us an example, if you can think of one real 13 quick.</p> <p>14 MR. WHITE: Sure. Section 2 -- in effect, 15 Section 2 is the section of the Voting Rights Act 16 which prohibits intentional discrimination. So under 17 Section 2, which is still going to apply even if 18 Section 5 has gone away -- remember, Section 5 is just 19 a prophylactic, where Congress got tired of the fact 20 that, after they passed the Voting Rights Act, in a 21 number of states they would have to go in and -- the 22 federal court actually had to -- the federals had to 23 go in and actually sue each state and say, you putting 24 a poll tax is unconstitutional, you having a written 25 English requirement, or whatever, is unconstitutional.</p>	<p style="text-align: right;">Page 49</p> <p>1 it before. Actually, our Voting Rights Act expert and 2 the plaintiff's Voting Rights expert were experts on 3 the same side for the Department of Justice in that 4 case.</p> <p>5 And in that case, the court found there was 6 intentional discrimination, because they showed that 7 the drafting people, which in Texas is the 8 legislature, how they basically manipulated the 9 system --</p> <p>10 (Interruption on the record.)</p> <p>11 I apologize for that. I thought I turned 12 that off.</p> <p>13 So they went in and they established how -- 14 you know, through e-mails and other stuff, how the 15 people who were drawing the map were moving districts 16 around to make it look like they complied with 17 Section 5 of the Voting Rights Act, but were actually 18 increasing the majority, and in this case, the 19 Republicans controlled the house down in Texas.</p> <p>20 They were basically moving it around so that 21 they looked like they complied, but the districts 22 weren't actually effective. And in that instance, the 23 court found that there was intentional discrimination.</p> <p>24 That was still a Section 5 case, but they 25 were using -- the same standard for intentionalness</p>

<p style="text-align: right;">Page 50</p> <p>1 applies in Section 2 and Section 5, because you'll 2 recall you can't intentionally discriminate under 3 Section 5 either, but under there -- 4 CHAIRMAN TORGERSON: What's your example? 5 MR. WHITE: In Texas -- 6 CHAIRMAN TORGERSON: I mean an Alaska 7 example. Do you have one up here? Well, let me 8 rephrase it. 9 You used the words several times "racial 10 discrimination." Are you meaning that this Section 2 11 only applies to Alaska Natives, or can a non-Native 12 bring the same Section 2 if they feel discriminated 13 against? 14 MR. WHITE: Section 2, you have to be a 15 protected class, so any minority which meets the 16 requirements of the jingles test, which means that 17 they are, you know, intentional or that they're large 18 enough, so they vote cohesively. And if you'll 19 remember from Lisa's report, there are three 20 standards. 21 The jingles test was a Section 2 case where 22 the supreme court established the preconditions in 23 order to be allowed to bring a Section 2 case. 24 Now, for example, we do know under Section 2 25 the U.S. Supreme Court has ruled that Section 2</p>	<p style="text-align: right;">Page 52</p> <p>1 under the Section 2 or Section 5. There's just not 2 enough other majority people. 3 Now, under Section 2, it's a different 4 standard, because you have to be a majority of that 5 district, not 42 percent like we had, in order to 6 avoid retrogression. So it's a higher standard. 7 CHAIRMAN TORGERSON: I can see for me I'd 8 have to -- if they throw out Section 5, I think we'd 9 need to spend an hour on Section 2 before we start 10 drawing another plan, because it seems to be a little 11 confusing. 12 MR. WHITE: It is a little bit different. 13 You have to create 50 percent in a geographically 14 cohesive -- 15 CHAIRMAN TORGERSON: Similar but different. 16 MR. WHITE: Similar but different. It's 17 designed to protect the same people in the same, you 18 know, constitutional right, but it only prohibits 19 intentional discrimination in purpose or effect. 20 CHAIRMAN TORGERSON: And that wouldn't be a 21 defense for us to draw a district, an Alaska Native 22 district, that -- 23 MR. WHITE: Avoiding a Section 2 lawsuit is 24 considered to be a compelling state interest. 25 CHAIRMAN TORGERSON: So in fact it may take</p>
<p style="text-align: right;">Page 51</p> <p>1 doesn't apply unless the protected class constitutes a 2 majority of the voting age population in a natural 3 district. You can't gerrymander to get a district, 4 and then say, look, here, we need to do this in order 5 to make a minority-protected district. You have to be 6 a majority. 7 Remember we talked very -- well, it seems 8 like a thousand years ago, but early on in the process 9 about the fact that in order to create a Native 10 district or a protected minority district, it has to 11 be within -- you know, it has to meet the compactness 12 and continuity requirements not of Alaska law, but 13 under federal law. 14 Now, those are a little broader, because 15 these are the ones, if you'll remember when we were 16 back in D.C. when you guys went to your training, they 17 showed you those maps with the really strange stuff, 18 and they would say, which one was upheld and which one 19 wasn't? And you would look at it, and you'd go, well, 20 that one clearly wasn't upheld, and it would be. 21 The bottom line is, is that you can't 22 gerrymander in order to create a protected 23 Native-effective district. In Alaska, only Alaska 24 Natives have sufficient enough population, 25 geographically cohesive, in order to be protected</p>	<p style="text-align: right;">Page 53</p> <p>1 the place of Section 5. 2 MR. WHITE: It would, but it would not be as 3 rigorous and there are certain instances, for example, 4 there would be districts that might fall under 5 Section 5 because they would be retrogressive. For 6 example, let's say House District 30. What did we 7 rename that? 8 CHAIRMAN TORGERSON: I don't know. But do 9 you establish a benchmark under Section 2? 10 MR. WHITE: No. 11 CHAIRMAN TORGERSON: All right. 12 All right. I think I'm ready to move on. 13 We'll see if the board has any more questions. I just 14 want to -- just tell me if I'm wrong on any of this. 15 There's no requirement for public hearings in the 16 remand. 17 MR. WHITE: I don't believe under the law 18 there is any requirement to additional public 19 hearings. 20 CHAIRMAN TORGERSON: And there's no 21 requirement for any kind of timeline at all? 30-day, 22 90-day, any of that kind of stuff? 23 MR. WHITE: There are no -- right currently, 24 there are presently no -- other than getting the plan 25 in place for the next election, which technically, I</p>

<p style="text-align: right;">Page 54</p> <p>1 guess, is we could go back to the court and say we 2 couldn't get it done, use the interim plan again. 3 Obviously nothing, I don't think, anybody here wants 4 to do. But no timelines at all, John. 5 CHAIRMAN TORGERSON: Okay. Any other 6 questions? We went through quite a bit of stuff here. 7 But any questions anyone? 8 Okay. I think we'll spend a little time on 9 the timeline, then, before we go into executive 10 session. We'll take a little break before we do the 11 executive session piece. 12 Now, again this board timeline, I just kind 13 of wanted to give everybody a starting point, and 14 there are some decision-making points in here also, 15 but of what it would look like if we kind of did a 16 whole lot of what we just talked about doing. 17 This has hiring an executive director, 18 starting the process immediately or tomorrow. It has 19 waiting for the supreme court to rule, it has going to 20 the trial court, and so forth. And I just took a 21 little stab at it. 22 So under this scenario, we, the board, would 23 take action to start the process to hire an executive 24 director. In here I assumed that that would take a 25 month. We start the process tomorrow, and then on</p>	<p style="text-align: right;">Page 56</p> <p>1 and other people time to review exactly what they 2 said. So I'm assuming that that would be somewhere 3 around the 15th. And then the board would meet to 4 start drafting and adopt a final plan in August. 5 And then the dates in August, somewhere 6 around the 19th we would pass that on to the superior 7 court. And who knows what their schedule is, but I 8 took a stab at it, that they would review it, and then 9 there'd be some cross motions filed and other things 10 during this, between the 8th and the 29th; and then 11 the court would say they'd better have a hearing; and 12 then there would be a hearing for four or five days; 13 and then the superior court would rule, and then it 14 would be appealed; one side or the other more than 15 likely won't like what's going on, so we end up back 16 in the supreme court. They take -- actually, I guess 17 they've got to move pretty quickly there. 18 They have a hearing within eight days and 19 they rule within 20 days. And then we have a final 20 ruling somewhere around November 1st, and then we 21 submit to DOJ, if needed, and the final plan would be 22 done, under this timeline, by January 14th. 23 Now, again, I just took a shot at it. As you 24 know, this could slide. I actually started one 25 working backwards from June 1. We clearly want to</p>
<p style="text-align: right;">Page 55</p> <p>1 March 14th we would be ready for interviews. It's my 2 intent to have the board meet back in person somewhere 3 around that time. Again, these dates aren't -- it's 4 more the concept than the actual date. We'll have to 5 fish for dates, to see who's available when and where. 6 But the board will do in-person interviews 7 and we'd hire the person the next day. The 18th -- 8 somewhere in here there's a calendar. And this is all 9 pretty germane to Fridays and Mondays when I put this 10 together. 11 But the 18th is a Monday. We bring Taylor in 12 that week, as much as he can to work with the new 13 director, and they would become familiar with things 14 that Taylor was doing. 15 Somewhere around the 1st of April the board 16 would meet and draft the Hickel plans. I basically 17 have the board meeting all that week. The 5th is a 18 Friday, and the 6th, it just says board if needed. 19 And then I have -- this is on 4/6, the second item -- 20 that we would basically then recess or adjourn until 21 the U.S. Supreme Court ruled on Section 5. 22 I anticipate the court would actually have 23 something we could read on July 15th, other than the 24 press releases that come out of the court. And I know 25 a lot of that's immediate, but it'll take Michael time</p>	<p style="text-align: right;">Page 57</p> <p>1 have this done -- you know, it would be nice to have 2 it out 90 days before the filing deadline, instead of 3 the day before. So somewhere around the 1st of March, 4 you know, should be an absolute drop-dead time from 5 DOJ approval. I mean, if I had a goal, that's what I 6 would shoot for. 7 This kind of limits our time and there's 8 not -- we're meeting for about maybe ten days, 12 9 days. I didn't count them up, but 10 or 12 days, 10 depending on when it goes up to trial. And so that's 11 what it looks like. 12 So there's really no action to take on that 13 at this point. Is there any questions? Any -- 14 Mr. Brodie. 15 BOARD MEMBER BRODIE: Just an observation. I 16 think that is a good start on that. Given all the 17 time and energy we put into this, I don't look forward 18 to meeting in August, given that we all have fishing 19 and things happening in our communities, and other 20 things. If we can push that to September, it wouldn't 21 hurt me. 22 CHAIRMAN TORGERSON: And it could happen very 23 easily. Like I said, I didn't have anybody's 24 schedules. I will tell you that, of course I knew 25 mine, but I only have a conflict at the end of March,</p>

<p style="text-align: right;">Page 58</p> <p>1 but it really didn't fit into much of what we're going 2 to do anyway. 3 But what I would hope is that there's a 4 couple -- well, there's one decision-making point 5 here, and that would be for the board to authorize me 6 to start the process to hire the executive director, 7 if you so deem right now, and then we can start that 8 process tomorrow. 9 And they've got a new thing on this Workplace 10 Alaska I just read yesterday. It's supposed to be 11 quicker, easier, all that, but I'm not sure I believe 12 government when they tell me that. But in any degree, 13 we should have this person on somewhere around the 14 middle of March. And we can move interview times back 15 and forth, you know, all over the place. 16 PeggyAnn, Ms. McConnochie. 17 BOARD MEMBER McCONNOCHIE: PeggyAnn 18 McConnochie. 19 Mr. Chair, because I believe that hiring 20 never goes as quickly as you hope, and because I'd 21 rather be ahead of the curve than behind the curve, I 22 would make a motion to authorize you to start the 23 hiring process for an executive director. 24 BOARD MEMBER BRODIE: Second. 25 CHAIRMAN TORGERSON: Okay. The motion to</p>	<p style="text-align: right;">Page 60</p> <p>1 kind of update, then I'm sure there would be something 2 associated with that. But they did check on that. 3 All right. Anything else then to come before 4 us? 5 Let's take maybe about a ten-minute break and 6 come back in at 11:25. And I really anticipate -- we 7 went through an awful lot of this. I would anticipate 8 not much more than a 45-minute executive session, if 9 even that. I don't think there's that much -- or at 10 least I don't. Michael may have some stuff he wants 11 to discuss. 12 Let's go ahead and stand in recess until 13 11:25. 14 (Recess.) 15 CHAIRMAN TORGERSON: Okay. We'll call the 16 meeting back, so ordered. The time is 11:31. We had 17 recessed for the purposes of going into executive 18 session. The board -- or the chair will entertain a 19 motion for executive session. 20 BOARD MEMBER McCONNOCHIE: I move -- 21 Chairman, this is PeggyAnn McConnochie. I move that 22 we go into executive session. 23 BOARD MEMBER GREENE: Marie Greene. Second. 24 CHAIRMAN TORGERSON: Is there a discussion on 25 the motions?</p>
<p style="text-align: right;">Page 59</p> <p>1 start the process for hiring an executive director. 2 Is there discussion on the motion? 3 Is there objection to adopting the motion? 4 Hearing none, that motion has been adopted. 5 We'll skip the roll call, since we're all 6 here and present. 7 All right. So I will start that process with 8 a series of e-mails a little later on day or tomorrow. 9 And the rest of this, like I said, is very 10 fluid. We can certainly move to September; that's not 11 the end of the world. I have no idea of what the 12 court calendar is, if it does end up in court, but it 13 would be nice to get this -- I think, get this person 14 on, get them working with Taylor, the guy or girl, 15 whoever applies, and start them getting familiar with 16 the software. 17 By the way, I did check on software 18 licensing, and -- or I didn't, administration did. 19 And we're not required to -- I mean, it's ours to use, 20 since we're -- it's in the computer. We bought the 21 software itself. So there is no additional software 22 requirement or licensing requirement to continue using 23 what we have. 24 If we wanted any updates, which, I wouldn't 25 have a clue what they would be, but if we needed some</p>	<p style="text-align: right;">Page 61</p> <p>1 MR. WHITE: Mr. Chair, you just might want to 2 add, we might want to specify that the reason why 3 we're going into executive session is to discuss 4 litigation strategy. 5 CHAIRMAN TORGERSON: Yeah. That's why you're 6 here. 7 BOARD MEMBER McCONNOCHIE: Yes, that's 8 exactly what I meant. 9 CHAIRMAN TORGERSON: I normally do that. 10 Yes, absolutely. The maker of the motion is going to 11 amend it to say it is for -- 12 BOARD MEMBER McCONNOCHIE: To discuss 13 litigation strategy and get advice from counsel. 14 CHAIRMAN TORGERSON: And the second concurs 15 with that friendly amendment? 16 BOARD MEMBER GREENE: Yes, I concur. 17 CHAIRMAN TORGERSON: Thank you. 18 Is there any discussion on the motion? 19 Okay. Hearing none, the motion passes and we 20 will go into executive session, and we're off record. 21 (Redistricting Board in Executive Session.) 22 CHAIRMAN TORGERSON: Okay. We're back on 23 record. The time is 12:56. All board members are 24 present, and we're represented by counsel. 25 The board has just concluded an executive</p>



ALASKA REDISTRICTING BOARD  
BOARD MEETING on 02/12/2013

<p style="text-align: right;">Page 62</p> <p>1 session that lasted approximately an hour and a half, 2 a little longer than I thought. I don't know 3 anticipate any action, unless board members have a 4 motion or something they want to make. 5 But basically the litigation strategy, on 6 advice of counsel, has so much to do with what the 7 supreme court might rule on, and there's so many 8 different options, that it's impossible to move 9 forward with any particular strategy or board 10 timelines or other things, until we hear from the 11 court. So all of that will lay on the table until we 12 get clear -- a clearer direction from the court. 13 So the only thing on the board timeline is a 14 good -- a good direction of where we might go, and it 15 does give us a reasonable timeline, if we follow that, 16 for completion. And we have passed a motion to start 17 the process to hire an executive director, which will 18 be the first phase of doing anything. 19 Anything else, Mr. Counsel, that we -- 20 MR. WHITE: I think the only important thing 21 is that I'm going to be a grandpa soon. 22 CHAIRMAN TORGERSON: Oh, yeah? Okay. 23 MR. WHITE: So I'm quite pleased with that. 24 CHAIRMAN TORGERSON: Let's go to board member 25 comments then.</p>	<p style="text-align: right;">Page 64</p> <p>1 So does everyone understand the motions? 2 Is there a discussion on the motions? 3 Is there objection to adopting the motions? 4 Hearing none, the motion has been adopted. 5 Thank you. That was a good catch. 6 BOARD MEMBER BRODIE: And just that I 7 appreciate all the time and effort my fellow board 8 members are putting into this. You know, it's easy to 9 say to chunk it and let somebody else worry about it, 10 but we've got a lot of commitment and time and energy 11 into serving the people in the state, and I'd like to 12 see it through to the end. 13 That said, though, depending on what the 14 supreme court decides, it'll all weigh heavy on our 15 personal time and energies. And so I appreciate 16 everybody else hanging in there, and we'll see what 17 happens, and hopefully there will be an epiphany on 18 the majority of the supreme court on what's the best 19 future for the state of Alaska as far as redistricting 20 goes. 21 CHAIRMAN TORGERSON: Thank you. 22 Mr. Holm. 23 BOARD MEMBER HOLM: I have no comments, other 24 than congratulations, Michael. 25 MR. WHITE: Thank you.</p>
<p style="text-align: right;">Page 63</p> <p>1 Mr. Brodie, anything you'd -- just under 2 general comments. 3 BOARD MEMBER BRODIE: One question. 4 Depending on the first ruling from the supreme court, 5 do we need to then have a board meeting to direct him 6 to file a second motion, or can you do that, the 7 motion for clarification? 8 MR. TORGERSON: That's a good question. Back 9 in open session we talked about the motion for 10 clarification, but I just assumed that Mr. White had 11 the authority to file that. But if we feel better, we 12 could pass a motion to authorize. 13 BOARD MEMBER BRODIE: I would move we direct 14 the chair to file a motion to have Mr. White file a 15 motion of clarification, if necessary. 16 BOARD MEMBER McCONNOCHIE: PeggyAnn 17 McConnochie seconds. 18 MR. TORGERSON: Okay. So the motion is that 19 basically if the supreme court does not honor our 20 request for a hearing, our motion for reconsideration, 21 that we would file a motion for clarification, and ask 22 some particular questions on basically what the court 23 is directing us to do in regards to redrawing 24 boundaries that are already constitutional, or other 25 things.</p>	<p style="text-align: right;">Page 65</p> <p>1 CHAIRMAN TORGERSON: It's going to be a 2 Fairbanksian. 3 MR. WHITE: Yeah. 4 BOARD MEMBER HOLM: Yes. That's why I 5 congratulated him. 6 CHAIRMAN TORGERSON: Member Greene, do you 7 have any board comments? Any comments? 8 BOARD MEMBER GREENE: I just want to say 9 thank you. As Board Member Brodie has stated, I want 10 to thank the chairman for his efforts, and of course 11 we're looking forward to just getting -- learning more 12 about what's before us as we take on this 13 responsibility of seeing what is going to happen and 14 what all this means. So I really appreciate the time 15 being here of everyone. Thank you. 16 MR. TORGERSON: Thank you. 17 PeggyAnn. 18 BOARD MEMBER McCONNOCHIE: I'll just simply 19 say thank you to everybody for all your time. It's 20 much appreciated. Even if some people up at other 21 areas do not necessarily appreciate it, I appreciate 22 it. 23 MR. TORGERSON: Okay. I basically have no 24 comments, other than the next meeting will be -- we 25 will call everyone and let them know, but it'll be</p>

<p>Page 66</p> <p>1 around the hiring and doing the interviews for the 2 executive director. So I have anticipated that that 3 would be about a month away, which will be somewhere 4 around the 14th of March, but it could slide one way 5 either direction. 6 And so then we'll start -- I'd like to have 7 all five board members here when we do that, so that 8 may move around a little bit too when we start picking 9 a day. I anticipate that meeting could possibly be 10 two days, depending on how many people we have with 11 the -- that we want to interview. Hopefully not. 12 Hopefully just one long day, but we'll see. I'll let 13 everybody know then and we'll pick that date. 14 So nothing else to come before? 15 Mr. White, do you have anything you want -- 16 MR. WHITE: I have nothing further. 17 CHAIRMAN TORGERSON: -- other than you're a 18 grandparent? Do you want to say that again, you're a 19 grandparent? 20 MR. WHITE: No. I just want to personally 21 thank the board again for all of your hard work and 22 fortitude. I know this has not been the easiest of 23 processes, but I have seen nothing, in all of the 24 things which I have seen, which tell me anything other 25 than you've always had the best interests of the State</p>	<p>Page 68</p> <p>1 CERTIFICATE 2 3 I, LISA L. SHAFFER, Certified Shorthand 4 Reporter, and Notary Public in and for the State of 5 Alaska, do hereby certify that the witness in the 6 foregoing proceedings was duly sworn; that the 7 proceedings were then taken before me at the time 8 and place herein set forth; that the testimony 9 and proceedings were reported stenographically by 10 me and later transcribed by computer transcription; 11 that the foregoing is a true record of the 12 testimony and proceedings taken at that time; 13 and that I am not a party to nor have I any 14 interest in the outcome of the action herein 15 contained. 16 IN WITNESS WHEREOF, I have hereunto set 17 my hand and affixed my seal this 26th day 18 of February, 2013. 19 20 21 22 LISA L. SHAFFER, CSR 23 My Commission Expires 9/26/15 24 25</p>
<p>Page 67</p> <p>1 of Alaska in mind and have worked very hard to get 2 there. 3 We have a certain process we have to go 4 through, and there's nothing we can do about that. 5 And hopefully we can get this process done and over 6 with sooner rather than later and allow everybody to 7 move on their lives, knowing that they've accomplished 8 a goal they set out to do. 9 MR. TORGERSON: Okay. Nothing else to come 10 before us, the board will stand in adjournment. The 11 time is 1:03. Thank you all for traveling in. We're 12 adjourned. 13 (Proceedings adjourned at 1:03 p.m.) 14 -o0o- 15 16 17 18 19 20 21 22 23 24 25</p>	

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**yesterday** 58:10

**In the Matter Of:**  
**ALASKA REDISTRICTING BOARD**

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**BOARD MEETING**

*March 14, 2013*

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ALASKA REDISTRICTING BOARD

BOARD MEETING

March 14, 2013

10:54 a.m.

411 West Fourth Avenue, Suite 302

Anchorage, Alaska

ALASKA REDISTRICTING BOARD  
BOARD MEETING on 03/14/2013

<p>1                   A P P E A R A N C E S                   Page 2</p> <p>2</p> <p>3       BOARD MEMBERS PRESENT:</p> <p>4               John Torgerson, Chairman</p> <p>5               Marie N. Greene</p> <p>6               PeggyAnn McConnochie</p> <p>7               Robert B. Brodie</p> <p>8               Jim Holm</p> <p>9</p> <p>10       ALSO PRESENT:</p> <p>11              Michael D. White, Esq.</p> <p>12              PATTON BOGGS, LLP</p> <p>13              601 West 5th Avenue, Suite 700</p> <p>14              Anchorage, Alaska 99501</p> <p>15</p> <p>16              Rachel Morse</p> <p>17              Laurel Hummel</p> <p>18              Brian Hove</p> <p>19</p> <p>20</p> <p>21</p> <p>22</p> <p>23</p> <p>24</p> <p>25</p>	<p>1           MR. HOLM: Second.</p> <p>2           CHAIRMAN TORGERSON: Any opposed to adoption</p> <p>3 of the agenda?</p> <p>4           Hearing none, then the agenda is adopted.</p> <p>5           The chairman's report, I don't have any.</p> <p>6           Item 5, legal review. I just want to spend</p> <p>7 just a moment on -- turn it over to Mr. White. He'll</p> <p>8 talk about the folks that have withdrawn their name</p> <p>9 from consideration.</p> <p>10          MR. WHITE: Yes. As you know, we were having</p> <p>11 an issue yesterday (indiscernible) Open Meetings Act</p> <p>12 and public records request, and we were able to run</p> <p>13 those issues to ground.</p> <p>14          And the law -- it appears to be clear that if</p> <p>15 you apply for a job of a high public importance or a</p> <p>16 high public official, their resumes are subject to</p> <p>17 disclosure under the Public Records Act.</p> <p>18          We received such a request from the Alaska</p> <p>19 Daily News by e-mail yesterday. By law, we had ten</p> <p>20 days to respond, but we determined that in the</p> <p>21 interest of fairness and openness that we would not</p> <p>22 wait on that.</p> <p>23          I contacted all of the people who had</p> <p>24 submitted applications, advised them of the situation,</p> <p>25 and indicating to them that our interpretation of the</p>
<p>1                   P R O C E E D I N G S                   Page 3</p> <p>2               -oOo-</p> <p>3           CHAIRMAN TORGERSON: So we are going on</p> <p>4 record. The time is 10:54. We are now on record.</p> <p>5           So item No. 1 is call to order. We just did</p> <p>6 that.</p> <p>7           Item 2 is roll call.</p> <p>8           Mary.</p> <p>9           MS. CORE: Bob Brodie.</p> <p>10          MR. BRODIE: Present.</p> <p>11          MS. CORE: Marie Greene.</p> <p>12          MS. GREENE: Here.</p> <p>13          MS. CORE: Jim Holm.</p> <p>14          MR. HOLM: Here.</p> <p>15          MS. CORE: PeggyAnn McConnochie.</p> <p>16          MS. MCCONNOCHIE: Here.</p> <p>17          MS. CORE: John Torgerson.</p> <p>18          CHAIRMAN TORGERSON: Here.</p> <p>19          Okay. All members are present. And we are</p> <p>20 represented by counsel.</p> <p>21          Item 3 is approval of the agenda. Is there a</p> <p>22 motion for approval?</p> <p>23          MS. GREENE: I move for approval of the</p> <p>24 agenda and allow for changes in it to reflect the</p> <p>25 change in interview schedule.</p>	<p>1 law was that their applications would have to be</p> <p>2 exposed unless they withdrew their application.</p> <p>3          Of the applicants that we had, two withdrew</p> <p>4 their application. One of them didn't have anything</p> <p>5 to do with the situation. That person didn't realize</p> <p>6 that the job was only temporary in nature, and her --</p> <p>7 she would have had to relocate from Fairbanks for the</p> <p>8 job, and so we withdrew for -- that person withdrew on</p> <p>9 those grounds.</p> <p>10          Also the law is a bit unclear whether</p> <p>11 interviews for these type of positions are open to the</p> <p>12 public. The case law can be -- is not clear. There's</p> <p>13 no -- nothing specifically on point. Therefore, given</p> <p>14 the purpose of the Open Meetings Act is -- they call</p> <p>15 it -- don't call them the sunshine laws for a reason.</p> <p>16          Interpreting those rules, we determined that</p> <p>17 it was in the public's best interest to have the</p> <p>18 interviews open to the public. The board's</p> <p>19 deliberations, when it discusses the characteristics</p> <p>20 of the various applicants, is proper to be held in</p> <p>21 executive session, and those deliberations will be so</p> <p>22 held.</p> <p>23          The other people who we'll be interviewing</p> <p>24 today have all indicated that they didn't have any</p> <p>25 issue with the disclosure.</p>

<p>Page 6</p> <p>1 There was some -- some of the applicants had 2 issues with personal information, like phone numbers 3 and other stuff like that. I was able to discuss with 4 Mr. Mauer of the ADN. He indicated he didn't have any 5 problem with us redacting copies of personal 6 information, and so that's what we have done. 7 We have provided Mr. Mauer with copies of the 8 resumes. I see that he has -- is here in the meeting 9 now and has his copies, and then there are copies out 10 at the front for any other people who care to review 11 them. 12 CHAIRMAN TORGERSON: Thank you. We learn 13 something every day, I guess. 14 Questions of legal? 15 Hearing none, then we'll move right into -- 16 so the end result of -- for those listening on 17 teleconference, is that we will be interviewing three 18 people today instead of five through this process. 19 And we now have before us -- Rachel Morris is 20 to be our first person that we interview. 21 We anticipate to be through with the 22 teleconference somewhere around 2:00, at which time we 23 will go into executive session. And that's give or 24 take a few minutes either side of that. And I guess 25 that's all I have to say about that.</p>	<p>Page 8</p> <p>1 But although a very cloudy end, there is an end. In 2 my opinion, it should come quick. 3 So are you familiar with some of the work the 4 board has been doing? Have you watched the press or 5 online or anything else? 6 MS. MORSE: I've followed it, just as an 7 Alaskan citizen level. 8 CHAIRMAN TORGERSON: Just kind of -- so let's 9 see. We've -- we have your cover letter, which is a 10 requirement of the position -- or the application. I 11 don't have any particular questions on that. 12 Can you walk us through your managerial 13 experience and your supervision of staff, and so 14 forth, to make us comfortable to the degree that -- I 15 should back up and tell you the staff here was three 16 and a half. We had a part-time GIS person here, and 17 then we had an executive director, assistant director, 18 and Mary out front. So it's not a large staff that 19 this position would be responsible for, for 20 supervising. 21 And then of course working with the board, 22 and legal, and press, and all that. 23 But anyway, walk us through a little bit of 24 your managing experience. 25 MS. MORSE: Sure. Let's see. I've managed</p>
<p>Page 7</p> <p>1 So good morning, Rachel. 2 MS. MORSE: Good morning. 3 CHAIRMAN TORGERSON: How is your day? 4 MS. MORSE: Good so far. 5 CHAIRMAN TORGERSON: Good so far. Let me -- 6 we've got a few prepared questions, and then I'll ask 7 a few, and then the board members might jump in and 8 ask questions that they might have. 9 I guess the first one is a little bit about 10 what Mr. White said. You are aware that this job is 11 temporary in nature, to the degree that we want an 12 executive director until the work is done. 13 And the -- the overall timeline is really 14 when it gets through the court system, our plan, maybe 15 challenges to the plan, things like this, is totally 16 undetermined at this point. 17 We know we have to have an approved plan for 18 the elections, which will be -- the filing deadline is 19 June 1st of 2014. And so hopefully we wrap up the 20 board's work before that, but there would be 21 additional time for the director to deal with court 22 issues. And then once that is all done, we'll be 23 closing down the office and doing other things. 24 So the point is that it's not a full-time 25 position that'll last forever. It does have an end.</p>	<p>Page 9</p> <p>1 pretty typically about four or five people. That's 2 about the size of the office that I work in. 3 Right now, the alumni relations division 4 where I am is pretty small. I have one person under 5 me. We're going to expand that to be three, maybe 6 three and a half more people. 7 I've done everything from design positions, 8 write position descriptions, all the way through job 9 performance. I've done plans of improvement. I've 10 done putting people on probation. I've done taking 11 people off of probation. I've done promoting people, 12 working with them to get the job skills that they 13 need, and then actually bumping them on to other 14 positions. So I've run the gamut of working with 15 staff. 16 CHAIRMAN TORGERSON: Would you say you're a 17 consensus builder? Maybe you might have a story of 18 how you had a difficult situation that you managed 19 yourself out of, or -- 20 MS. MORSE: Is that the same thing? 21 CHAIRMAN TORGERSON: Well, I mainly want to 22 just -- you know, this position could have, you know, 23 some conflict. We try to make everybody happy, but 24 may not be the case. 25 But I guess I'm just curious if you had any</p>

<p style="text-align: right;">Page 10</p> <p>1 of those type situations and how you handled them.</p> <p>2 MS. MORSE: Well, I think any time that</p> <p>3 there's conflict, putting all of the information out</p> <p>4 there is always best. It's always good to be direct.</p> <p>5 But you can be direct and also diplomatic. I</p> <p>6 think when you're dealing with personalities and</p> <p>7 emotions, recognizing that personalities and emotions</p> <p>8 are in the room and part of the equation is important.</p> <p>9 I -- when I first got to RurAL CAP I had -- I</p> <p>10 worked with an individual who was having a little bit</p> <p>11 of trouble in his job actually being recognized for</p> <p>12 the contribution that he made. He was pretty</p> <p>13 introverted, pretty shy, but had a lot to say and a</p> <p>14 lot to contribute.</p> <p>15 And I worked really hard to help design</p> <p>16 meetings so that he would have an opportunity to</p> <p>17 speak. I worked with coaching him on sort of how to</p> <p>18 participate in meetings, how to be heard, how to work</p> <p>19 with that.</p> <p>20 He's been promoted twice now to two different</p> <p>21 positions on -- in RurAL CAP. So that's an</p> <p>22 opportunity where we had somebody who had a lot of</p> <p>23 skills and a lot of potential, and we just worked</p> <p>24 really hard to find the right place and the right way</p> <p>25 for his job to go.</p>	<p style="text-align: right;">Page 12</p> <p>1 that answer. That's a good description of a dicey</p> <p>2 situation, I guess might be the easiest way to put it.</p> <p>3 How about dealing with drafting press</p> <p>4 releases or dealing with the press? Have you had any</p> <p>5 experience or some experience with that?</p> <p>6 MS. MORSE: Yes. So I have not been the</p> <p>7 person who's been directly responsible for drafting</p> <p>8 press releases, but I've been in many cases</p> <p>9 responsible for putting together of the some of the</p> <p>10 material that was ultimately considered.</p> <p>11 When I was at RurAL CAP, we opened Karluk</p> <p>12 Manor, which is the first housing project in</p> <p>13 Anchorage. And the entire leadership team went</p> <p>14 through media training because of the controversial</p> <p>15 nature of that project and because of the intensity in</p> <p>16 which there were viewpoints about whether or not that</p> <p>17 was a good project.</p> <p>18 And we all went through how to talk to the</p> <p>19 press. We all followed sort of how that story played</p> <p>20 out in the media and what our role was. And I think</p> <p>21 the entire leadership team is well aware now --</p> <p>22 CHAIRMAN TORGERSON: Okay.</p> <p>23 MS. MORSE: -- of what that's like.</p> <p>24 CHAIRMAN TORGERSON: I guess we can get into</p> <p>25 (indiscernible).</p>
<p style="text-align: right;">Page 11</p> <p>1 Well, I've had positions where we didn't</p> <p>2 quite have the position right -- we didn't have the</p> <p>3 position description right when we did the hiring, so</p> <p>4 we didn't get the right match. We got the right match</p> <p>5 for what we hired for and what we asked for, but when</p> <p>6 it came to actually doing the work, we realized that</p> <p>7 it needed a different set of skills, so we had to go</p> <p>8 back and rewrite the position description and work on</p> <p>9 how to change that job.</p> <p>10 And we ended up letting go of the person we</p> <p>11 had originally hired through that process because he</p> <p>12 was a match for the position description that didn't</p> <p>13 work.</p> <p>14 But we were very open and communicative about</p> <p>15 what was going on with the changes that were</p> <p>16 happening, so he wasn't surprised. It didn't come as</p> <p>17 a surprise to him that it didn't work out. He had</p> <p>18 full knowledge and sort of understood the timeline</p> <p>19 that we were working on and what milestones we were</p> <p>20 expecting.</p> <p>21 And so he left without -- without a lot</p> <p>22 trouble or controversy or bad dealings. He still</p> <p>23 keeps in touch with some of the people that he worked</p> <p>24 with.</p> <p>25 CHAIRMAN TORGERSON: How about -- thanks for</p>	<p style="text-align: right;">Page 13</p> <p>1 We -- one of the areas that we're concerned</p> <p>2 with is your knowledge with the geographic regions of</p> <p>3 the state, the cultural diversity of the state, and</p> <p>4 just generally the people in Alaska, the different</p> <p>5 thought processes, or maybe culture is the best way to</p> <p>6 explain that.</p> <p>7 So can you run us through anything you might</p> <p>8 have worked on that has --</p> <p>9 MS. MORSE: Sure.</p> <p>10 CHAIRMAN TORGERSON: -- that gave you</p> <p>11 knowledge of the geographic regions and the culture of</p> <p>12 the people?</p> <p>13 MS. MORSE: Sure. So on my resume, you'll</p> <p>14 see where I was the district coordinator for the</p> <p>15 Alaska Soil &amp; Water Conservation District.</p> <p>16 So that's an entity -- it's a board that came</p> <p>17 out of the Natural Resource Conservation and</p> <p>18 Development board. It's run by -- there's a volunteer</p> <p>19 board of directors. It was funded through a federal</p> <p>20 line item appropriation and managed by a nonprofit,</p> <p>21 the Alaska Association of Conservation Districts. So</p> <p>22 it had quite a bit of complexity to it.</p> <p>23 The soil and water conservation districts in</p> <p>24 the Lower 48 are a lot different. They represent high</p> <p>25 ag -- agricultural areas. So in Alaska, most of the</p>



<p style="text-align: right;">Page 14</p> <p>1 active local boards are Salcha, Delta, Fairbanks, 2 Palmer, Wasilla, places where there's huge -- where 3 there's ag communities, I should say. 4 And I had the Alaska district, which 5 represented everything that didn't fall into the local 6 district -- 7 CHAIRMAN TORGERSON: Oh, wow. Okay. 8 MS. MORSE: -- which was 331 million acres. 9 We couldn't do a lot. We were a small staff. 10 I started out with just myself. I worked with the 11 tribes along the Kobuk River, put together an 12 intra-tribal watershed council. They were looking at 13 some of the mining claims that were coming, and they 14 just wanted to have a route to get paid. So that 15 required a federal to federal to federal -- there were 16 five of five communities that required 17 federal-to-federal relationships between the 18 communities, and then working with the state was 19 interesting. 20 But I did a lot of community meetings in 21 those communities around talking about what they were 22 trying to accomplish, really working hard to listen to 23 what they were doing. 24 I put together a cooperative weed management 25 area in Juneau to deal with the mustard weed invasive</p>	<p style="text-align: right;">Page 16</p> <p>1 Department of Community Commerce and Economic 2 Development will do a training for staff. And I think 3 that would be what I would request. 4 Because I think it's -- it's -- you probably 5 have to have the policies and procedures right out 6 there next to you as you're going through and making 7 sure you -- you've got to develop your checklist and 8 make sure you've got it all, and you probably have to 9 do that every time. 10 CHAIRMAN TORGERSON: Okay. That's 11 legitimate. 12 How about the Administrative Procedures Act? 13 Have you -- regulations, have you dealt much with -- 14 okay. I -- looking at the resume, I didn't think 15 there was much that would be under that one. 16 Our next series is the experience of staff as 17 a member of a board or (indiscernible) board. You 18 mentioned (indiscernible). It looks -- just sort of 19 broadcasting institute. 20 Explain what boards you've been on and your 21 experience working with a board of directors. 22 MS. MORSE: Sure. So my experience working 23 with boards, when I was the district coordinator, I 24 reported directly to the board. 25 I was also the executive director for the</p>
<p style="text-align: right;">Page 15</p> <p>1 plant, which was actually right downtown. And then we 2 looked at taking that to different communities. 3 So the conversations in Juneau about how to 4 organize a volunteer corp of cooperative weed 5 management area people was much different than, say, 6 Wrangell. You know, the economy is a bit different, 7 and that impacts what people are thinking. 8 At RurAL CAP, where I was the development 9 director, I was in 80 to 90 communities a year. And 10 while my job was more in the office putting together 11 the proposals and the project work, I was well aware 12 of what we needed to do, the local insight that we 13 needed to have, the difference between communities in 14 the Southeast, and maybe western and north Alaska. 15 CHAIRMAN TORGERSON: Okay. Moving on to the 16 next series, the question is the applicant's knowledge 17 of the state's travel policy, Open Meetings and 18 Administrative Procedures Act. Have you worked with 19 any of the -- I assume you have, with your background 20 here, but walk us through a little bit of that. 21 MS. MORSE: Well, it's been a while since 22 I've actually had to pay attention to the Open 23 Meetings. 24 I got back on the Web site after I looked at 25 the job, and I saw that there's training, that the</p>	<p style="text-align: right;">Page 17</p> <p>1 Bird Treatment and Learning Center, which is a 2 wildlife rehab center here in Anchorage, with 3 responsibility for any number of wild birds that come 4 from all over the state. And I worked directly with 5 the board of directors there. 6 In my current position as the director of 7 alumni relations at UAA, I'm responsible for being the 8 university's liaison to the Alumni Association board, 9 and I also serve on that board ex officio and act as 10 the executive director. 11 I am currently on the Rural Community 12 Assistance Corporation board, which represents 13 13 western states. It's an economic development 14 corporation. I just joined that board in February of 15 2000 -- is that right -- yeah, 2013. 16 And then I've been members of local 17 organizations, like the Society of American Foresters, 18 I've been the chair of that chapter. 19 I serve on my church council, which is sort 20 of like the board for our church, as the chair there. 21 So I've conducted meetings, I've worked to 22 support presidents who conduct meetings. I've kind 23 of -- I feel like I have both sides of the aisle on 24 that one. 25 CHAIRMAN TORGERSON: Drafting agendas, and</p>

ALASKA REDISTRICTING BOARD  
BOARD MEETING on 03/14/2013

<p style="text-align: right;">Page 18</p> <p>1 things of this nature, is that part of that?</p> <p>2 MS. MORSE: Yeah. I can draft an agenda. I</p> <p>3 can figure out what's important. I can take notes and</p> <p>4 turn them into summary of minutes of meetings and what</p> <p>5 went on. I can get out board packets and information</p> <p>6 that board members need. I can get information in. I</p> <p>7 can plan a meeting. I can do --</p> <p>8 CHAIRMAN TORGERSON: Yeah. Sounds like</p> <p>9 you've got a lot of experience in that.</p> <p>10 Okay. The last series that I'll have, and</p> <p>11 then we'll turn it over to board members. I notice in</p> <p>12 your resume, in your cover letter, you say that not</p> <p>13 technically proficient in digital mapping software,</p> <p>14 which is -- a big part of this job is working with</p> <p>15 software.</p> <p>16 But you do have experience with computers.</p> <p>17 But can you walk us through a little bit of your</p> <p>18 experience with computers? Like, this is a large</p> <p>19 numbers job, also. Have you worked with Excel</p> <p>20 spreadsheets and --</p> <p>21 MS. MORSE: Oh, yeah, I can do -- I can do an</p> <p>22 Excel spreadsheet. I can do any number of Microsoft</p> <p>23 Office -- I'm familiar with that.</p> <p>24 I've learned different databases. We work in</p> <p>25 Razors Edge at the university, which is a donor</p>	<p style="text-align: right;">Page 20</p> <p>1 CHAIRMAN TORGERSON: Well, members of the</p> <p>2 board, that's my five questions. Is anyone else --</p> <p>3 Marie, you have any questions?</p> <p>4 MS. GREENE: I sure do. Thank you,</p> <p>5 Mr. Chairman.</p> <p>6 Thank you, Rachel, for joining us and</p> <p>7 accepting this, and to being open to the public.</p> <p>8 I just wanted you to elaborate a little bit</p> <p>9 more on your experience in rural Alaska. You</p> <p>10 mentioned Kobuk -- Upper Kobuk area.</p> <p>11 MS. MORSE: Yes.</p> <p>12 MS. GREENE: How about the other rural</p> <p>13 communities: Bethel region, Barrow --</p> <p>14 MS. MORSE: I haven't been out to Bethel --</p> <p>15 CHAIRMAN TORGERSON: -- Bering Straits.</p> <p>16 MS. MORSE: I haven't -- mostly I've been in</p> <p>17 the Kobuk region, so the work that I have done in sort</p> <p>18 of understanding Western Alaska is that it's one of</p> <p>19 the largest places where RurAL CAP has head start</p> <p>20 centers. So I've talked to individuals when they come</p> <p>21 in. I've met with the head start people there. We've</p> <p>22 talked about what it takes to get programs off of the</p> <p>23 ground, some of the social service work that we do.</p> <p>24 Some of the conditions, you know, we've</p> <p>25 worked with building youth resiliency. So I have more</p>
<p style="text-align: right;">Page 19</p> <p>1 management, so it's a relationship -- we're a</p> <p>2 relationship database, which tracks individuals and</p> <p>3 information about individuals and contacts, things</p> <p>4 like that. Most organizations have some variation of</p> <p>5 that.</p> <p>6 We were putting together a program results</p> <p>7 database when I left RurAL CAP, so we were meeting</p> <p>8 with different software vendors about what we needed,</p> <p>9 how we needed to populate it to track all the program</p> <p>10 work that we do, all of the grant funding that we get.</p> <p>11 CHAIRMAN TORGERSON: Much on Web site work</p> <p>12 and Web site development? Any -- any experience</p> <p>13 there?</p> <p>14 MS. MORSE: I've done more about putting</p> <p>15 content on the Web site, looking on our Web site and</p> <p>16 figuring out what content needs to be there. But it's</p> <p>17 been a long time.</p> <p>18 CHAIRMAN TORGERSON: Yeah. Well, we've had</p> <p>19 one developed. I should have said it that way. But</p> <p>20 just mainly entering in our board minutes and putting</p> <p>21 content on the Web site, you --</p> <p>22 MS. MORSE: Yeah.</p> <p>23 CHAIRMAN TORGERSON: So you have</p> <p>24 experience --</p> <p>25 MS. MORSE: Yes, uh-huh.</p>	<p style="text-align: right;">Page 21</p> <p>1 of an awareness of some of the social issues of those</p> <p>2 regions than I do actual experience hanging out in</p> <p>3 those communities.</p> <p>4 MS. GREENE: The final question I have is how</p> <p>5 would you rate yourself working as a team member and</p> <p>6 with staff? For example, the chairman explained to</p> <p>7 you the number of positions we had here, but also</p> <p>8 working with the board. Do you feel that you're a</p> <p>9 team player, you're able to, you know, work pretty</p> <p>10 well with the people around you, whether it's the</p> <p>11 public or media or staff?</p> <p>12 MS. MORSE: Yes.</p> <p>13 MS. GREENE: So you rate yourself as doing a</p> <p>14 pretty good job at that?</p> <p>15 MS. MORSE: I think that's an interesting</p> <p>16 question because I think there are times when an</p> <p>17 executive director, even when it's a little small</p> <p>18 staff, needs to lead, right, needs to make decisions</p> <p>19 or execute a plan or do things that require.</p> <p>20 So can I build a team? Yes. Can I get a</p> <p>21 staff to work together? Yes. Can I build consensus?</p> <p>22 Yes.</p> <p>23 MS. GREENE: Okay. Thank you.</p> <p>24 MS. MORSE: Yes.</p> <p>25 MS. GREENE: Thank you very much. That's all</p>

<p style="text-align: right;">Page 22</p> <p>1 I have.</p> <p>2 CHAIRMAN TORGERSON: Okay. Mr. Holm.</p> <p>3 MR. HOLM: Thank you, Mr. Chairman.</p> <p>4 Rachel, thank you for coming in.</p> <p>5 I'm kind of curious. It's probably a</p> <p>6 two-part question. But what do you expect to do with</p> <p>7 this short-term job? And that's part of it.</p> <p>8 And the other part of it is, why do you want</p> <p>9 to do it?</p> <p>10 MS. MORSE: Well, I was going to ask you guys</p> <p>11 a few more questions about the first part of -- of</p> <p>12 that question.</p> <p>13 MR. HOLM: Well, you do have a job now,</p> <p>14 correct?</p> <p>15 MS. MORSE: I do have a job.</p> <p>16 MR. HOLM: And so my -- my underlying</p> <p>17 question is, when people want to change positions or</p> <p>18 jobs, first thing you want to do is, I've learned in</p> <p>19 business that I want to find out if somebody wants to</p> <p>20 do something, okay?</p> <p>21 MS. MORSE: Uh-huh.</p> <p>22 MR. HOLM: Okay? It's not a position.</p> <p>23 Position is useless. I want somebody who can</p> <p>24 accomplish something.</p> <p>25 So what do you expect to accomplish?</p>	<p style="text-align: right;">Page 24</p> <p>1 is out there. So this was out there when I started</p> <p>2 looking. And I think it's an interesting, amazing</p> <p>3 opportunity. Only a few people are going to get to</p> <p>4 really be in the nuts and bolts of how this happens.</p> <p>5 MR. HOLM: I appreciate that.</p> <p>6 Can I have follow-up?</p> <p>7 CHAIRMAN TORGERSON: Mr. Holm.</p> <p>8 MR. HOLM: So my question then would be, what</p> <p>9 would you do if you were offered the job at the</p> <p>10 university, would be a full-time job, on the 1st of</p> <p>11 June? Because you realize we are not going to</p> <p>12 probably be able to do anything completely until after</p> <p>13 the supreme court renders its decision.</p> <p>14 CHAIRMAN TORGERSON: She may not be aware of</p> <p>15 that.</p> <p>16 MR. HOLM: Which may not -- which may not</p> <p>17 affect us, may affect us. But whatever. But we don't</p> <p>18 want to go through the process and do it all and then</p> <p>19 have to redo it again, so --</p> <p>20 MS. MORSE: Sure.</p> <p>21 MR. HOLM: So what if -- what if the 1st of</p> <p>22 June you get this job, are you -- are you going to</p> <p>23 leave?</p> <p>24 MS. MORSE: I think I need a better</p> <p>25 understanding maybe of your timeline.</p>
<p style="text-align: right;">Page 23</p> <p>1 MS. MORSE: I expect to be part of something</p> <p>2 historic that actually gets through and makes a</p> <p>3 difference. I mean, this is going to impact how</p> <p>4 Alaska makes decisions. I think it's an amazing thing</p> <p>5 to be a part of.</p> <p>6 I plan to learn a lot. I plan to increase</p> <p>7 the people that I know and the contacts and</p> <p>8 understanding how decisions get made and move through</p> <p>9 the state. I expect to get more exposure than I have</p> <p>10 in my current job, is part of it.</p> <p>11 I'm in an interim position. It'll end in</p> <p>12 June, and so I'm interviewing for a number of jobs,</p> <p>13 including the full-time position at the university</p> <p>14 that will replace my interim position.</p> <p>15 But one of the things that I've always liked</p> <p>16 about the positions that I have had is the opportunity</p> <p>17 to be part of change. I'm usually one of the first or</p> <p>18 second employees hired to sort of get things going,</p> <p>19 and I'm really focused on how things work.</p> <p>20 Systematically, how do you make things work? How do</p> <p>21 you make decisions happen? How do you move things</p> <p>22 through? So I have an opportunity to be a strong</p> <p>23 candidate where I am, that's true.</p> <p>24 But it's also an opportunity, because I'll</p> <p>25 have to change either way, to take a look at what else</p>	<p style="text-align: right;">Page 25</p> <p>1 MR. HOLM: Well --</p> <p>2 CHAIRMAN TORGERSON: Well --</p> <p>3 MR. HOLM: Go ahead, Mr. Chair.</p> <p>4 CHAIRMAN TORGERSON: I'm sorry. I was just</p> <p>5 going to say that his referral to the supreme court is</p> <p>6 the United States Supreme Court, not the Alaska</p> <p>7 Supreme Court.</p> <p>8 MS. MORSE: Right.</p> <p>9 CHAIRMAN TORGERSON: But they have before it</p> <p>10 for consideration a test brought by the state that</p> <p>11 challenges Section 5 of the Voting Rights Act.</p> <p>12 MS. MORSE: Right.</p> <p>13 CHAIRMAN TORGERSON: If they, in fact, throw</p> <p>14 that out -- whatever their ruling is, about the time</p> <p>15 when this board will start, we'll know what they have</p> <p>16 to get done. We know we have to draw a map. But if</p> <p>17 the Voting Rights Act is found to be unconstitutional,</p> <p>18 or however they rule, then -- then it certainly</p> <p>19 changes the --</p> <p>20 MS. MORSE: Right.</p> <p>21 CHAIRMAN TORGERSON: -- approach that we have</p> <p>22 done in the past. Because then our major controlling</p> <p>23 document would be the Alaska Constitution --</p> <p>24 MS. MORSE: Right.</p> <p>25 CHAIRMAN TORGERSON: -- and not -- not the</p>

<p>Page 26</p> <p>1 federal law or the federal -- well, we're always under 2 the federal constitution. 3 And so what Mr. Holm is referring to is we 4 haven't set our schedule yet, but we had considered 5 meeting for a period of time in April or maybe early 6 May, and then -- and then finishing that process, and 7 then come back right after the supreme court rule, 8 maybe in July or August or something, and then get to 9 work. 10 I mean, it has -- really doesn't have much -- 11 I means you still -- this person would still be 12 working. We're not laying them off because the 13 board's not working. Once you're here, you're here 14 until the end. But it's not -- 15 MS. MORSE: So when are you looking for this 16 position to start? 17 CHAIRMAN TORGERSON: That was one of my 18 questions for you when Mr. Holm wrapped up is when 19 could you start. But we are looking for immediate -- 20 you know, thinking that someone would have to give a 21 two-week notice or -- there are -- there are your own 22 personal procedures and things you want to do with the 23 company you're working for now. 24 MS. MORSE: Right. 25 CHAIRMAN TORGERSON: And we're not -- as you</p>	<p>Page 28</p> <p>1 that's if everything goes nice and the Court rules in 2 an expeditious manner. 3 And we have no control of anything after it 4 leaves this board. I mean, the court schedules and 5 things of this nature is what I'm talking about. 6 MS. MORSE: Right. 7 CHAIRMAN TORGERSON: And more than likely the 8 decision would probably be from the trial court back 9 to the supreme court, and that just takes time. So 10 our best guess is we might have approval from the 11 Department of Justice sometime mid-February, first of 12 February, something like that. 13 MS. MORSE: So -- 14 CHAIRMAN TORGERSON: In which case if the 15 Court had ruled -- let me just finish. 16 MS. MORSE: Yeah, yeah, yeah. 17 CHAIRMAN TORGERSON: -- then there would be a 18 couple -- couple of months in closing down the office 19 and making sure everything is all done. 20 So you'd be here probably until the end of 21 June, or this position would be here until the end of 22 June. So that would be my best guess. 23 MS. MORSE: So, Jim, I guess I would say if I 24 moved forward in this position, I would be -- probably 25 drop out of the candidacy of the other position. I</p>
<p>Page 27</p> <p>1 mentioned, there's some familiarity probably for 2 anybody they hire to actually come up to speed on 3 software, maybe the Open Meetings Act, you talked 4 about going to a class or something like that. 5 MS. MORSE: Right. 6 CHAIRMAN TORGERSON: So it's -- we are 7 interested in as soon as possible for the director to 8 start. 9 MS. MORSE: And you're anticipating it's 10 about a year; is that right? I mean, no promises, but 11 you're anticipating the process is about a year? 12 CHAIRMAN TORGERSON: I'm anticipating it'll 13 be pretty close to a year, yes. 14 MS. MORSE: Okay. 15 CHAIRMAN TORGERSON: But again, you know, if 16 the water's parted and the supreme court said we 17 didn't do that bad a job anyway, it would be a couple 18 of months. But that isn't going to happen. I mean, 19 we're -- it looks like we're back before the trial 20 judge in Fairbanks whenever we start doing our work. 21 MS. MORSE: Sure. 22 CHAIRMAN TORGERSON: I've done a timeline, 23 and basically if everything lines up perfectly, we 24 might have the Department of Justice approval, 25 according to this, sometime first of February '14, and</p>	<p>Page 29</p> <p>1 mean, you can only have one job, one big job. And so 2 there wouldn't be a way to accommodate both, I don't 3 think. It would be a choice. 4 MR. HOLM: Thank you. That's all I have, 5 Mr. Chairman. 6 CHAIRMAN TORGERSON: Okay. Thank you. 7 Mr. Brodie, do you have any? 8 MR. BRODIE: No. 9 CHAIRMAN TORGERSON: PeggyAnn, do you have -- 10 MS. MCCONNOCHIE: Just -- I'm not talking 11 about the people aspect of it. 12 MS. MORSE: Sure. 13 MS. MCCONNOCHIE: It's also a lot about 14 numbers and data. How comfortable are you with 15 numbers and data, interpreting, putting together, 16 reviewing, learning new software? For example, this 17 Arc software program that we have, that I'm going to 18 guess is much like the one used in the company that 19 you have because it's the Arc software. 20 So how comfortable are you with learning 21 something new and working through that aspect of the 22 job? 23 MS. MORSE: I'm comfortable learning new 24 things. I'm comfortable learning new technology. 25 I've (indiscernible) spreadsheets before.</p>



<p style="text-align: right;">Page 30</p> <p>1 So what kind of numbers are you talking 2 about? 3 MS. MCCONNOCHIE: For example -- if I could 4 continue. 5 CHAIRMAN TORGERSON: Go ahead. 6 MS. MCCONNOCHIE: It's some -- I'm going to 7 presume, since I don't know for certain, but the 8 company that you are a partner in currently, which is 9 the Blue Skies Solutions, you say you do GIS training 10 and project consulting. So you're around it to some 11 degree. 12 So learning that new software program quickly 13 and getting proficient enough to get with it, how 14 comfortable are you in that situation? 15 MS. MORSE: Well, let me be clear that I'm 16 not the person who does those trainings. 17 MS. MCCONNOCHIE: Right. That's why I'm 18 asking. 19 MS. MORSE: Yeah. I'm -- I'm comfortable -- 20 so my question is, taking people who aren't -- don't 21 use that software already and training them up to a 22 level of proficiency, so that they can make the maps 23 themselves, that's what you're asking for, right? 24 MS. MCCONNOCHIE: No. Because we've all 25 learned it and have to use it.</p>	<p style="text-align: right;">Page 32</p> <p>1 that, all of them. 2 MS. MORSE: Right. 3 CHAIRMAN TORGERSON: But other members have. 4 And our GIS expert and executive director became very, 5 you know, good at also doing that. So I guess what 6 we're saying, it's a teachable skill. 7 MS. MORSE: Yeah. 8 CHAIRMAN TORGERSON: And Peggy asked 9 questions, are you a quick learner, and you answered 10 that. 11 MS. MCCONNOCHIE: Yeah, thank you. 12 CHAIRMAN TORGERSON: So I'm not asking you 13 again. And I think that's where she was trying to go 14 with it. 15 MS. MORSE: Well, I'm just curious. There's 16 no -- you don't have the GIS support that the state -- 17 from the state? There's no -- 18 CHAIRMAN TORGERSON: We're totally autonomous 19 from the state. We have the state -- you know, we are 20 an independently created board by the constitution. 21 We are -- state pays our bills and that's about it. 22 That's why we have our own separate counsel -- Michael 23 is not a state employee. He is the board's counsel -- 24 our own software, our own servers, blah, blah. 25 MS. MCCONNOCHIE: We've had a GIS --</p>
<p style="text-align: right;">Page 31</p> <p>1 So now you're coming in. And my hope would 2 be you'd be able to learn it and be able to use it as 3 well as those of us around this table who have done so 4 much drawing. So are you comfortable with learning 5 the software for yourself and being able to draw for 6 yourself? 7 MS. MORSE: Yes. 8 MS. MCCONNOCHIE: Great. 9 CHAIRMAN TORGERSON: I would say it's a 10 complicated piece of software, but it's relatively 11 user friendly. Once -- there are many fields that you 12 can make things happen and go and all that. It's a 13 learning experience, but it's something that -- 14 MS. MCCONNOCHIE: We all learned it. 15 CHAIRMAN TORGERSON: We all learned it. 16 Well, I can't say that I'm proficient at it if we're 17 having a test. Particularly all the different fields 18 that you can click on and, you know, turn off this 19 application and turn this one -- 20 MS. MORSE: Right, turn off the layers. 21 CHAIRMAN TORGERSON: There might be a hundred 22 applications on that software that you can do 23 different things with -- 24 MS. MORSE: Right. 25 CHAIRMAN TORGERSON: -- that I have not used</p>	<p style="text-align: right;">Page 33</p> <p>1 CHAIRMAN TORGERSON: Although we do have -- 2 we borrow a GIS expert from the Department of Labor. 3 MS. MCCONNOCHIE: But it's still us who have 4 been drawing. We've been doing the actual 5 manipulating. 6 MS. MORSE: Wow. 7 MS. MCCONNOCHIE: So that's why I asked. 8 Because you coming in, we'd want you also to be able 9 to learn the software and work with us. 10 MS. MORSE: Sure. That makes -- now your 11 question makes a lot of -- a lot more sense to me. 12 MS. MCCONNOCHIE: Okay. 13 MS. MORSE: But it's interesting that -- 14 interesting because that's such a technical skill, to 15 have all the board learn a technical skill like that 16 and then -- 17 MS. MCCONNOCHIE: I love that stuff. 18 MS. MORSE: Okay. 19 CHAIRMAN TORGERSON: Well, quite honestly, 20 it's a process that we wanted to nurture, to where the 21 individual ideas of board members would mesh together 22 in a plan at the end. So I might draw one and 23 Marie -- 24 MS. MORSE: So everybody draws their own map? 25 CHAIRMAN TORGERSON: Then when we come</p>

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<p style="text-align: right;">Page 34</p> <p>1 together to do that -- and a little bit is because of</p> <p>2 the Open Meetings Act, we can't -- you know, two of us</p> <p>3 can help draw maps --</p> <p>4 MS. MORSE: Yeah, but not three.</p> <p>5 CHAIRMAN TORGERSON: -- but not three. We</p> <p>6 tried that once in an open session and it didn't</p> <p>7 necessarily work that well, but I guess it did</p> <p>8 accomplish some things, but it was a little difficult.</p> <p>9 So we break up into little groups, and maybe I'll draw</p> <p>10 my own.</p> <p>11 But anyway, it is -- it has proven to be, at</p> <p>12 least in my experience here so far, that it's a good</p> <p>13 sounding board for all of the members to look at the</p> <p>14 different ideas.</p> <p>15 And our executive director also did it. He</p> <p>16 would do his, our GIS guy would do his, and then we</p> <p>17 would ask for their support to help finish up maybe a</p> <p>18 portion of the map that I was working on, so they</p> <p>19 would always make themselves available.</p> <p>20 So it's the -- a very used position with all</p> <p>21 the board members.</p> <p>22 MR. BRODIE: We don't let professionals carve</p> <p>23 up the state, just us (indiscernible).</p> <p>24 MS. MORSE: That's fair enough.</p> <p>25 CHAIRMAN TORGERSON: Did you have another</p>	<p style="text-align: right;">Page 36</p> <p>1 MS. MORSE: I love to travel. I don't mind</p> <p>2 having a job that has extensive travel in it. I've</p> <p>3 had that. But the moment's notice would be tricky.</p> <p>4 It would either work or it wouldn't.</p> <p>5 MS. GREENE: Yeah.</p> <p>6 CHAIRMAN TORGERSON: Okay. Well, again, I'm</p> <p>7 not sure there's -- how much travel is associated with</p> <p>8 this other than possibly a D.C. -- if the -- if we're</p> <p>9 still required to have pre-clearance on the plan.</p> <p>10 MS. MORSE: Sure.</p> <p>11 CHAIRMAN TORGERSON: It would be going</p> <p>12 back -- and so did you answer the question? If you</p> <p>13 did, I missed it. When -- if we -- when could you</p> <p>14 start, is -- are you going to give a two-weeks' notice</p> <p>15 with the university or are you longer out than that,</p> <p>16 or just give us a little bit of a timeline.</p> <p>17 MS. MORSE: I probably need four-weeks'</p> <p>18 notice for the university.</p> <p>19 CHAIRMAN TORGERSON: Four weeks? Okay.</p> <p>20 MS. MORSE: When are you anticipating this</p> <p>21 process wrapping up?</p> <p>22 CHAIRMAN TORGERSON: Well, we will do the</p> <p>23 interviews this afternoon and then we'll start our</p> <p>24 deliberations. I -- I can't tell you because the</p> <p>25 board's -- a board function. But I would like to have</p>
<p style="text-align: right;">Page 35</p> <p>1 question?</p> <p>2 MS. GREENE: Just a final one.</p> <p>3 CHAIRMAN TORGERSON: Yeah, go ahead,</p> <p>4 Ms. Greene.</p> <p>5 MS. GREENE: Final question I have,</p> <p>6 Mr. Chairman, is would you be able to travel at a</p> <p>7 moment's notice?</p> <p>8 MS. MORSE: That's a tricky question. Not</p> <p>9 always.</p> <p>10 CHAIRMAN TORGERSON: Well, that is a good</p> <p>11 question. Right now, in this phase we're in, I don't</p> <p>12 anticipate travel, particularly on a moment's notice,</p> <p>13 but there could be travel involved in going to</p> <p>14 Washington D.C. We have -- we have made presentations</p> <p>15 before the Department of Justice for our pre-clearance</p> <p>16 twice, and we found that to be useful in answering</p> <p>17 some of their questions about why we did this or why</p> <p>18 we did that.</p> <p>19 MS. MORSE: Right.</p> <p>20 CHAIRMAN TORGERSON: So that's not a --</p> <p>21 that's planned well in advance. And we -- it's not</p> <p>22 like tomorrow we've got to jump on a plane. As a</p> <p>23 matter of fact, I know of no travel that was really,</p> <p>24 really quick. It was all, I don't know, at least a</p> <p>25 couple-weeks' notice or whatever, so --</p>	<p style="text-align: right;">Page 37</p> <p>1 completed and have whoever wishes to hire or not hire</p> <p>2 known by this afternoon. And then --</p> <p>3 MS. MORSE: That's pretty quick.</p> <p>4 CHAIRMAN TORGERSON: -- we probably won't</p> <p>5 notify until tomorrow.</p> <p>6 MS. MORSE: Uh-huh.</p> <p>7 CHAIRMAN TORGERSON: Or maybe tonight. But</p> <p>8 I -- I'd like to call everybody, and I'll call you or</p> <p>9 one of the board members will --</p> <p>10 MS. MORSE: Sure.</p> <p>11 CHAIRMAN TORGERSON: -- but probably me, and</p> <p>12 just let you know if it's up or down, whatever the</p> <p>13 decision of the board may be.</p> <p>14 And like I said, this is something we'd like</p> <p>15 to see started sooner than later. If we can -- you</p> <p>16 know, if we find the proper candidate, we'd like get</p> <p>17 that person on board.</p> <p>18 But anyway, what I hear you saying is four</p> <p>19 weeks from the date of notification, fundamentally, or</p> <p>20 whenever you could notify, you'd need four-weeks'</p> <p>21 notice. Okay.</p> <p>22 Any other questions?</p> <p>23 We'll scratch and move to -- I guess I don't</p> <p>24 have any more. I always like to finish up with these</p> <p>25 just basically asking you if you have any additional</p>

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<p style="text-align: right;">Page 38</p> <p>1 questions for us. I know you've asked some as we went 2 along -- 3 MS. MORSE: Sure. 4 CHAIRMAN TORGERSON: -- but anything that we 5 can help you out -- 6 MS. MORSE: So what does day -- day to day 7 look like? 8 CHAIRMAN TORGERSON: What's the what? 9 MS. MORSE: Day to day. 10 MS. GREENE: Day. 11 MS. MORSE: What does -- 12 MS. GREENE: Day to day. 13 MS. MCCONNOCHIE: What happens each day, one 14 after another. 15 CHAIRMAN TORGERSON: Oh, well -- 16 MS. MCCONNOCHIE: Often we'll full -- full 17 speed ahead and dead stop. 18 CHAIRMAN TORGERSON: In the process that 19 we're currently in, day to day would be somewhere 20 working on a map, drawing a map so that the board can 21 comply with the supreme court ruling. 22 So I would say your initial week, ten days, 23 we will bring in a person to help you with the 24 software. Right now I'm thinking about our past 25 executive director. And he will walk you through and</p>	<p style="text-align: right;">Page 40</p> <p>1 shoulders, but you need -- 2 MS. MORSE: And there's good access to legal 3 counsel (indiscernible)? 4 CHAIRMAN TORGERSON: I wouldn't know about 5 good, but yeah. That's a loaded question. 6 No. Yeah, you do have -- 7 MR. WHITE: Good access to great counsel. 8 CHAIRMAN TORGERSON: We will -- we will have 9 a little training session with legal to help you out, 10 too, on a lot of different things. 11 But yeah, we would -- we would expect you and 12 encourage you to call Michael and his assistants and 13 ask your questions and work through it best you can. 14 We don't really have a filter on any of that. 15 That's -- we just expect that. 16 But so I guess that's right now why we're -- 17 why we're trying to -- why we're trying to meet the 18 supreme court's mandate, ruling, that will be -- your 19 daily job would be to get us a (indiscernible) and to 20 get us a plan and work with legal, work with whoever 21 to get us that -- to that sweet spot that we can get 22 supreme -- or actually we're going back to superior 23 court, to the trial court. But that's what we want to 24 try to do. 25 Now, my timeline, of course, has us doing</p>
<p style="text-align: right;">Page 39</p> <p>1 show you whatever. 2 And then also answer questions, like how to 3 get on a Web site, whatever, you know, all these 4 issues that are out there. And so the first -- the 5 first, you know, week or ten days would be a really 6 big learning curve for you. 7 I expect this person to also work with the 8 board to hire a second. It won't be an executive 9 assistant director, but probably a GIS person, so that 10 we would have three people to assist the board in 11 drawing, the executive director, Eric Sandberg from 12 Labor, and one other one. But that -- but the second 13 person would be a full-time (indiscernible), and the 14 Department of Labor is only when we're going and doing 15 things. 16 And so then once we get done, you need to 17 familiarize yourself with the supreme court ruling, 18 almost to the point of doing a (indiscernible) 19 analysis on the supreme court ruling and everything 20 they've said is an action item for the board to do, 21 then we want to comply with it. 22 And that's where we would look to you for 23 guidance as to what direction the board might take to 24 satisfy the order of the court. And we'll all work 25 together on that. I'm not, like, throwing it on your</p>	<p style="text-align: right;">Page 41</p> <p>1 some work in April and May, and we may push that back. 2 The board hasn't decided yet. But initially we talked 3 about doing that somewhere in that timeframe. 4 And then after the U.S. Supreme Court rules 5 in July or August, we would -- we would come and 6 actually kind of get here and stay until we formulate 7 a plan and get it all done. But we'd like a lot of 8 that thought out by our staff and executive director 9 beforehand. So however much time it takes, you know, 10 that's what you do. 11 MS. MORSE: And then the executive director 12 is an employee of the board? 13 CHAIRMAN TORGERSON: Yes. 14 MS. MORSE: They're not a state employee; 15 they're an employee of the board? 16 CHAIRMAN TORGERSON: You're paid for by the 17 state, but you are an employee of the board. All of 18 our -- all of our procedural administrative issues -- 19 there were two choices. One was it goes with the 20 legislature and the other goes with the governor's 21 office. So we are -- we have no contact with the 22 governor or any of his -- well (indiscernible) 23 administration. Only with the department, but not the 24 department -- what the hell do you call that? 25 Anyway, it's his administrative director is</p>

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<p style="text-align: right;">Page 42</p> <p>1 who we deal with, and their payroll person is who does 2 all that, through the governor's office. They arrange 3 our travel through the -- through the governor's 4 office. It's the department of administrative 5 services, I think -- 6 MS. MCCONNOCHIE: Uh-huh, yes. 7 CHAIRMAN TORGERSON: -- for the governor's 8 office. I forgot the official title. 9 Anyway, other than that, we have no action 10 with anyone or -- 11 MS. MORSE: The temporary position is no 12 benefits? 13 CHAIRMAN TORGERSON: There are benefits, but 14 I couldn't tell you about when -- how -- 15 MS. MORSE: Are they here? 16 CHAIRMAN TORGERSON: There is a timeline for 17 qualification. I don't know if anything you're doing 18 with the alumni transfers to this. It might. That 19 would be something that we would have to take a really 20 good look at and try to answer that question. I'm 21 just not qualified to answer it. 22 But it does -- it is medical and all the 23 benefits of a state employee, for as long as you're on 24 the -- on the payroll. But there is -- normally 25 there's -- I don't know what it is.</p>	<p style="text-align: right;">Page 44</p> <p>1 kind of an undefined -- I mean, we clearly know what 2 the job is, but with all these things, you know, the 3 supreme court's rulings hanging over the board right 4 now, it's -- we know there is an end, but it's not 5 very clear how we get there, when it's going to be. 6 Additional questions? 7 Okay, Rachel, I guess there's none. So thank 8 you for coming in. 9 MS. MORSE: All right. Thank you. 10 MS. MCCONNOCHIE: Thank you very much. 11 MS. MORSE: Yeah. 12 CHAIRMAN TORGERSON: We will -- we will call 13 you and let you know what the board decision is either 14 later this afternoon or tomorrow. 15 MS. MORSE: Sounds great. Thank you. 16 CHAIRMAN TORGERSON: All right. 17 MS. MCCONNOCHIE: Thank you. 18 MS. GREENE: Thank you. 19 CHAIRMAN TORGERSON: Okay. For -- what's my 20 schedule look like? 12:30. 21 MS. MCCONNOCHIE: 12:30 is the next one. 22 CHAIRMAN TORGERSON: Mary? 23 MS. CORE: Yes. 24 CHAIRMAN TORGERSON: Our next one is 12:30. 25 What did you discuss with him?</p>
<p style="text-align: right;">Page 43</p> <p>1 MS. MORSE: Right. There's a probation -- 2 CHAIRMAN TORGERSON: Thirty days, 60 days, 3 yeah. 4 MS. MORSE: -- period, all that kind of 5 stuff. 6 CHAIRMAN TORGERSON: And I don't know what 7 that is right offhand. 8 MS. MORSE: Sure. But it follows the 9 state -- 10 CHAIRMAN TORGERSON: It does exactly follow 11 the state, yes. 12 MR. WHITE: Exactly. 13 CHAIRMAN TORGERSON: Yeah. We don't have our 14 own employee manuals or any of that stuff. It follows 15 the state and their procedures on evaluating 16 employees, and stuff like that would be your job. And 17 it would be my job to evaluate you, and the board's, 18 you know, as it would work with any state employee. 19 MS. MORSE: Okay. 20 CHAIRMAN TORGERSON: Sound okay so far? 21 MS. MORSE: Yeah. Sounds interesting. 22 CHAIRMAN TORGERSON: We didn't scare you 23 away? 24 MS. MORSE: No. 25 CHAIRMAN TORGERSON: It's kind of -- it's</p>	<p style="text-align: right;">Page 45</p> <p>1 MS. CORE: He said just to leave it on mute 2 until you're ready to go back on, whatever -- 3 CHAIRMAN TORGERSON: For that long a period? 4 MS. CORE: I'll double-check with him and let 5 you know. 6 CHAIRMAN TORGERSON: And we are -- we are 7 actually going off the record at this point in time. 8 (Off record.) 9 CHAIRMAN TORGERSON: Now we're back on 10 record. I won't repeat everything else. All right. 11 I think we'll just get started. Everybody 12 ready? 13 MS. MCCONNOCHIE: Yes. 14 CHAIRMAN TORGERSON: Hi. 15 DR. HUMMEL: Hi. 16 CHAIRMAN TORGERSON: Thanks for joining us 17 today. I appreciate your taking time and working 18 through our issues of yesterday. 19 How do you want to be -- how do we address 20 you? Do you want to be called Dr. Hummel? 21 DR. HUMMEL: Laurel is just fine. 22 CHAIRMAN TORGERSON: Laurel's just fine. 23 Okay. Thank you. 24 So we have a few questions. I'll start out 25 the (indiscernible). We have about four or five</p>



<p style="text-align: right;">Page 46</p> <p>1 prepared questions, and then there's some sidebar 2 ones, and then other members will join in. 3 First I'll note for everyone that the cover 4 letter looked to me like it qualified as part of the 5 MQs for the qualifications. There are really no 6 questions to be asked about that. 7 I first want to make sure you understand 8 that -- because there apparently was some confusion as 9 to the term of this job. It is a state position, but 10 it's one that once we get our mapping drawn and 11 approved by the Court, then this board will dissolve 12 and everything will go away. It would -- we 13 anticipate a timeline of that as being sometime on -- 14 where we'd be completely done somewhere around 15 February or March of 2014, the board's work will be 16 done. And that's a whole lot of ifs. If the Court 17 approves it and if we get DOJ pre-clearance, and -- 18 Department of Justice -- and if we don't have any 19 challenges or few challenges. I mean, there's a lot 20 of ifs to that, so it could go on a little bit more. 21 Our actual timeline is to have an election 22 plan in place for the 2014 elections. And the filing 23 deadline is June 1st. And we'd like to have a 24 completed plan for -- by "completed" I mean approved 25 by the Courts and all the powers that be so that at</p>	<p style="text-align: right;">Page 48</p> <p>1 and I understand that. 2 So I guess we'll just go right into -- now, 3 we are -- we are broadcasting this interview on the 4 legislative information network, so people are 5 listening across the state. So we have the 6 information in front of us and the resume, but a lot 7 of these folks that might be listening don't. So 8 forgive me if the questions sound like you already 9 know the answer because we have the resume, so would 10 you walk us through the years of managerial experience 11 you've had and talk a little bit about supervising 12 staff and that kind of thing, your experience in the 13 past? 14 DR. HUMMEL: Sure. I have 30 years of 15 management and leadership experience. 16 And for those who haven't read my resume, I 17 retired last summer from a career in the United States 18 Army. I was 20 years an intelligence officer, and 19 then was selected for a tenured faculty position in 20 the Department of Geography and Environmental 21 Engineering at West Point, and so I kind of switched 22 tracks and became -- I became an educator, a leader, 23 and a program manager at West Point. 24 I have worked in a wide variety of positions, 25 both leadership positions and staff positions. And</p>
<p style="text-align: right;">Page 47</p> <p>1 least 30 days prior to, and earlier if possible, but 2 at least 30 days prior to the election itself. 3 And then the job would consist of, you know, 4 then working here in the offices, closing it down, and 5 basically this is all state things and, you know, 6 archiving records and just kind of administrative 7 procedure stuff. 8 And so the main reason I'm saying this is at 9 best it might be a year or two months, or whatever 10 June or July might be, that unless there's something 11 happen again through the courts, that -- whatever, 12 it's -- so it's not a full-time position basically. 13 DR. HUMMEL: I recognize the irony that the 14 better of a job you do, the faster you put yourself 15 out of work. 16 CHAIRMAN TORGERSON: Well, yeah, it's my job 17 to put you out of work. No. It's -- there are a lot 18 of -- there's a lot of moving parts to this and the 19 majority of them we do not control. So the board 20 would still be a board and be consummated. It would 21 not dissolve itself until we get the final ruling from 22 the court. 23 So -- but again, I -- some of the -- some 24 folks had indicated that they thought it was a 25 full-time position, so I just want to make that clear,</p>	<p style="text-align: right;">Page 49</p> <p>1 that includes stints in operations and intelligence 2 and security directorships, director of operational 3 intelligence here in Alaska, at the Alaskan command, a 4 company command, the Eagle River position where I 5 supervised 190 people, grew two layers of subordinate 6 leaders, and those people had -- were in 13 different 7 occupational specialties. 8 I am a geographer by my -- by education, and 9 my specialty is in human geography. 10 Geographers seek to understand human systems, 11 as they are a raid on space. So geographers -- human 12 geographers want to understand culture and people's 13 connection to place. 14 And specifically my doctoral studies focused 15 on Alaskan geography. I was very interested in 16 understanding better how the U.S. military figured 17 into the development of Alaska during the Cold War era 18 and -- and I wanted to see from a perspective of 19 politics, development into statehood, economics, 20 demographics, and even the built environment, how the 21 Alaska of today, or the today of the 2000 era, which 22 is when I was conducting this research, how it was 23 affected by the U.S. military, the militarization, if 24 you will, of the landscape. 25 And so when I became a doctoral candidate and</p>

<p style="text-align: right;">Page 50</p> <p>1 had completed all my course work at the University of 2 Colorado, we moved from Boulder back to Alaska so that 3 I could spend 18 months traveling all over the state 4 and discovering the 435 different military 5 installations that existed around the state, and 6 trying to categorize them, in terms of how much impact 7 they had on Alaska both then and now. 8       Along the way, I became really interested in 9 kind of a sideline of the research, and that is the 10 complicated relationship that the military and the 11 Alaska Native people had. And I came back a few times 12 to that theme and looked into, among other things, the 13 environmental spoiling that the military was 14 responsible for during the Cold War years and the 15 medical experiments, and some of the other ways that 16 the Alaska Native people's rights were infringed, and 17 really how that colored the relationship in the Alaska 18 Territorial Guard, of the National Guard, and how that 19 relationship has changed over time. And I was happy 20 to be able to publish and do some presentations in 21 that area. 22       So I wouldn't call myself an Alaskan scholar, 23 necessarily, but I would say that, you know, a small 24 piece of what there is to know about Alaska, I -- I 25 studied with -- with vigor and hopefully made some</p>	<p style="text-align: right;">Page 52</p> <p>1 Leadership. 2       I worked a lot in high-stress situations. 3 I've worked in Iraq. I've worked in Afghanistan on 4 two different occasions. I've worked with a lot of 5 marbles on the table, and it really doesn't phase me. 6       I've also worked a lot in positions that 7 required decisive leadership. And I believe that this 8 position requires some leadership, but probably more 9 of an advisory capacity, but certainly in terms of 10 putting a great staff together and having them work 11 synergistically, the leadership piece is very 12 important. 13       And certainly being decisive is important 14 because this is all about timelines. And I have come 15 to appreciate that if you have a choice of a hundred 16 percent solution really late or a 95 percent solution 17 right now, that the timeline is very important to 18 adhere to. 19       I believe that I'm a persuasive oral 20 communicator. I certainly have a lot of experience in 21 oral communications, whether it be briefings, 22 presentations, teaching. 23       I've also been involved in some legislative 24 advocacy at the national level. And that came when I 25 was a board member of the Association of American</p>
<p style="text-align: right;">Page 51</p> <p>1 inroads into the geographic community and opened some 2 people's eyes to the complexity really that is Alaska. 3       I have worked also in advisory capacities. 4 And I think that's important, and it's germane to the 5 relationship between an executive director of a board 6 such as this. I've done a lot of staff work, and that 7 staff work, whether it be operations and human 8 relations or intelligence, requires giving advice, 9 giving consultancy, giving opinions, when it's asked 10 for and in the right kinds of ways, with discretion. 11       And most especially being an operation -- 12 excuse me, an intelligence operator, being in the 13 field of intelligence requires some deft movement 14 because you're always trying to predict the future in 15 chaotic circumstances. So I feel that that sort of 16 professional activity really posits one well for 17 working in environments where there's constant change. 18       I have worked as an external consultant to 19 translate geographic knowledge into sound policy, and 20 I've -- I've been a consultant to the Los Angeles 21 Times, to the U.S. African Command, to the Woodrow 22 Wilson Institute for International Scholarship and 23 Environmental Change and Security Division, to the 24 Assistant Secretary of Defense for Operational Energy, 25 and to the Army War College Center for Strategic</p>	<p style="text-align: right;">Page 53</p> <p>1 Geographers. It's a 10,000-member professional 2 organization, and I was in an elected position and 3 worked on a small committee on some very specific 4 projects that involved us getting involved in 5 legislative advocacy. 6       One of them was trying to reconstitute the 7 Asian Center for Geospatial Information after the 2010 8 earthquake, so we actually traveled to Haiti. We 9 traveled to Washington in order to get Department of 10 State and some other government entities involved. 11       And I also performed legislative advocacy 12 during a project that we did to bring more regions of 13 the world into the geographic community, specifically 14 in Africa. 15       I think I'm a persuasive written 16 communicator, and I know that's really important for 17 this job, to be able to take complex things and write 18 them succinctly and understandably. My resume has a 19 list of publications of -- like I brought to leave 20 with you two books that I co-edited, and I have 21 markers -- actually they're Tundra cartoons, but they 22 mark a couple of items that I wrote at the beginning 23 of the book. 24       One is an introduction and another is a 25 prologue. And what I tried to do was to take</p>

<p style="text-align: right;">Page 54</p> <p>1 something that was really complex and make it not only 2 understandable but really interesting, because I was 3 trying to get people to read the rest of the book. So 4 you can have a look at it, and if I failed, don't hire 5 me. But if I succeeded, please consider it. 6 I have a lot of experience building and 7 retaining excellent staffs. And I don't know if 8 there's staff hiring to be done with this position. I 9 infer that there may be. And my belief is that you 10 hire for attitude and energy and intelligence and you 11 can train for skills. 12 So if certain things are required and 13 somebody maybe is not up to snuff on a couple of them 14 but they show the proclivity to learn quickly, but I 15 think usually that trumps a lazy or a bored person 16 to -- who might have a particular skill. 17 I believe in -- in treating teams very well, 18 and I tend to build close and trusting relationships 19 with my colleagues, both the people who work with me 20 and people in the next foxhole, like independent 21 counsel or other people with whom my professional life 22 can depend. 23 I've done a lot of coalition building in my 24 career, and that's been really difficult in some 25 environments. And I think the first thing to</p>	<p style="text-align: right;">Page 56</p> <p>1 extremely difficult. And I would say 95 percent of 2 the people involved in the work didn't believe that it 3 should happen, and yet it happened. 4 And I believe that I was able to cajole 5 people by appealing to, "This is what's in it for you" 6 or "This is the big picture. Can we maybe get past 7 what you don't like about it and think about what this 8 would bring for Afghanistan's future?" 9 I operate with discretion and judgment. I 10 have had to operate in classified environments in the 11 field of intelligence. And in classified 12 environments, you have to know the difference between 13 what you can share and what you can't share. And I 14 think in this position, the only difference is here 15 there's a category of what you have to share, maybe 16 what you should share, what you can't share. There 17 are things that have to be shared with the public, and 18 I'm very aware of that. And I think that's as it 19 should be. 20 I come from a climate, a work culture where 21 ethics are very valued. And I hold the highest 22 ethical standards, and I believe respectful 23 communications can incur all the time, regardless of 24 how vested one is and what one believes or how tough 25 things get.</p>
<p style="text-align: right;">Page 55</p> <p>1 recognize when you're trying to build a coalition is 2 that everybody has a different version of what they 3 perceive to be the ground truth. And from that person 4 or that group's perspective, that is the truth. 5 But there are all these different facets of 6 truth. And I think that understanding everybody's 7 point of view is important, but that you should -- you 8 can't let that stymie the process of making the best 9 decision that you can in the time allotted. 10 I also believe that I have what's called 11 emotional intelligence, and emotional intelligence is 12 understanding other people, understanding what other 13 people value, understanding how other people look at 14 the world, and gleaning a little bit about what 15 they're thinking, whether they're not saying what 16 they're thinking, or even if they're saying something 17 else that you believe is not really in line with what 18 they're thinking. 19 An example of some coalition building that I 20 had to do under extremis was in Afghanistan, I was put 21 in charge of all the programs that were to lead to 22 bringing the first women into the corp of cadets of 23 the National Military Academy of Afghanistan. 24 And if that sounds like just an astounding, 25 unbelievable idea, it did to them, too. It was</p>	<p style="text-align: right;">Page 57</p> <p>1 I'd say a big difference is I always have 2 operated where there is an enemy, and the enemy is a 3 group of people. And here there is no enemy, other 4 than a suboptimal product. The people are certainly 5 not an enemy. The press is not an enemy. The people 6 are the stakeholders. The people are who we serve, 7 and the press is an important conduit to that. 8 My educational background is not just in 9 geography, but I also have a bachelor's degree in 10 systems engineering, and systems engineers are astute 11 program managers. And I think that, sir, one of the 12 things you mentioned was about shutting things down in 13 the end. I think what has to occur at every step 14 along the way is executive director really needs to be 15 assessing about what needs to be reorganized for the 16 next time around, because we know that unless Alaska 17 is no longer a covered jurisdiction, this is going to 18 happen again. It's going to happen every ten years. 19 And it would be a shame if we reinvented the wheels 20 every time in ways that maybe we could have 21 forestalled with some -- with some measured thought 22 about reorganizing for the future. 23 I also have a master's degree in strategic 24 leadership from the Army War College, and strategic 25 leadership is really all about being able to astutely</p>



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<p style="text-align: right;">Page 58</p> <p>1 lead and manage complex public organizations. So I 2 feel very qualified for the position, and it's 3 exciting. I think that it's a natural position for a 4 geographer. 5 And I understand, as we discussed, that the 6 better you do your job, the faster you're out of work. 7 And that's okay, too. 8 CHAIRMAN TORGERSON: Well, thank you for 9 that. You about interviewed yourself. You answered a 10 lot of our questions or my questions right up front. 11 DR. HUMMEL: Well, that's good. 12 CHAIRMAN TORGERSON: Before I go on, I just 13 want to thank you for your service. You have an 14 incredible resume and dealing with military and 15 keeping us safe. 16 DR. HUMMEL: That was my honor. 17 CHAIRMAN TORGERSON: Okay. I just had a note 18 that I need to call back into the LIO because there is 19 a terrible echo on the line, so just stand where we're 20 at for a moment and I will disconnect and reconnect to 21 the LIO. 22 (Pause.) 23 CHAIRMAN TORGERSON: Is -- is your report on 24 Alaska available? Is that something you've published, 25 I could find in a book?</p>	<p style="text-align: right;">Page 60</p> <p>1 again. 2 ALEX: Okay. I will put you through again. 3 CHAIRMAN TORGERSON: Thank you. 4 ALEX: You're welcome. 5 DR. HUMMEL: It's very warm in here. 6 CHAIRMAN TORGERSON: It is warm in here. 7 MR. HOLM: It's warmer when you're talking. 8 CHAIRMAN TORGERSON: Okay. We -- 9 AUTOMATED VOICE: Portions of this meeting 10 may be recorded. 11 CHAIRMAN TORGERSON: I think -- it don't say 12 hit pound, so I think we're okay. 13 We're still on record, so we will continue on 14 with our interview with Dr. Hammel (as spoken). 15 MR. HOLM: Hummel. 16 CHAIRMAN TORGERSON: Hummel. I'm sorry. I'm 17 daydreaming again here. 18 So I want to ask these questions as they're 19 down here, even though you touched on some of this, 20 but just to make sure that -- because we're scoring 21 these questions. 22 I know you're a geographer, but give us a 23 quick rundown of the broad knowledge of the geographic 24 regions and cultural diversity of the people of 25 Alaska, your experience in that.</p>
<p style="text-align: right;">Page 59</p> <p>1 DR. HUMMEL: You may be able to find it 2 online. 3 CHAIRMAN TORGERSON: Okay. 4 DR. HUMMEL: And if not, I can -- 5 CHAIRMAN TORGERSON: That just seems to be 6 fascinating to be able to read as a kind of a quasi 7 Alaska history book. 8 MR. HOLM: I grew up listening to 9 (indiscernible) radio, listening to Radio Free Moscow 10 as a boy, and Glenn Air Force Base at that time we had 11 right next to our homestead (indiscernible). And so 12 (indiscernible) right after (indiscernible) pretty 13 intense around Fairbanks. 14 DR. HUMMEL: Well, believe it or not, 15 nobody -- nobody had the whole story of how the 16 military changed Alaska. I mean, a lot of people had 17 anecdotal information and they would say, yeah, 18 (indiscernible) or -- nobody had ever gathered it all 19 in before and analyzed it. 20 ALEX: Legislative teleconference, this is 21 Alex. 22 CHAIRMAN TORGERSON: Alex, this is the Alaska 23 Redistricting Board. We were told -- we disconnected 24 because we were told we had an echo on the line and 25 were asked to call back in to start our teleconference</p>	<p style="text-align: right;">Page 61</p> <p>1 DR. HUMMEL: Sure. Well, I'm primarily a 2 human geographer, and during my dissertation research, 3 when I spent 18 months up here, and also in another 4 project that I embarked on after my dissertation 5 having to do with education and Alaska Natives, I got 6 to travel a lot around the state. 7 And I was able to meet with some Alaska 8 Native leaders, and also some leaders in the Anchorage 9 community, as well as folks around the state who were 10 just interested in military history. So I'm not sure 11 if this was, like, a quiz type question, like to talk 12 about ANILCA or talk about the various types of Alaska 13 Natives and where they live or just if you're asking 14 me do I feel like I have a pretty good knowledge of 15 physiographic regions, climate. 16 CHAIRMAN TORGERSON: Member Greene will 17 probably ask -- she has asked (indiscernible) 18 questions. But I think we just want a comfort level. 19 And you covered this in your opening 20 statements, too, but just that you understand the 21 geographic regions of the state. And if you did the 22 work on 400, or whatever it was, military -- 23 DR. HUMMEL: 435. 24 CHAIRMAN TORGERSON: -- installations around 25 the state, I'm sure you've got a good knowledge of it.</p>



<p>Page 62</p> <p>1 And you know, just cultural diversity, to understand 2 that. 3 On so I'm not sure that -- like I said, I 4 think you've already answered a lot of that. Members 5 may have a follow-up question to that, but I think 6 I'll just go to the next one. 7 Knowledge of the state's travel policies, 8 open meetings requirements, and the Administrative 9 Procedure Act. Most of -- looks like most of your 10 work is with the United States government. 11 DR. HUMMEL: Right. 12 CHAIRMAN TORGERSON: And so do you have some 13 knowledge of those three issues? 14 DR. HUMMEL: I do, but only what I've been 15 able to research online. And I'm not really sure, 16 other than operational knowledge, which I don't have. 17 I have not worked in the environment where it's 18 important to know these regulations and laws. But 19 I've read them and they seem pretty clear cut. 20 And I know as well that, you know, we have a 21 counsel to always bounce questions off, make sure that 22 we would all be operating in accordance with all the 23 right statutes and regulations. 24 So I've never worked in the environment of 25 these, but I've -- I was able to find them all online,</p>	<p>Page 64</p> <p>1 GIS courses. I have not taught in that area but I 2 have used them in my work. 3 Most especially Esri products: ArcView, 4 ArcGIS 3D Analyst, ArcData Interoperability Extension. 5 And I -- at one time I was fairly proficient with 6 MapInfo products. That's made by Pitney Bowes. 7 And I have a passing familiarity with a 8 product called LizardTech. LizardTech is the company, 9 but it makes GeoExpress. And I actually worked on a 10 project where we did LiDAR compressions, laser imaging 11 detection and ranging, so sort of like radar with 12 laser. And I'm familiar with the GIS software that 13 compresses those signatures and makes maps from it. 14 I'm not sure what the State of Alaska uses, 15 and I would have to get reacquainted with whatever 16 software you were using. And I would hope that there 17 is a GIS specialist on staff who is an expert 18 mapmaker. It would take me a little bit to get back 19 there, but I have worked in Cartography 04. 20 CHAIRMAN TORGERSON: And since you brought it 21 up, I'll just inject that what our plan would be is 22 that -- that our new director would hire a GIS person 23 to be part of the staff, and then we have one that we 24 have used in the past that is with the Department of 25 Labor currently, and we've -- of course, we don't have</p>
<p>Page 63</p> <p>1 and I don't really -- they seem pretty straightforward 2 to me. 3 CHAIRMAN TORGERSON: And we have a lot of 4 help through other agencies that we deal with that 5 helps you out with a lot of this stuff, but it is a 6 question that we use to score. 7 The next question that I have you've already 8 answered, so I -- but I do want to say it for the 9 record, and that was experience with staff, as a 10 member of a staff or state or federal board, and you 11 did -- you did that well in your opening remarks. 12 So the next piece would be a little bit on 13 the technical skills. A lot of work here deals with 14 numbers and, you know, making Excel spreadsheets up, 15 working with the mapping software that we have, and 16 drawing maps, and that kind of thing. 17 Can you walk us through a little bit of 18 experience in that line, please? 19 DR. HUMMEL: Sure. I've taught quantitative 20 research methods, so I'm very familiar with statistics 21 and SSPS software, which is a statistical software 22 package for research. 23 I've taught qualitative research methods, as 24 well. So like ethnographic interviews -- bless you. 25 I haven't -- I've taken computerized cartography and</p>	<p>Page 65</p> <p>1 dates to -- we'll just start drawing maps. But 2 fundamentally he would be available to us, too. 3 So we would have one that's part time when 4 we're actually drawing and one full time on staff. 5 And we would -- we would look to our new director to, 6 you know, do the hiring and so forth of that position. 7 DR. HUMMEL: These skills are really 8 perishable, so really it either would need to be 9 someone who's either working with the latest thing on 10 the market or somebody just coming out of school. And 11 usually with that stuff they (indiscernible) better. 12 CHAIRMAN TORGERSON: Well, it sounds like you 13 know your way around a computer pretty well. 14 DR. HUMMEL: I do. 15 CHAIRMAN TORGERSON: We all expect -- we all 16 learned the mapping software that we have, or at least 17 most of the components of it. They're probably -- 18 there's a lot of interactive programs that are built 19 into the program. I can't say I used them all, but -- 20 I'm not sure anybody has. But we -- the director 21 would draw maps and assist us in drawing map, and that 22 kind of thing. 23 DR. HUMMEL: Do you use Arc products? 24 CHAIRMAN TORGERSON: Yeah. 25 DR. HUMMEL: Oh, okay.</p>

<p style="text-align: right;">Page 66</p> <p>1 CHAIRMAN TORGERSON: Yes, that's exactly. 2 And so what about Web site design and work? 3 Do you have any familiarity with that? 4 DR. HUMMEL: Some. But to be honest, in the 5 Department of Defense, by the time we were heavily 6 invested in Web technology, I was of the rank where 7 people normally just said, "Step aside, ma'am, I'll 8 take care of it," because I would mess things up. 9 So if it -- if it came to making ancillary 10 teaching products like PowerPoint or spreadsheets, I'm 11 a whiz at that stuff. But beyond that, not so much. 12 I've worked in HTML a slight bit. 13 CHAIRMAN TORGERSON: Well, we won't have to 14 design any programs. I'm sure that you know your way 15 around (indiscernible), if I can learn the software. 16 DR. HUMMEL: At that point, a staff member 17 would be teaching me. 18 CHAIRMAN TORGERSON: I just have one other 19 question and then I'll open it up for the board, and 20 basically that has to do with do you have any 21 constraints on when you might start, or can you give 22 us a -- I think you said you're not currently working, 23 so maybe a two-week notice isn't an issue. But just 24 to give us an idea that if we said, "Laurel, you're 25 the person," when can we --</p>	<p style="text-align: right;">Page 68</p> <p>1 an officer, I assume? 2 DR. HUMMEL: Yes. 3 MR. HOLM: I'm curious as to what a human 4 geographer is versus a demographer. I'm familiar with 5 demographer. When I was in college I took courses in 6 demography. 7 DR. HUMMEL: Okay. 8 MR. HOLM: But I'm not exactly sure what a 9 human geographer does. 10 DR. HUMMEL: Thank you for the question, 11 first of all. 12 <b>A -- let's talk about a population</b> 13 <b>geographer, which is one type of a human geographer.</b> 14 <b>So human geography is a really broad field. And there</b> 15 <b>is population geography, medical geography, cultural</b> 16 <b>geography. There's all sorts of, like, subfields.</b> 17 <b>So since you're familiar with what a</b> 18 <b>demographer is, which is a person who studies -- we</b> 19 <b>call it happening, matching, and dispatching -- birth</b> 20 <b>rates, fertility rates, mortality rates, marriage</b> 21 <b>rates, those sorts of statistics about major -- you</b> 22 <b>know, major human events, a population geographer</b> 23 <b>studies all those things in the context of a specific</b> 24 <b>place and uses that information to get a wholeness</b> 25 <b>state sense of what is it -- what's going on in this</b></p>
<p style="text-align: right;">Page 67</p> <p>1 DR. HUMMEL: Right. 2 CHAIRMAN TORGERSON: -- or think you might -- 3 DR. HUMMEL: I have a trip I've committed to, 4 a Lower 48 -- I think it's the first week of April. 5 And it has to do with support to the Alaska Air 6 National Guard. 7 And aside from that, I'm open. 8 CHAIRMAN TORGERSON: And how long would that 9 trip be? 10 DR. HUMMEL: I'd have to check the dates, but 11 I should be complete by the middle of April. 12 CHAIRMAN TORGERSON: I just wanted a general 13 idea. So that sounds like it'd probably be close to 14 four weeks from now or something, or somewhere in that 15 category, three-and-a-half, four weeks. Okay. I 16 wasn't trying to nail you down to a date. 17 DR. HUMMEL: No. I understand -- I 18 understand you're on a tight timeline, obviously. 19 CHAIRMAN TORGERSON: Okay. Board members, do 20 you have questions for Dr. Hummel? 21 Mr. Holm. 22 MR. HOLM: Thank you, Mr. Chairman. 23 Thank you for your service. 24 DR. HUMMEL: Thank you, sir. 25 MR. HOLM: A couple of questions. You were</p>	<p style="text-align: right;">Page 69</p> <p>1 place and how is it different in another place. 2 For example, I worked in population geography 3 in Africa. So we're trying to use the fertility 4 rates, yeah, how many -- how many children per woman, 5 how many babies that women have. And we're trying to 6 determine whether that has an impact on civil wars, on 7 accessibility of water, of sustainability of land, and 8 then in turn whether those things are an accurate 9 predictor of whether a country is going to be stable 10 or more prone to falling apart or making war on a 11 neighbor. 12 So whereas a demographer cares about the 13 statistics of how many babies are born alive and dead 14 and how long do people live, a population geographer 15 cares about the numbers, but then takes that a couple 16 of steps further to -- to analyze how those numbers 17 of -- of things having to do with population affect a 18 place and the way that people live, how secure they 19 are, how stable they are, how their economy can grow 20 or not. So that's one type of a human geographer. 21 MR. HOLM: And so can I follow up? 22 CHAIRMAN TORGERSON: Oh, certainly, go ahead, 23 Mr. Holm. 24 MR. HOLM: So my question would be then, from 25 your understanding of what we do, how does that impact</p>

<p>Page 70</p> <p>1 what you want to end up with in your -- at the end of 2 the day? 3 I know you gave us a little ending process 4 where you were -- you were interested in making sure 5 we weren't reinventing the wheel year to year or every 6 ten-year cycle, but what do you expect that you would 7 be able to accomplish in this job in the -- in the 8 intervening year, or whatever it's going to take? 9 DR. HUMMEL: Well, I think that the mission 10 of this board is to draw legislative maps that are 11 fair, as fair as possible to every Alaskan, and 12 legally defensible, both in terms of the state 13 constitutional redistricting principles and the 14 federal redistricting principles. 15 And so as I understand it, part of that has 16 to do with, for example, relative socioeconomic 17 integration. And so understanding how people make a 18 living here versus how people make their living over 19 here or how many people live in a particular place, 20 these are all factors that go into trying to 21 delineate, you know, where are these boundary lines -- 22 where should these boundary lines move, or should they 23 move at all. 24 And of course the trick is that there's a 25 tension there, that if you apportion the lines</p>	<p>Page 71</p> <p>1 according to one of those factors and maybe you 2 violated some other principle over here. 3 And so I think that it's -- it's a matter of 4 trying to determine the best fit, and not all of those 5 categories are equally important. I know that there's 6 been some -- some discussion about what's more 7 important, the federal mandates or the state mandates. 8 And so there would have to be -- we could say maybe a 9 wait attached to certain -- certain redistricting 10 criteria. 11 And actually statistically it's very 12 interesting because you probably could make a program 13 out of it all and weight the different principles 14 differently and let the computer make the decision. 15 But of course, it probably wouldn't work out 16 very well because it also says that you have to keep 17 the physical geography in mind, right? 18 MR. HOLM: Contiguous. 19 DR. HUMMEL: Right, contiguous. And you 20 know, if you can, along a river boundary or a mountain 21 boundary. 22 So that's where I think that the geographical 23 background could help, because you're really talking 24 about a whole bunch of geographic themes, the themes 25 being the population, you know, the geographic, the</p>	<p>Page 72</p> <p>1 physiography and the social, what kind of people live 2 here, and the economic, what do they do for a living, 3 to try to weight all of that data to come up with the 4 best fit boundary line. 5 MR. HOLM: Thank you. 6 CHAIRMAN TORGERSON: Other questions? 7 MS. GREENE: Mr. Chairman, I have a couple. 8 CHAIRMAN TORGERSON: Mrs. Greene, go ahead. 9 MS. GREENE: I also want to express my 10 appreciation. Thank you for joining us, and very 11 interesting what you have shared and how you responded 12 to the questions that were asked. 13 I notice the list here that you have -- and 14 you had mentioned the relationship with Alaskan 15 Natives during the Cold War, and also in 2001, you 16 know, working with ATN and the university. 17 So this is telling me that you had gone out 18 to rural Alaska, you mentioned with the National 19 Guard, you know, the study that you did, the research. 20 Could you elaborate a little bit more on 21 where all that took you? Would it be just a certain 22 region or certain places in rural Alaska or a number 23 of different regions and different communities? 24 DR. HUMMEL: I know I thought about boning up 25 on that this morning, trying to remember all the names</p>	<p>Page 73</p> <p>1 of the places that I went. 2 I went to Barrow, and I went to Nome, and I 3 went to Shemya, and I went to Adak. I went to Bethel. 4 I went to Aniak. I went to -- I went to Southeast. I 5 went to Hoonah, Siska -- Siska -- Sitka -- 6 MS. GREENE: Could I just follow up -- 7 DR. HUMMEL: -- Cordova -- 8 MS. GREENE: Thank you. And so when you were 9 at those communities, did you meet with the local 10 leadership or how -- just give me an idea of how you 11 approached the work that you did -- 12 DR. HUMMEL: Yes, ma'am. 13 MS. GREENE: -- with the leadership. 14 DR. HUMMEL: Well, first of all I had to let 15 somebody know that I was there with a backpack and a 16 camera and the note-taking equipment, why I was there, 17 because in some cases I had to ask for permission on 18 to private property. 19 And I was also interested in, among other 20 things, how, for example, a community like Anderson, 21 which is near Clear Air Base -- I was there -- and how 22 maybe people have taken derelict structures and 23 borrowed construction material from them and put them 24 on their houses. And so I was actually taking 25 pictures of houses, going into schools.</p>
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<p style="text-align: right;">Page 74</p> <p>1 And so I also asked around and always tried 2 to meet with people who had knowledge of when the 3 military was there. So I met a lot of elders who 4 could talk to me about the community's relationship 5 with the military facility when the military was 6 there. 7 MS. GREENE: Okay. Thank you. And the final 8 question I have, Mr. Chairman, is I notice one that 9 you have listed here. In 2001, you're actually using 10 an Inupiaq word in this listing here, so that 11 (indiscernible). I just want to express that. And 12 you know, alliqusat (phonetic). So during this 13 research, you learned what that meant. 14 DR. HUMMEL: Yes, ma'am. I got interested 15 in -- in alliqusat because I met a woman at graduate 16 school who had done her master's degree research up in 17 Nunavik and she was a climatologist, so that was 18 studying climate change. 19 And what bothered her was that she was 20 researching with all these western scientists and they 21 had thermometers and, you know, dipsticks and first -- 22 First Nation people would come and try to talk to them 23 about reindeer herds, for example. 24 We know the climate is changing. Here's why 25 we know, because our way of life depends on it.</p>	<p style="text-align: right;">Page 76</p> <p>1 was -- it was well received. 2 MS. GREENE: Very good. Thank you. I 3 appreciate your responses. 4 CHAIRMAN TORGERSON: That's interesting. 5 PeggyAnn, questions? 6 MS. MCCONNOCHIE: You kind of trumped my 7 question by saying you already knew or you had some 8 experience with some of the different type of mapping 9 software. 10 And the Arc is something that -- I'll make a 11 statement and then just ask you to elaborate -- each 12 one of us learned how to work it. I happen to be a 13 software junkie, so I found it absolutely fascinating 14 to go and learn it. 15 So you have no problem with going back and 16 becoming familiar with Arc again in order to be able 17 to help us with mapping? 18 DR. HUMMEL: I would definitely have to blow 19 some cobwebs out of my brain, but -- 20 MS. MCCONNOCHIE: So would I at this time. 21 DR. HUMMEL: But I've used it before, and I 22 think that those sorts of things, like software, the 23 more you get more comfortable with it the easier it 24 gets, and then you're no longer scared and you realize 25 how powerful it really is.</p>
<p style="text-align: right;">Page 75</p> <p>1 Western scientists didn't really want to listen to 2 that. 3 And so she came back to grad school for her 4 doctorate degree and she said: I want to focus on 5 Native ways of knowing and how Native ways of knowing 6 can inform traditional western science. 7 And so I picked up on that idea because it 8 was a wonderful one. And so I do the project wherein 9 I got a lot of input from Alaska Native leaders about 10 how the curriculum in public schools in their villages 11 could be done better. And we all agreed that if you 12 took, say, the concept of a fish wheel and we use it 13 to teach math and geometry and biology and art and 14 literature -- you can write a fish wheel haiku -- that 15 it keeps students interested, it keeps families 16 interested, and it engages them in something we call 17 learning communities, which is instead of sitting in 18 one class and learning this thing, you learn 19 synergistically in a lot of different fields about 20 something that really matters to your culture. 21 And so I developed that project and I was -- 22 I was very gratified that a lot of people thought it 23 was a good idea and that some of the schools even 24 started incorporating some Native ways of knowing into 25 the curriculum. It wasn't rocket science, but it</p>	<p style="text-align: right;">Page 77</p> <p>1 MS. MCCONNOCHIE: Thank you. 2 CHAIRMAN TORGERSON: Bob, do you have any 3 questions? Okay. Anybody else have any questions? 4 I think I'm -- I don't have any, either. So 5 I really want to thank you for coming in. 6 Oh, actually, I do. Do you have any 7 questions for us? I'm sorry I didn't ask that part. 8 DR. HUMMEL: Actually I came in with a few, 9 but they were answered really by you. 10 CHAIRMAN TORGERSON: Okay. 11 DR. HUMMEL: I want to thank you all for your 12 service because I understand that you are volunteered 13 in a service to the people, and there's no greater 14 work than that. Although sometimes I'm sure it seems 15 thankless, I would like to thank you very much for 16 what you do for Alaska. 17 CHAIRMAN TORGERSON: Thank you. 18 MS. GREENE: Thank you very much. 19 MS. MCCONNOCHIE: Thank you, Doctor. 20 CHAIRMAN TORGERSON: Okay. Then what we will 21 do is our next -- oh, by the way, I will call once the 22 board makes their decision and let you know, so it'll 23 be -- 24 DR. HUMMEL: Okay. 25 CHAIRMAN TORGERSON: -- just yes or no or</p>



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<p style="text-align: right;">Page 78</p> <p>1 whatever the board decides. So I'll probably do that 2 subject to some resume checks and some other things we 3 need to do -- or not resume, but references, that kind 4 of stuff. 5 So thank you for coming in, and we really 6 appreciate it. 7 We are now going to stand at ease until 1:30. 8 Let me see, make sure I got this right. Oh, 1:20. 9 MS. GREENE: 1:20. 10 CHAIRMAN TORGERSON: I guess maybe we won't. 11 It's only two minutes away, so we'll just -- we'll 12 just continue right on through. 13 MR. HOVE: I -- I have time if you want to 14 take time. 15 CHAIRMAN TORGERSON: No, no. You're spot on. 16 I was thinking 1:30. I didn't know. 17 MS. GREENE: It's 1:20. 18 MS. MCCONNOCHIE: 1:20? 19 MS. GREENE: Yep. 20 MS. MCCONNOCHIE: Sounds good to me. 21 CHAIRMAN TORGERSON: Quite an interesting 22 person. Holy cow. 23 MS. MCCONNOCHIE: She does a case study -- or 24 did a case study at West Point on my great uncle, who 25 was a commandant that was (indiscernible).</p>	<p style="text-align: right;">Page 80</p> <p>1 And so if that all -- and that's if we get 2 treated -- I shouldn't say treated, but that's if 3 everything happens in a pretty expedited manner, that 4 the trial court rules, and if we go to the supreme, 5 that they key us up pretty quickly, and neither one of 6 them, you know, hold off for a long period of time. 7 We do have Christmas and New Year's in there, and 8 that's a lot -- I mean, last year just shut us down 9 there for a little while. But my thought is we would 10 have a plan to the trial judge by September -- the end 11 of August, basically. And so I'm thinking that would 12 work out fine. 13 So after we work on the whoever we choose for 14 executive director, then we'll work on closing the 15 office down, maybe another (indiscernible). Like I 16 said, we just kind of guess that it might be somewhere 17 around the end of June, probably into next fiscal 18 year, maybe into July. 19 And so there was some confusion with other 20 applicants about their thought process on this might 21 be a full-time thing, but I just want to make it 22 really clear that it's not. 23 I have about five questions that I'd like to 24 ask, and then we'll open it up to board members for 25 them to ask. And I know that we have your resume in</p>
<p style="text-align: right;">Page 79</p> <p>1 CHAIRMAN TORGERSON: Really? 2 MS. MCCONNOCHIE: Five-star general. 3 CHAIRMAN TORGERSON: Okay. Remember, we're 4 still live, still recording. 5 DR. HUMMEL: (Indiscernible.) 6 (Indiscernible background conversation.) 7 CHAIRMAN TORGERSON: As soon as we get the 8 committee back in, we'll start, Brian, so -- 9 MS. GREENE: Join us. 10 CHAIRMAN TORGERSON: Yes. Please move up to 11 the table and maybe that'll inspire them. 12 So I might just start with giving you the 13 overview I've talked with everybody about, Brian. 14 MR. HOVE: Sure. 15 CHAIRMAN TORGERSON: So the board -- you 16 understand this is a temporary job? I've seen you in 17 the audience before, so you are probably mostly aware 18 of that. We anticipate this timeline for completion 19 and for this position being available probably until 20 June of '14 or somewhere around there. 21 As soon as we -- or as soon as the Court 22 signs off on everything, the board will actually 23 dissolve, but on a practice run of the timeline, I -- 24 I did have possible completion in January and in DOJ 25 pre-clearance sometime in February.</p>	<p style="text-align: right;">Page 81</p> <p>1 front of us, but we are teleconferencing this on the 2 legislative network and other people may not be 3 purview to all this information, so if it sounds 4 redundant, just go ahead. When we talk about 5 explaining it, let everybody know. 6 So the first one is to explain -- or give us 7 a little background of the years of managerial 8 experience and supervision of staff. 9 MR. HOVE: Okay. And as you mentioned, the 10 resume does indicate that my background is in banking. 11 I started my career with National Bank of Alaska 12 several years ago, '89. 13 My first assignment was in Juneau, and that's 14 where I met PeggyAnn, as a matter of fact. 15 After that I went to Delta Junction as branch 16 manager, where I had direct supervisory responsibility 17 over six individuals. 18 And then from there to Fairbanks. There were 19 three of us in the commercial lending department in 20 the main branch of the NBA downtown. We had three 21 loan secretaries that worked for us. 22 When NBA merged with Wells Fargo, the three 23 of us in that department decided individually that we 24 preferred to work for a small bank, so one went to 25 Mount McKinley, one went to Denali State Bank and I</p>

<p style="text-align: right;">Page 82</p> <p>1 ended up at Northrim.</p> <p>2 I was very happy at Northrim there in</p> <p>3 Fairbanks. Bankers oftentimes are asked to volunteer</p> <p>4 to be treasurers for various organizations, or in</p> <p>5 this -- in my case, an individual who was going for</p> <p>6 the state senate in 2002. He ended up winning that</p> <p>7 seat.</p> <p>8 The -- this opened up an opportunity that</p> <p>9 frankly I hadn't even anticipated when I volunteered</p> <p>10 to be the treasurer for Ralph's campaign. I was very</p> <p>11 happy working with the banking industry at Northrim.</p> <p>12 But it did open up a door for me in a different venue,</p> <p>13 and I took a leap of faith and went to work for Ralph</p> <p>14 in Juneau.</p> <p>15 The first two or three weeks I was wondering</p> <p>16 if I made the right decision. The learning curve was</p> <p>17 pretty steep. We got over that. I think we did</p> <p>18 pretty well.</p> <p>19 2006 we -- voters had a different idea</p> <p>20 regarding that district, went in a different</p> <p>21 direction. I went back to work for Northrim</p> <p>22 ultimately, and then in 2011 my wife and I moved to</p> <p>23 Anchorage. Supervisory specifically, again, would be</p> <p>24 the experience I had in Delta Junction managing the</p> <p>25 Delta Junction branch, but then in Juneau with Ralph.</p>	<p style="text-align: right;">Page 84</p> <p>1 Juneau. I probably wouldn't -- had I not gone to work</p> <p>2 for NBA, I probably wouldn't have visited and spent as</p> <p>3 much time in Southeast as what I did. The same is</p> <p>4 true for other areas of the state.</p> <p>5 I was fortunate to be called upon to serve an</p> <p>6 interim roll in Barrow and in Kodiak. So I spent</p> <p>7 about a month in both places. And, you know, Kodiak</p> <p>8 and Barrow both are places that you might not have</p> <p>9 a -- they're not on the road system, so you might not</p> <p>10 have a normal ability to get there and see them.</p> <p>11 Having the opportunity to live there for even a month,</p> <p>12 I took advantage of it and saw as much of it as I</p> <p>13 could.</p> <p>14 And then of course working in the</p> <p>15 legislature, you get a pretty -- you get to immerse</p> <p>16 yourself in issues around the state. Even if you</p> <p>17 don't visit those areas, you have a better</p> <p>18 understanding I think of what's important.</p> <p>19 CHAIRMAN TORGERSON: Okay. Next question is</p> <p>20 explain your knowledge of the state's travel policy,</p> <p>21 the open meetings laws and regulations, and the</p> <p>22 Administrative Procedure Act. Have you worked with</p> <p>23 any of them, or other things you might want to add?</p> <p>24 MR. HOVE: Well, travel policy, I know that</p> <p>25 the state of course has a travel policy. As a</p>
<p style="text-align: right;">Page 83</p> <p>1 Of course, we had staff of three. Two of us</p> <p>2 had a lot of experience. Sharon Clark had a lot of</p> <p>3 legislative experience. I had a lot of experience</p> <p>4 outside the private sector. So we didn't have a</p> <p>5 typical structure in that office. Being a chief of</p> <p>6 staff I understand is a big deal for some offices.</p> <p>7 For us it wasn't. Our job was to do what Ralph needed</p> <p>8 to have done.</p> <p>9 CHAIRMAN TORGERSON: Okay. Next question</p> <p>10 that I have is walk us through and explain your</p> <p>11 knowledge of the geographic regions of our state and</p> <p>12 the cultural and diversity of the people of Alaska.</p> <p>13 MR. HOVE: Okay. The -- I've been a resident</p> <p>14 for 33 years. And you know, as a young guy, you know,</p> <p>15 the diversity of Alaska probably isn't as important.</p> <p>16 But over a period of time, you start to pick up</p> <p>17 experiences.</p> <p>18 And for me, I moved to Fairbanks in September</p> <p>19 of 1980, went to school at Tanana Valley College, and</p> <p>20 ultimately went to UAF. You start to pick up</p> <p>21 (indiscernible) class with different people. You</p> <p>22 start to pick up there is a world out there that is</p> <p>23 just a little bigger than (indiscernible).</p> <p>24 Working for NBA opened that up quite a bit.</p> <p>25 Again, as I mentioned, my first assignment was in</p>	<p style="text-align: right;">Page 85</p> <p>1 practical matter, in our office in the legislature,</p> <p>2 Sharon handled all of the travel, or the senator did.</p> <p>3 But the -- you know, just some basic things,</p> <p>4 like keep track of receipts. There's a -- there's a</p> <p>5 per diem issue involved, because some limitations on</p> <p>6 the -- you know, what can be expensed, how much, so on</p> <p>7 and so forth.</p> <p>8 The open meetings is part of the</p> <p>9 administrative procedure, and of course as judiciary</p> <p>10 committee chair, that was an important function for</p> <p>11 us, and for me as an aid to that committee. We do</p> <p>12 require to host the committee's activities well in</p> <p>13 advance, usually a week, what we were going to be</p> <p>14 looking at for the next week. We'd hand that in to</p> <p>15 the secretary in a timely manner. So it was a time,</p> <p>16 date, and place, an agenda situation.</p> <p>17 (Indiscernible.)</p> <p>18 CHAIRMAN TORGERSON: No, I don't think so.</p> <p>19 Last -- well, I have a couple more questions,</p> <p>20 but the -- your experience as a staff member to a</p> <p>21 state or federal board, have you ever -- I didn't see</p> <p>22 it on a resume, but we've been asking everybody the</p> <p>23 same question. But have you ever been staff to a</p> <p>24 state board or federal board?</p> <p>25 MR. HOVE: Have not.</p>


<p>Page 86</p> <p>1 CHAIRMAN TORGERSON: Can you walk us through 2 your general knowledge of computer skills and maybe 3 even the mapping part? I think you're familiar with 4 the mapping software that we use or you've seen it 5 being used. And a little bit on the technical skills 6 that you might bring to this position, and maybe even 7 touch on Excel spreadsheets and that -- or just 8 general knowledge of your computer skills. 9 MR. HOVE: Certainly. The -- one of the 10 things that was important to me going through school 11 was use of the computer. I don't know how people did 12 it, frankly, in the '70s. And the use of a word 13 processor was just a valuable thing. 14 I started off on -- going through business 15 school with a program called Lotus 1-2-3, which itself 16 was invaluable. And then, of course, transitioned 17 into the Microsoft product. The -- from there, you 18 know, PowerPoint is pretty self-explanatory. It's not 19 that difficult. 20 I use other products, as well. One of my 21 advocations, which occasionally I make a couple of 22 bucks, is photography, which means Photoshop pretty 23 heavily. 24 Now, Photoshop is a pretty robust piece of 25 software. The software that the board uses with</p>	<p>Page 88</p> <p>1 able to -- even if we may disagree occasionally, we 2 can't be disagreeable. And I think that that's one of 3 the things that our office was able to do, and I think 4 that that's evidenced by the success -- one way to 5 measure success -- there are a number of ways in the 6 legislative world, but one of the ways is the number 7 of bills that we're able to work and get through the 8 system, and you can't do that unless you have people 9 that are willing to go along with you. 10 And it was a group effort among everybody in 11 our office. But also was a committee aid. You know, 12 you're going to have people on a committee that -- 13 that, you know, are -- may wear a different stripe. 14 But it's important to be able to work with everybody. 15 And I think -- I'm proud of the fact that if 16 you talk to the folks (indiscernible) while we were 17 there, I think that again they'd probably tell you 18 that, yeah, there were things that maybe they didn't 19 agree with, but I don't think that they can ever say 20 that those things involved people in our office. 21 CHAIRMAN TORGERSON: How about drafting press 22 releases and kind of the administrative side of the 23 job? Have you done that? I assume you have. 24 MR. HOVE: Yeah. We had occasion to, you 25 know, draft press releases. You know, I didn't</p>
<p>Page 87</p> <p>1 respect to mapping, I imagine, is also very robust. I 2 don't have any direct experience using it, and I 3 understand that that is one of the things that the 4 board is interested in, is -- 5 CHAIRMAN TORGERSON: Would you consider 6 yourself a fast learner on the software skills? Or 7 maybe "fast" is not the proper word, but are you 8 capable of being taught? 9 MR. HOVE: I like to think I am. 10 CHAIRMAN TORGERSON: Well, we've all learned 11 how to do it, which we've talked about before, so I 12 don't -- it's a specialty piece of software, but it's 13 rather user friendly, my opinion. 14 Can you give us an example of how you might 15 build consensus with -- with members of the board if 16 there was an issue or with your staff? Have you -- I 17 know you've managed staffs, so that's got to be part 18 of it. But tell us -- give us an example. 19 MR. HOVE: Well, one of the things that -- 20 you know, and I know that everybody around this table 21 understands this. The -- one of the things that I 22 learned how to do while I was in Juneau was to be able 23 to work with people of -- you know, that have 24 different points of view, and you had to. We're all 25 working in the same environment, and you have to be</p>	<p>Page 89</p> <p>1 specifically mention it in the resume, but you know, 2 the media is not something that is new to me. 3 My father was a broadcaster for many, many 4 years in Fairbanks. My wife is in the newspaper 5 business (indiscernible). So we work -- I had 6 frequent contact with the media. I understood what it 7 is that they were -- their job is. And when it comes 8 to specific items like press releases, I know what 9 goes into a press release. 10 CHAIRMAN TORGERSON: And then I'm going to 11 open it up to the board, but just -- if you're chosen 12 for this position, how soon could you start from the 13 time that we announce that you've been -- or give you 14 a call, or whatever? Is it -- do you have a waiting 15 period or something going on that you need to -- 16 MR. HOVE: I can start the next day. 17 CHAIRMAN TORGERSON: Okay. Great. 18 Committee members, questions? 19 MS. GREENE: Mr. Chairman? 20 CHAIRMAN TORGERSON: Yes, Ms. Greene. 21 MS. GREENE: The previous applicants I had 22 asked to express some experience in rural Alaska, and 23 you covered -- stated that brought you to Kodiak and 24 to Barrow, so I was glad to hear that, and then 25 being -- working, you know, in Juneau as a -- with the</p>

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<p style="text-align: right;">Page 90</p> <p>1 legislature got you familiar with the entire state, 2 including rural Alaska; is that correct? 3 MR. HOVE: Yeah. And, you know, I mentioned 4 the Barrow and Kodiak experience. And the context, of 5 course, I had the chance to spend a fairly good period 6 of time there, more than what most probably would just 7 on a casual basis. 8 And then also being in the banking industry, 9 of course, it requires you to have an understanding 10 of, you know, the socioeconomic elements, you know, 11 beyond Barrow and Kodiak, though, I've been all over 12 the state, (indiscernible), just got back from Nome 13 Tuesday. 14 MS. GREENE: Okay. 15 MR. HOVE: Been to Adak. 16 You know, and then, of course, you know, I'm 17 not going to go into every place that I 18 (indiscernible), because that's pretty easy. 19 MS. GREENE: Thank you. That's all I have, 20 Mr. Chairman. 21 CHAIRMAN TORGERSON: Okay. Under your resume 22 of branch manager in Delta, you talk about developed 23 business in Eagle and Tok. Can you expand on that a 24 little bit? Was that for your own business or for the 25 banking business?</p>	<p style="text-align: right;">Page 92</p> <p>1 MR. HOVE: Yes. 2 MR. HOLM: I'm curious as to what you 3 anticipate will be the end product of if you're -- if 4 you're hired, what would be your end product that you 5 would like to end up with? 6 Or I guess maybe I could make it -- most 7 folks have talked about what they envisioned as -- as 8 at the end of the process, and I just would like to 9 have you tell me what you think you're going to do if 10 you do this. 11 MR. HOVE: Well, you know, executive 12 director, obviously take my direction from the board. 13 My -- you know, as I mentioned in my cover 14 letter, the impression -- the -- the few times -- I 15 had a good ten meetings, my impression was 16 (indiscernible) very involved in assisting the board. 17 And there is a line there, you know. There are five 18 members of the board, according to the constitution, 19 that were charged with coming up with the plan. And 20 then from there, it's staff's responsibility to assist 21 (indiscernible). 22 Did I get to your question? 23 MR. HOLM: That's fine, yeah. That's fine. 24 You don't have to expound upon it. I just mean you 25 understand that you're going to be drawing plans? You</p>
<p style="text-align: right;">Page 91</p> <p>1 MR. HOVE: Oh, no, that was for the bank. 2 CHAIRMAN TORGERSON: All right. So you have 3 been up to Eagle? 4 MR. HOVE: Oh, yeah. At the time there 5 was -- and it still is, but there is a federal 6 requirement known as the Community Reinvestment Act. 7 And every branch manager was required to, on an annual 8 basis, describe the -- basically the outreach efforts 9 that they were supposed to do within their -- their 10 business sphere. 11 And with the Delta branch, you know, we were 12 kind of out there on our own, and it was a fairly 13 large geographical area that we were responsible for, 14 of which Tok, Paxson, and Eagle were part of. 15 So yeah, I've been to Eagle several times, 16 obviously through Tok, and then in between there, 17 Chicken, and you know, up and down to Paxson, and so 18 on. 19 CHAIRMAN TORGERSON: Beautiful drive up 20 there. 21 Other questions, Bob or Jim? 22 Jim, Mr. Holm. 23 MR. HOLM: Yeah, thank you for coming, Brian. 24 Nice to see you again. See you somewhat frequently, 25 but not as frequently as we used to see each other.</p>	<p style="text-align: right;">Page 93</p> <p>1 understand that those plans have to meet certain 2 criteria that we -- we are forced into doing by the 3 state constitution and by the federal constitution if 4 certain things happen? 5 MR. HOVE: Sure. 6 MR. HOLM: And then it's also -- because you 7 know, we've all had to learn from our -- we've all had 8 to learn how to draw. You don't know that yet, but if 9 you had to learn how to draw and do those things, 10 you'd realize that they have to comport with all the 11 stricture that's put on us by the legal profession. 12 MR. HOVE: Yeah. And as there are 13 constraints involved, some of which are contradictory. 14 MR. HOLM: Do you work well with the legal 15 folks? I mean, you don't have any problem talking 16 with them about -- 17 MR. HOVE: No. 18 MR. HOLM: We have some trouble with ours, 19 but -- 20 MR. WHITE: Listening to them, yeah. 21 CHAIRMAN TORGERSON: Following directions, 22 but -- 23 MR. HOLM: Thank you, Mr. Chairman. 24 CHAIRMAN TORGERSON: Okay. Other questions? 25 MS. MCCONNOCHIE: No. People took parts of</p>



<p style="text-align: right;">Page 94</p> <p>1 my questions, so I don't even get to ask a question. 2 I'm so upset. 3 MR. WHITE: Mr. Chair. 4 CHAIRMAN TORGERSON: Yes. 5 MR. WHITE: May I (indiscernible)? 6 CHAIRMAN TORGERSON: Huh? 7 MS. MCCONNOCHIE: My question had to do with 8 since we were all the people who learned how to draw 9 and were drawing, would you be willing and able to go 10 in and learn the software and draw along with all of 11 us? 12 MR. HOVE: Yes. I anticipate that that would 13 be a requirement. Otherwise I -- yeah. There's no 14 question about that. 15 MS. MCCONNOCHIE: Well, I'll state it for the 16 record, even though these guys stole portions of it. 17 CHAIRMAN TORGERSON: So, Brian, do you have 18 any questions for us, anything that I haven't 19 answered? Just fire away and we'll try to answer 20 them. 21 MR. HOVE: You know, I -- as I mentioned, I 22 try to keep up with a lot of what the board has been 23 doing. And I know that you have a difficult job. I 24 don't have any specific questions for you, 25 Mr. Torgerson.</p>	<p style="text-align: right;">Page 96</p> <p>1 the language. 2 CHAIRMAN TORGERSON: Well, let's see. We 3 don't have to conduct interviews. 4 MS. MCCONNOCHIE: No. But I'll make a motion 5 to go into executive session to discuss litigation 6 strategy, advice of counsel, and then also to 7 deliberate on the interviews. 8 CHAIRMAN TORGERSON: On the applicants. 9 MS. GREENE: Uh-huh, I'll second it. 10 CHAIRMAN TORGERSON: Thank you. 11 Mr. White, does that cover us for what we 12 need to do? 13 MR. WHITE: I believe it does. 14 CHAIRMAN TORGERSON: Okay. 15 MR. WHITE: I just want to make one thing 16 clear. The advice of counsel would relate only to 17 litigation strategy. 18 MS. MCCONNOCHIE: Correct. 19 CHAIRMAN TORGERSON: Yeah. I wrote that 20 wrong. Okay. With that, we are going off for a brief 21 recess, and we're going off the teleconference and we 22 will come back on a little bit later. 23 Thank you for listening. So we're off there 24 and we're -- 25 (Off record.)</p>
<p style="text-align: right;">Page 95</p> <p>1 I understand the difficulties the board is 2 under, and there's some pressure, as well. And I -- 3 you know, I believe that I can -- I can assist in 4 helping us get where we need to be. Otherwise I would 5 not have applied. I don't want to waste anybody's 6 time. 7 MS. GREENE: Great. Thank you. 8 CHAIRMAN TORGERSON: Yes, thank you very much 9 for putting up with our issues and coming in today. 10 It was very helpful. 11 What we'll do is the board will start our 12 deliberation, and I will -- I would call you with the 13 board's decision either tonight or tomorrow, and let 14 you know what they -- what has been decided. And it 15 may be after we call some references and some other 16 things, but we have -- we have to deliberate a little 17 bit and then go to the next -- kind of just the 18 administrative stuff, moving on to higher -- not 19 higher -- whatever. 20 So with that, I am going to disconnect on the 21 teleconference. The board will -- I'll entertain a 22 motion to go into executive session. 23 And, PeggyAnn, if you're going to make that 24 motion, I think you can -- 25 MS. MCCONNOCHIE: Yes, I would make it per</p>	<p style="text-align: right;">Page 97</p> <p>1 CHAIRMAN TORGERSON: Okay. This is the 2 Alaska Redistricting Board. We are back on record. 3 The time is 3:14 on the afternoon of the 14th. 4 The board just recessed out of executive 5 session. We were in executive session for two 6 reasons: Litigation strategy from our legal counsel 7 and also to consider applicants for the executive 8 director position. 9 I will say that the board took no action on 10 the applicants in the executive session for that 11 position. And -- well, that's it. So -- 12 MS. MCCONNOCHIE: Mr. Chairman. 13 CHAIRMAN TORGERSON: PeggyAnn. 14 MS. MCCONNOCHIE: I'd like to make a motion 15 that we approve the chairman filling the GIS 16 positions. 17 MR. HOLM: Second. 18 CHAIRMAN TORGERSON: Okay. It was motioned 19 and seconded that open authorization be given to the 20 chairman to fill the GIS position. Is there a 21 discussion on the motion? Is there opposition to the 22 motion? 23 Okay. Hearing none, let the record show that 24 it was a 5-0 in favor, and we will start that process. 25 The next thing on the agenda is board member</p>

<p style="text-align: right;">Page 98</p> <p>1 comments. Does anybody have a comment they'd like to 2 make at this time? 3 MS. MCCONNOCHIE: No. 4 CHAIRMAN TORGERSON: Okay. Then the next 5 item is the next meeting date. 6 And I don't know what we're going to do 7 there. I guess it'll be -- my thought would be 8 sometime in mid-May, but I will send out e-mails to 9 everyone to try to get their good dates that work for 10 you. We're thinking -- I was thinking about a 11 mid-April meeting, but I don't think that would come 12 together at this point, so we'll look at the -- 13 sometime in May for us to get together. 14 And, Mr. White, we don't need to take any 15 action on anything you're working on. 16 MR. WHITE: I don't believe so, Mr. Chairman. 17 CHAIRMAN TORGERSON: I think we already -- 18 MR. WHITE: Everything's already gone 19 through. 20 CHAIRMAN TORGERSON: We already did all that, 21 yeah. 22 Then is there anything else to come before 23 the committee? 24 Hearing none, we will stand in adjournment. 25 The time is 3:17. And again, it's on the 14th. So we</p>	<p style="text-align: right;">Page 100</p> <p>1 TRANSCRIBER'S CERTIFICATE 2 I, Jeanette Blalock Starr, hereby certify 3 that the foregoing pages numbered 1 through 99 are a 4 true, accurate, and complete transcript of Alaska 5 Redistricting Board meeting held March 14, 2013, 6 transcribed by me from a copy of the electronic sound 7 recording, to the best of my knowledge and ability. 8 Dated this the 1st day of April 2013. 9 10  11 12 Jeanette Blalock Starr, Transcriber 13 14 15 16 17 18 19 20 21 22 23 24 25</p>
<p style="text-align: right;">Page 99</p> <p>1 are adjourned. 2 (Proceedings adjourned at 3:17 p.m.) 3 -oOo- 4 02:06:34 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25</p>	

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**In the Matter Of:**  
**ALASKA REDISTRICTING BOARD**

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**BOARD MEETING**

*June 07, 2013*

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ALASKA REDISTRICTING BOARD

BOARD MEETING

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**COPY**

June 7, 2013  
11:00 a.m.

411 West 4th Avenue, Suite 302  
Anchorage, Alaska

ALASKA REDISTRICTING BOARD  
BOARD MEETING on 06/07/2013

<p>1 A-P-P-E-A-R-A-N-C-E-S</p> <p>2</p> <p>3 Board Members Present:</p> <p>4 John Torgerson, Chairman PeggyAnn McConnochie, Vice-Chair (via speaker phone) 5 Robert B. Brodie (via speaker phone) 6 Jim Holm (via speaker phone)</p> <p>7 Counsel for Board:</p> <p>8 Michael D. White Nicole A. Corr 9 PATTON BOGGS, LLP 601 West 5th Avenue, Suite 700 10 Anchorage, Alaska 99501 (907) 263-6300</p> <p>11</p> <p>12 Also Present:</p> <p>13 Adam Berg Steve Aufrecht 14 Amy Carter Roger Jenkins 15 John Bitney Leonard Lawson 16 Mark Thiessen</p> <p>17</p> <p>18 Court Reporter:</p> <p>19 Sonja L. Reeves, RPR PACIFIC RIM REPORTING 20 711 M Street, Suite 4 Anchorage, Alaska 99501</p> <p>21</p> <p>22</p> <p>23</p> <p>24</p> <p>25</p>	<p>Page 2</p> <p>1 she can get down the right names and all of that stuff.</p> <p>2 So Mr. White, on the legal.</p> <p>3 MR. WHITE: The agenda, Mr. Chairman?</p> <p>4 MR. TORGERSON: Pardon me?</p> <p>5 MR. WHITE: Has the agenda been approved?</p> <p>6 MS. McCONNOCHIE: Mr. Chairman, this is</p> <p>7 PeggyAnn McConnochie. I would like to move for the</p> <p>8 approval of the agenda, as presented to us earlier</p> <p>9 today.</p> <p>10 MR. HOLM: Jim Holm. I would like to second</p> <p>11 that.</p> <p>12 MR. TORGERSON: Is there additions,</p> <p>13 corrections or discussions on the agenda? Since we're</p> <p>14 all on the teleconference, we'll do a roll call vote.</p> <p>15 Bob Brodie, on the approval of the agenda?</p> <p>16 MR. BRODIE: Yes.</p> <p>17 MR. TORGERSON: PeggyAnn?</p> <p>18 MS. McCONNOCHIE: Yes.</p> <p>19 MR. TORGERSON: Mr. Holm?</p> <p>20 MR. HOLM: Yes.</p> <p>21 MR. TORGERSON: Marie is gone. I'm a yes,</p> <p>22 so how many is that? Did I leave off one?</p> <p>23 MR. WHITE: That's four.</p> <p>24 MR. TORGERSON: That's four. You put me in</p> <p>25 charge of that? I can't get it done.</p>
<p>Page 3</p> <p>1 PROCEEDINGS</p> <p>2 MR. TORGERSON: Let's go ahead and do a roll</p> <p>3 call there, Madam Secretary.</p> <p>4 MS. CORE: Bob Brodie?</p> <p>5 MR. BRODIE: Present.</p> <p>6 MS. CORE: Marie Greene? Jim Holm?</p> <p>7 MR. HOLM: Present.</p> <p>8 MS. CORE: PeggyAnn McConnochie?</p> <p>9 MS. McCONNOCHIE: Here.</p> <p>10 MS. CORE: John Torgerson?</p> <p>11 MR. TORGERSON: Here. Marie called in</p> <p>12 earlier. She is in -- her plane was late. She is in</p> <p>13 New Orleans, and she is headed to Chicago on her way</p> <p>14 back up, but her plane was late. So she said she might</p> <p>15 join us at 11:30, depending on tailwinds or other</p> <p>16 things, but she won't be with us for a little while, but</p> <p>17 we are going to go ahead and do that.</p> <p>18 So we have what little agenda we have. The</p> <p>19 first part is a legal review on the latest actions of</p> <p>20 the superior court, and then we will talk about</p> <p>21 scheduling.</p> <p>22 Michael, you want to -- by the way, all the</p> <p>23 board members, if you would state your name, because we</p> <p>24 are -- we have Pac Rim here doing transcribing, so we</p> <p>25 need to identify ourselves as we make comments so that</p>	<p>Page 5</p> <p>1 So by a 4-0 vote, the agenda has been</p> <p>2 approved.</p> <p>3 The next thing is the legal review. Mr.</p> <p>4 White?</p> <p>5 MR. WHITE: Thank you, Mr. Chairman.</p> <p>6 Michael White, counsel for the Alaska Redistricting</p> <p>7 Board. Quickly, just kind of an overview of what's</p> <p>8 happened this year.</p> <p>9 As you know, after the last year when the</p> <p>10 Supreme Court approved the interim plan, then about</p> <p>11 seven months later, on December 28th, they issued their</p> <p>12 decision. On January 7th of 2013, the board filed its</p> <p>13 petition for rehearing, which is basically a motion for</p> <p>14 reconsideration with the Alaska Supreme Court.</p> <p>15 The Court ruled on that a little over a</p> <p>16 month later, on February 15th. The board then had</p> <p>17 meetings on March 12th and 13th to consider various</p> <p>18 things.</p> <p>19 They authorized me to request the Court for</p> <p>20 a petition for clarification, which we did on March 19th</p> <p>21 of 2013. And the Supreme Court ruled on that on</p> <p>22 April 24th, 2013.</p> <p>23 Approximately seven days later, a week</p> <p>24 later, the Riley plaintiffs filed a request for hearing</p> <p>25 with the trial court, as the Supreme Court, in its</p>



<p style="text-align: right;">Page 6</p> <p>1 petition for clarification had said there is some issues 2 regarding hearing status and timeline, those need to be 3 addressed to the trial court, we're not going to deal 4 with those.</p> <p>5 The next day, the trial court issued an 6 order to set a briefing schedule. That briefing was 7 done and completed at the latter part of May. And then 8 on May 30th, the trial court issued its order indicating 9 that it disagreed with the board's position and that the 10 board should begin work immediately and that it needs to 11 hold public hearings.</p> <p>12 In a footnote in that decision -- make sure 13 I get this right, so let me grab that. The trial court 14 seemed to anticipate that there would be an appeal of 15 his order, and he indicated that he would recommend to 16 the Supreme Court that basically a 30-day time schedule 17 be set, which is set forth in footnote 12 of that order.</p> <p>18 The next day, the board began, on May 31st, 19 polling its members to determine scheduling issues. And 20 then on June 3rd, it issued its notice of the meeting 21 that is being held today.</p> <p>22 On May 30th, also, the Supreme Court issued 23 an order in response to the order of the trial court on 24 May 2nd setting the briefing schedule, that it didn't 25 retain have -- it didn't retain jurisdiction over the</p>	<p style="text-align: right;">Page 8</p> <p>1 instructions, and at the same time, pursue the appeal, 2 as the board still disagrees with the trial court's 3 order about how it interpreted the constitution.</p> <p>4 Maybe not so much for this board, but for 5 the future boards having the process clarified as what's 6 required on remand, I think would be helpful.</p> <p>7 At the same time, you don't have to -- I 8 guess the fourth option would be to proceed forward and 9 then make a determination to see whether or not they 10 want to appeal after you hear from the Court on the 11 motion for reconsideration.</p> <p>12 There is no need to file a petition for 13 review, as I believe this issue would be appealable on 14 the merits, if you will; on any merit appeal that would 15 follow, we would expect to follow the board's adoption 16 of its final plan.</p> <p>17 So that's the options that I see for the 18 board at this point in time, Mr. Chairman. And I would 19 be happy to answer any questions.</p> <p>20 MR. TORGERSON: I'll start first. Go over 21 number two again. I got the appeal, but you lost me.</p> <p>22 MR. WHITE: Number two I would suggest would 23 be, because we could -- the board could set a schedule 24 and start the work process, moving forward on it, and 25 essentially not moving towards working on the Hickel</p>
<p style="text-align: right;">Page 7</p> <p>1 case and the merits had in fact been returned to the 2 trial court. I think that's just coincidence that they 3 were both issued on the same day.</p> <p>4 This Wednesday, the Riley plaintiffs have 5 filed a motion for reconsideration with the trial court, 6 saying -- basically taking the Supreme Court's order and 7 saying, "Well, now, Court, you should actually set a 8 schedule and mandate hearings."</p> <p>9 The board's time to respond to that, the 10 trial court on June 5th indicated, would be this Monday, 11 June 10th at noon.</p> <p>12 So as we sit here today, I suggest to you, 13 Mr. Chairman, that there is basically four options for 14 the board to consider doing in terms as to the legal 15 proceedings and how it moves forward.</p> <p>16 It can simply comply with the Court's order 17 and do nothing on appeal. It could appeal, file a 18 petition for review, as this is what is known as an 19 interlocutory order, meaning it doesn't resolve the 20 case, it's just about the process involved in the case. 21 So you file a petition for review with the Court. I 22 think the Court has discretion to grant or not to grant 23 whether it would take that.</p> <p>24 The third option that I see is for the board 25 to move forward, pursuant to the trial court's</p>	<p style="text-align: right;">Page 9</p> <p>1 plan and following a timeline that they set, and at the 2 same time pursue the appeal because they believe the 3 legal precedent is wrong.</p> <p>4 One of the things that this board has always 5 made clear is that they never have indicated that they 6 were not going to hold public hearings on remand. Our 7 position has always been a legal one, that the 8 constitution does not mandate them and that it's within 9 the board's discretion to do so.</p> <p>10 As I have always advised the board all 11 along, I think public input it very important, and that, 12 if at all possible, the board should take public comment 13 into consideration. And I think the board record 14 clearly and unequivocally reflects how hard this board 15 has worked to consider public input.</p> <p>16 I can remember sitting in this room and 17 talking with Marie and talking with PeggyAnn at 18 different times, and them agonizing over the comments 19 they had received and what they could do to try to take 20 those into account when they were engaging in the very 21 difficult task of trying to comply with the Voting 22 Rights Act.</p> <p>23 And so I would suggest that option number 24 two basically is proceeding forward, moving matters 25 forward, so that we're moving towards resolution, and</p>

<p style="text-align: right;">Page 10</p> <p>1 then at the same time you could petition the Court 2 saying, "We're moving forward, but we need guidance and 3 clearance on this, because we think the trial court 4 misinterpreted." 5 MR. TORGERSON: I must have had these wrong. 6 I had that down as option three. What you were talking 7 about is appeal, and then you went into something about 8 reconsideration. I got last between the two. 9 MR. WHITE: Number one was just simply say, 10 "Fine, trial court, you have ruled. We're not going to 11 appeal. Let's move forward." 12 Number two would be, "Thanks, trial court, 13 we appreciate it. We respectfully disagree. We are 14 going to petition the Supreme Court for review of this," 15 and then wait for the Supreme Court to provide us 16 guidance on that issue. 17 Number three would be what I just discussed 18 under number two. 19 Number four would be to move forward and 20 save any issue that we want to have resolved, the legal 21 issue, until after any merits appeal that we would 22 expect would follow after the board adopts its new plan. 23 MS. McCONNOCHIE: Michael, this is PeggyAnn. 24 If I might ask a question, Chairman Torgerson? 25 MR. TORGERSON: Yes, go ahead.</p>	<p style="text-align: right;">Page 12</p> <p>1 the Hickel plan and then, if we're required to go 2 forward and the Voting Rights Act still applies, section 3 five still applies, do we then have to hold public 4 hearings on the final plan that we adopt? 5 Now, you recall the process under the 6 constitution in the initial drafting process, the board 7 is only required to hold public hearings on their draft 8 plans. 9 After the draft plans are done, then the 10 board moves forward to draft its final plan, the 11 constitution clearly doesn't require any additional 12 hearings after a final plan is adopted. But whether or 13 not that is Judge McConahy's interpretation may well be 14 something we want to ask him to clarify when we respond 15 to the motion for reconsideration. 16 MS. McCONNOCHIE: So just one follow-up 17 question, if I might. Once again, this is PeggyAnn 18 McConnochie. So one of the options, Michael, is that we 19 could do two things at once? 20 The first one would be put together some 21 type of a plan for drawing, public hearings, et cetera, 22 at the same time we file the motion. Am I correct on 23 that? 24 MR. WHITE: PeggyAnn, that is correct. 25 That's one of the options, is to proceed forward. It's</p>
<p style="text-align: right;">Page 11</p> <p>1 MS. McCONNOCHIE: Thank you. Once again, 2 this is PeggyAnn McConnochie. I understand the timing 3 of all of this. 4 For the motion to the Court -- 5 (indiscernible) -- upon their trying to impose a 6 specific timeline on us; is that correct? 7 MR. WHITE: The motion for reconsideration 8 that was filed on Wednesday by the Riley plaintiffs asks 9 the Court to set a specific timeline and to mandate 10 public hearings. 11 I read the order from Judge McConahy as 12 indicating that his interpretation of the Alaska 13 Constitution was that public hearings were required. 14 His footnote seems to indicate that his thinking was 15 that public hearings were required on the Hickel plan. 16 Whether or not the public hearings would be required if 17 the Voting Rights Act is upheld by the United States 18 Supreme Court, and we have to go through steps two and 19 three of the Hickel process is unclear. 20 I would anticipate that whatever is 21 determined when we respond to the motion for 22 reconsideration, which we must do by Monday at noon, we 23 would ask Judge McConahy to provide us guidance with 24 what he meant by public hearing. 25 Does that mean we hold public hearings on</p>	<p style="text-align: right;">Page 13</p> <p>1 going to -- we can't just do this in a day, so we have 2 to set a schedule, we have to give notice. The Court 3 indicated that it wanted opportunity for third parties 4 to present plans. 5 I think it's only fair that they have a 6 certain amount of time to be allowed to develop those 7 plans. And then at the same time, we could file a 8 petition for review with the Supreme Court asking them 9 to rule on the issue while we're moving forward, or we 10 could decide that we'll appeal that issue because it's a 11 legal issue that needs to be resolved for future boards 12 on what the board's obligations are after a remand. 13 We could do that if there is an appeal on 14 any of -- the final plan that the board adopts. 15 MS. McCONNOCHIE: I'm sorry, Michael. You 16 lost me on the very last portion of that as far as if we 17 waited, we could wait until the judge rules on 18 Petersburg's and Walleri's motions, and then at that 19 time, file the petition for review? 20 MR. WHITE: What I'm suggesting is that we 21 don't have to file the petition for review at all, which 22 is a discretionary appeal that you could then file and 23 raise this issue in an appeal, which the appeal that we 24 expect would address any challenges to the board's 25 second amended proclamation plan.</p>

<p style="text-align: right;">Page 14</p> <p>1 In other words, go through the process. We 2 adopt our plan, and then we expect that there will be 3 legal challenges, and we'll go first to the trial court. 4 The trial court will make its ruling, and then any 5 aggrieved party, plaintiffs or us, would then have the 6 opportunity to go back to the Supreme Court. 7 And at that point in time, this issue could 8 be raised with the Court. You don't necessarily have to 9 do it on a petition for review at this time. 10 MS. McCONNOCHIE: Just one more question. 11 This might rightly be more appropriate for executive 12 session, but what's the pros and cons of doing it now 13 versus doing it later? 14 MR. TORGERSON: He is thinking. 15 MS. McCONNOCHIE: Okay. I thought that 16 maybe I got cut off because he didn't like my question. 17 MR. TORGERSON: That's why I said that. 18 MR. WHITE: We don't have an executive 19 session scheduled for this time, PeggyAnn. Before I 20 would give my opinion on litigation strategy, I would 21 want to do that in executive session. 22 Generally, I can say that -- I'm not the 23 board, so I can't say, and I need to have -- I can't 24 speak for the board at this point in time, but it was my 25 understanding that this board was always going to have</p>	<p style="text-align: right;">Page 16</p> <p>1 whether or not you have met the standard, because you 2 didn't follow the Hickel process." 3 And so that's what we have been dealing with 4 since that time. So I guess -- 5 MS. McCONNOCHIE: Go ahead. 6 MR. WHITE: I guess, PeggyAnn, what I'm 7 indicating is that, depending on what the board's wishes 8 are, it might well be that you will want to do a 9 petition for review on a double-prong process, or it 10 might be well worth waiting. 11 I guess maybe a fifth option that I didn't 12 talk about would be for the board to authorize the 13 chairman to work with me to take what appropriate action 14 we advise him to take after we get through the motion 15 for reconsideration. 16 MS. McCONNOCHIE: Thanks, Michael. I do 17 apologize for that. I'm just trying to get my head 18 wrapped around the intricacies of this. 19 By the way, this is PeggyAnn McConnochie. 20 Thank you very much, Michael. 21 MR. TORGERSON: I think we made a motion 22 similar to that on one of the other issues. Since we 23 didn't have the trailing order that might come out on 24 Monday and the board meeting today, that you authorized 25 me to go ahead and engage legal, but, of course, I sent</p>
<p style="text-align: right;">Page 15</p> <p>1 at least some public hearing anyway at some point in 2 time to get input, so why -- we're not going to be doing 3 something that we weren't going to do anyway, so waiting 4 is merely more for the Court or for future boards to 5 help them understand what is required of them upon 6 remand. 7 As you know and we have spoken of before, 8 every single plan that's ever been originally adopted 9 has been gone through -- has been thrown out at least in 10 part by the Court. One thing that -- perception that 11 seems to be percolating in the public is that somehow 12 the board's entire plan was thrown out. 13 That's simply not the case, and in fact, 14 after the first trial court's decision, there were only 15 two districts that he did not uphold, and those were 16 districts that were based on the whole Voting Rights Act 17 issue where we admitted that, look, we couldn't comply 18 with both the VRA and the constitution, so we had to 19 depart from strict adherence to the Alaska Constitution 20 in order to comply with the VRA. 21 The trial court said, "Your justification 22 wasn't good enough," and we appealed that. And the 23 Supreme Court said, "Judge, you used the wrong legal 24 standard," so basically reversed the trial judge on 25 that, but then said, "But we can't determine, board,</p>	<p style="text-align: right;">Page 17</p> <p>1 everybody e-mails to let them know what was going on. 2 Any other questions of Mr. White? Mr. Holm? 3 MR. HOLM: My question, I think, is to 4 Michael, but is part of the discussion as well as to 5 whether we move forward or don't move forward. 6 I'm more inclined to move forward and try to 7 do something as soon as practical, but my concern, as 8 much as anything, is whether or not we're going to set 9 precedence that a judge can determine the schedule for 10 any board outside the realm of the constitutional 11 requirements. 12 And if we jump in and do it, I guess I'm a 13 little concerned that we're setting -- we're complicit, 14 and then saying, "Well, it's okay for a judge to do 15 that," because if it isn't, I certainly don't want to 16 have that as being some kind of a precedent that they 17 use and say, "Well, this board did it and so therefore 18 all other boards shouldn't complain about it." 19 And I'm not sure that I agree with the 20 board's -- or the judge's decision to begin with, so I 21 guess, Michael, I'm just concerned that we start the 22 process, you know, what your thoughts are as to whether 23 or not that's going to set a precedence for future 24 boards. 25 MR. WHITE: Jim, that's a very good</p>



<p>Page 18</p> <p>1 question, and that was something that I have thought 2 about and contemplated. And it's kind of tied up into 3 the joint process. 4 If you proceed forward and at the same time 5 appeal asking for guidance from the Court, then I don't 6 think you are setting any precedent. You will get a 7 decision from the Supreme Court saying "yea" or "nay," 8 this is required or it's not required. 9 Our position, I believe, has always been 10 that the Court isn't -- the Court certainly has the 11 ability to set its schedule. It certainly has the 12 ability to interpret the constitution, and we had a 13 mandated schedule on the first go-around. 14 And if you read the Court's order, it could 15 be just simply saying, "Look, you guys need to get to 16 work, not that I'm setting your schedule," because he 17 hasn't at this point in time set any schedule. He said 18 he would recommend to the Supreme Court, if there was an 19 appeal, a 30-day schedule, but he hasn't actually set 20 any schedule. 21 So our position has been that on remand it's 22 within the board's discretion, and that if -- when and 23 where and how many. And that issue can be appealed 24 either at the same time you're moving forward, so that 25 there is no precedent set for the future, or later on as</p>	<p>Page 20</p> <p>1 public hearings, which I agree we were planning on doing 2 anyway. Even though I don't believe we're required, I 3 think that's what we wanted to do anyway, because that's 4 in the best interest of this plan. 5 But go ahead and work out a schedule, but at 6 the same time, I don't want any other board that is 7 impaneled to have to deal with the stuff that we're 8 having to deal with. And if we can help to stop some 9 outsiders coming in and trying to dictate what does or 10 doesn't have to be done, when I think we're doing 11 exactly what the Court, but more importantly, what the 12 constitution says we have to do, we could give our 13 chairman and Michael the latitude to be able to work out 14 when this needs to be done to put it together. 15 MR. TORGERSON: Okay. Mr. Brodie, do you 16 have any comments? 17 MR. BRODIE: Not at this time. 18 MR. TORGERSON: Okay. Michael, do you have 19 something? 20 MR. WHITE: Mr. Chairman, I was just going 21 to say that my recommend to the board is for the option 22 to authorize you -- us to determine after the board 23 meeting what is the best method for moving forward. 24 I would like to see -- get our motion -- our 25 reply to the motion for reconsideration in there. I</p>
<p>Page 19</p> <p>1 a point on appeal on any merits appeal, you raise that 2 issue in there saying, "Court, we need you to decide 3 this. We didn't do a petition for review back in June 4 because we wanted to move forward and get done, but at 5 the same time, we are concerned about there being 6 setting a precedent without there being any Supreme 7 Court guidance. 8 "There has never been any guidance on this 9 issue from the Supreme Court, and, therefore, we would 10 ask that you issue a decision on -- provide guidance to 11 future boards on what is required for a redistricting 12 board on remand." 13 So there are ways to move forward, while at 14 the same time, two avenues, either a petition for review 15 or an appeal at the end after moving through the trial 16 court. 17 MR. HOLM: Jim Holm again. Thank you very 18 much for that clarification. I think I agree also with 19 that assessment. 20 MS. McCONNOCHIE: This is PeggyAnn 21 McConnochie. I agree. I think this is the first thing 22 we need to figure out what to do, but I am loath to just 23 do one thing at a time, so considering that, hopefully, 24 our chairman has the time, I would almost say, okay, 25 let's go ahead, let's set the schedule, let's go for</p>	<p>Page 21</p> <p>1 think I'm hearing from the board members, without tying 2 anybody to any vote, a consensus that let's set a 3 schedule, let's get moving. 4 We're going to have public hearings. Then 5 obviously that would be part of our reply to the Court 6 on Monday, and then let's see what the trial court's 7 decision is after that before making any decision on 8 when and if we want to appeal that order. 9 Now, just so you're clear, board members, 10 after the judge issues its order by appellate court 11 rule, you have ten days to file a petition for review. 12 However, that time is tolled and then starts anew -- 13 it's tolled when there is a motion for reconsideration 14 filed, which was done on the 5th, and, therefore, any 15 petition for review would be ten days after the Court 16 rules on the motion for reconsideration or technically 17 the Court doesn't have to, by court rule, doesn't have 18 to rule, and if no ruling is done on motion for 19 reconsideration after 30 days, it is considered denied. 20 So we're not -- we're under no immediate 21 deadline now to file a petition for review until we get 22 the Court's decision on the motion for reconsideration. 23 MS. McCONNOCHIE: This is PeggyAnn 24 McConnochie. I appreciate that, Michael, but I think, 25 as you said -- okay. Listen, I'm going to make a stab</p>



<p style="text-align: right;">Page 22</p> <p>1 at it, so do tell me if I'm too far off base.</p> <p>2 For this particular issue, I'm going to</p> <p>3 authorize -- I'm going to put in a motion that would</p> <p>4 authorize the chairman and our counsel to work on an</p> <p>5 appeal to the judge's ruling and keep the board</p> <p>6 informed, so they get to decide the order and the timing</p> <p>7 for the petition for review.</p> <p>8 MR. TORGERSON: All right. That was a</p> <p>9 motion, PeggyAnn?</p> <p>10 MS. McCONNOCHIE: Yes, it was, if that</p> <p>11 works.</p> <p>12 MR. TORGERSON: Is there a second?</p> <p>13 MR. HOLM: I'll second. Jim Holm. For</p> <p>14 discussion, please.</p> <p>15 MR. TORGERSON: Mr. White, do you have a</p> <p>16 comment?</p> <p>17 MR. WHITE: Yes, Mr. Chairman. I think</p> <p>18 PeggyAnn's motion is well stated. One little tweak. I</p> <p>19 guess I'm going to perhaps offer a friendly amendment.</p> <p>20 I would say just to determine if a petition</p> <p>21 for review should be filed, and, if so, when, so we</p> <p>22 don't know yet whether we want to file one or we want to</p> <p>23 wait, but give the chair that discretion to determine</p> <p>24 that.</p> <p>25 Because it may well be that after next week,</p>	<p style="text-align: right;">Page 24</p> <p>1 on this, but, hopefully, that could happen if we wanted</p> <p>2 to do that.</p> <p>3 MR. WHITE: Mr. Chair --</p> <p>4 MR. TORGERSON: The other thing, and then</p> <p>5 I'll -- is that I don't know how much of this is</p> <p>6 required in executive session and it's difficult to do</p> <p>7 when you're on the phone, but go ahead.</p> <p>8 MR. WHITE: This litigation strategy like</p> <p>9 this on these type of things could be covered in</p> <p>10 executive session, but I don't think there is any need</p> <p>11 to.</p> <p>12 We're basically determining whether or not</p> <p>13 we want to file an appeal. And, Bob, as you recall in</p> <p>14 the past, we have made similar-type motions. Whatever</p> <p>15 the board wants to do in terms of if it wants to get</p> <p>16 together again, once we have the ruling from the trial</p> <p>17 court on the motion for reconsideration, to make the</p> <p>18 decision.</p> <p>19 I don't have any issue with that. The</p> <p>20 bottom line is that I think everybody's decision is</p> <p>21 clear, except for maybe your position, Bob, and maybe</p> <p>22 you still need time to think about it and that's why</p> <p>23 you're raising the concerns that you are.</p> <p>24 I don't have any issue either way. I only</p> <p>25 would at this point in time indicate that I think that</p>
<p style="text-align: right;">Page 23</p> <p>1 we all sit there and say, all right, let's wait until</p> <p>2 the end, if there is any other legal proceedings to</p> <p>3 raise that issue then.</p> <p>4 MS. McCONNOCHIE: I agree wholeheartedly. I</p> <p>5 agree. That should be a part of my motion. Thank you.</p> <p>6 If the second will accept?</p> <p>7 MR. HOLM: Yes. Jim Holm.</p> <p>8 MR. TORGERSON: Thank you.</p> <p>9 MR. BRODIE: Bob Brodie in Kodiak. I guess</p> <p>10 I go along with it, but I guess my question is: If</p> <p>11 there is a time we decide to file one way or another, is</p> <p>12 a five-day notice to have a meeting to have the board</p> <p>13 vote on filing it prohibitive or will that not give us</p> <p>14 time to do what we want to do, if we decide to wait</p> <p>15 several months when the things are heard again at the</p> <p>16 Supreme Court and we challenge this point, or will you</p> <p>17 need to act sooner than five days in the near future to</p> <p>18 get a timely filing?</p> <p>19 I don't see the urgency to authorize it</p> <p>20 blindly.</p> <p>21 MR. TORGERSON: Good point. Michael, is</p> <p>22 there -- I don't mind having another board meeting. I</p> <p>23 guess my concern about that is it was a little bit</p> <p>24 difficult getting everyone together for this one, and we</p> <p>25 got folks from Chicago to all over the state to call in</p>	<p style="text-align: right;">Page 25</p> <p>1 can be done, if that's what you want to do. I would</p> <p>2 expect that if we file -- our response is due on Monday</p> <p>3 on the 12th, that Judge McConahy will issue a decision</p> <p>4 on that motion for reconsideration expeditiously, I</p> <p>5 suspect no later than the next day.</p> <p>6 He has shown the ability to deal with these</p> <p>7 type of processes on a very quick basis. We will know</p> <p>8 by next Tuesday. Maybe we look at scheduling issues</p> <p>9 first, and then don't make an actual -- table this</p> <p>10 motion until we have talked about scheduling and then</p> <p>11 determine whether it's best to try to set up something</p> <p>12 to have another meeting on this issue or to just</p> <p>13 authorize the chairman now to make that decision.</p> <p>14 MS. McCONNOCHIE: This is PeggyAnn</p> <p>15 McConnochie. I think though that John hears that we all</p> <p>16 want to know what's going on. We want to be a part of</p> <p>17 this process at the same time we're setting up the</p> <p>18 schedule, so he and you could help determine what that</p> <p>19 timing should be based upon the notice requirement for</p> <p>20 five days, when we're going to be meeting, what our</p> <p>21 schedule already ends up to be.</p> <p>22 You can make the decision if it's reasonable</p> <p>23 to be able to say, stop, we're going to need a five-day</p> <p>24 notice, because we're going have to have a board</p> <p>25 meeting, or, no, we don't have the time to do the</p>

<p style="text-align: right;">Page 26</p> <p>1 five-day notice, but you understand what we need to do, 2 because it's got to be filed when it's got to be filed, 3 and then go ahead with it. I'm still comfortable with 4 what we have got going. 5 MR. TORGERSON: Let me clarify something, 6 Michael. If the trial judge rules on the 11th, which we 7 think might happen, ten days from then is when our 8 appeal would be due? 9 MR. WHITE: A petition for review would be 10 due. Like I said, that's an interlocutory appeal asking 11 the Court to decide an issue that does not actually 12 resolve the case. 13 MR. TORGERSON: To Bob's comment, I'm asking 14 the board in the draft work schedule to meet on the 15 21st. And I have no idea what people's schedules are, 16 because I didn't talk to anybody when I put this 17 together, but we were going to -- I think the 21st. 18 I'm looking at September. Friday, 19 June 21st. And so that looks like eight days, so we 20 could maybe go for the approval then and let the board 21 review the whole thing at that time. 22 MR. WHITE: Well, we could. I would expect 23 that I would want more than a couple of days to do the 24 petition for review, but I mean, we could have that done 25 in draft form.</p>	<p style="text-align: right;">Page 28</p> <p>1 we can afford the five-day notice. Then we work on our 2 schedule and we know that, for example, we are going to 3 be meeting the 28th and we can go ahead and make the 4 decision at that meeting. 5 MR. TORGERSON: Okay. 6 MR. BRODIE: I'm comfortable with that, as 7 long as we have a chance to have a look at it. 8 MR. TORGERSON: I agree with that, Bob. It 9 is kind of like a blank check when you make a motion the 10 way we did it there. 11 So what we're saying is that we would 12 authorize legal and the chairman to prepare the 13 documents for the appeal, but the actual pulling the 14 trigger would be a board action, hopefully, around the 15 21st, or sometime that I can call a meeting and get a 16 quorum and get the majority of the board, enough to do 17 an action. Is that kind of what we're saying? 18 MR. BRODIE: If the time limit is practical. 19 If it proves impractical, then you should probably have 20 the authority to do it, if necessary. 21 If it can be just a cursory review, so we're 22 all on board and know what's going on, then -- 23 MR. TORGERSON: Then I think her motion 24 would stand the way it is, and I'll just tell you that I 25 will have, the best we can, if we adopt this draft</p>
<p style="text-align: right;">Page 27</p> <p>1 MR. TORGERSON: I think I would have you 2 start on it. Clearly, you have to have that. I think 3 what Bob is saying is he would like to look at it and 4 have a meeting on it, not just vote again blindly. 5 He wants to be able to look at it, and the 6 five-day notice is the hang-up, but I would be more 7 concerned if we couldn't get together on the 21st. That 8 would concern me, but since we are, and you start your 9 petition for review and do your work, then we could get 10 the final board approval on the 21st. 11 MR. WHITE: That could certainly happen. 12 MR. TORGERSON: Does that make sense? 13 MR. WHITE: It does. 14 MR. TORGERSON: PeggyAnn, did that make 15 sense what I was saying? 16 MS. McCONNOCHIE: Well, yeah. That's the 17 same thing I was saying. I'm perfectly comfortable with 18 that. 19 MR. TORGERSON: Okay. Then do you want to 20 remove your motion or table it or what do you want to 21 do? We still have a motion before us right now. 22 MS. McCONNOCHIE: I know, and I guess don't 23 see the need to remove it, because if I'm leaving it up 24 to the discretion, then you can be watching what happens 25 to see whether or not we need to do something fast or if</p>	<p style="text-align: right;">Page 29</p> <p>1 schedule and we can't get a quorum before the timeline 2 expires to where we can review it, we'll send it out 3 anyway. You can review it, but we won't be taking any 4 votes or doing anything like that over the phone on that 5 issue. 6 MR. BRODIE: I'll support the motion, and 7 then we'll try to keep everybody informed to review it. 8 MR. TORGERSON: Thank you. Any other 9 discussion on the motion? Hearing none, then we will do 10 a roll call vote. 11 PeggyAnn McConnochie? 12 MS. McCONNOCHIE: Yes. 13 MR. TORGERSON: Bob Brodie? 14 MR. BRODIE: Yes. 15 MR. TORGERSON: Jim Holm? 16 MR. HOLM: Yes. 17 MR. TORGERSON: Marie, did you join us by 18 any chance? Okay. And John Torgerson is a yes. 19 So by a 4-0 vote, the motion has passed to 20 authorize the chair and legal to start drafting the -- 21 or to draft the appeal. 22 Okay. Now, Michael, I just had a couple of 23 -- maybe they are oddball questions, but it seems like 24 the Court has won -- we won some issues in the Court and 25 it seems like it just keeps coming up and coming up and</p>

<p>Page 30</p> <p>1 coming up. I thought they were resolved, but these 2 things are still hanging out there. 3 Can you tell us what is still at issue with 4 the Court? I mean even this one that Judge McConahy 5 ruled, it wasn't really against the board. 6 If you read the footnotes, it's because the 7 Court doesn't think they have time to do the process, it 8 isn't because the board doesn't have time to draw. They 9 are say that expedited judicial review is slow. Even 10 though we're afforded that by the constitution, the 11 Court -- it is what it is, slow timeline. 12 So what issues are still hanging out there 13 that we should be concerned about? 14 MR. WHITE: Let me start, John, with some of 15 the things that you all have seen in the press and other 16 stuff that seem to be hanging around, which are not 17 issues and that have been specifically resolved. 18 The first one you keep seeing from various 19 different people is about political gerrymandering. 20 First of all, there was no political gerrymandering 21 claim filed in any of the complaints. None were filed. 22 There just weren't any there. 23 At trial, the Riley plaintiffs, who were the 24 only plaintiffs left at trial, continually attempted to 25 put evidence about partisan motivation and partisan</p>	<p>Page 31</p> <p>1 intent. After I kept seeing some of these things 2 appearing in the paper and comments being made, I went 3 back and specifically read the judge's order again, and 4 I've got it here. 5 Let me pull it up so I make sure I don't say 6 anything incorrectly. In a December 23rd order that 7 Judge McConahy issued on one of the motions filed by the 8 plaintiffs, the Court said at page 18 -- or page eight 9 of that order, quote, "There is not evidence in the 10 record to find that partisan gerrymandering occurred. 11 The plaintiffs arguments are merely that, arguments." 12 Later on in the same order, the Court said, 13 quote, "As the Court noted earlier, it finds that the 14 allegations regarding political motivation are 15 speculative and unpersuasive." 16 In its final decision in the court, which 17 was issued on February 3rd of 2012, the Court dedicated 18 seven or eight pages dealing with the partisan 19 motivation, partisan gerrymandering claims. 20 One of issues was, you will recall, John, 21 since you were there, they made some allegations that 22 you had something about political payback. And the 23 Court specifically found after hearing the testimony of 24 you and the another gentleman, "The Court does not find 25 --" a gentleman by the name of Mr. Hardenbook,</p>	<p>Page 32</p> <p>1 "--credible on this point." 2 Later in the same decision, page 96, "The 3 Court agrees with the board and finds the plaintiff's 4 claims alleging gerrymandering are unpersuasive and were 5 not properly pled." 6 The Court goes on later to say, at page 96, 7 "Torgerson, Holm and Bickford all testified that they 8 were proud of the plan and they were not influenced by 9 their partisan affiliation. The Court finds this 10 testimony credible." 11 And then as he was going through some of the 12 other stuff in the opinion, at page 116, related to 13 House District 1, the Court indicated that, "Mr. Holm 14 testified that appendage was done for deviation purposes 15 and did not exist in the board option plans because the 16 board made changes to the Native district." 17 The Court specifically said, quote, "The 18 Court accepts this testimony. The Court finds the 19 non-compactness of proclamation House District 1 is the 20 result of the board's effort to achieve the lowest 21 possible deviations." 22 The Court then goes on, once again at page 23 134, in the conclusion that says, quote, "The 24 proclamation plan, the whole plan is not based upon 25 impermissible partisan intent." So this issue, even</p>	<p>Page 33</p> <p>1 though it wasn't pled, the Court allowed the plaintiffs 2 to make their record, and it ruled over and over and 3 over again that there was no such thing and that issue 4 was dead and is not an issue at all in the court. 5 Another issue that I see popping up again 6 amongst various litigants in other areas is that somehow 7 the whole plan that was adopted by the board was 8 illegal, and that's simply not the case. 9 The board's entire plan has never been 10 declared illegal. No Court has ever declared the 11 board's entire plan illegal. It has made specific 12 rulings on specific districts and it has ruled on the 13 process. 14 If you read the actual decisions, what the 15 Supreme Court said on the Hickel process was that by not 16 following that, we can't tell whether or not you 17 properly balanced the federal constitution, the VRA and 18 the Alaska Constitution, and, therefore, because you 19 didn't do that, we can't do our job. 20 It didn't say -- that Supreme Court has not 21 found, other than House District 32 in Southeast, which 22 if you recall the trial court granted summary judgment 23 on, because we had said it's compact, and if it's not 24 compact, we needed to do it for the Voting Rights Act, 25 the trial court agreed with us in a summary judgment</p>
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<p style="text-align: right;">Page 34</p> <p>1 motion. And then in its trial decision after the trial, 2 the trial court said, "There may be some issue on the 3 influence districts, whether they apply or not, but 4 based upon the testimony of Lisa Handley, your Voting 5 Rights Act expert, that the 2006 amendments to the VRA 6 and the DOJ regulations on that don't rule out influence 7 districts, I'm not going to disturb my decision, but, 8 Supreme Court, you may want to look at this." 9 On the first remand, the Court didn't deal 10 with that. On the second one -- 11 MR. TORGERSON: I hate to interrupt you, but 12 I told the board we would only do this for an hour. 13 MR. WHITE: The bottom line is -- let me 14 just make one more point here. 15 As we sit here, the plan that went out and 16 the plan that was voted on, in that interim plan, there 17 were only two districts that there were legal challenge 18 still pending on; House District 32 in Southeast, which 19 if you recall we changed submitted back to the Supreme 20 Court and the Supreme Court sua sponte said, "Never 21 mind, use your original plan," and House District 38, 22 which is the Fairbanks district that stretches out to 23 the east, and that district we said all along didn't 24 comply with the constitution because of the Voting 25 Rights Act, and now we're just dealing with the Hickel</p>	<p style="text-align: right;">Page 36</p> <p>1 said, because I believed, all along, as Bob said, a 2 remarkable job and it was constitutional. It was just 3 nice to hear that from you, Michael. 4 MR. TORGERSON: Good update. Any other 5 comments for Mr. White? Hearing none, we'll move to the 6 next item on the agenda, which is the board's draft 7 schedule. 8 I'll give you a little bit of a background 9 first. I know I have not talked to any of you about if 10 you can be here on these days or how it's going to work, 11 but I know everyone has some days they can make it and 12 some days that you have other jobs and things you have 13 to do. 14 I will tell you first that we got Eric 15 Sandberg that will be here on June 12th if we approve 16 the starting time there. We have a DNR, I don't have 17 his name, but DNR GIS person. They had two that they 18 were considering loaning us for this project for the 19 mapping, and we'll get one of the two. 20 I don't know the person, but I met with DNR 21 yesterday and that will happen. And if we pull -- adopt 22 the schedule, that person will be here also on the 12th. 23 What we'll do is just RSA the money from our budget to 24 DNR's budget, so we will in fact be paying the person 25 through our budget.</p>
<p style="text-align: right;">Page 35</p> <p>1 process issue and where we have to balance that. 2 So that is the only thing that is still out 3 there, so if you hear these things about people saying 4 illegal plan and you have to vote on plans that were 5 illegal, there were only originally ten out of 60 6 districts that were challenged. 7 There were only four that were appealed. 8 And in the interim plan, there were only two that were 9 still in question. 10 MR. TORGERSON: We fixed a bunch of those. 11 MR. WHITE: We fixed a number of them, even 12 though we weren't required to by the courts. 13 MR. TORGERSON: Any other questions of 14 Mr. White? 15 MR. BRODIE: Thank you for that 16 clarification, I appreciate it, because you read so many 17 times when they say our plan is unconstitutional. It 18 has always been, when I read the papers, I never saw 19 where they said our plan was unconstitutional; they just 20 said that they couldn't see how we arrived at the final 21 product and whether or not we went through the steps of 22 the Hickel plan, which I believe we did. I just think 23 they didn't understand it, so thank you. 24 MS. McCONNOCHIE: This is PeggyAnn. And, 25 Bob, I agree wholeheartedly. I was touched by what you</p>	<p style="text-align: right;">Page 37</p> <p>1 We have -- I'm looking at my notes. I know 2 Marie wanted me to tell everyone that she would be here 3 the 14th, 15th and 16th, which is Friday, Saturday and 4 Sunday. That's -- in the short-term schedule, that's 5 when she could recognize the dates that she could be 6 here to help formulate districts. 7 And then I'm going to just quickly ask 8 Michael to give an update. As you know, we re-entered a 9 contract with Dr. Handley, and we have -- if you also 10 remember last time, we didn't have that contract in 11 place and we were quite a bit behind time waiting on 12 that data, but Michael, would you just talk? 13 I have Michael actually doing the 14 interaction with Dr. Handley, our Voting Rights analyst 15 and trying to prepare stuff in case the VRA is not 16 thrown out, that we'll be ready to rock and roll with 17 that data almost simultaneously maybe with the Court 18 ruling. 19 MR. WHITE: Thank you, Mr. Chairman. Yes, I 20 have been working -- I think I might have even reported 21 at the last board meeting that we have been working 22 with, both I and Lisa on the issue of what is now the 23 benchmark, given that you have the interim plan that was 24 ordered by the Court and an election has been held under 25 it. And the conclusion appears to be that the benchmark</p>



<p style="text-align: right;">Page 38</p> <p>1 is now the 2012 plan. What that means is what Lisa is 2 analyzing. She has the data. I know for sure that we 3 will have that and the ability to roll that out if the 4 Voting Rights Act is upheld and we have to go through 5 step two and step three. 6 MR. TORGERSON: We don't have any actual 7 data now or any information really. She is just working 8 on preparing it, right? 9 MR. WHITE: Correct. She is saying that she 10 is crunching numbers, but she doesn't have anything to 11 give us at this point in time, because it continues to 12 be a complicated issue, and maybe even more complicated 13 by the election results in 2012. 14 MR. TORGERSON: I did engage Eric Sandberg, 15 I don't know, maybe as much as a month ago to start 16 getting her the voting data and all the information she 17 needs for her voting block, racial voting block analysis 18 or whatever it's called. 19 So that's about all I have on updates. So 20 back to the schedule again. The court order came out on 21 Thursday, and I sent an e-mail out last Friday talking 22 about when we might all get together, and it all went to 23 Mary Core. 24 Then Monday, I noticed a meeting with the 25 five-day requirement that it came to today. And if you</p>	<p style="text-align: right;">Page 40</p> <p>1 actually document what their -- what their variations 2 and deviations are? 3 MR. TORGERSON: The state files? I would 4 hope. We generally have to almost ask all of them for 5 the state files afterwards. We're going to have to do a 6 little quarterbacking on that. I would hope they would, 7 but we can ask that in our request for third-party 8 plans, when they submit them, to submit the state files 9 with them also. That's a good idea. 10 MR. WHITE: Mr. Chairman, I just want to 11 clarify for the record. I don't believe that your 12 proposal has been distributed to anybody. Maybe you 13 want to perhaps explain what it is so it's on the 14 record. 15 MR. TORGERSON: It's all been distributed, 16 but thank you. I e-mailed this to the board a little 17 bit before, like an hour ago, and we handed them out 18 here. So the take-home piece is it's about ten days 19 there that we'll be working, different board members, 20 and we'll notice all of these as work sessions. 21 The 21st, I'm asking the board to get 22 together for, I believe it would be a short period of 23 time where we can have a board action to adopt the plans 24 or plan or whatever, so that would just be a simple 25 motion that we want these plans to go out for public</p>
<p style="text-align: right;">Page 39</p> <p>1 notice, the work sessions, the mapping sessions would 2 start on the 12th, and that's another five-day notice. 3 So if we approve this agenda, then I will 4 get the five-day notice out there. So what I would hope 5 is I know everybody has different schedules, but I plan 6 on being here every day that you see here. Other folks 7 -- I think Mr. Brodie, you have a -- you're pretty open 8 for these periods of time, if I remember right, but 9 anyone that can come in, just talk with Mary, Mary Core 10 here in our office, and she will set up travel 11 arrangements and you can come in and out as your 12 schedules dictate to you. 13 The take-home piece of this is that this 14 afternoon we'll also send out an e-mail to the 15 third-party plans that were given to us last time and 16 invite third-party participants, if they wish to, to 17 produce the Hickel plan. And we did that last time 18 also, and we'll see what we have for third-party plans. 19 And they would be due on the 21st, as well 20 as our plan, whatever would be due to the board on the 21 21st. 22 MS. McCONNOCHIE: Chairman Torgerson, this 23 is PeggyAnn McConnochie. Can we require that when they 24 submit the plan, they submit it with the proper 25 information that allows Eric and us to be able to</p>	<p style="text-align: right;">Page 41</p> <p>1 hearing. And then at the same time, we will post the 2 third-party plans. 3 And then on the 28th, we'll have the first 4 public hearing in Anchorage. We'll do a statewide 5 teleconference along with that. And then I'm proposing 6 -- we have the 4th of July or a weekend there, but the 7 1st of July would be in Fairbanks, the 2nd in Juneau. 8 We would do regional teleconferences when we get there, 9 so the teleconference in Fairbanks would just be 10 whatever the LIO in Fairbanks controls, and then also in 11 Juneau, do Southeast. 12 And then the board would meet on July 8th, 13 and that would be when we would actually start drawing 14 the plan, taking the public testimony into consideration 15 and doing whatever tweaks we need to do. And then 16 somewhere around, I'm not sure it will take all week, 17 but I put it down here, but somewhere around the 12th of 18 July, we would have a board-adopted plan. 19 And then what I didn't put on here, because 20 I forgot about it, but then Eric has to do metes and 21 bounds, so the plan wouldn't be totally done and ready 22 to turn over to the Court until that whole process was 23 completed. 24 I know that a couple of folks called and 25 said that they would rather meet over the weekend, July</p>

<p style="text-align: right;">Page 42</p> <p>1 5th, 6th and 7th and do Friday, Saturday, Sunday, 2 instead of the weekday here, and I'm fine with that. So 3 I know I am kind of dropping this on everybody, and I'm 4 not sure if you have your schedules in front of you and 5 can confirm a lot of this, but I think it's more -- if 6 this has to slide a little bit -- I mean, we haven't 7 called the LIOs, we haven't set up anything, because, of 8 course, the board hasn't approved the schedule, but once 9 it gets set up, this may slide a day or two one way or 10 the other. I don't suppose the 21st would slide very 11 far, because that's the number of days I think it will 12 take to get these things going, but the public hearing 13 part might slide a little bit, depending upon finding a 14 location for them and airlines and everything else that 15 comes up. 16 I look for board members that want to go to 17 Fairbanks and Juneau would primarily just be day trips 18 out of Anchorage, just fly to Fairbanks for the day and 19 the next day, hook up and go to Juneau. 20 As I said, we have done nothing on 21 reservations, so that may slide a little bit one way or 22 the other. The 4th of July, that's kind of the worst 23 day, Thursday, in the middle of the week for scheduling, 24 because I know a lot of folks have big plans for that 25 holiday.</p>	<p style="text-align: right;">Page 44</p> <p>1 Michael was talking about a little bit earlier. We have 2 never been required to have a public hearing, a planning 3 process on a working-draft Hickel plan. It's something 4 the Court wanted to see adopted. 5 I'm treating this as if it was what we 6 talked about earlier, where we adopted plans and went on 7 the road after the first 30 days. 8 And as far as the VRA, even though the Court 9 didn't recognize the wisdom of our decision to wait 10 until after the Supreme Court ruled, even in his 11 timeline, it was after the Supreme Court ruled. 12 So his concern -- he didn't say it in there, 13 but his timeline was suggested 30-day timeline. Ours 14 was about 20-some days. So I just want to get it and 15 get started and get it over with. 16 So anyway, my thought is we would ask for 17 third-party Hickel plans. Our GIS people do Hickel 18 plans, and then, depending on how the U.S. Supreme Court 19 ruled, when we met on July 8th, we would have, 20 theoretically, all the information we need to have to 21 complete the process. 22 MR. WHITE: Mr. Chairman? 23 MR. TORGERSON: Long explanation. God, I 24 tell you not to talk so much and I go off rattling. 25 MR. WHITE: I will be very short. I think,</p>
<p style="text-align: right;">Page 43</p> <p>1 Anyway, there is what I suggest. So I'm 2 open to comments, suggestions, motions or whatever. 3 MR. BRODIE: Bob Brodie in Kodiak. 4 MR. TORGERSON: Hi, Bob. 5 MR. BRODIE: I guess in the plan, the draft 6 plan that we may or may not have on the 21st and then 7 the third-party plan, I guess, just clarification for 8 me, will this plan that we first look at be a plan 9 that's drafted in deference to the Alaska Constitution 10 and then will we wait to some subsequent date down the 11 line after all of the public hearings, to change it to 12 comply with the Voter's Rights Act, which could be a 13 relatively significantly changed plan, I guess, just in 14 my mind? 15 Plus the third party plans, are they going 16 to give us a plan that's prepared without consideration 17 of the Voter's Rights Act for everybody to look at and 18 then they will change theirs later too? 19 MR. TORGERSON: Thanks for that, Bob. In my 20 mind, we were only talking the Hickel plan. So we would 21 draw -- the board, during this work session time and the 22 map drawings, would only be on the Hickel process. 23 And we would ask the third-party plan, the 24 third-party proposers to also draw the Hickel plan, 25 similar to what we did last time. This comes to what</p>	<p style="text-align: right;">Page 45</p> <p>1 Bob, the indication here now is that we are in the 2 Hickel process phase. As you know, the Hickel process 3 is three steps, according to our Supreme Court. 4 The first one is we just draw it as if 5 Alaska is its own independent country and there is no 6 federal law. And that's what this original schedule is 7 designed to do. The board starts working on it. We 8 wanted to give the public, as I understand it, based 9 upon my conversations with the chairman, we wanted to 10 give them a couple of weeks in order to do the same 11 thing. 12 And then on the 21st, you get together, we 13 get -- third-party plans have to be in, I think, John, 14 about noon on that day, the board adopts its plan and 15 then you have a week for public comment, for people to 16 send in comments on all the plans. And then on the 17 28th, the public hearing, you would give some 18 presentation time to the people that have submitted 19 plans and then have public testimony, a statewide 20 teleconference, and then public hearings on the next few 21 days. 22 And then when the board comes in on 23 July 8th, I believe we will know conclusively -- the 24 Supreme Court should have ruled by then. If they 25 haven't ruled, we know that we have to then move to step</p>

<p style="text-align: right;">Page 46</p> <p>1 two of the Hickel process, and we will be ready to move 2 forward on that with our Voting Rights Act expert. 3 As as you know, that means we submit our 4 Hickel plan to Lisa. She says whether it complies with 5 the VRA, and, if it doesn't, then we have to do the 6 balancing act and come up with the final plan. 7 MR. TORGERSON: This is almost like the 8 timeline I gave you earlier. This is just more on point 9 on where we're going to go, the one we looked at in 10 April or March or whatever. 11 I don't know -- I know, like I said, some of 12 these dates might have to slide a little bit, but we had 13 to have some starting point. I would like to get our 14 staff and available board members starting on Wednesday, 15 the 12th. 16 MS. McCONNOCHIE: This is PeggyAnn 17 McConnochie. As I said to Mary when we first started 18 looking at dates, there is some dates I have already got 19 through the 16th, but on my way back in, I can rearrange 20 my schedule to come into Anchorage for the afternoon of 21 the 17th, 18th and 19th, but then that Thursday and 22 Friday, I have got other meetings, but I could on that 23 21st meet after 5:00 or call in. 24 And then the rest of it at this point my 25 schedule I can work, so I guess what I'm saying is I</p>	<p style="text-align: right;">Page 48</p> <p>1 that can and will be changed as necessity dictates. 2 MR. TORGERSON: Very good. Is there a 3 second? 4 MR. HOLM: Jim Holm. I second. 5 MR. TORGERSON: Is there other discussion on 6 the plan? I'll just say under just general comments on 7 it, maybe later, I'll send out an e-mail later today 8 asking for the dates. 9 You remember planes are full and flying 10 might be difficult, so as soon as members know that they 11 might want to be here for that -- hotel rooms are just 12 chock-full up here, and so that's going to be another 13 constraint on travel in and out, but a lot of tourists 14 in town. The sun is shining, here they come. 15 So this will have to be flexible for that 16 reason also. Any other discussion on the motion to 17 adopt the board work schedule? 18 MR. WHITE: Just one point, Mr. Chairman. I 19 checked with the boss lady. We have two spare bedrooms, 20 so if push comes to shove and people need a place to 21 stay, my wife has said come on over and we'll have a 22 slumber party. 23 MR. TORGERSON: \$213 -- no. 24 MR. WHITE: \$220 a night. 25 MR. TORGERSON: That's good. Maybe we can</p>
<p style="text-align: right;">Page 47</p> <p>1 would be more than happy to say for the moment that the 2 schedule works, but we have to be flexible in case 3 something happens with, for example, one of the public 4 hearings and we can't get a location. 5 MR. TORGERSON: It might very well be the 6 20th works out for our little board. I just didn't want 7 -- we should have a board action to adopt a draft plan 8 before we take it on the road. Otherwise, it's just 9 staff plan and not board's plan or approved by the 10 board, so it's almost a formality to some degree, but I 11 think it's the proper thing to do. 12 I don't anticipate that being a very -- 13 well, if we add in the briefing from legal, which we 14 have done and we'll try to do, on the appeal, then it 15 might be another hour meeting totally. 16 And I realize this might have to move a 17 little bit, but I had have to have a starting point to 18 propose to everybody. 19 MS. McCONNOCHIE: Personally I appreciate -- 20 this is PeggyAnn McConnochie again. I appreciate 21 getting something. I'm kind of a schedule fanatic, and 22 since my life is so crazy, having something at least 23 preliminarily on paper is important. 24 So I'll make a motion that we accept the 25 timeline, as long as we all understand the flexibility,</p>	<p style="text-align: right;">Page 49</p> <p>1 all do that, but it's going to be difficult anyway is my 2 point. We don't -- there is some things we just 3 absolutely don't control. We ran into this last summer, 4 same thing. 5 Like I was saying earlier, I plan on being 6 here most all of these days. I have some other board 7 meetings that I have to bop around on, but most of these 8 days I will be here working with the folks. We want to 9 get as many board members -- we will notice these as 10 work sessions, map-drawing sessions and work sessions. 11 And so we will work here in the conference 12 room, if we want to work as a quorum on a plan or 13 otherwise we'll get a GIS person like we did last time 14 and individuals can go to their offices and work on 15 maybe their particular areas, but that part we'll work 16 out later. 17 The motion has been made and seconded for 18 approval. Is there further discussion? We will do a 19 roll call vote. 20 Mr. Holm? 21 MR. HOLM: Yes. 22 MR. TORGERSON: Marie, did you join us yet? 23 Bob Brodie? 24 MR. BRODIE: Yes. 25 MR. TORGERSON: PeggyAnn McConnochie?</p>

<p>Page 50</p> <p>1 MS. McCONNOCHIE: Yes.</p> <p>2 MR. TORGERSON: John Torgerson is a yes. So</p> <p>3 by a 5-0 (sic) vote, the board has adopted the work</p> <p>4 schedule, and there we are.</p> <p>5 MR. WHITE: 4-0 vote, Mr. Chairman.</p> <p>6 MR. TORGERSON: Okay. Just got a message</p> <p>7 from Marie that she sends her apologies to the board,</p> <p>8 but the plane got in late so she had to run to catch the</p> <p>9 next one. That's what I kind of figured; otherwise, she</p> <p>10 was going to call in.</p> <p>11 Back to the schedule. The next thing is</p> <p>12 board member comments. Does anyone have anything they</p> <p>13 would like to say or do?</p> <p>14 Mr. White, anything you want to wrap up</p> <p>15 with?</p> <p>16 MR. WHITE: No, Mr. Chairman. I believe</p> <p>17 that this schedule -- we will file our reply to the</p> <p>18 motion for reconsideration notifying the Court that the</p> <p>19 board has adopted this schedule, that it anticipates</p> <p>20 that it will comply with this schedule, that it expects</p> <p>21 to have a Hickel plan adopted within 30 days from</p> <p>22 starting work on June 12th.</p> <p>23 There might be some sliding one way or the</p> <p>24 other, but from what I'm hearing from the board, it</p> <p>25 sounds like it would more slide to a shorter period than</p>	<p>Page 52</p> <p>1 (Proceedings concluded at 12:07 p.m.)</p> <p>2 -o0o-</p> <p>3</p> <p>4</p> <p>5</p> <p>6</p> <p>7</p> <p>8</p> <p>9</p> <p>10</p> <p>11</p> <p>12</p> <p>13</p> <p>14</p> <p>15</p> <p>16</p> <p>17</p> <p>18</p> <p>19</p> <p>20</p> <p>21</p> <p>22</p> <p>23</p> <p>24</p> <p>25</p>
<p>Page 51</p> <p>1 a longer period, but this is the summertime. It is</p> <p>2 Alaska. There was no plans for the board to meet in</p> <p>3 June, so under the circumstances, we are moving as</p> <p>4 expeditiously as the situation will allow.</p> <p>5 MR. TORGERSON: Any other comments? Hearing</p> <p>6 none, motion to adjourn would be in order.</p> <p>7 MS. McCONNOCHIE: Move to adjourn. This is</p> <p>8 PeggyAnn.</p> <p>9 MR. TORGERSON: Thank you, PeggyAnn.</p> <p>10 MR. HOLM: Second.</p> <p>11 MR. TORGERSON: Thank you, sir. It is a</p> <p>12 non-debatable motion, so I suppose we ought to vote on</p> <p>13 that too since we're teleconference?</p> <p>14 MR. TORGERSON: PeggyAnn McConnochie, motion</p> <p>15 to adjourn?</p> <p>16 MS. McCONNOCHIE: Yes.</p> <p>17 MR. TORGERSON: Robert Brodie?</p> <p>18 MR. BRODIE: Yes.</p> <p>19 MR. TORGERSON: Jim Holm?</p> <p>20 MR. HOLM: Yes.</p> <p>21 MR. TORGERSON: John Torgerson is a yes, so</p> <p>22 by a 4-0 vote, the board has moved to adjourn this</p> <p>23 meeting. The next one will be on the 12th and to a work</p> <p>24 session, map-drawing-type session.</p> <p>25 So thank you all for taking time out today.</p>	<p>Page 53</p> <p>1 CERTIFICATE</p> <p>2</p> <p>3 I, SONJA L. REEVES, Registered Professional Reporter</p> <p>4 and Notary Public in and for the State of Alaska, do</p> <p>5 hereby certify that the foregoing proceedings were taken</p> <p>6 before me at the time and place herein set forth; that</p> <p>7 the testimony and proceedings were reported</p> <p>8 stenographically by me and later transcribed by computer</p> <p>9 transcription; that the foregoing is a true record of</p> <p>10 the testimony and proceedings taken at that time; and</p> <p>11 that I am not a party to nor have I any interest in the</p> <p>12 outcome of the action herein contained.</p> <p>13 IN WITNESS WHEREOF, I have hereunto set my hand and</p> <p>14 affixed my seal this 7th day of June 2013.</p> <p>15</p> <p>16 </p> <p>17</p> <p>18 SONJA L. REEVES, RPR</p> <p>19 My Commission Expires 8/7/15</p> <p>20</p> <p>21</p> <p>22</p> <p>23</p> <p>24</p> <p>25</p>



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**In the Matter Of:**  
**ALASKA REDISTRICTING BOARD**

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**BOARD MEETING**

*June 21, 2013*

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ALASKA REDISTRICTING BOARD  
BOARD MEETING

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June 21, 2013  
12:00 p.m.

411 West 4th Avenue, Suite 302  
Anchorage, Alaska

ALASKA REDISTRICTING BOARD  
BOARD MEETING on 06/21/2013

<p>1 A-P-P-E-A-R-A-N-C-E-S</p> <p>2</p> <p>3 Board Members Present:</p> <p>4 John Torgerson, Chairman PeggyAnn McConnochie, Vice-Chair (via speaker phone) 5 Robert B. Brodie Jim Holm 6 Marie N. Greene</p> <p>7</p> <p>8 Counsel for Board:</p> <p>9 Michael D. White PATTON BOGGS, LLP 601 West 5th Avenue, Suite 700 10 Anchorage, Alaska 99501 (907) 263-6300</p> <p>11</p> <p>12 Also Present:</p> <p>13 Leonard Lawson Rick Gifford 14 Adam Berg Darwin Peterson 15 Ernie Weiss Caroline Lee 16 Marcia Davis Steve Aufrecht 17 Joe Levesque</p> <p>18</p> <p>19 Court Reporter:</p> <p>20 Sonja L. Reeves, RPR PACIFIC RIM REPORTING 21 711 M Street, Suite 4 Anchorage, Alaska 99501</p> <p>22</p> <p>23</p> <p>24</p> <p>25</p>	<p>Page 2</p> <p>1 MR. TORGERSON: Bob Brodie?</p> <p>2 MR. BRODIE: Yes.</p> <p>3 MR. TORGERSON: Marie Greene?</p> <p>4 MS. GREENE: Yes.</p> <p>5 MR. TORGERSON: Jim Holm?</p> <p>6 MR. HOLM: Yes.</p> <p>7 MR. TORGERSON: And John Torgerson, so by a</p> <p>8 5/0 vote, the agenda has been adopted.</p> <p>9 Item four is the discussion on the limited</p> <p>10 appeal of the Alaska Supreme Court -- or Alaska Supreme</p> <p>11 Court of the superior court ruling involving -- I've</p> <p>12 been handed a document, and I have had a chance to read</p> <p>13 that, I believe.</p> <p>14 Peggy Ann, this is what I'll be bringing to</p> <p>15 you later.</p> <p>16 MR. WHITE: It should be e-mailed to her as</p> <p>17 well, Mr. Chairman.</p> <p>18 MS. McCONNOCHIE: Yes, I have the e-mail.</p> <p>19 MR. TORGERSON: Mr. White, you want to, as</p> <p>20 much as you can, tell us what we got going on?</p> <p>21 MR. WHITE: Sure. Thank you, Mr. Chairman.</p> <p>22 At the board's direction, we prepared a petition for</p> <p>23 review on a very limited issue regarding the trial</p> <p>24 court's order on the motion for reconsideration.</p> <p>25 As you will recall, in that order, the Court</p>
<p>Page 3</p> <p>1 PROCEEDINGS</p> <p>2 MR. TORGERSON: We will call the meeting to</p> <p>3 order. The time is 12:04. We'll do a roll call,</p> <p>4 please.</p> <p>5 MS. CORE: Bob Brodie?</p> <p>6 MR. BRODIE: Present.</p> <p>7 MS. CORE: Marie Greene?</p> <p>8 MS. GREENE: Present.</p> <p>9 MS. CORE: Peggy Ann McConnochie?</p> <p>10 MS. McCONNOCHIE: Present.</p> <p>11 MS. CORE: Jim Holm?</p> <p>12 MR. HOLM: Here.</p> <p>13 MS. CORE: John Torgerson?</p> <p>14 MR. TORGERSON: Here. So we have all four</p> <p>15 board members present, one on teleconference. We are</p> <p>16 represented by counsel. Brings us to item three on the</p> <p>17 agenda, which is approval of the agenda.</p> <p>18 MS. GREENE: I move for approval,</p> <p>19 Mr. Chairman.</p> <p>20 MR. BRODIE: Second.</p> <p>21 MS. McCONNOCHIE: Second.</p> <p>22 MR. TORGERSON: Since we're on</p> <p>23 teleconference, we'll go through the roll again.</p> <p>24 MR. TORGERSON: Peggy Ann McConnochie?</p> <p>25 MS. McCONNOCHIE: Yes.</p>	<p>Page 5</p> <p>1 adopted our schedule as the court-ordered schedule, so,</p> <p>2 therefore, mooted the issues of schedule and public</p> <p>3 hearings, because as this board knows all along, the</p> <p>4 issue was never that it was not going to accept public</p> <p>5 input and hold public hearings, just that they didn't</p> <p>6 believe it could be legally mandated to do so.</p> <p>7 But in the motion for reconsideration, the</p> <p>8 Court issued -- a part of its order indicates that after</p> <p>9 the board is finished with its process, that the whole</p> <p>10 entire litigation process starts over. He says people</p> <p>11 have 30 days to file, I assume, a complaint, just like</p> <p>12 they did last time. And it anticipates that the entire</p> <p>13 litigation process starts anew.</p> <p>14 And based upon previous historical</p> <p>15 proceedings on remand and the interpretation of Article</p> <p>16 6, Section 11 of the constitution, the board does not</p> <p>17 believe that that is the proper interpretation, that</p> <p>18 while legal challenges certainly are allowed, the</p> <p>19 process for remand, we believe, is, as has been done in</p> <p>20 the past, including on the first remand in this case,</p> <p>21 whereby the board will adopt its plan, either one of</p> <p>22 these or something similar to a Hickel plan.</p> <p>23 If Section 5 is thrown out, then that plan</p> <p>24 would be adopted as the final plan. We would file a</p> <p>25 notice of compliance with the superior court with our</p>

<p style="text-align: right;">Page 6</p> <p>1 justifications. People would be allowed to challenge 2 those districts, but you wouldn't start over with a 3 complaint and then discovery and a trial, and 4 evidentiary hearing may or may not be necessary. 5 So what this petition does is ask the Court 6 to reverse the trial court's order, which appears to 7 mandate that we are essentially back in July of 2011 and 8 the process for litigation is starting completely over, 9 anybody can file any complaints, they can challenge any 10 of the districts, those type of things. 11 That's what the petition asks the Court to 12 do. So you all have copies of it. As I mentioned to 13 you, it is still a draft. It's a work in progress. 14 It's pretty much probably 98 percent done. It's just 15 there may be some typos and other stuff that I know some 16 of you have pointed out. It's being technically edited 17 now by my staff and will be on file before 4:30 this 18 afternoon. 19 So we come here today, as we talked about in 20 past meetings, where you authorized the chairman to 21 determine whether or not we should move forward, but 22 come back to the board for final approval. So what 23 we're seeking today is final approval to lodge this 24 petition for review with the Alaska Supreme Court. 25 MS. McCONNOCHIE: This is Peggy Ann. I do</p>	<p style="text-align: right;">Page 8</p> <p>1 did last time. If you recall our second amended plan, 2 we filed a few days after it was adopted, including all 3 the maps, all the board stuff and said we complied with 4 the Supreme Court order, and eight or nine different 5 people, including a number of amicus curiae, responded 6 to that. 7 That is the same process that was used in 8 2001. I have never seen in all the redistricting 9 process, my review of the cases has not indicated that 10 you can go back and hold a whole new trial on it. The 11 most relevant portion, of course, is 2001, because 12 that's the only other redistricting cycle that was held 13 under the 1998 amendments to the Alaska Constitution. 14 MR. TORGERSON: Other questions, discussion, 15 motion? We'll do a roll call on the motion. 16 Marie Greene? 17 MS. GREENE: Yes. 18 MR. TORGERSON: Jim Holm? 19 MR. HOLM: Yes. 20 MR. TORGERSON: Bob Brodie? 21 MR. BRODIE: Yes. 22 MR. TORGERSON: Peggy Ann McConnochie? 23 MS. McCONNOCHIE: Yes. 24 MR. TORGERSON: And John Torgerson votes 25 yes. So by a 5/0 vote, the board has authorized for the</p>
<p style="text-align: right;">Page 7</p> <p>1 have a copy of your notice, Michael, and I thank you 2 very much. 3 I would like to move that we accept this, 4 pending final approval or final wordsmithing, spell 5 checking. I didn't see anything myself, and ask Michael 6 to have this filed with the Court by 4:30 today. 7 MR. HOLM: Second. 8 MR. TORGERSON: And Mr. Holm seconded it. 9 Is there a discussion on the motion, or any questions of 10 Mr. White? 11 MR. BRODIE: Mr. Chairman, as I understand 12 it, just a very limited application to the Court to 13 define how they interpret the constitution and we 14 interpret the constitution? 15 MR. TORGERSON: Strictly on the litigation 16 of and Article 6, Section 11. 17 MR. WHITE: I think the way to properly, a 18 good way to summarize it is what process is actually 19 required for legal challenges to a plan drafted on 20 remand. 21 The Court seems to think that we're starting 22 anew, which would mean full-blown litigation, et cetera. 23 Our interpretation is that we are only complying with 24 the Supreme Court's order and we submit that to review 25 by the Court. People are allowed to challenge like they</p>	<p style="text-align: right;">Page 9</p> <p>1 filing of this limited appeal to the Supreme Court. 2 This brings us to item five, which is 3 approval of draft plans to be posted on the web and to 4 hold public hearings. So we have five and six related. 5 I just divided them between the third party and the 6 board drafts. 7 As you can see, there are seven board draft 8 plans. I will just walk through it with a little bit of 9 an explanation. 10 Draft plan A takes Valdez to the Mat-Su, 11 similar to what we've seen in other plans. Draft plan B 12 utilizes the population of Valdez and brings it into 13 Anchorage, so Valdez, Richardson Highway, grabs some of 14 Girdwood and part of South Anchorage. These are all 15 board plans. 16 Draft plan C was Bob's. Bob, do you have a 17 brief anything, explanation for that one? 18 MR. BRODIE: Thank you, Mr. Chairman. I 19 guess the major difference is in Western Alaska. 20 Instead of trying to get five districts and pulling 21 urban areas for excess population, I made four western 22 districts, which effectively forced the 17th district 23 into Anchorage. 24 I pretty much kept all of the boroughs that 25 had less than population for one house district whole</p>

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<p>Page 10</p> <p>1 and split minimally those district -- those boroughs 2 that had excess population over the house districts. 3 MR. TORGERSON: Okay. Thank you. Board 4 option D basically takes the normal configuration of the 5 North Slope and the Northwest Arctic Borough as one 6 district. It takes the North Slope Borough down the 7 Canadian border and then all the way down to just above 8 Lime Village, it looks like. And so it's a different 9 approach to how we would divide up that traditional 10 district. 11 Board plan E was drawn by one of our 12 drafters that were on loan, GIS, Department of Natural 13 Resources. There are -- the major thing here, he takes 14 Prince William Sound, Yakutat and combines it in with 15 Chugach, so it's another way to come into Anchorage, but 16 he has that approach. 17 Many of the districts have a different 18 approach. North Slope is divided somewhat and there is 19 a somewhat larger configuration of the Bethel district. 20 Item F was drawn by another person on loan 21 to us for drawing. Basically, primarily the North Slope 22 is divided. It looks like it takes in Northwest Arctic 23 Borough, but then it takes in some more of the Yukon 24 River looks like, and then it creates a district from 25 the Canadian border to about Aniak, it looks like, so a</p>	<p>Page 12</p> <p>1 that we adopt board draft plans A through G for the 2 purposes of public hearings and further discussion. 3 Is there discussion on the motion? Marie 4 Greene? 5 MS. GREENE: Thank you, Mr. Chairman. And I 6 think more than anything, I just really appreciate what 7 we received so far, not only the drawing of the maps and 8 where the lines are drawn, but also the deviation 9 numbers. 10 I think that's one thing that I really 11 wanted to stress throughout this go-around, that we 12 really have that type of data, that type of information. 13 And looking forward to the hearings and really hearing 14 especially from rural Alaska how we can put our final 15 map together. 16 So I appreciate the hearings that have been 17 scheduled and looking forward to the comments that we're 18 going to receive. Thank you, Mr. Chairman. 19 MR. TORGERSON: You're welcome. There are 20 some strikingly similar districts, and then there are 21 some that are totally different. It's totally many 22 options that are conveyed in all of those. 23 Any more discussion on the motion? We will 24 do a roll call vote. Peggy Ann McConnochie? 25 MS. McCONNOCHIE: Yes.</p>
<p>Page 11</p> <p>1 relatively large district that direction. 2 It also takes population from Chugach and it 3 combines it into Copper River, Glennallen, Valdez, going 4 that way. So that was option F. 5 Option G is primarily the same as A on all 6 the rural districts. The major difference is Mat-Su and 7 Anchorage districts are as they were in our proclamation 8 plan. They weren't redrawn, but in A they are totally 9 redrawn to different configurations, so just another 10 option that we might look at. 11 So there are seven options that I would 12 recommend the board take them all on the road for the 13 public hearings and try to get comment on. 14 Mr. Brodie? 15 MR. BRODIE: Mr. Chairman, I move to adopt 16 all seven drafts for purposes of public hearing and 17 discussion. 18 MS. GREENE: I'll second the motion. 19 MS. McCONNOCHIE: This is Peggy Ann. 20 MR. TORGERSON: Peggy Ann, you got cut off. 21 Can you say that again? 22 MS. McCONNOCHIE: I'm sorry. This is Peggy 23 Ann. I was doing the same thing as Marie. It's a 24 wonderful idea. Let's go ahead and adopt all of them. 25 MR. TORGERSON: It's been moved and seconded</p>	<p>Page 13</p> <p>1 MR. TORGERSON: Bob Brodie? 2 MR. BRODIE: Yes. 3 MR. TORGERSON: Marie Greene? 4 MS. GREENE: Yes. 5 MR. TORGERSON: Jim Holm? 6 MR. HOLM: Yes. 7 MR. TORGERSON: John Torgerson is a yes, so 8 by a 5/0 vote, the board has adopted draft plans A 9 through G for purposes of public hearing. 10 That brings us to item number six, which is 11 approval of third-party plans to take also to public 12 hearing. I'm not aware of any that have not been 13 received, but what we don't have posted is Calista 14 Corporation's. Eric is working on that now to print the 15 maps and work his magic to get it into shape files or 16 whatever he needs on there, so -- 17 Mr. White went up and drew something on the 18 board. I'm not sure what that is. So so far, for you, 19 Peggy Ann, since you haven't seen this, we received a 20 full statewide plan from Gazewood and Weiner. We 21 received a plan -- we have in possession from Calista 22 Corp, like I said, it's not up on the board yet in a 23 form where the board might be able to look at it, but it 24 will be soon. 25 We received a statewide plan from AFFER.</p>



<p style="text-align: right;">Page 14</p> <p>1 And we received a partial plan from the Ketchikan 2 Borough, basically drawing two districts, which would be 3 Ketchikan, kind of a Ketchikan/Craig affair. They go 4 over and take in Prince William, Metlakatla and then 5 they build another district that goes roughly Wrangell 6 or Petersburg, Sitka, Yakutat, and then they left Juneau 7 undrawn, but as one district, so they are staying out of 8 that suggestion on how that might be drawn. 9 MS. McCONNOCHIE: I saw that. 10 MR. TORGERSON: Yes. So we have three 11 complete statewide plans and one regional plan, for lack 12 of a better word. 13 MR. BRODIE: Mr. Chairman, I move that we 14 accept the three complete plans and one regional plan to 15 take with the board for purposes of public hearing and 16 discussion. 17 MS. McCONNOCHIE: This is Peggy Ann. I'll 18 second that. 19 MR. TORGERSON: Thank you. Is there 20 discussion on the motion? 21 MR. WHITE: Mr. Chairman, just to let you 22 know that Calista handed me a small map, if the board 23 wanted to look at that prior to. 24 MR. TORGERSON: We're going to take it on 25 the road. No, we're fine. It's probably too small to</p>	<p style="text-align: right;">Page 16</p> <p>1 what I welcome. 2 MR. TORGERSON: They will be down in Juneau 3 at the hearing. We're fine that way then. 4 MS. GREENE: We're fine. 5 MR. TORGERSON: The motion is to adopt the 6 Gazewood/Weiner plan, the Calista Corporation, AFFER and 7 the regional plan of the Ketchikan Borough. It's been 8 moved and seconded. Any other discussion? We will do a 9 roll call vote. 10 Jim Holm? 11 MR. HOLM: Yes. 12 MR. TORGERSON: Marie Greene? 13 MS. GREENE: Yes. 14 MR. TORGERSON: Bob Brodie? 15 MR. BRODIE: Yes. 16 MR. TORGERSON: Peggy Ann McConnochie? 17 MS. McCONNOCHIE: Yes. 18 MR. TORGERSON: John Torgerson is a yes. So 19 by a 5/0 vote, the board has adopted the third-party 20 plans for purposes of public hearing. 21 That brings us down to item seven, which is 22 basically board member comments. I'll start. We had a 23 little issue with the website yesterday, so I want to 24 apologize to those that I said we would have board plans 25 on the web by Wednesday night. We were going to put a</p>
<p style="text-align: right;">Page 15</p> <p>1 do. Marie is probably very interested. I will be too, 2 but it's being printed off now. It just takes a little 3 while for that thing to work. It was received timely 4 and that was the main thing. We're just not getting it 5 on the wall. 6 What we'll do is, of course, post that as 7 soon as we can, so if members of the public wish to wait 8 a little while, we will have it up momentarily so we can 9 all review it then. 10 I'm not aware of any other plans. 11 Ms. Greene, you said that Southeast, Sealaska might be 12 submitting something? 13 MS. GREENE: That was my understanding, so I 14 hope that we'll have something that will come in. I 15 know we received a letter from Southeast, but I was told 16 earlier that there may be a map coming from Southeast, 17 so that was going to be my question. 18 I hadn't heard anything lately, but I just 19 wanted to mention that. 20 MR. TORGERSON: Well, Mr. Brodie, if you 21 would like to amend your motion to include a Southeast, 22 Sealaska plan. Our deadline was noon, but we generally 23 accept as much as we can. It's up to the board. 24 MS. GREENE: I'm sure, Mr. Chairman, that 25 they will be participating in the hearing, so that's</p>	<p style="text-align: right;">Page 17</p> <p>1 few of the unadopted ones so everybody could get a 2 flavor of what they were, but that didn't happen until 3 last night about 5:00 or 4:30 or something, but we are 4 in the process of hiring a web person, firm, a private 5 firm to come in and take care of our website issues. 6 None of us knew how to do that, so anyway 7 there is linked on our website now a link to Google. I 8 forgot the name. 9 MS. McCONNOCHIE: It's called a Google drive 10 on the internet for anybody to be able to go on and 11 download them. 12 MR. TORGERSON: These plans, I'm pretty sure 13 that all of these are on there. And probably G is not 14 on there, the board-adopted plans. As soon as Eric can, 15 he will have the third-party plans on there also. 16 And then we will continue to work to get 17 them on the web, because I think they are a little 18 easier to get off than the Google drive, but to any 19 degree, they are available, or will be available 20 shortly, all of the adopted plans. 21 Mr. Brodie, any comments? 22 MR. BRODIE: No, sir. Well, just like to 23 thank everybody who participated in the last two weeks. 24 The air conditioning was broken in this building and 25 sometimes they were working in subtropical weather. It</p>

<p style="text-align: right;">Page 18</p> <p>1 was 90 degrees in my office for several days, which made 2 me wish I was in Hawaii. 3 So in any event, I know a lot people worked 4 hard under adverse conditions and they did a good job. 5 I would like to thank the DNR people who came over and 6 pitched in to give us their input and opinion. 7 MR. HOLM: I would like to thank you for all 8 the hard work. We're getting there, I guess, I hope. 9 Eric especially has done a great job, and I appreciate 10 it. 11 MR. TORGERSON: We would have been sunk 12 without Eric. Marie, do you have any comments? 13 MS. GREENE: No comments. 14 MR. TORGERSON: Peggy Ann, any comments? 15 MS. McCONNOCHIE: I will just echo what 16 people have said before. I just really appreciate the 17 incredible staff that we've had available to us, first 18 and foremost Eric. He has done a wonderful job. And 19 then also Aaron and Ray for their hard work, and you, 20 Chairman Torgerson. 21 This is not easy for any of us, and yet we 22 are still here plotting away, making sure we get it 23 right, so I look forward to the conclusion of the 24 process after we get the public hearings done. 25 MR. TORGERSON: This is the first day in</p>	<p style="text-align: right;">Page 20</p> <p>1 should timely set that schedule, so I know it's been a 2 really busy time. I know I hated coming over here this 3 week. It was like walking into a sauna, and I saw 4 everybody doing the hard work and the dedication. 5 So I wanted to thank everybody for that, but 6 just wanted to put it to mind for people to start 7 looking and thinking about the schedule, so we can get 8 that announced as we move forward with the process 9 sooner rather than later. 10 MR. TORGERSON: No other discussion or 11 things to discuss, we will adjourn this meeting. The 12 time is 12:26. As I said, anybody wants to wait around 13 for the Calista map to be printed, I will go check with 14 Eric right now and get a timeline on it. Thank you, 15 Peggy Ann. I will see you a little later on this 16 afternoon. 17 With that, we are adjourned. Thank you. 18 (Proceedings concluded at 12:26 p.m.) 19 -o0o- 20 21 22 23 24 25</p>
<p style="text-align: right;">Page 19</p> <p>1 about 15 that we haven't had fans running. The silence 2 is deafening, but it's -- anyway, we did start this 3 process on the 12th and of course today is the 21st. 4 Our next meeting will be the public hearing, 5 which will be June 28th at the Anchorage LIO. And then 6 Monday, July 1st, will be in Fairbanks at the Fairbanks 7 LIO. And Juneau will be July 2nd in the Beltz room of 8 the capital, which I understand they use as an LIO 9 during the interim time, so that's the next meeting 10 times. 11 And then the board will start drawing -- 12 meeting after the public hearings on July 5th. Those 13 have been noticed. That is Friday, of course, right 14 after the 4th, but it was the only time we could get the 15 full board together, was working over the weekend. So 16 we will be working the 5th, 6th and 7th. I have noticed 17 through the 12th, as we have a majority, but not all 18 members, so if we need to continue on then, we will 19 continue on until we finish this process. 20 Mr. White? 21 MR. WHITE: Mr. Chairman, the only thing 22 that I see that hasn't been covered is that the board 23 needs to start considering dates and deadlines for if 24 it's required to remove step two and three of the Hickel 25 process. The court order did indicate that the board</p>	<p style="text-align: right;">Page 21</p> <p>1 CERTIFICATE 2 3 I, SONJA L. REEVES, Registered Professional Reporter 4 and Notary Public in and for the State of Alaska, do 5 hereby certify that the foregoing proceedings were taken 6 before me at the time and place herein set forth; that 7 the testimony and proceedings were reported 8 stenographically by me and later transcribed by computer 9 transcription; that the foregoing is a true record of 10 the testimony and proceedings taken at that time; and 11 that I am not a party to nor have I any interest in the 12 outcome of the action herein contained. 13 IN WITNESS WHEREOF, I have hereunto set my hand and 14 affixed my seal this 27th day of June 2013. 15 16 17 18 SONJA L. REEVES, RPR 19 My Commission Expires 8/7/15 20 21 22 23 24 25</p>

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**In the Matter Of:**  
**ALASKA REDISTRICTING BOARD**

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**PUBLIC MEETING**

*July 05, 2013*

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ALASKA REDISTRICTING BOARD

PUBLIC MEETING

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Friday, July 5, 2013

11:00 a.m.

411 West 4th Avenue, Suite 302  
Anchorage, Alaska

ALASKA REDISTRICTING BOARD  
PUBLIC MEETING on 07/05/2013

Page 2	Page 4
<p>1 A-P-P-E-A-R-A-N-C-E-S</p> <p>2</p> <p>3 Board Members Present:</p> <p>4 John Torgerson, Chairman</p> <p>5 Peggy Ann McConnochie, Vice-Chair</p> <p>6 Robert B. Brodie</p> <p>7 Jim Holm</p> <p>8 Marie Greene</p> <p>9</p> <p>10 Counsel for Board:</p> <p>11 Michael D. White</p> <p>12 PATTON BOGGS, LLP</p> <p>13 601 West 5th Avenue, Suite 700</p> <p>14 Anchorage, Alaska 99501</p> <p>15 (907) 263-6300</p> <p>16</p> <p>17 Also Present:</p> <p>18 Adam Berg</p> <p>19 Joe McKinnon</p> <p>20 Bill Walker</p> <p>21 Steve Colligan</p> <p>22 Joe Balash</p> <p>23 Ernie Weiss</p> <p>24 John Bitney</p> <p>25 Leonard Lawson</p> <p>26 Randy Ruedrich</p> <p>27 Lindsay Hobson</p> <p>28 Marcia Davis</p> <p>29 Tom Begich</p> <p>30</p> <p>31 Court Reporter:</p> <p>32 Sonja L. Reeves, RPR</p> <p>33 PACIFIC RIM REPORTING</p> <p>34 711 M Street, Suite 4</p> <p>35 Anchorage, Alaska 99501</p>	<p>1 wanted to go back in and talk about -- do a quick</p> <p>2 refresher on the constitutional issues. Compactness is</p> <p>3 pretty simple. I think we all understand that, and</p> <p>4 there are tests to quantify it.</p> <p>5 Same with contiguity, but socioeconomic</p> <p>6 integration, which we have talked about in the past, we</p> <p>7 just wanted to go over a refresher and then answer any</p> <p>8 questions that you might have.</p> <p>9 As you know, the requirement of Article 6,</p> <p>10 Section 6 of the Alaska Constitution is that election</p> <p>11 districts be composed of a relatively socioeconomically</p> <p>12 integrated area. The constitutional convention, the</p> <p>13 delegates wrote or defined that term as, quote, "Where</p> <p>14 people live together and work together and earn their</p> <p>15 living together. Where people do that, they should be</p> <p>16 logically grouped that way."</p> <p>17 They also went on to say that it cannot be</p> <p>18 defined with mathematical precision, but it is a</p> <p>19 definite term and susceptible to a definite</p> <p>20 interpretation.</p> <p>21 The founders focused on an economic unit</p> <p>22 inhabited by people, so the court over the years, in the</p> <p>23 five or six redistricting cycles that they have, say</p> <p>24 that it's the board's burden to show that sufficient</p> <p>25 evidence of socioeconomic integration of the communities</p>
Page 3	Page 5
<p>1 PROCEEDINGS</p> <p>2 MR. TORGERSON: We'll call the meeting to</p> <p>3 order. The time is five after 11:00. Finally get to</p> <p>4 use the 11. We'll have roll call, please.</p> <p>5 MS. CORE: Bob Brodie?</p> <p>6 MR. BRODIE: Present.</p> <p>7 MS. CORE: Marie Greene?</p> <p>8 MS. GREENE: Present.</p> <p>9 MS. CORE: Jim Holm?</p> <p>10 MR. HOLM: Present.</p> <p>11 MS. CORE: Peggy Ann McConnochie?</p> <p>12 MS. McCONNOCHIE: Yes, present.</p> <p>13 MS. CORE: John Torgerson?</p> <p>14 MR. TORGERSON: Here. So we have all</p> <p>15 members present, and we're represented by counsel. The</p> <p>16 next is approval of the agenda.</p> <p>17 MS. McCONNOCHIE: I move for approval of the</p> <p>18 agenda.</p> <p>19 MR. HOLM: Second.</p> <p>20 MR. TORGERSON: Any discussion on the</p> <p>21 agenda? Any opposition to approval? Hearing none, the</p> <p>22 agenda is approved as presented.</p> <p>23 Next is a discussion on socioeconomic</p> <p>24 integration. Mr. White?</p> <p>25 MR. WHITE: Thank you, Mr. Chair. We just</p>	<p>1 linked by redistricting, which means proof of actual</p> <p>2 interaction and interconnectedness, rather than mere</p> <p>3 homogeneity.</p> <p>4 The court over the years has, in various</p> <p>5 different opinions, talked about certain things that are</p> <p>6 evidence of socioeconomic integration, including common</p> <p>7 interests in the management of state lands, service by</p> <p>8 state ferry, daily local air taxi service, common major</p> <p>9 economic activity, shared fishing areas, the</p> <p>10 predominantly Native character of the populace</p> <p>11 historical links between areas.</p> <p>12 Also, geographical proximity, dependence on</p> <p>13 an area as a transportation or an entertainment news and</p> <p>14 professional services hub. And also what the court has</p> <p>15 said though is that the standard here is relative</p> <p>16 socioeconomic integration. That doesn't mean minimal,</p> <p>17 but it also means there has to be some flexibility in</p> <p>18 that, given the sheer size geographically and the</p> <p>19 populace in the state of Alaska.</p> <p>20 I know one of the issues that was raised in</p> <p>21 some of the public hearings was the idea of how do you</p> <p>22 measure socioeconomic integration when you have to</p> <p>23 combine two different areas from, otherwise, for</p> <p>24 example, Kenai and Anchorage.</p> <p>25 The court has said many times that Kenai and</p>

<p style="text-align: right;">Page 6</p> <p>1 Anchorage are socioeconomically integrated, but in the 2 Kenai case from the late eighties, an argument was 3 raised when the board, upon remand, went back and drew a 4 district that combined North Kenai with South Anchorage. 5 And the court -- or some people down in Kenai challenged 6 it and said, "Look, there is no interconnectedness 7 between North Kenai and South Anchorage, because while 8 there may be socioeconomic integration between the City 9 of Kenai or the Borough of Kenai and Anchorage, between 10 those two areas there were not, and, therefore, that 11 district should not be upheld under the constitutional 12 standards." 13 And our court made a pretty clear ruling on 14 that decision and said you don't look at the specific 15 areas, but that when you're looking at the socioeconomic 16 integration, you can include the integration from the 17 areas -- let me get the exact wording here so I don't -- 18 it says, "A reapportionment plan will be upheld if 19 reasonable and not arbitrary. The sufficiency of the 20 contacts between the communities involved here can be 21 determined by way of comparison with districts which we 22 have previously upheld." 23 It goes on and talks a little bit about some 24 areas, and then goes on to indicate that, "The issue 25 here thus becomes whether interaction between the</p>	<p style="text-align: right;">Page 8</p> <p>1 MR. TORGERSON: No. I'm letting it digest. 2 I probably read that 20 times or more. So no questions 3 of Mr. White? Anything else on any other topic, 4 Mr. White? Peggy Ann? 5 MS. McCONNOCHIE: Just for point of 6 clarification, so if the people in North Kenai go to the 7 doctor in South Anchorage, that's connectiveness? 8 MR. WHITE: That would be some evidence of 9 socioeconomic integration, but if the people of Kenai go 10 to doctors in Anchorage, which we assume that they do, 11 that people use the entertainment sources in Anchorage. 12 There are daily flights. The airport may 13 not be in the district, but the people from Kenai are 14 flying -- the people in North Kenai would go down to the 15 airport in Kenai, then fly to Anchorage, so you don't 16 have to have -- 17 MS. McCONNOCHIE: Specific place to specific 18 place? It could be area to area? 19 MR. WHITE: Basically, the court says -- 20 here, I think this might be helpful. "At the heart of 21 this dispute is whether sufficient socioeconomic 22 integration of North Kenai and South Anchorage results 23 from the former's interaction with Anchorage," meaning 24 North Kenai. 25 "The state argues that South Anchorage and</p>
<p style="text-align: right;">Page 7</p> <p>1 communities comprising House District 7 and communities 2 outside the district, but within a common region, 3 sufficiently demonstrates the requisite 4 interconnectedness and interaction mandated by Article 5 6, Section 6. We hold that it does." 6 So when you were looking at those 7 communities, it was not the socioeconomic integration or 8 interconnectedness between just North Kenai and South 9 Anchorage which made up the district; it was the 10 surrounding areas as well. 11 So the interconnectedness between Kenai as a 12 whole and Anchorage as a whole can be looked at to 13 determine socioeconomic integration. And in that 14 instance, they found sufficient contacts and upheld 15 that, and since that time, there has been no dispute. 16 In fact, I think the court said last time 17 Kenai and Anchorage are clearly socioeconomically 18 integrated, and so you don't have to connect the dots 19 specifically to say the community of North Kenai and 20 South Anchorage, but you can look at the 21 interconnectedness of the geographic area surrounding 22 the areas in that district. 23 Any questions? 24 MS. McCONNOCHIE: That's helpful. Thank you 25 very much.</p>	<p style="text-align: right;">Page 9</p> <p>1 Anchorage should be considered an indivisible area for 2 the purposes of determining whether North Kenai's 3 socioeconomic ties with South Anchorage satisfied the 4 constitutional mandate. 5 "Our review of the evidence reveals that the 6 actual interaction between the two areas is minimal," 7 but they do go on to say, "To the extent that they 8 interact at all, they do so as a consequence of the 9 nexus between Kenai and Anchorage," and that is that 10 nexus which the court said was to be looked to, to 11 determine the socioeconomic integration of that area, 12 and you do not have to just tie it down to two specific 13 areas in North Kenai/South Anchorage. 14 MS. McCONNOCHIE: Thank you. That does it 15 for me. 16 MR. WHITE: And I think that that same 17 argument was raised last in the 2001 cycle when Valdez 18 challenged the South Anchorage socioeconomic 19 integration, and trial court level, at which that 20 district was upheld, Judge Rindner found not only that 21 there was socioeconomic integration, but significant 22 socioeconomic integration. 23 And it wasn't tied just to the South 24 Anchorage area that was put into the Valdez district, it 25 was Valdez and Anchorage nexus.</p>



ALASKA REDISTRICTING BOARD  
PUBLIC MEETING on 07/05/2013

<p style="text-align: right;">Page 10</p> <p>1 MS. McCONNOCHIE: Thank you.</p> <p>2 MR. TORGERSON: Other questions? All right.</p> <p>3 That brings us to item four or five, discussion of draft</p> <p>4 plans.</p> <p>5 MS. McCONNOCHIE: I would sure like to try,</p> <p>6 if we can, to reduce the number of overall plans that</p> <p>7 we're looking at. Is there a way possible to do that?</p> <p>8 MR. BRODIE: That would be nice, but it's</p> <p>9 difficult in that one plan may treat one part of the</p> <p>10 state one way, we like it better and we don't like</p> <p>11 another part of it, you know, so it looks like it's all</p> <p>12 going to be a mix and match.</p> <p>13 MS. GREENE: Thank you for raising that</p> <p>14 again. I think that would be very helpful if we could</p> <p>15 do that, because I think, just based on Mr. Brodie's</p> <p>16 comment, that it would help us to focus on just a few of</p> <p>17 the maps, not what all is on the walls right now.</p> <p>18 I think that would be worth the time.</p> <p>19 Especially with the limited time we have, I think this</p> <p>20 is something that even throughout our hearings, this has</p> <p>21 been recommended over why do we have so many maps, so I</p> <p>22 think this would be helpful.</p> <p>23 MR. HOLM: Mr. Chairman?</p> <p>24 MR. TORGERSON: Mr. Holm?</p> <p>25 MR. HOLM: Maybe what we should do is just</p>	<p style="text-align: right;">Page 12</p> <p>1 knock out the whole plan outright.</p> <p>2 If we want to do that, I would be willing to</p> <p>3 knock out plan C. That's the one I drew. I clearly</p> <p>4 have things that I would change there, specifically that</p> <p>5 North Slope Borough, which was only drawn just to make</p> <p>6 numbers come out evenly, so --</p> <p>7 MR. HOLM: D or C?</p> <p>8 MR. BRODIE: C. Although I'm not rejecting</p> <p>9 my Southeast portions or perhaps city portions, but the</p> <p>10 rural portions, I think people have come up with better</p> <p>11 ideas.</p> <p>12 MS. McCONNOCHIE: Mr. Chairman, since we</p> <p>13 have got four different options now from Calista, and</p> <p>14 the last couple were just submitted, I'm not quite clear</p> <p>15 on the differences on that one, because it was a little</p> <p>16 bit difficult to see from my computer on pulling them</p> <p>17 off the maps. And maybe if Eric could show those so we</p> <p>18 can kind of get a more clear idea on where the</p> <p>19 differences are.</p> <p>20 MR. TORGERSON: Would you like to hear from</p> <p>21 Calista to see which options are before us again?</p> <p>22 MS. McCONNOCHIE: I know we haven't</p> <p>23 necessarily planned that, but that would be helpful to</p> <p>24 just clear up some of my confusion if I could find out</p> <p>25 what the differences are. I don't know.</p>
<p style="text-align: right;">Page 11</p> <p>1 go through the options, like we have Calista options</p> <p>2 one, two, three and four. Maybe we should, if they are</p> <p>3 offering all three or all four, maybe we should just</p> <p>4 assume that four is the latest iteration that they want</p> <p>5 to support and that's the one that we should do or look</p> <p>6 at and then remove options one, two and three from</p> <p>7 consideration for the moment.</p> <p>8 The same thing with the board drafts. We</p> <p>9 have A, B, C, D, E, F and G, and I don't know which one</p> <p>10 we think is the most appropriate or which two or three</p> <p>11 are maybe the most appropriate to look at, but maybe</p> <p>12 there is some way to eliminate a couple of those so</p> <p>13 we're down to less things to work with.</p> <p>14 And then I think we have Gazewood Weiner, we</p> <p>15 have one of those. We have the McKinnon plan and AFFER</p> <p>16 plan. Maybe that would get us down to, say, five or six</p> <p>17 plans to really look at, and that's all, and then work</p> <p>18 from there.</p> <p>19 MR. BRODIE: Mr. Chairman, it's hard,</p> <p>20 because in looking at these, some of them, in certain</p> <p>21 areas, are clearly not what we want, although small</p> <p>22 portions of them look attractive.</p> <p>23 So I guess we can, I don't know, take a look</p> <p>24 at -- start it with A and see if there is a portion of</p> <p>25 that that we think is attractive or not, or do we just</p>	<p style="text-align: right;">Page 13</p> <p>1 MR. TORGERSON: It wasn't my intention to</p> <p>2 open it back up for testimony again, but it sounds like</p> <p>3 we need to weed through a few of these so we can</p> <p>4 eliminate some of the options that might be, from their</p> <p>5 perspective -- I took the first option down already.</p> <p>6 It's down in here in front, but the one that</p> <p>7 was filed on the 21st, which was our deadline for having</p> <p>8 maps, but we can certainly do that. And then AFFER</p> <p>9 also, because they have three or four plans.</p> <p>10 MS. McCONNOCHIE: Yeah.</p> <p>11 MR. TORGERSON: Let me take a short break</p> <p>12 while I bring another table in so we can have folks come</p> <p>13 up and talk, so it will just take me a couple of</p> <p>14 minutes, so let's just take a break in place.</p> <p>15 (There was a break.)</p> <p>16 MR. TORGERSON: We'll call the meeting back</p> <p>17 to order, and we have Calista option three up, and we're</p> <p>18 going to invite Marcia Davis and Tom Begich up to walk</p> <p>19 through their four options and some revised options,</p> <p>20 maybe five options. I don't know.</p> <p>21 Maybe we can eliminate a few of those as we</p> <p>22 go through it.</p> <p>23 MR. WHITE: We just got another one this</p> <p>24 morning, right?</p> <p>25 MS. DAVIS: What it was was the Southeast.</p>

<p style="text-align: right;">Page 14</p> <p>1 We were just showing -- our mapping person had left off 2 the Southeast from before, so it just had the prior 3 Southeast, but, frankly, the Southeast is, you know -- 4 the board is going to decide what it wants to do with 5 Southeast.</p> <p>6 MR. TORGERSON: We need to get one of these 7 mics over there. That one is for recording, but we need 8 -- either that or we'll have to move that table forward 9 so we can pick it up. We can bring that table almost in 10 the center. Those are teleconference mics there, so 11 everybody can hear you that's listening in.</p> <p>12 So if you will state your names and go ahead 13 with your testimony, that would be great.</p> <p>14 MS. DAVIS: My name is Marcia Davis, and I'm 15 general counsel with Calista Corporation. M-a-r-c-i-a, 16 D-a-v-i-s, C-a-l-i-s-t-a.</p> <p>17 MR. BEGICH: My name is Tom Begich, T-o-m, 18 B-e-g-i-c-h. I am a consultant to Calista.</p> <p>19 MR. BRODIE: Would you guys speak up too, 20 because people behind you --</p> <p>21 MS. DAVIS: I think to avoid confusion, I'll 22 start off with a punch line, which is essentially where 23 we stand today is we have been listening to testimony, 24 we're evolving and understanding, the same as the board 25 is, so we're trying to ensure that the best plans keep</p>	<p style="text-align: right;">Page 16</p> <p>1 So that is our Calista option revised two 2 that I think is the one over here on the bottom left, 3 and that one picks up all of the changes we made to the 4 Native corporation areas, which includes the Shishmaref 5 move into Bering Straits. It includes the move of 6 Arctic Village back down into House District 39.</p> <p>7 Both of those changes required us to move 8 some Native villages along the Koyukuk River up into 40. 9 So we wanted to make sure that if the board went in the 10 direction of a double split, that we picked up all of 11 those Native corporation boundary changes.</p> <p>12 So those are our two plans that we are 13 pressing for, either the Calista option four, again, 14 with an asterisk, pick whatsoever Southeast you want on 15 that, or the Calista option two revised.</p> <p>16 MR. BEGICH: I would add that Calista option 17 two revised includes the Southeast that's reflected on 18 the testimony that we heard on Tuesday, and that would 19 be essentially the same Southeast we had in mind or just 20 didn't get incorporated into the map.</p> <p>21 I would also add that the option two is the 22 one that, the Calista option two revised is the one that 23 we worked with the AFFER group where we had just some 24 disagreement in the Fairbanks area and disagreement in 25 terms of how the senate was paired.</p>
<p style="text-align: right;">Page 15</p> <p>1 marching forward to make your work easier.</p> <p>2 So based on the testimony we were hearing 3 and the concerns and the knowledge people were 4 acquiring, as we saw what other people were doing and 5 learning from that, our final best plans that we have on 6 the table right now is the Calista option four.</p> <p>7 And I'll put an asterisk around that, 8 because there is a different Southeast that can attach 9 to that that we sent over this morning, which was the 10 same Southeast that we had attached to our alternative.</p> <p>11 Our first choice is Calista option four, and 12 that is the one that we feel meets our criteria for the 13 ANCSA corporations and has the single Matanuska-Susitna 14 Borough split and the single Anchorage split.</p> <p>15 So, again, aspiring for honoring political 16 boundaries to the maximum extent possible, that one does 17 it. We were concerned because AFFER was pressing and we 18 heard Mat-Su mayor testify that a double split was 19 A-okay, and we're not sure which way the board -- what 20 the board feels about that, but we wanted to provide an 21 option in the event the board was going to move in the 22 direction of allowing a double split of Mat-Su.</p> <p>23 So, again, focused on the Native ANCSA 24 boundaries, we wanted to have a double split that we 25 felt best met the Native interests.</p>	<p style="text-align: right;">Page 17</p> <p>1 So they are essentially the same as the 2 AFFER, the last version of the AFFER map, with the 3 double Mat-Su split. It's the same for 36 and 40 House 4 Districts essentially. There is some slight differences 5 in Southeast.</p> <p>6 We honored the Petersburg Borough; the AFFER 7 map does not. And some other things we noted in the 8 written testimony we provided on Tuesday.</p> <p>9 MS. DAVIS: And that's just with respect to 10 house districts. We do not have agreement on the way 11 the house districts are paired by any means.</p> <p>12 MS. McCONNOCHIE: I'm sorry. Can you repeat 13 that one more time, how you are the same and which map 14 we're talking about as AFFER?</p> <p>15 MR. BEGICH: Should the board choose a dual 16 Mat-Su split, then our Calista option two revised is the 17 one of the two we're recommending.</p> <p>18 Mirrors -- virtually mirrors the AFFER 19 final version in terms of 36 of the 40 house districts 20 with a couple of very slight exceptions. Those are the 21 Southeast boundary.</p> <p>22 They have a Juneau that goes down to Hobart 23 Bay, which breaks into the Petersburg Borough. We know 24 that they are a litigant, so we assumed that the Borough 25 would probably want to be kept whole. And so we honored</p>

<p style="text-align: right;">Page 18</p> <p>1 the borough boundaries there, but it has the same 2 internal split with Juneau, Mendenhall Valley, that kind 3 of thing. I think there is some zero block differences. 4 And the differences in Fairbanks. In 5 concept the AFFER map is now basically aligned with some 6 of the concepts of the house districts there by moving 7 Eielson into the rural district, which our map does. 8 They have a different shape for the North Pole district 9 than our map does. 10 They have slightly different shapes for the 11 internal city maps than ours does, but they are 12 essentially the same. And then the fundamental 13 difference there is the senate pairings. They have 14 non-contiguous senate pairings in their map and we do 15 not. 16 MS. DAVIS: More importantly, their map -- 17 MR. WHITE: Non-contiguous. 18 MR. DAVIS: They have paired Bethel District 19 37 up into the Doyon circular district, so they have 20 rejoined a coastal Native district into an Interior 21 Alaska Native district. 22 So that's probably our prime -- one of our 23 prime objections to these two very, very similar maps is 24 that they, instead of -- we paired our Native Interior 25 village to the Interior rural urban/Fairbanks district</p>	<p style="text-align: right;">Page 20</p> <p>1 contiguous, that's good enough, but in this case, on 2 their map, 37 doesn't touch 38, but I don't want to 3 advocate that it should be linked to 36 either for this 4 very strong reason of just good representation for the 5 Natives. 6 We don't have the Voting Rights Act right 7 now as a preclearance issue, but it doesn't mean we can 8 just ignore it. That's the AFFER. So you can see they 9 link 37, 38, and it's because I think they came up the 10 -- the difference is when they came up the highway with 11 the Valdez district, as ours did, we linked to 7, the 12 other rural district. They linked to 5, the Fairbanks 13 district. And so that's what left them with an odd 14 number where they had to come down. 15 MR. BEGICH: Our advocacy would be, similar 16 to Randy Ruedrich's comments on the record on Tuesday 17 where he said, he read the editorial from the Fairbanks 18 News Miner, which talks about the interrelationships in 19 the Interior. 20 We would suggest that all three of those 21 senate seats, the five that Fairbanks is entitled to and 22 then the excess population with the Interior seats, 23 should be paired together. That's what we would argue. 24 MR. DAVIS: And, again, this is only if the 25 board decides that, from a constitutional standpoint,</p>
<p style="text-align: right;">Page 19</p> <p>1 to keep -- again, we were very taken with the comment 2 that Natalie Landreth made with the Native American 3 Rights Fund, which is that -- and we saw this experience 4 from the last election, that the coastal Natives have 5 such strong focus on their fisheries and on their 6 economic issues relating to coastal deliveries of 7 things, they are not railbelt, they are not -- it's just 8 completely different. 9 And we really feel strongly that our Native 10 communities along the whole western coast need to stay 11 linked in their senate pairings as well, and whether 12 it's Berin Straits, whether it's Calista, whether it's 13 Dillingham, any of those, if you link them and bring 14 them into the Interior, it does a great disservice to 15 the Interior Athabascan Region, because those folks 16 simply have no real issues in common. 17 They are small enough that they are going to 18 be the tail trying to wag the dog. So we feel that as 19 long as they stay focused in pairings with whichever 20 district within Fairbanks you pick, they are going to 21 have common issues of their energy, their fuel 22 deliveries, a lot of things, their transportation, their 23 shopping, everything else is much more aligned. 24 We recognize that under the strict 25 constitutional criteria we're not -- if they are</p>	<p style="text-align: right;">Page 21</p> <p>1 they are comfortable breaking the Mat-Su boundary twice. 2 MR. BEGICH: So our four is on the table as, 3 I think, the only map now that doesn't break Mat-Su 4 twice. It breaks it once. 5 And both of them have the very, very low 6 deviations, which the constitution speaks to. They both 7 are within I think 1.4 now because of the changes to 8 Arctic Village, 1.4 percent deviation. 9 MS. McCONNOCHIE: Mr. Chairman, could we go 10 back to Calista four, please? 11 MR. BRODIE: Four seems to keep the north 12 and western Alaska pretty much the same, those four. 13 And six and ten are probably the most significant 14 difference there. 15 MR. BEGICH: The changes in this map that 16 are significant -- the six is virtually identical, with 17 the exception of it goes into Delta and Big Delta. They 18 are kept together, both the cities are kept together in 19 this map. 20 When you hold the Mat-Su population harmless 21 and don't break it twice, when you hold the borough so 22 you don't break it twice, you then make up what becomes 23 the 10, District 10 there, the 10-E. That district now 24 has to be paired down into either -- it could be paired 25 to either Mat-Su or to Anchorage. In this case, it's</p>

<p>Page 22</p> <p>1 easier to pair it to the Anchorage break for two 2 reasons. 3 The first being that there is the break 4 right there. That incorporates 500 Mat-Su individuals. 5 You see -- point to the borough line there. Right where 6 the hand is marking the definition between the Anchorage 7 and the Mat-Su jurisdictions. 8 So this maintains sort of that Chugiak 9 district that Anchorage has had and pairs it over, 10 instead of pairing it up to the Valley fully, it pairs 11 it with the Valley basically to the road area, Valdez 12 and Glennallen and those areas all the way up just to 13 the outside of Big Delta and Delta Junction. So that's 14 essentially what it does. 15 It's really -- it's the only way you can -- 16 if you're only going to break Mat-Su once, it's really 17 the only way you can do it, so as Mr. White testified 18 earlier, you can link Valdez to Anchorage. I know 19 Valdez doesn't particularly care for that though, and 20 they testified to that in fact, but you can link it by 21 law and by constitution to Anchorage. 22 And this seemed to be the least harmful way 23 of doing that. Again, if you're going to just break the 24 Mat-Su Borough once, there are virtually no options, 25 that we could discover, that do it in a compact,</p> <p>Page 23</p> <p>1 contiguous and socioeconomic way than this. And we 2 tried to adopt, wherever possible, the Mat-Su Borough's 3 line, the ones that were proposed by the mayor, we tried 4 to follow those wherever possible. 5 As Steve Culligan testified on, I think it 6 was on Monday, we tried to follow those lines wherever 7 possible within the Mat-Su Borough so that they follow 8 the mayor's, Mayor DeVilbiss's testimony as much as 9 possible. We couldn't match it, of course, because we 10 have different population variations, but we tried. 11 MR. TORGERSON: What about the Kenai? It 12 looks like you still divide it twice. 13 MR. BEGICH: Kenai, as in most maps, it's 14 the only borough that's divided twice, mostly because 15 you always -- virtually every map takes Tyonek out of 16 the borough and places that into Bristol Bay district, 17 so 37 in this case. 18 We know we have to break it twice. We tried 19 to take the Native population of Port Graham and 20 Nanwalek down there in the very, very point of the Kenai 21 Peninsula. And we paired them with the Native 22 population, Tyonek, into 37, and then the remainder goes 23 to the long coastal district that's in many of these 24 maps. And it includes the Halibut Cove and the far 25 eastern portion of Homer. It does not include Homer.</p>	<p>Page 24</p> <p>1 It keeps Homer and Kenai and Soldotna, the three largest 2 communities, cities on the -- and Seward are all kept 3 within the borough districts. 4 Those are three fully-populated borough 5 districts, so they have full population and so you have 6 to do something with the excess Kenai population. We 7 believe this appears to be the best possible break, so 8 you're not reaching across the Inlet over Tyonek. 9 By holding virtually all the population, 10 you're taking away from the Kenai down south and out of 11 the urban, if you will, the urban hubs. 12 MR. BRODIE: So you took Nanwalek primarily 13 to lower the deviation? 14 MR. BEGICH: That's correct, Nanwalek and 15 Port Graham. They are Native communities to start with, 16 so that's helpful. 17 We know from -- the head of the corporation 18 has indicated to us that neither community likes to be 19 connected to the Kenai Borough in terms of its 20 representation. We took that into account as well. 21 MS. DAVIS: It's driven by deviation. 22 MR. BEGICH: You don't have to. You could 23 easily put those -- 24 MR. BRODIE: Same with number 32 going up 25 into the East End Road, that's simply deviation driven</p> <p>Page 25</p> <p>1 then, because the board map pretty much skirted the 2 coast, taken to the Cordova area, and it was within 3 3 percent deviation. 4 MS. DAVIS: Sure. 5 MR. BEGICH: You have got it. Of course, 6 the blocks with red and green and all of that there, 7 those are huge blocks. The islands obviously make the 8 water connection there. 9 MR. WHITE: Your map now 32 is only 10 contiguous by water. It's broken by land there. 11 MR. BEGICH: Yes. 12 MR. WHITE: Can't you run that across the 13 bottom? 14 MR. BEGICH: You could if you broke the 15 census blocks you could, but if you click those blocks, 16 it makes it look -- you know how your maps create those 17 crazy, those sort of angles going up and those points 18 going up? That's what happens. 19 If you click on the block that's right below 20 Seward there, you will get a big long point going all 21 the way up. 22 MS. McCONNOCHIE: We remember that. 23 MR. BEGICH: It's clear that we're talking 24 about no population, so it's a matter of the board's 25 power to go in and draw a straight line wherever you</p>
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<p style="text-align: right;">Page 26</p> <p>1 wanted to.</p> <p>2 MS. McCONNOCHIE: That's the vexing area.</p> <p>3 MR. BEGICH: Vexing, good word.</p> <p>4 MR. WHITE: Back down in Kenai, Tom, not</p> <p>5 Kenai, Mat-Su, what happens to deviations if you just</p> <p>6 take that portion of Mat-Su you have put into 10-E and</p> <p>7 put it back into 8-D. How many people are we talking</p> <p>8 about?</p> <p>9 MR. BEGICH: About 500, I think it's about</p> <p>10 550 people.</p> <p>11 MR. WHITE: So two and a half percent?</p> <p>12 MR. BEGICH: Could be about that. It's</p> <p>13 probably closer to 3 percent. If you did that, you</p> <p>14 would have a wholly enclosed five-district Mat-Su.</p> <p>15 That's what you would get.</p> <p>16 The pairing would essentially stay the same,</p> <p>17 but you would have a wholly enclosed Mat-Su. Again, we</p> <p>18 were shooting for low deviations. There is case law</p> <p>19 that indicates that political boundaries can be a reason</p> <p>20 for a higher deviation.</p> <p>21 MS. McCONNOCHIE: What is your overall</p> <p>22 deviation for this particular map?</p> <p>23 MR. BEGICH: 1.37 in this map, because of</p> <p>24 the moving Arctic Village down that took District 40,</p> <p>25 even with the Koyukuk Villages and up to, I think -- I</p>	<p style="text-align: right;">Page 28</p> <p>1 Are there villages that you moved into 40</p> <p>2 that you think, if deviations weren't a consideration,</p> <p>3 you would keep them in 6 or vice versa?</p> <p>4 MR. BEGICH: Well, if you could, you could</p> <p>5 take the entire Koyukuk, which is Athabaskan -- you</p> <p>6 could take them all from Huslia on back into, say, 6.</p> <p>7 You begin at that point to have compactness</p> <p>8 issues, but it's a coherent group of villages. The</p> <p>9 Koyukuk River is a coherent group of villages.</p> <p>10 And what TCC, Tanana Chiefs Conference, and</p> <p>11 Doyon have testified in the past is that as long as</p> <p>12 you're keeping groupings together, they understand that</p> <p>13 they don't have the population to sustain the district,</p> <p>14 so as long as you're keeping groupings together, which</p> <p>15 was their argument for Arctic Village, then they are</p> <p>16 reasonably comfortable.</p> <p>17 So, for example, you have all the villages</p> <p>18 around Ruby and Galena kept together. Down below, the</p> <p>19 McGrath villages are kept together. And then you have</p> <p>20 the Tanana villages kept together in this map.</p> <p>21 And then you also have, as testified by</p> <p>22 Steve Ginnis and others, the relationship between the</p> <p>23 Ahtna and the Upper Tanana villages, which is a marriage</p> <p>24 relationship, which was also, I think, spoken to by Matt</p> <p>25 Ganley in testimony as well.</p>
<p style="text-align: right;">Page 27</p> <p>1 would be guessing now, but about like a .86 or something</p> <p>2 like that deviation, so the overall minus to plus</p> <p>3 deviation is 1.37.</p> <p>4 So 40 goes down to minus .88. It's still</p> <p>5 under 1 percent, and then -- I think that's the largest</p> <p>6 negative. And the largest positive deviation is</p> <p>7 District 33, which is a .48 positive.</p> <p>8 MR. TORGERSON: If you move Tyonek back in,</p> <p>9 how many people are we talking about over there? Seems</p> <p>10 like it was about 500 also.</p> <p>11 MR. SANDBERG: About 300 or 400, John.</p> <p>12 MR. BEGICH: So again, you're dealing with</p> <p>13 about a 3 percent deviation. At this point though,</p> <p>14 depending on the minus and the plus that you get, you're</p> <p>15 now looking at about a six and a half percent deviation</p> <p>16 map or more, because you're de-populating one, so you're</p> <p>17 taking that deviation down to, say, minus three, and</p> <p>18 then you're overpopulating another by plus</p> <p>19 three-something, so between the two, you're going to end</p> <p>20 up with between 6 and 7 percent deviation, but the board</p> <p>21 has, I think, that power.</p> <p>22 MR. WHITE: What about up in the north?</p> <p>23 Marie, you know that area. I know you made the switch</p> <p>24 to put Arctic Village in and then you took villages out</p> <p>25 just for population deviations.</p>	<p style="text-align: right;">Page 29</p> <p>1 He was the socioeconomic person who wrote a</p> <p>2 report on that when I was doing testimony during the</p> <p>3 Hickel administration.</p> <p>4 So the short answer is: They are all</p> <p>5 Athabaskan, so you could always bring more Athabascans</p> <p>6 in that, but in doing so, you start to really deeply</p> <p>7 de-populate the map. Athabascans and Doyon and TCC</p> <p>8 recognize that, so they say keep wherever possible our</p> <p>9 groupings together.</p> <p>10 This actually honors that grouping better</p> <p>11 than our original map did by putting all of the Upper</p> <p>12 Koyukuk together and going ahead and popping out the</p> <p>13 deviation by another, as we said minus -- it gets to</p> <p>14 minus 88 for District 40 as a result of that.</p> <p>15 MR. BRODIE: So if we pulled 40 back to the</p> <p>16 boundaries of the Northwest Arctic Borough and the North</p> <p>17 Slope Borough and incorporated those river villages into</p> <p>18 39 and 6, regardless of deviation, that would -- that</p> <p>19 would keep them, instead of being in three districts,</p> <p>20 being in two. Would that help?</p> <p>21 MR. BEGICH: Actually, more than three now.</p> <p>22 I think -- I can't speak for TCC and I can't speak for</p> <p>23 Doyon, except to say their indication was as long as the</p> <p>24 groupings were kept together, they were satisfied.</p> <p>25 So, for example --</p>

<p style="text-align: right;">Page 30</p> <p>1 MR. BRODIE: If we did, would that --</p> <p>2 MR. BEGICH: Would it help? It would put</p> <p>3 more Athabascan villages together, but it would begin to</p> <p>4 truly throw your deviations out.</p> <p>5 MR. BRODIE: We'll worry about the</p> <p>6 deviations.</p> <p>7 MR. BEGICH: Sure. If you did that,</p> <p>8 conceivably, you could take all of the Ruby villages as</p> <p>9 well, but you're talking about a substantial number of</p> <p>10 people.</p> <p>11 You're talking about -- for example, the</p> <p>12 Upper Koyukuk is probably right around, would be my</p> <p>13 estimate, right around 700 people.</p> <p>14 MR. BRODIE: If 40 was pulled back to the</p> <p>15 boundaries of Northwest Arctic Borough and the North</p> <p>16 Slope Borough, then that was an acceptable deviation for</p> <p>17 that district, and so --</p> <p>18 MR. BEGICH: It was when Shishmaref was</p> <p>19 added in. Shishmaref represented about 550 people or</p> <p>20 thereabouts.</p> <p>21 MR. BRODIE: So we would have to see what</p> <p>22 that was.</p> <p>23 MR. BEGICH: I do know the Bering Straits</p> <p>24 Region has been very clear, and that's why we adjusted</p> <p>25 the map in the first place, they did not want Shishmaref</p>	<p style="text-align: right;">Page 32</p> <p>1 with socioeconomic, but then we also have the concern</p> <p>2 with the different groups wanting to be grouped. How do</p> <p>3 we make those defensible?</p> <p>4 MR. WHITE: We get many -- lots of public</p> <p>5 testimony about what various entities or people or</p> <p>6 groups would like to see. Oftentimes though what they</p> <p>7 want isn't compatible with what the law allows or</p> <p>8 requires.</p> <p>9 So, obviously, the law would trump the</p> <p>10 desires of a particular jurisdiction, if it came down to</p> <p>11 the fact that you can say we could move these villages</p> <p>12 here and meet the testimony or the desires of that</p> <p>13 region, but in doing so, had a deviation that was over</p> <p>14 the allowable amount or created a socioeconomic</p> <p>15 integration issue.</p> <p>16 We know from the nineties case that, I</p> <p>17 believe it was Judge Card, who called the intermixing of</p> <p>18 Athabascans and Inupiat the worst possible combination.</p> <p>19 That was 30 years ago.</p> <p>20 There might be an issue there with the</p> <p>21 socioeconomic integration, and I would love to hear from</p> <p>22 people who know that region far better than I, maybe</p> <p>23 Marie, and maybe even Tom and Marcia, deal with this on</p> <p>24 a regular and routine basis.</p> <p>25 MS. McCONNOCHIE: Mr. Chairman, I guess</p>
<p style="text-align: right;">Page 31</p> <p>1 taken out of their district. They support a map that</p> <p>2 does this. They would not support a map that took</p> <p>3 Shishmaref out.</p> <p>4 That 550 people was offset by putting in</p> <p>5 Huslia, Hughes, Allakaket, because they were considered</p> <p>6 a region. Those were the three if you would get there,</p> <p>7 there and there. Allakaket is the actual population</p> <p>8 center there.</p> <p>9 And then the Bettles up to Coldfoot, Wiseman</p> <p>10 addition was simply to keep the Upper Koyukuk together.</p> <p>11 It does help with deviations, but it does keep it the</p> <p>12 Upper Koyukuk together as well.</p> <p>13 So you start drawing the map completely</p> <p>14 differently once you do that. Bering Straits at this</p> <p>15 time has indicated to us that they really do want</p> <p>16 Shishmaref in. I think you have a letter from the</p> <p>17 Northwest Arctic Borough at this point - I don't know</p> <p>18 though, because I haven't seen it - that may speak to</p> <p>19 that as well.</p> <p>20 MR. HOLM: Mr. Chairman, I'm curious,</p> <p>21 Mr. White, how do we defend socioeconomic compatibility,</p> <p>22 Alatna and Barrow -- Allakaket and Barrow, or any of the</p> <p>23 Athabascan Indians that are from Bettles down, with the</p> <p>24 Yupik and Inupiat? How do we defend that if that's a</p> <p>25 challenge? I mean, it seems to me that we're concerned</p>	<p style="text-align: right;">Page 33</p> <p>1 that's one of the things I would like to hear from</p> <p>2 Marcia, because I know Marie and I did a lot of work in</p> <p>3 this area and received a lot of testimony in this area,</p> <p>4 so I would like to know if, Marcia, you feel</p> <p>5 comfortable, but discuss why you feel comfortable with</p> <p>6 the groupings that you did put together.</p> <p>7 MS. DAVIS: Well, thank you for that</p> <p>8 question, Peggy Ann, because we have been working the</p> <p>9 Native village issues for a long time now and having a</p> <p>10 lot of discourse and discussion with folks.</p> <p>11 And we have actually lived through one</p> <p>12 redistricting map in the last election process, so we've</p> <p>13 got one under our belt. And I guess the lawyer in me</p> <p>14 combined with the person who has been having all of this</p> <p>15 discourse and discussion with the Native groups would</p> <p>16 answer Board Member Holm's question in the following</p> <p>17 way:</p> <p>18 First and foremost, we have got the U.S.</p> <p>19 Constitution and Alaska Constitution that dictates the</p> <p>20 minimum deviation possible. And our Alaska Supreme</p> <p>21 Court has said that if you move off of what is possible,</p> <p>22 you have to have a darn good reason for it. You have to</p> <p>23 -- the burden is on us to justify why we'll make the</p> <p>24 move, not why -- we don't have to justify that the</p> <p>25 deviation dictated a certain position.</p>

<p style="text-align: right;">Page 34</p> <p>1 So we actually have to have an excuse to 2 move off of the deviation. So then with that burden of 3 proof or presumption established, we then looked at all 4 of the regions along that coastline, because it's not 5 unique that we have Athabascan groupings in with other 6 cultures. 7 We have got the Athabascan grouping cluster 8 in with Bering Straits. We have an Athabascan grouping 9 in with Dillingham to the north, so we have this 10 situation that exists in multiple places. And it's in 11 part because the Athabascan Region is so huge, but so 12 sparsely populated, that we, by necessity, are going to 13 have folks spread out. 14 And I think based on Doyon's testimony, 15 testimony of TCC and others, their focuses, because they 16 are so huge, they actually have operated culturally in 17 clusters. I mean, that's their political unit of 18 operation anyway is within the cluster, because their 19 ability to communicate and travel across every cluster 20 is very, very challenging. 21 So in their world, as long as their clusters 22 are kept intact, they have got their political unit that 23 they are most likely to be operating within and 24 communicating and self-supporting. So with that 25 objective met here, then the next level of inquiry is</p>	<p style="text-align: right;">Page 36</p> <p>1 highest order of unification, which would be Athabascan, 2 are they unified with the other Athabascan villages, I 3 don't think that's possible at that sociocultural kind 4 of level, but we can honor it at the next level down, 5 which would be at the cluster area. 6 MS. McCONNOCHIE: Thank you. 7 MR. HOLM: Mr. Chairman, I guess I'd bring 8 this up, Ms. Davis, because I've spent a lot of time in 9 Anaktuvuk Pass and then up the John River, and the 10 family that I hunted with and the folks that I have 11 known up in that neck of the woods, and all their 12 relatives are from Fort Yukon. They are not from the 13 North Slope. They are on the south side of the Brooks 14 Range. 15 And so, obviously -- and I spent some time 16 in Ambler over the years and different places, and they, 17 obviously, have the connections with the eastern portion 18 of the Athabascan families and apparently they all 19 connect -- they all go into the Yukon River drainage, of 20 course, obviously. 21 And it just seems as if they really don't 22 have any connection to the North Slope at all. So it's 23 hard for me to come up with that kind of a connection 24 and say, well, it's okay to do for deviation purposes, 25 when in fact they have zero socioeconomic connections.</p>
<p style="text-align: right;">Page 35</p> <p>1 how comfortable are they within the larger context of 2 the district that they are in. So when we look at that, 3 you have got a lot of issues that range. 4 One is the pipeline corridor concept, the 5 economic opportunity that sort of drives a joint 6 economic interest. You have got similar lifestyle in 7 terms of the subsistence resources, having a common and 8 a desire to insure that fisheries, caribou, moose, et 9 cetera are managed in a cohesive consistent fashion. 10 So I think we have to back up to elements 11 beyond what I'll call political, strict political 12 boundaries when we look at this. For instance, I think 13 one of the more interesting positive things about this 14 map was when we went back in and we learned, for 15 instance, Lime Village, which is a Calista Region 16 village, when I looked at it and studied it, I was like, 17 wait a minute, they actually go up to McGrath for 18 health, shopping, air transportation corridor. 19 It was, like, so in an ideal world, even 20 though it's a Calista village, it's an Athabascan-style 21 village and we need to find a way to unify that with 22 that cluster, with that group, which we achieved. 23 The same thing with the middle Yukon 24 villages up there, again, keeping them together. So I 25 would say that in terms of strictly adhering to the</p>	<p style="text-align: right;">Page 37</p> <p>1 So since that's what we have been hammered 2 about, in some sense, not so much deviations from the 3 state constitution point, from federal maybe, but not 4 from the state, that's got to be my concern at this 5 juncture, as to whether or not we're meeting that 6 threshold of proof prior to the time that we come out 7 with our final plan. 8 MS. DAVIS: One of the things that the board 9 will probably have to face coming up is it's a new world 10 for you. In the past the battlegrounds were around the 11 Voting Rights Act and deviations kind of fell away as 12 being the bulwark work of what you sort of had to 13 achieve, because Voting Rights Act basically said, you 14 know, the deviations had to yield -- these other 15 elements had to yield to the Voting Rights Act. 16 You no longer have that. So now with that 17 missing, the debate will now be more around the 18 deviations and what I'll call traditional constitutional 19 principles. So I agree you definitely got hammered hard 20 before on the sociocultural issues, because it was -- 21 deviations were sort of no longer the weak point. 22 Now, I think without Voting Rights Act and 23 the Native preference districts and all of these things 24 that had to be constrained and kind of twisted into a 25 shape, those are gone. And so now it's really more of a</p>



<p style="text-align: right;">Page 38</p> <p>1 pure hand of equal protection.</p> <p>2 MR. BRODIE: We'll worry about that when the</p> <p>3 time comes.</p> <p>4 MR. WHITE: Mr. Holm has a very good memory.</p> <p>5 The trial court, in it's decision from last February,</p> <p>6 February 2012, it says, "While the court finds the</p> <p>7 board's intent to achieve low deviations to be</p> <p>8 commendable, it concludes that it must also live in</p> <p>9 harmony with other constitutional requirements.</p> <p>10 "The Alaska Supreme Court's instructions do</p> <p>11 not imply that justifications deviated from the lowest</p> <p>12 possible deviations would not be accepted. Simply</p> <p>13 stated, the board must try to achieve low deviations."</p> <p>14 So I guess there is going to be that</p> <p>15 tension. That's another one of those balance points</p> <p>16 where you're looking at and what does it mean.</p> <p>17 If you had a deviation of 1.84 or 3.4, I</p> <p>18 would suggest to you if that deviation was caused by</p> <p>19 your making something more compact or more</p> <p>20 socioeconomically integrated that that would be an</p> <p>21 acceptable deviation range for the court to do.</p> <p>22 As long as you're staying -- there is no</p> <p>23 safe harbor at 10 percent anymore under the Alaska</p> <p>24 Constitution. So far, the court has only actually</p> <p>25 applied that to the Anchorage area. I think you can</p>	<p style="text-align: right;">Page 40</p> <p>1 we could divide Fort Yukon in half, for example, and be</p> <p>2 in two separate districts, which doesn't make any sense</p> <p>3 to me. That's what happens too in urban areas when you</p> <p>4 start going down the middle of the highway, then you</p> <p>5 grab three houses across the street, simply for</p> <p>6 deviation purposes, and destroy a neighborhood.</p> <p>7 So I think I'm comfortable with what</p> <p>8 Mr. White said.</p> <p>9 MR. WHITE: I think the deviations are a</p> <p>10 laudable goal and, still, as I've told you all along, I</p> <p>11 think the number one overriding principle in this is the</p> <p>12 one person/one vote.</p> <p>13 The Supreme Court, both U.S. and Alaska, has</p> <p>14 recognized that in terms of state redistricting, not</p> <p>15 congressional, because congressional has a different</p> <p>16 standard, there has been districts that have been out</p> <p>17 with three or four people, not 3 or 4 percent, three or</p> <p>18 four people from being ideal in the congressional</p> <p>19 district.</p> <p>20 In the states, they have had -- they have</p> <p>21 given you in the past that 10 percent leeway, and even</p> <p>22 our court, prior to the last two redistricting cycles,</p> <p>23 has allowed deviations even above the 10 percent to meet</p> <p>24 state constitutional requirements.</p> <p>25 I don't think that's allowable anymore. I</p>
<p style="text-align: right;">Page 39</p> <p>1 fairly interpret that to mean that it applies to most</p> <p>2 urban areas where there are large populations that can</p> <p>3 easily be shifted back and forth, just depending on</p> <p>4 circumstances.</p> <p>5 So whether that applies now across the board</p> <p>6 to all of the state, I think that Ms. Davis makes a good</p> <p>7 point that it is a brave new world out there in terms of</p> <p>8 there is no Voting Rights Act. And we know when you're</p> <p>9 looking at the Voting Rights Act to get to a</p> <p>10 non-retrogressive map, being able to underpopulate lower</p> <p>11 than 4 or 5 or 6 percent, made that job a lot easier.</p> <p>12 Now that you don't have to do that, does</p> <p>13 that mean that you should have lower deviations? I</p> <p>14 would suggest to you that there is -- it's a dichotomy.</p> <p>15 And if you put those villages in there, if</p> <p>16 you feel that the portion that you're talking about,</p> <p>17 Jim, is not socioeconomically integrated with the other</p> <p>18 part, I would suggest to you that deviations that raise</p> <p>19 that higher 1 or 2 percent, if you went from even a 1 to</p> <p>20 a 6 percent, I would think that that's probably going to</p> <p>21 be acceptable if you're making a district more compact</p> <p>22 or more socioeconomically integrated.</p> <p>23 MR. TORGERSO: Mr. Brodie?</p> <p>24 MR. BRODIE: I would agree with Mr. White,</p> <p>25 because if we wanted to carry deviations to the extreme,</p>	<p style="text-align: right;">Page 41</p> <p>1 don't think that would be upheld. If you were over 10</p> <p>2 percent, I think the court would find that a per se</p> <p>3 violation, but when you're playing between 10 and 1, I</p> <p>4 think that there are, as long as you have a rational,</p> <p>5 reasonable justification for saying, well, we really</p> <p>6 like -- we wish we could be at 1.4, but we would rather</p> <p>7 have this area socioeconomically integrated, so that's</p> <p>8 going to raise us to 3 or 4 or 5.</p> <p>9 MR. BEGICH: Mr. Chairman, Mr. Brodie, the</p> <p>10 idea of taking that grouping would be, I think, exactly</p> <p>11 what TCC would say. If you are going to move it, don't</p> <p>12 move one or two of those villages, move them as a group</p> <p>13 wherever you take them, especially if you're to -- the</p> <p>14 other thing is that your argument about splitting Fort</p> <p>15 Yukon and those things is exactly why we redrew this</p> <p>16 map, so that it didn't split any town, and I think</p> <p>17 that's really, really key.</p> <p>18 MR. BRODIE: I understand that.</p> <p>19 MR. BEGICH: Even within those borough</p> <p>20 boundaries where there are city boundaries, we have</p> <p>21 maintained the city boundaries, because we felt that,</p> <p>22 for example, North Pole is whole and intact, and even</p> <p>23 attaching Moose Creek to North Pole, those are ideas</p> <p>24 that are basically consistent with your view, and I</p> <p>25 think everyone's view, you don't want to split</p>



<p style="text-align: right;">Page 42</p> <p>1 neighborhoods.</p> <p>2 Sadly, that was struck down by the court ten</p> <p>3 years ago. They said -- we made a neighborhood</p> <p>4 argument, and they said neighborhoods are not a</p> <p>5 consideration within a larger political boundary, but</p> <p>6 the fact that you want to honor that I think is</p> <p>7 critical, because I think that is critical to how we</p> <p>8 live together.</p> <p>9 So if you do move those, move them as a</p> <p>10 unit, don't just move two of them or three of them, but</p> <p>11 move them as a unit.</p> <p>12 MR. WHITE: Did we not get a map from TCC</p> <p>13 that showed us those groupings?</p> <p>14 MS. McCONNOCHIE: Yes.</p> <p>15 MR. WHITE: How many people do you take out</p> <p>16 of Fairbanks into 6-C?</p> <p>17 MR. BEGICH: The total amount for the 6-C is</p> <p>18 -- I'm just doing this -- I said it on the record on</p> <p>19 Tuesday, but -- I mean on Friday, but I think it's</p> <p>20 somewhere in the neighborhood, including Eielson, about</p> <p>21 8,500. I believe it's about 8,500, somewhere in that</p> <p>22 range, because the Eielson population, Salcha and south</p> <p>23 of the border population, and then a population to the</p> <p>24 north that, I believe, was around 4,000.</p> <p>25 MR. WHITE: So it's possible, if the board</p>	<p style="text-align: right;">Page 44</p> <p>1 Randy, would you be ready to talk about -- what we're</p> <p>2 trying to do is eliminate some of the plans that might</p> <p>3 have come in earlier.</p> <p>4 I think you have got four in. Calista Corp</p> <p>5 had five, and we're down to two for different options.</p> <p>6 MR. RUEDRICH: Good morning, Mr. Torgerson,</p> <p>7 and board. Good to see all of you assembled here this</p> <p>8 morning, or I guess it's now afternoon.</p> <p>9 To reassure you that the world is a dynamic</p> <p>10 place, we have filed another amendment this morning to</p> <p>11 our option two plan, and that will effectively eliminate</p> <p>12 all of the other documents that we have filed.</p> <p>13 And what that primarily does, it adopts a</p> <p>14 couple of slight variations between our map and the</p> <p>15 Calista map in Southeast. So as far as I know at this</p> <p>16 time, those maps would be identical, except for a zero</p> <p>17 block somewhere, if such things exist. I think we have</p> <p>18 all the population --</p> <p>19 MR. TORGERSON: Let me interrupt. When you</p> <p>20 say you filed it --</p> <p>21 MR. RUEDRICH: We e-mailed it.</p> <p>22 MR. TORGERSON: Do you have that?</p> <p>23 MR. SANDBERG: I don't have that.</p> <p>24 MR. RUEDRICH: It was e-mailed this morning</p> <p>25 about 9:00. Your front desk has found it.</p>
<p style="text-align: right;">Page 43</p> <p>1 feels that the socioeconomic integration issue with</p> <p>2 those villages is an issue they need to deal with, you</p> <p>3 could -- deviations in Fairbanks are very close as well,</p> <p>4 right, so you could take less people out of Fairbanks</p> <p>5 and re-spread them out around?</p> <p>6 MR. BEGICH: Absolutely. In doing so,</p> <p>7 obviously, the closer to the urban core of Fairbanks you</p> <p>8 are, there are some areas that are still within the</p> <p>9 urban core there, the better off for the more rural</p> <p>10 parts of Fairbanks and the rural district.</p> <p>11 You will see, if you look at that map right</p> <p>12 on the Two Rivers Road, for example, which is below the</p> <p>13 6-C, that road, if you get closer to the 5-C district,</p> <p>14 you will see there is some large settlement populations</p> <p>15 there.</p> <p>16 You could even add to 3-B by going up across</p> <p>17 the river boundary we have there, up toward the top</p> <p>18 of the river. If you look at 3-B, the very top of it,</p> <p>19 anywhere within that area, there is a population that's</p> <p>20 closer to more closely integrated North Pole below the</p> <p>21 river.</p> <p>22 You have options. It begins to become quite</p> <p>23 rural as you go down Chena Hot Springs Road fairly</p> <p>24 quickly, for those that have driven that highway.</p> <p>25 MR. TORGERSON: Thanks for the presentation.</p>	<p style="text-align: right;">Page 45</p> <p>1 MR. TORGERSON: We'll have to tee that one</p> <p>2 up.</p> <p>3 MR. RUEDRICH: Our current version of option</p> <p>4 two has been modified slightly. Why don't we just speak</p> <p>5 to that in Southeast initially.</p> <p>6 This map that we filed this morning has the</p> <p>7 same District 33 as Calista has and as we have had, and</p> <p>8 we have not modified 33 in any way, shape or form. That</p> <p>9 is essentially the economic southeast of Southeast</p> <p>10 Alaska.</p> <p>11 Then we have left Juneau north, District 31,</p> <p>12 intact over these many maps. All we did from the</p> <p>13 current legislative map is reduce its size to reduce its</p> <p>14 deviation, and put those people back into District 32 in</p> <p>15 the airport area or south of the airport.</p> <p>16 The principal change that we have made since</p> <p>17 this was actually published is that the Hobart Bay area</p> <p>18 and the balance of the island that Angoon is on are now</p> <p>19 in 34. It makes 34 have a larger bulk visually, even</p> <p>20 though it doesn't change the population any, and it puts</p> <p>21 all of Petersburg Borough now in District 34.</p> <p>22 Those are the significant non-human</p> <p>23 impacting changes that we made to the map. Essentially,</p> <p>24 it makes the green area bigger. It makes the southern</p> <p>25 portion of the rust color go away, which makes the</p>

<p style="text-align: right;">Page 46</p> <p>1 northern district more compact and makes the southern 2 district somewhat more compact. 3 I would encourage the board to think about 4 those 33 people that are to the left of District 33, 5 west of Hyدابург. It would distort the deviations a 6 little bit, but I believe those people would be well 7 served if they were in District 33, unless somebody has 8 a better piece of logic, because that little green -- 9 MS. McCONNOCHIE: What city are you talking 10 about? 11 MR. RUEDRICH: There is no town. There is 12 33 people on that green island. I don't even know the 13 name of the island that is west of Hyدابург. 14 MS. McCONNOCHIE: Got it. 15 MR. RUEDRICH: That makes a better map, but 16 it makes a slightly worse deviation. If you want to 17 feature compactness a little more, that's the place to 18 go do it. Okay. 19 That's all I have. If you have any 20 questions about Southeast, we can work with those now. 21 MR. TORGERSON: Can you back up and tell me 22 the major differences between Calista option four and 23 your option 2A or whatever -- are you calling your new 24 option 3 or 2? 25 MR. RUEDRICH: 2-1. In Southeast, there are</p>	<p style="text-align: right;">Page 48</p> <p>1 have with anyone else in my history in Alaska, and I 2 totally understand the significance of the subregions. 3 Even when Doyon had TCC recruit roustabouts for 4 roustabout school, they recruited within the individual 5 regions. 6 Those clusters of villages are real in an 7 economic sense, and you would have young people go to 8 roustabout school and go to work on the rigs with a 9 direct tie to their individual areas. And while I -- I 10 was hesitant to take Huslia and the rest of the Koyukuk 11 Valley. 12 I understand that Arctic Village really 13 doesn't fit. In our original map, we recognized that 14 Arctic Village didn't fit with District 40. We took 15 Shishmaref and more of the northern Seward Peninsula. I 16 have been assured by Matt Gangley that that's a bad 17 idea. So if we come to compromise between those, we 18 wind up taking a cluster of villages, first the Koyukuk 19 Valley, then the middle Yukon, then the lower Yukon and 20 then the upper Kuskokwim, three major Doyon Region 21 areas, all TCC subregions, and putting them in different 22 districts. They still function together. 23 And I think it's terribly important to 24 maintain that aspect as we work the problem of trying to 25 populate those coastal perimeters in a world where we</p>
<p style="text-align: right;">Page 47</p> <p>1 no differences, in Southeast. 2 MR. TORGERSON: All right. 3 MR. RUEDRICH: That's all I have spoken to 4 so far. 5 MR. TORGERSON: Okay. 6 MR. RUEDRICH: I just wanted to clear up 7 loose ends. Now let's go up and deal with the western 8 arctic, the high arctic. Everybody was talking about it 9 recently, so I'll just address my comments. 10 Our map is, again, virtually identical when 11 we talk about the northern Inupiat district, the western 12 Nome district. The District 37, as shown here, I 13 believe is identical, and so is District 36. 14 Let me reiterate. We are working house 15 districts only, so our numbers relative to senate 16 pairings are quite constructively meaningless. They are 17 just there for management purposes at this time. 18 We have -- I agree with the concept that 19 Calista talked about, as we had to increase the size of 20 all of these rural districts from what they had 21 historically been, because there is no longer a reason 22 to maximize Native population. 23 All of these four districts, as on our map 24 here, 36, 37, 39 and 40, are on the perimeter. I worked 25 more closely with the Doyon Corporation and TCC than I</p>	<p style="text-align: right;">Page 49</p> <p>1 just run out of people if we don't go there. 2 Anyone have any questions about my view of 3 the rural? 4 MS. McCONNOCHIE: Mr. Chairman? 5 MR. TORGERSON: Peggy Ann? 6 MS. McCONNOCHIE: Kind of where Jim is going 7 from, so from your discussions with Doyon and TCC, they 8 do not have a problem with that cluster being in 40? 9 MR. RUEDRICH: I haven't talked to them. 10 I'm relying on the discussions that -- I have worked in 11 that area years ago and understand the significance of 12 what Ms. Davis was referring to. I have lived the 13 results of what she said. 14 MS. McCONNOCHIE: Thank you. 15 MR. RUEDRICH: I would say it appears to be 16 very valid, because it's been there for years, decades. 17 MR. WHITE: You said your senate pairings 18 here were just illustrative, if you will. So you're not 19 trying to combine to 37 and 38? 20 MR. RUEDRICH: Our intent was to scrub the 21 letters off of this map, and we didn't get it done. 22 These are just administrative districts for house 23 purposes. 24 MR. WHITE: So you're not attempting to 25 justify here where 37 and 38 are not contiguous?</p>

<p style="text-align: right;">Page 50</p> <p>1 MR. RUEDRICH: That is by no means our 2 intent to try to enhance that with zero block cells or 3 anything else. We have strictly left that for 4 accounting purposes. So please disregard the letters. 5 MR. TORGERSON: Is that corrected on your 6 new -- 7 MR. CULLIGAN: We submitted Shape files 8 without senate letters purely -- 9 MR. TORGERSON: For the record, that's Steve 10 Culligan talking. 11 MR. CULLIGAN: These have been added by your 12 technical staff. 13 MR. TORGERSON: Go ahead with the rest of 14 your testimony. 15 MR. RUEDRICH: Let's go back down to south 16 Kenai and the other perimeter portion of the world. 17 Breaking boundaries is something that we all 18 paid close attention to to honor the constitution of 19 recognizing political entities. The Kenai Borough over 20 the years has been split with multiple things being not 21 on. 22 Hope was taken out at one time on the north 23 side. Beluga on the northwest has almost always been 24 missing. The southern villages around Seldovia have 25 frequently not been a portion of the districts.</p>	<p style="text-align: right;">Page 52</p> <p>1 35, this is a smaller population than we had before, so 2 we have brought Yakutat back in, and that makes this 3 district essentially identical to the district proposed 4 by Calista. 5 And I believe it serves the people 6 throughout the Kenai well, because we have a single 7 northwest Kenai district now on the mainland of the 8 Peninsula, a single southern district of Homer and 9 Anchor Point, Kasilof, and then the traditional downtown 10 Soldotna/Kenai district. 11 Any questions about the Kenai? 12 MR. BRODIE: Just a question. In the upper 13 Kachemak Bay there, that little anvil that goes up, are 14 those people on the road system to Homer? Is that East 15 End Road? 16 MR. RUEDRICH: We get to -- the very last 17 ones are on the end of the road system. Some of the 18 folks, they are probably attached to the road system on 19 the east end. I don't believe any of them are attached 20 to the west side. 21 MR. BRODIE: I'm just thinking that, once 22 again, if it was for deviation purposes, I don't know 23 how much flexible debate ability of them being able to 24 drive to Homer or Kenai -- 25 MR. RUEDRICH: I will commit to looking at</p>
<p style="text-align: right;">Page 51</p> <p>1 In this case, with the view that to bring 2 deviations down and bring some socioeconomic similarity 3 into play, we have again split the Kenai Borough 4 significantly. 5 The western side of the Borough is in 6 District 36. It's historically been attached to some 7 house district on the west side. In our original map, 8 we brought it in so that we had a map that just broke 9 the borough once on the south end. That took a 10 significant number of people out of 35 and -- or I'm 11 sorry -- put a significant number of people into 35 and 12 allowed us to drop the Yakutat Borough from District 35. 13 That moves people around in a clockwise 14 sense into District 38. I tend to believe that what we 15 have now where we have Beluga and Tyonek back on the 16 west side, as well as Port Graham and Nanwalek picked up 17 into 36, while it breaks the border by itself in two 18 places, I believe that it's proper to serve the 19 individuals living in those areas and minimizes the 20 deviations. 21 And if we took additional population from 22 the southern Kenai, the entire south side of Kachemak 23 Bay and around the end up into Fox River and towards 24 Fritz Creek, to replace or eliminate the surplus 25 population of what was left in Kenai, put it in District</p>	<p style="text-align: right;">Page 53</p> <p>1 that again and get back to you. I don't know if there 2 is a village -- I remember hearing comments from the 3 prior redistricting plan about people not being able to 4 drive to their voting place. 5 MR. BRODIE: It was only an observation. It 6 might better serve those people. 7 MR. RUEDRICH: I'm not absolutely positive. 8 <b>A few too many moving pieces to make sure, but I think</b> 9 <b>we have done that.</b> 10 MR. BRODIE: I notice this difference too 11 has Whittier in with a separate district than previous, 12 so maybe that was required. 13 MR. RUEDRICH: That was a surplus population 14 problem in District 35 and has stayed in the district 15 going north we had Beluga in, and that's a detail that 16 could be revisited. 17 Whittier is kind of a unique small 18 population. They are probably somewhat Prince William 19 Sound. They are definitely not part of Anchorage, even 20 though I think there was a map decades ago where they 21 were an Anchorage district at one time, if I remember 22 correctly. 23 MR. HOLM: Port Graham, you moved that into 24 36; is that correct? 25 MR. RUEDRICH: Yeah. If you weren't</p>

<p style="text-align: right;">Page 54</p> <p>1 fighting deviation problems, Port Graham and Nanwalek 2 are the first two places I would bring home to Kenai. 3 MR. WHITE: How many people live there, 4 Randy? 5 MR. RUEDRICH: That I do not recall. It's 6 several hundred. It's a couple percent, is my 7 recollection. It's not less than 1 percent. It's much 8 more significant than that. 9 MR. WHITE: Those are two primarily Native 10 villages. They are not connected to the rest of the 11 Kenai by road at all? 12 MR. RUEDRICH: No. They are not connected 13 to anything. They are strictly coastal villages with 14 marine transportation. 15 MR. HOLM: On that, Seldovia is also, is it 16 not? 17 MR. RUEDRICH: Seldovia is not attached by 18 road either. 19 MR. HOLM: Correct, but it's also a Native 20 village, isn't it? 21 MR. RUEDRICH: There is a small Native 22 village or a small area that is more Native, but there 23 is a larger population of non-Natives in the general 24 area. 25 MR. HOLM: Okay.</p>	<p style="text-align: right;">Page 56</p> <p>1 Valley, the Mat-Su Valley. I'm sorry. There is many 2 valleys in Alaska. 3 The Mat-Su Valley, as the mayor testified, 4 and our maps have followed the role model of the 1994, 5 2002 and the 2012 map, where the surplus population of 6 the most rapidly growing portion of the state of Alaska 7 is managed with the surplus population of Anchorage 8 being paired on the south side and the surplus 9 population that's left over being paired with the most 10 strongly integrated economic corridor in the state, the 11 pipeline corridor, the Richardson Highway corridor from 12 the south region of the North Star Borough to Valdez. 13 These highway communities have sued in the 14 past wanting to stay together. Delta, Deltana and Delta 15 Junction in other maps that are before you today are 16 split. That also avoids that problem. It keeps those 17 villages together. 18 Valdez is not paired with Anchorage in any 19 way, shape or form. Valdez has previously expressed a 20 desire to not be paired with south Anchorage, north 21 Anchorage or any other part of Anchorage. 22 And so that ties the Valley to north 23 Anchorage and the Richardson Highway, which much like 24 the Athabaskan area, has insufficient population for its 25 own district, picks up its surplus population from the</p>
<p style="text-align: right;">Page 55</p> <p>1 MR. RUEDRICH: Moving into Anchorage, we 2 have made no changes, except some very, very editorial 3 changes on the very beginning. I want to draw your 4 attention to the fact that there were some maps that had 5 a change in the District 25 boundary right above where 6 the hand is right now. It's ideally placed. 7 That change was eliminated, because we found 8 a better way to remove a little bit of surplus 9 population from Anchorage, and so the Anchorage 10 boundaries have just very tiny tweaks. And that's all 11 I'll say, unless you have some questions. 12 MR. HOLM: Deviation? 13 MR. RUEDRICH: Well under 1 percent for the 14 city. We have nothing about .5. Let me just look here. 15 Probably about a total .9 or so. 16 We had some districts on the north side in 17 the Mat-Su that we -- I mean, towards the Mat-Su that we 18 reduced the population from our original versions of our 19 AFFER map, but within the city from 13 to 27, there was 20 no net change across the 27 boundary or the 25 going 21 into 13. 22 We moved a small population that was on the 23 perimeter of 13 into 26, to bring 13 down to a less than 24 half percent deviation. 25 Anything else? Let's go take a look at the</p>	<p style="text-align: right;">Page 57</p> <p>1 eastern portion of the Mat-Su Borough. 2 I would point out that from a socioeconomic 3 standpoint, those villages are extremely much like the 4 eastern villages of the Mat-Su Borough, and some day I 5 would hope that maybe they will revisit this and draw a 6 new Borough that works better. 7 Let's go north and look at what's left in 8 Fairbanks. 9 MR. WHITE: Mr. Chair? Randy, help us 10 understand, you say you have Mat-Su split and share a 11 district with Anchorage. 12 MR. RUEDRICH: Share a district with the 13 east. 14 MR. WHITE: Share a district with the Valdez 15 area, so that does split the Mat-Su Borough twice? 16 What's your rational for that? 17 MR. RUEDRICH: First of all, I can find no 18 way to put Anchorage's surplus population elsewhere. If 19 we go south, we split the Kenai Borough for a third or 20 fourth or fifth time, depending on how you're counting. 21 At least we keep a solid boundary on the Anchorage/Kenai 22 front. 23 Secondly, the courts have looked at this 24 before and they have found that this is an acceptable 25 way to manage the population. During the last several</p>



<p style="text-align: right;">Page 58</p> <p>1 cycles, the only thing that the Mat-Su Borough has done 2 is grown one total additional district. I kept assuming 3 that we would get to the point where sooner or later 4 that wouldn't be the case, but it occurred again in this 5 map cycle. It occurred in the 1990. It occurred in the 6 2000 cycle, and will probably occur in the 2020 cycle. 7 So it provides a convenient way to achieve 8 one man/one vote. And there is no group of people that 9 are probably more socioeconomically integrated than the 10 Glenn Highway commuters that are all parked in the snow 11 on a bad day as they are driving from Chugiak or Palmer 12 or Wasilla into Anchorage. 13 And likewise, the villages on the east side 14 of the borough are overwhelmingly similar to the 15 villages along the Richardson Highway. 16 MR. BRODIE: Mr. Chairman, this is probably 17 one of the most noticeable breaks between the Calista 18 and yours is the way they treat Valdez and going to the 19 eastern border of Alaska, going into, I think going into 20 Anchorage or north Kenai versus -- it doesn't matter 21 here, just the different way you treat it and moving 22 around the population, so it's shifting populations. 23 MR. BEGICH: That's our single-split Mat-Su. 24 MR. RUEDRICH: Mr. Begich just reminded me 25 that their double-split Mat-Su map is very comparable to</p>	<p style="text-align: right;">Page 60</p> <p>1 other one and expand it a little bit, zoom in on it. I 2 think that's easier to try to see. 3 38 wraps around Fairbanks, as I was talking 4 about, bringing the upper Yukon, Gwich'in villages from 5 the north, the middle Tanana villages on the west, the 6 upper Tanana villages to the east. 7 And I would suggest the middle Tanana is 8 right there in front of you. And we have taken rural 9 areas to the east up to the southern boundaries of North 10 Pole and reached around North Pole and came down through 11 the Chatanika precinct to get a population which is 12 roughly an equal number of urban North Star Borough 13 residents and non-North Star Borough residents. It's 14 very close to a 50/50 split. 15 I'll find the number and file it on record, 16 but it's almost -- it's 9,000 something and 9,000 17 something. And that comes about by bringing all of the 18 other five Fairbanks districts down to truly a minimum 19 deviation. 20 We are one-tenth over, three-tenths over, 21 three people under, .4 percent over and .1 percent under 22 in those remaining Fairbanks five. 23 And if you now go to the Fairbanks local 24 map. Okay. We have -- make it small enough to get five 25 on there. Will that map contract? That's as far as it</p>
<p style="text-align: right;">Page 59</p> <p>1 ours. Is it fair to say identical? 2 MR. BEGICH: In the Mat-Su it's identical. 3 MR. RUEDRICH: Their other map is identical 4 to ours in that situation. Of course, this -- our map 5 -- I'm sorry. 6 I was going to go on to Fairbanks. I will 7 stop and see if there is further questions. 8 MR. BRODIE: No. 9 MR. TORGERSO: Go ahead. 10 MR. RUEDRICH: By building a map that starts 11 out north of Yakutat and by putting Yakutat back in 35, 12 there is virtually no population in the near areas to 13 the north of that, so you're basically encountering the 14 Ahtna people and their Indian populations combined with 15 the Native -- the Indian populations of the upper Tanana 16 fit together very well with the additional Athabascan 17 groups of the upper Yukon and the middle Yukon. 18 So at least in an attempt to keep some 19 portion of Doyon and the highly affiliated Ahtna people 20 to the south together, we have those four groups in 21 District 38. In addition to District 38, if you come 22 in, you will find that we have built the urban 23 population for 38. I'm not sure which of these works 24 well. 25 You look -- why don't we go back to the</p>	<p style="text-align: right;">Page 61</p> <p>1 goes? 2 MR. SANDBERG: Smallest it will zoom in. 3 MR. RUEDRICH: Five takes the Wainwright 4 bombing range and comes north. I believe we have all of 5 the population that is south of the Tanana River, 6 whatever it is, wherever it is, in that, we come up into 7 Fairbanks. We have the city of Fairbanks only in 8 District 4. 9 We have the city of Fairbanks plus a small 10 population for District 3 -- eastern North Star Borough 11 population that's just east of the city of Fairbanks 12 added, and that gives us a compact city district, which 13 probably would share a senator, since it was one of the 14 major issues in the litigation earlier. 15 Then we have an east Fairbanks district, a 16 north Fairbanks district and a southwest Fairbanks 17 district surrounding the city of Fairbanks in the North 18 Star Borough. 19 MR. HOLM: The borough is broken once in 20 this one. 21 MR. RUEDRICH: It is broken once along that 22 purple/red interface. The borough is closed to the 23 Denali Borough on the south and closed on the vertical 24 western border to District 38 on this map. 25 MR. WHITE: Mr. Chair?</p>

<p style="text-align: right;">Page 62</p> <p>1 MR. TORGERSON: Yes, sir.</p> <p>2 MR. WHITE: Randy, help us understand on the</p> <p>3 one -- looking at 1-A now, and you see on the right-hand</p> <p>4 side near the bottom of this border with 38. Keep</p> <p>5 going, Eric, straight across.</p> <p>6 Right in that area, you split some</p> <p>7 population there, and then see where the line in the two</p> <p>8 are? Why there rather than maybe some of the other</p> <p>9 population up on the other part? What's the rationale</p> <p>10 for doing that?</p> <p>11 MR. RUEDRICH: I tried to keep the people</p> <p>12 that live on that road system -- Eric, just above where</p> <p>13 1-A is, halfway -- yeah, right there.</p> <p>14 I tried to keep those folks together, since</p> <p>15 that's their way back to civilization, keeping them as a</p> <p>16 corridor of interest, and they are all north of the</p> <p>17 river. I believe that's the Chena River there.</p> <p>18 And I cut away everybody to the outside of</p> <p>19 that that was in Chatanika and so forth that was</p> <p>20 substantially more rural. And we needed significant</p> <p>21 population to do this, so we tried to respect North Pole</p> <p>22 and then go north from there to gain population.</p> <p>23 MR. WHITE: The maps you have offered in the</p> <p>24 past have taken the population -- there is no dispute,</p> <p>25 all the courts have said, the litigants have even</p>	<p style="text-align: right;">Page 64</p> <p>1 MR. RUEDRICH: There is absolutely. I quite</p> <p>2 like the other one also that we had before.</p> <p>3 MS. McCONNOCHIE: Mr. Chairman, Eric, if you</p> <p>4 could zoom in on 3 and 4, so I can see how 3 and 4 work,</p> <p>5 please. Thank you.</p> <p>6 MR. SANDBERG: Here is kind of the Fairbanks</p> <p>7 city map.</p> <p>8 MS. McCONNOCHIE: Thank you. That's what I</p> <p>9 wanted to see.</p> <p>10 MR. RUEDRICH: All of these people by</p> <p>11 definition are socioeconomically integrated within the</p> <p>12 borough, so it really makes no difference how you draw</p> <p>13 the lines.</p> <p>14 You're working toward some level of</p> <p>15 compactness and keeping folks that sort of have some</p> <p>16 reason to be together within their local economy and</p> <p>17 local interest, much like the subregions of the</p> <p>18 Athabaskan people. Who works -- who plays together in</p> <p>19 subsets?</p> <p>20 MR. TORGERSON: Just so I'm clear, your</p> <p>21 option 2-A only changes from this map the Southeast, or</p> <p>22 is there other changes?</p> <p>23 MR. RUEDRICH: There is nothing in here that</p> <p>24 I'm aware of.</p> <p>25 MR. TORGERSON: Just Southeast. That's what</p>
<p style="text-align: right;">Page 63</p> <p>1 stipulated that there is this urban/rural situation you</p> <p>2 have to deal with, that the rural population is short a</p> <p>3 half a district or so, so you have to find urban and</p> <p>4 rural somewhere.</p> <p>5 In the past, you have done that from the</p> <p>6 west side of Fairbanks. This map comes to the east.</p> <p>7 What was your thinking that made you change on that?</p> <p>8 MR. RUEDRICH: I don't think there is a</p> <p>9 great deal of difference, because a big portion of those</p> <p>10 people on the west side are as equally rural as the ones</p> <p>11 on the west side (as spoken).</p> <p>12 It may be more of a matter of how do you try</p> <p>13 to create a District 1 and 2 that makes some degree of</p> <p>14 sense. A northwest borough district seems to fit nicely</p> <p>15 north of the city if we do it this way.</p> <p>16 If you drop and shift further, you wind up</p> <p>17 with some really undesirable boundaries between 1 and 2,</p> <p>18 so the 1 and 2 boundary gives us a pretty clean division</p> <p>19 for an east borough and a north Borough and then a</p> <p>20 southwest borough.</p> <p>21 MR. WHITE: So I think I hear you saying</p> <p>22 that you made -- there were a number of choices where</p> <p>23 the population in the Fairbanks population could come</p> <p>24 from. This is the choice you made, but there are other</p> <p>25 reasonable rational choices?</p>	<p style="text-align: right;">Page 65</p> <p>1 I thought you said earlier. I just wanted to make sure.</p> <p>2 MR. RUEDRICH: We have drawn enough maps, I</p> <p>3 have to look.</p> <p>4 MR. TORGERSON: You want a few extras? We</p> <p>5 have a few. Any other questions? Thank you. I</p> <p>6 appreciate that.</p> <p>7 We had a map given to us on Friday while --</p> <p>8 or Monday, sometime last week. Mr. McKinnon is here. I</p> <p>9 don't know if anybody wishes to have him brief us on his</p> <p>10 map. It's way past timelines, if you're worried about</p> <p>11 timelines.</p> <p>12 MS. McCONNOCHIE: I would rather get the</p> <p>13 testimony and not worry about timelines, if Mr. McKinnon</p> <p>14 would have something to say, so you can explain a little</p> <p>15 bit about what your map is.</p> <p>16 MR. MCKINNON: I would be glad to give a</p> <p>17 quick explanation.</p> <p>18 MR. TORGERSON: If you would, introduce</p> <p>19 yourself for the record, and we're having everybody</p> <p>20 spell their last name.</p> <p>21 MR. MCKINNON: My name is Joe McKinnon. I'm</p> <p>22 presenting this map as a private individual, not on</p> <p>23 behalf of any organization.</p> <p>24 This map has an overall deviation of</p> <p>25 9.6 percent. Again, Anchorage, Fairbanks, Juneau,</p>

<p style="text-align: right;">Page 66</p> <p>1 Mat-Su and Kenai, it's all 1 percent or less.</p> <p>2 The deviations range from minus 5.6 percent</p> <p>3 to 4 percent over. The principal feature of this map is</p> <p>4 that it adheres to borough boundaries more than any of</p> <p>5 the other maps that have been presented.</p> <p>6 Of the 17 boroughs in the state, 15 are not</p> <p>7 broken by this plan. Only Anchorage and Fairbanks were</p> <p>8 broken. And it also --</p> <p>9 MR. TORGERSON: Let me interrupt, just so I</p> <p>10 can understand the rest of it. You say not broken, at</p> <p>11 all or not broken more than once?</p> <p>12 MR. MCKINNON: Not broken at all, in the</p> <p>13 sense that either the entire population of the borough</p> <p>14 is in one district, or in boroughs where there is more</p> <p>15 than enough population for multiple seats, all of those</p> <p>16 multiple seats are within the boundaries of the borough.</p> <p>17 MR. TORGERSON: Thank you. Go ahead. I'm</p> <p>18 sorry to interrupt.</p> <p>19 MR. MCKINNON: So it's only Anchorage and</p> <p>20 Fairbanks where excess population is drawn off. Also,</p> <p>21 more than I think any other map, it adheres to the ANCSA</p> <p>22 corporation boundaries.</p> <p>23 I know we have heard a lot of people talking</p> <p>24 about what Doyon wants, but quite frankly, I think this</p> <p>25 is what Doyon wants. This pretty much retains the</p>	<p style="text-align: right;">Page 68</p> <p>1 a bit of a leap from Kodiak over to the Cordova end.</p> <p>2 And as near as I could measure using a ruler and the</p> <p>3 largest map I could find, it's about 145 miles, running</p> <p>4 from, I think it's East Amatuli Island to the area of</p> <p>5 Johnston Bay near Montague Island.</p> <p>6 But that is basically on the same order of</p> <p>7 magnitude as a jump in the existing plan that's being</p> <p>8 used now, which the board adopted and the Supreme Court</p> <p>9 approved for interim use. That's in the current</p> <p>10 District 9, which takes a jump from Nunivak Island to</p> <p>11 Quinhagak, which, as near as I can measure, looked like</p> <p>12 somewhere between 120 and 130 miles, so basically the</p> <p>13 same order of magnitude.</p> <p>14 If the board is uncomfortable with that, I</p> <p>15 have identified in my cover letter three zero population</p> <p>16 blocks in the Kenai, essentially islands, by which you</p> <p>17 can island hop from Kodiak to the Cordova end of the</p> <p>18 district. And while that would technically violate the</p> <p>19 geographical boundaries of the Kenai Peninsula Borough,</p> <p>20 it would still keep the entire population of the Kenai</p> <p>21 Borough in three Kenai districts.</p> <p>22 Let's see. Other aspects of the plan, it</p> <p>23 does take the surplus Anchorage population and tie it to</p> <p>24 Kodiak, similar to the Calista plan.</p> <p>25 MR. WHITE: Kodiak?</p>
<p style="text-align: right;">Page 67</p> <p>1 entire Doyon Region, with the exception of a few</p> <p>2 villages, in a Doyon district, which is combined with</p> <p>3 Fairbanks.</p> <p>4 The North Slope/NANA boundaries are</p> <p>5 followed. Bering Straits takes excess population from</p> <p>6 Calista. The Calista district based in Bethel is</p> <p>7 compact, unlike most of the other plans. And the</p> <p>8 portion of Calista is put in with Bristol Bay/Aleutians</p> <p>9 Region.</p> <p>10 The Kenai Borough -- this here is sort of</p> <p>11 unique in that there are two large boroughs, both of</p> <p>12 which have just almost exactly enough population for</p> <p>13 whole seats. Mat-Su has a population for five seats,</p> <p>14 and the Kenai has a population sufficient for three</p> <p>15 seats.</p> <p>16 And what this map does is give Mat-Su the</p> <p>17 five seats it's entitled to and gives Kenai the five</p> <p>18 seats it's entitled to -- I mean, the three seats. It</p> <p>19 doesn't draw off Tyonek and Beluga areas. Other maps</p> <p>20 do. And it doesn't carve out Nanwalek, Port Graham,</p> <p>21 Seldovia. They all stay within the socioeconomic</p> <p>22 confines of the borough.</p> <p>23 This does create one aspect of the plan,</p> <p>24 which the board might want to take a look at, and that</p> <p>25 is because the Kenai Borough is self-contained, there is</p>	<p style="text-align: right;">Page 69</p> <p>1 MR. MCKINNON: Oh, I'm sorry. Valdez. And</p> <p>2 it becomes part of the highway district. Tom Begich, in</p> <p>3 his earlier testimony a few days ago, explained the</p> <p>4 justification for that. And I agree completely with</p> <p>5 that, because if you have to take part of Anchorage to</p> <p>6 put into a highway district, that's the part that's, I</p> <p>7 think, more connected.</p> <p>8 That highway district pretty much includes</p> <p>9 the entire Ahtna Region. The Southeast map forms a</p> <p>10 district out of the Ketchikan Borough and the Wrangell</p> <p>11 Borough. Sitka and Petersburg Boroughs form the basis</p> <p>12 for a district. And then Juneau is essentially a</p> <p>13 downtown Douglas district and a Mendenhall district that</p> <p>14 runs up into Haines, Klukwan and Skagway.</p> <p>15 In Fairbanks, let's see, there is a district</p> <p>16 that -- well, the districts are based primarily, as most</p> <p>17 people have done, the two city districts, which combine</p> <p>18 for a senate district. It takes the population to the</p> <p>19 west, Ester, university, and forms a district there.</p> <p>20 Then creates a district out of the suburban areas or the</p> <p>21 areas just to the north of the city, and then another</p> <p>22 district based on North Pole.</p> <p>23 It takes -- to complete the population</p> <p>24 necessary to maintain a Doyon district, it goes out the</p> <p>25 Steese Highway and out the Chena Hot Springs Road,</p>

<p style="text-align: right;">Page 70</p> <p>1 because those, I think, are more rural areas of the 2 borough, and it takes Eielson. And I think rationale 3 for that is that, as I think Tom argued during his 4 presentation, that those people are less connected I 5 think to the Fairbanks area. 6 And, of course, with the potential that that 7 population may end up being moved to Anchorage, if the 8 plan to relocate the fighter wing ever develops, then it 9 would strengthen the influence of the Doyon villages in 10 that particular district, so it seems to me that was the 11 best area, part of the best area to move. 12 I think that pretty much covers it. You 13 know, it is a 9.6 percent deviation, but this plan is 14 drawn on what existing law is. There has been some talk 15 of trying to get more mathematical precision in 16 anticipation of maybe some new law that the Supreme 17 Court will develop, but in fact, right now, the standard 18 is 10 percent in areas outside of urban boroughs. 19 And I think the rationale for that is clear, 20 that in urban areas, once you're inside borough 21 boundaries, you're no longer dealing at all with 22 socioeconomics, so pure population takes on a more 23 important aspect within borough boundaries. 24 Once you're in the rest of the state, I 25 think the Supreme Court has acknowledged that there are</p>	<p style="text-align: right;">Page 72</p> <p>1 MR. WHITE: 3 or 4 percent, I would think. 2 MR. MCKINNON: I think they are on the 4 3 percent range, except for Bethel, which was the 5.6. I 4 have a cheat sheet here, but I can't find it. 5 MS. McCONNOCHIE: It's right here. 6 MR. TORGERSON: I have the deviations. They 7 are probably printed off over here. 8 MR. MCKINNON: The four what I characterized 9 as Bush districts, or five, are minus 4.6, minus 4.6, 10 minus 5.6, minus 4.8 and minus 5.0, but that's what 11 allows you to maintain the integrity, I think, more than 12 any other plan of the regional corporations. 13 To some extent, I think since you have that 14 leeway, may well be an abuse of discretion not to use 15 that 10 percent leeway to satisfy other aspects of the 16 constitution. 17 MR. TORGERSON: Questions? Joe, thank you 18 very much. 19 MR. BRODIE: Interesting map. 20 MR. TORGERSON: That brings us to the board 21 work session, item six on your agenda. I think we'll 22 take about a ten-minute break before we get into that. 23 Maybe come back and work over things. 24 You can ask questions if you wish of 25 presenters. Then we'll come back on the record. As of</p>
<p style="text-align: right;">Page 71</p> <p>1 a lot of socioeconomic factors that need to be adjusted 2 for, and that you can go as high as 10 percent without 3 any justification at all. 4 MR. TORGERSON: So you might have said this 5 earlier, but you said plus five, six is your largest, 6 and minus four. Do you remember what districts those 7 are? 8 MR. MCKINNON: Minus 5.6, which is District 9 38 in this plan, which is the Bethel district. And 10 District 6 is the highest at 4, which is the 11 Homer-based/Kenai district. 12 MR. TORGERSON: Okay. Thank you. Questions 13 of Mr. McKinnon? 14 MR. WHITE: Can you tell us how many people 15 you take out of the Fairbanks area and put into 36? 16 MR. MCKINNON: Approximately half that 17 district would be Fairbanks. I think it's somewhere 18 around 8,500. And the Valdez district would take about 19 5,000, 5,100, I think, population from the Eklutna and 20 Chugiak area. 21 MR. WHITE: Out of Anchorage. So then the 22 traditional rural Native districts, I'm assuming they 23 are all going to be, they are all going to be 24 underpopulated? 25 MR. MCKINNON: Yes.</p>	<p style="text-align: right;">Page 73</p> <p>1 right now, we'll stand in recess until about ten after 2 1:00. 3 (There was a break.) 4 MR. TORGERSON: Let's call the meeting back 5 to order. The time is 1:34. Our ten-minute break went 6 35 minutes. Sorry. There was a lot of interruption. 7 We had a couple of pieces of correspondence 8 that were handed out, one from North Star Borough and a 9 map that we received in Fairbanks that I had included in 10 our public testimony, but being handed out. It's 11 basically a breakdown of TCC areas. 12 So during the break, I asked Eric to load up 13 our AFFER option 2-1 and also the Calista option four, 14 and to overlay the two on top of each other so that 15 we'll be able to just take a quick look at where the 16 major -- I think we all kind of know where they are at, 17 but everyone said there were minor differences, so this 18 way we can kind of get an idea on where they are at. 19 And then it would be good if the board could 20 start working probably individually on your own laptops. 21 We can do it here or go into your rooms, and Eric is 22 prepared to load on our laptops any option you want 23 primarily. 24 Maybe we can start with one option and start 25 working that out, but I'll leave that up to the board to</p>



<p style="text-align: right;">Page 74</p> <p>1 decide. Since the AFFER plan is said to be, and Calista 2 four, almost identical, I'm not sure, except for, again, 3 how it's treated up through McCarthy and bringing Valdez 4 into Anchorage, but everything else appears to be pretty 5 much the same. 6 So let's run through this and look at the 7 differences. And then before we get into that, we just 8 had a trial court order that I'll turn it over to 9 Mr. White to read the trial court order. We were being 10 challenged on not having a deadline to adopt a final 11 map, so go ahead, Mr. White. 12 MR. WHITE: Thank you, Mr. Chairman. We did 13 get an order from Judge McConahy just a few minutes ago 14 dated on July 5th. The order is very short. 15 Basically, it's on the Riley plaintiffs 16 motion to establish a deadline on the final plans. He 17 points out that the Riley plaintiffs essentially took 18 issue with the fact that the board had, quote, "failed 19 to set a schedule of the work on the VRA portion of the 20 plan." 21 He talks about Shelby County, and indicates 22 that -- agrees that the Riley plaintiffs agree with our 23 interpretation of what that does to our process, and 24 they do not dispute the interpretation of how that case 25 impacts Alaska. Points out that neither the court nor</p>	<p style="text-align: right;">Page 76</p> <p>1 MR. TORGERSON: And wants to speed the board 2 up so that they have time -- 3 MR. WHITE: He just says now that the board 4 no longer has to comply with section five, it shall 5 propose a schedule to adopt a final redistricting plan 6 within five days of the distribution of this order. 7 Parties may then object to the schedule as they see fit. 8 That's all the guidance provided. 9 MR. TORGERSON: Questions? All right. 10 Again, we'll go back to Eric. We have asked him to do 11 an overlay of the Calista four and the AFFER plan 2.1. 12 We do need to get that one printed off. 13 MS. DAVIS: We just apologize, because we 14 thought you were comparing the two that were near 15 identical, so that's what he put up there. 16 MR. SANDBERG: AFFER 2.1. 17 MS. McCONNOCHIE: What color -- 18 MR. SANDBERG: The fill colors are AFFER 19 plans turned in this morning. Then the red outline is 20 Calista option four. So just tell me where you want to 21 go. 22 MR. TORGERSON: Go out first. Everybody get 23 a look at it first. 24 MR. WHITE: I think we might have confusion 25 here, Mr. Chairman.</p>
<p style="text-align: right;">Page 75</p> <p>1 the board ever submitted a deadline for a final plan, 2 and then states as follows, quote, "Now that the board 3 no longer has to comply with section five of the VRA, it 4 shall propose a schedule to adopt a final redistricting 5 plan within five days of the distribution of this order. 6 Parties may then object to the schedule as they see 7 fit." 8 I would read that to mean that prior to next 9 Wednesday the board has to have a schedule which would 10 indicate when they intend to have the second amended 11 proclamation plan, whatever we're calling it, when it 12 has to have its map done. I think that's something the 13 board should think about and consider, and over the 14 course of the meetings this weekend, that would be a 15 topic for discussion. 16 Doesn't indicate in here any manner what 17 timeline is required, anything like that. This might 18 help a little bit with some of the issues we were having 19 with scheduling, but I think the board needs to think 20 about it and then determine and have a formal schedule 21 adopted for completing this process prior to the end of 22 next Wednesday. 23 MR. TORGERSON: And his reasoning is still 24 that the courts are slow -- 25 MR. WHITE: He doesn't say anything --</p>	<p style="text-align: right;">Page 77</p> <p>1 MS. McCONNOCHIE: Which plans should we 2 have, Michael? 3 MR. TORGERSON: I'm not confused. What are 4 you confused about? 5 MR. WHITE: What we have over here, Eric, 6 can we make sure that's clear for the record? 7 MR. SANDBERG: We have the colors, the solid 8 filled colors are the AFFER 2.1 turned in this morning. 9 The red outline is the Calista option four. Then I also 10 have Calista option two revised, if you want to look at 11 that one. 12 MS. McCONNOCHIE: Two is enough. 13 MR. TORGERSON: We might, but let's not -- 14 MS. McCONNOCHIE: That's better. Can you 15 take the numbers off for the moment, please? 16 MR. TORGERSON: Can you zoom in on Mat-Su, 17 Kenai, Fairbanks, just kind of rotate around? 18 MR. SANDBERG: Here is Kenai. 19 MR. TORGERSON: Go back to Kenai. This part 20 up here, does anybody live in here? 21 MR. BEGICH: No. 22 MR. TORGERSON: I didn't think there was. 23 That's all wildlife refuge. That was fine. We know 24 Mat-Su four brings Valdez into and splits the Richardson 25 Highway route. And AFFER 2.1 comes down McCarthy, so we</p>

<p style="text-align: right;">Page 78</p> <p>1 know that part is different.</p> <p>2 MR. WHITE: The AFFER 2.1 splits Mat-Su</p> <p>3 twice and the Calista plan only splits it once.</p> <p>4 MR. TORGERSON: Right. Zero in on the</p> <p>5 Anchorage districts themselves. So am I looking at this</p> <p>6 right? This is the difference here and up there, looks</p> <p>7 like, but anybody living in that part there?</p> <p>8 MR. SANDBERG: This piece?</p> <p>9 UNIDENTIFIED SPEAKER: Fred Meyer.</p> <p>10 MR. RUEDRICH: There is about 60 or 80</p> <p>11 people.</p> <p>12 MR. TORGERSON: Here?</p> <p>13 MR. BRODIE: I think it's just for</p> <p>14 deviation.</p> <p>15 MR. TORGERSON: Deviation to keep the</p> <p>16 numbers. Okay. Unless there is questions, let's look</p> <p>17 at Mat-Su then. I know the one difference, but --</p> <p>18 MS. McCONNOCHIE: Stay on this for a moment.</p> <p>19 MR. TORGERSON: Do we know if the mayor's</p> <p>20 map was any different than another submittal? Steve, do</p> <p>21 you remember, did he have a change to the Mat-Su map</p> <p>22 that he put in or was it the same as the board adopted?</p> <p>23 UNIDENTIFIED SPEAKER: The mayor's map is</p> <p>24 different than the previous election, because it follows</p> <p>25 Bogard. It follows the major roads.</p>	<p style="text-align: right;">Page 80</p> <p>1 MR. BEGICH: The double splits are</p> <p>2 identical.</p> <p>3 MR. TORGERSON: Pretty darn close, isn't it?</p> <p>4 MS. McCONNOCHIE: Just so I understand, the</p> <p>5 Mat-Su map is blue; AFFER is the fill color; and then</p> <p>6 Calista is red. Oh, thank you. Can you go out just a</p> <p>7 bit, Eric, please? Thank you.</p> <p>8 MR. TORGERSON: Okay. I guess go up to</p> <p>9 Fairbanks. Is there any other overlays board members</p> <p>10 want to look at?</p> <p>11 MS. McCONNOCHIE: Southeast, so take a look</p> <p>12 at Southeast.</p> <p>13 MR. BRODIE: Did we get any comment from</p> <p>14 Wrangell about whether they wanted to be with Ketchikan</p> <p>15 or with that mid --</p> <p>16 MS. McCONNOCHIE: The Wrangell mayor asked</p> <p>17 to be in with Ketchikan the first time we did --</p> <p>18 MR. BRODIE: That was based on our influence</p> <p>19 district map?</p> <p>20 MR. TORGERSON: I hadn't read --</p> <p>21 MR. BRODIE: If that was the first one down</p> <p>22 here. That was when we had an influence map.</p> <p>23 MR. HOLM: Is there a letter in there?</p> <p>24 MS. McCONNOCHIE: No, there isn't. Just the</p> <p>25 first time he testified.</p>
<p style="text-align: right;">Page 79</p> <p>1 And the mayor's map in that area would be</p> <p>2 the same as Calista's.</p> <p>3 MR. TORGERSON: Maybe when we get through</p> <p>4 working this, can you overlay the mayor's map with this</p> <p>5 one?</p> <p>6 MR. SANDBERG: We can do that right now if</p> <p>7 you want.</p> <p>8 MR. TORGERSON: Let's do it while we're on</p> <p>9 it, if you don't mind.</p> <p>10 UNIDENTIFIED SPEAKER: The Mat-Su Borough</p> <p>11 mayor's map is the same as Calista's double split</p> <p>12 borough and AFFER.</p> <p>13 MR. TORGERSON: That's what I thought you</p> <p>14 guys said.</p> <p>15 UNIDENTIFIED SPEAKER: The one that's up</p> <p>16 honors the core portion, but just because of the</p> <p>17 approach, they are a little different.</p> <p>18 MR. BEGICH: Number four is up, which is the</p> <p>19 single split.</p> <p>20 MR. TORGERSON: That's the Valdez to</p> <p>21 Anchorage.</p> <p>22 MS. McCONNOCHIE: So which one is the Mat-Su</p> <p>23 map, or this is the Mat-Su map?</p> <p>24 MR. SANDBERG: The Mat-Su Borough map is in</p> <p>25 blue outline.</p>	<p style="text-align: right;">Page 81</p> <p>1 MR. BRODIE: I was just trying to see</p> <p>2 whether or not we took all of Prince of Wales Island</p> <p>3 with Ketchikan or took Wrangell. That plus and minus</p> <p>4 Wrangell would then be in with Sitka, and Petersburg is</p> <p>5 the big central district. Either way for me, I was just</p> <p>6 trying to look at what Wrangell had to say.</p> <p>7 The difference up there is south Juneau</p> <p>8 being in with Haines and Skagway, versus north Juneau.</p> <p>9 MR. BEGICH: That would be consistent with</p> <p>10 -- there is really no difference. We can actually match</p> <p>11 that.</p> <p>12 MS. McCONNOCHIE: Thank you.</p> <p>13 MR. TORGERSON: Any other overlays? If not,</p> <p>14 tell us all again, I'm not sure how we can access these</p> <p>15 maps. You put them on a shared drive?</p> <p>16 MR. SANDBERG: We have a network drive that</p> <p>17 all of our computers should access, so I don't have to</p> <p>18 load one by one and keep going around for hours. I</p> <p>19 should be able to do it all at once.</p> <p>20 MR. TORGERSON: So if I wanted to start with</p> <p>21 Calista option, I would be able to do that?</p> <p>22 MR. SANDBERG: Yeah.</p> <p>23 MR. TORGERSON: If somebody else wanted to</p> <p>24 start with anything, they could find that on that shared</p> <p>25 drive?</p>

<p style="text-align: right;">Page 82</p> <p>1 MR. SANDBERG: Yeah, we could put them all 2 on there. 3 MR. TORGERSON: How long would that take 4 you? 5 MR. SANDBERG: It won't take very long to 6 put on there. 7 MR. TORGERSON: Well, it's my intent -- I 8 know that several of you indicated that you would like 9 to work on some of these areas and try to bring in 10 public testimony and other things through some regional 11 maps. 12 So what I would like to do is to put us in 13 recess for a while. I don't know exactly how long. You 14 can help me out with that, but maybe an hour, hour and a 15 half. 16 MS. McCONNOCHIE: I would say hour and a 17 half. 18 MR. TORGERSON: And then members can bring 19 back what they have worked on and we can start looking 20 at these things regionally again like we did before. 21 I'm guessing the best way to get to yes is 22 to do these maps regionally like we did before, adopt 23 the Kenai, Mat-Su, whatever, rural, if we can, but until 24 we get an idea of changes that members might want to 25 make and look at some of these deviations and so forth,</p>	<p style="text-align: right;">Page 84</p> <p>1 the same thing as far as the deviations are concerned. 2 MR. WHITE: Thank you, Mr. Chairman. The 3 way I would interpret the rulings of the -- the 4 teachings of our Supreme Court in the context of the 5 idea that we no longer need to comply with section five 6 of the Voting Rights Act, which as you all know, one of 7 the only ways to get to that compliance was to 8 underpopulate the Native districts to oftentimes close 9 to the fullest extent possible in order to help increase 10 the end up numbers, which would get us to the threshold 11 of having that district effective. 12 I would suggest to you that if you had -- 13 it's been shown the maps can be drawn with 14 extraordinarily low deviations. There may be some 15 problems or warts with some of those portions of the 16 map, and what I would suggest is that you don't need to 17 have the lowest possible deviations if you are making 18 changes to the map that in order to increase the 19 socioeconomic integration, the compactness, our 20 contiguity of districts, and there is a balancing act 21 there. 22 Do I think you could flat out, without 23 justification, have a map that was 9.6 now or 9.8? I 24 think that's a really close question. I would tend to 25 lean towards not, in the sense that you can -- if you</p>
<p style="text-align: right;">Page 83</p> <p>1 I couldn't tell you where we might want to start, but -- 2 Marie, you got some thoughts or is that -- 3 MS. GREENE: I think one of the things that 4 I would like to do is look at what was pointed out by 5 Mr. Holm during his comments, District 40, and then 6 based on -- I realize that the testimony was to keep the 7 clusters of TCC communities together, so I would like to 8 start there to see what it does with the rest of the 9 deviations. 10 MR. TORGERSON: Are you going to work with 11 Marie? 12 MS. McCONNOCHIE: We're going to work 13 together and start out with that. 14 MR. TORGERSON: You guys will do Southeast 15 and the rural. Mr. Holm will be working on Fairbanks. 16 And Bob will be working on -- well, you indicated Kenai. 17 And I guess, I think it would be healthy for 18 us to have Mr. White, at least for me, talk about 19 deviations again. I got kind of lost between some of 20 the comments that the best deviation when, and then the 21 comments that as long as we make findings that we can go 22 away from the best deviation if it's in, I assume 23 another constitutional provision that we're trying to 24 meet, that the deviations might not be that important, 25 but I want to make sure that we're all thinking about</p>	<p style="text-align: right;">Page 85</p> <p>1 have a good rationale for it, I would suggest if you're 2 under 10, then you may well be on solid ground. 3 But I would want to have justifications for 4 that, and you should make a record as to why it is you 5 would have that large of a deviation increase. 6 Increasing from a 1.4 or 1.2 to a 5 or 6 percent, 7 7 percent deviation overall, I don't think is 8 constitutionally significant, unless those deviations 9 are caused in urban areas. 10 I feel very comfortable in advising the 11 board that our court has said that in urban areas, urban 12 for Alaska anyway, the five areas we have talked about, 13 Anchorage, Fairbanks, Kenai, Juneau and Mat-Su, that 14 given the relative larger population in those areas, 15 given the fact that boroughs are by law 16 socioeconomically integrated, you're really then only 17 dealing with compactness and population deviations, so 18 those would have to be, I think -- you have to have made 19 an effort to get those deviations as low as you can, but 20 according to the trial court at least, population 21 deviations don't trump everything. 22 So if you -- the difference between a 1.4 23 and a 2.7, and if that makes a district less compact or 24 less socioeconomically integrated, I would suggest to 25 you that those deviations would not be accepted. If it</p>

<p>Page 86</p> <p>1 makes them more compact or more socioeconomically 2 integrated, I think that they would fall within 3 constitutional limits. So I would suggest to you that 4 there is somewhat of a balancing act between the 5 population deviations. And the reason why the U.S. 6 Supreme Court gave the 10 percent, used to be safe 7 harbor, but in Alaska now you at least have to take a 8 hard look on whether you can get lower deviations, 9 especially in urban area, is to provide the board with 10 that flexibility, because oftentimes the population 11 deviations might directly counteract socioeconomic 12 integration or compactness. 13 MR. TORGERSON: Mr. Brodie? 14 MR. BRODIE: Mr. Chairman, I guess I 15 appreciate that explanation, because my interpretation 16 is this now is -- we no longer have Native districts and 17 non-Native districts; we have Alaskan districts, and 18 they are made up of urban people and rural people. 19 And our job is to treat each of them 20 honestly and fairly and to take care of their interests, 21 whether it be regional or neighborhood, and do our best 22 to make an Alaskan plan that treats everybody fairly, as 23 best we can, and take into account their own unique 24 Alaskan interests. 25 So I think Mr. White's explanation I think</p> <p>Page 87</p> <p>1 gives us that latitude. 2 MR. WHITE: Mr. Chair, just one point to 3 make sure. We have talked about it before. I want to 4 make sure it's fresh in everybody's mind that section 5 two of the Voting Rights Act still applies and we have 6 to comply with that. 7 And under section two, a plan cannot have 8 the purpose or effect of discriminating against Natives, 9 but remember under section two there is a different 10 standard than section five. Under section two, and the 11 U.S. Supreme Court has clearly indicated, you will 12 recall we talked about this back in 2011 about the case 13 that the Supreme Court decided that said under section 14 two, if the protected minority group does not constitute 15 a 50 percent-plus population in a reasonably compact 16 district, they do not qualify for section two 17 protection. 18 It's a hard-line test that the court has put 19 into that. You remember the discussions we had, because 20 there was a lot of the commentators and other people, 21 lower courts are trying to decide does that standard 22 apply to section two or not. So far, it's pretty clear 23 that it didn't apply to section five. Obviously, it 24 didn't, because we had districts that were under 25 50 percent that the DOJ approved as being not</p>	<p>Page 88</p> <p>1 retrogressive. 2 Under section two, for example, House 3 District 37 in the second amended proclamation plan and 4 I think even in our first plan, was not 50 percent -- 5 you couldn't draw that district in a reasonably compact 6 manner to make it 50 percent-plus of Native voting age 7 population. 8 Under the section two test, they would no 9 longer -- they wouldn't meet the section two 10 requirements. So if you took the 37 District and 11 reduced it from 41 to 36 or 18 or whatever, there could 12 be no section two violation, as I understand the law, 13 because they couldn't meet the Gingles test, which is 14 the three-part test the Supreme Court has used and 15 clarified in its opinion of about ten years ago that you 16 have to have that 50 percent, they have to make up a 17 majority of the reasonably compact district in order to 18 qualify for section two protection. 19 MR. TORGERSON: So are we going to be making 20 findings again, or how do you propose that we make a 21 record? I know we can speak it into the -- transcribe 22 it, but how do you propose we make a record on a higher 23 deviation in a particular area? 24 MR. WHITE: I would suggest, Mr. Chairman, 25 that we do exactly what we did after remand last time,</p> <p>Page 89</p> <p>1 that where we're going to make those -- there is some 2 tough decision points where the board will have to make 3 -- where I think are within the board's discretion, are 4 you taking it out of Fairbanks or not, are you taking it 5 out of east side or west side, do you split Mat-Su 6 twice, those type of things. 7 When we make those decisions, I would 8 suggest we just do written findings, like we did last 9 time, as supported by the record that the board is 10 making as it moves forward on the process. 11 MR. TORGERSON: Sounds good. Other 12 questions of anyone? Okay. I think we'll stand in 13 recess then until 3:30. At least we'll know how much 14 longer we have to go after that. 15 I'm wondering if I should go off the 16 teleconference and back on. I suppose it would be 17 better. We will recess the meeting, but we will 18 disconnect the teleconference and call back in at 3:30, 19 or at least let the folks know when we will be coming 20 back in. 21 With that, we're at recess, and we are 22 disconnecting from the teleconference. 23 (There was a break.) 24 MR. TORGERSON: We'll call the meeting back 25 to order. The time is 3:40 or thereabouts. We have</p>
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<p style="text-align: right;">Page 90</p> <p>1 been on recess since around 2:00. The members have been 2 working on individual maps and things. 3 So I don't think -- know if we have a lot of 4 maps to show, but we have some comments that we want to 5 see where we're at. Marie and Peggy Ann, you want to 6 start us off? 7 MS. McCONNOCHIE: We basically started out 8 with the Calista option four and went through maps given 9 to us before with the TCC groups and trying to add some 10 in, in what would be more traditional areas, and came up 11 against roadblocks. 12 Whenever you start to move, because of the 13 vast areas, you either go way over or way under on your 14 deviations, and you create maps that are not compact and 15 contiguous. We took Jim's comment about the villages 16 that were being put into 40 and tried to then move them 17 out, but that just created this domino effect. 18 So what we did is we studied 40, 39, 38, 37, 19 and then coming up around the others, to see how Calista 20 had organized the different areas, and particularly 21 looking at the groupings compared to what the testimony 22 was. And they have done a phenomenal job in making 23 sure, as best as possible, the groupings are intact. 24 MS. GREENE: Yeah. 25 MR. TORGERSON: Jim, questions?</p>	<p style="text-align: right;">Page 92</p> <p>1 everything, but that kept it out of the road system of 2 the borough and just took these isolated villages. 3 MS. McCONNOCHIE: So you took Nanwalek back 4 in? 5 MR. BRODIE: Yes. 6 MR. TORGERSON: What do you mean by back in? 7 They are with Kodiak. 8 MS. McCONNOCHIE: Right. 9 MR. BRODIE: They had been over here for a 10 while. 11 MR. TORGERSON: They were over with 37. 12 MR. BRODIE: So I'm not entirely comfortable 13 with this number yet, but I'm playing with it. So then 14 I went into the Kenai area, and that gave about 400 or 15 500 extra people into here, so I played with this border 16 here and this border here to even out those numbers, 29, 17 30 and 31. 18 So they are within just a couple, 19 three-tenths there. And just for fun, I started looking 20 up at Fairbanks. And here, if you -- I just got to 21 looking up here, and this District 4 had to hop the 22 river here and picked up a lot of people over here that 23 just didn't seem practical. Seemed like they should 24 stay in 3. 25 And same up in this area, you had three</p>
<p style="text-align: right;">Page 91</p> <p>1 MR. HOLM: Not particularly, but I have been 2 having the same difficulty trying to take 38, what we 3 call 38, and trying to marry AFFER's ideas somewhat with 4 Calista's, and haven't gotten quite there yet, but I'm 5 working on it. 6 Looks to me as if you have to make that 7 connection down with the Mat-Su into Anchorage in order 8 to make that function, like Calista does. So I'm not 9 satisfied with where I am yet, so it's going to take a 10 little bit of time. It's hard to take each one of those 11 census blocks and keep paring them down, to start moving 12 people over without losing -- overpopulating the other 13 side or underpopulating and trying to switch it around. 14 So I'm not there yet, but we're working on it. 15 MR. TORGERSON: Bob, do you have some you 16 wanted to show? 17 MR. BRODIE: Yeah, might as well. 18 MR. TORGERSON: Sure. Go ahead, sir. 19 MR. BRODIE: I was just running out of time 20 playing. So I started pretty much with 32. I backed it 21 out of the road system of Homer, took in Seldovia, Port 22 Graham, Halibut Cove, and didn't take Whittier, and then 23 kept Cordova and Yakutat, and so 32 is .46 under. 24 I'm still not -- I didn't do Jim's little -- 25 I mean Eric's little test on making sure I had</p>	<p style="text-align: right;">Page 93</p> <p>1 districts coming together in kind of an odd combination, 2 so I jiggered these back into 1 and 3, and then moved 3 some population around up in here to try to make it 4 balance. 5 It didn't seem like they should jump -- is 6 that a river, Jim, or a slough or something? 7 MR. HOLM: Tanana River, yeah. 8 MR. BRODIE: So I put these guys back into 1 9 and these into 3. And that looks like -- so it just 10 made a nicer picture. 11 And then I just changed a couple little 12 groups up on the top here. I don't think I messed with 13 6 at all. I think I moved over here a little bit, just 14 for something to do, keeping 4 on the south side of the 15 Tanana. 16 I didn't change the city boundary at all, or 17 pretty much the rest of it that's inside the city 18 limits. Just this lower part and -- so just something 19 to look at. I know Jim is going to work on it. 20 I tried to play with Southeast, but I don't 21 know that it's going to be possible, because you have to 22 split Prince of Wales no matter what. And I dropped the 23 Wrangell Borough and put it in with Petersburg and 24 Sitka, but you still have trouble when you grab Craig 25 over here.</p>

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<p style="text-align: right;">Page 94</p> <p>1           There is too many people left on the island</p> <p>2 to make a nice clean break in 33 and 34 here. You can</p> <p>3 see. I have it pretty close. It's just a matter of</p> <p>4 where -- you got to break it anyway, if you take in</p> <p>5 Wrangell. You just break it at a lower point.</p> <p>6           So Craig is either in with Petersburg/Sitka</p> <p>7 or Craig is in with Ketchikan. So I don't know where</p> <p>8 Ketchikan has closer ties, over here to Craig or to</p> <p>9 Wrangell.</p> <p>10          MR. TORGERSON: Eric, on your -- you did</p> <p>11 Wrangell, right, Ketchikan/Wrangell?</p> <p>12          MR. SANDBERG: On G, yeah,</p> <p>13 Ketchikan/Wrangell.</p> <p>14          MR. TORGERSON: That keeps Prince of Wales</p> <p>15 together?</p> <p>16          MR. SANDBERG: Yes.</p> <p>17          MR. TORGERSON: So you basically traded off</p> <p>18 Craig for Wrangell?</p> <p>19          MR. SANDBERG: Yeah.</p> <p>20          MR. HOLM: Do you have reason for that?</p> <p>21          MR. SANDBERG: Just Prince of Wales Island</p> <p>22 had asked, that they were a common socioeconomic group,</p> <p>23 so instead of splitting the island, when we had gone to</p> <p>24 Wrangell, the mayor of Wrangell had said he was -- it</p> <p>25 seemed fine with him to be with Ketchikan, so I had just</p>	<p style="text-align: right;">Page 96</p> <p>1           MR. BRODIE: So if you take this back, it's</p> <p>2 going to put them 500, 6 percent under. 29, 30, and 31,</p> <p>3 see all over anyway, so if everything went back into the</p> <p>4 Kenai Borough and it was all by itself, it would</p> <p>5 probably be 4 or 5 percent over in each district. So it</p> <p>6 has to get rid of some people somewhere.</p> <p>7          MR. TORGERSON: We were just -- just remind</p> <p>8 me, we were going to take this piece there, and</p> <p>9 apparently that's a census block with 30 people in it.</p> <p>10          MR. HOLM: Make that the contiguous.</p> <p>11          MR. TORGERSON: Contiguous across there.</p> <p>12          MR. BRODIE: That's an ugly block that goes</p> <p>13 all the way up in here.</p> <p>14          MS. McCONNOCHIE: It still means --</p> <p>15          MR. BRODIE: I tried it once.</p> <p>16          MR. TORGERSON: Did it look funny?</p> <p>17          MR. BRODIE: It looked bad, yeah. I don't</p> <p>18 know where those 30 people live in that block, if they</p> <p>19 are closer to Seward.</p> <p>20          MR. TORGERSON: Well, we figured Day Harbor,</p> <p>21 when we were discussing it.</p> <p>22          MR. BRODIE: Day Harbor has got zero.</p> <p>23          MR. BRODIE: It makes for an ugly picture</p> <p>24 around Seward, but I think that's the way it goes.</p> <p>25          MS. McCONNOCHIE: I think that's better like</p>
<p style="text-align: right;">Page 95</p> <p>1 gone off the testimony from two years ago traveling</p> <p>2 around.</p> <p>3          MR. BRODIE: Sure. That's as good a plan as</p> <p>4 any. I just wanted to see if it could be done.</p> <p>5          MR. TORGERSON: Then, Bob, are you going to</p> <p>6 try not to divide the Kenai Borough twice? I noticed</p> <p>7 you didn't bring that up, so I was just -- we're still</p> <p>8 taking Tyonek and Beluga on the west.</p> <p>9          MR. BRODIE: Well, I hadn't played with</p> <p>10 that. There is only -- if these Calista boundaries are</p> <p>11 good between these two regions, if you give Tyonek back,</p> <p>12 we can go in and see how many people that represents</p> <p>13 here.</p> <p>14          MR. HOLM: 500.</p> <p>15          MR. BRODIE: 500?</p> <p>16          MR. HOLM: Yeah.</p> <p>17          MR. TORGERSON: Pretty close. I'm not</p> <p>18 saying do it, but if we're going to split the borough</p> <p>19 twice, we're going to have to have some justification.</p> <p>20 One would be that we looked at moving it, but it messed</p> <p>21 up the rest of the map.</p> <p>22          MR. BRODIE: Even now 37 is 100 under.</p> <p>23 That's the way they drew it, or maybe when I took these</p> <p>24 guys back that put them under.</p> <p>25          MS. McCONNOCHIE: Yeah.</p>	<p style="text-align: right;">Page 97</p> <p>1 that.</p> <p>2          MR. TORGERSON: I agree.</p> <p>3          MR. HOLM: That breaks that borough.</p> <p>4          MR. TORGERSON: Well, it keeps us from</p> <p>5 questioning the continuity. We may jump a little bit</p> <p>6 across -- I'm not sure we do. We may be connected.</p> <p>7 Maybe Montague to Hanson, Brook and all of that. Nobody</p> <p>8 lives down there. Okay. Anybody else want to --</p> <p>9          MR. BRODIE: Conceivably, I have to look at</p> <p>10 the numbers, if Cordova, District 32 is just slightly</p> <p>11 under, you can maybe give all of this to that one.</p> <p>12          MS. GREENE: Say it again.</p> <p>13          MR. BRODIE: To 37.</p> <p>14          MS. McCONNOCHIE: You mean --</p> <p>15          MR. BRODIE: Splitting it once, but then 32</p> <p>16 would be 3 or 4 percent under.</p> <p>17          MR. TORGERSON: How would you connect Kodiak</p> <p>18 with --</p> <p>19          MR. BRODIE: We would just to have to say</p> <p>20 it's linked by water, like Gambell is.</p> <p>21          MS. GREENE: St. Lawrence Island.</p> <p>22          MR. BRODIE: Yeah. They haven't really ever</p> <p>23 given us an opinion on that, how we do an island.</p> <p>24          MS. McCONNOCHIE: Did we receive testimony</p> <p>25 from anybody from Nanwalek?</p>

<p style="text-align: right;">Page 98</p> <p>1 MR. TORGERSON: I don't believe we have. I 2 don't believe we have. Okay. 3 Anything else then? How about -- Jim, you 4 will continue working on your piece on the Fairbanks 5 way, have something for us in the morning maybe? 6 MR. HOLM: I hope so. 7 MR. TORGERSON: Bob, you will continue 8 working on your connections here tonight and in the 9 morning? And you're not going to be here tomorrow? 10 MS. GREENE: That's what I was saying, 11 Mr. Chairman. I leave in the morning for Kotzebue for a 12 funeral. 13 MR. TORGERSON: You will be back Sunday. 14 MS. GREENE: I come back Saturday evening. 15 I will be here Sunday morning. 16 MR. TORGERSON: But you're primarily okay 17 with the rural aspects? 18 MS. GREENE: Yes. I made it a priority 19 while I was here. 20 MS. McCONNOCHIE: I have no idea if this is 21 even something to consider, but what they did with the 22 rural districts is, I think, is close to perfect as 23 we're going to get. 24 And would it be reasonable to maybe say, 25 okay, in concept we go ahead and accept the western</p>	<p style="text-align: right;">Page 100</p> <p>1 are carving ourselves into a corner. 2 MS. McCONNOCHIE: Then maybe just the thing 3 to say is that I really like the way that they put 4 together 40, 38, 39, 37, 36, so as we go through this 5 next portion, I think we should all be aware that it is 6 an incredibly delicate balance with those districts, so 7 we need to be very careful that we're not compromising 8 how they are set up. I'll say that. 9 MR. TORGERSON: I don't disagree. The only 10 thing we were discussing earlier, if we move Tyonek out, 11 it might raise the deviation, in which case it's within 12 our purview to do that where it doesn't upset the 13 balance, it just raises the deviation. And we can take 14 a look at that. Maybe we don't like it, but I would 15 still like to give it a little opportunity before we 16 adopt them, if that would be all right. 17 MS. McCONNOCHIE: I agree. 18 MR. TORGERSON: Then Eric, you and I will 19 hook up on what we want to work on tonight after we get 20 done here. 21 If there is nothing else, my intent is to 22 adjourn for the day. We come back in at 10:00 tomorrow, 23 and, hopefully, we'll stay and get some of these plans 24 looked at and decided on. And then we'll review them 25 first thing in the morning, and then take another work</p>
<p style="text-align: right;">Page 99</p> <p>1 districts, so we can maybe concentrate on others? 2 MS. GREENE: Referencing Districts 40, 39, 3 38 and 37. Or should we wait? 4 MR. TORGERSON: I don't -- I don't think any 5 of those are in play, anybody is questioning the way 6 we're drawing that right now. The only one that might 7 be is Fairbanks and the more eastern side, and then we 8 have the two options of ER and Calista four, but 9 everything else on those two are the same. 10 MS. McCONNOCHIE: Right. 11 MR. TORGERSON: And then I want to give Bob 12 the opportunity, maybe Eric a little later on, about not 13 dividing the borough twice, so if we adopted the one, it 14 would almost keep them from looking at that. 15 So I would rather wait until Sunday to bring 16 it all together, if you don't mind. If we can't -- if 17 we can't figure out a way -- as Bob said, it makes a 18 good fit to take Tyonek, as both other plans did, and 19 move it to the west, but it still divides the borough 20 twice, and I have a concern about doing that. 21 So I at least want to ground-truth it enough 22 that we can make some facts, findings or whatever we're 23 going to do on why we're dividing it twice, but there 24 may be a magic bullet out there, which there doesn't 25 appear to be, but there may, and if you adopt it now, we</p>	<p style="text-align: right;">Page 101</p> <p>1 session after that and then, hopefully, start adopting. 2 You heard Ms. Greene will not be here tomorrow, so I 3 don't plan on adopting anything until we have all five 4 members here. 5 So we can certainly continue to discuss and 6 take a look at things. And Marie and Peggy Ann spent a 7 lot of time looking at the rural 38, 39, 40 and so 8 forth, and found those to be about as good as anybody 9 can draw them, I guess. 10 MS. McCONNOCHIE: Right. 11 MR. TORGERSON: So nothing else to come 12 before us today, we will stand in adjournment. 13 Adjournment is 4:03. We will reconvene tomorrow at 14 10:00. 15 (Proceedings concluded at 4:03 p.m.) 16 -o0o- 17 18 19 20 21 22 23 24 25</p>

CERTIFICATE

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2  
3 I, SONJA L. REEVES, Registered Professional Reporter  
4 and Notary Public in and for the State of Alaska, do  
5 hereby certify that the witness in the foregoing  
6 proceedings was duly sworn; that the proceedings were  
7 then taken before me at the time and place herein set  
8 forth; that the testimony and proceedings were reported  
9 stenographically by me and later transcribed by computer  
10 transcription; that the foregoing is a true record of  
11 the testimony and proceedings taken at that time; and  
12 that I am not a party to nor have I any interest in the  
13 outcome of the action herein contained.

14 IN WITNESS WHEREOF, I have hereunto set my hand and  
15 affixed my seal this 12th day of July 2013.

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17  
18  
19 \_\_\_\_\_  
20 SONJA L. REEVES, RPR  
21 My Commission Expires 8/7/15  
22  
23  
24  
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**In the Matter Of:**  
**ALASKA REDISTRICTING BOARD**

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**PUBLIC MEETING**

*July 06, 2013*

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ALASKA REDISTRICTING BOARD

PUBLIC MEETING

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Saturday, July 6, 2013

10:00 a.m.

411 West 4th Avenue, Suite 302  
Anchorage, Alaska

ALASKA REDISTRICTING BOARD  
PUBLIC MEETING on 07/06/2013

<p>1 A-P-P-E-A-R-A-N-C-E-S 2 3 Board Members Present: 4 John Torgerson, Chairman 5 Peggy Ann McConnochie, Vice-Chair 6 Robert B. Brodie 7 Jim Holm 8 9 Counsel for Board: 10 Michael D. White 11 PATTON BOGGS, LLP 12 601 West 5th Avenue, Suite 700 13 Anchorage, Alaska 99501 14 (907) 263-6300 15 16 Also Present: 17 Joe Balash 18 Adam Berg 19 Ernest Weiss 20 Leonard Lawson 21 Randy Ruedrich 22 Lindsay Hobson 23 Bill Walker 24 Tom Begich 25 Marcia Davis 26 27 Court Reporter: 28 Sonja L. Reeves, RPR 29 PACIFIC RIM REPORTING 30 711 M Street, Suite 4 31 Anchorage, Alaska 99501 32 33 34 35</p>	<p>Page 2 1 So we were going to check the maps and see 2 exactly what we're talking about there. 3 MR. WHITE: Yeah. The dog ate my homework, 4 Mr. Chairman. I will get you an answer before the end 5 of the day. I just forgot about it. 6 MR. TORGERSO: Well, I'm having some 7 concerns about reading this court ruling and looking at 8 that Valdez district on whether or not it's going to 9 pass the socioeconomic test, so we don't have to do it 10 right now, but we're going to have to build the record a 11 little bit. 12 I know the testimony was that it's the Glenn 13 Highway corridor, but it doesn't pick up the Glenn 14 Highway until Gunsight Mountain, past Lake Louise Lodge. 15 Other than that, it runs up the valley and 16 glaciers and rivers. There is hardly anybody living in 17 that neck of the woods. So in my mind, I don't know if 18 I want to proceed with that district or if I want to go 19 with the split the Mat-Su. 20 And clearly, I think there could be grounds 21 if we believe that that's not socioeconomically 22 integrated, that we split the Mat-Su is the only logical 23 recourse. 24 And the information we have here is just 25 really -- and I'm referring to this document about, the</p>
<p>Page 3 1 PROCEEDINGS 2 MR. TORGERSO: We'll call the meeting to 3 order. The time is 10:04. We have the agenda in front 4 of us. For the record, Members Brodie, Holm, 5 McConnochie and Torgerson are present. Marie Greene is 6 not here today. She is off at a funeral. She will be 7 back tomorrow. 8 That brings us to item three, which is 9 approval of the agenda. 10 MS. McCONNOCHIE: I move for approval of the 11 agenda. 12 MR. HOLM: Second. 13 MR. TORGERSO: Any discussion on the 14 motion? All in favor, signify by saying "aye." 15 Opposed? Hearing none, the agenda is approved on a 4 to 16 0 vote. 17 Next we have discussion of economic 18 integration. This shows up on every one of our agendas, 19 so we can remember going back to it. 20 Mr. White, I gave you a homework assignment 21 yesterday to check the '90 redistricting cycle and the 22 court order that talked about Palmer and Prince William 23 Sound not being -- well, to use your words, words of 24 this paper, the court said had little or nothing in 25 common.</p>	<p>Page 5 1 court rule and portions of the district that have been 2 struck down over the years. It is pretty broad. It 3 just says that a district containing Palmer and Prince 4 William Sound, Palmer is an established agricultural 5 area and a part of an organized borough, while Prince 6 William Sound is oriented to commercial fishing and 7 maritime. 8 The link is clearly not agricultural. There 9 might be some in there, but it's not the same as Palmer, 10 the bigger farms. There is about 500 people in the 11 Mat-Su that we're talking about here, so it's not a 12 large portion, but it's still how we connect into -- or 13 one of the ways we connect. 14 So I had Eric look at it, and we'll get to 15 that in a little bit, but I had Eric look at trying to 16 take -- put the Mat-Su all back together again to 17 eliminate that and see what that looked like. I think 18 we ran into deviation problems there, because it's over 19 whatever, 500 or 600 people in that Mat-Su link. 20 Thoughts? Comments? 21 MS. McCONNOCHIE: That is something we 22 really need to know and understand since that's what 23 we're going to have to hang our hat on it, is the 24 socioeconomic integratability of that area, if that's 25 going to be possible or not, and what alternatives we</p>

<p style="text-align: right;">Page 6</p> <p>1 would have.</p> <p>2 MR. TORGERSON: In my mind, there is only</p> <p>3 one, because we ran different ways. Either we divide</p> <p>4 the Mat-Su or we come in that way. I don't see another</p> <p>5 way, or at least we haven't discovered one yet.</p> <p>6 So I guess we'll leave that dangling until</p> <p>7 later this afternoon. We'll send the attorneys back</p> <p>8 over to find that information out, and we'll bring it up</p> <p>9 right after our break this afternoon.</p> <p>10 So who has got maps to show? Eric, you</p> <p>11 ready to go?</p> <p>12 MR. SANDBERG: I can go first.</p> <p>13 MR. TORGERSON: I tasked Eric with looking</p> <p>14 at the Valdez connection, and, again, to see if we can</p> <p>15 move that population, and also had him look at not</p> <p>16 dividing the Kenai Borough twice, so that's the setup to</p> <p>17 what he'll be showing us.</p> <p>18 MR. SANDBERG: So I started with the Calista</p> <p>19 four plan, and, as you recall, in the Calista four, they</p> <p>20 go into the Kenai twice, once in Tyonek and once along</p> <p>21 the southern Kachemak side, Kachemak Bay, and they loop</p> <p>22 around to the East End Road.</p> <p>23 So what I did is I looked at the total</p> <p>24 population of Kenai, which has enough for three</p> <p>25 districts with the remainder of 12.02 percent, so that's</p>	<p style="text-align: right;">Page 8</p> <p>1 Chuathbaluk. And then 38 is slightly low, so I grabbed</p> <p>2 Newtok into 38. The Calista option four that I started</p> <p>3 with stopped at Crooked Creek. It's the red outline is</p> <p>4 the Calista option four that I used as my starting</p> <p>5 point.</p> <p>6 So they had -- so I had to go into</p> <p>7 Chuathbaluk and Goodnews Bay, which, of course, the</p> <p>8 domino effect into sends 38 slightly over.</p> <p>9 MS. McCONNOCHIE: It just basically forced</p> <p>10 you around the map.</p> <p>11 MR. SANDBERG: Yeah. Just kind of taking</p> <p>12 Tyonek out of the Aleutians, just kind of a little</p> <p>13 domino effect cross western Alaska.</p> <p>14 And then I looked at, with the original</p> <p>15 Calista four plan, they had gone around to the end of</p> <p>16 the road system to get those tight deviations, because</p> <p>17 as I said, there is not enough -- there is only about</p> <p>18 1,200 people on the Kenai Borough out of the road</p> <p>19 system, and they have an excess of 2,000, so I had</p> <p>20 brought that out of Fox River, the end of East End Road.</p> <p>21 MR. WHITE: Are you the overlay or are you</p> <p>22 the --</p> <p>23 MR. SANDBERG: I'm the fill colors. The red</p> <p>24 overlay is Calista option four that I started with.</p> <p>25 MR. TORGERSON: Talk about Fox River again.</p>
<p style="text-align: right;">Page 7</p> <p>1 about 2,000, a little over 2,000 people that are excess</p> <p>2 in the Kenai Peninsula Borough.</p> <p>3 The western side of Kenai, Tyonek down</p> <p>4 western Cook Inlet has 373 people. And the other side</p> <p>5 -- the non-road side of Kachemak Bay has 966 people. So</p> <p>6 if you stay completely out of the road areas of the</p> <p>7 Kenai Peninsula, you don't have -- there are not enough</p> <p>8 people for that remainder.</p> <p>9 What I did was I took Tyonek, all of</p> <p>10 Kachemak Bay into 32, which is Kodiak, Tyonek, Kachemak</p> <p>11 Bay, skirts around Seward to Cordova and Yakutat, and</p> <p>12 that has 1.8 over, but as I said before, taking that out</p> <p>13 of Kenai, you're still -- that doesn't get rid of all of</p> <p>14 the excess Kenai population. So I took for 29, 30 and</p> <p>15 31, I had them all -- they are all over.</p> <p>16 MR. TORGERSON: When we looked earlier, you</p> <p>17 were trying to massage some of that population to the</p> <p>18 west.</p> <p>19 MR. SANDBERG: Uh-huh.</p> <p>20 MR. TORGERSON: Are you still doing that in</p> <p>21 in this?</p> <p>22 MR. SANDBERG: Correct. When you take</p> <p>23 Tyonek, those 373 people out of 37, 37 drops to about</p> <p>24 negative 4 percent. So to even that out, you have to go</p> <p>25 into Calista 38. So I grabbed Goodnews Bay and</p>	<p style="text-align: right;">Page 9</p> <p>1 Why did you do that?</p> <p>2 MR. SANDBERG: To take this out of the road</p> <p>3 system, because these people are the tail end of East</p> <p>4 End Road. They also -- I reconfigured their Kenai</p> <p>5 slightly, like they had Funny River over here, put that</p> <p>6 with Sterling, but I mean, this is just sort of moving</p> <p>7 around.</p> <p>8 I just was trying to make the point that all</p> <p>9 of these districts are overpopulated, because you can't</p> <p>10 get entirely rid of the excess after Kodiak, or our</p> <p>11 Kodiak district.</p> <p>12 MR. WHITE: So you have three complete</p> <p>13 districts within the Kenai Borough?</p> <p>14 MR. SANDBERG: And then one split.</p> <p>15 MR. WHITE: You take out as much of the</p> <p>16 excess population off of the road system into 32 and</p> <p>17 then spread out the rest basically amongst the other</p> <p>18 three?</p> <p>19 MR. SANDBERG: Yeah. The population is</p> <p>20 spread out.</p> <p>21 MR. TORGERSON: Peggy Ann, do you remember</p> <p>22 in your discussions with Marie, you guys worked on</p> <p>23 Goodnews Bay, do you remember what her preferred was?</p> <p>24 MS. McCONNOCHIE: Preferred was to have it</p> <p>25 -- can you go to where Goodnews Bay is, please?</p>



ALASKA REDISTRICTING BOARD  
PUBLIC MEETING on 07/06/2013

<p style="text-align: right;">Page 10</p> <p>1 Goodnews Bay needs to be on the side it's in with 2 Calista, I believe. That Goodnews Bay, Platinum needs 3 to be on the other side. 4 MR. SANDBERG: This is the Calista boundary. 5 MS. McCONNOCHIE: Traditional boundary. 6 MR. TORGERSON: So it's in Calista? 7 MS. McCONNOCHIE: Yeah. When we did the map 8 where we actually split the Chain, and it was not 9 something that we were at all happy with, because it 10 really is different than the villages to the west -- 11 excuse me -- to the east. 12 MR. TORGERSON: You have 37 though, right? 13 MS. McCONNOCHIE: Now he has it in 37. 14 Calista had it in the Calista area. 15 MR. SANDBERG: This is -- the red outline is 16 the Calista. 17 MR. TORGERSON: What about Newtok, who are 18 they most closely -- probably into Bethel than they are 19 Wade Hampton. 20 MR. SANDBERG: I remember we had -- they 21 were closely related with the Yukon River. 22 MS. McCONNOCHIE: Right. 23 MR. SANDBERG: But they are all Calista. 24 This is all Calista area. 25 MR. HOLM: Same areas too?</p>	<p style="text-align: right;">Page 12</p> <p>1 probably have to grab Valdez, plus part of the Copper 2 River Basin or Cordova. 3 MS. McCONNOCHIE: If I remember, the Calista 4 last plan did not split the Mat-Su more than once, 5 correct? 6 MR. SANDBERG: Yeah. Their plan, as you can 7 see in red, option four, goes -- grabs about 500 people 8 along the Knik River. And John had asked me to look at 9 also trying to not split Mat-Su. 10 So I took that into this, which was in 10 in 11 Calista option four, moved that into 8, and then changed 12 a few -- just made a few changes in Mat-Su to even out 13 the population, which Mat-Su is about -- only has a 14 remainder -- has enough for five districts with a 15 remainder of 200 people, so those 200 people can be 16 spread among five districts, but as John was saying, if 17 you have Kodiak -- Kenai not split more than once and 18 not going into Anchorage, and Mat-Su not split at all, 19 that does mean you have the 7,000 excess in Anchorage 20 has to go somewhere. 21 So Calista and several other plans have sent 22 it east to Valdez and Copper River. 23 MS. McCONNOCHIE: Right. 24 MR. SANDBERG: And taking this 500 out of 25 the Knik, out of 10, makes it so you have to make some</p>
<p style="text-align: right;">Page 11</p> <p>1 MR. SANDBERG: Yeah. 2 MR. TORGERSON: Did you look at any other 3 ways to bring the Kenai together, only split it once? 4 MR. SANDBERG: Well, in plan -- as I was 5 saying, in plan D, I had looked at sort of a Prince 6 William Sound, a Valdez, South Anchorage, Kenai, getting 7 rid of the excess from Anchorage and Kenai, together 8 with Valdez, and it would, obviously, completely change 9 all of this. 10 MR. TORGERSON: The whole map. 11 MR. SANDBERG: All of the Interior, because 12 you would take the 4,000 or so out of Valdez and throw 13 them with South Anchorage, so this would have to be 14 redone. 15 MS. McCONNOCHIE: So would you mind going in 16 again on the Kenai area, South Anchorage area? Thank 17 you very much. 18 MR. SANDBERG: As I said, it was in option 19 D. 20 MS. McCONNOCHIE: Right. 21 MR. SANDBERG: Anchorage has an excess 22 population of about 7,746, so that's 43 percent of a 23 district, so if you add in -- if you added that excess 24 to the Kenai excess, then you would have to grab from -- 25 yeah, probably completely change it around, because you</p>	<p style="text-align: right;">Page 13</p> <p>1 changes up along the Alaska Highway. It's probably -- 2 the original plan had -- Calista option four had split 3 Fort Greely, so that probably would have had to change 4 anyway for a final adopted plan, but I just moved Dot 5 Lake back in, and, see, I hadn't quite finished. 6 MR. TORGERSON: What did that do to 6? 7 MR. SANDBERG: It dropped. 1 through 6, 8 along with District 10, so those seven districts are 9 about 500 people short of ideal across all seven, so 10 they would all be underpopulated slightly, but you 11 spread 500 people through seven districts. 12 MR. TORGERSON: Well, that doesn't appear to 13 be -- Dot Lake -- did you move Delta or was it -- 14 MR. SANDBERG: It was -- 15 MR. TORGERSON: It was originally in 6. 16 MR. SANDBERG: Their original boundary goes 17 to the southern boundary of the city of Delta. This is 18 right here the city of Delta Junction goes out to the 19 southern boundary and then down the Alaska Highway. 20 MR. TORGERSON: Can you go back down to your 21 Mat-Su or Anchorage and put the roads in? Keep going 22 east with your District 10. That's good. 23 MR. SANDBERG: Eklutna Lake Road and kind of 24 in -- the Knik River goes up and you're into Knik 25 Glacier, Lake George area.</p>

ALASKA REDISTRICTING BOARD  
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<p style="text-align: right;">Page 14</p> <p>1 MR. TORGERSON: That certainly takes care of 2 the issue that the Supreme Court ruled on, but I still 3 have a thought in my mind about connecting, if we're 4 going to pass the socioeconomic test with not even a 5 road on it. It still connects the highway, the Glenn up 6 at Lake Louise? 7 MR. SANDBERG: Yeah, still at the eastern, 8 same as Calista four, the eastern Eureka, the eastern 9 boundary of Mat-Su Borough. 10 MS. McCONNOCHIE: Go out a little bit, if 11 you wouldn't mind, please. So 8 and 10 just has the 12 Knik Arm change for the most part? 13 MR. SANDBERG: Yeah, and then you have to 14 change the Valley a little bit in a few spots in the 15 Mat-Su. 16 MS. McCONNOCHIE: How many people are in 17 that one section of Knik Arm, please? 18 MR. SANDBERG: 500. 19 MS. McCONNOCHIE: Okay. Let's go all the 20 way down to Valdez, please. 21 MR. SANDBERG: It got -- Whittier too is in 22 there, the original 10. 23 MS. McCONNOCHIE: How many people are over 24 the boundary where 10 goes into Anchorage? 25 MR. SANDBERG: It's about -- they get rid of</p>	<p style="text-align: right;">Page 16</p> <p>1 about .4 excess. 2 And they said since they both have a .4 3 excess, you can't combine them, because that would be a 4 proportionality claim by either one of those two. The 5 Supreme Court said, no, you're wrong, so go back and 6 take a hard look. 7 And then on the remand, the board just 8 changed their concept and created the Richardson Highway 9 district, but it had nothing to do with being required 10 to because of socioeconomic integration. 11 MR. TORGERSON: Go out on District 10 and 12 show the entire district. I think we can make a case -- 13 I don't know. I was going to say for Valdez, but there 14 is a sweet spot up there where people just go north that 15 are part of more of Fairbanks than they are with 16 Anchorage. It may not be that many. Paxson and Dot 17 Lake and all of them others, Fort Greely. 18 MS. McCONNOCHIE: So move up just a tiny bit 19 more, please, Eric. So do you think going up and across 20 Chicken and then get out of the Anchorage area, that's 21 not enough people? 22 MR. TORGERSON: No. I'm mainly just walking 23 through it in my mind. I probably shouldn't be talking, 24 but I am. I'm not sure that -- I'm pretty sure that 25 coming into Whittier and the lower end of South</p>
<p style="text-align: right;">Page 15</p> <p>1 7,000 or so. 2 MS. McCONNOCHIE: That's where that 7,000 -- 3 MR. SANDBERG: That's how -- where all the 4 Anchorage excess goes, which it has to go somewhere. 5 MR. WHITE: So where is the line drawn in 6 Anchorage? What do they use for the border in 10? 7 MR. SANDBERG: Oh, here? 8 MR. WHITE: Yeah. 9 MR. SANDBERG: They had gone -- they had -- 10 basically, I think the edge of the state park, I guess, 11 and cut through Chugiak. 12 MR. WHITE: What are the deviations in 28? 13 MR. SANDBERG: Negative -- 14 MR. HOLM: Not very much. 15 MR. TORGERSON: So Mr. White, the court 16 ruled before on a Valdez/Whittier and Girdwood/South 17 Anchorage connection; is that correct? 18 MR. WHITE: The trial court did, yes. The 19 trial court found they were highly socioeconomically 20 integrated, but it never came to pass, because on a 21 proportionality issue, the court required that the board 22 last time take a hard look at -- they had limited 23 themselves by saying they couldn't combine Mat-Su and 24 Anchorage; therefore, they had to do it with Valdez, 25 because both Mat-Su and Anchorage last time both had</p>	<p style="text-align: right;">Page 17</p> <p>1 Anchorage, you can make the case for some of that, 2 because ferry system and some other things that go in 3 and out of Whittier. 4 Most of the central spot, they use the Glenn 5 to come down and shop in Anchorage. 6 MR. WHITE: That connects us with Ahtna and 7 Anchorage. 8 MR. TORGERSON: Pardon me? 9 MR. WHITE: The connection is with the Ahtna 10 Corporation in Anchorage. They have offices here. They 11 run a lot of their businesses here. I understand what 12 you're talking about in terms of as you push north, what 13 does that mean? 14 MR. BRODIE: Mr. Chairman, it's a hard one 15 to balance. Given the decision was many years ago, 16 communication and transportation have changed a little 17 bit, and we have taken urban people and moved them and 18 connected them clear to coastal rural areas. 19 And these are all road-system people, so one 20 would think that a socioeconomic argument that they are 21 not compatible is pretty weak in today's climate, given 22 that we have taken Fairbanks people and put them clear 23 over to the rural Wade Hampton area, and we have done 24 other things such as that. 25 So one would think in today's environment</p>

<p style="text-align: right;">Page 18</p> <p>1 that that would be kind of a weak argument that north 2 Anchorage and the northern road district there wouldn't 3 match up. 4 MR. TORGERSON: So you are saying they are 5 socioeconomically integrated because of the road system 6 primarily? 7 MR. BRODIE: I would think so. 8 MR. TORGERSON: You think so? 9 MR. BRODIE: Yeah. 10 MR. TORGERSON: This dead space in here 11 doesn't concern anybody? I know it's a way to connect, 12 but there is not a road. 13 MR. BRODIE: Vast area is a dead space in 14 many districts. 15 MR. TORGERSON: Jim, what's your thoughts? 16 I'm trying to get us to decide whether to divide the 17 borough or go with this. 18 MR. HOLM: That was exactly my thought. My 19 thought was we either have to make the choice of 20 dividing the Mat-Su Borough or we have to assume we can 21 go across the glacier and connect and we would be fine. 22 We have precedence, I think, in past cases 23 where water is a connector, mountains can be connectors, 24 as long as their socioeconomic viability, and it seems 25 to me that it's pretty hard to -- I mean, they fly</p>	<p style="text-align: right;">Page 20</p> <p>1 We're coming down to two court rulings that kind of 2 compete, one that says you shouldn't divide a borough 3 more than twice unless you really have to. 4 MR. WHITE: More than once. 5 MR. TORGERSON: Or more than once, excuse 6 me, and another one that defines socioeconomic 7 integration. 8 I don't disagree with what Bob said. There 9 is certainly a connection, not necessarily by the way 10 the map is drawn, because if you're doing the highway 11 corridor, you pick up more, but then you can't because 12 there is too many people if you follow the Glenn up. 13 MR. HOLM: What is the connection between 14 Kotzebue? There is no connection, other than the fact 15 that that's what we do. 16 We have areas of the state that are just 17 strictly not connected per se, but they have some 18 theoretical connection, and it gets really muddy in 19 terms of our thinking. Whether or not we want to make 20 that choice I think is -- has to be defensible. Of 21 course, we have to defer to our legal beagle. 22 MR. TORGERSON: Sorry, Michael. We 23 interrupted. 24 MR. WHITE: Can I defend? Of course, I can 25 defend. Looking at this district right here, you go,</p>
<p style="text-align: right;">Page 19</p> <p>1 between Anchorage and Valdez constantly. Although this 2 is north Anchorage, I think it's very close. It's 3 within 200 miles. 4 If you put Tok close to Fairbanks, you're 5 doing the same thing. Tok is a long way from Fairbanks, 6 and yet it does have some socioeconomic connection 7 because of where people get things from, but they also 8 go to Anchorage almost as much as they do to Fairbanks, 9 so it's kind of hard to make a blanket statement saying 10 these things are not socioeconomically connected. 11 MR. TORGERSON: Peggy Ann? 12 MR. HOLM: Go ahead. 13 MR. TORGERSON: Want to get -- 14 MS. McCONNOCHIE: I guess I kind of have a 15 problem with having that district going to South 16 Anchorage. Granted, I think, from my perspective, 17 Alaska is a huge state, but everything is connected 18 somehow. 19 But I'm looking at Valdez and I'm looking at 20 the majority of the small little towns, and I'm thinking 21 that that's not -- that's not, in my mind, the right way 22 to go. I would rather go north, split Mat-Su than 23 connect over nothing from Valdez to Anchorage. 24 MR. TORGERSON: Michael, can you defend us 25 about the way it is, or do you see any warts in that?</p>	<p style="text-align: right;">Page 21</p> <p>1 all right, you have Valdez, Anchorage. Obviously, I 2 think there is sufficient evidence in the record and 3 past precedent that that connection works. 4 You go up into the Ahtna area and this whole 5 idea behind it, if I recall Calista's justification for 6 this district was it was basically in an Ahtna Region, 7 absent Cantwell, but then Cantwell is an anomaly from 8 the Native perspective as well, just distance-wise. 9 You have to jump over to get over there. 10 But then you go up -- can you go up a little bit, Eric? 11 And then you start doing, we're doing this 12 just for population purposes, Northway to -- you get up 13 in that area, Fort Greely, Dot Lake, Dot Village. Does 14 the need for population outweigh the -- it's a balancing 15 act. 16 That portion -- the yellow portion, Eric, in 17 10 that goes up and connects with 4, how many people are 18 in there? 19 MR. SANDBERG: It's zero. That's the 20 boundary of the borough or Fort Greely. 21 MR. WHITE: I see. Okay. 22 MR. SANDBERG: This red outline is all of 23 Fort Greely, although there is no people on the other 24 side of the Delta River. 25 MR. WHITE: Where is the Richardson in</p>

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<p style="text-align: right;">Page 22</p> <p>1 there?</p> <p>2 MR. SANDBERG: The Richardson is -- follows</p> <p>3 the line, and basically up here. And then here is --</p> <p>4 that's the Alaska Highway.</p> <p>5 MR. WHITE: What's the deviation on 6?</p> <p>6 MR. SANDBERG: It's low as well. The 1</p> <p>7 through 6 plus 10 has -- it's about 500 people short of</p> <p>8 the ideal for seven districts, so it would just have to</p> <p>9 be spread.</p> <p>10 MR. WHITE: You have -- you left extra</p> <p>11 people in Anchorage, right? Could more people come out</p> <p>12 of Anchorage and put the north portion of that, Fort</p> <p>13 Greely and stuff back into 6, and, in essence, shorten</p> <p>14 10 so it doesn't go so far north?</p> <p>15 MR. SANDBERG: We took 500 out of Mat-Su. I</p> <p>16 didn't change Calista's boundary there, but I had to</p> <p>17 grab 500, so I went into Dot Lake.</p> <p>18 MR. TORGERSON: We can talk about that</p> <p>19 Mat-Su. I'm not sure -- I wanted to see what it would</p> <p>20 look like. If it's moving people where we're wondering</p> <p>21 about socioeconomic integration, I'm not sure cutting</p> <p>22 cross the Mat-Su is that big a deal for that 500 people.</p> <p>23 MR. WHITE: How many people in Fort Greely,</p> <p>24 Deltana, Dry Creek, Dot Lake Village?</p> <p>25 MR. BRODIE: Are we talking about 6 being</p>	<p style="text-align: right;">Page 24</p> <p>1 Village, 62.</p> <p>2 MR. WHITE: So 700 people.</p> <p>3 MR. TORGERSON: You're only taking out of</p> <p>4 Anchorage the exact 4.4.</p> <p>5 MR. SANDBERG: Anchorage has an excess of</p> <p>6 7,746 people.</p> <p>7 MR. TORGERSON: How many are we moving out?</p> <p>8 MR. SANDBERG: I didn't check, but I</p> <p>9 imagine, since they had the deviations for the rest of</p> <p>10 Anchorage very low, it would be about 7,000-some people.</p> <p>11 MR. TORGERSON: I want to make sure we're</p> <p>12 not doing excess, that's all, more than we have to. I</p> <p>13 understand the deviation game.</p> <p>14 We can take a look at that a little later</p> <p>15 on. I just think we need to know what we're moving out</p> <p>16 of there.</p> <p>17 MR. WHITE: To answer your question, Mr.</p> <p>18 Chairman, when you start heading -- the further up north</p> <p>19 and you get into that Fairbanks area, that's, to me, one</p> <p>20 of those pressure points the board would have to look at</p> <p>21 very carefully.</p> <p>22 I would feel more comfortable if those were</p> <p>23 not in 10. I'm not saying that I wouldn't claim that</p> <p>24 there is no socioeconomic integration, but I think it's</p> <p>25 fair to say that those areas are generally closer to</p>
<p style="text-align: right;">Page 23</p> <p>1 underpopulated?</p> <p>2 MR. TORGERSON: There were 334. I think</p> <p>3 Eric said those ten districts have 500 people, if you</p> <p>4 can find places to move them.</p> <p>5 MR. BRODIE: If we would zoom out a little</p> <p>6 more. Go northwest. If you put the villages in from</p> <p>7 Wiseman down to Hughes into 6, I think you -- 40 becomes</p> <p>8 pretty much original, as it was in the past plan, and</p> <p>9 you get 6 up to a pretty good number.</p> <p>10 Then put Huslia in with 39. That's what</p> <p>11 Peggy Ann and I were playing with yesterday. Then 6 is</p> <p>12 pretty healthy. It puts those Doyon up there, Doyon's</p> <p>13 villages back together.</p> <p>14 MR. HOLM: Your deviations go --</p> <p>15 MS. McCONNOCHIE: Bob, do you remember what</p> <p>16 the deviations were after we did that?</p> <p>17 MR. BRODIE: 6 was good. 40 went back to</p> <p>18 what it was in our proclamation plan.</p> <p>19 MS. McCONNOCHIE: What was 6 after we made</p> <p>20 that change, do you remember, or what was 39?</p> <p>21 MR. TORGERSON: Did you draw it out? You</p> <p>22 were looking at the population, to answer my question.</p> <p>23 I think Mike asked what Fort Greely's population was.</p> <p>24 MR. SANDBERG: Fort Greely is about 530.</p> <p>25 Dot Lake, I think, it's 13. Dry Creek, 94. Dot Lake</p>	<p style="text-align: right;">Page 25</p> <p>1 Fairbanks than they would be to Anchorage.</p> <p>2 MR. HOLM: Are you intimating that a donut</p> <p>3 situation could occur without any difficulty with 6?</p> <p>4 MR. WHITE: I think that there is some</p> <p>5 differences between the donut hole in the past and what</p> <p>6 happens here. Here it's not just one district being</p> <p>7 isolated. We're talking about the city of Fairbanks,</p> <p>8 Fairbanks North Star Borough.</p> <p>9 MR. HOLM: We had testimony, if you recall,</p> <p>10 here a couple of years ago that Delta Junction and</p> <p>11 Deltana wanted to be connected, and Big Delta, but not</p> <p>12 so much Dot Lake. Dot Lake and the Village of Dot Lake</p> <p>13 certainly could be, in my opinion, should belong in 6.</p> <p>14 MR. WHITE: Should belong in 6, Jim? You</p> <p>15 think they should belong in 6?</p> <p>16 MR. HOLM: Yeah. I mean it would be fine,</p> <p>17 because if you're going to have Healy Lake in there, I</p> <p>18 mean those folks are all related, so I don't think there</p> <p>19 is any problem with that.</p> <p>20 You're going to split it someplace, so if</p> <p>21 the highway is the reasonable corridor, then that's</p> <p>22 probably where it should be split. There isn't a</p> <p>23 significant number of folks there to make any deviation</p> <p>24 problems, I don't believe.</p> <p>25 What about that piece to the left, that</p>



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<p style="text-align: right;">Page 26</p> <p>1 piece right there? There is no population there at all. 2 MR. SANDBERG: Not in here. It's the Fort 3 Greely boundary. 4 MR. HOLM: So that whole piece could be 5 connected to anybody really. 6 MS. McCONNOCHIE: It's controlled by Fort 7 Greely. 8 MR. HOLM: Is that the bombing range or -- 9 MS. McCONNOCHIE: I believe so. 10 MR. HOLM: I see. 11 MR. WHITE: That's the city boundary of Fort 12 Greely? 13 MR. SANDBERG: The boundary of the Base. 14 MS. McCONNOCHIE: So possible that should be 15 kept together. 16 MR. HOLM: Mr. Chairman, I guess do we make 17 a choice whether or not we're going to split Wasilla and 18 the Mat-Su there and go in with the excess into Wasilla, 19 or do we make the choice of connecting Valdez? Is that 20 really our only options? 21 MR. TORGERSON: That's all we have been 22 presented with, that I know of. Our two other maps took 23 the same population, different configurations of how 24 they went about it, but it still took northern Anchorage 25 and the Valdez, Richardson Highway.</p>	<p style="text-align: right;">Page 28</p> <p>1 go -- 2 MR. TORGERSON: Why don't we just take that 3 deviation. 4 MS. McCONNOCHIE: It would be easier than 5 trying to -- you're not talking about many people to 6 begin with, and you're dividing things down the street. 7 MR. BRODIE: Mr. Chairman, we just have to 8 get set in our minds what priorities we respect the 9 most, maintaining the Mat-Su Borough that has an exact 10 number. We have taken excess population from the 11 borough in Fairbanks and moved it, connected it 12 throughout the northern region. 13 Now we have excess population in Anchorage 14 that's probably being connected a shorter distance 15 overall, so they are all relatively sophisticated 16 people, they all have power, water, sewer, roads and the 17 rest of it to hook them together, so just have to 18 balance in our brain what's our priority, the boroughs 19 or what we perceive to be a long distance of excess 20 populations. 21 MR. TORGERSON: What was 10 again, the 22 deviation? 23 MR. SANDBERG: Negative 3, after we did the 24 switch. 25 MR. TORGERSON: If we move this little chunk</p>
<p style="text-align: right;">Page 27</p> <p>1 I mean, we could take Dot Lake, and maybe 2 what Bob was saying, but do everything south of the 3 highway. That would probably be a little more 4 defensible than going across the highway. 5 Dot Lake and Dot Village, back into 10. 6 That is about 110 people or something. I'm sorry. Out 7 of 10 and into 6. 8 MR. HOLM: Then we would cut -- 9 MR. TORGERSON: That would cut the 188 down 10 to 344, so that would actually tighten that deviation up 11 a little bit. It would raise 10, because 10 is 12 underpopulated now. 13 MR. SANDBERG: It has to go somewhere up 14 north. 15 MR. WHITE: So what happens if you just 16 change that Dot Creek, Dot Lake, Dry Creek, is that a 17 block right there? 18 MS. McCONNOCHIE: It's three. 19 MR. WHITE: Turn 6 to negative nine -- what 20 does that turn 10 into? 21 MR. TORGERSON: Minus 3.10. 22 MR. WHITE: Down on the other end, you could 23 play with the boundary around into Anchorage, couldn't 24 you? 25 MR. SANDBERG: 27 and 28. Probably have to</p>	<p style="text-align: right;">Page 29</p> <p>1 of Mat-Su back in here, then we're within 40 people, 2 right? 3 MR. SANDBERG: Yeah. It would be the same 4 as Calista. 5 MR. TORGERSON: Right. We would be adopting 6 what Calista offered. 7 MS. McCONNOCHIE: So go ahead and do that, 8 just see what the deviation is at that point. 9 MR. WHITE: It's going to be about .6, .7. 10 MR. HOLM: It's 500 people, 513 folks. 11 MR. TORGERSON: Pretty close to 40. 12 MR. WHITE: Then I'm assuming you just go 13 back over Wasilla again. 14 MR. BRODIE: There may be a couple of people 15 above that red line. That water is a natural boundary. 16 MR. WHITE: So the red is the borough 17 boundary? 18 MS. McCONNOCHIE: The red is Calista's 19 boundary. 20 MR. SANDBERG: The borough boundary is down 21 here. 22 MR. TORGERSON: I like that deviation. It 23 appears, if we're going to do the Valdez districts, then 24 that ought to be included. 25 MR. HOLM: Yeah, but I would go all the way</p>

<p style="text-align: right;">Page 30</p> <p>1 to the river. There is just a few on the other side of 2 the road there. 3 MR. TORGERSON: Oh, I see what you're 4 saying. 5 MS. McCONNOCHIE: It doesn't make sense to 6 tap them out. 7 MR. HOLM: Go back down to the bridge maybe. 8 There is one other piece up there. I don't think you 9 want to do that. 10 MR. BRODIE: Yeah, take that one and we can 11 back out of Dot Lake. 12 MR. HOLM: We already backed out Dot Lake. 13 MR. BRODIE: Maybe come further. 14 MS. McCONNOCHIE: Bob is right. You can go 15 back and take out Dot Lake. 16 MR. TORGESON: We already did. 17 MR. HOLM: We already took out Dot Lake. 18 MS. McCONNOCHIE: This is starting to make 19 it look better. 20 MR. WHITE: Can you take out Greely and 21 Deltana? 22 MR. HOLM: There aren't very many people 23 there. 24 MS. McCONNOCHIE: We better take them out 25 here rather than splitting people who are next to each</p>	<p style="text-align: right;">Page 32</p> <p>1 back to the old Calista? 2 MR. SANDBERG: Yeah. 3 MR. BRODIE: I think I did Kenai Borough 4 just a little differently. I put all of these in with 5 37, so we only split the Borough once. 6 MR. TORGERSON: Then you were making a water 7 connection from Kodiak to -- 8 MR. BRODIE: Over here, yeah. 9 MR. TORGERSON: And then from Kenai Borough 10 across to 37, so you have two water connections. 11 MR. BRODIE: Up here, we have the testimony 12 from yesterday that these two sections of villages are 13 happy to be in 40, sounded like. I just threw them in 6 14 to see what would happen to the numbers. 15 It puts 40 under, back to where we were 16 before. I forget how much that is though. 17 MR. HOLM: 4 percent. 18 MR. BRODIE: Which we were willing to 19 swallow at that time. 20 MR. HOLM: What's 6 then? It's only 56 21 down. 22 MR. BRODIE: I moved Fairbanks around just a 23 little bit. 24 MR. HOLM: You didn't change the boundaries 25 at all?</p>
<p style="text-align: right;">Page 31</p> <p>1 other, just on opposite sides of the road. 2 MR. HOLM: The voting blocks are ugly, 3 aren't they? 4 MR. SANDBERG: These five people out -- 5 that's a huge block. 6 MS. McCONNOCHIE: I would say go down and 7 make the Anchorage changes and then go back up. 8 MR. BRODIE: This is just minor cleanup 9 here. Is there another area we can concentrate on? Did 10 you do anything in Southeast, Eric? 11 MR. SANDBERG: No. 12 MS. McCONNOCHIE: I did. 13 MR. SANDBERG: Peggy Ann was doing 14 Southeast. 15 MR. TORGERSON: Bob, let's see what you 16 have, so we can integrate the upper districts down a 17 little bit, if you're ready. 18 MR. BRODIE: I think so. I'll go get my 19 machine. 20 MR. TORGERSON: Because that's going to 21 impact 6 if we're going to move a couple of villages 22 around. Why did 8 go up to 600? 23 MR. SANDBERG: Because you took the 500 out 24 of Mat-Su. 25 MR. TORGERSON: Got you. So you just go</p>	<p style="text-align: right;">Page 33</p> <p>1 MR. BRODIE: No. 6 I just made -- I made 2 this district a little smaller. Instead of going way 3 out into the sticks, I only had one big large district 4 there. I left these three all the same as they were in 5 the Calista plan. 6 I did adjust 6 a little bit here. I put 7 more people back into Fairbanks, but this is all in the 8 city. This takes the city and picks up the extra 9 population here. Now Chena Ridge, Ester and the south 10 Fairbanks area are all together. 11 And then the college, and what's the one up 12 there? Is that Goldstream up there? Farmers Loop. 13 Whatever anybody wants to do. The numbers are pretty 14 close. All of these are less than 1 percent, so the 15 difference is probably a half a percent. 16 MR. TORGERSON: Is this all one block over 17 here, these two areas there? 18 MR. BRODIE: This right here? 19 MR. TORGERSON: No, in the blue, this side 20 of -- I was just wondering -- 21 MR. BRODIE: It's the river there. This 22 could probably change color easily enough. Probably 23 hardly any people there. 24 MR. WHITE: That's all that block that goes 25 down around to the right there?</p>

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<p>Page 34</p> <p>1 MR. BRODIE: We could probably take all the 2 way up to the river here and not get too far off in the 3 deviation, make it look a little nicer. 4 Whenever three districts come together, it 5 always is awkward. So whatever you want to do. 6 MR. TORGERSON: So you let 40 -- you just 7 raised the deviation on 40 when you moved the population 8 out, and then you said you took a little bit out of 9 Fairbanks or a little bit out of something. I lost what 10 you said. 11 MR. BRODIE: I balanced it so that these 12 would all be close. 13 MR. TORGERSON: Okay. 14 MR. BRODIE: We heard yesterday that if you 15 do the VTDs, these two were happy to be together and 16 these two are happy to be together, and they could live 17 with being in 40. 18 This just put them back in the 19 Yukon/Koyukuk, so whatever anybody thinks. If they are 20 happy where they are at, then they can stay. 21 MR. TORGERSON: Let me ask a global 22 question. Deviations versus what Bob -- what we're 23 trying to here, which is put TCC all in one area, who 24 wins out? 25 MR. WHITE: I would say that as long as</p>	<p>Page 36</p> <p>1 something, without violating the constitution in other 2 areas, like breaching borough boundaries and things of 3 this nature, but we could also raise the deviation and 4 still accomplish the goals of the regional corporation 5 and moving all of them within one area, so, again, it's 6 a board -- what I understand, it's a board decision? 7 MR. WHITE: I think so. I think what the 8 court has said is that deviations and getting the lowest 9 deviations possible is a fine laudable goal, but you 10 shouldn't trump the other constitutional requirements 11 just to get down to a lower deviation if you already 12 have a constitutional deviation, which you do. 13 MR. TORGERSON: I understand, but this is 14 not a constitutional requirement to move Wiseman out of 15 one area and into another. 16 MS. McCONNOCHIE: No, but this is more 17 socioeconomically acceptable. 18 MR. WHITE: By making those moves, you're 19 essentially keeping -- you're focusing on socioeconomic 20 integration and using -- saying we could get a lower 21 deviation, but here is a deviation that's still 22 constitutional and this district we think is better 23 socioeconomically integrated. 24 MR. TORGERSON: I agree. 25 MS. McCONNOCHIE: Ditto.</p>
<p>Page 35</p> <p>1 you're within the tolerance under the 10 percent 2 maximum, you made efforts to reduce the deviations to a 3 reasonable level, I think that, based on the trial 4 court's ruling and the historical Supreme Court, I think 5 that would be a justification for you to have deviations 6 increase by a couple of percentage points. 7 If someone comes in and says, "Well, we drew 8 one with a 1 percent deviation," and we say, "So, ours 9 is 3 and it's better socioeconomically integrated --" if 10 it was a difference between 1 and 9 or 1 and 10 or 11, 11 then it would be a different story, but I think you have 12 a certain amount of flexibility in those deviations, as 13 long as you're doing it for the purpose, legitimate 14 purposes for socioeconomic integration. 15 MR. TORGERSON: I like what Bob did here. I 16 think Mr. Begich was telling us what you're going to 17 take clusters of three. 18 MS. McCONNOCHIE: That's what we did. We 19 followed the map that had been given to us about the TCC 20 villages and what districts they wanted to be in. 21 MR. TORGERSON: I just wanted to make sure 22 we're not running afoul. What I hear Mike saying is 23 it's a board decision. There could be justification to 24 have a higher deviation than what could be achieved. We 25 know we could get down to whatever it was before, .5 or</p>	<p>Page 37</p> <p>1 MR. TORGERSON: Good work, Bob. I think 2 that came out pretty nice. That was a minus 4, wasn't 3 it, Bob? 4 MR. HOLM: Underpopulated 40, 409. 5 MR. BRODIE: That's what it was in the 6 proclamation plan. One could always grab Shishmaref or 7 Arctic Village. 8 MR. HOLM: And make them mad. 9 MR. BRODIE: Or put Wiseman and Coldfoot 10 back up north, which they apparently were willing to 11 settle for. It's whatever you want to do. 12 MR. HOLM: I think that's pretty compact. 13 MR. TORGERSON: Just making notes. I'm 14 making note of these so we can come back and make our 15 votes. I'm willing -- personally, I'm willing to gamble 16 the deviation or whatever the discussion would be if 17 there is a challenge on an underpopulated North Slope, 18 to bring that back in, like Michael says, for reasons of 19 socioeconomic integration, for albeit a small number of 20 people, but we're trying to do what we can. 21 MS. McCONNOCHIE: I think it's a significant 22 change. 23 MR. HOLM: We looked at those Native 24 villages as well. We looked at the Doyon map, and it 25 didn't include all of those villages.</p>

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<p style="text-align: right;">Page 38</p> <p>1 MR. TORGERSON: What else you got, Bob?</p> <p>2 MR. BRODIE: We went over what we did in</p> <p>3 Kenai.</p> <p>4 MR. TORGERSON: Let me ask Michael on Kenai,</p> <p>5 since that's going to be one of our -- I see -- his</p> <p>6 thought was good. We're not taking Nanwalek. We're</p> <p>7 moving it all one direction over to 37, but you are</p> <p>8 making a connection by water across Cook Inlet.</p> <p>9 And we're also making a connection from</p> <p>10 Kodiak to Montague or Hinchinbrook or someplace up in</p> <p>11 there, whatever is up in there.</p> <p>12 So your thoughts of making connections one</p> <p>13 district by water?</p> <p>14 MR. WHITE: Given the trial court's ruling</p> <p>15 last time, I mean, it's not as far as the other</p> <p>16 connection we had in the original proclamation plan with</p> <p>17 37. This, to me, would cause me some pause to jump all</p> <p>18 the way from Kodiak over there to the point and the</p> <p>19 other.</p> <p>20 I guess the rationale is, what, not to</p> <p>21 divide the Kenai Borough, is the reason why you would</p> <p>22 try to connect?</p> <p>23 MR. BRODIE: Divide it once.</p> <p>24 MR. TORGERSON: We're still dividing it</p> <p>25 once, but I understand what you mean, not dividing it</p>	<p style="text-align: right;">Page 40</p> <p>1 would think that Eric's map, I like it better from a</p> <p>2 legal standpoint than making this connection across</p> <p>3 water.</p> <p>4 I think that given the way you can draft the</p> <p>5 Kenai so that it's breached only once, or if it's</p> <p>6 breached twice, the second one is really only land,</p> <p>7 right?</p> <p>8 MR. TORGERSON: It just dawned on me,</p> <p>9 because this here is actually within the borough.</p> <p>10 MR. WHITE: That's what I'm talking about.</p> <p>11 MR. TORGERSON: I'm not near as concerned</p> <p>12 about that. The jump across Cook Inlet is still within</p> <p>13 the boundaries of Cook Inlet. I'm not as worried. I</p> <p>14 wasn't thinking about that, but now that I see that --</p> <p>15 MR. WHITE: So that portion would be, by</p> <p>16 law, considered socioeconomically integrated with the</p> <p>17 rest of the borough, but making that jump from Kodiak</p> <p>18 across and then having Port Graham, Halibut Cove, that</p> <p>19 whole area in a different district, Kodiak has to go</p> <p>20 somewhere, but --</p> <p>21 MR. TORGERSON: We have several reasons for</p> <p>22 doing it, and one is not to divide the borough. First</p> <p>23 of all, it has to go somewhere. It has to make a water</p> <p>24 connection. It's only a half a district or</p> <p>25 three-quarters of a district, so it's got to jump across</p>
<p style="text-align: right;">Page 39</p> <p>1 twice. Let's take one at a time. Cook Inlet across to</p> <p>2 37, is that an issue?</p> <p>3 MR. WHITE: I don't believe that is.</p> <p>4 MR. TORGERSON: Coupled with the Kodiak,</p> <p>5 Hinchinbrook or whatever is connecting, two water</p> <p>6 issues, is that an issue?</p> <p>7 MR. WHITE: You mean Kodiak connecting, if</p> <p>8 you switched that back to the original plan we saw Eric</p> <p>9 do?</p> <p>10 MR. TORGERSON: No, I'm just saying, Kodiak</p> <p>11 is an island, so it has to do something across water.</p> <p>12 MR. WHITE: Agreed.</p> <p>13 MR. TORGERSON: We're saying -- we're a</p> <p>14 little hesitant. We thought about it last time. We're</p> <p>15 a little hesitant about tying in across the lower part</p> <p>16 of Seward, and we fixed that piece.</p> <p>17 Now we're jumping from Kodiak and Cordova</p> <p>18 way, and we're also jumping from south Peninsula to the</p> <p>19 western Alaska.</p> <p>20 MR. WHITE: Since the western Alaska is part</p> <p>21 of the Kenai Peninsula and it's actually across water</p> <p>22 not connected even at all, I don't have any issue with</p> <p>23 that.</p> <p>24 My concern -- between the two maps we have</p> <p>25 looked at today, the one Eric showed and this one, I</p>	<p style="text-align: right;">Page 41</p> <p>1 water somewhere.</p> <p>2 So now we're sitting here evaluating what</p> <p>3 distance of the water is good or bad. Is it 100 miles?</p> <p>4 Is it 50 miles? Is the court going to say 150 miles is</p> <p>5 too much? I don't know.</p> <p>6 MR. WHITE: It's hard to tell, John, from</p> <p>7 the previous readings, we know that the court said that</p> <p>8 the Aleutians up to Bethel, hundreds and hundreds of</p> <p>9 miles, whatever that was, 600 or 800 miles was too much.</p> <p>10 Is 150 miles too much? You take some risk that a court</p> <p>11 could find that it was.</p> <p>12 MR. TORGERSON: But the Bethel -- the Kodiak</p> <p>13 Chain, for example, didn't necessarily have to connect</p> <p>14 that way. I mean, there were other options, but Kodiak</p> <p>15 has no option, other than to go across water.</p> <p>16 I'm saying the Chain connection, the Adak</p> <p>17 military base down there and the Kodiak military base,</p> <p>18 they were 500 miles of water, but there was other --</p> <p>19 there were other ways to connect that by using the rest</p> <p>20 of the Chain. There is no other way with Kodiak. You</p> <p>21 got to go across water.</p> <p>22 MR. WHITE: Kodiak Island, yes. The</p> <p>23 borough, of course, is connected on the other side. It</p> <p>24 just all boils down to whether a court thinks that that</p> <p>25 150 miles is too far, and the factor being, plus you</p>



<p style="text-align: right;">Page 42</p> <p>1 didn't go -- do you have to go to the nearest point of 2 water contiguity, if you will, or does it cause a 3 problem because the nearest point isn't in there? 4 And so you effectively are skipping over 5 some land to get to the next portion of the district. 6 MR. TORGERSON: I'm becoming more 7 comfortable with going across the water, but my next 8 question has to do with -- I know we're not talking 9 about senate pairings, but this is on my mind. 10 We're going 32 and then 37 and then 31, and 11 you're actually going to be crossing that boundary, so 12 Kodiak might be landlocked to get to 31, if you know 13 what I mean. 14 That's what I want us to just think about 15 before we get too deep in doing some other things, but 16 you know what I'm saying? This is now this district, 17 and, rationally, unless like you say, you come over here 18 and come across that way to connect. I don't know. 19 We don't need -- Bob, you need to think 20 about that, or we all do, but if that's another one of 21 these tradeoffs, unintentional consequences that we have 22 -- yes, you can argue it's contiguous, but you're maybe 23 not as clean a break, or as clean of a joint as what we 24 might want to see. So you probably need to rethink that 25 one a little bit.</p>	<p style="text-align: right;">Page 44</p> <p>1 slightly over the top of Fairbanks. I took -- the city 2 of Fairbanks is totally inclusive in 1 now, exclusive 3 within the boundaries of the city of Fairbanks, so I 4 didn't go outside at all, not one ounce outside. 5 If you look at the deviations here, I think 6 I can -- why is it doing that to me? I don't know why 7 they don't want to come up. 8 The deviations here are, in 1 is minus 28 9 folks, which is pretty smooth. What they had originally 10 or Calista had is they had a little piece up in here, 11 and I put it back into 4, which is up on top. I moved 4 12 down along out to Farmers Loop, so that this whole piece 13 was back together. 14 It's been together before, and I only had to 15 cross Chena Hot Springs for purpose of population a 16 little bit. I took the Parks Highway section and I 17 moved it downwards in 5 now, which is renumbered as 5, 18 and moved that down pretty much to the Parks, south of 19 the Parks all the way down to the borough line so that 20 all of this piece, although there is no folks living in 21 there, it just makes that clean. 22 I needed a few extra folks, so I went up in 23 here and picked a few folks up in this area right in 24 here. I don't like the looks of that, Mr. Chairman, but 25 this is a voting block, and there is no way to get rid</p>
<p style="text-align: right;">Page 43</p> <p>1 What else do you have, Bob? 2 MR. BRODIE: I think that's about it. I 3 played around in Fairbanks, but Jim has some stuff in 4 Fairbanks. He and I just approached it a little 5 differently. 6 MR. TORGERSON: Did you want to look at that 7 a little bit more, Jim? Let's tee Jim up, and then have 8 you got Southeast to look at? 9 Let's let Jim tee up, and then we'll go to 10 yours on Southeast, and then we'll take a little break. 11 For those on teleconference, we are watching Mr. Holm 12 walk through his Fairbanks and other areas that he 13 wanted to work on. 14 MR. HOLM: What I did, Mr. Chairman, is I 15 took the boundaries of the Fairbanks North Star Borough 16 and decided that that was specifically what I was going 17 to stay within. 18 When I looked at it originally, it looked 19 like the numbering wasn't quite right for what I would 20 like to do here, so I renumbered districts as well. So 21 you will see that they are just a little bit different 22 than what they were. 23 What I did is I took the Ester area, the 24 area that we were having a lot of trouble with and a lot 25 of comments about, and I took it and I wrapped it</p>	<p style="text-align: right;">Page 45</p> <p>1 of them unless you really get into some -- 2 MR. TORGERSON: I'm not following you. That 3 whole thing is a voting block? 4 MR. HOLM: Yeah. If you click off on this, 5 it goes way down into here, so it's a population issue. 6 MR. TORGERSON: You're talking about the 7 Wrangell Trail all the way over to Poppy Drive is all 8 one voting block? 9 MR. HOLM: I think so. I put these folks in 10 there for the deviations, so 5 right now is -- let's 11 look here, is plus 73 folks. I can take these folks out 12 of here, but I think it makes us a real problem. 13 MR. TORGERSON: Can you zoom out? 14 MR. HOLM: Yeah, sure. 15 MR. TORGERSON: What do you call that area? 16 MR. HOLM: It's south of -- 17 MR. TORGERSON: North of the railroad. 18 MR. HOLM: It's south of -- southwest of 19 Fort Wainwright. This is the city of Fairbanks. See 20 this here? This is all the city of Fairbanks. So I 21 took all of the city of Fairbanks excess from 1 into 2, 22 and I had to get more folks in order to get it up to the 23 population, so I took them out of this area here. 24 I couldn't take all of this, because it was 25 too many folks. And then I took the pipeline corridor</p>

<p style="text-align: right;">Page 46</p> <p>1 and used the pipeline corridor as the basis for 3. And 2 all of these folks that live on Badger Road and so forth 3 and so on are all included that aren't included in 2. 4 And I kept the integrity of North Pole city, 5 and then it went all the way over to Eielson, where this 6 is the Eielson piece. 7 MR. TORGERSON: But Eielson is in 6. 8 MR. HOLM: Eielson is in 6. 9 MR. TORGERSON: So you just used the western 10 boundary? 11 MR. HOLM: I used the western boundary, 12 right. So as you heard before, we had a lot of problem 13 with folks thinking we shouldn't shed folks to the west, 14 so in essence, this is kind of what Calista did as well, 15 everything shed to the east/southeast, east/southeast. 16 Populations are all, as you can see, within 17 half of 1 percent, maybe eight-tenths of 1 percent. 18 Now, this will change, of course, obviously, with Bob's 19 thoughts, but I don't think very much. 20 MR. TORGERSON: You didn't push population 21 down into 6, did you? 22 MR. HOLM: Yeah, you did. 23 MR. BRODIE: When I added those rural. 24 MR. HOLM: He added Wiseman, so there will 25 be some other changes that may have to be made. I</p>	<p style="text-align: right;">Page 48</p> <p>1 and Gravel. 2 MR. WHITE: Is there any way to put that 3 into 2? You say that's what you had him look at, John? 4 MR. TORGERSON: I had him take it out of 2, 5 because when you follow the city limits -- I mean, it 6 can go either way. 7 When I looked at this earlier just peeking 8 over his shoulder, there was a few little spots that 9 were -- looked like they could be corrected and make 10 more even lines, or at least justification for what 11 you're doing. 12 Clearly, one of the best justifications is 13 following the municipality's boundaries, but I'm not wed 14 to that being in or out of 2. 15 MR. HOLM: I'm not either. You got 240 16 people here in this one. I mean, essentially, you have 17 to take -- well, you would have to take them out of all 18 of the blocks above. 19 MR. TORGERSON: Can you work on that this 20 afternoon, Jim, and see? 21 MR. HOLM: Do you want to really take -- 22 MR. TORGERSON: It's up to you, I guess. 23 MR. HOLM: I don't see any justification for 24 it particularly. I don't know what the justification 25 would be. We're at city boundaries right now. We're at</p>
<p style="text-align: right;">Page 47</p> <p>1 noticed everything I used, the Elliott Highway is the 2 border here, and only had to go over across the Steese 3 Highway for population. 4 MR. WHITE: Jim, can you move back down to 1 5 and 2? 6 MR. HOLM: I'm sorry. 7 MR. WHITE: Can you zoom in on 1 and 2? See 8 that little spot there, that little blue spot that kind 9 of comes up? Is there any way you can spot that 10 population out? 11 MR. HOLM: It's outside the city limits. 12 MR. WHITE: Right, but you're outside the 13 city limits in 2 already anyway. How many people live 14 in there, in that little block there? 15 MR. TORGERSON: I had him move that. 16 MR. HOLM: I moved it at one time. It 17 didn't seem to do me any good. It seemed to make more 18 sense to go ahead and just -- we can look and see how 19 many folks are in there. 20 MR. TORGERSON: It looked a little odd both 21 directions, both ways. 22 MR. HOLM: So we're looking at -- 23 MR. WHITE: 300 or 400 maybe. 24 MR. HOLM: Quite a few folks. This is Lake 25 View Trailer Court, is what this is, and Fairbanks Sand</p>	<p style="text-align: right;">Page 49</p> <p>1 city boundaries for 1 and 2 going all the way over. 2 MR. TORGERSON: I disagree. It has to be a 3 boundary somewhere. 4 MR. HOLM: These are the city boundaries. 5 MR. WHITE: You go out of the city 6 boundaries for 2, because you have to for population 7 reasons. 8 MR. HOLM: Which we don't have to do. 9 MR. WHITE: You do for 2. Fairbanks can't 10 support two complete house districts. The city of 11 Fairbanks needs population. 12 MR. HOLM: Right, but that's why we went to 13 the west. 14 MS. McCONNOCHIE: So pull over a little bit 15 to the west, please. Thank you. 16 MR. TORGERSON: You could make the same case 17 for each one of these. I mean that's bigger, but a 18 couple of the boundaries are not straight across anyway. 19 MR. HOLM: That's the city boundary. 20 MR. TORGERSON: I know, but I'm just saying 21 there is a lot of little, for lack of a better word, 22 coves where the boundaries protrude out. 23 MR. HOLM: That's above the railroad tracks. 24 You could take that whole piece above the railroad 25 tracks, but then you're adding more people into 2. You</p>

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<p style="text-align: right;">Page 51</p> <p>1 have to put them into 2, but this way there is -- the 2 city of Fairbanks has two seats, plus a little bit to 3 the west. 4 And 4 wraps around Fairbanks, and Fairbanks 5 really has 4 all the way wrapped around, plus 5, and 6 then 5 and 6. 7 MR. TORGERSON: Your eastern boundary of 1, 8 where you bring 2 up above 1, what's going on up there? 9 MR. HOLM: The eastern boundary or the 10 northern boundary? 11 MS. McCONNOCHIE: Northern. 12 MR. HOLM: The northeast boundary is the 13 river. 14 MR. TORGERSON: We used to have pointers 15 here, but we can't afford them anymore. We're over 16 budget. 17 MR. HOLM: That's the river. This is just 18 for population here. That's the river, and then this is 19 Steese Highway or the Richardson Highway as it goes 20 south. 21 MR. TORGERSON: Looks like you could square 22 that up a little bit by taking that one with two and 23 adding that. 24 MR. HOLM: Calista had it squared up with 25 this chunk in here, but I put it back in 4, because it's</p>	<p style="text-align: right;">Page 52</p> <p>1 MR. HOLM: Isabelle Creek. I never heard of 2 it. Wraps all the way around there. 3 MR. TORGERSON: I'm just making notes, 4 that's all. 5 MR. HOLM: That theoretically cuts through 6 Lameda. That's Lameda there. 7 MR. TORGERSON: Can you pull out again? 8 Talk to me about 3 again. That's Badger Road and what 9 else? 10 MR. HOLM: North Pole, pipeline corridor. I 11 believe it goes up to Ernie Road. I think this is Ernie 12 Road right here and Chena Hot Springs Road. 13 MR. TORGERSON: Is that populated to the 14 east of that down this side? May I see your deviation 15 on 3? 16 MS. McCONNOCHIE: That's -- wow. 17 MR. TORGERSON: You nailed that one. 18 MR. HOLM: You have 4 and 5, and monkey 19 around with that too. 20 MR. TORGERSON: I just wanted to see if you 21 had anything to give, but you're within two people of an 22 ideal district. 23 MS. McCONNOCHIE: Deviations are amazing. 24 MR. TORGERSON: Are there questions for Jim? 25 Seeing none, let's hook Peggy Ann up, if you would,</p>
<p style="text-align: right;">Page 51</p> <p>1 not in the city, and this is -- 2 MR. TORGERSON: I'm talking straight up 3 where it says the number two, that part right in there, 4 just to be a little square. You don't have to do it 5 now. It could be a little bit more defined and still 6 within the city limits. 7 MR. HOLM: I think there is some that gets 8 goofy in a hurry. 9 MS. McCONNOCHIE: Because it buckles down 10 and takes that big chunk. 11 MR. HOLM: I think if you mess with this, 12 you have to go all the way over into here. That's the 13 problem with these voting blocks, you grab on one and 14 all of a sudden it's completely different than what you 15 thought you might want to do. 16 MR. TORGERSON: What's the name of the creek 17 in -- 18 MR. HOLM: Chena River, Noyes Slough. This 19 is Noyes Slough here. This is the Chena River here. 20 MR. TORGERSON: I was looking at -- 21 MR. HOLM: What are you looking at? 22 MR. TORGERSON: D-a-something Creek, right 23 by the two. 24 MR. HOLM: Right here? Bella Creek? 25 MR. SANDBERG: Isabelle.</p>	<p style="text-align: right;">Page 53</p> <p>1 please. Take a look at Southeast. 2 MR. TORGERSON: Good job, Jimbo. A couple 3 little warts in there maybe. 4 MR. HOLM: Always some warts. I will play 5 with that and see if I can move around some more on the 6 south side. 7 MR. TORGERSON: When we were looking at that 8 this morning, and I wasn't really -- I think I had you 9 move that out of there. 10 MR. HOLM: I moved that out of there. 11 MR. TORGERSON: Now when I look at those 12 other three, which are also coming down, it looks kind 13 of uniform the way you have it now. 14 It treats all that population that's outside 15 of Fairbanks the same outside the boundary. It all goes 16 into 5. 17 MR. HOLM: Yeah. 18 MR. TORGERSON: Instead of -- I understand 19 there is some that goes into 2, the eastern side of -- 20 MR. HOLM: We know that the outside 21 boundaries are going to go into 6 anyway. 5 is going to 22 go into 6. It makes sense to have them together. Like 23 I was saying the other day, I like the villages 24 together. 25 MR. TORGERSON: I think his Fairbanks was</p>

<p style="text-align: right;">Page 54</p> <p>1 pretty close to yours too, wasn't it?</p> <p>2 MR. HOLM: No. He wrapped the other way.</p> <p>3 What I did was 5 -- or I made it into 4 and I moved it</p> <p>4 into Chena Hot Springs.</p> <p>5 What he did is he actually made a Farmers</p> <p>6 Loop district and took 5 and moved it all the way down,</p> <p>7 so he took Chena Ridge and Ester and put them all</p> <p>8 together all the way down to Eielson. It's just the</p> <p>9 reverse thought process.</p> <p>10 MR. TORGERSON: So the way I have this,</p> <p>11 deviation of 597.</p> <p>12 MR. HOLM: With a minus. I didn't have</p> <p>13 anything over one. I think the highest deviation I had</p> <p>14 was 4 -- 4.</p> <p>15 MR. TORGERSON: No, I'm talking about the</p> <p>16 North Slope deviation, the District 40.</p> <p>17 MR. HOLM: Yeah, 597.</p> <p>18 MR. TORGERSON: Well, that's a negative 409,</p> <p>19 and we had a positive 188. At least that's what I was</p> <p>20 -- so we're --</p> <p>21 MR. HOLM: I don't know that that's bad.</p> <p>22 MS. McCONNOCHIE: Here is my Southeast map.</p> <p>23 I took off the water layers, so you can see the</p> <p>24 connectiveness for everything. And you will also note</p> <p>25 that my deviations down in the area that has problems</p>	<p style="text-align: right;">Page 56</p> <p>1 Metlakatla. A lot of this frankly folks is also taking</p> <p>2 in all the testimony we received.</p> <p>3 Originally, the Wrangell mayor said he</p> <p>4 wanted to be in with Ketchikan. Metlakatla actually</p> <p>5 said they wanted to be in with Ketchikan, so that's</p> <p>6 together.</p> <p>7 I have got Prince of Wales whole. As I</p> <p>8 said, this is much like the map that Eric made for G.</p> <p>9 And then, of course, Sitka Island is all together with</p> <p>10 Pelican and Elfin Cove, Hoonah, Ganes Creek. And then</p> <p>11 downtown Juneau is in with Haines, Skagway. And then</p> <p>12 the Mendenhall Valley is one district, and it was all</p> <p>13 based on testimony where we had people from Haines</p> <p>14 testify that they wanted to be in with downtown Juneau.</p> <p>15 They felt more commonality with downtown Juneau than</p> <p>16 with the area that is typically referred to as the</p> <p>17 Mendenhall Valley.</p> <p>18 I took the Mendenhall Valley right up to the</p> <p>19 border of the Juneau Borough.</p> <p>20 MR. HOLM: Pretty close deviation too.</p> <p>21 MR. TORGERSON: I'm concerned about this.</p> <p>22 MS. McCONNOCHIE: They are not great. I'll</p> <p>23 be very honest with you.</p> <p>24 MR. HOLM: I'm talking about 35.</p> <p>25 MS. McCONNOCHIE: 35 is great, and 31 isn't</p>
<p style="text-align: right;">Page 55</p> <p>1 with population are a little bit higher.</p> <p>2 So what I was able to do is get, much like</p> <p>3 Eric's plan, Ketchikan is in with Wrangell, and then</p> <p>4 Prince of Wales is all one district, including</p> <p>5 Petersburg. And I got the entire Petersburg, new entire</p> <p>6 Petersburg Borough together, along with Hoonah, Pelican,</p> <p>7 Elfin Cove, Ganes Creek, as you can see.</p> <p>8 And then downtown Juneau goes up to Haines</p> <p>9 and Skagway. And then Juneau is the Mendenhall, one</p> <p>10 whole district is in the Mendenhall Valley.</p> <p>11 I'll now put on the water layers again, so</p> <p>12 you can see how it looks that way. Any questions?</p> <p>13 MR. HOLM: What's down south? Can you go</p> <p>14 further south a little bit?</p> <p>15 MS. McCONNOCHIE: Okay. Is that good?</p> <p>16 MR. HOLM: We had seen previously that that</p> <p>17 came across to Craig.</p> <p>18 MS. McCONNOCHIE: There have been some maps</p> <p>19 that have come across to Hydaburg, and some have tried</p> <p>20 to carve out Craig, but if you will notice Craig is</p> <p>21 right next to Klawock and Hollis and Kasaan and Thorne</p> <p>22 Bay, so that makes it quite difficult to be able to</p> <p>23 carve that out.</p> <p>24 And consequently, I just went ahead and just</p> <p>25 left the Ketchikan Gateway Borough whole with</p>	<p style="text-align: right;">Page 57</p> <p>1 bad, but 33 is awful. The problem is is trying to</p> <p>2 include something else within the Ketchikan/Wrangell</p> <p>3 Boroughs is difficult.</p> <p>4 MR. TORGERSON: Unless you divide the lower</p> <p>5 part of Prince of Wales.</p> <p>6 MR. WHITE: Prince of Wales is not a</p> <p>7 governmental entity.</p> <p>8 MS. McCONNOCHIE: No, it's not, correct.</p> <p>9 MR. WHITE: Didn't we hear some testimony,</p> <p>10 maybe from Mr. Begich, that Hydaburg or Haidas that</p> <p>11 would be culturally similar to the Natives in Ketchikan</p> <p>12 and Metlakatla?</p> <p>13 MS. McCONNOCHIE: We also heard testimony</p> <p>14 that they felt that Prince of Wales Island residents</p> <p>15 were socioeconomically similar and that's why they</p> <p>16 wanted to be together.</p> <p>17 MR. TORGERSON: How many people are in</p> <p>18 Hydaburg?</p> <p>19 MS. McCONNOCHIE: Let's go down and find</p> <p>20 out. That's all of Prince of Wales Island, yeah.</p> <p>21 MR. SANDBERG: Hydaburg is 481.</p> <p>22 MS. McCONNOCHIE: 481.</p> <p>23 MR. TORGERSON: All inclusive there.</p> <p>24 MR. SANDBERG: There might be some further</p> <p>25 over just outside of any city on Prince of Wales, 57.</p>



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<p style="text-align: right;">Page 58</p> <p>1 MS. McCONNOCHIE: There is some that are 2 along this area in here, some that are along this side. 3 MR. BRODIE: That would balance it nicely. 4 MS. McCONNOCHIE: If you feel that's more 5 important than keeping Prince of Wales whole, I could 6 certainly do that. 7 MR. TORGERSON: I think I would like to have 8 you look at the integration there anyway. I think I 9 remember something about Metlakatla and Hydaburg being 10 somewhat together, but our deviation with that runs us 11 up to 7.9, so -- 12 MS. McCONNOCHIE: I know. 13 MR. TORGERSON: With 40 being at minus four, 14 and this being at minus -- 15 MR. HOLM: Plus. 16 MR. TORGERSON: Plus three. We're getting 17 into some -- well, not dangerous territory, but -- 18 MS. McCONNOCHIE: It's definitely higher. I 19 truly admit it's higher. 20 MR. BRODIE: We can fix 40. 21 MS. McCONNOCHIE: I would, rather than 22 moving Shismaref or Arctic Village, I would rather go 23 ahead and include the south of Prince of Wales Island 24 into Ketchikan/Wrangell Borough. 25 MR. TORGERSON: If I will look at that a</p>	<p style="text-align: right;">Page 60</p> <p>1 MS. McCONNOCHIE: Yes, it's exactly the 2 testimony we heard in Juneau. 3 MR. TORGERSON: So it wraps 36. 35 kind of 4 comes around at the bottom. We are doing that for the 5 Haines, Skagway ferry -- 6 MS. McCONNOCHIE: Ferry, tourism, fishing. 7 Haines said if they had to be -- because I think they 8 understand that they don't have a large enough community 9 to be able to have their own district anymore. They 10 said if they are going to have to be connected to a 11 district, they felt more connected to the downtown 12 Juneau or south Juneau, as they refer to it, area, and 13 they believe they have no commonality with north Juneau. 14 MR. TORGERSON: Again, we're making water 15 connections there it looks like. 16 MS. McCONNOCHIE: Well, southeast Alaska is 17 going to have lots of water. 18 MR. TORGERSON: We received a resolution or 19 something from Haines, didn't we? 20 MS. McCONNOCHIE: Yes, we received a 21 resolution from Haines. 22 MR. TORGERSON: Skagway just sent a letter, 23 but I think they were going to do a resolution. Does 24 this follow what Haines had requested? 25 MS. McCONNOCHIE: Yes.</p>
<p style="text-align: right;">Page 59</p> <p>1 little bit. 2 MS. McCONNOCHIE: That won't take me very 3 long. 4 MR. TORGERSON: Can we go up and look at the 5 split in Juneau again? 6 MR. HOLM: Is that break at the airport? Is 7 that where that break is? 8 MS. McCONNOCHIE: Kind of. That's Douglas 9 Island. This is the break that I have got right here 10 and comes around. This is what's referred to as Setty 11 Point (phonetic). Yes, the airport is in this area 12 right here. This is basically Thunder Mountain, so it 13 goes straight down towards the glacier, and this 14 obviously flows over to the top of Douglas Island. 15 And then from there, this is the majority of 16 the Mendenhall Valley here, and it goes right up to the 17 borough line, which is right there. So it includes the 18 Bruin Bay, what we referred to here as "out the road." 19 MR. TORGERSON: Out the road? 20 MS. McCONNOCHIE: Since we don't have many, 21 darn it anyway. 22 MR. HOLM: Many? One. 23 MS. McCONNOCHIE: One is not enough. 24 MR. TORGERSON: Does this closely follow the 25 testimony we heard in Juneau?</p>	<p style="text-align: right;">Page 61</p> <p>1 MR. TORGERSON: We didn't really hear from 2 Juneau, I don't think, on this one. 3 MS. McCONNOCHIE: No. 4 MR. TORGERSON: Unless it was a year ago or 5 whatever. I think they might have drawn something like 6 this when they did some alternative maps for us. 7 MR. WHITE: So in the House District 36, 8 Peggy Ann, there is no other ports or marine activity, 9 commercial marine activity that would exist in 36, that 10 would all be in downtown Juneau? 11 MS. McCONNOCHIE: Everywhere in Southeast 12 Alaska you have got marine activity. You can't have a 13 shoreline without potentially having a marina. And 14 there is several marinas there. 15 The cruise ships though come into downtown 16 Juneau. The cruise ships come into Haines and Skagway. 17 You have got fishing throughout the entire area, but the 18 downtown Juneau or south Juneau, as they refer to it in 19 Haines, feels more like a small little town, where the 20 majority of the, quote, unquote, "living population," is 21 in the Mendenhall Valley, so that's considered more of 22 an actual suburb, if you will. 23 There is some commercial activity up there, 24 but downtown Juneau is the capitol. Downtown Juneau has 25 the state office building and the federal office</p>

<p style="text-align: right;">Page 62</p> <p>1 building. So that's more of a commercial area from that 2 standpoint. Also the main tourism area is located in 3 downtown Juneau. We also have two major ports, which 4 are for commercial fishing. 5 MR. WHITE: I understand there is marine 6 activity, but there is no other commercial ports in that 7 area, are there? 8 MS. McCONNOCHIE: There are commercial 9 fishing boats that sometimes are out at Auke Bay, but 10 their main place they are at is the Aurora Harbor and 11 the other harbor that's in downtown Juneau. 12 Of course, Taku Smokeries is downtown. 13 Although there is other receiving at Auke Bay, downtown 14 Juneau has the main processor. Then I'll take off the 15 water again. 16 MR. TORGERSON: I think looking at Hydaburg 17 would square that up pretty nicely and bring our 18 deviations here. Without that, we're currently at 5.97. 19 MS. McCONNOCHIE: I easily can, but tried 20 dealing with testimony. 21 MR. TORGERSON: Any other questions on 22 Southeast? 23 MR. WHITE: Peggy Ann, so this map was 24 changed from the option A that we submitted to the 25 court, based primarily on the testimony that we've</p>	<p style="text-align: right;">Page 64</p> <p>1 votes until tomorrow when we get Marie here, but we can 2 start adopting and looking at what we're going to adopt 3 into our plan, at least conceptually into our plan, 4 while we work on the other things. 5 Anything anybody would like to bring up at 6 this time? Hearing nothing -- 7 MR. WHITE: Mr. Chairman, I wanted to know 8 if you wanted to hear, before you draw, we found the 9 maps from that Hickel district that was declared. 10 MR. TORGERSON: I do. 11 MR. WHITE: You want that now? 12 MR. TORGERSON: I do, yes. Is it -- 13 MR. WHITE: We can have copies made for 14 people. 15 MR. TORGERSON: Give us your overview and 16 then we'll make copies. 17 MR. WHITE: Basically what you have in the 18 district that you mentioned earlier, Mr. Chairman, was a 19 district that contained Palmer and Prince William Sound 20 communities, which included Valdez, Cordova, Whittier 21 and the Native communities of Chiniak and Tatitlek, so 22 there is the actual map of the district that was struck 23 down. 24 MR. TORGERSON: Say those again. Yakutat or 25 no?</p>
<p style="text-align: right;">Page 63</p> <p>1 received since remand? 2 MS. McCONNOCHIE: Correct. 3 MR. TORGERSON: Okay. Thank you. 4 MS. McCONNOCHIE: You're welcome. 5 MR. TORGERSON: Eric, do you have anything 6 else you want to show? 7 MR. SANDBERG: No. 8 MR. TORGERSON: What we'll do is we'll go 9 off record and probably come back at 3:00. That gives 10 everybody a little time for lunch, and also to work on a 11 few of the things that we did. 12 I have got three major areas that we need to 13 continue to look at. Besides Bob is working on the 14 North Slope, but the Kenai Borough split, Eric, we need 15 to continue thinking about that one, and Bob and me. 16 The Mat-Su/Richardson highway, great 17 conversation this morning. I think I feel a little more 18 comfortable with adopting a Richardson Highway into 19 Anchorage, but we need to look at that. 20 And then the other piece was the Fairbanks, 21 for you to look at some of those iterations there in 22 Fairbanks. 23 And then we'll come back at 3:00 and see 24 where we're at on that. And maybe we can, at least 25 amongst the four of us -- I don't plan on taking any</p>	<p style="text-align: right;">Page 65</p> <p>1 MR. WHITE: Valdez, Cordova, Whittier and 2 the Native communities of Chiniak and Tatitlek. It did 3 not go all the way down to Yakutat. 4 MR. TORGERSON: So it went to Whittier and 5 then it ended up in Palmer. 6 MR. WHITE: Palmer, Whittier, and then down 7 the Prince William Sound, all the way down to here. 8 MS. McCONNOCHIE: That was struck down? 9 MR. WHITE: The court struck that down 10 saying basically Palmer was agricultural, Cordova was 11 fishing. They had nothing in between. 12 They actually struck down a number of the 13 Mat-Su districts in this. 14 MR. TORGERSON: Sounded like it was divided 15 four times. 16 MR. WHITE: This is 1990, the Hickel case. 17 The overall Hickel map from there. We also have some of 18 the pleadings from that time that we have copied that 19 give kind of the arguments that were made. 20 MR. TORGERSON: I guess we have a little 21 time to look at that between now and 3:00, but, in your 22 opinion, what we're doing with the -- is not the same 23 with the Richardson Highway corridor into north 24 Anchorage? 25 MR. WHITE: I don't think that --</p>

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<p>Page 66</p> <p>1 MR. TORGERSON: It seems to be totally 2 different. 3 MR. WHITE: We're not including Prince 4 William Sound in there. It's just to Valdez, Ahtna into 5 Anchorage. I think that since the 1990s, the court has, 6 in 2000, said Valdez to Anchorage was just fine, 7 socioeconomically integrated-wise. 8 I think someone has a difficult time 9 claiming otherwise at this juncture. The biggest issue 10 I see with that district before is the further north you 11 go, the less connection, socioeconomic integration 12 connections you're going to have. 13 I think if you look at this map too, they 14 struck down 28 too. I'm pretty sure that they did. You 15 see the map on 28 was another one that went all the way 16 from Big Delta down to Glennallen this way. 17 MR. TORGERSON: They struck 28 Interior 18 Ahtna areas, parts of the Gulkana, Copper River Valley, 19 Glennallen, Tok, Delta as well as the outskirts of 20 Palmer and Wasilla. 21 MR. WHITE: Part of that, of course, was 22 Mat-Su at that time had a population for three and 23 change, and they put it into five different districts. 24 MR. TORGERSON: I believe that also went 25 over and picked up Cantwell or Denali, but this here is</p>	<p>Page 68</p> <p>1 So, Eric, you are all teed up there. Eric, 2 you were working on defining the Kenai Peninsula a 3 little better. 4 MR. SANDBERG: And western Alaska mostly. 5 MR. TORGERSON: Then you ended up tweaking 6 with western Alaska. 7 MR. SANDBERG: So this morning, if you 8 recall, I had taken Tyonek and part of Kenai Peninsula 9 Borough out of the Calista four Aleutians district, and 10 that had dropped the population deviations of that 11 district, the Aleutians district down to about negative 12 4. 13 So to make up that population, I had taken 14 37 into Goodnews Bay and a bit further down the 15 Kuskokwim, and had taken 38 to Newtok, and talking that 16 over, thought it might be better to look at other ways 17 to do that. 18 So what I did, I went back to Calista -- the 19 red boundaries, outlines are the Calista four. So along 20 the Kuskokwim and the southern boundary of the Calista 21 Native Corporation, I went back to the original boundary 22 here, but to make up -- to give more population to the 23 Aleutians, we took 37 to this cluster of villages on the 24 Lower Yukon. And that brings -- 25 MR. TORGERSON: Which is Holy Cross.</p>
<p>Page 67</p> <p>1 silent on that one. 2 MR. WHITE: I think it split -- there was no 3 Denali Borough in 1990, was there? 4 MR. TORGERSON: It talked about using the -- 5 anyway -- 6 MR. WHITE: It didn't quite make it to 7 Cantwell, but 28 went basically running along the 8 highway. We have these maps. You can take a look at 9 them. There is some pleadings that give just kind of a 10 description of what the districts are and some other 11 stuff I think will be helpful for you. 12 MR. TORGERSON: I would like to see the 13 maps. 14 MR. WHITE: We'll leave these here for your 15 perusal and give you copies of anything you need. 16 MR. TORGERSON: Very good. Thank you. With 17 that, we will stand in recess until 3:00. The time is 18 12:07. We'll come back as close to 3:00 as we can. 19 (There was a break.) 20 MR. TORGERSON: We'll call the meeting to 21 order. The time is 3:06. All board members are 22 present. We're represented by counsel. 23 We took a break from noon until 3:00 to 24 continue working on the mapping. And we have some maps 25 to share and some progress to, I guess, show.</p>	<p>Page 69</p> <p>1 MR. SANDBERG: Grayling, Anvik, Shageluk, 2 Holy Cross. And then we took Newtok -- 38 comes in a 3 bit low, so Newtok and Mertarvik go from 39 to 38. 4 That gives you a population in 37 of about a 5 negative 1.7; 38 negative 1.1; 39 negative .4. 6 MR. TORGERSON: We ended up with pretty good 7 deviations. 8 MR. SANDBERG: For 40, I switched back to -- 9 originally, I tried the 40 that included just the North 10 Slope Borough and the Northwest Arctic Borough, which is 11 about negative 4.5 deviation. 12 So instead, I went, just to go down, take 13 Wiseman, Coldfoot, Bettles and Alatna, Allakaket and 14 Hughes into 40. That got us to negative 2.4. And then 15 that leaves basically the 6. 16 MR. HOLM: What's the population in 6 then? 17 MS. McCONNOCHIE: Overpopulated a bit? 18 MR. SANDBERG: It's about the same. 19 MR. HOLM: It's under 546. So you didn't 20 affect that at all. 21 MR. SANDBERG: I didn't affect that. This 22 all remains to be sorted out over on the Alaska 23 Highway/Delta area. I was working southwest Alaska 24 mostly. 25 MR. TORGERSON: So what did you actually</p>

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<p style="text-align: right;">Page 70</p> <p>1 move out of 40? Is that just that little brown area 2 right there? 3 MR. SANDBERG: It's kind of new -- there is 4 -- this village kind of crosses the Koyukuk River, so 5 it's just all together. 6 MR. HOLM: And the red line is what? 7 MR. SANDBERG: Is Calista four. 8 MS. McCONNOCHIE: Just hold there for a 9 second. 10 MR. TORGERSON: Does that keep the TCC 11 villages intact? 12 MS. McCONNOCHIE: No. 13 MR. SANDBERG: Yes. The break between 14 Yukon/Koyukuk grouping and the Yukon/Tanana, this 15 grouping. 16 MS. McCONNOCHIE: But the ones above are 17 not. 18 MR. SANDBERG: These are not. 19 MR. BRODIE: Those are the ones she had 20 talked to and were comfortable going north. 21 MR. TORGERSON: That Marcia Davis had talked 22 to. I know Marcia came by and Tom Begich was here and 23 they sort of all did a group mapping session and worked 24 through this. So 6 remains primarily the same, except 25 for that little bit.</p>	<p style="text-align: right;">Page 72</p> <p>1 MR. WHITE: It looks like you have basically 2 a Homer district, a Seward district, and then a 3 Soldotna/Kenai district. 4 MR. TORGERSON: Kind of Seward north Kenai. 5 Okay. Any questions to Eric? 6 MS. McCONNOCHIE: No. 7 MR. TORGERSON: That looks pretty darn good 8 to me. Good job. Did you work on anything else then, 9 Eric, not that you would have time, but -- 10 MS. McCONNOCHIE: Why not? He is so quick. 11 MR. SANDBERG: I ran a compactness analysis 12 with Peggy Ann. 13 MR. TORGERSON: You're going to show what 14 you have got? 15 MS. McCONNOCHIE: Yeah. 16 MR. TORGERSON: Bob, do you have anything 17 that you wanted to -- 18 MR. BRODIE: No. He did virtually the same 19 thing I did with Kodiak and the lower Kenai, and then we 20 talked about that 40. 21 MR. TORGERSON: Yeah. We were looking at 22 just taking Wiseman and Coldfoot. Would you agree this 23 is a better way? 24 MR. BRODIE: Yeah. 25 MR. TORGERSON: We did have -- I was going</p>
<p style="text-align: right;">Page 71</p> <p>1 MR. SANDBERG: I think for this plan the 2 total deviation will come out to about 4.3 percent, with 3 40 being your low at negative 2 and then Kodiak being 4 your high at about 1.8. 5 MR. TORGERSON: Let's stay on the Kenai 6 Peninsula. I just want to -- you kept the traditional 7 run across the lower peninsula, Nanwalek. Is Seldovia 8 in or out? 9 MR. SANDBERG: Seldovia is in. I tried to 10 stay out of the road system. 11 MR. TORGERSON: When you were making 12 changes, did you go back to -- I thought you were making 13 changes to 29 and 30 before, just squaring things up, or 14 maybe it wasn't you that was doing that. 15 MR. SANDBERG: 29, because there is still 16 excess population on the Kenai, they are all a bit high, 17 but I tried to keep them as even as I could. There is 18 -- I don't have my sheet here, but there is really -- if 19 you go into the Kenai road system, it's difficult to 20 find a clean break, because there is too many people in 21 the Seward area. 22 There is over 4,000, if you include Bear 23 Creek and all -- and then there is about 3,000 along 24 East End Road. So it's more difficult to find clean 25 breaks if you go into the road system.</p>	<p style="text-align: right;">Page 73</p> <p>1 to check the notes from Fairbanks, but we did have 2 testimony that in order to bring Arctic Village back in, 3 they were okay with shedding Wiseman and Coldfoot back 4 up north. 5 My understanding very little Native 6 population anyway, so it's probably not TCC. Might be 7 their country, but communities in -- Coldfoot is a 8 pipeline town, so they are more into North Slope 9 activities than they probably are the lower Yukon or 10 Yukon itself. 11 So Peggy Ann, why don't you relocate over 12 there and get your computer up. And while you're doing 13 that, Mr. White gave us a, should be on your desk, 14 another memo from July 5th, yesterday. 15 This goes into a little more depth on 16 socioeconomic integration and some of the court rulings. 17 I just have one question. I need an interpretation, 18 while Peggy Ann is setting up. 19 I'm still struggling with the Valdez into 20 Anchorage, on whether or not that Richardson Highway 21 corridor can come into Anchorage that way. 22 One of my thoughts is north Chugach, north 23 Anchorage, I mean, I could see it, as I said earlier, 24 coming down through the southern part, Whittier, South 25 Anchorage and taking population out of South Anchorage,</p>



<p style="text-align: right;">Page 74</p> <p>1 because that's at least closely integrated with the 2 northern part. 3 On the bottom of your page three, the last 4 sentence, give you a little preamble, the Kenai Borough 5 had sued on whether or not north Kenai and south 6 Anchorage were socioeconomically integrated. The 7 borough argued that they were not. 8 And it says here, and I'll just read it, so 9 we get it on the record, "The State argued that South 10 Anchorage and Anchorage should be considered an 11 indivisible area for the purpose of determining whether 12 north Kenai socioeconomic ties with south Anchorage 13 satisfy the constitutional mandate." 14 The court agreed. So with that, if we 15 interact with any part of an organized borough -- well, 16 an organized borough or municipality, and since that 17 municipality is all considered to be socioeconomically 18 integrated, am I right in reading this that Anchorage 19 would be considered as one, when you're looking at 20 whether or not you take population from northern or 21 southern, it would still be all integrated? 22 This said it's considered to be indivisible 23 for the purposes of determining -- I understand it's 24 talking about north Kenai, but it says, "for the purpose 25 of determining socioeconomic ties," you consider</p>	<p style="text-align: right;">Page 76</p> <p>1 into several distinct socioeconomic integration within a 2 district outside the region and inside." 3 So the simple way to put this is you get to 4 use all of the socioeconomic integration of Anchorage as 5 a whole when you're looking at other areas to integrate. 6 MR. TORGERSON: That's what I read. I just 7 wanted to make sure. Now, the other piece is not 8 confusing, it's pretty clear, the borough 9 proportionality is not a constitutional mandate. It is 10 only a court order, or, I mean, a court ruling. 11 It doesn't say in the constitution -- it 12 says you may use municipal boundaries and so forth, and 13 that's been interpreted by the courts, correct? 14 MR. WHITE: Not quite. It's based on the 15 equal protection clause. They have provided equal 16 protection rights to geographic regions. 17 It is a unique legal standard, not used in 18 other states, so it's unique to Alaska. It means that 19 the proportionality issue is constitutionally based. 20 It's based on the equal protection clause. 21 MR. TORGERSON: The constitution suggests 22 consideration be given to local government boundaries 23 and should be considered when determining socioeconomic 24 integration. 25 MR. WHITE: That's different than the</p>
<p style="text-align: right;">Page 75</p> <p>1 Anchorage as one. So what's your interpretation? 2 MR. WHITE: That's how I -- 3 MR. TORGERSON: Am I making something out of 4 nothing? 5 MR. WHITE: I read what the court is saying 6 there is that you can use that nexus that we talked 7 about yesterday, so when you're coming in to do 8 integration, you wouldn't look at it -- in the Valdez 9 case, you wouldn't go, "I want to focus on just what 10 Valdez has in common with north Anchorage or south 11 Anchorage or downtown Anchorage." 12 You get to use the socioeconomic integration 13 of that entire area, the nexus between the area. And if 14 a community is socioeconomically integrated with a 15 portion of it, then that applies across -- going to be 16 considered to be socioeconomically integrated with all 17 of that area. 18 So you don't have to look specifically at 19 the ties between, in the case of the Kenai case, north 20 Kenai and south Anchorage. They said, "Well, nobody 21 goes into south Anchorage, they go into downtown, they 22 go into the airport, they go into the industrial areas." 23 And the court said, "No, you have taken a too narrow 24 view of that. You get to look at all of the contacts 25 between areas in a common region where they are divided</p>	<p style="text-align: right;">Page 77</p> <p>1 proportionality. 2 MR. TORGERSON: Let me finish. I'm setting 3 you up. 4 MR. WHITE: Okay. 5 MR. TORGERSON: I will now continue with my 6 cross-examination. This goes on, when it talks about 7 minimally changing borough boundaries, not changing 8 them, but integrating them, it says, "This flexibility 9 however should be used only to maximize other 10 constitutional requirements of continuity and 11 compactness." 12 So the court has said only those two, so it 13 appears that that's the test they set out, is that if 14 you're going to use relatively compact districts and so 15 forth, that the flexibility of the word minimal changes 16 are only used in those two tests, continuity and 17 compactness. Am I reading that wrong? 18 MR. WHITE: No, that's what the opinion 19 says. I think that if you look at the other opinions 20 and you synthesize all of them, other constitutional 21 considerations would fall into that rubric of things you 22 could use, so proportionality. 23 MR. TORGERSON: So dividing a borough is not 24 constitutional, but it's linked through equal 25 protection, which is not in Article 6, Section 6, but</p>

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<p style="text-align: right;">Page 78</p> <p>1 it's in the constitution?</p> <p>2 MR. WHITE: Correct. Put that way, John,</p> <p>3 yes. Geographic proportionality is not an Article 6,</p> <p>4 Section 6 requirement, but it is part of the equal</p> <p>5 protection clause of the Alaska Constitution.</p> <p>6 That's where the basis for that rule comes</p> <p>7 from. Clear as mud.</p> <p>8 MR. TORGERSON: Got me right where I was</p> <p>9 when I started. Peggy Ann, tell us what's going on.</p> <p>10 MS. McCONNOCHIE: I made just one small</p> <p>11 change, which, as you can see, dramatically changed the</p> <p>12 deviations, and that is I put Hydaburg in with Ketchikan</p> <p>13 and Wrangell.</p> <p>14 So now Ketchikan/Wrangell has a .67</p> <p>15 deviation. You have got the Sitka/Petersburg, for lack</p> <p>16 of a better way to describe it, Borough has a deviation</p> <p>17 of .39. You have got -- let's see. Where am I again?</p> <p>18 Southern -- let's see -- southern Juneau having .68</p> <p>19 negative, and then northern Juneau having a .49</p> <p>20 deviation.</p> <p>21 MR. WHITE: What's 35?</p> <p>22 MS. McCONNOCHIE: .68. So the deviations</p> <p>23 are very low now, but that's all I did. Hydaburg is the</p> <p>24 only thing I did. I will put back on the water so it</p> <p>25 looks a little bit more like Southeast Alaska.</p>	<p style="text-align: right;">Page 80</p> <p>1 but overall it's about the same, except for just trading</p> <p>2 districts. Is that a fair assessment?</p> <p>3 MS. McCONNOCHIE: Yeah, I think so.</p> <p>4 MR. HOLM: And the deviations are reduced.</p> <p>5 MS. McCONNOCHIE: Greatly reduced.</p> <p>6 MR. BRODIE: 2 percent deviation.</p> <p>7 MS. McCONNOCHIE: Yeah.</p> <p>8 MR. TORGERSON: Yeah.</p> <p>9 MR. WHITE: Less than that. 1.16.</p> <p>10 MR. TORGERSON: Plus 67 and minus 133.</p> <p>11 MR. HOLM: 1.45 or 1 and a half.</p> <p>12 MR. WHITE: 1.16.</p> <p>13 MS. McCONNOCHIE: We're talking about --</p> <p>14 MR. TORGERSON: So are you concerned about</p> <p>15 the socioeconomic integration in south Juneau and</p> <p>16 Haines/Skagway?</p> <p>17 MS. McCONNOCHIE: I'm not. Frankly, I'm</p> <p>18 not. I think it's much more socioeconomically connected</p> <p>19 to Skagway and Haines than the Mendenhall Valley. I</p> <p>20 think the testimony we had in Juneau mirrors that.</p> <p>21 MR. TORGERSON: Questions? Eric, can you</p> <p>22 load the AFFER plan and show the Mat-Su division? Or</p> <p>23 maybe -- or Calista option two, I guess, where it splits</p> <p>24 the Mat-Su, runs Richardson down to Chickaloon and all</p> <p>25 of that. I just want to look at that so I can make up</p>
<p style="text-align: right;">Page 79</p> <p>1 MR. HOLM: What's 33 and 34? Can you roll</p> <p>2 up and show us?</p> <p>3 MS. McCONNOCHIE: 33 and 34, hold on. I</p> <p>4 will get that for you. 33 is .67 and 34 is .39.</p> <p>5 MR. TORGERSON: I think Ketchikan/Wrangell</p> <p>6 looks pretty good, better than we had in our other</p> <p>7 plans, I would guess. 34 is pretty straightforward. 35</p> <p>8 we're wrapping around Mendenhall, the other house seat,</p> <p>9 but that's because of the public testimony.</p> <p>10 MS. McCONNOCHIE: One thing Eric reminded me</p> <p>11 of is that when you take a look, downtown Juneau looks a</p> <p>12 whole lot more like downtown Skagway, for example, or</p> <p>13 even downtown Haines.</p> <p>14 The other thing is if you did try to include</p> <p>15 north Juneau into Skagway/Haines district, the dividing</p> <p>16 line is going to be somewhere down the middle of the</p> <p>17 Mendenhall Valley area, which to me is far less</p> <p>18 desirable than the division we have made here, with</p> <p>19 downtown Juneau versus going up to the Haines/Skagway</p> <p>20 area.</p> <p>21 MR. TORGERSON: Looks to me like when you</p> <p>22 look at some of the other board options and other</p> <p>23 drawings, we're doing a tradeoff on compactness versus</p> <p>24 Ketchikan is very compact now, before it wasn't, and</p> <p>25 south Juneau is very compact and north Juneau wasn't,</p>	<p style="text-align: right;">Page 81</p> <p>1 my mind here.</p> <p>2 We got tonight to sleep on it. I see warts</p> <p>3 both ways, and I'm having a hard time applying any kind</p> <p>4 of test. In my mind, the predominant one is not to</p> <p>5 divide the borough twice, if we can.</p> <p>6 MR. HOLM: Didn't we find that the 2002 you</p> <p>7 divided the borough twice?</p> <p>8 MR. TORGERSON: Yes.</p> <p>9 MR. HOLM: So it's not that it doesn't</p> <p>10 happen?</p> <p>11 MR. TORGERSON: I think it's happened quite</p> <p>12 a few times, quite honestly. This will just help me.</p> <p>13 MR. HOLM: Sure.</p> <p>14 MR. TORGERSON: Either the AFFER or the</p> <p>15 Calista two, I think. I can't remember. I want to</p> <p>16 start with 6. That treats Eielson how? Eielson is</p> <p>17 still -- okay.</p> <p>18 That's one problem, or not a problem, but a</p> <p>19 difference is how do we treat Ahna country or the</p> <p>20 border to the Richardson Highway. I had forgot about</p> <p>21 that.</p> <p>22 MR. SANDBERG: AFFER two.</p> <p>23 MR. TORGERSON: They are both the same,</p> <p>24 Calista option two and AFFER. They mirror each another</p> <p>25 along the lines if we decided not to divide -- if we</p>

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<p style="text-align: right;">Page 82</p> <p>1 decided not to bring Richardson Highway into Anchorage, 2 then this is probably the best plan. 3 I'm just trying to get my mind -- I'm trying 4 to compare the pros and cons. 5 MR. HOLM: This puts the excess people from 6 Anchorage south. 7 MR. TORGERSON: No, it goes into Mat-Su. 8 MR. HOLM: Pushes into Mat-Su rather -- 9 MR. TORGERSON: The excess population of 10 Anchorage goes up into Mat-Su. That's the first time we 11 divide, and the second time is the Chickaloon kind of 12 Glenn Highway. 13 MR. HOLM: East side. 14 MR. TORGERSON: Moves everything east. 15 Nobody there west of the Alaska Range where number 6 is. 16 MR. HOLM: The Wasilla mayor preferred the 17 break over to Valdez? 18 MR. TORGERSON: The borough mayor, not the 19 Wasilla mayor. 20 MR. HOLM: The borough mayor of the Mat-Su 21 Borough. 22 MR. TORGERSON: He testified that he likes 23 this. 24 MR. SANDBERG: It's right to your right, 25 Jim.</p>	<p style="text-align: right;">Page 84</p> <p>1 Fairbanks issues, so it looks like we have two, for lack 2 of a better word, regions that we have to finish up to 3 incorporate in the map, and then we can start making 4 motions to adopt into our conceptual design and then 5 start looking for the warts. 6 So I would encourage Jim to go back and work 7 on the Fairbanks and have something ready when we start 8 tomorrow at 10:00, have something for us to take a peek 9 at tomorrow. What time are you leaving tomorrow, Jim? 10 MR. HOLM: 2:00. My flight is at 2:00. 11 MR. TORGERSON: What time do we have you 12 here? 13 MR. HOLM: Until 1:00 or so. 14 MR. TORGERSON: If need be, you will be able 15 to call in when you get to Fairbanks? 16 MR. HOLM: Sure. 17 MR. TORGERSON: Hopefully, we'll have this 18 done and we can move into more technical aspects of 19 findings, warts and holes and that sort of thing. 20 Mr. White, how long will it take you to 21 actually write a proclamation up? I can't remember what 22 we did last time. 23 MR. WHITE: I think we did a proclamation. 24 We did, after you had a map adopted in concept and you 25 were fine with it -- I could do it in a day, overnight.</p>
<p style="text-align: right;">Page 83</p> <p>1 MR. TORGERSON: What's the deviation on 38? 2 Not very high, so it doesn't matter. 3 MR. SANDBERG: It has different rural areas. 4 MR. TORGERSON: So that's the traditional 5 corridor over the last couple of cycles? 6 MS. McCONNOCHIE: Yes, it is. 7 MR. TORGERSON: In 1990, wasn't that about 8 the same district? I know 2000 it was. Okay. Unless 9 other people want to look at it, I'm done. 10 So it's -- unless anybody else has anything 11 they want to show or discuss, then it appears that we 12 have come up with a solution for Kenai Borough split. 13 On principle we all agree with that, I assume, so there 14 shouldn't have to be any more drawing on that. 15 We've agreed with the western part of 16 Alaska, including the North Slope and inclusion of 17 Wiseman and Coldfoot and exclusion of Arctic Village in 18 the northern districts, so that part is done today. 19 We have successfully redrawn Southeast. 20 You're happy where you're at on Southeast. So it 21 appears to me that the big piece of the puzzle is the 22 Mat-Su/Anchorage/Richardson Highway is the one that is 23 still dangling. So I'm not suggesting we do anything 24 with it tonight, but I do want to do that one first -- 25 Fairbanks is still -- Jim, you're still working on some</p>	<p style="text-align: right;">Page 85</p> <p>1 MR. TORGERSON: Then for submittal to the 2 court, how much time will that take? 3 MR. WHITE: You know, I think I need -- 4 MR. TORGERSON: Just can't do a motion and 5 say, "Here you are"? 6 MR. WHITE: No. We got to put together all 7 the paperwork and all the filings. I would say three 8 days I could get it all done. 9 MR. TORGERSON: So tomorrow we want to 10 discuss a timeline. 11 MS. McCONNOCHIE: If I might ask, Mr. Chair, 12 is that after Eric does the metes and bounds 13 description, or does it happen simultaneously? 14 MR. WHITE: I can do some of it 15 simultaneously. I can start working on -- basically, I 16 would think that once you have your map saying this is 17 what we're going to adopt, then we do what we did last 18 time, the ground-truthing, the metes and bounds, 19 drafting up the actual paperwork, and then you come back 20 and have a formal signing of the proclamation like we 21 did last time. 22 I would think you would need a couple of 23 days to do that. 24 MR. TORGERSON: You need time to make 25 findings?</p>

<p style="text-align: right;">Page 86</p> <p>1 MR. WHITE: Yeah. I mean, what I do is just 2 sit down, and I can do those. 3 MR. TORGERSON: I'm just thinking of a 4 timeline. I will have on proposed for everybody 5 tomorrow, but I have got a day for holes and continuity, 6 tests and other things that a lot of that I know the 7 computer has a piece of the program that points all of 8 those things out, but it still takes time to run through 9 it. 10 So Eric said a half a day, but I figured it 11 would take more like a full day. Metes and bounds was 12 two days. He will be doing that primarily from Juneau, 13 because he will be able to work in his office. 14 The truncation report and all of that, we're 15 going to have to have done prior. That will have to be 16 done tomorrow, so we can look at the senate pairings and 17 truncation as part of the proclamation plan. 18 Then the legal bit I put two days down. And 19 then findings, I left a question mark. If the board had 20 to adopt findings, what they were and how long it would 21 take to put that together. 22 So basically four days from the time we 23 adopt a conceptual plan to being able to file is what 24 this is coming down to. 25 MR. WHITE: I'm not sure the court's order</p>	<p style="text-align: right;">Page 88</p> <p>1 think about the Mat-Su. The choices are to divide the 2 borough twice, which would effectively leave a lot of 3 the districts the way they have been in our proclamation 4 plan, or we run the Richardson Highway into Anchorage. 5 Anything else? Anybody got anything? All 6 right. The time is now 3:43, and we will stand 7 adjourned until tomorrow morning at 10:00. 8 (Proceedings concluded at 3:43 p.m.) 9 -oOo- 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25</p>
<p style="text-align: right;">Page 87</p> <p>1 requires -- I read it as saying adopt, not file. I 2 mean, but that said, you know, I think within a couple 3 of days to get all of the stuff ready for filing, I 4 mean, for adoption by the board of the proclamation and 5 the findings. 6 And then once that is all done, a couple of 7 days -- 8 MR. TORGERSON: I don't need the whole board 9 to sign the proclamation. I signed it myself -- the 10 first time we all signed it in a ceremonial kind of 11 setting, but my hope is to have something conceptually 12 adopted tomorrow night and have basic agreement, as we 13 go through it, we don't find any major hiccups, which 14 would -- the last time we gave Eric the authority to 15 move up to ten people from district to district so that 16 it didn't have much impact on deviation. 17 Anything more than that, had to come back to 18 the board. He was successful in doing that. So I 19 anticipate us making that same motion, authorizing him 20 to do that. We can get a quorum together telephonically 21 for Tuesday or Wednesday just -- we won't have a quorum 22 in person until the 14th, so that's where I'm trying to 23 get us to. Anyway, I'll write up something and have it 24 for tomorrow. 25 So I guess we'll adjourn at that. Everyone</p>	<p style="text-align: right;">Page 89</p> <p>1 CERTIFICATE 2 3 I, SONJA L. REEVES, Registered Professional Reporter 4 and Notary Public in and for the State of Alaska, do 5 hereby certify that the witness in the foregoing 6 proceedings were taken before me at the time and place 7 herein set forth; that the testimony and proceedings 8 were reported stenographically by me and later 9 transcribed by computer transcription; that the 10 foregoing is a true record of the testimony and 11 proceedings taken at that time; and that I am not a 12 party to nor have I any interest in the outcome of the 13 action herein contained. 14 IN WITNESS WHEREOF, I have hereunto set my hand and 15 affixed my seal this 12th day of July 2013. 16 17 18 19 SONJA L. REEVES, RPR 20 My Commission Expires 8/7/15 21 22 23 24 25</p>



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**In the Matter Of:**  
**ALASKA REDISTRICTING BOARD**

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**PUBLIC MEETING**

*July 07, 2013*

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ALASKA REDISTRICTING BOARD

PUBLIC MEETING

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Sunday, July 7, 2013

10:00 a.m.

411 West 4th Avenue, Suite 302  
Anchorage, Alaska

ALASKA REDISTRICTING BOARD  
PUBLIC MEETING on 07/07/2013

<p>1 A-P-P-E-A-R-A-N-C-E-S Page 2</p> <p>2</p> <p>3 Board Members Present:</p> <p>4 John Torgerson, Chairman</p> <p>5 Peggy Ann McConnochie, Vice-Chair</p> <p>6 Robert B. Brodie</p> <p>7 Jim Holm</p> <p>8 Marie Greene</p> <p>9</p> <p>10 Counsel for Board:</p> <p>11 Michael D. White</p> <p>12 PATTON BOGGS, LLP</p> <p>13 601 West 5th Avenue, Suite 700</p> <p>14 Anchorage, Alaska 99501</p> <p>15 (907) 263-6300</p> <p>16</p> <p>17 Also Present:</p> <p>18 Joe Balash</p> <p>19 Tom Begich</p> <p>20 Randy Ruedrich</p> <p>21 Bill Walker</p> <p>22 Adam Berg</p> <p>23 Ernest Weiss</p> <p>24 Lindsay Hobson</p> <p>25 Leonard Lawson</p> <p>26 Kay Brown</p> <p>27</p> <p>28 Court Reporter:</p> <p>29 Sonja L. Reeves, RPR</p> <p>30 PACIFIC RIM REPORTING</p> <p>31 711 M Street, Suite 4</p> <p>32 Anchorage, Alaska 99501</p> <p>33</p> <p>34</p> <p>35</p>	<p>Page 4</p> <p>1 from there. Good enough starting place for this</p> <p>2 morning. It's my intent that we would adopt a plan</p> <p>3 conceptually today. We will do it by regions again, as</p> <p>4 we did last time.</p> <p>5 So after we visit -- go around looking at</p> <p>6 the map, then we'll back up and start adopting regions.</p> <p>7 Then we'll take a break for senate pairings and another</p> <p>8 break for figuring out the truncation issues that might</p> <p>9 come up. Go ahead.</p> <p>10 MR. SANDBERG: Okay. So yesterday, we</p> <p>11 started with wanting to split the Kenai Peninsula</p> <p>12 Borough only once, so we took Tyonek out of the</p> <p>13 Aleutians district and moved it in with Kodiak, so the</p> <p>14 non -- all the areas in the Kenai Peninsula Borough</p> <p>15 outside of the road system are in the Kodiak to</p> <p>16 Cordova/Yakutat district.</p> <p>17 So that left 37, which is the Aleutians</p> <p>18 district, short a few hundred people, so what we did was</p> <p>19 we took this grouping, we didn't go any further into</p> <p>20 Calista. We took this grouping of villages, Grayling,</p> <p>21 Anvik, Shageluk and Holy Cross, put it with the rest of</p> <p>22 37, and that left 38 a bit low.</p> <p>23 So then we took Newtok and Mertarvik, which</p> <p>24 were in 39 of the Calista plan, and put them into 38, so</p> <p>25 now 38 is very much a Lower Kuskokwim.</p>
<p>Page 3</p> <p>1 PROCEEDINGS</p> <p>2 MR. TORGERSON: We'll call the meeting to</p> <p>3 order. The time is 10:02. Board members present are</p> <p>4 Bob Brodie, Jim Holm, Marie Greene, Peggy Ann</p> <p>5 McConnochie and myself, John Torgerson.</p> <p>6 Is there a motion for approval of the</p> <p>7 agenda?</p> <p>8 MS. McCONNOCHIE: I move for approval of the</p> <p>9 agenda.</p> <p>10 MS. GREENE: Second.</p> <p>11 MR. TORGERSON: Discussion? Any opposition</p> <p>12 to adopting the agenda? Hearing none, the agenda has</p> <p>13 been adopted.</p> <p>14 That brings us to consideration of the</p> <p>15 calendar. We basically are going to do four, five and</p> <p>16 six -- items four, five and six simultaneously, which is</p> <p>17 discussion of socioeconomic integration, discussion of</p> <p>18 draft plans and the board work session.</p> <p>19 And for the record, we are represented by</p> <p>20 counsel. I think, Eric, what we'll do is go through the</p> <p>21 changes we made, and, hopefully, you will be able to</p> <p>22 explain what we did to western Alaska, since Ms. Greene</p> <p>23 was not here yesterday when we had these discussions.</p> <p>24 MR. SANDBERG: Okay.</p> <p>25 MR. TORGERSON: Show her what we have and go</p>	<p>Page 5</p> <p>1 MR. TORGERSON: Can you show her the</p> <p>2 deviations?</p> <p>3 MR. SANDBERG: Sure. So zooming out, we</p> <p>4 took -- I forgot what Calista had exactly, but 39 is</p> <p>5 basically the same as the Calista plan with the</p> <p>6 exception of Newtok.</p> <p>7 MS. GREENE: Uh-huh.</p> <p>8 MR. SANDBERG: And then for 40, we included</p> <p>9 all of the upper Koyukuk, Hughes, Allakaket area,</p> <p>10 Bettles and Wiseman and Coldfoot with 40, but kept</p> <p>11 Venetie and Arctic Village with the Interior.</p> <p>12 MS. GREENE: Okay. So we don't have -- it's</p> <p>13 all the way down to Hughes, not Huslia?</p> <p>14 MR. SANDBERG: Yeah, Hughes, not Huslia.</p> <p>15 MS. GREENE: Mr. Chairman, the testimony you</p> <p>16 received from that area, Wiseman, Coldfoot --</p> <p>17 MR. TORGERSON: I went back and reviewed --</p> <p>18 MS. GREENE: Was there any testimony from</p> <p>19 those villages?</p> <p>20 MR. TORGERSON: Not yesterday. I went back</p> <p>21 and reviewed the testimony from Fairbanks, and Steve</p> <p>22 Ginnis and Jerry Isaac, I didn't have a note after</p> <p>23 Isaac, but Steve Ginnis, in kind of a tradeoff with</p> <p>24 Arctic Village and Venetie, he said if you can move</p> <p>25 those back, they were in 40 under one plan, and he</p>

ALASKA REDISTRICTING BOARD  
PUBLIC MEETING on 07/07/2013

<p style="text-align: right;">Page 6</p> <p>1 mentioned that if Wiseman and Coldfoot could go into the 2 North Slope, if we could get Arctic Village back, and 3 that's what my notes reflect here. 4 MS. GREENE: Thank you. 5 MR. SANDBERG: Anywhere you want to look at? 6 MR. TORGERSON: Maybe come out. I asked Tom 7 to work with Eric yesterday afternoon on developing 8 this, so that we get a general sense of keeping the 9 Calista plan in place as much as we could and still make 10 our deviations and other things. 11 MS. McCONNOCHIE: When we tried to move 12 Wiseman, et cetera back into 6, the deviations were -- 13 MR. TORGERSON: We bumped back to 409 for a 14 minus for North Slope, and District 40, if we just moved 15 Arctic Village out and not move Wiseman back and make 16 that trade, so -- 17 MS. GREENE: Thank you. 18 MR. TORGERSON: Any other questions? 19 MS. GREENE: No. 20 MR. SANDBERG: So basically, what I have 21 done -- what I did overnight was I put Peggy Ann's 22 Southeast into the plan, so with Wrangell, Ketchikan, 23 Hydaburg, Metlakatla and Hydaburg and upper rest of 24 Prince of Wales with Petersburg and Sitka, and then 25 connection from downtown Juneau to Haines and Skagway,</p>	<p style="text-align: right;">Page 8</p> <p>1 MR. HOLM: Yes. 2 MS. McCONNOCHIE: I was wondering. Thank 3 you. 4 MR. HOLM: They are renumbered so the 5 plaintiffs would not be paired with Bristol Bay, like 6 their complaint was, or way west. 7 MR. TORGERSON: They are all within 8 Fairbanks. 9 MR. HOLM: They are within the borough, and 10 they are all in one end of the borough. You will 11 notice, there is no -- it's that whole western end of 12 the borough. 13 The only thing we took off was the eastern 14 end now, which seemed to be what everybody wanted to do, 15 rather than take from 4 and move west prior to. 16 1 and 2 are entirely within the city of 17 Fairbanks. 1 is entirely in the city of Fairbanks. And 18 2 takes all of the rest of the city of Fairbanks, plus 19 moving a little bit to the east. 20 And you'll see the red, I believe, is the 21 city line; is that correct? 22 MR. SANDBERG: This one, yeah. 23 MR. HOLM: Yeah. There is no broken city 24 lines other than on the eastern side. 25 MS. McCONNOCHIE: Eric, would you do me a</p>
<p style="text-align: right;">Page 7</p> <p>1 Douglas, then the Mendenhall Valley split off all by 2 itself. 3 And then what I did was basically I put 4 Jim's five Fairbanks districts in. 5 MR. TORGERSON: Let's take a look at that. 6 MR. HOLM: You notice, Mr. Chairman, that 3 7 is far more compact than it was. I moved Moose Creek 8 out of -- I moved over to the Chena River, and that's 9 going to make it a much better fit. 10 MR. TORGERSON: What's your eastern boundary 11 there? 12 MR. HOLM: Chena. And then the northern 13 boundary is Chena Hot Springs. The eastern boundary -- 14 the eastern boundary is Nordale Road and the northern 15 boundary is Chena Hot Springs Road. And the Chena River 16 is the northwestern boundary or northeastern boundary, 17 but that cut the deviations down within -- you can't see 18 it here. He has got to roll it, but the deviations 19 within -- it's under one with the 2. 3 is under half of 20 one, not quite. 5 is over slightly. 21 But I didn't know about 5 or 6 either before 22 we got finished with 6 on the northern side at that 23 time. 24 MS. McCONNOCHIE: Did you renumber the 25 districts up there?</p>	<p style="text-align: right;">Page 9</p> <p>1 favor, please, and take off of the transportation too, 2 get rid of those roads. Thank you. That's much easier 3 to read. 4 MR. TORGERSON: What have we got going on 5 here with this little finger sticking out there? 6 MR. SANDBERG: It's just like a highway 7 interchange. 8 MR. HOLM: It's a voting bloc, it's a 9 highway. 10 MR. TORGERSON: I do remember that now. 11 Okay. Let's look through other -- we looked at where 12 the number five is about doing something -- you are 13 basically following, but you had too much population in 14 there. 15 MR. HOLM: You had too much population 16 there, so it's very hard to take that out. 17 MR. TORGERSON: What's that called again? 18 MR. HOLM: That's Lake View Terrace. It's a 19 gravel pit that's got a bunch of trailer -- it's a 20 trailer park. 21 MS. McCONNOCHIE: But it's outside the city 22 borough? 23 MR. HOLM: Yeah, it's outside the city. 24 MR. TORGERSON: Well, it seems logical to 25 follow the city boundaries.</p>

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<p style="text-align: right;">Page 10</p> <p>1 MR. HOLM: Yeah, because there are folks 2 that live below that, towards Van Horn and so forth and 3 so on. There are folks that live below Van Horn as 4 well. 5 MS. McCONNOCHIE: Is there a little bit of 6 brown just on the western side by the lake towards the 7 bottom? 8 MR. TORGERSON: Looks like right in here. 9 MR. SANDBERG: Little piece. No doubt no 10 people. It can be cleaned up in processing. 11 MR. WHITE: What about the boundaries for 12 the city? 13 MR. HOLM: That's the boundaries for the 14 city. 15 MR. WHITE: Remember they changed. 16 MR. SANDBERG: You have this -- remember 17 this was kind of the old. He has that filled in. 18 MR. WHITE: Okay. You got the little bump 19 out. 20 MR. HOLM: That's Fred Meyer. 21 MR. SANDBERG: It's in a larger block. 22 MS. McCONNOCHIE: You can't capture that one 23 without capturing -- 24 MR. SANDBERG: You can't capture the little 25 Fred Meyer.</p>	<p style="text-align: right;">Page 12</p> <p>1 MR. TORGERSON: Let's look at 2 then. Kind 2 of go around the boundary of 2, and then 3 and then 4. 3 2 was -- 4 MR. HOLM: Fort Wainwright and the eastern 5 side of Fairbanks. 6 MR. TORGERSON: Okay. 7 MR. HOLM: Where the two number is right 8 now, that's Fort Wainwright. I got rid of that 9 appendage out of 2 and had to put it back into 5. 5 has 10 kind of a goofy little anvil-looking thing there, but 11 it's the voting bloc. 12 MS. McCONNOCHIE: Where 5 is? 13 MR. HOLM: Yeah. It looks like an anvil 14 there, but it's just a voting bloc. It's a goofy deal. 15 MR. TORGERSON: The lower red line is -- 16 MR. HOLM: North Pole. 17 MR. TORGERSON: I meant right here. 18 MR. SANDBERG: That's just -- 19 MR. TORGERSON: Military base? 20 MR. SANDBERG: It's just kind of a marking 21 of southern end of statistical areas. Here is the city 22 boundary here for Fairbanks, and then here is where 23 North Pole. 24 MS. McCONNOCHIE: You got North Pole in one 25 district?</p>
<p style="text-align: right;">Page 11</p> <p>1 MR. HOLM: But that's for tax purposes. 2 That's not for voting purposes, as to why it's there. 3 They wanted to get the tax revenue for the city of 4 Fairbanks, so they glommed on to Fred Meyer. 5 MR. WHITE: Where the red goes out, that's 6 the Fred Meyer there? 7 MR. SANDBERG: Right where the hand is. 8 MR. WHITE: See where it says "Fairbanks 9 North Star," looks like there is some brown that's 10 inside the city. 11 UNIDENTIFIED SPEAKER: That's Fred Meyer. 12 MS. McCONNOCHIE: The testimony was it's 13 right there. 14 MR. SANDBERG: There is no one in that 15 block. 16 MR. WHITE: Why can't that go in 1? 17 MR. HOLM: It can. It's just a cleanup. 18 MR. TORGERSON: Probably because it doesn't 19 break right there. 20 MS. McCONNOCHIE: We'll see. 21 MR. TORGERSON: Maybe it does. 22 MR. HOLM: A cleanup. Makes it look really 23 nice now, doesn't it? That's my finger. 24 MR. TORGERSON: Looks like somebody -- 25 UNIDENTIFIED SPEAKER: It's the thimble.</p>	<p style="text-align: right;">Page 13</p> <p>1 MR. TORGERSON: So North Pole is all 2 together in one? 3 MR. HOLM: North Pole is all together, all 4 the way to Moose Creek. It's all on the Lawrence Road. 5 All of North Pole is together. 6 MR. TORGERSON: Look at four. 7 MR. HOLM: Farmers Loop, Ester, all the way 8 to the borough border to the west and to the north both. 9 And then that is Steese Highway and the Elliot Highway 10 is the road there. 11 Had to move to the east a little bit to pick 12 up population. Everybody on Red Fox Drive is connected 13 now. 14 MR. TORGERSON: How about 5 then? 15 MR. HOLM: 5 is just the southern portion 16 complete. You can pan that out and you will see it goes 17 all the way down to -- 18 MR. TORGERSON: That's all within the 19 borough? 20 MR. HOLM: All within the borough and south 21 of the Tanana River. 22 MR. WHITE: What's to the right there, Jim, 23 on the other side of 2? Why do you need to come in 24 there, just population? 25 MS. McCONNOCHIE: It must have been.</p>



<p style="text-align: right;">Page 14</p> <p>1 MR. HOLM: That's just population. That's 2 all for population. 3 MR. TORGERSON: What area is that called 4 where the brown is? 5 MR. HOLM: You know, it's just between 6 Three-Mile and the gate and Badger Road, if I recall, or 7 just that little chunk in there. I can't see it from 8 here. 9 You got the highway. Very few people that 10 live in that area, but there is enough to keep the 11 deviations down. 12 MR. WHITE: How many people live there, 13 Eric? 14 MR. TORGERSON: Eric, can you find out how 15 many people live there? Somebody asked that. 16 MR. SANDBERG: 242, 57. 17 MR. HOLM: It's about 350, if I recall, or 18 300, something like that. We needed those people for 5. 19 MR. SANDBERG: 200 people. So, yeah, we're 20 looking probably about 500-some people. 21 MR. WHITE: What do you use for your 22 boundary of 5 on the left side? 23 MR. HOLM: On the left side, is that Paradox 24 (phonetic)? No, it's not Paradox. Mostly the Parks 25 Highway. The Parks Highway is on the left side. That's</p>	<p style="text-align: right;">Page 16</p> <p>1 is there. 2 MR. WHITE: So that could be part of 3 cleanup. Jim, what happens then if you take what Bob 4 was talking about and, say, you added the anvil area and 5 that area to 2 or maybe to 3? 6 MR. HOLM: You can't add it to 2. If you 7 add it to 2, then you push -- well, I played with it a 8 lot. 9 MR. WHITE: Did you? 10 MR. HOLM: It's like a balloon; you push on 11 one side, it pops out the other side. You start losing 12 population. 13 MS. McCONNOCHIE: Should we take a look at 14 the border on 3? 15 MR. TORGERSON: Sure. 16 MR. SANDBERG: So what do you want? 17 MS. McCONNOCHIE: Just go around the border 18 on 3. 19 MR. HOLM: Chena Hot Springs, Nordale, Chena 20 River, Moose Creek. 21 MS. McCONNOCHIE: Looks good. 22 MR. TORGERSON: Why don't you add North 23 Pole, the city of North Pole? 24 MR. BRODIE: That little blue piece there to 25 the left.</p>
<p style="text-align: right;">Page 15</p> <p>1 that orange line. 2 MR. SANDBERG: Yeah, this one. 3 MR. WHITE: Pull out a little. 4 MR. BRODIE: It would be nice if the numbers 5 would work to put 2 and 3 into that anvil and take a 6 little of 4, take off the top of 2 and 3, if the -- 7 MR. HOLM: You start jumping out of the 8 city. The problem with that is you have borders of the 9 city of Fairbanks. 10 MR. BRODIE: Oh, okay. 11 MR. HOLM: That's the reason we stayed up in 12 that little -- that's all city of Fairbanks, those 13 lines. You can -- pull it up so you can show that, if 14 you would. 15 See where the city of Fairbanks line comes 16 down? And the deviations are very close, under 1, .93. 17 MR. WHITE: Those islands in the river are 18 unpopulated, right? 19 MR. HOLM: Nobody lives there. 20 MR. WHITE: The islands on the far right 21 bottom, those could be switched to the other without any 22 effect? 23 MR. SANDBERG: These? 24 MR. WHITE: Yeah. 25 MR. SANDBERG: Yeah, I believe so. No one</p>	<p style="text-align: right;">Page 17</p> <p>1 MR. SANDBERG: A lake. 2 MR. TORGERSON: Jim, you did look at 3 swapping out the southern part of North Pole with some 4 of that anvil, or is there too many people down there 5 probably? 6 MR. HOLM: The problem is you're starting to 7 break up North Pole itself. There is really no way to 8 do that. 9 MR. TORGERSON: I assume this is the borough 10 boundary here, right, and this is the city? 11 MR. HOLM: No, the borough boundary is way 12 down. That's the city boundary. 13 MR. TORGERSON: What's this? Is that the 14 city? 15 MR. HOLM: No -- 16 MR. SANDBERG: It's nothing, a statistical 17 area. 18 MR. TORGERSON: That looks like a lot of 19 people live in that. 20 MR. HOLM: Yeah. If you don't have to cut 21 them up, you don't want to do that. 22 MR. SANDBERG: I was trying to turn only the 23 cities on. 24 MR. TORGERSON: You are making me dizzy and 25 it's pretty early in the morning.</p>

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<p style="text-align: right;">Page 18</p> <p>1 MR. HOLM: You have already been here half a 2 day. What do you mean early morning? 3 MR. SANDBERG: There we go. It's just 4 cities now. 5 MR. WHITE: So where did we -- 5 looks like, 6 kind of like our old 5 from Fairbanks. Didn't we have 7 more population from the west side before? 8 MR. HOLM: Yeah, that's where we took 9 population is from the west side. We went into our 38 10 from the Ester side and took the population that way. 11 This time, we're taking the population from the east 12 side and going into 6, but what that does is it 13 completely encapsulates all of 4 within that 14 northeastern region of the borough, or northwestern 15 region of the borough. 16 MR. WHITE: 4, you're following the highway 17 as your major border along the east side and then go 18 across the, what is that, the Steese or Richardson? 19 What is 6, that highway in 6? 20 MR. SANDBERG: 6 is kind of the -- 21 MR. WHITE: What is the second road there on 22 the right, that one? 23 MR. HOLM: That's the Steese Highway. The 24 other one is the Elliot Highway, pipeline highway. 25 MS. McCONNOCHIE: Well, I like it.</p>	<p style="text-align: right;">Page 20</p> <p>1 at yesterday. 2 And then I -- or they made some changes to 3 Eagle River, just -- here is the proclamation plan, just 4 a few in and out, but for the Anchorage Bowl, I just put 5 in the proclamation plan districts. 6 MR. TORGERSON: What was the Eagle River 7 changes? Is anybody living in that? 8 MR. SANDBERG: There is two people in this 9 big -- 10 MR. TORGERSON: I think we debated that too, 11 whether to add them or not add them. 12 MR. SANDBERG: Both AFFER and Calista had 13 made some changes right in these neighborhoods to even 14 out the deviations, because I think our Eagle River 15 deviations and the amended were higher. 16 MR. TORGERSON: So either one you adopt, 17 this would be the same, or is this only for -- 18 MR. SANDBERG: Yeah, this would be the same 19 for each. The Eagle River boundary is the same both in 20 the split Mat-Su and this one. 21 MR. TORGERSON: But they were identical 22 between the two plans is what you're saying? 23 MR. SANDBERG: Yeah, the boundary. Here is 24 AFFER. I guess there are a few. These two blocs are 25 different between the two plans. It's the only</p>
<p style="text-align: right;">Page 19</p> <p>1 MR. HOLM: There is many ways to skin a cat. 2 I think we took into consideration the complaints, as 3 much as anything we could. 4 MS. McCONNOCHIE: So Ester and Goldstream 5 are in 4 going east? 6 MR. HOLM: Right. So now they are paired 7 with another surrounding Fairbanks grouping, 3. 8 MR. TORGERSON: Any other questions for Jim? 9 MS. McCONNOCHIE: No. 10 MR. TORGERSON: What? 11 MR. WHITE: I'll ask it later. 12 MR. TORGERSON: 1, 2, 3, 4 and 5 are all 13 within the borough, so they are all socioeconomic? 14 MR. HOLM: Yep. 15 MR. SANDBERG: Then everything else you have 16 seen, the Southeast, the west, the Fairbanks. I created 17 two versions, one with AFFER and Mat-Su Borough's split 18 Mat-Su, taken from the Mat-Su Borough. 19 And then one plan with, as we looked at 20 yesterday, the Valdez to Chugiak, so basically the two 21 plans are identical, except for the 6/10 in the Mat-Su. 22 It's just whatever, whichever way you want to go with 23 that. 24 This has Calista four's Mat-Su completely 25 within, except for the Knik River piece that we looked</p>	<p style="text-align: right;">Page 21</p> <p>1 difference, but, otherwise, they use the same general 2 boundary, AFFER and Calista. 3 MR. TORGERSON: What's our overall -- 4 MR. SANDBERG: 4.2 percent. 5 MR. TORGERSON: Is the overall deviation? 6 MR. SANDBERG: The lowest is the North Slope 7 -- Northwest Arctic at about a negative 2.43, and the 8 highest is Kodiak at 1.81, so 4.2 overall deviation. 9 MR. TORGERSON: Okay. Any other pieces of 10 the map you want to look at? 11 MS. McCONNOCHIE: If we could just go back 12 up to the Mat-Su, and I just would like to be able one 13 more time, Mat-Su split once versus Mat-Su split twice. 14 MR. SANDBERG: So this is the split once and 15 then this is the split twice in the districts based on 16 the Mat-Su Borough's plan. 17 MS. McCONNOCHIE: So the Mat-Su Borough 18 gives a plan where it splits twice? 19 MR. WHITE: Splitting House District 7, so 20 the Richardson Highway district, and then sharing a 21 district with Anchorage? 22 MR. SANDBERG: Yes. 23 MR. WHITE: How many people out of Mat-Su in 24 7? 25 MR. SANDBERG: There is about 4,000 here.</p>

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<p style="text-align: right;">Page 22</p> <p>1 Maybe another 4,000 to 5,000 here, so it would be about 2 half a district. 3 MR. WHITE: You can figure exactly what that 4 number is, can't you? 5 MR. SANDBERG: Eventually, we can run a 6 report on that, yeah. 7 MS. McCONNOCHIE: Eric has got a good handle 8 on the numbers. 9 MR. WHITE: What about with the 10 Anchorage/Mat-Su share? 11 MR. SANDBERG: It would be about -- yeah, it 12 would be about half, 7,000 or so. Yeah, because you 13 have 7,000 and some in Anchorage, so it would be about 14 -- yeah, 10,000. 15 MR. WHITE: 10,000. 16 MR. SANDBERG: So it would be a total of 17 17,000. 18 MR. HOLM: That certainly is more compact 19 this way. 20 MR. TORGERSON: Which way? 21 MR. HOLM: This way is far more compact. 22 MR. TORGERSON: I don't understand "this 23 way." Dividing it twice? 24 MR. HOLM: Dividing it twice. 25 MS. McCONNOCHIE: It is. Looks to me less</p>	<p style="text-align: right;">Page 24</p> <p>1 or it has been for many, many years been a common 2 grouping of folks. And I think if you go all the way 3 into Eagle River or wherever that north Anchorage point, 4 I have a hard time thinking those folks have much in 5 common, even though you could make the argument there is 6 a flight from Anchorage to Valdez every day or whatever. 7 It still is -- doesn't seem to me like it's 8 as palatable as this is. 9 MR. BRODIE: Second. 10 MR. TORGERSON: Any discussion? Peggy Ann? 11 MS. McCONNOCHIE: I'll say I prefer this as 12 well. I think that makes -- the Valdez north is more 13 traditional, more in common, more socioeconomically 14 integrated than trying to come in and grab people, which 15 is going to be a huge number, out of Anchorage. 16 I think this is a more reasonable, compact, 17 integrated approach versus trying to split the borough 18 only once. 19 And the other thing I will say is it seems 20 like Mat-Su likes it as well, and although that can't be 21 the only reason, it certainly makes me feel better that 22 Mat-Su wants it split twice as well. 23 MR. TORGERSON: Marie? 24 MS. GREENE: Thank you, Mr. Chairman. The 25 thing that I'm wondering is you know how we made</p>
<p style="text-align: right;">Page 23</p> <p>1 warts, as our chairman calls it. 2 MR. HOLM: Is there a socioeconomic argument 3 that could be made? I guess counsel could tell us, 4 between coming across the ice fields in from Valdez and 5 Cordova versus Eagle River and south Wasilla there? It 6 seems to me like that's where -- 7 MR. TORGERSON: We would build that into the 8 record to support our vote. I think Mr. Brodie brought 9 it up the other day that dividing the Borough, because 10 it includes the road, the road-connected areas, probably 11 makes, as he was saying, makes sense to him, but that's 12 what we got to figure out. 13 MS. McCONNOCHIE: Eric, can you roll the 14 number down to the grouping here on the bottom? 15 MR. TORGERSON: Well, let's start with 16 Valdez, so if somebody wants to make a motion one way or 17 the other, then we'll start our debate. As I see it, 18 there are two options before us. 19 One is, I will call it, divide the Mat-Su 20 twice, and the other one is Chugach to Glennallen 21 option, northern Anchorage to Glennallen. 22 MR. HOLM: I'll make a motion that we adopt 23 the twice-split borough idea, and I might make the 24 argument that also that the Valdez corridor and up 25 towards Fairbanks, towards Delta, that has always been,</p>	<p style="text-align: right;">Page 25</p> <p>1 reference to the AFFER and the Calista, I'm just 2 wondering, and maybe that's what I could have done 3 before now, but seeing what the difference is, and based 4 on the testimony that we received. 5 If the rest of the board feels comfortable 6 that we're pretty much hearing what our public is 7 stating, then I'm okay with it. In the process, we seem 8 to make reference to -- based on the support that we 9 received with regards to -- I don't recall where the 10 boundaries were, that type of thing, so that's what I'm 11 wondering. 12 MR. TORGERSON: Calista -- of course, 13 Calista option four is the one that we're calling the 14 Valdez or the Glennallen to north Anchorage, so that is 15 -- they are not the same districts for that option, but 16 Calista and AFFER did come together with a discussion on 17 the option two revised, which is -- I don't want to 18 characterize this, but my understanding is it wasn't 19 Calista's best option, but if the board decided to 20 divide Mat-Su, that that was the best way to divide it 21 up was to go that way. 22 I think that's a fair characterization. I 23 have struggled with this. I think they both work. I 24 guess my deciding factor is more on actually connecting 25 between Glennallen and Lake Louise or whatever to</p>

<p style="text-align: right;">Page 26</p> <p>1 Anchorage. We're actually dividing the district in 2 half. The population is pretty close to probably 3 60 percent outside and 40 percent within Anchorage, but 4 that 40 percent is divided by the way the boundaries run 5 over four or five glaciers and upper river valley and no 6 road. 7 I actually had Eric look. It's 72 miles 8 from the end of Knik Drive, which is two people there, 9 but to the Copper River. And I keep thinking about it. 10 I know that we connected by water before. I even look 11 at District 32 that we have, which runs basically now 12 Tyonek to Yakutat. That's a huge distance, but they are 13 on the water and there is a lot of different things. 14 None of them have to hike across glaciers. 15 I'm very aware -- well, the Ahtna 16 Corporation has Cantwell, and I kind of like that, 17 because this option does put Cantwell in with Ahtna 18 where it comes around and picks up Denali Borough, so I 19 guess that's a plus. May not be a very big plus, but I 20 think about that. 21 It keeps TCC basically the same on all the 22 maps. It is a tough decision though. I guess I get a 23 little worried about that pinnacle that comes off the 24 lower end that comes into Anchorage. And I'm very aware 25 -- I read the court decision I don't know how many</p>	<p style="text-align: right;">Page 28</p> <p>1 could affect my thinking on this option. 2 MR. TORGERSON: What numbers? 3 MR. WHITE: How many people in Mat-Su are in 4 7 and how many people in Mat-Su are in 10. It looks 5 like there is one, two, three, four districts completely 6 within the borough, and then you have population in 7 7 and 10, but if the borough makes up the majority of a 8 fifth district, they would in effect control that 9 district, which they are entitled to under 10 proportionality, which we know isn't strict 11 proportionality, it is relative. 12 And the court has said on repeated occasions 13 that a governmental entity has no constitutional right 14 to control the same number of districts as its 15 population. At the same time, they also say where 16 possible you should split population only in one way, 17 and if you're not going to split it in only one way, you 18 should have a rationale for that. 19 MR. TORGERSON: How long would it take you 20 to run that? I'm pretty sure it's close to 11,000. 21 MR. SANDBERG: Maybe take a 20-minute break, 22 hopefully, would work. 23 MR. TORGERSON: Holy cow. Come on. How 24 about ten? 25 MR. SANDBERG: I don't think so.</p>
<p style="text-align: right;">Page 27</p> <p>1 times. I could almost recite it for you, in 92, that 2 they suggest that a borough population should go one 3 direction. 4 But with different circumstances, I would 5 hope the court would read the record and think about 6 what we're doing, and the folks that want to have the 7 borough divided or like the way it is, because of the 8 better socioeconomic integration for the Copper Valley 9 and keeping all of that together. 10 MR. HOLM: Mr. Chairman, did I remember 11 correctly that in 2002, they also had a borough that was 12 split twice in the approved plan? 13 MR. TORGERSON: I looked at so many plans. 14 Do you remember, Mr. White? Was 2002, was it split? I 15 believe it was. 16 MR. WHITE: Was the borough split? 17 MR. TORGERSON: I think it's the same, 18 basically the same. It didn't come all the way down to 19 Fishhook. It probably just came into somewhere around 20 Chickaloon or north of Sutton or maybe even Sutton, and 21 this one I think comes in, takes in a little bit more of 22 the population of the upper Valley, the northern part of 23 the Valley. 24 MR. WHITE: Mr. Chairman, I would like to 25 see those numbers that I asked Eric for earlier, which</p>	<p style="text-align: right;">Page 29</p> <p>1 MR. TORGERSON: We'll take a break as long 2 as it takes our genius to figure this out. So we will 3 stand in recess. 4 I will stay on teleconference, and, 5 hopefully, we'll be back in between 10 and 20 minutes. 6 (There was a break.) 7 MR. TORGERSON: Now it's 13 minutes after 8 11:00. We took a break at a little before 11:00 to give 9 our GIS person time to work on population numbers, the 10 number of people that would be in District 7 that are in 11 the Mat-Su. 12 So, Eric, I'll turn it over to you, and I 13 know Mr. White had questions about that. Tell us what 14 you found. 15 MR. SANDBERG: So in the Mat-Su or in 16 District 7, which is the eastern Mat-Su into the 17 Richardson Highway, of the 17,734 people, 7,987 were in 18 the Mat-Su Borough, and that comes out to about 19 45 percent. 20 And then in District 10 on our map, which is 21 the southern Mat-Su with Chugiak, of the 17,671 people, 22 9,932 were in the Mat-Su Borough or 56 percent of 23 District 10. 24 MR. TORGERSON: Go out so I can see the 25 entire map. So if I -- well, Mr. White, do you have</p>



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<p style="text-align: right;">Page 30</p> <p>1 some questions before I jump in?</p> <p>2 MR. WHITE: So if I read this map correctly,</p> <p>3 Eric, there are four districts 100 percent within the</p> <p>4 Mat-Su Borough, a fifth district in which they are in</p> <p>5 the majority, 56 percent, so population of Mat-Su would</p> <p>6 control that district, and then another 45 percent is</p> <p>7 pushed into 7, or 45 percent of the district is from the</p> <p>8 Mat-Su.</p> <p>9 MR. SANDBERG: Yeah.</p> <p>10 MR. WHITE: The deviations in that area</p> <p>11 between 7 and 10 are all under 1 percent?</p> <p>12 MR. SANDBERG: Yes.</p> <p>13 MR. WHITE: All under a half a percent</p> <p>14 actually, so the total deviation within the Mat-Su</p> <p>15 districts is less than 1 percent?</p> <p>16 MR. HOLM: Less than 1, yeah.</p> <p>17 MR. WHITE: Looks like it would be about</p> <p>18 .97 percent.</p> <p>19 MR. HOLM: And the eastern boundary of 7 is</p> <p>20 Copper River, or it's the highway? No, it's --</p> <p>21 MR. SANDBERG: It's the highway and the</p> <p>22 pipeline, and then --</p> <p>23 MR. HOLM: It's not quite all --</p> <p>24 MR. WHITE: In some areas the highway bumps</p> <p>25 over that. Is that done for population reasons? You</p>	<p style="text-align: right;">Page 32</p> <p>1 MR. TORGERSON: That one.</p> <p>2 MR. SANDBERG: It's the same people, so I</p> <p>3 just did the quick subtraction, 7,739.</p> <p>4 MR. TORGERSON: Are in Anchorage?</p> <p>5 MR. SANDBERG: Are in Anchorage.</p> <p>6 MR. TORGERSON: Which is 17 -- 17,755 is the</p> <p>7 total.</p> <p>8 MS. McCONNOCHIE: That's the target.</p> <p>9 MR. TORGERSON: Excuse me. 948.</p> <p>10 MR. SANDBERG: 43 percent of that 10 comes</p> <p>11 out of Anchorage.</p> <p>12 MR. WHITE: So just about exactly almost the</p> <p>13 excess population of Anchorage, which has to go</p> <p>14 somewhere. And in this plan, you have put that little</p> <p>15 Knik River portion back into 10, right?</p> <p>16 MR. SANDBERG: Yeah.</p> <p>17 MR. WHITE: So this does split the Mat-Su</p> <p>18 Borough once in that area there?</p> <p>19 MR. SANDBERG: Yes.</p> <p>20 MR. WHITE: We looked at yesterday or the</p> <p>21 day before, if you move that Knik River portion back</p> <p>22 into Mat-Su, that creates a 3 or 4 percent deviation?</p> <p>23 MR. SANDBERG: Of 10, yeah.</p> <p>24 MR. WHITE: About 500 or 600 people, if I</p> <p>25 remember right.</p>
<p style="text-align: right;">Page 31</p> <p>1 got to get Copper Center and all of those others into</p> <p>2 the other populations?</p> <p>3 MR. HOLM: But you have Gulkana and Tazlina.</p> <p>4 They are all together. So the Ahtna folks are together.</p> <p>5 MR. SANDBERG: Uh-huh.</p> <p>6 MR. HOLM: Okay.</p> <p>7 MS. McCONNOCHIE: This is under the borough</p> <p>8 divided plan, it's divided twice?</p> <p>9 MR. SANDBERG: Yeah.</p> <p>10 MR. TORGERSON: Did we want to take a look</p> <p>11 at the Glennallen/north Anchorage population?</p> <p>12 MR. WHITE: I think that would be a good</p> <p>13 idea.</p> <p>14 MR. SANDBERG: So you mean within --</p> <p>15 MR. TORGERSON: How many people come out of</p> <p>16 Anchorage and move east?</p> <p>17 MR. SANDBERG: Come out of Anchorage, it</p> <p>18 would be the same.</p> <p>19 MR. TORGERSON: The 7,000?</p> <p>20 MR. SANDBERG: Yes. So you mean this</p> <p>21 grouping here?</p> <p>22 MR. TORGERSON: Well, the ones under Calista</p> <p>23 four.</p> <p>24 MR. WHITE: Under the non-split plan, Valdez</p> <p>25 to Anchorage plan.</p>	<p style="text-align: right;">Page 33</p> <p>1 MR. SANDBERG: In Knik River, yeah.</p> <p>2 MS. McCONNOCHIE: I'll go back and say that</p> <p>3 I think the option with the two split is more palatable</p> <p>4 to me than this particular split or just one splitting</p> <p>5 of the borough.</p> <p>6 MR. TORGERSON: Additional questions,</p> <p>7 Mr. White?</p> <p>8 MR. WHITE: If you could just roll out,</p> <p>9 Eric. Where did you end up with the border on the top</p> <p>10 of 10?</p> <p>11 MR. SANDBERG: I went back. We hadn't</p> <p>12 decided, so I went back to the Calista four with all of</p> <p>13 Fort Greely as the change. That's why it's plus one.</p> <p>14 But, yeah, we would probably have to fiddle with that</p> <p>15 top piece.</p> <p>16 MR. WHITE: So we run from Fort Greely to</p> <p>17 Valdez over to Knik into Anchorage and includes</p> <p>18 Whittier?</p> <p>19 MR. SANDBERG: Yes.</p> <p>20 MR. WHITE: The current interim plan, Fort</p> <p>21 Greely and those are in with the Valdez/Richardson</p> <p>22 Highway district?</p> <p>23 MR. SANDBERG: In the amended, yeah, they</p> <p>24 are -- yeah, with --</p> <p>25 MR. BRODIE: Mr. Chairman, I guess I just</p>

<p style="text-align: right;">Page 34</p> <p>1 have a slight question in why, if that lower appendage 2 that runs into Anchorage, we just move that up into the 3 Mat-Su, as we're doing in the other, why can't you just 4 do that? 5 I guess because the 7,000 people have to go 6 somewhere. I was thinking of eastern Alaska, why we 7 went up the road system and brought 6 down so far if all 8 we're going to do is trade 7,000 out of Mat-Su and 7,000 9 out of Anchorage, because this -- the other change 10 affects 6, makes a change to 6, right? 11 MR. WHITE: It does. It loops 6 around so 12 it looks more like the old, remember, the old 6. 13 MR. BRODIE: What happens if we leave it 14 just like this and then back out of Anchorage and go 15 into the Mat-Su like we talked about? 16 MR. SANDBERG: You're splitting the Mat-Su 17 twice again. 18 MR. BRODIE: Yes, but I mean, I was just 19 thinking of eastern Alaska, what the difference was of 20 bringing 6 down and making it so much larger. You 21 understand what I meant? 22 MS. McCONNOCHIE: No. 23 MR. BRODIE: On the other plan, 6 comes down 24 to here, right? 25 MR. TORGERSON: Right.</p>	<p style="text-align: right;">Page 36</p> <p>1 flash the other map up there, Eric? Maybe I have got 2 something twisted in my head. 3 Essentially, we chopped this off and went up 4 into here. We came out -- we dropped out of there. 5 MR. WHITE: So you're basically saying go 6 back more towards Calista four and you could take 7 and 7 go over to get in the Ahtna area, and then you would 8 have to pick up population for 6. 9 MR. BRODIE: In this, we bring 6 down, so it 10 gains more people, so then we must back out of Fairbanks 11 somewhere. 12 MS. McCONNOCHIE: But then you're creating 13 an odd appendage coming into Mat-Su again, and we're 14 trying to be compact. 15 MR. SANDBERG: The five Fairbanks are the 16 same. 17 MR. WHITE: Would it make any difference 18 instead of taking the population out of Eielson, you 19 took it out of the west side of Fairbanks? Does that 20 make it easier to get where you need to be? 21 MR. HOLM: It would break the borough. 22 MR. WHITE: So back out on the east side. 23 MR. TORGERSON: Switch. 24 MR. WHITE: Instead of taking it out of east 25 Fairbanks, take it out of west Fairbanks.</p>
<p style="text-align: right;">Page 35</p> <p>1 MR. BRODIE: So what happens if we just take 2 this and move it straight up into here like the other 3 plan and leave all of eastern Alaska intact? 4 MR. WHITE: You're going to be 7,000 people 5 short. 6 MR. BRODIE: No, we're going to take them 7 here. 8 MR. WHITE: What are you going to do with 9 the population from 8? 10 MR. SANDBERG: You're going to have an extra 11 7,000 in the Mat-Su. I was just saying you would have 12 an extra half district in the Mat-Su. 13 MR. BRODIE: Well -- 14 MR. WHITE: So don't go into Anchorage or 15 Mat-Su, Bob. See where the number 26 is, and then there 16 is that blue line down. Let's assume that's the line 17 going from District 10. You're going to be 7,700 18 some-odd short. 19 So the only way to pick up population from 20 that would be to push back up into 6 to find 7,000 21 people to put into 10. You either have to go up into 6 22 or come into 8, which is what they do now. 23 MR. BRODIE: I was thinking of going into 8, 24 so this 7 would come up into here, and then 10 would 25 move over into 8 and come down from the top. Can you</p>	<p style="text-align: right;">Page 37</p> <p>1 MR. TORGERSON: We're back to our old 2 debate, if I understand Michael's question, instead of 3 taking the population out of the east side, we take it 4 out of the west. The west would go into rural 4 5 probably or 5, instead of on the other side. 6 And the major player would be Eielson, 2,700 7 or whatever it was. Then we would be recreating a lot 8 of the rural again. 9 MR. WHITE: Eric, is Eielson in 6 on this 10 one or in 7? 11 MR. SANDBERG: In 6. 7 is completely 12 outside of the North Star Borough. 13 MR. BRODIE: Mr. Chairman, I guess I must be 14 just looking at it from behind one of the trees out 15 there. I guess I'm comfortable with this plan here. 16 MR. TORGERSON: Other discussion on the 17 motion? Remind everybody the motion was to accept the 18 map that divides the Mat-Su twice for all the reasons. 19 Anything else, Mr. White? 20 MR. WHITE: I think if you're looking at it, 21 obviously, there is some tradeoffs and some very tough 22 decisions, discretionary decisions the board needs to 23 make. 24 On the one hand, in the what is called 25 Calista four plan, for lack of a better name, the Valdez</p>

<p style="text-align: right;">Page 38</p> <p>1 Anchorage one doesn't split the Mat-Su Borough twice, 2 but at the same time, then it creates some issues with 3 whether that district that runs from Whittier, 4 Anchorage, Mat-Su up all the way to Fort Greely and 5 whether that would be socioeconomically integrated. 6 I think arguments could be made, but between 7 the two, I think that House District 7 in the Mat-Su 8 split twice is much more -- I think it's 9 socioeconomically integrated. That district has been 10 proved in the past several times, or something very 11 similar and close to it. 12 The District 6 that you have really mimics 13 the old District 5 in the past, the horseshoe district, 14 it just doesn't have to go down as far. 15 The issue of splitting the Mat-Su twice, of 16 course, is an issue that you need to wrestle with, but 17 according to the numbers, Mat-Su does control five 18 districts. They are entitled to control five districts. 19 I'm not sure whether it's a consideration 20 this board can take into, but obviously you're thinking 21 that's one of the fastest growing areas of the state. 22 It controls five districts. 23 Nobody from that area has raised any 24 objection either in the past or before we adopted the 25 map. And the mayor himself of the North Slope Borough</p>	<p style="text-align: right;">Page 40</p> <p>1 Mr. Holm likes to use the balloon example, 2 where you squeeze a balloon and, of course, it's going 3 to pop out somewhere. We know that splitting Mat-Su 4 twice is an issue. I think, with the appropriate 5 findings, that it's supportable. 6 And I would be concerned in the 7 configuration of that Valdez district of a socioeconomic 8 integration, and maybe even potentially compactness, 9 because it does kind of come out and then jut over, so 10 you really are balancing one constitutional right 11 against the other. 12 And here you're saying we understand about 13 the proportionality, but it's not a strict 14 proportionality. And we're breaking this population 15 twice because, one, we have to accommodate the 16 population from Anchorage, which has an excess of a half 17 a district that has to go somewhere, and by pushing that 18 north, that then creates that excess population that you 19 could push over into Cordova, the Cordova District 7, 20 which is a district that has been, or something very 21 similar, approved in the past, similar to the current 22 district that exists. 23 It has the socioeconomic integration of the 24 pipeline and highway corridor, and so the rational for 25 adopting that map over the Valdez map would be that on</p>
<p style="text-align: right;">Page 39</p> <p>1 (sic) -- 2 MR. TORGERSON: Mat-Su Borough. 3 MR. WHITE: -- Mat-Su Borough, excuse me, 4 supports this plan, they liked it. This might be a 5 little different. 6 Did we go in basically in the interior 7 districts in Mat-Su, those are like what the mayor 8 wanted? 9 MR. HOLM: No, it's right on the border -- 10 MR. WHITE: The Wasilla/Palmer ones, didn't 11 he submit saying we like these because it follows major 12 roads and stuff, so 11 and 9 and 12? 13 MR. SANDBERG: Yeah, those are from his map. 14 MR. TORGERSON: From "his," meaning the 15 borough mayor's map? 16 MR. SANDBERG: Yeah. 17 MR. WHITE: If I understood it, the borough 18 mayor said we like these just because they are better 19 delineation lines, they follow more major arteries and 20 makes it a little easier for people to know where the 21 voting bloc is. 22 The deviations within the Mat-Su are less 23 than 1 percent. I think this is one of those decisions 24 that there is going to be pressure points wherever you 25 go.</p>	<p style="text-align: right;">Page 41</p> <p>1 balance you believe the better choice, or the more 2 reasonable choice, would be the "Mat-Su split twice" 3 plan rather than the Valdez plan. 4 MR. TORGERSON: Other discussion? The 5 motion before us is to adopt the Mat-Su split twice to 6 adopt into our conceptual plan. It's been moved and 7 seconded. Any more discussion? 8 Okay. We'll vote. Peggy Ann McConnochie? 9 MS. McCONNOCHIE: Yes. 10 MR. TORGERSON: Bob Brodie? 11 MR. BRODIE: Yes. 12 MR. TORGERSON: Jim Holm? 13 MR. HOLM: Yes. 14 MR. TORGERSON: Marie Greene? 15 MS. GREENE: Yes. 16 MR. TORGERSON: John Torgerson is a yes. So 17 by a 5-0 vote, the board has adopted the Mat-Su split 18 twice for all the reasons that we debated the last three 19 days. 20 Let's do -- I guess it doesn't matter. 21 Let's do western Alaska, maybe with Kenai too, because 22 our fix was kind of all-encompassing, if you don't mind. 23 MR. SANDBERG: What do you mean do? 24 MR. TORGERSON: 39, 40, 38, 37 and 32, and 25 then 31, 29.</p>

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<p style="text-align: right;">Page 42</p> <p>1 MR. SANDBERG: So just --</p> <p>2 MR. TORGERSON: A quick overview of what we</p> <p>3 did again so everyone is familiar.</p> <p>4 MR. TORGERSON: 28. I'm sorry. Basically,</p> <p>5 it's Kenai Peninsula and western Alaska.</p> <p>6 MR. SANDBERG: So this Kodiak district goes</p> <p>7 from -- has all of the Kodiak Island Borough, all of the</p> <p>8 Yakutat Borough and grabs Cordova, Tatitlek and Chenega</p> <p>9 from Prince William Sound.</p> <p>10 And then to make this connection, it grabs</p> <p>11 this block that's outside of the city of Seward and</p> <p>12 population center, and then through the national park,</p> <p>13 the Kenai Fjords National Park to the non-road side of</p> <p>14 Halibut -- of Kachemak Bay, so Halibut Cove, Seldovia,</p> <p>15 Nanwalek, and then grabs the western -- stays within the</p> <p>16 Kenai Peninsula Borough and grabs the western half or</p> <p>17 western Cook Inlet, so Tyonek and Beluga.</p> <p>18 MR. TORGERSON: How many times did we divide</p> <p>19 the borough?</p> <p>20 MR. SANDBERG: Once.</p> <p>21 MR. TORGERSON: Walk through western Alaska</p> <p>22 a little bit.</p> <p>23 MR. SANDBERG: Then we have these two groups</p> <p>24 of TCC villages, so Grayling, Anvik, Shageluk, Holy</p> <p>25 Cross, along with Takotna and McGrath, down through</p>	<p style="text-align: right;">Page 44</p> <p>1 Arctic, do we divide once?</p> <p>2 MR. SANDBERG: None.</p> <p>3 MR. TORGERSON: North Slope Borough?</p> <p>4 MR. SANDBERG: None.</p> <p>5 MR. HOLM: Fairbanks North Star Borough</p> <p>6 once.</p> <p>7 MR. TORGERSON: And North Star Borough is</p> <p>8 once. And that, again, is on the east side, basically</p> <p>9 if we can refer to the Eielson.</p> <p>10 This primarily follows the two maps of</p> <p>11 Calista and AFFER with the changes that we made</p> <p>12 yesterday to --</p> <p>13 MR. SANDBERG: To western Alaska.</p> <p>14 MR. TORGERSON: To not divide the Kenai</p> <p>15 Borough. We'll entertain a motion.</p> <p>16 MR. WHITE: Can I ask one question?</p> <p>17 MR. TORGERSON: Let's do the motion and then</p> <p>18 we'll discuss it.</p> <p>19 MR. BRODIE: Mr. Chairman, move to adopt</p> <p>20 districts as numbered on this map 28 through 40.</p> <p>21 MR. TORGERSON: And District 6.</p> <p>22 MR. BRODIE: And 6.</p> <p>23 MR. TORGERSON: Well, I think so. He just</p> <p>24 went over 6.</p> <p>25 MR. BRODIE: Including 6 then.</p>
<p style="text-align: right;">Page 43</p> <p>1 Sleetmute, Lime Village, and then all of Bristol Bay</p> <p>2 Region and the Aleutian Islands in 37.</p> <p>3 Then 38 is the Lower Kuskokwim from Newtok</p> <p>4 to Goodnews Bay across, along with Bethel up to</p> <p>5 Chuathbaluk, as well as Marshall and Russian Mission are</p> <p>6 together in 38.</p> <p>7 39 includes Bering Straits, along with most</p> <p>8 of the Yukon Delta and Hooper Bay out to -- then up</p> <p>9 river to St. Mary's, as well as includes the Yukon</p> <p>10 Koyukuk, TCC Region, so Kaltag to Huslia and Ruby,</p> <p>11 Galena, Koyukuk.</p> <p>12 And then 40 is the North Slope Borough,</p> <p>13 Northwest Arctic Borough, plus the Upper Koyukuk, Hughes</p> <p>14 up to Allakaket, as well as Bettles and Wiseman and</p> <p>15 Coldfoot.</p> <p>16 And then 6, Arctic Village, Venetie,</p> <p>17 Interior villages on the Denali Borough eastern side of</p> <p>18 Fairbanks North Star, then the Tok, Dot Lake, Tok, Eagle</p> <p>19 border region, as well as Slana, Gulkana, Chitina,</p> <p>20 McCarthy, eastern half of Copper River area.</p> <p>21 MR. TORGERSON: That was just a test to see</p> <p>22 if you could pronounce those. That's a good overview.</p> <p>23 And in this plan where you divide the Kenai</p> <p>24 Borough once and we do not divide the Kodiak Borough or</p> <p>25 the city of Kodiak or the city of Bethel. Northwest</p>	<p style="text-align: right;">Page 45</p> <p>1 MS. GREENE: I'll second the motion.</p> <p>2 MR. TORGERSON: Moved and seconded. Now the</p> <p>3 discussion. Mr. White, go ahead.</p> <p>4 MR. WHITE: I just wanted to make sure that</p> <p>5 I understood Eric. In the Kenai Peninsula area, it's</p> <p>6 split once, but there are three districts wholly within</p> <p>7 the Kenai Borough?</p> <p>8 MR. SANDBERG: Yes.</p> <p>9 MR. WHITE: So they had a small amount of</p> <p>10 excess population?</p> <p>11 MR. SANDBERG: Yeah, they had about</p> <p>12 12 percent excess.</p> <p>13 MR. WHITE: And that's then pushed out --</p> <p>14 added to the Kenai Borough, because I assume -- added to</p> <p>15 Kodiak for population reasons?</p> <p>16 MR. SANDBERG: Yeah. We stayed outside of</p> <p>17 the road system Kenai to put into Kodiak.</p> <p>18 MR. WHITE: Then that's then part of the</p> <p>19 coastal district, which we have heard public testimony</p> <p>20 on similarities that they have in the fishing and the</p> <p>21 idea. We have had no objection to anybody from Cordova</p> <p>22 or Kodiak about this district, as far as I understand.</p> <p>23 MR. TORGERSON: Discussion on the motion?</p> <p>24 MS. McCONNOCHIE: Looks good.</p> <p>25 MR. TORGERSON: On the adoption, roll call.</p>



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<p style="text-align: right;">Page 46</p> <p>1 Jim Holm?</p> <p>2 MR. HOLM: Yes.</p> <p>3 MR. TORGERSON: Marie Greene?</p> <p>4 MS. GREENE: Yes.</p> <p>5 MR. TORGERSON: Bob Brodie?</p> <p>6 MR. BRODIE: Yes.</p> <p>7 MR. TORGERSON: Peggy Ann McConnochie?</p> <p>8 MS. McCONNOCHIE: Yes.</p> <p>9 MR. TORGERSON: And John Torgerson votes</p> <p>10 yes. So by a vote of five yea to zero nay, the board</p> <p>11 has adopted the districts that were outlined, 6, and</p> <p>12 then we skipped from 28 through 40.</p> <p>13 That will bring us to, I don't know which</p> <p>14 one.</p> <p>15 MS. McCONNOCHIE: Can we do Southeast?</p> <p>16 MR. TORGERSON: Let's do Southeast. Good</p> <p>17 idea.</p> <p>18 MR. SANDBERG: Do you want me to go over</p> <p>19 that?</p> <p>20 MR. TORGERSON: Let's do it, just keep</p> <p>21 consistency.</p> <p>22 MR. SANDBERG: We have a southern district</p> <p>23 with all of Ketchikan Gateway Borough, all of the city</p> <p>24 and borough of Wrangell, along with Hyder, Metlakatla</p> <p>25 and Hydaburg on Prince of Wales Island, and much of the</p>	<p style="text-align: right;">Page 48</p> <p>1 Hydaburg was like a 4 deviation, and with this we have</p> <p>2 it down to .49.</p> <p>3 We are -- all the deviations are under 1,</p> <p>4 under .7. In the Juneau district, we had substantial</p> <p>5 testimony from Skagway, Haines and the northern Lynn</p> <p>6 Canal that they would prefer to be paired with the</p> <p>7 downtown Juneau district.</p> <p>8 MS. McCONNOCHIE: Yes, that's correct.</p> <p>9 MR. WHITE: Mr. Chair, down in 32, I also</p> <p>10 believe there was a cultural -- wasn't Hydaburg was more</p> <p>11 culturally tied with the Haida in that area, so it</p> <p>12 increases socioeconomic integration to an extent, and</p> <p>13 also better the deviations.</p> <p>14 36 and 35, I think the key -- Haines and</p> <p>15 Skagway and them are all going to be socioeconomically</p> <p>16 integrated with Juneau. The testimony was that it was a</p> <p>17 better fit downtown because of tourism and other</p> <p>18 economic interests that they shared.</p> <p>19 And that 36 was a very discrete district</p> <p>20 that had mining claims and other stuff that would have</p> <p>21 been, while although legally you could take either end</p> <p>22 of it, I think it was reasonable for the board to choose</p> <p>23 to go into the downtown area.</p> <p>24 MR. TORGERSON: Other discussion on the</p> <p>25 motion? Voting on the motion. Marie Greene?</p>
<p style="text-align: right;">Page 47</p> <p>1 southern half of Prince of Wales Island.</p> <p>2 The rest of Prince of Wales Island is with</p> <p>3 Sitka, Petersburg Borough, Kake, Angoon and Chichagof</p> <p>4 Island, so Hoonah, Elfin Cove and Pelican.</p> <p>5 And then Haines and Skagway are together</p> <p>6 along with Gustavus, Douglas and downtown Juneau. And</p> <p>7 the other Juneau district is completely within the city</p> <p>8 and borough of Juneau. It keeps the Mendenhall Valley</p> <p>9 together with Auke Bay and Out The Road, and there is a</p> <p>10 clean break between the two districts right about at</p> <p>11 Fred Meyer.</p> <p>12 MR. TORGERSON: Is there a motion for</p> <p>13 adoption?</p> <p>14 MS. McCONNOCHIE: I move that we adopt the</p> <p>15 map of Southeast as currently numbered.</p> <p>16 MR. TORGERSON: Into our conceptual map.</p> <p>17 MS. McCONNOCHIE: Into our conceptual map.</p> <p>18 MR. HOLM: Second.</p> <p>19 MR. TORGERSON: Discussion? I think, just</p> <p>20 so the record is clear, I know we discussed this the</p> <p>21 other day, but we did pick up Hydaburg. We had a</p> <p>22 request not to divide Prince of Wales, but we picked up</p> <p>23 Hydaburg primarily for deviation purposes.</p> <p>24 We either had a choice of splitting other</p> <p>25 areas, but the Hydaburg/Ketchikan/Wrangell prior to</p>	<p style="text-align: right;">Page 49</p> <p>1 MS. GREENE: Yes.</p> <p>2 MR. TORGERSON: Jim Holm?</p> <p>3 MR. HOLM: Yes.</p> <p>4 MR. TORGERSON: Bob Brodie?</p> <p>5 MR. BRODIE: Yes.</p> <p>6 MR. TORGERSON: Peggy Ann McConnochie?</p> <p>7 MS. McCONNOCHIE: Yes.</p> <p>8 MR. TORGERSON: John Torgerson is a yes. So</p> <p>9 by a vote of five yea to zero nay, the board has adopted</p> <p>10 Southeast districts conceptually into our plan, into our</p> <p>11 conceptual plan.</p> <p>12 That leaves us with Anchorage and Fairbanks.</p> <p>13 I want to take about a 15-minute break here. I want to</p> <p>14 work with Eric a little bit and understand what we did</p> <p>15 in Anchorage, because I just -- it might have been said</p> <p>16 earlier, but we talked so much. I want to understand</p> <p>17 some of the reasoning for that district.</p> <p>18 So the time is 11:43. We'll come back on at</p> <p>19 noon. We are in recess.</p> <p>20 For those on teleconference, I will be</p> <p>21 muting the phone and we'll pick you back up at noon. We</p> <p>22 are in recess.</p> <p>23 (There was a break.)</p> <p>24 MR. TORGERSON: We'll come back on the</p> <p>25 record. The time is 11:57. We will now move to</p>

<p style="text-align: right;">Page 50</p> <p>1 Anchorage. Eric, I guess we'll start with the overlay 2 again of our proclamation districts, just so we know 3 what we had last time. 4 MR. SANDBERG: So for the Anchorage Bowl, 5 which is basically from the Base down to South Anchorage 6 and then onto Girdwood, I included the same districts 7 from the proclamation plan, amended proclamation, so the 8 boundaries are the same in the Anchorage Bowl. 9 MR. TORGERSON: And then is comparing to 10 which plan, the proclamation plan, but what do I want to 11 say? Maybe overlay the Calista four with this. 12 MR. SANDBERG: Okay. And then 8 Calista had 13 basically fairly similar. They had done a few things 14 differently, like here and here, just probably for 15 deviation purposes, but they basically had the same 16 boundaries, as well as AFFER. 17 MR. TORGERSON: Is that ER on there now? 18 MR. SANDBERG: Yeah. 19 MR. TORGERSON: You're too fast for me 20 sometimes. The area I was asking questions about was 21 some strange looking tentacles up on the top. 22 MR. SANDBERG: I was just talking about the 23 Anchorage Bowl for now, which are basically the same. 24 Up in Eagle River/Chugiak, there were a few 25 changes from the old proclamation plan for deviation</p>	<p style="text-align: right;">Page 52</p> <p>1 interchange -- 2 MR. TORGERSON: Anybody live in that one? 3 MR. SANDBERG: In the small one, no, 4 hopefully not. 5 MR. WHITE: What's the deviation in 10? 6 MR. SANDBERG: 10 is negative 47 or .47. 7 And then 28 is -- 8 MR. TORGERSON: When you went through this 9 -- primarily, we have already scrubbed this last time. 10 We have the same basic districts as we looked at a year 11 ago. 12 The other two parties that submitted plans 13 used those same boundaries, except for that. 14 MR. SANDBERG: Except for a few little 15 pieces. 16 MS. GREENE: Mr. Chairman, based on the 17 other two plans, the deviations are similar? 18 MR. SANDBERG: Yes. 19 MR. TORGERSON: Eric, we also had a request 20 from the Mountain View Community Council. I know you 21 looked at that. You and I both looked at that. 22 Everybody on the board has looked at that. 23 I don't have it in front of me right now, 24 but primarily it was to move in Mountain View Elementary 25 and the park and some other things.</p>
<p style="text-align: right;">Page 51</p> <p>1 purposes. So right here in the red, is how the boundary 2 between the Anchorage/Mat-Su district in the 3 proclamation plan and the Anchorage district or Eagle 4 River district before, but I believe in our proclamation 5 plan that Eagle River districts were slightly 6 overpopulated. So there has been a few that have been 7 taken out and put into the Anchorage/Mat-Su district. 8 The railroad, up near Peters Creek and the 9 railroad there is a little piece that is within the 10 Eagle River district, and it's connected over to 11 Birchwood Loop. 12 MR. TORGERSON: When we checked that, it had 13 how many people in that? 14 MR. SANDBERG: Three. If we tried to move 15 that one way or the other for squaring it up, we 16 wouldn't accomplish much, just make another wart. 17 MR. SANDBERG: Yeah. 18 MR. TORGERSON: There was another area. You 19 will have to zoom in a little bit, just so we can talk 20 about it. 21 MR. TORGERSON: Turned out to be a highway 22 exchange where I was talking right in there. 23 MR. SANDBERG: Right, these couple of 24 pieces. There is a large bloc right there. If you 25 change out that one, the other side of the highway</p>	<p style="text-align: right;">Page 53</p> <p>1 MR. SANDBERG: That are located here in what 2 is District 13. 3 MR. TORGERSON: Their argument was that no 4 one lives on them, so it would just be nice to have them 5 within their district. Can we do that? 6 MR. SANDBERG: Unfortunately, it's military 7 land, for one thing, so the elections had told us not to 8 divide little pieces, take little pieces of military 9 land. 10 And the other problem with, for instance, 11 Mountain View Elementary is in a bloc that's part of the 12 larger military base, so it grabs eight people. You 13 would be grabbing eight people from inside the military 14 base to bring them outside, because just the shape of 15 the bloc is not conducive to just grabbing the 16 elementary school and the park. 17 MR. TORGERSON: I have a kind of 18 off-the-wall question, I guess, but do you have 19 interaction with the census people when you're -- I know 20 you work with the blocs all the time, but you may not be 21 able to do anything now, but can we ask them to in the 22 next go around -- would they pay any attention to you? 23 MR. SANDBERG: We can ask them. They won't 24 pay any attention to us. 25 MR. TORGERSON: Because they are part of the</p>

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<p style="text-align: right;">Page 54</p> <p>1 federal government?</p> <p>2 MR. SANDBERG: Pretty much, yeah.</p> <p>3 MR. TORGERSON: There is eight people in</p> <p>4 there.</p> <p>5 MR. SANDBERG: They are probably up on these</p> <p>6 streets on the Base.</p> <p>7 MR. TORGERSON: We did have a letter from</p> <p>8 Lieutenant Governor basically requesting us to back -- I</p> <p>9 think we might have had that in there once in one of our</p> <p>10 plans.</p> <p>11 MR. SANDBERG: We had a few pieces in and</p> <p>12 out.</p> <p>13 MR. TORGERSON: They requested us to back</p> <p>14 away from it for precinct purposes and whatever. So</p> <p>15 basically, that's a request that we can't fulfill?</p> <p>16 MR. SANDBERG: Unfortunately, yes.</p> <p>17 MR. WHITE: What are the rest of the</p> <p>18 deviations in Anchorage?</p> <p>19 MR. SANDBERG: It starts at about 13. In</p> <p>20 the Anchorage Bowl they are the same districts,</p> <p>21 boundaries as the proclamation plan, so they are all, I</p> <p>22 believe, within -- runs from about 13 to 26, and they</p> <p>23 are all within 1 percent either way.</p> <p>24 MR. WHITE: 22 is actually perfect?</p> <p>25 MR. TORGERSON: Isn't that something? One</p>	<p style="text-align: right;">Page 56</p> <p>1 MR. HOLM: Yes.</p> <p>2 MR. TORGERSON: John Torgerson is a yes. So</p> <p>3 by a five yea to zero nay, the board has adopted, in</p> <p>4 concept, into our conceptual plan the Anchorage</p> <p>5 districts.</p> <p>6 That now leaves us with Fairbanks districts.</p> <p>7 Eric, I just had one question that right where the</p> <p>8 number three is, can you zero in on that one a little</p> <p>9 bit? What we're calling the anvil at this point, we</p> <p>10 looked at this a little while ago. I was questioning</p> <p>11 whether or not that could be moved. I understand there</p> <p>12 is about 500 people, correct?</p> <p>13 MR. SANDBERG: Yeah, 500 or 600.</p> <p>14 MR. TORGERSON: And Jim, during break, I had</p> <p>15 asked you if you had -- I know you tried it, but just</p> <p>16 for the record, moving that around, so can you just tell</p> <p>17 us some of the areas or some of the things -- ways that</p> <p>18 you tried to move that around?</p> <p>19 MR. HOLM: Well, we have had some difficulty</p> <p>20 with the number four. The folks there wanted to be</p> <p>21 together, and so I didn't want to take population out of</p> <p>22 4 and put it into 5.</p> <p>23 So I really was trying to move to the west</p> <p>24 -- or to the east as much as possible. And when I got</p> <p>25 to -- well, where number two is, I wanted to keep the</p>
<p style="text-align: right;">Page 55</p> <p>1 perfect -- you got within one, or maybe it was you.</p> <p>2 Somebody got within one.</p> <p>3 MR. BRODIE: Lucky blocs.</p> <p>4 MR. HOLM: Lucky blocs is right.</p> <p>5 MR. TORGERSON: The Census Borough must have</p> <p>6 started with that one.</p> <p>7 Is there a motion to adopt the Anchorage</p> <p>8 districts? I don't know what the numbering is. 27</p> <p>9 through 12?</p> <p>10 MR. SANDBERG: 28 through 13.</p> <p>11 MS. McCONNOCHIE: I'll go ahead and make a</p> <p>12 motion to accept in concept the Anchorage Districts 28</p> <p>13 through 13 as currently numbered on this map.</p> <p>14 MR. HOLM: Second.</p> <p>15 MR. TORGERSON: It's been moved and seconded</p> <p>16 that we adopt the districts as presented. Is there</p> <p>17 discussion?</p> <p>18 Hearing none, we'll do a roll call vote.</p> <p>19 Bob Brodie?</p> <p>20 MR. BRODIE: Yes.</p> <p>21 MR. TORGERSON: Marie Greene?</p> <p>22 MS. GREENE: Yes.</p> <p>23 MR. TORGERSON: Peggy Ann McConnochie?</p> <p>24 MS. McCONNOCHIE: Yes.</p> <p>25 MR. TORGERSON: Jim Holm?</p>	<p style="text-align: right;">Page 57</p> <p>1 integrity of the city's outline there, and so I had -- I</p> <p>2 added as much as I could, but I was 500 people over, in</p> <p>3 order to take that anvil.</p> <p>4 So the only other way that I could see to do</p> <p>5 it easily was to just put it into 5. If I move it into</p> <p>6 3, then it skews everything up to the other way. I</p> <p>7 mean, I have to now take the people out of 3 and put</p> <p>8 them into 6 or someplace else. And then that, of</p> <p>9 course, goofs everything up again.</p> <p>10 The limits of these are very compact. The</p> <p>11 limits of the borders are very good here now. And I saw</p> <p>12 no reason to make that change. You notice we're across</p> <p>13 the river for parts of 5 anyway. We're on the north</p> <p>14 side of the Chena River or the Tanana River for a great</p> <p>15 portion, the northwest side, and now we're a little bit</p> <p>16 on the slightly northeast side.</p> <p>17 I think there is a cleanup that needs to be</p> <p>18 done down below 6 or below North Pole. I think we kind</p> <p>19 of addressed that earlier.</p> <p>20 MR. SANDBERG: This right here.</p> <p>21 MR. HOLM: I think that could be cleaned up</p> <p>22 to make it look a little bit nicer, but the population</p> <p>23 deviation is good now, that number of folks. And they</p> <p>24 are connected by the road system and everything else.</p> <p>25 And all of these are on the west side of the</p>

<p style="text-align: right;">Page 58</p> <p>1 borough and all inclusive in the borough lines. The 2 borough is only broken on number six, and that is 3 bounded by Steese Highway, I believe, going north. 4 If you could go north, Eric. No, bounded by 5 the Elliot Highway. I'm sorry. All the way up to the 6 borough. The deviations are pretty darn small, 7 .93 percent. 8 MR. TORGERSON: Logically, I think we talked 9 about this on record this morning, right below North 10 Pole would be a logical place to find population, but 11 that seemed to be totally overpopulated. 12 MR. HOLM: That's the whole city of North 13 Pole, really even though it's outside the bounds. The 14 red is the city of North Pole, but there is a lot of 15 population to the southeast and east of it, Lawrence 16 Road, all of those different areas there. 17 And since we took Moose Creek and Eielson to 18 get the population for 6, made sense to try and keep 19 Moose Creek Dam as the border, so it looks pretty 20 compact. 21 Now, we used the Chena River as the northern 22 border, northeastern border of 3. 23 MR. WHITE: Is the anvil all one big bloc or 24 are there little blocs? 25 MR. HOLM: There is two little blocs. You</p>	<p style="text-align: right;">Page 60</p> <p>1 MS. McCONNOCHIE: That's going to -- 2 MR. WHITE: Half a percentage. I know those 3 would be bumps, if you put those into 3, wouldn't that 4 keep those people basically with their neighbors? 5 MS. GREENE: Yeah. 6 MR. BRODIE: It makes 2 go under. 7 MR. WHITE: It would go up to about 1.2, 8 wouldn't it? 9 MS. McCONNOCHIE: Depends on where you put 10 them. 11 MR. TORGERSON: So are you talking about the 12 three squares up there? 13 MR. WHITE: Just the three little squares. 14 Just see what happens when you do that. 15 MR. HOLM: Put them into 3? 16 MR. WHITE: Might put that one into 2 even, 17 and that one into 3. 18 MR. SANDBERG: And the other one into 2? 19 MS. GREENE: Uh-huh. 20 MR. TORGERSON: When you click on the rest 21 of that bloc, what do you have? That's the 242? 22 MR. SANDBERG: Yes. The large one, 242 23 people. 24 MR. WHITE: We have no idea where in there 25 they live, because there is no roads in there, other</p>
<p style="text-align: right;">Page 59</p> <p>1 can see them in the point of the anvil, but I just did 2 that to make it look better. If you take those out, 3 then it looked really weird. 4 MR. WHITE: Are there people that live in 5 there or no? 6 MR. HOLM: Yeah. 7 MR. TORGERSON: 600. 8 MR. WHITE: In the little tiny ones? 9 MR. HOLM: No. 10 MR. SANDBERG: This one, there is 57. 11 MR. HOLM: There is 100 people in those two. 12 MR. WHITE: So basically most of the people 13 in the anvil live in those little -- 14 MR. HOLM: Yep, and then there is some along 15 the railroad. 16 MR. WHITE: So if you put those -- those are 17 separate blocs though, aren't they, outlines? 18 MR. SANDBERG: Yeah, the green outlines. 19 MR. WHITE: If you put those little ones in 20 there -- what about just the ones at the top? And the 21 one on the other one up there? 22 MR. HOLM: It's that whole anvil that jumps 23 out at you. 24 MR. SANDBERG: There is 50, and then there 25 is --</p>	<p style="text-align: right;">Page 61</p> <p>1 than down in that area. 2 MR. SANDBERG: They probably live on all of 3 these little roads. 4 MS. McCONNOCHIE: That's why you're trying 5 not to capture them, because their neighbor may be 6 across the street. 7 MR. HOLM: That's kind of what I looked at. 8 MR. WHITE: When you zoom out, it looks like 9 those little blocs are the only thing that's there. So 10 I don't see the difference in deviation. It ends up 11 being a little under to a little over. 12 MR. TORGERSON: Now you're splitting Bradway 13 Road. You have some across in one district and some on 14 the other. At least you have a clean split, so I would 15 undo that little district you put in 2. 16 MR. HOLM: The other one is Poppy and 17 Marigold. 18 MR. TORGERSON: What's your dividing road 19 there? Marigold. You said that. Okay. 20 MR. SANDBERG: So undo this one too? 21 MS. GREENE: Yeah. 22 MR. TORGERSON: That's what I think. 23 MR. HOLM: It makes it look nicer. 24 MR. TORGERSON: It is kind of the anvil 25 piece, but I don't know what else to do about it, unless</p>



<p style="text-align: right;">Page 62</p> <p>1 you were trying to do, take that population and just 2 chase it around Fairbanks or move it into -- 3 MR. BRODIE: You can do it, but like we 4 said, you just have to rotate everything. 5 goes up to 5 4, and 4 goes over into 3, so it's not impossible. 6 MR. TORGERSON: I wouldn't think it's 7 impossible, but with the perimeters that I hear Mr. Holm 8 saying not dividing wherever Ester/Goldstream piece was 9 and having some anomalies up there, this was the better 10 choice. 11 MR. HOLM: I think so. 12 MR. WHITE: In the end, Mr. Chairman, the 13 only issue you're dealing here with is compactness. As 14 a matter of law, it's all within the borough, so they 15 are all socioeconomically integrated. 16 By putting that one little piece in here you 17 change the deviation less than a half a percent. I 18 don't think that's constitutionally significant, but if 19 you try to move the population around, if you look at 20 the various different examples of maps we got from other 21 people and some of board drafts, you have some relative 22 changing of the compactness of every district. 23 I think that you're going to have little 24 problems like this no matter what, so if you just turned 25 it, you wouldn't have that anvil, but you would have</p>	<p style="text-align: right;">Page 64</p> <p>1 have been adopted. 2 Go out to the entire map now. We didn't 3 leave anything out, did we? I think we got 1 through 4 40. 5 MR. SANDBERG: You had gotten 6 too. 6 MR. TORGERSON: We already adopted 6. We 7 adopted Mat-Su. Let's bring us to Mat-Su. This is 7 8 through 12, District 7 through 12. 9 Again, the Mat-Su district is primarily what 10 the mayor gave us, but is it also a mirror of Calista 11 and ER? 12 MR. SANDBERG: Yeah, it's a mirror of ER, 13 option two revised, Calista option two. So, yeah, there 14 is a change over in Dry Creek, but otherwise, it looks 15 the same. 16 MR. TORGERSON: What is Dry Creek? What's 17 that all about? Oh, that's up -- they moved it out and 18 move it into 6, which is probably -- 19 MR. SANDBERG: Or moved it into 7. We have 20 it in 6. 21 MS. McCONNOCHIE: They separated. 22 MR. BRODIE: Mr. Chairman, I move to adopt, 23 in concept, Districts 7 through 12. 24 MS. McCONNOCHIE: Second. 25 MR. TORGERSON: Moved and seconded.</p>
<p style="text-align: right;">Page 63</p> <p>1 somewhere elsewhere where you could debate whether or 2 not it should go somewhere in or out. 3 So I think that among reasonable choices, it 4 is within the board's discretion to make that decision. 5 And I think you have taken a hard look at it and your 6 reasonable choice is that this is the method that you 7 prefer. 8 MR. TORGERSON: Is there a motion to adopt 9 conceptually Fairbanks Districts 1 through 5? 10 MS. McCONNOCHIE: I'll make a motion to 11 adopt in concept Fairbanks Districts 1 through 5. 12 MS. GREENE: I'll second the motion. 13 MR. TORGERSON: Thank you. Further 14 discussion? We'll do a roll call vote on adopting 15 Districts 1 through 5. 16 Jim Holm? 17 MR. HOLM: Yes. 18 MR. TORGERSON: Marie Greene? 19 MS. GREENE: Yes. 20 MR. TORGERSON: Bob Brodie? 21 MR. BRODIE: Yes. 22 MR. TORGERSON: Peggy Ann McConnochie? 23 MS. McCONNOCHIE: Yes. 24 MR. TORGERSON: John Torgerson is a yes. So 25 by a five yea to zero nay, the Fairbanks 1 through 5</p>	<p style="text-align: right;">Page 65</p> <p>1 Discussion? 2 MR. BRODIE: It puts one whole district 3 encompassing one, the city of Wasilla, and the second 4 one, the city of Palmer? 5 MR. SANDBERG: Yes. 6 MR. TORGERSON: And four districts are 7 totally within the Mat-Su, as we discussed earlier, and 8 we run the excess population from Anchorage into the 9 lower Mat-Su, and we take some out to make the 10 Richardson Highway district. 11 MR. BRODIE: As Eric pointed out, it gives 12 the city of Houston entirely within its district. We 13 don't split it. 14 MR. HOLM: Mr. Chairman, Dry Creek, I wanted 15 to look back at this on Dry Creek. Is there a reason 16 that Dry Creek is not included in 7 and is in 6? Is 17 there -- 18 MS. McCONNOCHIE: TCC villages, isn't it? 19 MR. HOLM: Is that a village, do we know? 20 MR. SANDBERG: It's not on the map. 21 MS. McCONNOCHIE: Is Dot Lake on there? 22 MR. SANDBERG: Dot Lake is. I followed the 23 Mat-Su Borough's version of District 7, which kept Dry 24 Creek out. 25 MR. HOLM: I just wondered, because I</p>

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<p style="text-align: right;">Page 66</p> <p>1 noticed the Calista one had Dry Creek included in 7, and 2 I didn't know for what reason. Is that just a 3 deviation? 4 MR. SANDBERG: Probably. 5 MR. TORGERSON: Take a look at these 6 deviations, Eric. So 7 is -- so we're under .50 on all 7 of the districts within the Mat-Su. Further discussion 8 on the motion? Roll call vote. 9 Peggy Ann McConnochie? 10 MS. McCONNOCHIE: Yes. 11 MR. TORGERSON: Bob Brodie? 12 MR. BRODIE: Yes. 13 MR. TORGERSON: Marie Greene? 14 MS. GREENE: Yes. 15 MR. TORGERSON: Jim Holm? 16 MR. HOLM: Yes. 17 MR. TORGERSON: And John Torgerson votes 18 yes. So by a vote of five yea to zero nay, the board has 19 adopted conceptually or into our conceptual map Mat-Su 20 Districts 7 through 12. 21 Now, is that it? 22 MR. SANDBERG: I believe so. 23 MR. TORGERSON: We're going to take probably 24 about a five-minute break. I have tasked Peggy Ann 25 McConnochie with -- some of these numberings have</p>	<p style="text-align: right;">Page 68</p> <p>1 was a senior housing area that was moved from one or the 2 other, and it was between the maps, and just it was too 3 high a deviation and we were concerned about having a 4 1.89. 5 MR. SANDBERG: During the break District 28 6 became District 13 and District -- 7 MR. TORGERSON: Wait a minute. We need to 8 vote on the motion. 9 Is there anybody opposed to rescinding our 10 action? Hearing none, we have rescinded our action in 11 adopted the Anchorage districts. 12 MR. SANDBERG: Basically, there were -- the 13 Eagle River District 28 was 1.8 too low, and the 14 Elmendorf/northeast Anchorage was about 1 percent too 15 high. So what we did was we brought the Eagle River 16 district down into northeast Anchorage and grabbed 17 Anchorage senior center, just kind of communities set 18 apart from the rest of the neighborhood. 19 And that brought your deviation on the Eagle 20 River district down to negative .43, and on the 21 Elmendorf/northeast Anchorage district to negative .47. 22 And your total district -- your total deviation within 23 Anchorage had to do about 1.5 percent, with none of them 24 above 1 percent either way. 25 MR. TORGERSON: We had one in there that was</p>
<p style="text-align: right;">Page 67</p> <p>1 changed a little bit so we want to look at senate 2 pairings and maybe get a truncation report. 3 So we'll probably come back in with the 4 senate pairings and then take another break for 5 truncation. Maybe we can get Eric working on it in 6 between time. 7 Let's try -- how long are you going to need? 8 MS. McCONNOCHIE: Ten minutes. 9 MR. TORGERSON: It's now 12:25. We will 10 come back in promptly at 12:35. For those on 11 teleconference, I will mute the phone, but we will keep 12 you hooked up. We're in recess. 13 (There was a break.) 14 MR. TORGERSON: We'll go back on record. 15 The time is 1:00. The first action that we'll bring 16 back up District 28 in Anchorage. 17 I need a motion to rescind our action in 18 adopting the Anchorage districts. 19 MS. McCONNOCHIE: I move to rescind. 20 MR. TORGERSON: For the purposes of fixing 21 District 28. 22 MS. GREENE: I'll second the motion. 23 MR. TORGERSON: As soon as that comes up, 24 we'll show you. We had a deviation in District 28 of 25 1.89, and in talking with Calista and ER, it apparently</p>	<p style="text-align: right;">Page 69</p> <p>1 right at 99 or something. Find that one. I want to 2 understand why that -- what happened there. 3 MR. SANDBERG: There is one at .96. 4 MR. TORGERSON: Which district? That's 20. 5 Was that what we had before? 6 MR. SANDBERG: Yes. 7 MR. TORGERSON: That was the proclamation 8 plan was that high also? 9 MR. SANDBERG: Yes. 10 MR. TORGERSON: I understand that that one 11 -- that piece of the senior citizens in 28 just got 12 overlooked, because everyone has been working on below 1 13 deviations, and only the board, at our option, has been 14 adopting higher ones. 15 That brings back the Anchorage plan before 16 you. Is there a motion to adopt Anchorage as amended or 17 corrected? 18 MS. McCONNOCHIE: I move that we adopt 19 Anchorage as corrected in concept. 20 MR. HOLM: Second. 21 MR. TORGERSON: Is there discussion? Roll 22 call vote. Peggy Ann McConnochie? 23 MS. McCONNOCHIE: Yes. 24 MR. TORGERSON: Bob Brodie? 25 MR. BRODIE: Yes.</p>

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<p style="text-align: right;">Page 70</p> <p>1 MR. TORGERSON: Marie Greene?</p> <p>2 MS. GREENE: Yes.</p> <p>3 MR. TORGERSON: Jim Holm.</p> <p>4 MR. HOLM: Yes.</p> <p>5 MR. TORGERSON: John Torgerson is a yes. So</p> <p>6 by a vote of five yea to zero nay, the board has adopted</p> <p>7 the amended Anchorage version or fixed Anchorage version</p> <p>8 or something, and now we're back to the original plan.</p> <p>9 So let's see how far we get on explaining</p> <p>10 senate pairings to us.</p> <p>11 MS. McCONNOCHIE: Would you like me to</p> <p>12 continue?</p> <p>13 MR. TORGERSON: I would like you to start.</p> <p>14 MS. McCONNOCHIE: I apologize that it took</p> <p>15 so long, but the map that I looked at last night when I</p> <p>16 was doing this was different than the map that Eric had</p> <p>17 up, so all of a sudden it didn't make sense.</p> <p>18 My concept was, and I'm probably the least</p> <p>19 political person in here, I'm the real estate person, so</p> <p>20 first of all, I started with the real estate on the</p> <p>21 west. And I wanted 40 to stay 40, so it was real easy</p> <p>22 to go 40 to 38 and renumber them there.</p> <p>23 Then the next most important place was</p> <p>24 starting where one was above, so I went into Fairbanks.</p> <p>25 And my goal, frankly, was just to start in Fairbanks and</p>	<p style="text-align: right;">Page 72</p> <p>1 16. And then moving around 17, 18, 19 and 20, 21, 22,</p> <p>2 23, 24, 25, 26. And then I wanted Hillside connected</p> <p>3 with the other part of Hillside, so they are not</p> <p>4 separated.</p> <p>5 And then from there, it was pretty much roll</p> <p>6 straight through, keeping all the numbers the way that</p> <p>7 it continues on down into the Kenai/Soldotna Boroughs.</p> <p>8 Keep going. And then we have got now into Southeast,</p> <p>9 and the Southeast is -- we have got the districts we</p> <p>10 have got. It's just a matter of organizing the numbers</p> <p>11 there so that they all connect.</p> <p>12 I apologize for the time. I'm not sure this</p> <p>13 is the way -- I think this is the way I had them set up</p> <p>14 previously, but if you guys now can go through and</p> <p>15 ground truth it for me, that would be great. I want to</p> <p>16 make sure everything is contiguous. I want to make sure</p> <p>17 that I did the right circles and I connected the right</p> <p>18 neighborhoods.</p> <p>19 MR. TORGERSON: So now we're pairing Kodiak</p> <p>20 with the lower Kenai, correct?</p> <p>21 MS. McCONNOCHIE: Is that okay, Bob?</p> <p>22 MR. BRODIE: It was that way last time.</p> <p>23 MR. TORGERSON: 32 and 31.</p> <p>24 MS. McCONNOCHIE: I tried not to make</p> <p>25 changes if I could.</p>
<p style="text-align: right;">Page 71</p> <p>1 start doing circles out. So if you can hone in on</p> <p>2 Fairbanks, the first most important thing is to have the</p> <p>3 first two districts wholly within the Fairbanks area, so</p> <p>4 obviously 1 and 2 are there.</p> <p>5 Then the next thing I wanted to make sure is</p> <p>6 that the people who were in Ester and Goldstream were</p> <p>7 not connected with the rural districts, but connected</p> <p>8 with other parts of Fairbanks, and that's why I put 4</p> <p>9 and 3 together.</p> <p>10 Then after that, it's just a series of</p> <p>11 circles out. The next district is 5, so 5 is going to</p> <p>12 connect in with 6. And then moving on down into Mat-Su,</p> <p>13 6 connects with 7.</p> <p>14 MR. TORGERSON: 7 with 8.</p> <p>15 MS. McCONNOCHIE: 7 with 8. All right.</p> <p>16 There is my 9 now is going to connect the Mat-Su all</p> <p>17 together, so 9 connects with 10.</p> <p>18 11 connects with 12. I'm going a little bit</p> <p>19 too fast. And then we connect in 13. And then now I</p> <p>20 was concerned about real estate in Anchorage, and we had</p> <p>21 heard testimony before that the Muldoon people wanted to</p> <p>22 be together. We heard testimony that people who were in</p> <p>23 Hillside didn't necessarily like where they were.</p> <p>24 My goals were, as I did the circle around,</p> <p>25 to connect the Muldoon areas together, so we have 15 and</p>	<p style="text-align: right;">Page 73</p> <p>1 MR. TORGERSON: We are no longer connecting</p> <p>2 South Anchorage with Kenai. That would switch that</p> <p>3 South Anchorage district to pair somewhere in Anchorage,</p> <p>4 but now we have the upper Kenai, and Kenai/Soldotna I</p> <p>5 guess is a better way or a way -- rural Alaska paired</p> <p>6 primarily the same, 37.</p> <p>7 MS. McCONNOCHIE: Because I tried to make</p> <p>8 sure that the coastal communities were all paired</p> <p>9 together, same way they were this last time, so 40 to</p> <p>10 39, 38, 37, so we could keep those all together.</p> <p>11 MR. TORGERSON: Questions on --</p> <p>12 MR. BRODIE: Could we look at Anchorage?</p> <p>13 Inasmuch as we didn't change any of the districts, I</p> <p>14 guess I would like to know how many of these rearranged</p> <p>15 the senate pairings that are really existing from</p> <p>16 existing districts, and if that's necessary.</p> <p>17 MS. McCONNOCHIE: I don't know. The only</p> <p>18 thing I thought of was we had testimony about Muldoon</p> <p>19 people wanted to be with Muldoon people, and Hillside</p> <p>20 people wanted to be with Hillside people. So that's --</p> <p>21 Muldoon is 16 and 17. And then 27, 28 is Hillside, so</p> <p>22 that's the only things that I tried to make sure</p> <p>23 happened.</p> <p>24 Other than that, I tried to keep them pretty</p> <p>25 much the same, just going in a circle.</p>

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<p style="text-align: right;">Page 74</p> <p>1 MR. BRODIE: 15 and 16? 2 MS. GREENE: Not 16, 17. 3 MS. McCONNOCHIE: 15 and 16 are together. 4 MR. BRODIE: So how many of those others 5 have disrupted what we have currently? 6 MS. McCONNOCHIE: I don't know. Can we take 7 a look at that, Eric? 8 MR. TORGERSON: Something was going to 9 happen because South Anchorage district is not pairing 10 with Kenai anymore. 11 MR. SANDBERG: We have one less district in 12 western Alaska. 13 MR. BRODIE: We could change two and then 14 the other -- if we change two, then six or seven of them 15 stay the same. 16 MR. SANDBERG: The black numbers are in the 17 amended proclamation. 18 MR. BRODIE: So 19 and 20, 24 and 25 stay 19 the same. 20 MR. SANDBERG: Yes. 21 MR. BRODIE: And 20 and 21 stay the same? 22 15 and 16 -- 21, 22. So pretty much scrambles them all, 23 except for those two. Is there a way to try to keep it 24 consistent? 25 MS. GREENE: So we could have 18 and 19</p>	<p style="text-align: right;">Page 76</p> <p>1 MR. TORGERSON: Eight and a half by elevens. 2 MR. SANDBERG: The old numbers too? 3 MR. TORGERSON: Yeah. 4 MS. McCONNOCHIE: Then just a reminder of 5 which one is which. 6 MR. TORGERSON: Then we can take a look at 7 what Bob is talking about. 8 MR. BRODIE: Less disruption to the 9 populace. 10 MR. TORGERSON: At this time, we'll let the 11 record show that Mr. Holm has departed, so now we have 12 four board members present, or he is getting ready to, 13 if he has not walked out already. 14 I think we might as well take a recess and 15 everybody look at this and work on it. So the time is 16 now 1:14. Try to be back in here by 1:30. If we need a 17 little longer, we'll take it, but we'll work toward 18 that. 19 I will stay on teleconference for those that 20 are teleconference so we won't have to rehook. Thank 21 you. 22 (There was a break.) 23 MR. TORGERSON: Call the meeting back to 24 order. The time is 1:32. We have four board members 25 present. As we stated earlier, Mr. Holm had to leave</p>
<p style="text-align: right;">Page 75</p> <p>1 together. 2 MS. McCONNOCHIE: The only thing I tried to 3 do is make sure compatible neighborhoods were together 4 with the two Muldoon neighborhoods and the two Hillside 5 neighborhoods. 6 MR. BRODIE: If you try to keep it as 7 consistently as it currently is then we don't have -- 8 those truncation issues take care of themselves. 9 If we try to scramble it, then we're going 10 to have a whole separate truncation situation. 11 MS. McCONNOCHIE: As I said, I'm not the 12 political one. I just worry about neighborhoods. 13 MS. GREENE: Mr. Chairman, I appreciate 14 Mr. Brodie's comments regarding truncation. 15 MR. TORGERSON: Eric, can you print these 16 off? 17 MR. SANDBERG: The map? 18 MR. TORGERSON: I can't tell anything from 19 this. I don't want to sit here and play dominos. I 20 would like to look at it. If any member wants to 21 rearrange, then all motions are accepted. 22 MR. SANDBERG: Okay. 23 MR. TORGERSON: Just the Anchorage. 24 MR. SANDBERG: Just a quick printoff? Do 25 you want the --</p>	<p style="text-align: right;">Page 77</p> <p>1 for Fairbanks. 2 So during the break -- or we took a break 3 for the renumbering of the Anchorage districts, with the 4 goal of keeping truncation in mind and the goal of 5 keeping the districts as similar as possible to the 6 proclamation districts. 7 And so some had changed, but most notably 8 had to because we no longer pair South Anchorage with 9 Kenai. So that made a ripple effect through Anchorage, 10 and Mr. Brodie, you -- well, somebody explain where 11 we're at and what we did here, so we'll take a look at 12 it. 13 MR. BRODIE: I don't know that -- I can't 14 explain the neighborhoods, but my goal was to try to 15 maintain the current senate pairings with least 16 disruption to the populace as possible, because we would 17 have changed 50 percent of virtually every senator's 18 district in Anchorage, which would have been fun to 19 watch them all scramble, but for the purposes of the 20 people, I think we need to keep them as consistent with 21 their neighborhoods as possible. 22 As the chairman said, when we changed south 23 Anchorage/north Kenai and south Mat-Su with north 24 Anchorage, that effectively changed four districts. So 25 we tried to maintain the downtown as close as possible.</p>



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<p style="text-align: right;">Page 78</p> <p>1 So we maintained the former 13 and 14, which was 2 Elmendorf, and I don't know how you describe it. 13 and 3 14 stayed the same. The downtown areas -- 4 MR. TORGERSON: Where is 14, Eric? Never 5 mind. It's the biggest one on there. 6 MR. BRODIE: 13 and 14 stayed the same with 7 the old numbers. 17 and 18, which is the downtown and I 8 guess out there toward Mountain View toward the airport 9 there. In the midtown area, I suppose we maintained 15 10 and 16. In west Anchorage out there by International 11 Airport, we maintained 19 and 20. 12 Going a little east along the railroad, we 13 maintained 21 and 22. And then we maintained 23 and 24. 14 And then because 27 is no longer hooked to north Kenai, 15 we had to find a contiguous pairing, so we did 27, which 16 is South Anchorage with 25, which is -- what's the 17 description of that area? 18 MR. SANDBERG: Muldoon. 19 MR. BRODIE: What's the little -- 20 MR. SANDBERG: Stuckagain Heights. 21 MR. BRODIE: I remember our friend Bill Noll 22 talking about Stuckagain Heights. 23 MR. TORGERSON: Oh, yeah. God rest his 24 soul. 25 So fundamentally, four districts change, and</p>	<p style="text-align: right;">Page 80</p> <p>1 MS. McCONNOCHIE: Everything else is the 2 same. 3 MR. TORGERSON: Is that pretty much right? 4 The chair would entertain a motion to adopt the senate 5 pairings as proposed. 6 MR. BRODIE: Move to adopt. 7 MS. McCONNOCHIE: Second. 8 MR. TORGERSON: Any discussion on the 9 motion, please? Anybody wish to talk about anything 10 else? 11 MS. GREENE: First of all, thank you. So 12 it's clear what we have, what we paired up with on 13 record? 14 MR. WHITE: I think you should do a map with 15 the actual senate pairing numbers on there to look at. 16 MR. TORGERSON: We could certainly print off 17 a larger map, if you would like to. Let's do that. Can 18 you do that without too big -- in two minutes? 19 MR. SANDBERG: Not quite. 20 MR. BRODIE: The clock is running. 21 MR. TORGERSON: How long, Eric? We might 22 have people on teleconference. 23 MR. SANDBERG: Can you give me about a half 24 hour? 25 MS. McCONNOCHIE: To print out a map,</p>
<p style="text-align: right;">Page 79</p> <p>1 the other 12 remain the same pairings? 2 MR. BRODIE: Yes. We maintained 12 3 districts with their senator. 4 MR. WHITE: So six senate districts remain 5 the same, four change? 6 MR. TORGERSON: I was talking house 7 districts, yeah. 8 MR. WHITE: And these pairings didn't affect 9 any of the other pairings that Peggy Ann talked about? 10 MS. McCONNOCHIE: No. And the only thing -- 11 I agree that's what should have been there. My only 12 thing was trying to connect Muldoon to its other part of 13 Muldoon and trying to get Hillside connected to the 14 other part of the Hillside. 15 MR. TORGERSON: I do appreciate the work on 16 that, but I do like not having to truncate everybody 17 running, which we might have had to do. I don't know. 18 We didn't look into that. 19 Eric, well, let's see. We didn't do 20 anything to change the pairings south from what Peggy 21 Ann proposed. Does anybody wish to have these printed 22 off so you can look at them before we vote on adopting 23 them or are we okay with -- seemed like there was no 24 discussion on, or argument or contentious points on 25 anything, but the way Anchorage was done.</p>	<p style="text-align: right;">Page 81</p> <p>1 Mr. Chairman? 2 MR. SANDBERG: A map like that? 3 MS. GREENE: That's what I would like to 4 see, just so it's real clear. 5 MR. TORGERSON: We have a request to print a 6 map off. That's fine. 7 MS. McCONNOCHIE: With the senate pairings. 8 MR. TORGERSON: With everything that we have 9 talked about and adopted today, so if you would label 10 that map "conceptually adopted map" and then the date on 11 it so that we don't get confused in case we do another 12 one. 13 I think at the same time, Eric, we'll do it 14 all on one break, if you would work on the truncation 15 issues and let us have the truncation report, so we 16 don't have to come back and then go do it again. 17 I hear that we're pretty close on the senate 18 pairings, and I do agree that it would be nice to look 19 at them. If we can do the truncation report at the same 20 time, it's the only two things we have to really get 21 done to finish the map conceptually is, of course, the 22 senate pairings and who we are going to truncate. 23 MR. SANDBERG: I'll do it as fast as I can. 24 MR. TORGERSON: We'll try for a recess until 25 2:30. That will give you a little less than an hour,</p>

<p style="text-align: right;">Page 82</p> <p>1 and if members would like to go get something to eat. 2 At this time, when we recess, I will disconnect from 3 teleconference and we will call back in at 2:30. We are 4 in recess until 2:30. 5 (There was a break.) 6 MR. TORGERSON: Let's go on record here. 7 We'll call the meeting back to order. The time is 2:38. 8 We have four board members present and we're represented 9 by counsel. 10 During the break, we did -- well, we printed 11 off the board conceptual plan called 7/7, just because 12 that's the date. It shows the senate pairings, and the 13 individual members have had a chance to look at that. 14 In my estimation, it represents what we were 15 talking about when we finished the last break, or before 16 the last break. 17 We were also handed out the truncation 18 report, we call it, on the districts that have changed 19 and the percentage that they are changed. So we were 20 all kind of struggling understanding this, so Eric will 21 walk us through that. 22 MR. SANDBERG: You should have a sheet 23 called "board concept senate terms" on the top, and on 24 the first left-hand column is your senate seats in your 25 new concept plan. And the third column, or the second</p>	<p style="text-align: right;">Page 84</p> <p>1 think that Senate District Q, which was the old P, is 2 92.7 percent the same, but that is the district that did 3 not run last time, so that senator down there, whoever 4 represents that Juneau seat, I think that's what it was, 5 would have already served four years, so that person 6 should be up for election this time. 7 Otherwise, he serves longer than is 8 constitutionally allowable. And then if you looked at 9 -- that leaves you nine districts, and then there is a 10 77 percent one, which everything else is well above 90. 11 The 77 percent one, you look at and you go, that's right 12 in that kind of gray area. Do you require it or not? 13 That person ran for a four-year seat last 14 time, but the idea of how you map out two- and four-year 15 seats is a different idea than picking ones who have to 16 run for election this time, but if you just took that B, 17 Senate District B, 77 percent, and then did all of the 18 rest that needed to be truncated, you would have ten and 19 ten. 20 You could then just simply make two and four 21 based upon that, that ten would have to run this time, 22 run for four-year seats, and don't have to run -- 23 MR. TORGERSON: I like simple, but you're 24 making it sound too simple to me. I'm going back to 25 Eric's where you have length of term in 12, you got two,</p>
<p style="text-align: right;">Page 83</p> <p>1 column was, it's a bit switched. The third column was 2 the largest percentage, the largest percentage of a 3 senate seat that new seat comes from. 4 So, for instance, A, your new Senate 5 District A encompasses 97.6 percent of old Senate 6 District B. And the assignment of term length is what 7 you assigned those old districts. 8 So I tried -- it's a bit different from 9 usual. I tried to make it so you could see how the -- 10 how it changed. 11 MS. McCONNOCHIE: Mr. Chairman, if I could 12 ask. So what's under the assignment of term length in 13 2012 goes with the proclamation senate district in that 14 third column? 15 MR. SANDBERG: Yes. 16 MS. McCONNOCHIE: So I don't read it from 17 the first column, I read it from the two middle columns 18 are the ones? 19 MR. SANDBERG: Yeah. 20 MS. McCONNOCHIE: Thank you. That makes 21 sense. 22 MR. WHITE: Mr. Chairman, looks to me like 23 there is eight senate districts that are clearly ones 24 that need to be truncated. They should run this time. 25 They are all well down less than about 15 percent. I</p>	<p style="text-align: right;">Page 85</p> <p>1 four, four for A, B and C, but we staggered four, two, 2 four, two. How did we end up with -- 3 MR. WHITE: Some of them got switched, 4 remember? 5 MS. McCONNOCHIE: Because you read it from 6 the senate proclamation district in the next column. If 7 you follow A is four, B is two, C is four, D is two. 8 See? That's what I had to get straight in my head, so 9 it is. It's just that the proclamation district doesn't 10 go A, B, C, D, et cetera, because the concept plan 11 senate district does A, B, C, D, so the two/four is 12 going to be out of whack, but it is dependent upon the 13 next column. 14 MR. TORGERSON: So Q, what I hear you 15 saying, Mr. White, is a four-year? 16 MR. WHITE: I believe it has to be. 17 MR. TORGERSON: We don't have the authority 18 to do that would be a two. 19 MR. WHITE: I don't think that we could 20 extend. If that was -- if that made a four-year term, 21 or if he doesn't run -- he has to run this time, even 22 though it's only 92.7 percent, that's the same. He 23 hasn't run since 2010. 24 MR. TORGERSON: Could we say that would be a 25 two-year, or is that automatically a four-year or</p>

<p style="text-align: right;">Page 86</p> <p>1 discretion of the board?</p> <p>2 MR. WHITE: That's where the board has the</p> <p>3 discretion to look at. The people in C, D, F, G, N, O,</p> <p>4 P and S, I suggest to you need to, whatever their terms</p> <p>5 are -- if they were two-year terms to begin with, they</p> <p>6 don't need to be truncated, but they need to run in</p> <p>7 2014.</p> <p>8 So, for example, P was a two-year term</p> <p>9 anyway, but he didn't run. His two-year term is now up</p> <p>10 in 2014, so he needs to run in 2014, but whether he is</p> <p>11 assigned a two- or a four-year is a different question,</p> <p>12 if you will.</p> <p>13 You have C and D. C is a four-year term,</p> <p>14 which means he shouldn't have to run until 2016, but it</p> <p>15 needs to be truncated; therefore, he needs to run in</p> <p>16 2014.</p> <p>17 MS. McCONNOCHIE: We can't do, what would be</p> <p>18 the simplest thing, if they are down for a two, we put</p> <p>19 them in for a four? If they are down for a four, we put</p> <p>20 them in for a two?</p> <p>21 MR. WHITE: No, because it looks like there</p> <p>22 are some four years that need to be truncated.</p> <p>23 MR. TORGERSON: C and A, right.</p> <p>24 MR. WHITE: A is the one -- I don't know.</p> <p>25 77 percent, does that need to be truncated?</p>	<p style="text-align: right;">Page 88</p> <p>1 because it's a four-year term and it's only 51 percent</p> <p>2 the same. Senate District N is only 50 percent the</p> <p>3 same, but it was only a two-year term, so technically</p> <p>4 it's not a truncation.</p> <p>5 Senate District G would have to be</p> <p>6 truncated, because it's not a four-year term and it's</p> <p>7 only 50 percent the same.</p> <p>8 MR. BRODIE: Mr. Chairman, in our haste, on</p> <p>9 the third column "proclamation senate district," down in</p> <p>10 the concept plan, N and O, we got a duplicate N there.</p> <p>11 There is no R.</p> <p>12 MR. SANDBERG: Both N and O got majority of</p> <p>13 the population from the old Senate District N.</p> <p>14 MR. BRODIE: But there is no proclamation</p> <p>15 District R.</p> <p>16 MR. SANDBERG: In proclamation District R</p> <p>17 most of it went to the new Senate District P, but it was</p> <p>18 basically -- you see on your cross tab, but both new</p> <p>19 concept N and concept O get the majority of their</p> <p>20 population from old proclamation N.</p> <p>21 MR. BRODIE: Okay.</p> <p>22 MR. TORGERSON: So Mr. White, what I was</p> <p>23 saying for those on telephone conference, we were kind</p> <p>24 of skipping.</p> <p>25 MR. WHITE: I'll start from the top. These</p>
<p style="text-align: right;">Page 87</p> <p>1 MS. McCONNOCHIE: Which A are you talking</p> <p>2 about, concept plan or proclamation plan?</p> <p>3 MR. WHITE: I'm sorry. I'm going to use the</p> <p>4 numbers from the concept plan, so Senate District B is</p> <p>5 77 percent the same as it was last time. It had a</p> <p>6 different letter, but it's 77 percent the same.</p> <p>7 If you have 77 percent of a district, do you</p> <p>8 have to run again? I would suggest that is in the area</p> <p>9 where it's within the board's discretion to make a</p> <p>10 determination how high a percentage.</p> <p>11 The other ones are all clearly below</p> <p>12 54 percent or 55 percent. Under those, we have almost</p> <p>13 that many people, those people should run. So Senate</p> <p>14 District S should be truncated.</p> <p>15 MR. TORGERSON: Wait a minute.</p> <p>16 MR. WHITE: S, because it's a four-year term</p> <p>17 and it's only 54 percent the same.</p> <p>18 MR. TORGERSON: And then so we truncate</p> <p>19 that.</p> <p>20 MR. WHITE: Senate District R doesn't need</p> <p>21 to be, because it's pretty much the same. Senate</p> <p>22 District Q needs to run this time, but it's on a</p> <p>23 two-year term anyway, so you're not actually truncating</p> <p>24 him. He's just up for election as a two-year.</p> <p>25 Senate District P needs to be truncated,</p>	<p style="text-align: right;">Page 89</p> <p>1 are the ones for sure that I believe need to be</p> <p>2 truncated.</p> <p>3 Senate District C, which is on a four-year</p> <p>4 term and is only 46 percent, and change, the same.</p> <p>5 Senate District G, which is on a four-year</p> <p>6 term and is just about 50 percent the same.</p> <p>7 Senate District P, which is a four-year term</p> <p>8 and only 51 to 52 percent the same.</p> <p>9 Senate District S, which is on a four-year</p> <p>10 term and is only 54 percent the same.</p> <p>11 So those districts are the only ones that I</p> <p>12 see that have to be truncated.</p> <p>13 MR. TORGERSON: We're assuming that 77, we</p> <p>14 wouldn't truncate the 77?</p> <p>15 MR. WHITE: I haven't gotten back to that.</p> <p>16 In terms of running in 2010 that need to be up for this</p> <p>17 time, we know, starting from the top again, that A is</p> <p>18 going to be running because it's a two-year term this</p> <p>19 time, so you don't need to change anything on that.</p> <p>20 D is a two-year term, which means it should</p> <p>21 be running again this time, and it should anyway,</p> <p>22 because if it was four, it would need to be truncated.</p> <p>23 Senate District F is another one that needs</p> <p>24 to run, because it's only two-year.</p> <p>25 Senate District N needs to run this time.</p>

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<p style="text-align: right;">Page 90</p> <p>1 MR. BRODIE: J needs to run.</p> <p>2 MR. WHITE: J is 100 percent the same, but</p> <p>3 it's a two-year term so it should run this time, yeah.</p> <p>4 MS. McCONNOCHIE: And so does K.</p> <p>5 MR. BRODIE: N.</p> <p>6 MR. WHITE: You have N. It's on a two-year</p> <p>7 term and it's different, so that should stay a two-year</p> <p>8 term.</p> <p>9 MR. BRODIE: Let's go down who has to run.</p> <p>10 So O has -- M and O are scheduled to run and they have</p> <p>11 50 percent, so -- or N and O. Q is scheduled to run.</p> <p>12 MR. WHITE: And it needs to anyway.</p> <p>13 MR. BRODIE: And T.</p> <p>14 MR. WHITE: So if you're doing truncation</p> <p>15 and then two-year terms, you come up with, there are 12</p> <p>16 districts that would be up for running with truncation.</p> <p>17 What would seem to me --</p> <p>18 MR. BRODIE: I got 14.</p> <p>19 MR. WHITE: 14? I got A, C, D, F, G, J, K</p> <p>20 -- oh, you were talking about two-year terms, right?</p> <p>21 MR. BRODIE: M, N, O, P, Q, S and T.</p> <p>22 MS. McCONNOCHIE: I got 14 too. 14</p> <p>23 different that have to run, whether they are, number</p> <p>24 one, truncated, or, number two, on two-year terms, so</p> <p>25 that's the total number that needs to run.</p>	<p style="text-align: right;">Page 92</p> <p>1 minus. He has two years left to go.</p> <p>2 C is truncated, two years left to go.</p> <p>3 G, two to go.</p> <p>4 P, two to go.</p> <p>5 And S, two to go.</p> <p>6 MR. WHITE: So how many is that?</p> <p>7 MR. BRODIE: That's five. Plus ten, who are</p> <p>8 already scheduled to be out with zero left to go.</p> <p>9 MR. WHITE: Well, right. There are some</p> <p>10 that are easy to put in --</p> <p>11 MR. BRODIE: We're going to have 15 senators</p> <p>12 up for election, ten of them on the normal schedule,</p> <p>13 because they were assigned two years before, and we have</p> <p>14 truncated five more.</p> <p>15 So now we just need to assign, of those 15,</p> <p>16 who will be up for two-year election or four-year</p> <p>17 election. Does that sound right?</p> <p>18 MR. TORGERSON: Sounds right to me, but we</p> <p>19 can't -- somebody ran on two-year seat in '12, we can't</p> <p>20 give him another two years. He has to campaign for</p> <p>21 either two or four years. He is still up for election.</p> <p>22 MR. WHITE: Correct. The assignment is</p> <p>23 different than the truncation issue. Truncation, the</p> <p>24 answer simply means regardless of their election length</p> <p>25 assigned last time has to rerun because their district</p>
<p style="text-align: right;">Page 91</p> <p>1 MR. WHITE: That's only because we assigned</p> <p>2 them two-year terms last time. It doesn't mean it can't</p> <p>3 be changed.</p> <p>4 MR. BRODIE: But they have to run.</p> <p>5 MR. WHITE: They don't have to run.</p> <p>6 MS. McCONNOCHIE: But their term is over</p> <p>7 with.</p> <p>8 MR. WHITE: What you want to do, by the end</p> <p>9 of -- when you get done adopting your plan, you need to</p> <p>10 have ten four-year terms and ten two-year terms, so that</p> <p>11 in the next election you're splitting up and you get</p> <p>12 that divide.</p> <p>13 What I'm saying is that what you have is,</p> <p>14 what, four or five, that regardless of what their term</p> <p>15 that was assigned in 2012 is, need to be truncated;</p> <p>16 therefore, they need to run in 2012 (sic).</p> <p>17 MR. BRODIE: Correct.</p> <p>18 MR. WHITE: Then you have another seven or</p> <p>19 so who are scheduled to run in 2014 under the interim</p> <p>20 plan that is in place.</p> <p>21 MR. WHITE: So what I'm saying is you can</p> <p>22 change those numbers so that you can resolve the ten and</p> <p>23 ten issue.</p> <p>24 MR. BRODIE: I think you missed one,</p> <p>25 Michael. Starting at the top, B is truncated plus or</p>	<p style="text-align: right;">Page 93</p> <p>1 has substantially changed enough.</p> <p>2 MR. TORGERSON: That's what Bob was saying.</p> <p>3 MR. WHITE: Five of those need to be</p> <p>4 truncated. They are ones that are the 50 percent. I</p> <p>5 don't include B in there, but that might be -- the board</p> <p>6 can make a decision on whether they think that one</p> <p>7 should run again or not.</p> <p>8 So you have five that are going to have to</p> <p>9 run this year that were on four-year terms that have to</p> <p>10 run this time again.</p> <p>11 MR. BRODIE: Then you have the ten that were</p> <p>12 normally going to run anyway this year.</p> <p>13 MR. WHITE: Right, but just randomly</p> <p>14 assigned last time. What I'm saying is -- I guess</p> <p>15 either way you pick it, you either pick five more to go</p> <p>16 four, or you just take the five that are going to run</p> <p>17 this year who have been truncated, assign them four-year</p> <p>18 terms and then take five more, so you can solve the</p> <p>19 issue of ten and ten this time. Do you see what I'm</p> <p>20 saying?</p> <p>21 MR. TORGERSON: You need to end up with ten</p> <p>22 and ten.</p> <p>23 MR. BRODIE: 15 guys are up for election.</p> <p>24 MR. TORGERSON: I think you're saying the</p> <p>25 same thing. 15 that need to run, and five are</p>



<p style="text-align: right;">Page 94</p> <p>1 truncated, and the two and four years, we haven't really 2 got into yet. 3 MR. WHITE: For example, J and K under the 4 concept plan are 100 percent the same. They were on 5 two-year terms, but they are 100 percent the same. You 6 could say, well, why should 100 percent the same have to 7 run again. Why not just assign those the four-year 8 terms. 9 MR. TORGERSON: They still have to run 10 again. 11 MS. McCONNOCHIE: You can't just say you 12 don't have to run, you get a four-year term. 13 MR. WHITE: Well, yeah, because you can 14 change all the two- and four -year terms. 15 MR. TORGERSON: Are you saying that we can 16 give somebody that ran on two years and their term 17 expired, we can just arbitrarily just give them another 18 four years without running for an election? That's 19 where I'm having the disconnect. 20 MR. WHITE: No, that's not what I'm saying. 21 MR. TORGERSON: That's what I'm hearing. 22 MS. GREENE: Me too. 23 MS. McCONNOCHIE: But they could run for a 24 four-year term. 25 MR. TORGERSON: Everywhere there is a two is</p>	<p style="text-align: right;">Page 96</p> <p>1 years. 2 MS. McCONNOCHIE: The ones that we have that 3 are truncated have to run. That's 1, 2, 3, 4 or 5. 4 They are automatically going to be running? 5 MR. BRODIE: Yes. 6 MS. McCONNOCHIE: They have had, in every 7 case, they have had four-year terms. In every case, the 8 ones who were truncated all had four-year terms? 9 MR. WHITE: That's the only reason you have 10 to truncate, yes. 11 MR. TORGERSON: Senate District B would be a 12 two-year term, following that line of thinking. 13 MS. McCONNOCHIE: Right. 14 MR. WHITE: Unless -- 15 MR. TORGERSON: If we don't truncate it. I 16 don't know. We'll have to debate that one. Just pick 17 that one to start with. We can pick T and work 18 backwards as far as that goes. 19 But B would be on two years. That would 20 make A a four-year, if you went two, four, two, four. I 21 don't know how that would work. 22 MR. BRODIE: All the ones scheduled to run 23 this year are going to run for four years? 24 MR. TORGERSON: Not if we don't give them 25 four years.</p>
<p style="text-align: right;">Page 95</p> <p>1 really a zero left on his term. So they are going to be 2 up anyway, those ten. The ones where there are four, 3 they would still be on a two-year term left if we didn't 4 truncate them. 5 MR. BRODIE: I changed all the twos and 6 fours to zeros and twos, which made it easier for me. 7 MR. TORGERSON: So it's a matter of where we 8 want to start with. I guess wherever you start, if it's 9 a four or a two, the next one would be -- if you started 10 one with a four, the next one would be a two, I'm 11 guessing. 12 MS. McCONNOCHIE: We could go first with 13 100 percent that were on two-year terms and assign them 14 to four-year terms, and that means one, two, three you 15 get out of the way as being a four. And then just go 16 down, working down percentages -- it's difficult. 17 MR. BRODIE: Put 15 numbers in a hat and the 18 first ten that come out go to four-year and the last 19 five go to two-year. 20 MS. McCONNOCHIE: We have to deal with the 21 truncation first. You want to put the remainder in a 22 hat? 23 MR. BRODIE: Those five get to stay for two 24 more years. So then we have to pick five more that are 25 going to be on two years and have to run again in two</p>	<p style="text-align: right;">Page 97</p> <p>1 MR. BRODIE: We can either pull them out of 2 a hat or we can -- 3 MR. TORGERSON: I don't think that works, 4 Bob. What do you do with J and K? Like these ones that 5 are G, H and I, they have always had four, two, four, 6 two, four two. 7 Because of the senate pairings, we end up 8 with three in a row that would be on two-year terms. 9 MR. BRODIE: That doesn't really make any 10 difference. 11 MR. TORGERSON: I don't know. 12 MR. BRODIE: On second thought, I guess we 13 would have to look geographically. For example, 14 Fairbanks could have both senators elected every cycle 15 in the same time, right, when they probably should be 16 alternated. 17 MS. McCONNOCHIE: That's what I was going to 18 say. We have to take a look at it, because you don't 19 necessarily want senators up the same time each and 20 every time. That also means that representation will be 21 somewhat -- if they are running opposite times, they 22 would have somebody always in there who knew a little 23 bit about what was going on if they change over every 24 single time. 25 MR. TORGERSON: Let's not mix up terms with</p>

<p style="text-align: right;">Page 98</p> <p>1 truncation. I have always seen these as four, two, 2 four, two, four, two, not like two, two, two, four, 3 four, four, four, and that kind of thing. 4 I don't know why it is, but I assume that 5 everything I have ever seen has been rotated. If A was 6 four, then B was two. 7 MS. McCONNOCHIE: If you're going to do 8 that, we can do a hierarchy of first the people who are 9 100 percent or the people who are truncated first then 10 go down the line, but I agree it needs to be four, two, 11 four, two, or however you do it. 12 Otherwise, the board could say everybody in 13 Anchorage is up together. Eight seats would have to run 14 in the same number of years. It's always been staggered 15 four, two, four, two. Mr. White, is that right? 16 MR. WHITE: Say that one more time for me. 17 MR. TORGERSON: No. I'm not going to say it 18 again. 19 MR. WHITE: Here is what I -- 20 MR. TORGERSON: We'll just work through it. 21 You have a suggestion, Bob? I'm almost certain you need 22 to stagger -- if you're doing -- whatever one you want 23 to start with, if that one is a four, the next one is a 24 two. 25 MR. BRODIE: And then it gets tricky if we</p>	<p style="text-align: right;">Page 100</p> <p>1 MR. WHITE: Mr. Chairman, we know that C, G, 2 P and S have to be truncated. They need to run this 3 time. You make a decision on B whether or not you think 4 77 percent is enough to truncate. 5 And then you look and you say, okay, there 6 are four four-year terms that have to run this year. 7 Otherwise they -- but for the fact that they didn't 8 change, they would be not having to run this election. 9 And then there are, I see five other 10 two-year terms. Four of those are on two-year terms, 11 but they need to run anyway, because if they were on 12 four-year terms they would have been truncated, but they 13 are up, so that means you would have eight currently and 14 then nine, because Q needs to be up this election. 15 So there is five in the two-year 16 non-truncated terms. There is four that would have had 17 to have been truncated if they weren't serving two-year 18 terms, so we know those are up. 19 Q was on a two-year term, so it needs to 20 remain on a two-year term. And then there are another 21 five -- 22 MR. BRODIE: You're reading them backwards. 23 MS. McCONNOCHIE: The bottom line is this: 24 We need to have a geographical senate district that does 25 not have two contiguous senate districts that are</p>
<p style="text-align: right;">Page 99</p> <p>1 -- effectively, you could change everybody in the state. 2 We could end up truncating everybody, if the guys that 3 still have two years left to go whose district hasn't 4 changed ends up on the wrong side of the flip. That's 5 the way it goes. 6 MR. TORGERSON: That's the way it goes. 7 MR. BRODIE: So you could start at the top, 8 flip a coin, two or four, and then go down and see what 9 happens. 10 MS. McCONNOCHIE: Or put all the names in 11 the hat and whatever comes out first gets a four-year 12 term, and then after that -- 13 MR. BRODIE: That's what messes us up, we 14 can't draw all of them out of a hat. 15 MS. McCONNOCHIE: Just draw one. Draw one 16 and you get a number, either four or two. Then whatever 17 that one is four, the one above and below them is two, 18 the one above -- 19 MR. BRODIE: We start with A and do flip a 20 coin. 21 MS. McCONNOCHIE: Because they need to be 22 staggered through the concept senate plan districts 23 evenly. 24 MR. BRODIE: Because some of them are tied 25 geographically. Okay, John. Marie?</p>	<p style="text-align: right;">Page 101</p> <p>1 running for the same term, right? So the only real way 2 to do this is, I guess, flip a coin and say somebody is 3 going to get a number of terms, and then after that, it 4 just flows up and down or straight down. 5 That's the only fair way, so that way we'll 6 have ten on two-year terms and ten on four-year terms. 7 MR. BRODIE: I think I almost have it, based 8 on what Mike said. 9 MR. TORGERSON: Really? He confused me, but 10 go ahead. 11 MR. BRODIE: So starting at the bottom, S 12 and T are both up for election. R has two years left to 13 go. So over on the right-hand margin, put a two 14 opposite him. 15 Q is up for election. P is our rotation 16 now, has a two-year term and is truncated. N is 17 truncated. M is up for election. 18 MR. TORGERSON: That would be a two also? 19 MR. BRODIE: Yeah. So N would be two. L 20 has two years left to go. It's not truncated. So we 21 put a two out there for him. 22 K and J both are elected. We have two 23 people together there. I and H, so if you did every 24 other year, you could -- if you started at R, L, and I, 25 stay in a four-year rotation with every other year.</p>

<p style="text-align: right;">Page 102</p> <p>1 And the only guy that gets cut short is</p> <p>2 going to be H, looks like, who was due to run for two</p> <p>3 more years, but is off of the even and odd. Does that</p> <p>4 look right? The other guys stay on an even and odd.</p> <p>5 MS. McCONNOCHIE: But it's not consecutive.</p> <p>6 MR. WHITE: It doesn't have to be.</p> <p>7 MR. BRODIE: You want them every other one.</p> <p>8 MS. McCONNOCHIE: But it doesn't follow,</p> <p>9 because starting from the top, you start off with --</p> <p>10 MR. BRODIE: H stays and I gets changed.</p> <p>11 Sorry. Is that right?</p> <p>12 MR. TORGERSON: H would be a two-year, if</p> <p>13 you do four, two, four, two, you got to just -- every</p> <p>14 white one that -- we have a spreadsheet that has beige</p> <p>15 and white columns. And every white column would be two</p> <p>16 years, the way you started that out, right?</p> <p>17 MR. BRODIE: Uh-huh.</p> <p>18 MR. TORGERSON: Is that what the end result</p> <p>19 is?</p> <p>20 MS. McCONNOCHIE: And beige is four.</p> <p>21 MR. TORGERSON: Let's see what that looks</p> <p>22 like, I guess.</p> <p>23 MS. McCONNOCHIE: Back to where we</p> <p>24 originally started.</p> <p>25 MR. TORGERSON: District A was two years.</p>	<p style="text-align: right;">Page 104</p> <p>1 all the whites two-year terms and all the beiges</p> <p>2 four-year terms --</p> <p>3 MS. McCONNOCHIE: That's what I just read.</p> <p>4 MR. BRODIE: Okay. I guess I got off.</p> <p>5 MS. McCONNOCHIE: I just read the exact</p> <p>6 thing.</p> <p>7 MR. TORGERSON: I thought that's what you</p> <p>8 read too.</p> <p>9 MS. McCONNOCHIE: I just read it down the</p> <p>10 line with the beige being four and the white being two.</p> <p>11 MR. TORGERSON: So either way you want to</p> <p>12 start, I'll go backwards from where Bob started, but A</p> <p>13 would be a four-year. B, two. C, four. So forth, as</p> <p>14 you work yourself down, ending up with T being on a</p> <p>15 two-year, the way that that was explained.</p> <p>16 MS. McCONNOCHIE: One thing that could be</p> <p>17 confusing is if you had letters in alphabetical order</p> <p>18 and they don't have that two, four, two, four, whichever</p> <p>19 way all the way down, I think that's going to be</p> <p>20 confusing to people trying to figure out what eventual</p> <p>21 term they are on.</p> <p>22 MR. WHITE: This thing would be changed,</p> <p>23 because the assignment of election term would be for</p> <p>24 this plan. You wouldn't have the 2012 number in there</p> <p>25 anymore.</p>
<p style="text-align: right;">Page 103</p> <p>1 It would be now four. Think this through.</p> <p>2 MS. McCONNOCHIE: Remember the letters are</p> <p>3 different for the proclamation.</p> <p>4 MR. TORGERSON: District C we would</p> <p>5 truncate, but he would be on a four-year term.</p> <p>6 MS. McCONNOCHIE: Correct. G would</p> <p>7 truncate, but --</p> <p>8 MR. TORGERSON: District E would be a</p> <p>9 four-year. District T would truncate, but it would be</p> <p>10 on a four-year term, right?</p> <p>11 MR. BRODIE: The whites have two years to</p> <p>12 go.</p> <p>13 MR. TORGERSON: I'm sorry. G. I said T,</p> <p>14 but I put truncate for T.</p> <p>15 MS. McCONNOCHIE: G would be four. H would</p> <p>16 be two. I would be four. J would be two. K would be</p> <p>17 four. L would be two. M would be four. N would be</p> <p>18 two. O would be four. P would be two. Q would be</p> <p>19 four. R would be two. S would be four. And T would be</p> <p>20 two. So the truncating --</p> <p>21 MR. BRODIE: Just the opposite. As you had</p> <p>22 said, whites have two years left to go.</p> <p>23 MS. McCONNOCHIE: That's the way I read it.</p> <p>24 MR. WHITE: But not all of them.</p> <p>25 MR. BRODIE: But the current -- if we make</p>	<p style="text-align: right;">Page 105</p> <p>1 MS. McCONNOCHIE: Correct. I understand</p> <p>2 that.</p> <p>3 MR. WHITE: What basically you had was if</p> <p>4 the map didn't have to be redrawn in 2014, you would</p> <p>5 have ten people running again and ten who didn't.</p> <p>6 MS. McCONNOCHIE: Correct.</p> <p>7 MR. WHITE: Because we changed the map,</p> <p>8 there are four people who would have not otherwise had</p> <p>9 to run in 2014. They need to be truncated. And so that</p> <p>10 means that there are --</p> <p>11 MS. McCONNOCHIE: C, D, P and S would have</p> <p>12 to run.</p> <p>13 MR. WHITE: And then B.</p> <p>14 MR. TORGERSON: We said that.</p> <p>15 MR. WHITE: So that means that there are</p> <p>16 another ten-year, or the two-year terms that would have</p> <p>17 been up but for the election, there are another ten of</p> <p>18 those.</p> <p>19 Some of the two-year elections we already</p> <p>20 know can stay on that two-year term, because they need</p> <p>21 to be truncated. There is five more of those, D, F, N O</p> <p>22 and Q are all --</p> <p>23 MS. McCONNOCHIE: So we're going to have</p> <p>24 more than ten running this term, but it will be one</p> <p>25 year. There will be more people running this coming</p>

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<p style="text-align: right;">Page 106</p> <p>1 time, 2012 (sic), than will ever have to do it again.</p> <p>2 There is no way around that, because we have got C, G,</p> <p>3 P, and S will have to run no matter what, because they</p> <p>4 are going to be truncated.</p> <p>5 Now, A's term is over with. B's term is</p> <p>6 over with. F's term is over with. J, K is over with.</p> <p>7 M is over with. N is over with. O is over with. And Q</p> <p>8 and P are over with. So they are going to have to run</p> <p>9 as well, period, one time. Then we're back on schedule.</p> <p>10 MR. TORGERSON: We're saying the same thing.</p> <p>11 MR. BRODIE: We have an anomaly in there</p> <p>12 though with our translations, it just seems to me,</p> <p>13 unless I'm missing something. For example, current</p> <p>14 Senate District R, it's not there.</p> <p>15 MR. SANDBERG: As I said, the majority of</p> <p>16 current Senate District --</p> <p>17 MR. TORGERSON: Oh, I see.</p> <p>18 MR. BRODIE: If it turns into P --</p> <p>19 MR. TORGERSON: Only in the proclamation</p> <p>20 plan. In the concept plan, conceptual plan, all of them</p> <p>21 are there, so our numbering of white and beige is still</p> <p>22 the same.</p> <p>23 MR. BRODIE: Yes, but the only thing I would</p> <p>24 point out is what was R last year, which is Gary</p> <p>25 Stevens, now becomes P.</p>	<p style="text-align: right;">Page 108</p> <p>1 MS. McCONNOCHIE: So he will be up for</p> <p>2 reelection in 2014, but he won't have a district, it</p> <p>3 changes.</p> <p>4 MR. SANDBERG: Basically, most of his</p> <p>5 district went to Senate -- the new concept P. The</p> <p>6 reason it doesn't show up is that P gets more from old</p> <p>7 Senate District O than from R, because if you recall,</p> <p>8 although R was a western Alaska district, those were all</p> <p>9 underpopulated.</p> <p>10 MS. McCONNOCHIE: Right.</p> <p>11 MR. SANDBERG: I mean, let's see.</p> <p>12 MR. WHITE: That's how you can get two new</p> <p>13 districts with the majority of the population in two</p> <p>14 different senate districts.</p> <p>15 MR. SANDBERG: Take a look. So the new</p> <p>16 Senate District N breaks pretty evenly between</p> <p>17 proclamation M and proclamation N on your cross tab, but</p> <p>18 a fair majority came from old N, proclamation N.</p> <p>19 And new concept district O broke evenly</p> <p>20 between proclamation N and proclamation O, but a</p> <p>21 majority came from proclamation N. That's why N is</p> <p>22 listed twice.</p> <p>23 MS. McCONNOCHIE: And then P.</p> <p>24 MR. SANDBERG: And then concept P gets most</p> <p>25 of its population from Senate District O.</p>
<p style="text-align: right;">Page 107</p> <p>1 And according to this, he has two years left</p> <p>2 to go, but he was only elected on a two-year term.</p> <p>3 MR. WHITE: No, he didn't run that time. He</p> <p>4 was the one that didn't get truncated last time.</p> <p>5 MR. BRODIE: Everybody ran last time except</p> <p>6 for Dennis Egan.</p> <p>7 MR. WHITE: But he was in District P.</p> <p>8 MR. TORGERSON: Eric, can you answer? We're</p> <p>9 confused on this. What happened to --</p> <p>10 MR. SANDBERG: Sorry. The sheet really</p> <p>11 wasn't designed for what you're doing. Maybe -- it</p> <p>12 might be easier to just look at the cross tab in the old</p> <p>13 one and say, okay, the old Senate District A was a</p> <p>14 four-year term, elected, and he now has seven --</p> <p>15 MR. TORGERSON: We have got that on here.</p> <p>16 MR. SANDBERG: I was just thinking if this</p> <p>17 one is causing you trouble.</p> <p>18 MS. McCONNOCHIE: I think the one thing that</p> <p>19 we just need to make sure that we're not missing is the</p> <p>20 senate district in the proclamation plan last time R,</p> <p>21 because if I want to explain it this way, we have a</p> <p>22 senator who is elected to R. What happens to him today</p> <p>23 when the new election cycle comes up?</p> <p>24 MR. SANDBERG: Senate District R was elected</p> <p>25 to a two-year term in 2012.</p>	<p style="text-align: right;">Page 109</p> <p>1 MS. McCONNOCHIE: It does have a lot of</p> <p>2 people coming from R and very few from N.</p> <p>3 MR. BRODIE: I think --</p> <p>4 MS. McCONNOCHIE: So Senate District R, as</p> <p>5 currently is defined, will no longer exist in 2014</p> <p>6 senate district, so the person who currently holds that</p> <p>7 seat will have to run in the new senate seat; is that</p> <p>8 right?</p> <p>9 MR. BRODIE: And he was already due to run.</p> <p>10 MS. McCONNOCHIE: He was already due to run,</p> <p>11 so he is not being forgotten. He or she is not being</p> <p>12 forgotten. They just have a new senate seat they are</p> <p>13 running from, a new letter. He or she -- I don't even</p> <p>14 know who it is.</p> <p>15 MR. BRODIE: What's lost in the translation</p> <p>16 is I don't think we can go from old numbers to new</p> <p>17 numbers. I think we -- letters.</p> <p>18 I think we have to stick with the old</p> <p>19 letters, only for purposes of determining their term,</p> <p>20 because if the old R is now assigned to concept P, it</p> <p>21 shows he has two years left to go in his term, when in</p> <p>22 fact he doesn't.</p> <p>23 MS. McCONNOCHIE: Say that one more time.</p> <p>24 MR. BRODIE: So Senate District R, Gary</p> <p>25 Stevens was elected two years ago for a two-year term</p>



<p style="text-align: right;">Page 110</p> <p>1 and his new district will be P. And if we look on this 2 list, we have the new P with the old term, and this 3 shows he was elected for a four-year term when in fact 4 he wasn't. 5 MR. TORGERSON: Yeah, but that's -- 6 MR. WHITE: What you're doing is -- 7 MR. TORGERSON: The old P was elected for 8 four years. He would now run on a two-year. 9 MR. BRODIE: BUT the old P is a different 10 guy. 11 MR. WHITE: Maybe. We don't know. 12 MR. BRODIE: Yeah, he is. See, if we had 13 all the proclamation senate districts, we have two Ns 14 instead of an R. 15 So if we had all of those in there with 16 their twos and fours, and deciding whether or not they 17 are truncated or not, then that lets us build our plan. 18 And then we assign the new letters to it, because if we 19 keep going back between -- yes, sir? 20 MR. RUEDRICH: I would suggest that you 21 allow us to either participate or take a recess so we 22 can provide some clarity. 23 MR. BRODIE: I wouldn't be opposed to that. 24 We seem to be working ourselves into a corner. 25 MR. RUEDRICH: I guess we have made comments</p>	<p style="text-align: right;">Page 112</p> <p>1 because of our lettering, it seems to indicate somebody 2 has two years left to go when in fact they don't. 3 MS. McCONNOCHIE: Help me see that, because 4 I don't see that. 5 MR. BRODIE: Well, for example, in the one 6 we have been working off of, proclamation senate 7 district, there is no R, because Eric has assigned 8 people based on where the majority of their people were 9 from in the last election. 10 So Senator Stevens, who would be in R, is 11 now in P. And if you go to concept plan P, that 12 indicates he has two years left in his term, when in 13 fact he was only elected to a two-year term. 14 So I think we need to maybe drop the concept 15 letters and use the current ones, and then we'll be more 16 able to tell which guys are staying and which guys are 17 going. 18 MS. McCONNOCHIE: Don't we still have the 19 problem with what happened to the population and how 20 it's figured out in N and P? 21 MR. BRODIE: Sure, but because we have given 22 him a new number, based on last time's election, new 23 letter, based on last time's election, he is 24 artificially being given two extra years on his term. 25 MR. TORGERSON: No. He has to run for an</p>
<p style="text-align: right;">Page 111</p> <p>1 in the past. Part of the process in the relettering 2 creates an artifact that one -- that would be somewhat 3 disturbing. 4 <b>A senator in Anchorage who ran for a</b> 5 <b>four-year term who has 100 percent of their individuals</b> 6 <b>back under this proposal is being truncated for two</b> 7 <b>years, and a senator who ran for two years is being</b> 8 <b>extended for four years.</b> 9 <b>That's an artifact of this process. So</b> 10 <b>maybe it's a numbering problem of house seats as they</b> 11 <b>translate to senate letters.</b> 12 <b>You have the same problem in Fairbanks. If</b> 13 <b>you change the 2, 3, the 1, 2, 3, 4 locations, then A</b> 14 <b>would be back to where it's supposed to be and B would</b> 15 <b>be -- and I think all of this conversation goes away, it</b> 16 <b>becomes straightforward.</b> 17 MR. TORGERSON: We're not extending anybody 18 that is on a two-year seat. All we're saying is they 19 have to run for election and we have an option of two or 20 four. They have to run again. We don't have the 21 authority to extend somebody whose term is up to say you 22 don't have to run anymore, you're automatically on a 23 four-year. 24 MR. RUEDRICH: This kind of does, I think. 25 MR. BRODIE: I agree with what you said, but</p>	<p style="text-align: right;">Page 113</p> <p>1 election. 2 MR. WHITE: He is truncated, so he wouldn't 3 have to run. 4 MR. BRODIE: R is nowhere. 5 MR. WHITE: He now moves into Senate 6 District P. Senate District P is only 51 percent the 7 same. So he has a district now that is 51 percent the 8 same as a different district. 9 What we don't have here is how much of 10 Senate District R is the same as the district that he is 11 in now. And I'm quite -- I'm not even sure, and I need 12 to give this some thought, you're truncating a term, but 13 is it based on the incumbent or is it based on the 14 district? 15 MR. TORGERSON: Well, this is probably 16 pretty close, because Senator Stevens had District 37 or 17 whatever it was, the Lake and Pen area last time. He 18 did not have the Kenai. 19 So he has got a whole new district, a whole 20 new house district, so somewhere around a 50 percent new 21 district. And I understand the numbering, may be P or 22 R, but the facts are we're not extending anybody's -- 23 all we're saying in the four, two, four, two is what 24 seat you would run for if you're not truncated or if 25 you're not up for election.</p>

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<p style="text-align: right;">Page 114</p> <p>1 MS. McCONNOCHIE: So whomever occupies P has 2 to run again. It doesn't matter. 3 MR. TORGERSON: It's 3:25. We'll take about 4 a 15-minute recess. We can all kind of get educated and 5 look at this again. 6 (There was a break.) 7 MR. TORGERSON: The Alaska Redistricting 8 Board. It's now 3:50. We'll call the meeting back to 9 order. All members are present, or four members are 10 present. We're represented by counsel. 11 MS. McCONNOCHIE: Mr. Chair, thank you. I 12 would like to get one thing off the table so we don't 13 have to deal with it any longer. I would like to have 14 us agree that, for truncation purposes, if there is less 15 than 75 percent of the same people in that individual 16 district then they would be subject to truncation. 17 And in our current board concept senate 18 terms, B would be 77 percent and therefore not 19 truncated. 20 MS. GREENE: I'll second the motion. 21 MR. TORGERSON: Thank you. Again, that's 22 three-quarters of the district or more is the threshold 23 that we're establishing, and in this case, it only 24 affects the one district, Senate District B. 25 Is there discussion on the motion? We'll do</p>	<p style="text-align: right;">Page 116</p> <p>1 And I will be proposing a couple 2 lettering/number switches, which will not affect 3 districts as far as that are contiguous and being paired 4 for a senate district. It will merely change the 5 purpose of the lettering in order to be able to create a 6 plan that has a very distinct four, two, four, two plan, 7 so if you will follow me closely. 8 Concept plan Senate District A is going to 9 be running for election anyway in 2014, so I would 10 propose they would be running for a four-year term. 11 Senate District B, since we're not going to 12 truncate that, has four years left, so I propose -- two 13 years left. I would propose they be running for a 14 two-year term. 15 MR. TORGERSON: They wouldn't have to run. 16 MS. McCONNOCHIE: Correct. When they run 17 next, they would be running for a two-year term. 18 MR. TORGERSON: They would be running for a 19 four-year term, but for right now, they wouldn't be 20 running. 21 MS. McCONNOCHIE: That's why I need you guys 22 to help me with this. 23 Senate District C would be truncated because 24 the population of the previous senate district is 25 46.8 percent.</p>
<p style="text-align: right;">Page 115</p> <p>1 a roll call vote. Jim Holm is absent. Marie Greene? 2 MS. GREENE: Yes. 3 MR. TORGERSON: Bob Brodie? 4 MR. BRODIE: Yes. 5 MR. TORGERSON: Peggy Ann McConnochie? 6 MS. McCONNOCHIE: Yes. 7 MR. TORGERSON: And John Torgerson is a yes. 8 So by a four yea to zero nay, and one excused, the board 9 has adopted the motion to set the threshold that 10 75 percent and above would not be truncated. 11 That brings us back to the actual senate 12 pairings and the terms and the truncations. 13 MR. WHITE: You haven't voted to truncate 14 any yet. 15 MR. TORGERSON: Actually, we could probably 16 do that too, if you wanted, but it seemed to be 17 all-inclusive here. Is there a solution to the four, 18 two, four, two? 19 MS. McCONNOCHIE: I'll make a stab at it if 20 I might, Mr. Chair. Thank you. What I'm going to do is 21 I'm going to go through and I'm referring to the concept 22 plan senate districts. I will go through individually 23 on each district and tell you whether or not they would 24 be running, whether they will be truncated, whether they 25 will be running for a two-year or four-year term.</p>	<p style="text-align: right;">Page 117</p> <p>1 And then with Districts D and E -- 2 MR. TORGERSON: Back up to C. That would be 3 a four-year term? 4 MS. McCONNOCHIE: That would be a four-year 5 term. 6 MR. WHITE: So far, you have had three 7 four-year terms. 8 MR. TORGERSON: No, four, two, four. 9 MS. McCONNOCHIE: See how we did that? 10 Now when we come to D and E, we would 11 propose flipping them, whereby D would have two years 12 remaining. 13 MR. WHITE: The new D or the old D? 14 MS. McCONNOCHIE: The new D. Am I right? 15 And then E would have four years. 16 MR. WHITE: Is D running this time? No? 17 Yes? 18 MS. McCONNOCHIE: No. Yes, they are running 19 again. I'm sorry. Thank you. Keep me straight here as 20 I try to walk through this. I was doing great when we 21 were doing it up on the map. E is not running again. 22 UNIDENTIFIED SPEAKER: E was elected. 23 MS. McCONNOCHIE: With 96 point -- 24 UNIDENTIFIED SPEAKER: Flipping D and E. 25 MR. WHITE: D becomes E, so it becomes not</p>

<p style="text-align: right;">Page 118</p> <p>1 running and a two-year term?</p> <p>2 MS. McCONNOCHIE: Yeah. And then F is going</p> <p>3 to be running, because they would be truncated. They</p> <p>4 have got 49.3, and they will be running --</p> <p>5 MR. TORGERSON: F would not be truncated.</p> <p>6 They are already up for election.</p> <p>7 MS. McCONNOCHIE: They are already up for</p> <p>8 election. G is going to be truncated, because they are</p> <p>9 50.9. And then we're going to go with --</p> <p>10 MR. BRODIE: They will then have a two-year</p> <p>11 election?</p> <p>12 MS. McCONNOCHIE: G would be four years.</p> <p>13 MR. BRODIE: Four.</p> <p>14 MR. TORGERSON: So you're going four, two,</p> <p>15 four, two all the way down?</p> <p>16 MS. McCONNOCHIE: Yes, all the way down.</p> <p>17 MR. TORGERSON: I don't think we need to --</p> <p>18 that way we'll be treating Senate District P as what?</p> <p>19 MS. McCONNOCHIE: P is going to be a</p> <p>20 two-year term. Then we get to the senate districts that</p> <p>21 are 100 percent of the previous senate districts, and</p> <p>22 it's I and J that we're flipping. So I will have</p> <p>23 two-year and J will have a four-year term.</p> <p>24 UNIDENTIFIED SPEAKER: And H and I are not</p> <p>25 running.</p>	<p style="text-align: right;">Page 120</p> <p>1 MR. WHITE: Will you go over H, I, J again?</p> <p>2 MS. McCONNOCHIE: H and I will be flipping,</p> <p>3 so they are still going to be the same districts</p> <p>4 connected to each other, but we're trying to get it so</p> <p>5 that they -- the whole purpose is so we can have four,</p> <p>6 two, four, two, four, two all the way down the way.</p> <p>7 That's the goal.</p> <p>8 All we're doing with H and I is flipping the</p> <p>9 district number -- I and J, so they are just flipping</p> <p>10 the number so that the letters allow a sequence that is</p> <p>11 four, two, four, two all the way down the sheet. That</p> <p>12 is the goal.</p> <p>13 Concept I and J. I'm not talking about the</p> <p>14 proclamation district. I'm only talking about the</p> <p>15 concept plan senate districts.</p> <p>16 MR. WHITE: So then the new I, which is the</p> <p>17 former J, is a two-year term, but they are not running</p> <p>18 this time, correct?</p> <p>19 MS. McCONNOCHIE: They have two years left</p> <p>20 on their term and they are not running this time. I</p> <p>21 read it backwards. I apologize.</p> <p>22 MR. WHITE: So then the new I is running</p> <p>23 this time?</p> <p>24 MS. McCONNOCHIE: Yes. That's what is</p> <p>25 getting me confused, new I versus old I.</p>
<p style="text-align: right;">Page 119</p> <p>1 MS. McCONNOCHIE: H and I are not running.</p> <p>2 MR. WHITE: Old H and I.</p> <p>3 MS. McCONNOCHIE: Old H and I.</p> <p>4 Then K is going to be running, because they</p> <p>5 currently are out of years, so they will be running for</p> <p>6 a four-year term.</p> <p>7 L has a four-year term, so they have two</p> <p>8 years left on their term. M is going to be running</p> <p>9 because they only have -- they have got to be running in</p> <p>10 2014 anyway.</p> <p>11 N is truncated and they will be running for</p> <p>12 a two-year term.</p> <p>13 O --</p> <p>14 MR. BRODIE: N was up for election anyway.</p> <p>15 MS. McCONNOCHIE: It's not truncated. They</p> <p>16 are up for election anyway. I apologize.</p> <p>17 O is out, and they are going to be running</p> <p>18 anyway. They will be running for a four-year term.</p> <p>19 P is truncated. They will be running</p> <p>20 anyway, and they will be running for a two-year term.</p> <p>21 Q is running anyway, because they are out of</p> <p>22 years. R has got two years left on their term. S is</p> <p>23 truncated and they will be running for a four-year term.</p> <p>24 T is going to be running again for a</p> <p>25 two-year term. Did I do that right?</p>	<p style="text-align: right;">Page 121</p> <p>1 MR. WHITE: So basically, as I read this,</p> <p>2 there are 14 elections that need to be required this</p> <p>3 time, the four that we truncated and the ten who ran</p> <p>4 last time, or on a two-year term already, so their term</p> <p>5 was up.</p> <p>6 And the six people who were on four-year</p> <p>7 terms who didn't change substantially are not running</p> <p>8 this time, and they are all given two-year terms, or</p> <p>9 just randomly split, depending on the order?</p> <p>10 MS. McCONNOCHIE: It's random with the</p> <p>11 exception that we have everything going four, two, four,</p> <p>12 two, A through T, so that there is no confusion.</p> <p>13 I mean, that's one of the things I'm</p> <p>14 concerned about is there is no confusion on who is going</p> <p>15 to be on a four-year term or a two-year term when we end</p> <p>16 up, so that it just flows from A through T.</p> <p>17 MR. TORGERSON: Did you get this enough to</p> <p>18 print us off a clean sheet?</p> <p>19 MR. SANDBERG: I would like someone else's</p> <p>20 copy, because I lost --</p> <p>21 MR. TORGERSON: It would help me if we had a</p> <p>22 clean sheet to work off of. I understand we're still</p> <p>23 going four, two, four, two, and we started with A. A</p> <p>24 couple of them didn't match up in the center, so we're</p> <p>25 swapping the lettering, the alphabetical lettering</p>

<p style="text-align: right;">Page 122</p> <p>1 around from J to I to make that four, two, four, two 2 work. 3 MS. GREENE: And also D and E, right? 4 MR. TORGERSON: D and E also. Yes, I didn't 5 have that written down. Thank you. 6 MS. GREENE: So D becomes E, E becomes D. 7 (There was a break.) 8 MR. TORGERSON: We have been in a work 9 session for about the last half hour. I left the 10 teleconference on. I'm sure that it was probably a 11 little bit hard to follow what we were doing if 12 listening on line. 13 So I think we will let Peggy Ann explain -- 14 no. You want me to do it? 15 MS. McCONNOCHIE: Go for it. We have got 16 one wrong. Never mind. 17 MR. TORGERSON: We basically have before us 18 the senate pairings, senate lettering A through T for 19 the 20 districts, and then the terms that will be 20 truncated, and also the length of terms that if folks 21 are up for election will be running on. 22 We have reconfigured a couple districts, not 23 the boundaries, but just the numeral lettering, swapping 24 D and E around and I and J so that they would fit into a 25 four, two, four, two rotation; four meaning running for</p>	<p style="text-align: right;">Page 124</p> <p>1 So I believe a motion to adopt this would be 2 in order. I was just thinking if we need to adopt the 3 truncation order, Mr. White. 4 MR. WHITE: I believe so. We should have a 5 separate motion on what ones are actually being 6 truncated. 7 MR. TORGERSON: So the districts that are 8 being truncated are District C, District G, District P, 9 District S. 10 MS. McCONNOCHIE: I move that we truncate 11 the districts just mentioned. 12 MS. GREENE: Second the motion. 13 MR. TORGERSON: Thank you. And I'll just 14 say -- I guess I should have done this earlier, but 15 Senate District C has only 46.8 percent of the original 16 district left. Senate District G is 50.9. Senate 17 District P is 51.3. And Senate District S is 54.3, well 18 below the minimum that we established earlier, which was 19 75 percent of a district. 20 So it's been moved and seconded. Is there 21 discussion on the motion of truncation? 22 Peggy Ann McConnochie? 23 MS. McCONNOCHIE: Yes. 24 MR. TORGERSON: Bob Brodie? 25 MR. BRODIE: Yes.</p>
<p style="text-align: right;">Page 123</p> <p>1 a four-year seat, two meaning you either had two left on 2 that seat if you weren't truncated or your district 3 didn't change, or if it did, you would be running for 4 two years. 5 So starting with A is four. B is two. C is 6 four. And so forth all the way down through ending with 7 Senate District T, which is a two-year seat. 8 MS. McCONNOCHIE: Do you want to say who is 9 running this time? 10 MR. TORGERSON: Running in 2014 will be 11 Senate District A for a four-year term; Senate District 12 C for a four-year term; Senate District E for a 13 four-year term; Senate District F for a two-year term; 14 Senate District G for a four-year term; Senate District 15 I for a four-year term; Senate District K for a 16 four-year term; Senate District M for a four-year term; 17 Senate District N for a two-year term; Senate District O 18 for a four-year term; Senate District P for a two-year 19 term; Senate District Q for a four-year term; Senate 20 District S for a four-year term; and Senate District T 21 for a two-year term. 22 That's 14 districts that will be required 23 under this proposal to run in either truncated or up for 24 natural expiration of their term, but 14 districts will 25 be required to run in the 2014 election.</p>	<p style="text-align: right;">Page 125</p> <p>1 MR. TORGERSON: Marie Greene? 2 MS. GREENE: Yes. 3 MR. TORGERSON: John Torgerson is a yes. So 4 by a four yea to zero nay, the board has adopted 5 truncation, effectively truncating four senate 6 districts. 7 That brings back the senate pairing and then 8 the length of term of office, and I think that it would 9 be better to do two motions. 10 So a senate pairing, I think we should have 11 a separate motion. Mr. White? 12 MR. WHITE: You did change some of the 13 numbering, so I think you probably need to -- did you 14 not change -- 15 MR. TORGERSON: We changed the lettering. 16 MR. WHITE: Changed some lettering of the 17 senate districts. 18 MS. McCONNOCHIE: We changed lettering, but 19 the districts themselves are the same, just the letters 20 referring to the districts. 21 MR. TORGERSON: Eric, do you have that? Can 22 you effectively run us through and say "Senate District 23 A is House District 1 and 2," and so forth? 24 MR. SANDBERG: What do you need? 25 MS. McCONNOCHIE: Do you have the map that</p>



<p style="text-align: right;">Page 126</p> <p>1 has the senate districts on it?</p> <p>2 MR. SANDBERG: Yes.</p> <p>3 MS. McCONNOCHIE: Then let's just start in</p> <p>4 Fairbanks and just read Districts 1 and 2 make up A.</p> <p>5 MR. SANDBERG: All right. So Senate</p> <p>6 Districts 1 and 2 make up A, which is the city of</p> <p>7 Fairbanks.</p> <p>8 MR. TORGERSON: We don't need that. Just</p> <p>9 district 1 and 2 is Senate District A, and just walk all</p> <p>10 the way through them, please.</p> <p>11 MR. SANDBERG: So District B is House</p> <p>12 District 3 and House District 4.</p> <p>13 Senate District C is House Districts 5 and</p> <p>14 6.</p> <p>15 Senate District D is House Districts 7 and</p> <p>16 8.</p> <p>17 Senate District E is House Districts 9 and</p> <p>18 10.</p> <p>19 Senate District F is House Districts 11 and</p> <p>20 12.</p> <p>21 Senate District G is House Districts 13 and</p> <p>22 14.</p> <p>23 Senate District H is House Districts 15 and</p> <p>24 16.</p> <p>25 Senate District I is House Districts 17 and</p>	<p style="text-align: right;">Page 128</p> <p>1 MR. TORGERSON: To be adopted in our</p> <p>2 conceptual plan.</p> <p>3 MS. GREENE: I'll second the motion.</p> <p>4 MR. TORGERSON: Is there discussion on the</p> <p>5 motion? Hearing none, Marie Greene?</p> <p>6 MS. GREENE: Yes.</p> <p>7 MR. TORGERSON: Bob Brodie?</p> <p>8 MR. BRODIE: Yes.</p> <p>9 MR. TORGERSON: Peggy Ann McConnochie?</p> <p>10 MS. McCONNOCHIE: Yes.</p> <p>11 MR. TORGERSON: John Torgerson votes yes.</p> <p>12 So by a vote of four yea to zero nay, the senate</p> <p>13 pairings have been adopted as prescribed.</p> <p>14 Next brings us to the actual term of office,</p> <p>15 the four, two, four, two. We should adopt --</p> <p>16 MS. McCONNOCHIE: I will move that we accept</p> <p>17 in concept the term length in elections for the senate</p> <p>18 districts as appears on our board concept senate terms</p> <p>19 starting out with A with four, B with two, and</p> <p>20 continuing on down in the manner of going four, two,</p> <p>21 four, two, until it hits T with two years.</p> <p>22 MR. BRODIE: Second.</p> <p>23 MR. TORGERSON: It's been moved and seconded</p> <p>24 to adopt the length of office, the term and length of</p> <p>25 office. Again, just for the record, those starting with</p>
<p style="text-align: right;">Page 127</p> <p>1 18.</p> <p>2 Senate District J is House Districts 19 and</p> <p>3 20.</p> <p>4 Senate District K is House Districts 21 and</p> <p>5 22.</p> <p>6 Senate District L is House Districts 23 and</p> <p>7 24.</p> <p>8 Senate District M is House Districts 25 and</p> <p>9 26.</p> <p>10 Senate District N is House Districts 27 and</p> <p>11 28.</p> <p>12 Senate District O is House Districts 29 and</p> <p>13 30.</p> <p>14 Senate District P is House Districts 31 and</p> <p>15 32.</p> <p>16 Senate District Q is House Districts 33 and</p> <p>17 34.</p> <p>18 Senate District R is House Districts 35 and</p> <p>19 36.</p> <p>20 Senate District S is House Districts 37 and</p> <p>21 38.</p> <p>22 Finally, Senate District T is House</p> <p>23 Districts 39 and 40.</p> <p>24 MS. McCONNOCHIE: I move for approval of</p> <p>25 those senate pairings.</p>	<p style="text-align: right;">Page 129</p> <p>1 District A would be a four-year term, and then it would</p> <p>2 go four, two, four, two in sequence down through Senate</p> <p>3 District T, which would end up with a two-year term.</p> <p>4 Is there discussion on the motion? Marie</p> <p>5 Greene?</p> <p>6 MS. GREENE: Yes.</p> <p>7 MR. TORGERSON: Bob Brodie?</p> <p>8 MR. BRODIE: Yes.</p> <p>9 MR. TORGERSON: Peggy Ann McConnochie?</p> <p>10 MS. McCONNOCHIE: Yes.</p> <p>11 MR. TORGERSON: John Torgerson is a yes. So</p> <p>12 by a four yea to zero nay, the board has adopted the</p> <p>13 term of office for 2014.</p> <p>14 We have now adopted senate pairings, length</p> <p>15 of office, truncation issues, and described who would be</p> <p>16 fundamentally running in 2014.</p> <p>17 I believe that gives us a conceptual plan</p> <p>18 that is completed conceptually. We have adopted</p> <p>19 regionally all of the state of Alaska. We have done the</p> <p>20 senate pairings and truncations and terms of office, so</p> <p>21 that should give us a plan adopted conceptually.</p> <p>22 I would like somebody to make a motion to</p> <p>23 authorize Eric to, Eric Sandberg, our GIS person to make</p> <p>24 changes to the map for continuity purposes or take away</p> <p>25 any holes that might be found and authorize him to do</p>

ALASKA REDISTRICTING BOARD  
PUBLIC MEETING on 07/07/2013

<p style="text-align: right;">Page 130</p> <p>1 that up to ten people switch - this is what we did last 2 time - if he finds a place that has a hole. We're 3 pretty sure there is not any, but there could be. 4 MS. McCONNOCHIE: I would make a motion to 5 authorize Eric Sandberg, our GIS expert extraordinaire, 6 to go through the plans to insure that there no 7 anomalies and to make changes up to no more than ten 8 people. Otherwise, he has to come back to us and get 9 our approval. 10 MR. SANDBERG: Okay. 11 MS. GREENE: I'll second the motion. 12 MR. TORGERSON: Thank you. This might seem 13 a little overboard, but we want to make sure that Eric 14 has the authority without having to come back on as a 15 board, and ten people per district is a very small 16 number. 17 Doing this last time, we found that there 18 were a couple that just squared up a district or moved 19 something around which made it look a lot more compact, 20 and that threshold worked very well. 21 So okay, it's been moved and seconded that 22 we authorize Eric to proceed. Is there discussion on 23 the motion? 24 John Torgerson votes yes. I'll start with 25 myself this time. Peggy Ann McConnochie?</p>	<p style="text-align: right;">Page 132</p> <p>1 found in the plan, any areas he had to fix, and if there 2 are some that are over ten, for example, then we could 3 deal with that at that time, and then adopt a plan, 4 along with the truncation issues in its entirety. 5 For those members that -- I think we would 6 be able to do this on teleconference. I will be 7 physically here in our offices in Anchorage. If any 8 member wishes to travel here, that's fine. We'll be in 9 person to work through this, but if not, we will 10 certainly accommodate the board by having a 11 teleconference. 12 Again, I would anticipate a pretty short 13 meeting, since we always adopt perfect plans, but you 14 never know. 15 MR. WHITE: What time, John? 16 MR. TORGERSON: I like 10:00. Would 10:00 17 on Sunday work? 18 MS. McCONNOCHIE: Mr. Chairman, I'll be 19 coming in that morning, and if we could make it 10:30, 20 it would give me just a little bit extra time to get 21 here, please. 22 MR. TORGERSON: 11:00 would be fine. Member 23 Greene, are you going to be here? 24 MS. GREENE: If I'm going to be in person, 25 that's when I'm arriving from Kotzebue, 11:15.</p>
<p style="text-align: right;">Page 131</p> <p>1 MS. McCONNOCHIE: Yes. 2 MR. TORGERSON: Bob Brodie. 3 MR. BRODIE: Yes. 4 MR. TORGERSON: Marie Greene? 5 MS. GREENE: Yes. 6 MR. TORGERSON: So by a vote of four yeas to 7 zero nays, the board has authorized our GIS expert 8 extraordinaire to proceed. 9 I believe the last thing that I have on my 10 agenda is to just basically discuss and adopt a schedule 11 that we would be completed with our final plan. 12 As we all know here, but I'll say it for 13 those that don't know, the board kind of scatters to the 14 wind on Monday, and we don't have all five members back 15 together again until next Sunday. 16 It was my intent to have all members present 17 when we adopt the final plan, either that or on 18 teleconference or here. And the members will be, 19 particularly one will be totally out of pocket until 20 late next Saturday. So the earliest time we would have 21 all five would be the 14th. 22 So it is my intention, unless there is some 23 other discussion, that we would reconvene next Sunday. 24 We would make the final motion to adopt the plan. We 25 would get a report from Eric on any anomalies that he</p>	<p style="text-align: right;">Page 133</p> <p>1 MR. TORGERSON: We could do 1:00. 2 MS. GREENE: That would be better for me. 3 MR. TORGERSON: Mr. Brodie, I know you 4 wanted to get your car on a ferry, but how does that fit 5 in with this, 1:00 on teleconference? Does that work 6 for you? 7 MR. BRODIE: I'll see what my wife says. 8 MR. TORGERSON: Pending approval from the 9 wife -- I may have to check in with mine too. I 10 probably should. 11 Do you need a motion for the court record, 12 Mr. White, or is it just okay that we agree or what do 13 you want? 14 MR. WHITE: I would just vote on it, just so 15 it's formalized. 16 MR. TORGERSON: If I could have a motion 17 then directing the board to either meet in person or by 18 teleconference at 1:00, convene at 1:00 on Sunday, 19 July 14th. 20 MR. BRODIE: So moved. 21 MS. McCONNOCHIE: Second. 22 MR. TORGERSON: Again, I anticipate that 23 would be our final action on adopting the amended 24 proclamation plan two or something. 25 MR. WHITE: Whatever we call it, second</p>

<p style="text-align: right;">Page 134</p> <p>1 amended proclamation plan.</p> <p>2 MR. TORGERSON: We'll have to figure out</p> <p>3 what it's going to be called. Any discussion on the</p> <p>4 motion. Okay. Member Greene?</p> <p>5 MS. GREENE: Yes.</p> <p>6 MR. TORGERSON: Bob Brodie?</p> <p>7 MR. BRODIE: Yes.</p> <p>8 MR. TORGERSON: Peggy Ann McConnochie?</p> <p>9 MS. McCONNOCHIE: Yes.</p> <p>10 MR. TORGERSON: So by a vote of four yea to</p> <p>11 zero nay, the board has adopted their completion</p> <p>12 schedule for the plan that's before us.</p> <p>13 Peggy Ann was wondering if the reason for</p> <p>14 the schedule -- you will file with the court that we're</p> <p>15 working very hard --</p> <p>16 MR. WHITE: Tomorrow we will file a notice</p> <p>17 of compliance that says the board, per the order, has</p> <p>18 adopted its final schedule and it has adopted a planning</p> <p>19 concept and it will meet on July 14th at 1:00 p.m. to</p> <p>20 adopt its second amended proclamation plan.</p> <p>21 During next week, we will be putting the</p> <p>22 documents that we need, the proclamation. I'll do some</p> <p>23 findings again, and we'll try to get them out so you</p> <p>24 have a chance to read them before Sunday. And then</p> <p>25 you'll come together and adopt the proclamation plan.</p>	<p style="text-align: right;">Page 136</p> <p>1 then, then if there was something that prevented them</p> <p>2 from meeting that was beyond the board's control, we</p> <p>3 would just simply change it then and just notify the</p> <p>4 court. I don't think we need to extend it out because</p> <p>5 of something that might happen. If it does, we'll deal</p> <p>6 with it.</p> <p>7 MR. TORGERSON: Good question, because I had</p> <p>8 actually thought about that too, picking like a week and</p> <p>9 a half from now, just in case, but let's just hope</p> <p>10 everybody has safe travels.</p> <p>11 Anything else that we have to do today?</p> <p>12 Mike, anything?</p> <p>13 MR. WHITE: I don't believe so. I don't</p> <p>14 think I need any authorization to move forward with the</p> <p>15 stuff that I have done.</p> <p>16 MR. TORGERSON: At this point in time --</p> <p>17 MR. WHITE: I would just suggest --</p> <p>18 MR. TORGERSON: -- we will adjourn. The</p> <p>19 time is 4:35. And thanks again for sticking through</p> <p>20 with everything today. We'll be back together next</p> <p>21 Sunday.</p> <p>22 (Proceedings concluded at 4:35 p.m.)</p> <p>23 -o0o-</p> <p>24</p> <p>25</p>
<p style="text-align: right;">Page 135</p> <p>1 MR. TORGERSON: Eric, you're going back</p> <p>2 tonight?</p> <p>3 MR. SANDBERG: Tonight or tomorrow morning.</p> <p>4 MR. TORGERSON: So you'll be doing your</p> <p>5 metes and bounds and the continuity and holes or</p> <p>6 whatever from Juneau.</p> <p>7 And so I think we're -- I had four days</p> <p>8 blocked out that we were going to do, include the time</p> <p>9 it will take you to do that and Michael to write his up,</p> <p>10 but since we're a week away, plenty of time to be able</p> <p>11 to get everything all done.</p> <p>12 MR. BRODIE: Mr. Chairman, just based on</p> <p>13 what Michael said, given weather and other things in</p> <p>14 Alaska, do you want to have a date specific or do you</p> <p>15 want to say on or before 20 July or something like that?</p> <p>16 MR. TORGERSON: For the court order.</p> <p>17 MR. WHITE: The court order just says adopt</p> <p>18 a plan. It didn't say anything after.</p> <p>19 MR. BRODIE: You said we will adopt it on</p> <p>20 the 14th. Do you want to say on or before the 25th or</p> <p>21 something like that. Somebody gets sick or some weather</p> <p>22 or something like that.</p> <p>23 MR. WHITE: I can just say pending something</p> <p>24 extraordinary, we intend to meet on that day and adopt</p> <p>25 the final plan. I think if something happens before</p>	<p style="text-align: right;">Page 137</p> <p>1 CERTIFICATE</p> <p>2</p> <p>3 I, SONJA L. REEVES, Registered Professional Reporter</p> <p>4 and Notary Public in and for the State of Alaska, do</p> <p>5 hereby certify that the proceedings were taken before me</p> <p>6 at time and place herein set forth; that the testimony</p> <p>7 and proceedings were reported stenographically by me and</p> <p>8 later transcribed by computer transcription; that the</p> <p>9 foregoing is a true record of the testimony and</p> <p>10 proceedings taken at that time; and that I am not a</p> <p>11 party to nor have I any interest in the outcome of the</p> <p>12 action herein contained.</p> <p>13 IN WITNESS WHEREOF, I have hereunto set my hand and</p> <p>14 affixed my seal this 15th day of July 2013.</p> <p>15</p> <p>16</p> <p>17</p> <p>18 SONJA L. REEVES, RPR</p> <p>19 My Commission Expires 8/7/15</p> <p>20</p> <p>21</p> <p>22</p> <p>23</p> <p>24</p> <p>25</p>

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**In the Matter Of:**  
**ALASKA REDISTRICTING BOARD**

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**PUBLIC MEETING**

*July 14, 2013*

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ALASKA REDISTRICTING BOARD

PUBLIC MEETING

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Sunday, July 14, 2013

1:00 p.m.

411 West 4th Avenue, Suite 302  
Anchorage, Alaska



ALASKA REDISTRICTING BOARD  
PUBLIC MEETING on 07/14/2013

<p style="text-align: right;">Page 2</p> <p>1 A-P-P-E-A-R-A-N-C-E-S</p> <p>2</p> <p>3 Board Members Present:</p> <p>4 John Torgerson, Chairman</p> <p>5 Peggy Ann McConnochie, Vice-Chair</p> <p>6 Robert B. Brodie</p> <p>7 Jim Holm</p> <p>8 Marie Greene</p> <p>9</p> <p>10 Counsel for Board:</p> <p>11 Michael D. White</p> <p>12 PATTON BOGGS, LLP</p> <p>13 601 West 5th Avenue, Suite 700</p> <p>14 Anchorage, Alaska 99501</p> <p>15 (907) 263-6300</p> <p>16</p> <p>17 Also Present:</p> <p>18 Judy Eledge</p> <p>19 Steve Aufrecht</p> <p>20 Adam Berg</p> <p>21 Randy Ruedrich</p> <p>22 Lillian Kay</p> <p>23 Tom Begich</p> <p>24 Ernie Weiss</p> <p>25 Marcia Davis</p> <p>Roger Jenkins</p> <p>Caroline Lee</p> <p>Blake Essig</p> <p>Liz (indiscernible)</p> <p>Bronwyn (indiscernible)</p> <p>(Indiscernible)</p> <p>Rich Mauer</p> <p>Doanh Thi Tran</p> <p>Court Reporter:</p> <p>Sonja L. Reeves, RPR</p> <p>PACIFIC RIM REPORTING</p> <p>711 M Street, Suite 4</p> <p>Anchorage, Alaska 99501</p>	<p style="text-align: right;">Page 4</p> <p>1 GIS expert. So you want to go ahead with your report?</p> <p>2 MR. SANDBERG: Sure. Overall the plan was</p> <p>3 very clean. There was very little that needed to be</p> <p>4 changed. I made three changes that involved population</p> <p>5 moving from one district to another.</p> <p>6 The grand total of these three changes</p> <p>7 involved moving nine people total for the plan, so not</p> <p>8 very many. And I will briefly go over those three</p> <p>9 changes.</p> <p>10 Two people moved --</p> <p>11 MR. TORGERSON: Go ahead.</p> <p>12 MR. SANDBERG: Okay. Two people moved from</p> <p>13 District 1 to District 2 to clean up the</p> <p>14 Steese/Richardson Highway interchange, a zigzag that we</p> <p>15 had looked at last week on Sunday.</p> <p>16 Two people moved from District 5 to District</p> <p>17 2, because a little piece of District 5 had pierced the</p> <p>18 city of Fairbanks boundary.</p> <p>19 And five people moved from District 6 to</p> <p>20 District 9, because along the Alaska Highway and</p> <p>21 boundary, the Johnson River had been the boundary</p> <p>22 between those two districts for many months. It took a</p> <p>23 quick zag off on an unnamed stream that doesn't actually</p> <p>24 exist, so I kept the boundary as the Johnson River the</p> <p>25 entire way to the confluence with the Tanana, which is</p>
<p style="text-align: right;">Page 3</p> <p>1 PROCEEDINGS</p> <p>2 MR. TORGERSON: We'll call the meeting to</p> <p>3 order. The time is 11:02 (sic). Where do I get "11"</p> <p>4 from all the time? 1:02.</p> <p>5 For the record, members present are John</p> <p>6 Torgerson, Peggy Ann McConnochie, Bob Brodie, Marie</p> <p>7 Greene, Jim Holm, and we are represented by counsel.</p> <p>8 Next things on the agenda is the approval of</p> <p>9 the agenda.</p> <p>10 MS. McCONNOCHIE: I move for approval of the</p> <p>11 agenda.</p> <p>12 MS. GREENE: Second.</p> <p>13 MR. TORGERSON: It's been moved we approve</p> <p>14 the agenda. Is there any objection to approval of the</p> <p>15 agenda? Hearing none, the agenda is approved as</p> <p>16 presented.</p> <p>17 Next brings us to item four, which is the</p> <p>18 report from the GIS expert on technical corrections that</p> <p>19 was made to the map. For members, remember that we</p> <p>20 authorized him to change up to ten people per district</p> <p>21 for technical changes only, and that would be all right,</p> <p>22 but we wanted a report on actually what was done.</p> <p>23 So, Eric, you're on line, I assume?</p> <p>24 MR. SANDBERG: Yes, I am here.</p> <p>25 MR. TORGERSON: This is Eric Sandberg, our</p>	<p style="text-align: right;">Page 5</p> <p>1 kind of the natural boundary between the Delta Region</p> <p>2 and the Eastern Region, so that involved moving five</p> <p>3 people from District 6 to District 9.</p> <p>4 So that's your grand total of nine people,</p> <p>5 but, otherwise, the plan was very clean. Everyone had</p> <p>6 done a very good job making sure there were no little</p> <p>7 holes or anything.</p> <p>8 MR. TORGERSON: All right. Are there</p> <p>9 questions of Eric on the technical changes? All right.</p> <p>10 Hang on, Eric, until we get to the metes and</p> <p>11 bounds so we can get your report on that one.</p> <p>12 MS. McCONNOCHIE: Mr. Chair, I move that we</p> <p>13 adopt the technical corrections as presented by</p> <p>14 Mr. Sandberg.</p> <p>15 MR. HOLM: Second.</p> <p>16 MS. McCONNOCHIE: Good job, Eric.</p> <p>17 MR. TORGERSON: It's been moved and seconded</p> <p>18 that we adopt the technical changes, which consisted of</p> <p>19 moving nine people as laid out earlier in his report.</p> <p>20 Discussion on the motion? We'll do a roll</p> <p>21 call vote.</p> <p>22 Jim Holm?</p> <p>23 MR. HOLM: Yes.</p> <p>24 MR. TORGERSON: Marie Greene?</p> <p>25 MS. GREENE: Yes.</p>

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<p style="text-align: right;">Page 6</p> <p>1 MR. TORGERSON: Bob Brodie?</p> <p>2 MR. BRODIE: Yes.</p> <p>3 MR. TORGERSON: Peggy Ann McConnochie?</p> <p>4 MS. McCONNOCHIE: Yes.</p> <p>5 MR. TORGERSON: And John Torgerson votes</p> <p>6 yes. So by a vote of five yea to zero nay, the board</p> <p>7 has adopted the technical changes or corrections that</p> <p>8 were presented.</p> <p>9 Next brings us to item six, the report on an</p> <p>10 adoption of metes and bounds. So, Eric -- that's in</p> <p>11 your proclamation plan under the tab districts.</p> <p>12 Eric, you want to tell us how you worked</p> <p>13 your magic on that one?</p> <p>14 MR. SANDBERG: Sure. Basically, I just ran</p> <p>15 along the boundaries of each district, and if you will</p> <p>16 notice, all of them are done in a clockwise rotation.</p> <p>17 I started at one point that's easily</p> <p>18 identified, like an intersection or northernmost point</p> <p>19 on a borough boundary, and just worked my way clockwise</p> <p>20 around each district.</p> <p>21 As I said before, there were very few</p> <p>22 changes to be made. Most of them were water boundaries,</p> <p>23 like, if a district had zigzagged across from one bank</p> <p>24 of a river to the other bank. And there is not too much</p> <p>25 else to say, just plugged away at it for about three</p>	<p style="text-align: right;">Page 8</p> <p>1 MR. TORGERSON: Bob Brodie?</p> <p>2 MR. BRODIE: Yes.</p> <p>3 MR. TORGERSON: Marie Greene?</p> <p>4 MS. GREENE: Yes.</p> <p>5 MR. TORGERSON: Jim Holm?</p> <p>6 MR. HOLM: Yes.</p> <p>7 MR. TORGERSON: And John Torgerson votes</p> <p>8 yes. So by a vote of five yea to zero nay, the board</p> <p>9 has adopted the metes and bounds as outlined in our</p> <p>10 proclamation report.</p> <p>11 Next is item seven, which I just put on</p> <p>12 here. I'm not sure there is a legal report, but I know</p> <p>13 you have the proclamation, but Mr. White.</p> <p>14 MR. WHITE: Thank you, Mr. Chairman. Mike</p> <p>15 White, counsel for the Alaska Redistricting Board. You</p> <p>16 all have in front of you the Alaska Redistricting Board</p> <p>17 2013 proclamation and accompanied findings.</p> <p>18 This consists of the proclamation itself,</p> <p>19 which you will all sign in the very near future, the</p> <p>20 written findings designed to summarize and set forth the</p> <p>21 board's findings on this map.</p> <p>22 From a legal standpoint, the findings point</p> <p>23 out those areas where there were some difficult choices</p> <p>24 that the board had to make dealing particularly with</p> <p>25 what we always consider the three major problems; the</p>
<p style="text-align: right;">Page 7</p> <p>1 days.</p> <p>2 MR. TORGERSON: Okay.</p> <p>3 MR. SANDBERG: I'll answer any questions.</p> <p>4 MR. TORGERSON: Certainly. I wouldn't know</p> <p>5 how to even form a question when you look at these,</p> <p>6 particularly ones like District 9.</p> <p>7 MR. SANDBERG: Yeah.</p> <p>8 MR. TORGERSON: That's --</p> <p>9 MR. SANDBERG: That was a large one. Yeah,</p> <p>10 I tried to make sure to use entire -- they had warned us</p> <p>11 before about using precincts or other stuff like,</p> <p>12 temporary like that, so I tried to use physical and</p> <p>13 political boundaries as much as possible.</p> <p>14 MR. TORGERSON: Questions on the metes and</p> <p>15 bounds report? Mr. White, any questions?</p> <p>16 MR. WHITE: No.</p> <p>17 MS. McCONNOCHIE: Mr. Chair, if there is no</p> <p>18 questions, I move for adoption of the metes and bounds</p> <p>19 report.</p> <p>20 MR. HOLM: Second.</p> <p>21 MR. TORGERSON: It's been moved and seconded</p> <p>22 the board adopt the metes and bounds as presented by our</p> <p>23 GIS expert. Discussion?</p> <p>24 Peggy Ann McConnochie?</p> <p>25 MS. McCONNOCHIE: Yes.</p>	<p style="text-align: right;">Page 9</p> <p>1 rural population shortfall and then the excess</p> <p>2 population of both Anchorage and the Fairbanks North</p> <p>3 Star Borough.</p> <p>4 And the findings set forth the board's</p> <p>5 rationale for making the choices that they did. And</p> <p>6 based upon, there were some hard choices, my review of</p> <p>7 this map convinces me that all of the districts that you</p> <p>8 have adopted meet all of the state and federal</p> <p>9 constitutional redistricting principles.</p> <p>10 And I'm happy to answer any questions about</p> <p>11 anything anybody has on the proclamation.</p> <p>12 UNIDENTIFIED SPEAKER: Can you take</p> <p>13 questions from the audience?</p> <p>14 MR. TORGERSON: No. Questions?</p> <p>15 MS. McCONNOCHIE: No.</p> <p>16 MR. TORGERSON: Mr. White, do you envision a</p> <p>17 series of motions adopting the proclamation of</p> <p>18 redistricting and then the findings and so forth? Is</p> <p>19 that what you would like to do?</p> <p>20 MR. WHITE: Yes. Mr. Chairman, maybe I</p> <p>21 should make one clarification, just so we don't get</p> <p>22 questions afterwards.</p> <p>23 Under the tab "senate terms," you and I</p> <p>24 discussed this earlier, there is a spreadsheet there</p> <p>25 that talks about the 2013 proclamation senate terms and</p>

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<p style="text-align: right;">Page 10</p> <p>1 it set out both which of those senate seats are to be 2 truncated or which are not and assigning the two- and 3 four-year terms. 4 As part of that spreadsheet there is six 5 districts that are asterisked that say "up for election 6 in 2016." That means that those six senate seats do not 7 stand for election in 2014, and so they will be up for 8 election for the first time after the proclamation in 9 2016. 10 The other 14 senate seats, the ten seats 11 that were assigned a two-year term by the original -- by 12 the amended proclamation plan, and the four senate 13 seats, which the board determined based upon their 14 change in population had to be truncated, are up for 15 election in 2014. 16 So in the 2016 election, we will be back to 17 the required ten senate seats alternating every two 18 years through the balance of the decade. And I would 19 suggest that you do two separate motions; one adopting 20 the proclamation -- or adopt the findings and then adopt 21 the proclamation. 22 MR. TORGERSON: When we adopt the findings, 23 are we adopting truncation and senate pairings? 24 MR. WHITE: As part of the findings, yes. 25 MR. TORGERSON: Is there a motion to adopt</p>	<p style="text-align: right;">Page 12</p> <p>1 This will bring us to the adoption of the 2 proclamation itself. And I will point out that there is 3 a spelling error on one of the names, and the new page 4 is being printed and fixed, so we can adopt with the 5 thought process that we will be actually signing a 6 different one, but the only change will be an "E" added 7 to the end of the name. 8 MS. McCONNOCHIE: So I therefore put forth a 9 motion to accept the proclamation plan as it will be 10 amended in order to include the correct spelling of 11 Marie Greene's name. 12 MR. TORGERSON: We will take this one out of 13 the book and put that one in. 14 MR. HOLM: Second. 15 MR. TORGERSON: Discussion on the motion to 16 adopt the proclamation of redistricting for 2013? 17 Hearing none, we will do a roll call vote. 18 Peggy Ann McConnochie? 19 MS. McCONNOCHIE: Yes. 20 MR. TORGERSON: Bob Brodie? 21 MR. BRODIE: Yes. 22 MR. TORGERSON: Marie Greene? 23 MS. GREENE: "ii," that means "yes" in 24 Inupiaq. 25 MR. WHITE: We left it off just so you could</p>
<p style="text-align: right;">Page 11</p> <p>1 the findings? 2 MS. McCONNOCHIE: I move that we adopt the 3 findings as presented, which includes the truncation 4 report and the senate pairings. 5 MS. GREENE: Second the motion. 6 MR. TORGERSON: And terms, right? 7 MS. McCONNOCHIE: Yes, that's included in 8 the findings. 9 MR. TORGERSON: It's been moved and seconded 10 that the board adopt the 2013 proclamation findings, 11 which would include by reference terms, truncation and 12 senate pairings. 13 Is there a discussion on the motion? 14 Hearing none, we will vote. 15 Jim Holm? 16 MR. HOLM: Yes. 17 MR. TORGERSON: Marie Greene? 18 MS. GREENE: Yes. 19 MR. TORGERSON: Bob Brodie? 20 MR. BRODIE: Yes. 21 MR. TORGERSON: Peggy Ann McConnochie? 22 MS. McCONNOCHIE: Yes. 23 MR. TORGERSON: And John Torgerson votes 24 yes. So by a vote of five yea to zero nay, the board 25 has adopted the findings.</p>	<p style="text-align: right;">Page 13</p> <p>1 do that, Marie. 2 MR. TORGERSON: Jim Holm? 3 MR. HOLM: Yes. 4 MR. TORGERSON: John Torgerson votes "ii," 5 yes. So by a vote of five yea to zero nay, the board 6 has adopted the proclamation redistricting with the 7 changes that will be coming soon. 8 That brings us actually down to the board 9 member comments. Finishes our business of the day. 10 Mr. Brodie, any comments? 11 MR. BRODIE: Mr. Chairman, thank you. I 12 guess I would just like to thank all of the people who 13 came and testified through this second round of public 14 hearings and the plans that were submitted by third 15 parties. 16 We appreciated the effort to help us make 17 our decisions. It wasn't an easy job in the beginning, 18 and it wasn't any easier later, trying to balance the 19 needs of the state and federal laws, along with the 20 individual needs of each person in every small district 21 across the state. 22 So we tried very hard to accommodate many of 23 their requests, but sometimes they were -- one request 24 would conflict with the other, and so a decision had to 25 be made on how to resolve that in the best interests of</p>

ALASKA REDISTRICTING BOARD  
PUBLIC MEETING on 07/14/2013

<p style="text-align: right;">Page 14</p> <p>1 the voters of the state for the next decade.</p> <p>2 So I would also like to thank all the</p> <p>3 support staff we had. A number of them worked in the</p> <p>4 office under adverse conditions and long hours on their</p> <p>5 days off, and so I appreciate their efforts, and I hope</p> <p>6 it was all worthwhile when we see how things go for the</p> <p>7 near future.</p> <p>8 And I would like to thank all the board</p> <p>9 members for their taking off from their families and</p> <p>10 businesses and time to come help do this. I got</p> <p>11 frustrated at some times, but I enjoyed it, and I</p> <p>12 certainly got quite an education, so thank you.</p> <p>13 MR. TORGERSON: Mr. Holm?</p> <p>14 MR. HOLM: Thank you, Mr. Chair. I'm not</p> <p>15 running for anything, so I'm not sure how much I'm going</p> <p>16 to thank everybody, but I can tell you, it's been an</p> <p>17 unusual course of events. Interior Alaska, of course,</p> <p>18 obviously, was a struggle.</p> <p>19 I really have been pleasantly surprised to</p> <p>20 meet each and every one of you, and how I have grown to</p> <p>21 understand how difficult it is to make these kinds of</p> <p>22 decisions when we're trying to balance the constitution</p> <p>23 of the State of Alaska with individual rights and</p> <p>24 individual needs.</p> <p>25 Having served in the legislature, I find it</p>	<p style="text-align: right;">Page 16</p> <p>1 of a young man that had stepped up when we needed him.</p> <p>2 And through the second go-around, Eric really stepping</p> <p>3 up and helping us out through the challenges that we had</p> <p>4 to face. We know we couldn't have done it without him,</p> <p>5 and I just wanted to acknowledge his hard work for us.</p> <p>6 And, of course, it's been an honor for me to</p> <p>7 sit on this board. I too have learned a lot in this</p> <p>8 entire process. And it's my hope that one day when the</p> <p>9 next go-around comes that all parties can come together</p> <p>10 and not so much thinking of the different parties that</p> <p>11 we represent or the entities that we're involved with,</p> <p>12 but the entire State of Alaska and the intent of</p> <p>13 following through with not only what the constitution</p> <p>14 states, but our representation in each of our districts.</p> <p>15 It was very exciting when we had calls</p> <p>16 coming for the Juneau hearing, when we had two different</p> <p>17 groups coming together and really focusing on that,</p> <p>18 coming together and looking over the betterment of</p> <p>19 entire state, including rural Alaska.</p> <p>20 So I want to thank those ones that have</p> <p>21 become involved throughout this entire process. It was</p> <p>22 such a wonderful feeling to see that and hear it and see</p> <p>23 it in action, especially the last few days. So I really</p> <p>24 want to express my appreciation to the ones that were</p> <p>25 involved.</p>
<p style="text-align: right;">Page 15</p> <p>1 to be very disconcerting that we so many times try to</p> <p>2 allow people to have extra voting rights versus people</p> <p>3 who are just plain Alaskans. I have been here 67 years,</p> <p>4 and I'm an Alaskan.</p> <p>5 I may not be an Alaska Native, but I'm a</p> <p>6 Native Alaskan. And I love Alaska every bit as much as</p> <p>7 everyone else that's lived here all of their lives. And</p> <p>8 so I would just hope that we could all -- that we have</p> <p>9 differing views of how this state should be run, we</p> <p>10 should all get together and try to make this the finest</p> <p>11 state in the Union.</p> <p>12 With that, Mr. Chairman, I really enjoyed</p> <p>13 working with you. You're a little hard to get along</p> <p>14 with sometimes, but I might say that it's been fun to</p> <p>15 watch you take care of education for the State of</p> <p>16 Alaska. So with that, thank you very much.</p> <p>17 MR. TORGERSON: Thank you, Mr. Holm. Mrs.</p> <p>18 Greene?</p> <p>19 MS. GREENE: Thank you very much, Mr.</p> <p>20 Chairman. First of all, I would just like to make a</p> <p>21 comment, just mention what has occurred since we all</p> <p>22 became involved.</p> <p>23 First of all, in memory of Ron Miller, our</p> <p>24 first executive director, he set the tone for us. And,</p> <p>25 of course, working with Taylor Bickford, how proud I was</p>	<p style="text-align: right;">Page 17</p> <p>1 And I know it's been really hard. I know,</p> <p>2 like a number of you have already expressed, we haven't</p> <p>3 satisfied the entire state, but I can honestly tell you</p> <p>4 that we worked very hard to do the best that we can in</p> <p>5 what came before us, especially after learning the 2010</p> <p>6 population.</p> <p>7 If we think this was a challenge, I think</p> <p>8 it's going to be more of a challenge in 2020. Lord</p> <p>9 willing, it's my prayer that the people then, the</p> <p>10 leadership then, the board that's been appointed then</p> <p>11 will really come together and learn from what we have</p> <p>12 learned throughout this process for the 2010 population.</p> <p>13 Thank you, Mr. Chairman, for your</p> <p>14 leadership. And I really want to express my</p> <p>15 appreciation to Peggy Ann, Jim and Bob, and, of course,</p> <p>16 Mike and his team for really teaching me a lot and</p> <p>17 allowing me to be part of a team of this special board.</p> <p>18 So thank you very much. I really appreciate</p> <p>19 it.</p> <p>20 MR. TORGERSON: Thank you, Ms. Greene.</p> <p>21 Peggy Ann?</p> <p>22 MS. McCONNOCHIE: Everybody has said so many</p> <p>23 wonderful things. First of all, thank you, Chair, thank</p> <p>24 you board members.</p> <p>25 No one will know how hard we all worked on</p>



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<p style="text-align: right;">Page 18</p> <p>1 this, how much we drew, how much we sweated and swore 2 over the obstacles that were in our way from a 3 constitutional perspective. And I thank our incredible 4 staff from Mary to Eric to Taylor and then to Ron 5 Miller. 6 We had incredible support. And this board 7 this time truly I think had incredible obstacles in our 8 way, and we were able to do. But we were able to do it 9 this last time because we had two entities that came 10 together and helped us out and they made this work, so 11 I'm very proud of the map we put together. 12 No, not everybody thinks it's the best, but 13 when you're balancing concerns on every single side, we 14 had a responsibility to coming down on the side of 15 Alaska, and I think we did come down on the side of the 16 State of Alaska. And, Mr. Chair, I'm very proud of us. 17 Thank you. 18 MR. TORGERSON: Thank you. And I will just 19 -- I want to ask a questions before I forget it first. 20 When are we going to file this report? 21 MR. WHITE: We will file it as soon as we 22 can next week, no later than noon on Thursday. My goal 23 is to try to file it either Tuesday afternoon or 24 sometime Wednesday. 25 MR. TORGERSON: And I, like all the rest of</p>	<p style="text-align: right;">Page 20</p> <p>1 And that's how that went down, but I do want 2 to thank all of the folks that are involved. It was an 3 extraordinary process with, to some degree, waiting on 4 the U.S. Supreme Court to make their decision. We 5 couldn't have complicated things without having that 6 decision. 7 It would have made our -- one way or the 8 other, just would have added additional time to what we 9 have done. So hopefully, this will make it through the 10 scrutiny of the courts and we'll be done with this 11 process. 12 The last thing is, I do want to see the rest 13 of this board again and Mr. White and the rest of the 14 team, but never in this building; somewhere else would 15 be fine, on the street or whatever. 16 But anyway, thank you all. Mr. White, do 17 you have anything you want to add, propose, whatever? 18 MR. WHITE: Just very shortly, Mr. Chairman. 19 I have been extraordinarily honored to work with this 20 group. I have seen the hours that you have put in. I 21 have witnessed the struggles you have gone through. 22 I have seen the attempts you have made in 23 the words of Abraham Lincoln, "to satisfy all of the 24 people all of the time," which we know simply can't be 25 done. I know that there are those in the press who have</p>
<p style="text-align: right;">Page 19</p> <p>1 the board, want to thank all the board members for the 2 work that you have done, particularly our staff. We 3 have put an extraordinary amount of pressure on Mary, as 4 being the only staff for the board, taking care of our 5 travel and our whining about meeting over the 4th of 6 July weekend, and coming in on Sundays and all the other 7 things, but she held up better than the Chair on some 8 cases. 9 And then Marie is absolutely right, without 10 Eric Sandberg, we wouldn't have gotten very far on this 11 on the final plan. And then Marcia Davis, Tom Begich 12 and Randy Ruedrich did an extraordinary amount of work 13 in coming together on the final plan, or not the final 14 plan, but on agreeing with the majority of the state. 15 36 districts I think is what the final tally 16 was that they could agree to the boundaries of, which in 17 its own right was probably the only time you will hear 18 two of those names used in the same sentence. 19 I put it in the press release that I sent 20 out, but the press didn't pick up on it. I don't 21 believe they could believe that that actually happened, 22 but to any degree, the only part of the state you didn't 23 agree on was Fairbanks, and the board chose not to 24 accept either one of them and drew our own Fairbanks 25 district.</p>	<p style="text-align: right;">Page 21</p> <p>1 said things about this board and you as the board 2 members, with which I completely and 100 percent totally 3 disagree. 4 I think you are five of most honorable 5 people that I have ever met, and I was proud to serve as 6 your counsel. I apologize to you for any errors in my 7 counsel that I may have provided. My errors were, of 8 course, ones of that I always thought that I was right, 9 and still believe that I was right in many instances. 10 And as they say, many times -- I won't put that on 11 record. 12 The bottom line is I think that I have not 13 only made colleagues here, but friends, and I know that 14 through the rest of the years that I'm here and 15 practicing that any of you can call on me at any time 16 for any help that you may need. 17 Thank you for all that you have done for not 18 only for the state, but I think for future boards who 19 will, I think, have an easier time putting together 20 processes because of the struggles that you have had to 21 go through and the things that you have done. 22 And I know the chairman will be leaving 23 with, at some point in time, will have recommendations 24 together for future boards, and I think that is 25 something, a legacy that will do this board proud.</p>

<p style="text-align: right;">Page 22</p> <p>1 So thank you all very much for your service. 2 It was much appreciated. 3 MR. TORGERSON: That's an interesting -- one 4 thing we didn't have is a list of instructions from the 5 last board. They were MIA, but there are some changes 6 that we went through that we know, to some degree, were 7 time consuming, so I hope that -- some of these may take 8 legislation to mainly direct the planning team that 9 comes on prior to the board to get some of the RFPs 10 taken care of and some of the other preliminary work, so 11 when the board actually starts, they start with counsel 12 and a lot of other things, but with that, we do have the 13 clean, corrected spelling on the other proclamation. 14 I don't see any reason to stay on the record 15 and sign that. So we can disconnect from those on 16 teleconference. And we'll get the right-colored pens 17 and whatever we need to sign these. 18 So, Eric, are you still there? 19 MR. SANDBERG: Yes. 20 MR. TORGERSON: You want to say anything? 21 MR. SANDBERG: Only thing is about web 22 posting. So I assume now, once you have signed 23 everything, to post all of the proclamation and all of 24 the population descriptions to the web? 25 MR. TORGERSON: Right. We'll sign these</p>	<p style="text-align: right;">Page 24</p> <p>1 CERTIFICATE 2 3 I, SONJA L. REEVES, Registered Professional Reporter 4 and Notary Public in and for the State of Alaska, do 5 hereby certify that the witness in the foregoing 6 proceedings was duly sworn; that the proceedings were 7 then taken before me at the time and place herein set 8 forth; that the testimony and proceedings were reported 9 stenographically by me and later transcribed by computer 10 transcription; that the foregoing is a true record of 11 the testimony and proceedings taken at that time; and 12 that I am not a party to nor have I any interest in the 13 outcome of the action herein contained. 14 IN WITNESS WHEREOF, I have hereunto set my hand and 15 affixed my seal this 15th day of July 2013. 16 17 18 19 _____ 20 SONJA L. REEVES, RPR 21 My Commission Expires 8/7/15 22 23 24 25</p>
<p style="text-align: right;">Page 23</p> <p>1 within the next 10, 15 minutes, and then I will call you 2 with the go-ahead. Just in case -- and we'll make 3 copies of these for folks in the room that didn't have 4 copies. 5 We'll get all of that taken care of, but 6 since we have adopted everything, actually, I suppose 7 you can go ahead and send them. We're not going to 8 change anything. If you want to send them, our web 9 master is on call, so he is in his office. 10 So the only thing he won't have is the 11 signed proclamation, and we'll get that to you as soon 12 as we can. 13 MR. SANDBERG: Okay. And also send the 14 board-adopted findings? 15 MR. TORGERSON: I have to sign those also. 16 So that will be coming to you here as soon as I get them 17 signed. 18 MR. SANDBERG: Okay. Thank you very much. 19 MR. TORGERSON: All right, Eric. Thank you. 20 Anything else to come before us? Hearing none, this 21 board stands adjourned. 22 (Proceedings concluded at 1:30 p.m.) 23 -o0o- 24 25</p>	

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**In the Matter Of:**  
**ALASKA REDISTRICTING BOARD**

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**PUBLIC HEARING**

*June 28, 2013*

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ALASKA REDISTRICTING BOARD  
PUBLIC PRESENTATION AND PUBLIC MEETING

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Friday, June 28, 2013

10:00 a.m.

Anchorage LIO  
716 West 4th Avenue, Suite 200  
Anchorage, Alaska

ALASKA REDISTRICTING BOARD  
PUBLIC HEARING on 06/28/2013

<p>1 A-P-P-E-A-R-A-N-C-E-S</p> <p>2</p> <p>3 Board Members Present:</p> <p>4 John Torgerson, Chairman</p> <p>5 Peggy Ann McConnochie, Vice-Chair</p> <p>6 Robert B. Brodie</p> <p>7</p> <p>8 Counsel for Board:</p> <p>9 Michael D. White</p> <p>10 PATTON BOGGS, LLP</p> <p>11 601 West 5th Avenue, Suite 700</p> <p>12 Anchorage, Alaska 99501</p> <p>13 (907) 263-6300</p> <p>14</p> <p>15 Court Reporter:</p> <p>16 Sonja L. Reeves, RPR</p> <p>17 PACIFIC RIM REPORTING</p> <p>18 711 M Street, Suite 4</p> <p>19 Anchorage, Alaska 99501</p> <p>20</p> <p>21</p> <p>22</p> <p>23</p> <p>24</p> <p>25</p>	<p>Page 2</p> <p>1 five. And based upon my analysis and my checking that</p> <p>2 with a number of VRA experts around the country, it is</p> <p>3 my conclusion that Alaska no longer needs to comply with</p> <p>4 section five, because they are no longer covered by the</p> <p>5 formula, and, therefore, this process we are going</p> <p>6 through now is the process that will lead to the final</p> <p>7 plan.</p> <p>8 We do not need to move forward to do a step</p> <p>9 two and step three of the Hickel process, which was</p> <p>10 designed to determine whether any plan the board adopted</p> <p>11 based solely on the Alaska Constitutional requirements</p> <p>12 and other federal requirements for equal protection in</p> <p>13 section two, whether that could comply with section</p> <p>14 five, and if it couldn't, then you had to change the map</p> <p>15 in order to balance section five with the Alaska</p> <p>16 Constitution.</p> <p>17 We no longer need to go through that, so I</p> <p>18 would anticipate that the process we're going through</p> <p>19 now, which is scheduled to be completed by July 12th, is</p> <p>20 the only process we will have to do.</p> <p>21 MR. TORGERSON: Thank you. Next is the</p> <p>22 presentation of third-party plans. I did want to say</p> <p>23 before we get into that, for the board members, that the</p> <p>24 board adopted seven plans that were put together by</p> <p>25 board members or staff. We also adopted three</p>
<p>Page 3</p> <p>1 PROCEEDINGS</p> <p>2 MR. TORGERSON: We'll call the meeting to</p> <p>3 order. Teleconference people tell me we're hooked up.</p> <p>4 We have an array of maps that have been hung up in the</p> <p>5 back room for everybody to go over.</p> <p>6 The agenda is also back there, and there is</p> <p>7 a lot of maps up front that have all the breakouts, the</p> <p>8 statewide maps and deviations on the back side, for</p> <p>9 those that are interested in deviations.</p> <p>10 So the first thing on our agenda is to call</p> <p>11 the order. Second is roll call. I'll just tell you</p> <p>12 present today is Member Brodie, Member McConnochie and</p> <p>13 myself, Chair Torgerson. Marie Greene was not able to</p> <p>14 make it, neither was Jim Holm, for today's meeting.</p> <p>15 Next was inclusion of the discussion of the</p> <p>16 VRA and mapping schedule. Mr. White, do you want to say</p> <p>17 anything about that? We put this on before the Supreme</p> <p>18 Court ruling, so I'm not sure it's germane.</p> <p>19 MR. WHITE: Thank you, Mr. Chairman.</p> <p>20 Michael White, counsel for the Alaska Redistricting</p> <p>21 Board.</p> <p>22 You are correct that the United States</p> <p>23 Supreme Court made a decision in Shelby County, which</p> <p>24 declared section four of the Voting Rights Act</p> <p>25 unconstitutional and in effect it mobilizes section</p>	<p>Page 4</p> <p>1 third-party plans and one regional plan from Ketchikan.</p> <p>2 Since then, we had a revised Calista plan</p> <p>3 that was submitted to us, Calista option two, and a</p> <p>4 revised AFFER plan. All of those are on the wall in the</p> <p>5 back. We also -- and I think those are all posted on</p> <p>6 the web.</p> <p>7 We also -- I think Calista put their own map</p> <p>8 up, option three, which we did not receive until this</p> <p>9 morning, or may have come in last night, but I haven't</p> <p>10 looked at it yet. We did send it down -- I had staff</p> <p>11 send it down to our GIS guy to make it into the same</p> <p>12 format and so forth that the rest of the maps are and</p> <p>13 that will be posted on the web later on this afternoon.</p> <p>14 We also received a regional map from Mat-Su</p> <p>15 Mayor Larry DeVilbiss and a note with that, so that is</p> <p>16 also posted in the back, and one from District 9, South</p> <p>17 Lakes Community Council in the Mat-Su by an Aaron</p> <p>18 Downing, president of that organization, and that is</p> <p>19 also posted in the back.</p> <p>20 These were just brought in about 9:30 this</p> <p>21 morning, so those are also being worked over by --</p> <p>22 getting ready to be posted on the web, so later on today</p> <p>23 those should be up also. I think that covers all of the</p> <p>24 maps that we have up.</p> <p>25 We did have a change to the agenda at the</p>

ALASKA REDISTRICTING BOARD  
PUBLIC HEARING on 06/28/2013

<p style="text-align: right;">Page 6</p> <p>1 request of the Gazewood Weiner group. They wanted to 2 present in Fairbanks. We had them presenting here 3 today, but I went ahead and approved their request, so 4 they will be presenting on Monday. So that left us to 5 three organizations here that had asked for prior notice 6 to make a presentation. 7 So with that, let me see if I missed 8 anything. I think that's it. So we will -- we have a 9 Ketchikan Borough representative from Ketchikan Borough 10 on the teleconference who will walk us through their 11 regional map. They did present a four- or five-page 12 handout here, which I assume is going to be their 13 testimony today. 14 So I will go to Ketchikan, and I think it's 15 Mr. Bockhorst, but we are transcribing this hearing. We 16 have the transcriber located here with us, so we need 17 everyone to spell their names, so that we can make sure 18 we get it correct in the record, and any affiliation, 19 where you're from or who you are representing, so we can 20 get all of that adequately in the record. 21 With that, Ketchikan, Mr. Bockhorst, are you 22 there? Okay. 23 UNIDENTIFIED SPEAKER: This is the Ketchikan 24 Legislative Information Office, and the participant 25 didn't show up to our office. I thought that possibly</p>	<p style="text-align: right;">Page 8</p> <p>1 Chairman Torgerson, as you indicated, the 2 Borough did submit this morning an eight-page letter 3 that presents detailed and what I think are compelling 4 facts that support the proposed redistricting plan, 5 particularly for House Districts 33 and 34, that was 6 offered by the Ketchikan Gateway Borough on June 19th. 7 That plan would link the Ketchikan Gateway 8 Borough with Metlakatla and Southern Prince of Wales 9 Island for District 33. That plan is very similar to 10 the board's own plan A. 11 I urge the redistricting board to carefully 12 consider the eight-page letter and the detailed facts in 13 there. If there is questions or desire for additional 14 information, I would be all good -- all too happy to 15 provide additional information, supporting materials. 16 It is my belief that the standards that 17 govern redistricting, as defined in the Hickel process, 18 particularly those relating to contiguousness and 19 compactness, socioeconomic integration, equal protection 20 of one person/one vote and recognition of the very 21 similar standards relating to borough government 22 boundaries, that's respectful of borough government 23 boundaries, are best met by the proposal that was 24 submitted by the Ketchikan Gateway Borough on June 19th. 25 Mr. Chairman, again, I don't intend to go</p>
<p style="text-align: right;">Page 7</p> <p>1 he would be calling in on the bridge. 2 MR. TORGERSON: Well, then I will find an 3 LIO operator here and see if we have the bridge open for 4 that. Thank you for that. I thought he was going to be 5 at the LIO, but he certainly has this open on the bridge 6 too. 7 MS. McCONNOCHIE: He is there. 8 MR. TORGERSON: We're finding you. 9 MR. BOCKHORST: Mr. Chairman. 10 MR. TORGERSON: There he is. Thanks, Dan, 11 for your letting us get this thing worked out. 12 So go ahead. We went through a few 13 preliminaries and we're ready for your testimony. 14 MR. BOCKHORST: Yes, sir. Thank you, 15 Mr. Chairman. I did listen to the preliminaries, and 16 apologize for the mixup there. I didn't realize that it 17 was scheduled to be at the Ketchikan LIO. 18 For the record, my name is Dan Bockhorst. 19 I'll spell that. Dan, D-a-n, Bockhorst, 20 B-o-c-k-h-o-r-s-t. I'm the Borough manager of the 21 Ketchikan Gateway Borough, 1900 First Avenue, Ketchikan, 22 Alaska 99901. 23 Mr. Chairman, members of committee, I 24 appreciate the opportunity to offer comments or testify 25 this morning. I'm going to keep my remarks very brief.</p>	<p style="text-align: right;">Page 9</p> <p>1 through the detailed facts included in my letter this 2 morning, but I would please urge all members of the 3 board to consider those. 4 That concludes my comments. I'll be glad to 5 try to answer any questions you may have. 6 MR. TORGERSON: Thanks, Dan. I haven't had 7 a chance to read the whole letter since it just got 8 here, but when we were having public hearings down in 9 particularly Prince of Wales, we heard a lot of 10 testimony from four communities that they weren't that 11 interested in having the Prince of Wales divided, so I'm 12 just wondering if you had conversations with -- I don't 13 have your map in front of me, but I believe you come 14 over and take Craig and Hollis and also Metlakatla group 15 over there. Have you had a conversation with the folks 16 on Prince of Wales? 17 MR. BOCKHORST: We have not. Mr. Chairman, 18 it is not -- (indiscernible) -- impossible. As you 19 folks very well know, the one person/one vote constraint 20 is important. The population characteristics are such 21 that there is no way to create a district that would, in 22 my opinion, that would make sense, that would keep all 23 of Prince of Wales Island in place, because of its 24 impact elsewhere. 25 Recognizing the impact in terms of not</p>



<p style="text-align: right;">Page 10</p> <p>1 considering the section five Voting Rights Act issues 2 certainly is a game changer. And we have very strong 3 ties, Ketchikan does, to Metlakatla and Southern Prince 4 of Wales. We think that there are distinctions, and 5 they are set out in my eight-page letter to you. 6 We think that there are important 7 distinctions between the communities that we have 8 proposed to include in this District 33 on Prince of 9 Wales Island, than the northern communities on Prince of 10 Wales Island. Again, those are addressed in my letter 11 to you, Mr. Chairman. 12 So I understand desire on the part of Prince 13 of Wales Island to keep all the communities on the 14 island in the same election district. It just cannot 15 happen, in my opinion, to serve that end and meet the 16 other more compelling standards that the redistricting 17 board must consider. 18 MR. TORGERSON: Have you, Dan, had an 19 opportunity to look at board option draft G, I think it 20 is? 21 MR. BOCKHORST: I have paid most close 22 attention to A. 23 MR. TORGERSON: And A was the one that, I 24 believe, that Member McConnochie had drawn. That was 25 after the Supreme Court threw it out on a 5-0 vote, we</p>	<p style="text-align: right;">Page 12</p> <p>1 MR. RUEDRICH: Yes. 2 MR. TORGERSON: We weren't sure if anyone 3 was going to be bringing one, so we looked at that 4 beautiful white spot for maps. 5 For those listening, Mr. Ruedrich is going 6 to do a PowerPoint presentation and he is handing out, 7 looks like a schematic, to the board at this point in 8 time, so we might have a little downtime here while he 9 prepares himself. 10 Apparently, you need some IT people to set 11 that up. 12 MR. RUEDRICH: Yes, I will. 13 MR. TORGERSON: They are on their way. 14 Again, for those just joining us, there is like ten-page 15 handouts on each one of the plans that will be 16 presented. Each one is hanging on the wall, whether 17 they are presented or not, which gives a regional 18 breakdown of Western Alaska, Anchorage, Mat-Su, Kenai 19 and Southeast, and then the deviations. 20 So if you want to follow along with the 21 presentations, you're welcome to come up and get a map 22 -- maps. 23 MR. RUEDRICH: Mr. Chairman, by virtue of 24 the time it's going to take me to do this, you may want 25 to start another presentation and give me time to move</p>
<p style="text-align: right;">Page 11</p> <p>1 adopted that one as our replacement plan for Southeast, 2 and then, of course, they overturned themselves with a 3 3-2 vote and adopted the one that they threw out 4 earlier, but that was the one that was put together 5 then. 6 But we do have -- I just urge you to look at 7 it, and you can drop me an e-mail, but option G, which 8 does keep Prince of Wales in one piece. Not saying one 9 way or the other if the board will adopt that. They 10 haven't debated it, but I just wanted to get your 11 opinion somewhere down the road on option G, just the 12 Southeast configuration. 13 MR. BOCKHORST: I will follow up with 14 additional comments on option G. 15 MR. TORGERSON: Thank you, Dan. Questions 16 of Mr. Bockhorst? 17 MS. McCONNOCHIE: No. 18 MR. TORGERSON: Mr. White, any questions? 19 Thank you very much, Dan. You're welcome to stay on 20 line, of course, and listen throughout the day. 21 MR. BOCKHORST: I wish you the best. 22 MR. TORGERSON: Thank you. Next we have 23 Alaskans for Fair and Equitable Redistricting. I 24 believe that is going to be Mr. Ruedrich. 25 Do you have a PowerPoint?</p>	<p style="text-align: right;">Page 13</p> <p>1 things over to a thumb drive, because I was not prepared 2 do that at this instant. 3 MS. DAVIS: We're still working on our thumb 4 drive issue too, so he has got time. 5 MR. TORGERSON: I tell you what, we'll just 6 take a break in place and I will let the teleconference 7 people know. How much time do you think it will take? 8 MR. RUEDRICH: Probably five minutes. 9 MR. TORGERSON: We'll come back on at 10:30, 10 for those that are listening. Get a cup of coffee or 11 whatever. We will stand at ease. 12 (There was a break.) 13 MR. TORGERSON: We'll call the meeting back 14 to order. All of our IT stuff appears to be squared 15 away, so we have the AFFER presentation, third-party 16 plan. 17 And for those in teleconference land, we're 18 going by the clock that's in this room here in the 19 Anchorage LIO, and it appears to be like four or five 20 minutes different than what my watch says, so if we're a 21 little off on the timelines, then you will at least 22 understand why. 23 So, again, if you would introduce yourself 24 for the record and spell your name and we'll go from 25 there.</p>

<p style="text-align: right;">Page 14</p> <p>1 MR. RUEDRICH: Thank you, sir. I'm Randy 2 Ruedrich, R-a-n-d-y, R-u-e-d-r-i-c-h, with the Alaskans 3 for Fair and Equitable Redistricting. 4 We have participated in this process since 5 the beginning, and I appreciate the opportunity to make 6 this presentation to the board today. 7 With the change of dealing with only the 8 state constitution, we have worked diligently to 9 minimize deviations in an essentially new world for 10 Alaska. We have minimized deviations to the extent that 11 our, at this time, smallest -- I'm sorry -- largest 12 negative deviation is minus .74 in a district in Western 13 Alaska, and our largest positive deviation is a .7 in a 14 Kenai district. 15 As a result, we have an overall deviation of 16 1.44, which I believe we can reduce another tenth to 17 two-tenths with detailed picking and choosing of very 18 small cells in various places. 19 Using the criteria of the state 20 constitution, there are some limits as to what you can 21 do, and trying to adhere to those strictly, we wind up 22 with this 1.4 deviation at this time. 23 Let me briefly talk about the basic 24 architecture of a map under the constitution. When you 25 recognize the borough boundaries and in particular city</p>	<p style="text-align: right;">Page 16</p> <p>1 And then using the rivers, the highways, 2 other bounds, as directed by the constitution, and 3 census cells, you can wind up creating the entire map. 4 The Anchorage municipality, under ideal 5 numbers, is entitled to a representation of 16.4-plus 6 house seats. If you were to try to make it 16 only, the 7 excess deviation would be two and a half percent across 8 the entire 16 districts, which would be clearly 9 unconstitutional; therefore, there is a surplus 10 population. That surplus population can be dealt with 11 in several potential directions. 12 The Kenai to South Anchorage municipality is 13 not compact, nor is it socioeconomically integrated when 14 compared to the integration and compactness produced by 15 sharing the surplus population with the southern Mat-Su. 16 That is an opportunity where we see a number 17 of links. The mayor of the Mat-Su Borough is here with 18 me this morning and will speak about that in more 19 detail, but in the process of pairing the Anchorage 20 surplus population with southern Mat-Su, we wind up with 21 a compact and socioeconomically district that clearly 22 complies with the state constitution and is a mimic to 23 the districts approved and used in the 1994, 2002 and 24 2012 maps. 25 Secondly, during those three mapping cycles,</p>
<p style="text-align: right;">Page 15</p> <p>1 boundaries as significant factors, features, in 2 redistricting, we quickly come to the point where we 3 have 16-plus districts in Anchorage in the municipality, 4 we have five-plus for the Fairbanks North Star, we have 5 five for the Mat-Su, we have three-plus for the Kenai 6 Peninsula Borough, we have slightly under two for the 7 Juneau-Douglas Borough. The Gateway Borough is short of 8 one. Sitka is short of one. Kodiak is short of one. 9 And combined, the North Slope and Nana Boroughs are 10 slightly light. 11 The various boroughs of the Chain would 12 create another opportunity for a, what I would call 13 identified district. In summation, those boroughs 14 quickly sum up 36 sitings for our 40 house seats. 15 The community of Bethel, the community of 16 Nome, have a slightly lesser standing under the state 17 constitution, but would be the central point for two 18 more, so we're at 38. That leaves us two unidentified 19 districts. 20 And if you look at the maps over the last 21 multiple decades, that is an obvious conclusion. You 22 have the Richardson Highway communities and the rural 23 rivers that fill out the map. So our map process really 24 doesn't start in free space; it starts with 38 25 identified entities to draw districts.</p>	<p style="text-align: right;">Page 17</p> <p>1 the surplus population from the Mat-Su Valley has been 2 paired with the Richardson Highway population. The 3 population from either southern Fairbanks or just south 4 of the Fairbanks North Star Borough boundary to Valdez 5 has historically been linked to the eastern Mat-Su 6 population to form a house seat. And I'll let the mayor 7 also address that fact. 8 Now, let's go look at what we actually have 9 done in various parts of the state. The most important 10 thing is that we want to look at all parts of the state 11 today. Initially, if we look at the map, we see a lot 12 of things that look familiar. We recreated a 13 Southwestern Alaska district that has been in most of 14 our maps for many decades. 15 We have maintained the North Slope district. 16 We have recreated a Western Alaska district, but rather 17 than going into great detail on those, I want to come 18 back to that architecture when we finish. 19 Let me start by going into and looking at 20 Anchorage itself. 21 MR. TORGESON: Mr. Ruedrich, just for 22 those -- I recognize the plan you're talking about is 23 the AFFER revised plan. 24 MR. RUEDRICH: Yes, sir. 25 MR. TORGESON: Not the original plan?</p>

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<p style="text-align: right;">Page 18</p> <p>1 MR. RUEDRICH: No, sir, that is correct.</p> <p>2 MR. TORGERSON: For those following us on</p> <p>3 the web or on teleconference land to understand.</p> <p>4 MR. RUEDRICH: I apologize.</p> <p>5 MR. TORGERSON: That's all right.</p> <p>6 MR. RUEDRICH: The AFFER revised plan for</p> <p>7 the Municipality of Anchorage starts with the plan that</p> <p>8 the board adopted for Anchorage, that the Anchorage</p> <p>9 mayor presented, that was a work product of the</p> <p>10 Anchorage assembly, the Anchorage clerk's office, and</p> <p>11 the Anchorage mayor's office last year before we were</p> <p>12 involved in the redistricting process.</p> <p>13 Many of these districts are unchanged. They</p> <p>14 were well within bounds. The city -- the municipality's</p> <p>15 maps were drawn according to the state constitution with</p> <p>16 minimal to no deference to any other considerations.</p> <p>17 So from Girdwood north to the corner of</p> <p>18 Muldoon, there is no change in population. Those</p> <p>19 districts, seven of them are totally unchanged, and we</p> <p>20 made minor changes to bring some things in balance.</p> <p>21 I would like to use the colloquialism "a dog</p> <p>22 bite." For example, if we look at District 24 on the</p> <p>23 Seward Highway, on the center of District 24, we have</p> <p>24 removed a very small commercial area and put it into</p> <p>25 District 22. That activity, combined with moving a</p>	<p style="text-align: right;">Page 20</p> <p>1 we were from the work done in the mayor's office to</p> <p>2 start with.</p> <p>3 The change that was shown on the District</p> <p>4 25/13 border with the work that was done by the Mat-Su,</p> <p>5 we have reversed, so that change is no longer there.</p> <p>6 And in the sheet that you have in front of you, that</p> <p>7 sheet -- the statistics show the correct numbers of</p> <p>8 unchanged District 25 from the original plan.</p> <p>9 We did make some major changes in Eagle</p> <p>10 River, major changes relative to the Anchorage map,</p> <p>11 since they were all tiny. In Eagle River, we made major</p> <p>12 changes of slightly over 1 percent each in several</p> <p>13 districts, to bring them down to the deviations that you</p> <p>14 see there for Districts 12 and 26.</p> <p>15 And that created a slightly larger District</p> <p>16 11 component in the Mat-Su/Rich District. Going to the</p> <p>17 Kenai, the Kenai, we did some major changes in Kenai,</p> <p>18 which is not -- was somewhat unexpected to me. By</p> <p>19 bringing Beluga and Tyonek and the related northwest</p> <p>20 Kenai Peninsula Borough into the main population with</p> <p>21 the east side of the peninsula, we wound up removing a</p> <p>22 significant amount of population from District 28 and</p> <p>23 moving it, some into 30 directly, some into 29, but the</p> <p>24 significant factor is in bringing these districts from</p> <p>25 being essentially two and a half percent overpopulated</p>
<p style="text-align: right;">Page 19</p> <p>1 commercial area at the intersection of the Seward</p> <p>2 Highway and Tudor, brings District 24 to a population</p> <p>3 that is within a half a percent, which was our goal for</p> <p>4 the city.</p> <p>5 That also brought District 15 to the north</p> <p>6 to an adequate population by just moving that small</p> <p>7 commercial area that has a few houses in it. District</p> <p>8 22, we removed a small population along the Alaska</p> <p>9 Railroad north of Tudor and put it in District 16, so we</p> <p>10 have two offsetting transactions, one adding population</p> <p>11 on the southeast and one on the northwest removing</p> <p>12 population, which leaves District 22 in a proper, within</p> <p>13 the 1 percent bound, one-half percent bound.</p> <p>14 The next change is one that is even more</p> <p>15 subtle. Instead of using Fish Creek north of Spenard as</p> <p>16 the boundary, we used Barbara Street, which is the first</p> <p>17 street. That moves a few people into 19 and brings 19</p> <p>18 above the half percent under, and still with the other</p> <p>19 change we made in 16 and a final change, we took a few</p> <p>20 people that were south of Chester on the 16/18 border on</p> <p>21 Chester Creek and put them in District 18.</p> <p>22 So with three minor changes, we have 16</p> <p>23 within the half-percent bound; 19, 22 and 18 remains</p> <p>24 there. So those changes create a map that completely</p> <p>25 meets the half-percent tolerance. So that's how close</p>	<p style="text-align: right;">Page 21</p> <p>1 down, plus adding the Tyonek/Beluga complex, we take the</p> <p>2 entire south of Soldotna, Kalifornsky Beach area and put</p> <p>3 it into District 30. That moves District 30 north and</p> <p>4 allows us to free approximately 11 percent of a district</p> <p>5 from the Kenai and put that into District 35, which was</p> <p>6 the Kodiak district that already had some southern Kenai</p> <p>7 Borough villages.</p> <p>8 We added two and a half precincts</p> <p>9 essentially, to not only complete bringing District 35</p> <p>10 to an ideal population, we created the free space of</p> <p>11 Yakutat into the north.</p> <p>12 Let me let Larry speak about his activities</p> <p>13 in Mat-Su.</p> <p>14 MR. TORGERSON: Mr. Mayor, again, if you</p> <p>15 would spell your first and last name for the record and</p> <p>16 get as close to the mic as you can.</p> <p>17 MR. DEVILBISS: Yeah. Thank you. My name</p> <p>18 is Larry DeVilbiss, L-a-r-r-y, D-e-v-i-l-b-i-s-s. I'm</p> <p>19 the mayor of the Mat-Su Borough.</p> <p>20 Thank you, Mr. Torgerson and members of the</p> <p>21 board, for your patience in this domino game that we</p> <p>22 call redistricting. It's very complicated.</p> <p>23 But I did review last night the revised</p> <p>24 AFFER map and am satisfied with the way we are situated</p> <p>25 up there. Last week at the assembly meeting, I twice</p>

<p style="text-align: right;">Page 22</p> <p>1 made call to the assembly members at the table if there 2 was anything we wanted to address or change, and twice I 3 got no response from any of the assembly members. 4 This told me that our assembly is -- does 5 not want any major changes from the map that you last 6 approved. They were satisfied with what you did. It 7 also told me that they were very satisfied with the 8 representation that we have that came out of that map. 9 And it told me that we do not want to see 10 that upset. We don't want to see anybody carved out in 11 any way. So looking at that, there are some changes up 12 around the Palmer area that will not have significant 13 effect on any of the existing seats. 14 It affects District 6 and 8 and 11, and gets 15 pretty close to home actually, because it uses Wolverine 16 Creek as a dividing point. And if any of you remember 17 the year 2000 redistricting process, I was involved in a 18 lawsuit over that, but this time, I don't -- 19 Obviously, at that time, they were after two 20 politically-active people, whacking them out and 21 sticking them in with Valdez, and one was me. And the 22 other one was Mr. Scott Ogen. So the Court recognized 23 the wrongdoing there and made it right, and we have 24 lived pretty much with the map since 2010. 25 It's very similar to what we have here. And</p>	<p style="text-align: right;">Page 24</p> <p>1 district that is in place. 2 MR. RUEDRICH: No. I have no idea what the 3 colors mean. 4 MR. DEVILBISS: I think you're right. That 5 does represent the current District 8, because the blue 6 part of 8 there would be the Lazy Mountain piece that's 7 been added into 8. 8 MR. WHITE: And then the dark blue lines 9 that outline are the new proposed districts based upon 10 the changes that you recommended? 11 MR. DEVILBISS: That's right. And I'm glad 12 you got those, because I sent them in not that long ago. 13 MR. WHITE: And then I just want to make 14 sure that I understood your testimony correctly, that 15 yourself and the assembly did not raise any objections 16 and they don't have any problem with the current 17 boundaries, that the Borough may be divided twice; that 18 is perfectly okay with you? 19 MR. DEVILBISS: That's right. We didn't 20 want to see major changes from that, and it's my 21 judgment that this satisfies that. 22 MR. WHITE: Thank you, sir. 23 MR. TORGERSON: Mr. Ruedrich? 24 MR. RUEDRICH: Let me continue. Our 25 Southeast map is very simple. We have taken District</p>
<p style="text-align: right;">Page 23</p> <p>1 with that, I'll just say, "Good job." I'm glad somebody 2 else is doing the hard work and just only once in a 3 while asking me to come out of the hayfield and testify. 4 MR. TORGERSON: Thank you, Mr. Mayor. Are 5 there questions for the mayor while we have him right 6 here? Mr. White, you look like you were ready to go. 7 MR. WHITE: Thank you, Mr. Chairman. I just 8 want to make a clarification. Mr. Mayor, welcome. 9 Thank you for your testimony. 10 I just want to make clear that the map that 11 you provided, along with your letters today, the colors 12 are the current map and then the boundaries that are 13 drawn are your proposed revisions? Am I understanding 14 that correctly? 15 MR. DEVILBISS: You know, I didn't pay much 16 attention to the colors. Maybe Mr. Ruedrich can speak 17 to that. I just looked at the numbers. I do not know 18 about the colors. 19 MR. RUEDRICH: I don't have a copy of what 20 you have in front of you at this time. However, this 21 map does reflect the latest work that folks from the 22 Mat-Su did yesterday. 23 MR. WHITE: I'm just trying to -- if you 24 look, you see House District 8 appears to be all in 25 orange. I'm just wondering if that is the current</p>	<p style="text-align: right;">Page 25</p> <p>1 33, I'll start there, and added Metlakatla to it, very 2 much like the Ketchikan Borough suggested. We left, for 3 historic reasons, the Coffman Cove area in northern 4 Prince of Wales as the added population. 5 I can see their proposal would work equally 6 well of taking villages closer to the south that might 7 be slightly more compact. We realize that Thorne Bay, 8 which has also been paired into Ketchikan is too big for 9 this scenario. 10 So I agree that their proposal might be 11 better than ours, but the main point of our effort is to 12 minimize the amount of Prince of Wales that is in 13 District 33. 14 We left District 31 in Juneau basically as 15 it was and rebuilt District 32 by taking Petersburg out, 16 to making a more compact southern District 34 and 17 attaching -- since Wrangell -- I'm sorry -- since 18 Skagway was already in 32, we have added Haines, since 19 there is no Native issues to consider at this time, to 20 create a northern principal district. 21 And for population reasons, we added Pelican 22 to create a hook that was only necessary to balance the 23 population. Detailed efforts might find a way to avoid 24 that, but at this time, we hadn't figured out a way to 25 do that.</p>



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<p style="text-align: right;">Page 26</p> <p>1 MR. TORGERSON: Mr. Ruedrich, when you refer 2 to "they," I'm assuming it's Ketchikan Borough? 3 MR. RUEDRICH: Yes, sir, I'm sorry. 4 MR. TORGERSON: We got a lot of other 5 proposals. 6 MR. RUEDRICH: The proposal we have already 7 heard this morning from Ketchikan. 8 MR. TORGERSON: Thank you. 9 MR. RUEDRICH: Again, when working, much 10 like we did in the Kenai Borough, where we had excess 11 population, so that we could underpopulate certain 12 western precincts -- western districts, we had excess 13 population in Fairbanks North Star Borough districts. 14 The population, as you can see, has been 15 reduced. District 1 has been reduced to being 16 essentially a smaller far east district. We have taken 17 District 4 down in size to being all inside the city of 18 Fairbanks. 19 We have taken the rest of the city of 20 Fairbanks, and that leads to the unique boundaries on 21 the south side of District 3, to incorporate the rest of 22 Fairbanks. And then we go along the north side of the 23 Richardson to pick up the balance of the population to 24 form a second house seat. 25 Then we created the adequate population or</p>	<p style="text-align: right;">Page 28</p> <p>1 there. And then we took the Kuskokwim and the Upper 2 Yukon and the Koyukuk to form District 37. And 36 is 3 the balance of the Chain and the Yupik folks that are 4 in, the Yupik peoples of the Southwest Alaska up through 5 Nondalton and Lime Village, which are actually 6 Athabascan, but within this, to achieve population, we 7 found this to be doing the least harm that we could 8 anticipate. 9 This leads us to a map, as I point out, that 10 has a deviation today of 1.4 percent, and that we can 11 probably work on a little bit and clean up, take a 12 village here and there for good and adequate reasons 13 that we might not have been able to consider in the 14 hurried activities that we had, and create a map that is 15 a little bit better for you in the next several days, 16 but I feel very pleased that we can present this to you 17 today for your consideration. 18 MR. TORGERSON: Thank you. A lot of work 19 put into that. Questions of Mr. Ruedrich, board 20 members? 21 I just had one, and you kind of lost me with 22 Fairbanks. Are you dividing the Fairbanks Borough once 23 or twice, or what's -- 24 MR. RUEDRICH: It's open on the west. 25 MR. TORGERSON: It's open on the west.</p>
<p style="text-align: right;">Page 27</p> <p>1 the excess population from District 3 that was north of 2 that has been added to 2, which moves District 2 further 3 to the east. District 5 picks up population on the 4 south outside of the city of Fairbanks within the North 5 Star Borough and comes further east, so we have 6 essentially 10,000 people more -- not 10,000 -- 7 2,000-plus people more that are surplus to the plan, 8 relative to the plan that we had drawn originally for 9 Fairbanks and similar to what was ultimately adopted by 10 the board. 11 So we have a population that is then 12 available for District 38, in addition to the 7,000, to 13 give us 10,000 total people from the North Star Borough 14 on the west side to be integrated into District 38, 15 which starts at Yakutat and comes all the way around in 16 the classic role of the -- we started in Yakutat and 17 work our way north on the east side through the Ahna 18 people, up through the upper Tanana and the upper Yukon 19 and then back into the Denali Borough for District 38 as 20 a district that is much more compact than 39 was in the 21 prior map. 22 And as I mentioned earlier, we added some 23 population, but more Inupiat people to try to keep a 24 consistent District 40. We added the Lower Yukon 25 villages to the historic District 39 to form a district</p>	<p style="text-align: right;">Page 29</p> <p>1 MR. WHITE: Into 38. 2 MR. RUEDRICH: Into 38. 3 MR. TORGERSON: Oh, okay. And then that's 4 where you were talking about taking -- I kind of lost 5 you. 6 MR. RUEDRICH: We had something approaching 7 7,000 people on the west side of the Borough in the 8 prior plan that we used for the 2012 election. What we 9 have done, by moving -- by shrinking all of the 10 districts in the Fairbanks North Star Borough by 11 approximately 3 percent, that freed about 600-plus 12 people. 13 600 times five is something approaching high 14 2,000, nearly 3,000 individuals. And since everything 15 was compressed to the east, the freed individuals are on 16 the western frontier, and we just added to the same. 17 For example, part of the Ester precinct had 18 not been moved -- the Ester precinct had been split. A 19 portion of it was in 38. A portion of the historic 20 Ester precinct was in five. This map proposes to put 21 all of the Ester precinct in 38 together. 22 It also allows the small portions of the 23 University Hills precinct that were not moved over into 24 District 38 are now in 38. And then finally, we took a 25 portion of the Farm Loop precinct and moved it into</p>

<p style="text-align: right;">Page 31</p> <p>1 District 38. So those western elements have been added 2 and taken, since they were surplus to the population 3 requirements of ideal plan of having approximately .2, 4 .3 percent surplus population, rather than almost 3 5 percent surplus population. 6 MR. TORGERSON: Other questions? Mr. White? 7 MR. WHITE: A couple, Mr. Chair. Thank you. 8 Mr. Ruedrich, thank you for your testimony. Help us 9 understand your thinking on the socioeconomic 10 integration of a couple of districts. 11 First of all, House District 38, in which 12 you run from Yakutat up and around into Fairbanks. Can 13 you help the board understand what basis you have for 14 socioeconomic integration in that district? 15 MR. RUEDRICH: District 38, when you build a 16 map and you work as hard as you can to create districts 17 that work, you have elements of population, and we've 18 had this same situation with District 6, doesn't 19 necessarily fit going from -- it has the pipeline as a 20 theme, but it has other things that are vastly 21 different. 22 This district is mostly rural Alaska Native 23 folks, and we added -- the rural people, we just don't 24 have enough of them to form another rural district. We 25 have an urban population that is surplus to any district</p> <p style="text-align: right;">Page 31</p>	<p style="text-align: right;">Page 32</p> <p>1 full one person/one vote representation. We have added 2 the Native Indian villages that go up the Yukon that are 3 immediately adjacent, and kept the Koyukuk villages 4 together, so that they could be in one district. We 5 kept the Upper Kuskokwim Indian villages together. We 6 have some middle Yukon villages, and we have a 7 significant Yupik population in the southern portion of 8 the district. 9 I believe with a little bit of additional 10 work we can restore the middle Kuskokwim villages to 11 this district and make some minor adjustment elsewhere 12 so that we have the entire Kuskokwim in this District 37 13 and then have Indian clusters to the north. 14 We just don't have enough districts to put 15 all of these folks in purely separate boxes that fit 16 ideally on a socioeconomic basis. It's the same 17 argument we heard ten years ago from the folks in Delta, 18 that they would like to have their own district, but 19 they just didn't have enough people. 20 MR. WHITE: I think the Court has been 21 perfectly clear and straightforward all along that there 22 is no dispute, that it's not a matter of if you have to 23 add to urban to rural population, it's just a matter of 24 where. 25 Finally, just one last question. Your House</p> <p style="text-align: right;">Page 33</p>
<p>1 that we can draw that meets the confines of reasonable 2 deviation. 3 So we wind up with this unreconcilable piece 4 that just doesn't fit very well with any interpretation, 5 other than you have to put them together in some context 6 somewhere, and this I viewed as the least troubling, 7 because we have got a lot of commonality throughout that 8 area of people who have much in common with Fairbanks. 9 And Fairbanks is the center of their trade world, and I 10 see no reason that they cannot therefore ideally be put 11 with Fairbanks in this map. 12 MR. WHITE: Okay. Thank you. What about 13 House District 37 then runs from the coast all the way 14 up, and I think mixes a couple of different Native 15 cultures? 16 MR. RUEDRICH: That troubled me greatly. 17 Our problem is if we try to keep as many -- keep the 18 Aleutian Chain together and the Yupik population to the 19 north of it, and we have taken as many of the Inupiat at 20 folks in District 40, as we are required to have an 21 ideal size district. We have 39 as a blend of Yupik and 22 Inupiat people for years. 23 Now, we have had the difficulty of adding 24 folks to get to another 10 percent, the 5 percent for 40 25 and the 5 percent for 39 that are required as we go into</p>	<p>1 District 35, am I seeing that correctly, it would be 2 contiguous over water? 3 MR. RUEDRICH: Yes. 4 MR. WHITE: So it goes from Kenai, takes 5 population out of Kenai -- Kodiak, takes population out 6 of Kenai and then jumps over and takes the villages over 7 on the eastern portion? 8 MR. RUEDRICH: Prince William Sound, and 9 takes Cordova. If you recall in testimony, the people 10 of Cordova voted 48 to nothing to be with Kodiak, so I 11 view that as a compelling reason to keep those together. 12 And the surplus population in Kenai fits 13 with that, since that's a fishing population almost 14 exclusively. I view that as socioeconomically well 15 integrated. And I would sort of say is a pretty good 16 fourth district for the Kenai. It's very similar, and 17 those elements fit with Homer and Anchor Point very 18 nicely. 19 MR. WHITE: Thank you, Mr. Ruedrich. 20 MR. TORGERSON: Other questions? There are 21 none. Thank you for taking the time out and presenting 22 to us today. 23 MR. RUEDRICH: Thank you. 24 MR. TORGERSON: Marcia and Tom, you need a 25 little time to set up?</p>

<p style="text-align: right;">Page 35</p> <p>1 MS. DAVIS: We have got a thumb drive to 2 work on. 3 MR. TORGERSON: Why don't we take five 4 minutes then while you set that up. So we'll come back 5 at ten after, by this clock. We'll stand at ease for a 6 couple of minutes, five minutes. 7 (There was a break.) 8 MR. TORGERSON: We'll call the meeting back 9 to order. We had our clocks fixed here, so the time is 10 like 11:17. The next up to present is Calista 11 Corporation. And, again, the speakers will introduce 12 themselves, spell your name for the record. 13 And I don't see Randy in here right now, but 14 we are getting requests from the LIO and from listeners 15 that we get your testimony, if you have it written, and 16 maps or PowerPoints so we can post it on the web a 17 little later on, so if you guys can make that happen. 18 MS. DAVIS: And we have given the maps 19 already. 20 MR. TORGERSON: I know we have the maps 21 already, but they were wanting Randy's PowerPoint. 22 MS. DAVIS: Thank you, Chairman Torgerson. 23 My name is Marcia Davis, and I'm general counsel and 24 vice-president with Calista Corporation. And we have 25 been very engaged in the redistricting process, because</p>	<p style="text-align: right;">Page 36</p> <p>1 standardized map for that, but we're projecting it here 2 and it is available electronically for the board to post 3 online. 4 The Calista option three, just to be clear, 5 is different from our prior option two in one respect, 6 and that is that this now moves Shishmaref from District 7 40, south into District 39. And in order to balance 8 population, we moved Huslia, Hughes and Allakaket, into 9 district -- from District -- what is that, District 6 10 into -- that's right. They were in 39 into 40, so those 11 were the population swaps to achieve that. 12 We were able to do that and maintain the 13 map's overall deviation to a .97 percent. 14 MR. TORGERSON: May I interrupt just for a 15 moment? Is that the only changes that you made from 16 option two or -- 17 MS. DAVIS: From option two to option three, 18 there was one other change, and that was working with 19 Mr. Colligan, who is extremely knowledgeable about the 20 Mat-Su and their boundary issues, he assisted us 21 yesterday in refining the Mat-Su boundaries and aligning 22 the senate pairings so that we avoided an empty seat 23 down there. So those are the two core changes. 24 MR. TORGERSON: Thank you. 25 MS. DAVIS: With that said, that's the map</p>
<p style="text-align: right;">Page 35</p> <p>1 our region of Alaska is critically impacted by our 2 political representation, so we are very keen to be 3 involved and contribute to the process. 4 What I want to clarify is which map we're 5 speaking to today, because there have been several from 6 us. And I think, as Mr. Ruedrich indicated, the parties 7 were under sort of a short timeframe to get that first 8 map in on the February -- or the June 21st date. 9 And since that point in time, we had also 10 received a request from the board to inquire whether we 11 could derive a map that didn't split the Mat-Su Borough 12 twice, which we did, and that became what we call the 13 Calista option two. 14 We have actually evolved that. As a result 15 of meetings this week with all the other Native 16 organizations, it became clear that in order to -- we 17 thought we were in a good position to try to engender 18 Native consensus about maps, which I think would 19 facilitate the board's process. We did so. 20 And so as a result of that meeting, we 21 generated yesterday evening the map we now call Calista 22 option three, which was sent to the board electronically 23 last night. 24 We have a hard copy up on the wall. I 25 understand the board's staff is busy making a</p>	<p style="text-align: right;">Page 37</p> <p>1 we're talking about. Our overview is -- our focus was 2 on the Supreme Court's pronouncement of following our 3 Alaska Constitution, such that we had equal populations 4 in each district as much as practical. 5 That's our language in the constitution and 6 that's the language the Supreme Court enforces. We feel 7 that's important, because that is not only based upon 8 the principles of our State of Alaska equal protection 9 requirements, but also the federal constitution for 10 equal protection. 11 So we feel that that's the umbrella under 12 which all of our other constitutional principles are 13 underpinned because it has both the federal and a state 14 constitutional basis. 15 Secondly, we focused on the compact, 16 contiguous and socioeconomic requirements. And finally, 17 we focused on our geographic and our political 18 boundaries. And I'll say that with respect to city 19 boundaries, it's my understanding we broke not a single 20 city boundary. 21 With respect to boroughs, we minimized it, 22 and Mr. Begich will speak to the few instances where we 23 had to invade borough boundaries in order to deflect 24 additional or surplus population. 25 Finally, from our perspective, our rural</p>



<p>Page 38</p> <p>1 Alaska ANCSA boundaries are the equivalent to us of our 2 -- the proxy for socio and cultural boundaries, because 3 they were drawn inherently to reflect the cultural 4 differences amongst Alaska Natives and ANCSA boundaries 5 seek to achieve that to the maximum extent possible. 6 And so therefore, it was very important to 7 us when we met yesterday and the day before amongst our 8 ANCSA corporations to ensure that we had protected, 9 again, to the same extent we would boundaries for 10 boroughs, the sociocultural boundaries that were 11 reflected by ANCSA boundaries, subject always to the 12 other constitutional constraints. 13 So with that, what we have done and what 14 I'll point out that we're going to cover in this map are 15 that when we drew our boundaries, again, guided by 16 deviation, minimization, there were balance points in 17 which we looked at it. We strived for compactness. We 18 strived for contiguity. 19 We looked at socio and cultural boundaries. 20 And it was always a balance point of at what point is 21 the deviation too much to justify the other. And we 22 appreciate that that's a very difficult job that's been 23 placed upon the shoulders of this board to make that 24 ultimate call in terms of selecting a final map. So 25 what we have done is there will be probably a few points</p> <p>Page 39</p> <p>1 in here, and Tom can point them out, where it's within 2 the discretion of the board to make that balance. 3 We have got an extremely low deviation here, 4 .97. That probably gives this board a little bit of 5 wiggle room to decide which are the most worthy 6 deviations balanced against sociocultural criteria, and 7 we will get public testimony along those lines. And we 8 appreciate that that's the constitutional duty placed 9 upon the shoulders of the board, to make those ultimate 10 calls, but we feel this map is completely set up to make 11 those minor tweaks without causing ripple effects. 12 Secondly, we feel very strongly about the 13 Fairbanks Borough break. It needs a break, as 14 Mr. Ruedrich testified. There is that excess 15 population. It's got to come from one place. We broke 16 our boundary, instead of on the west, we broke it on the 17 east. And the reason we did so is because when we look 18 at the sociocultural matching that this board has to do, 19 it's a two-part analysis. 20 In order to balance, you're considering two 21 parties. We don't just look at the Native side. We 22 look at the urban side as well. We try to figure out 23 how much intrusion, how much harm are we causing to the 24 affiliation, the community interests that are being 25 involved. And from our perspective, we think it's</p>	<p>Page 40</p> <p>1 inappropriate to take Western Alaska, which is 2 longstanding citizens, longstanding Fairbanks people, 3 that Ester, essentially what was described as the Ester 4 voting district, college, University Hills, Farm Loop 5 area, we think that area is longstanding, traditional 6 Fairbanks focus, Fairbanks urban-focused populations. 7 And to disrupt those people by saying, "Hey, 8 sorry, you're excess. We're going to throw you in with 9 this very rural, very Alaska Native focus district," 10 which is 6, harms their interest way more than what 11 we're proposing, which is an alignment on the east side 12 which picks up what is essentially itinerate population 13 of the Eielson Air Force Base. 14 These are folks without longstanding roots. 15 These are folks that move in, move out. They don't have 16 strong cultural ties. They don't have strong 17 traditions. And their interest is much more ephemeral 18 and least impacted by affiliation with our District 6. 19 They had a voting percentage last go-around 20 of 5 percent. They are not -- as compared to the 21 western Alaska -- the western side of Alaska, which had 22 one of the record high precinct participations. So we 23 feel it's much more appropriate, if we're going to 24 balance socioeconomic interests, looking at both sides 25 of the equation, this pairing does the least harm to</p> <p>Page 41</p> <p>1 both sides of that equation. 2 We're very, very proud of the minimization 3 of the Borough breaks and our ANCSA breaks. We feel 4 very comfortable that we've optimized to the best we can 5 our ANCSA borough boundaries or our ANCSA boundaries. 6 You have got ASRC, NANA protected. Bering Straits with 7 Shishmaref added is very much intact. 8 You have got Calista with its dominant 9 Kuskokwim drainage area coming up and aligned. We have 10 got the Calista/Bristol Bay boundary recognized between 11 the parties coming down to the coast, which has always 12 been a pivot point for most maps throwing southern 13 Calista into the Dillingham area. 14 And finally Ahtna, which has really was 15 ignored quite a bit in most maps, we have got them with 16 integrity minus Cantwell, which is a long stretch back 17 across the highway. We have got Chugach, it's broken, 18 but at least it's got the core contiguity preserved. We 19 have Koniag preserved, Aleut Corporation with the 20 Aleutians united. 21 And then Doyon, it was a long discussion 22 with Doyon, because they, like Bethel, have a split 23 problem. We have a split problem, because we have a 24 large problem. They have a split problem because they 25 have a very low population. And so what we have done is</p>
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<p style="text-align: right;">Page 42</p> <p>1 we have been able to concentrate Doyon within a very 2 compact, contiguous area in groupings, and then where we 3 have had to squirt out and create side groupings, we 4 have done it in clusters. 5 So we have got the cluster of the middle 6 Yukon going into Bering. We have got the northern -- 7 southern area, the area around McGrath, et cetera, so 8 that zone is now part of, all together and in with 9 Bristol Bay region, which by the way is nice because 10 Lime Village, which is our village, actually has 11 socioeconomic ties to McGrath, so they are all together. 12 And then finally, in the Upper Tanana, we 13 have got that area aligned again with Ahtna, which is 14 where they are connected. So we have really strived 15 hard to unify in groupings the cultural groups within 16 ANCSA, within our Native communities, and we have done 17 so in a very compact way. 18 A lot of other maps strive to do this, but 19 invariably end up with long squiggly sort of 20 serpentine-type shapes that get there, and that makes it 21 extremely difficult with the transportation systems we 22 have for politicians to be able to get out and represent 23 large groups of people. 24 This, hopefully, is establishing an ability 25 for our elected officials to get out and truly know and</p>	<p style="text-align: right;">Page 44</p> <p>1 So we like the concept, and Doyon, I 2 believe, well, I know, supports this. So finally, that 3 is the point. We have got tremendous amount of Native 4 support for this map. We have got North Slope Borough, 5 the Northwest Arctic Borough will be speaking in favor 6 of it. Bering Straits, Doyon, Bristol Bay, Aleut 7 Corporation, Ahtna, Koniag, Chugach and Calista. 8 We have not gotten support from Sealaska, 9 primarily because they really truly wanted Yakutat added 10 to their districts down below, and we simply couldn't do 11 it, because of the population deviation criteria. 12 With that, I would like to now turn over and 13 verify for the board in the record our process. 14 Mr. Steve Colligan is a principal with E-Terra, and I 15 have to give kudos to his business. They are the 16 eminent mapping organization in the state and an eminent 17 mapper in this redistricting process. And I think we 18 would all have our boat sunk if it weren't for him. 19 So Steve was going to speak to how this map 20 was created. And then Mr. Tom Begich, who is again an 21 eminent expert in his own right on redistricting, having 22 been involved in the last four cycles, I believe, on 23 both Republican and Democratic governor staffs, is going 24 to speak to the balance that we made. 25 MR. COLLIGAN: Thank you. My name is Steve,</p>
<p style="text-align: right;">Page 43</p> <p>1 represent their region without putting on them the cloak 2 of extreme costs. 3 So finally, I would like to address the fact 4 that we have what people call a donut. I'm sorry. I 5 stuttered there, because we're actually calling it the 6 "doynut," since it's essentially Doyon's region. I 7 would like to point out that there is nothing legally 8 improper about this, in the sense that most people 9 object to donuts because they oftentimes will isolate a 10 house district seat so it can't be achieved with a 11 convenient pairing. You don't have the contiguity for 12 the senate pairing. 13 Because of the number of districts that 14 Fairbanks has, we don't have that problem. Fairbanks 15 core has the five, so we take the fifth seat and we 16 unify it with the sixth that circles around it. What's 17 nice about this, it's as compact, mathematically compact 18 as practically a circle. Two, it's contiguous. 19 And three, what's nice about this is as we 20 look to the future and we imagine what's going to happen 21 with future populations, if the trend continues without 22 migration, this structure enables the other growing 23 Native regions to move in Pacman-style if necessary and 24 create the least amount of disruption in future census 25 cycles.</p>	<p style="text-align: right;">Page 45</p> <p>1 or Stephen, S-t-e-p-h-e-n, German phonetic, and the last 2 name is Colligan, C-o-l-l-i-g-a-n, resident of Wasilla. 3 So 30 years ago, I thought I would never do 4 a redistricting map again, as I was an intern handling 5 three-by-five cards in the analogue method. The new 6 method, we have joked amongst the different plans, is 7 using digital tools to enforce an analogue process. And 8 the data inherent that we're working with, especially in 9 rural Alaska, you pick a polygon and it zips off to 10 nowhere, because of mapping issues, et cetera. 11 But it really is kind of analogue and then 12 it gets to be kind of an artistic impression of grouping 13 those folks together. The old process was interesting, 14 because you looked at the data on three-by-five cards, 15 assemble them together and then drew the map. 16 With that being said, in this process, with 17 Calista and others, we started with a blank map. We 18 used the digital tools to then apply the Native 19 corporation boundaries, then move into VTDs, which are 20 called voter tally districts, within the system, and 21 then down to the block level to make those adjustments. 22 In all cases, we started with a blank map on 23 the Hickel process, then moved toward population. 24 Through that process, we discovered the differences and 25 reaching across hundreds of miles to find just a couple</p>

<p style="text-align: right;">Page 46</p> <p>1 of people where Mr. Begich is the master of associating. 2 That commentary, along with the process of working with 3 the other numbers of rural Alaska, to align their 4 interests resulted in these maps. 5 And sometimes those interests, observations 6 are a little different, but it's hard to paint Picasso 7 by committee sometimes, but in all cases, we started 8 with a blank map, then applied major areas and then 9 refined those down to the block level. And in some 10 cases, the census blocks don't cooperate. 11 They visually show grabbing a small village 12 and incorporating it to the west versus the east, et 13 cetera, but in all of that, it was amazing to try and 14 approach the Hickel process to plus or minus half a 15 percent deviation in several maps, how close we got and 16 what was achieved. 17 And my testimony is to testify to that 18 process, to do the geographic heavy lifting and allow 19 these others to -- I made it possible. They work to 20 make it perfect. So with that, I'll turn it over to 21 Mr. Begich and he'll describe the rest. Thank you. 22 MR. BEGICH: Thank you, Steve. My name, for 23 the record, is Thomas Begich, T-h-o-m-a-s, B-e-g-i-c-h, 24 resident of Anchorage. 25 As referenced earlier, work with the</p>	<p style="text-align: right;">Page 48</p> <p>1 the map. 2 And I'll start -- before we flip to 3 Fairbanks, I'll start in the Fairbanks area overall by 4 saying what Ms. Davis spoke to was the overall -- was 5 that my computer? 6 MR. TORGERSON: It was. 7 MR. BEGICH: Overall, this was the large 8 circular region that you had seen around the 6, which is 9 represented here on the east side of Fairbanks. It 10 takes population from two areas, as was mentioned in 11 testimony earlier. 12 The first is from Eielson and south. We 13 made a point of insuring that that Moose River 14 population just south of North Pole was kept with the 15 North Pole population and the city boundaries of North 16 Pole were honored in that. 17 As mentioned by Marcia earlier, Marcia Davis 18 earlier, no city boundaries, as far as we know, have 19 been violated anywhere in this map, and the borough 20 boundaries that have been violated are one break of 21 Fairbanks, one break of Mat-Su, one break of Anchorage, 22 which is the same break that is used for Mat-Su, and two 23 breaks of Kenai Peninsula, yet all three house districts 24 that the Kenai is entitled to are there. 25 So with that said, the first thing we did is</p>
<p style="text-align: right;">Page 47</p> <p>1 reapportionment process, I was the socioeconomic expert 2 for the State of Alaska during the Hickel 3 administration's redistricting process. I also served 4 in that role during the Knowles administration 5 redistricting process. And then through this process 6 you've seen me in various guises. 7 I worked under contract for the former 8 Senator Al Adams, as well as Sealaska, and presently am 9 employed by Calista as a contractor for this process. 10 That is my sole employer. 11 The map that you see here has an overall, as 12 it was mentioned, overall deviation of .974. That 13 deviation, which is less than plus or minus 1 percent, 14 as Mr. Ruedrich spoke to earlier, is honoring the equal 15 protection clauses of the constitution. With that as a 16 starting point, then we looked for socioeconomic 17 integration, compactness and contiguity. 18 In terms of compactness, we know that the 19 Court very much views the visual imagery of districts. 20 Sometimes it seems incomprehensible that they might, but 21 they do in fact look at the visual compactness. We 22 wanted to be sure where we did have visual compactness, 23 it also was socioeconomically integrated, so I'm going 24 to just walk you through fairly quickly, because I know 25 your time is limited, walk you fairly quickly through</p>	<p style="text-align: right;">Page 49</p> <p>1 we did what every one of the board's maps tend to do, 2 which is create a Fairbanks city district. This is the 3 city boundary. I'm outlining the city boundary now for 4 those who are online. The city boundary goes like that 5 and then per a request to make it a little more squared 6 off, we ended up adding an area south of the highway 7 into the city boundary to square it off, so that is two 8 city house districts. 9 We then have two outside house districts, 10 one built around North Pole and one built around the 11 Chena Hills -- college/Chena Hills/airport areas of 12 the -- outside of the city boundaries. These are 13 connected by the big zero block that falls below the 14 river that we are all familiar with, I think, from the 15 mapping process. 16 And then the fifth Fairbanks district 17 includes the older urban population that Ms. Davis spoke 18 to in the north and the west of the city. What's been 19 -- if we go back to the big map for a moment, please. 20 What you have then is your one break of the 21 Fairbanks Borough is here, and it's mostly the rural 22 population and then it includes the area in Eielson and 23 then south of Eielson, so that area is the area that is 24 either more rural or more transient within the Fairbanks 25 area, and that's on the east side of the border.</p>

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<p>Page 50</p> <p>1 Moving south, one of the areas of interest 2 is how do you take a TCC, Tanana Chiefs Conference, 3 Doyon Region population in the Upper Tanana and mesh it 4 with the Ahtna population. Actually, 20 years ago, that 5 was public testimony and analysis that was done that 6 showed the relationship between those populations in 7 terms of intermarriages, so we have a socioeconomic 8 basis for that relationship. 9 And I think that there will be other 10 testimony later today that will speak to that from other 11 members. This district here was the challenge. This is 12 the Valdez, traditionally we called it the 13 Valdez/Richardson District. This district, to follow 14 the border of the Mat-Su Borough and to insure that the 15 Borough was kept intact, we come in right under the 16 Borough. 17 And if we could go to the Borough close-up, 18 go to the close-up maps, and then you will go, I think, 19 to the right. Yeah, that one. You want to go a little 20 bit more to the right. 21 The only area of Mat-Su that's incorporated 22 in this district is right here. This is south of the 23 Old Glenn Highway. This is the border, the red line 24 that I'm marking here is the border of the Borough. So 25 this area here represents about 500 residents of Mat-Su</p> <p>Page 51</p> <p>1 that are incorporated into that district, just 500, so 2 that the district, Mat-Su has all five of its house 3 districts intact. 4 Later on, Steve will come again, come up 5 again to talk very briefly about reconfigurations of the 6 Mat-Su. Though I can tell you that he did this in line 7 with some of the comments that you heard earlier today 8 from the mayor of Mat-Su. 9 What it does is it takes -- instead of 10 having the Anchorage/Chugiak population bust into 11 Mat-Su, it actually takes that population, the same 12 basic population that traditionally population for 13 Anchorage has to go somewhere, this only break is 14 incorporated with the Mat-Su break and becomes, if you 15 will go back to the big map, becomes this large District 16 10. 17 What we do with this map is we also insure 18 that not only does the Mat-Su have all five of its house 19 seats, but it retains its relationship with Anchorage 20 through a senate pairing; again, a Chugiak/Mat-Su senate 21 pairing, and also retains the senate pairing that goes 22 to the Richardson Highway area that has been an 23 association identified in the past. 24 When you go into Anchorage, what this has 25 the effect of doing, instead of breaking Anchorage with</p>	<p>Page 52</p> <p>1 senate pairings to the north and to the south, it keeps 2 all of Anchorage's senate pairings together, and then 3 just pairs half of that one house seat, the Chugiak 4 seat, out. 5 It does so by taking Eagle River and pairing 6 it together again. 28 and 27 pair the Eagle River area, 7 and then it just does very much the same pairings that 8 we have seen in many of the other maps. I noted that 9 four of the maps of the board's creation paired the Sand 10 Lake and the Ocean View area, so we went ahead and 11 mimicked that pairing. 12 And then it pairs -- you can see the other 13 pairings here, the G pairing. This map is fairly 14 identical to the one Mr. Ruedrich pointed out for 15 Anchorage. I don't think there is any major variation, 16 if any major variation in these maps. I know that he 17 worked from a template that we initially had drawn for 18 his Anchorage map, so I believe it's the same Anchorage 19 house district map. 20 If you flip now to -- 21 MR. WHITE: Tom, excuse me. Before you go 22 on, when you guys did your third revision, you changed 23 some of the numbering, right? 24 MR. BEGICH: We were going to change the 25 numbering; we didn't.</p> <p>Page 53</p> <p>1 MR. WHITE: You're talking about District 10 2 going into Anchorage. 3 MR. BEGICH: Oh, yes, we changed it in 4 Mat-Su. Steve will speak to that. Sorry about that. 5 When Steve Colligan redid the Mat-Su to more align with 6 what the Mat-Su Borough desired, in effort to do that, 7 he had to change the numbering a tiny bit. 8 So if you go to statewide map again, so what 9 you have in the Kenai now, and we can actually -- you 10 can actually see that there is a Kenai/Soldotna district 11 still here. If you will look right there, Marcia, can 12 you lift that up? 13 This is the Kenai city and the Soldotna 14 city. We have inadvertently in one of our earlier 15 versions left 55 people out of Kenai city. It was an 16 accident. They were placed back in, so that honors both 17 the Kenai and Soldotna boundaries, and then connects it 18 to the North Kenai. 19 It takes the southern part of the Peninsula 20 and unites it with Kodiak, Cordova, Yakutat district, 21 that we call the fishing district. We do combine 22 Yakutat with Cordova. And remember there is a 23 twice-a-day plane service between those communities of 24 Cordova and Yakutat. It's a regularly scheduled Alaska 25 Airlines service. We also had to have common fishing</p>
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<p style="text-align: right;">Page 54</p> <p>1 interests, and the borough itself extends, the Yakutat 2 Borough extends from this boundary here in Southeast all 3 the way north to nearly the Cordova boundary, so that 4 incorporates the entire Yakutat Borough. 5 If I can just speak to Southeast briefly. 6 If you will shift that over to the Southeast. You will 7 note that similar to the testimony you heard earlier 8 from Ketchikan, we combined the borough, the Ketchikan 9 Borough with the south part of Prince of Wales Island. 10 You should note that along this line here, and I'm 11 pointing to the line north of Hydaburg, is the division 12 in ethnicity between the Haida and the Tlingit in all of 13 the maps of ethnicity that you will see of Alaska Native 14 tribes. 15 So that boundary actually has a 16 sociocultural connection as well. The one difference is 17 there are 33 folks here along this side, that for the 18 purposes of deviation we did not include in the 19 Ketchikan house district, but obviously it would push 20 the deviation out a tiny bit, but could easily be 21 included, and they are also Haida people, or for the 22 most part Haida people. 23 You will note that we maintain the new 24 Petersburg Borough. The Sitka Borough is maintained 25 here. And like other maps, we draw a split right, very</p>	<p style="text-align: right;">Page 56</p> <p>1 The one exception again here, I'll point out 2 another exception. In our conversations with Tanana 3 Chiefs Conference and Doyon, this is Arctic Village, 4 which has been incorporated for population into District 5 40. It's 152 or 153 people, according to the map. It's 6 a fairly small number. 7 If the board so chose, I know it's in the 8 interest of both the Northwest Arctic/North Slope 9 Borough and the Doyon and TCC region that be in the TCC 10 6 district. Really it's a matter of about a half 11 percentage point or less, a couple of tenths. That 12 would be up to the board's discretion to do. 13 What I tried to start us with was a map as 14 close to perfect in terms of equal protection and then 15 showing those relationships. 16 Steve, if you want to just add a few words 17 about Mat-Su, and then we can be open for any questions. 18 MR. COLLIGAN: So yesterday I was asked to 19 address -- each one of these maps has some different 20 approaches as it's coming into Mat-Su Borough 21 specifically, but the current plan, as Mr. White focused 22 on a map earlier that had the existing boundaries, there 23 is some knuckles and keys that overlap that don't 24 necessarily follow specific boundaries. 25 I was on a mission to -- so as you come up</p>
<p style="text-align: right;">Page 55</p> <p>1 similar to existing splits for the Juneau area, but we 2 maintained the Juneau Douglas Borough and the Haines 3 Borough and all of the borough affiliations in the 4 north. 5 So we create, once again, trying to make it 6 as compact as possible following along the lines that 7 the board has dictated and that the Court has indicated. 8 Finally, the last area of focus before I 9 turn it over to Steve for the Mat-Su, to explain the 10 Mat-Su changes, is we do take out of the Kenai, Nanwalek 11 and Port Graham and Tyonek, as is often done, and they 12 are incorporated into what I call the Cook Inlet/Bristol 13 Bay district, so this district -- that helps us meet 14 population. 15 This district, which is now Bristol Bay 16 Borough, a number of the other boroughs here, Aleutians 17 East, is paired up with the senate pairing in Calista, 18 which creates, if you will, a Calista senate district. 19 And then we have just the addition, using what we call 20 the Kaltag portage, that's Kaltag there and this is 21 Unalakleet, we extend the Bering Straits district out 22 into sort of the Ruby/Galena region, and then finally we 23 extend the North Slope district down to include the 24 three villages of this portion of the Upper Yukon into 25 the Northwest Arctic/North Slope Borough district.</p>	<p style="text-align: right;">Page 57</p> <p>1 into the borough here, this is the Palmer-Wasilla 2 Highway, Bogard Road and then almost to Trunk Road here. 3 Other plans are just trying to stick to major roads, 4 streams and creeks, rather than these interlocking 5 reaching -- the Mat-Su Borough, with the existing 6 precincts, has every assembly district split at a 7 minimum of three times, the way they have adopted that. 8 So looking to -- they adopted their assembly 9 boundaries before the board action last time was taking 10 place, but in describing the population and the 11 boundaries to the public, taken the opportunity to 12 readjust and make some refinements to follow some of the 13 major roads to make it visually, and for the public, 14 easier to understand and meeting the half a percent 15 deviation within this current Calista plan. 16 And that did cause some pairing problems. 17 And so this area was renumbered from the previous plan, 18 pairing this district to the north with Palmer, the 19 Chugiak and the rural district with the KGB, and then 20 the Northern Lakes district with Wasilla. 21 MR. BEGICH: So that's the map that's being 22 presented by Calista for you. This is Tom Begich on the 23 record again. So if there are any questions, we're 24 happy to answer them. 25 MR. TORGERSON: I have two, and then I'll</p>



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<p style="text-align: right;">Page 58</p> <p>1 open it up. I was a little confused and didn't follow, 2 but you're dividing the Kenai Borough twice, is what I 3 understand you to say? 4 MR. BEGICH: That's correct. 5 MR. TORGERSON: Tyonek eastern side is going 6 into Lake and Pen, and Bristol Bay or whatever, not 7 trying to add words to you -- 8 MR. BEGICH: That's correct. The Tyonek, 9 Port Graham and Nanwalek communities go into the Bristol 10 Bay district. And then as in other maps, it takes the 11 area, Seldovia and the area south and slightly east of 12 Homer and places in that, if you will, fishing district. 13 Though it does maintain, unlike other plans, 14 it does maintain Homer in the Kenai Peninsula. 15 MR. TORGERSON: Then the other one is I 16 can't tell by the map, but what happens with Tok and big 17 Delta? Is that one sphere going up there? Is that 18 Delta that I'm looking at? 19 MR. BEGICH: Let me explain. The Delta, the 20 current Delta VTD is maintained in the sixth district 21 entirely, as is big Delta, so the Deltas are kept 22 together in that map. The outlying areas south of that 23 VTD going along the highway, I don't think we have a 24 close enough one to show you. 25 MR. TORGERSON: I can see it on here. I</p>	<p style="text-align: right;">Page 60</p> <p>1 District 37, on this map, is that correct, the lighter 2 tan color there? 3 MR. WHITE: 32, Kodiak district, the fishing 4 district. 5 MR. BEGICH: Sure. There is a couple of 6 connections here. First, obviously, you have the entire 7 Kodiak Borough incorporated in the district. The second 8 thing you have in the Chugach Alaska boundaries are in 9 this district as well. Third, is you have the natural 10 Prince William Sound. 11 As Randy Ruedrich testified to earlier, the 12 Prince William Sound desire of Cordova to be locked into 13 that fishing district, and there is also record of that 14 in prior reapportionment trials, as you know. So there 15 is that whole linkage of what is essentially a 16 commercial fishing environment or commercial fishing 17 oriented district. 18 And then finally, you have the relationship 19 I described earlier between Yakutat and Cordova. That 20 is -- essentially it's an air relationship, though it is 21 also a fishing community, and then the border of the 22 Yakutat Borough comes right up to those Cordova areas, 23 so essentially you have the common interest of fishing, 24 the common interest of coastal Alaska there. 25 It's a common -- it's also got common Alaska</p>
<p style="text-align: right;">Page 59</p> <p>1 couldn't recognize where the communities were. 2 MR. BEGICH: We actually used the highway as 3 the boundary south of Delta, so that anything south of 4 the highway is in what would be, I think now it's the 10 5 district. And everything north of the highway, as you 6 get toward Tok, is in the 6 district. And then Tok and 7 that area, I believe, I would have to go back in and 8 look, but I believe that Tok and that area is down in 9 the 10 district. 10 MR. TORGERSON: Thank you. Other questions 11 of the team? Mr. White? 12 MR. WHITE: Thank you, Mr. Chairman. I 13 thank you guys for all of your hard work. We appreciate 14 what you have done. Let me ask a couple of questions. 15 Let me start -- leave it right there, 16 Marcia, because I'll start with what, Tom, you referred 17 to as the fishing district. I know, as about ten years 18 ago we sat across from each other at a table and I 19 deposed you when I was on the other side of this thing. 20 You even qualified several times as an expert in 21 socioeconomic integration. 22 Can you help us understand what your 23 thinking was on this coastal fishing district and how it 24 connects together under the constitutional standards? 25 MR. BEGICH: You're talking about, I think,</p>	<p style="text-align: right;">Page 61</p> <p>1 Native roots in that region. And then finally, you have 2 two boroughs incorporated, fully incorporated into that 3 district. 4 MR. WHITE: So based on your experience and 5 expertise, you would feel comfortable in saying that 6 this district is socioeconomically integrated? 7 MR. BEGICH: Absolutely I would, and I have 8 done so on the stand in 1992, I believe. I had to say 9 the same thing, so I believe it. 10 MR. WHITE: Staying there, Port Graham and 11 Nanwalek, they are actually on the Kenai Peninsula, but 12 you put them over into the Peninsula district, 37. Have 13 you spoken with the folks in those areas and gotten 14 their views on things? 15 MR. BEGICH: I have not spoken with them. 16 The issue there was for a population deviation. Those 17 two villages, as was described to me by Sheri Buretta, 18 who is the head of the Chugach region essentially, Sheri 19 Buretta said it's frustrating for their region that 20 those two villages are constantly sort of the 21 stepchildren of the region. They are used for 22 population to go either to the Kenai, to go to the 23 Kodiak district or to go to a Bristol Bay district. 24 She recognizes that issue. We have not 25 spoken to the actual residents there. That is a total</p>

<p style="text-align: right;">Page 62</p> <p>1 population of around, I want to say it's around 350 2 people. It's a total population of around 350 people, 3 and so there is some flexibility of what the board could 4 do with that population. 5 MR. WHITE: So putting those people back 6 into, say, the Kenai district, wouldn't solve the two 7 split problem, because Tyonek is still over there, but 8 it would take care of the issue if there were any 9 complaints about it and still keep the deviations well 10 under 5 percent? 11 MR. BEGICH: They would be under 5 percent, 12 but they would begin to break deviations a little bit 13 more. It's important to note, as I stated earlier, that 14 Kenai, the Kenai Borough is entitled to at least three 15 house districts, and this fully incorporates three house 16 districts within the boundaries of the Kenai Borough. 17 That is one of our absolute constitutional 18 mandates. We do manage to do that. Then if we go with 19 equal protection as one of the fundamental keys here, 20 then you have to do something with the excess population 21 of the Kenai. And that's where, as Mr. Ruedrich 22 identified earlier in testimony, that's where you have 23 the situation where sometimes geography forces you to 24 break a borough twice. 25 We believe this is the only instance where</p>	<p style="text-align: right;">Page 64</p> <p>1 and the -- 2 MR. BEGICH: And Eielson. 3 MR. WHITE: But Eielson is within the 4 Borough, isn't it? 5 MR. BEGICH: Yes. 6 MR. WHITE: So out of the Fairbanks North 7 Star Borough, you took about 9,000 people, and those are 8 in District 6? 9 MR. BEGICH: It's actually 8,810 people. Of 10 those, 2,657 of them would be from Eielson, so that more 11 transient population that was spoken to in testimony 12 earlier by Ms. Davis. 13 MR. WHITE: So you took out basically just 14 about the exact amount of their excess population, it 15 sounds like? 16 MR. BEGICH: We did so, but I would point 17 out a significantly smaller number comes off when you 18 work off the east side, comes out of the more permanent 19 population of the community than under other plans that 20 have been proposed. 21 MR. WHITE: Marcia talked about then some 22 areas where there are reasonable choices that can be 23 made. The choice you chose here was to go out of the 24 east side. Where you take population from any of the 25 Fairbanks east or west side, you would agree with me,</p>
<p style="text-align: right;">Page 63</p> <p>1 that's necessary in a map that's constitutionally 2 acceptable. No other borough should have to be broken 3 twice. And the total population broken out of the Kenai 4 is a total of 1850 people by these two breaks. That's a 5 substantially smaller population than many of the other 6 breaks have done in the past. 7 MR. WHITE: Let me ask you then, we'll start 8 north in Fairbanks, how many people actually live in 9 Eielson? 10 MR. BEGICH: The Eielson number -- I have my 11 notes here. The Eielson number is around 2,660, right 12 around that amount. And then if you take the area of 13 the borough immediately to the east, which is about 19 14 people, and then south to the borough boundary, you end 15 up with a total of right around 4,095 people. 16 Again, in prior testimony we heard that the 17 total amount when you even out the Fairbanks district is 18 about 10,000. We were actually able to narrow that 19 amount down to right around 8,700 -- right around 8,800 20 people. 21 In other words, maintain a minor plus or 22 minus 5 percent deviation -- .5 percent deviation in 23 Fairbanks, and then only take out 9,000 people 24 essentially. 25 MR. WHITE: So out of the Fairbanks Borough</p>	<p style="text-align: right;">Page 65</p> <p>1 wouldn't you, that that's really within the discretion 2 of the board? 3 MR. BEGICH: It's within the discretion of 4 the board to make any plan it chooses. The issue for us 5 wasn't whether one side was equally reasonable to the 6 other. It was the idea of if you want socioeconomic 7 integration, you want to keep together longer-term 8 populations, and transient populations are going to be, 9 by definition, less socioeconomically integrated into a 10 community, so it made the argument that you would take 11 Eielson -- in particular, you would take Eielson, if you 12 had to give a portion of that population, you would take 13 the Eielson portion. 14 And if you're doing that, where you take the 15 rest of the population, really I would say you probably 16 try to apply the same criteria, where is it more rural, 17 where is it more transient. 18 MR. WHITE: Let's go then down to your 19 Valdez district. How many people do you take out of 20 Anchorage and place into the -- I think you have 21 renumbered it 10-D on your third revision. 22 MR. BEGICH: That is the amount -- the 23 amount is 7,548 that come out of the Chugiak area. That 24 is roughly equivalent, give or take 10 or 20, with the 25 amount for, if you will, a perfect district shedding to</p>

<p style="text-align: right;">Page 66</p> <p>1 either Mat-Su or somewhere else from Anchorage, because 2 it has 16-plus house districts, so it represents that 3 proportion exactly. 4 MR. WHITE: And then out of Mat-Su -- 5 MR. BEGICH: We're taking a total out of 6 Mat-Su of 512 people. Those are all south of the Glenn 7 Highway, once again, allowing them to have fully five 8 house seats integrated within the borough, and then just 9 taking the excess population, while maintaining borough 10 house districts and Anchorage house districts within a 11 plus or minus actually 49 to 48, minus 48, .49 to .48, 12 or less than 1 percent. 13 MR. WHITE: Can you help us understand your 14 thinking on why that area and how that district is 15 socioeconomically integrated? 16 MR. BEGICH: The Chugiak area has always 17 been associated, regardless, with the area to the north, 18 so in terms of the senate district, there has always 19 been that relationship. 20 In prior testimony, in the 2002 21 reapportionment and in earlier reapportionments, there 22 has always been a relationship of Valdez north through 23 the Richardson Highway to the Mat Valley and down into 24 that area. So I would say -- I would make the argument 25 that that relationship still exists, that if there is</p>	<p style="text-align: right;">Page 68</p> <p>1 can put be into 10. We argue that if we trust our 2 constitution, it says the socioeconomic integration is 3 one of the criteria. 4 And if we believe the Borough Act, which 5 says that a borough must be socioeconomically integrated 6 to form, then the Mat-Su Borough boundary ought to trump 7 the highway there, but the integration would still be 8 the same, it would be along the highway. 9 MR. WHITE: That's all I have, Mr. Chairman. 10 Thank you very much. 11 MR. TORGERSO: Thank you. 12 MR. WHITE: I'm sorry. I do have one more. 13 Steve, can you help us understand the 14 difference between the map you have drawn here for 15 Mat-Su and have you seen what the mayor has presented to 16 us? 17 MR. COLLIGAN: Correct, so we go to the 18 Mat-Su. So the mayor's map, and trying to incorporate 19 those major roads or major definitions and clean up some 20 of keys on the existing 2012 proclamation map, you 21 maintain a portion of the Palmer that they give up, the 22 -- so the mayor's map takes this portion of Palmer and 23 the core area and includes Lazy Mountain, but with the 24 -- in this map, just because of the geography coming 25 into the borough and not splitting it, you're able to</p>
<p style="text-align: right;">Page 67</p> <p>1 any part of Anchorage, as prior testimony as you know 2 from ten years ago, if any part of Anchorage is 3 connected to Valdez, it's the northern part of 4 Anchorage. 5 There was in fact on the record a Dittman 6 survey to that effect, that under affidavit that he 7 swore back in the 2000 reapportionment, that 8 specifically cited that that relationship existed 9 between those in north Anchorage versus those in south 10 Anchorage, as an example. 11 I would say that the commerce, obviously, 12 the highway links them, the Old Glenn takes you then up 13 into Palmer and then out. It does -- if you want to 14 honor the borough boundary -- you can do this without 15 honoring the borough boundary and take that District 10 16 under a bunch of zero -- under a bunch of zero blocks 17 and take it right up to the highway. 18 We elected to stick to the borough boundary, 19 though you could, if the appearance is following the 20 highway, you could go up and follow the highway and do 21 it. In doing that, you're still only breaking Mat-Su 22 with one district in doing so, but you can do it. 23 You can move it up to the highway for a 24 substantial portion of that, if you will, right along 25 here, so all of those are zero blocks in here and they</p>	<p style="text-align: right;">Page 69</p> <p>1 maintain the Wasilla and a portion of the Palmer, but 2 then also adjust these to major roads and features, 3 which cleans it up quite a bit, but it is different, 4 mainly because of the approach of tallying stuff excess 5 of the borough, and it ties to Valdez. 6 MR. BEGICH: This is Tom Begich again. I 7 would add that under the Calista map, the difference is 8 that the district out of Chugiak in the mayor's map 9 comes up into the Valley, and in this instance the 10 district out of Chugiak goes south of the borough to 11 maintain the borough integrity. 12 Under the mayor's map, the borough is broken 13 twice. The mayor speaks to that in his letter, of 14 course, but the borough is broken twice. Under this 15 map, the borough is broken once. What is forced was you 16 have to give up the Lazy Mountain piece that Steve just 17 spoke to. You incorporated in that sort of lower Palmer 18 area, if you notice where the 70 is actually written, 19 and that still maintains the integrity of the Palmer 20 core city, which is why that boundary, because that's 21 actually the city boundary there, and the Wasilla core 22 city, which is right here. It also maintains Houston's 23 core city, which is right here. 24 MR. WHITE: Tom, can you show us on this map 25 where the borough boundary is in 10-E?</p>



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<p style="text-align: right;">Page 70</p> <p>1 MR. BEGICH: The borough boundary again is 2 right in a straight line. I don't know if my hand can 3 hold a a straight line, but a straight line right like 4 that. 5 MR. WHITE: Okay. Great. Thank you very 6 much. 7 MR. BEGICH: That line follows the Glenn 8 Highway, Old Glenn. 9 MR. TORGERSON: All right. Thank you. 10 Again, this will be on our website, may already be 11 there. We'll check in a minute, but this map will be up 12 on the website, so everyone else can follow through on 13 that. 14 So with that, we'll go right into public 15 testimony, but I think we'll take a little time in order 16 to close down. Maybe we'll take until ten after. It 17 looks to be about a five-minute recess. We'll take a 18 recess. 19 (There was a break.) 20 MR. TORGERSON: Let go ahead and call the 21 meeting back to order. Now we'll start into the public 22 testimony side. We have about, looks like about maybe 23 six people here in Anchorage that have signed up. We'll 24 take those, and then we'll go to the actual 25 teleconference. So far, we have two signed up on</p>	<p style="text-align: right;">Page 72</p> <p>1 consideration. My name is Dave Cobb, D-a-v-e, C-o-b-b. 2 I'm the mayor of Valdez, Alaska. 3 We want to thank the chairman and committee 4 for the opportunity to present before you today. As a 5 result of the 2010 census, the Alaska Redistricting 6 Board is considering making changes to the redistricting 7 plan that will directly affect Valdez and neighboring 8 communities with much -- with which much is shared. 9 The Alaska Constitution imposes a number of 10 state law requirements on redistricting plans for both 11 the house and senate seats. Three of those requirements 12 are: Districts should contain a relatively integrated 13 socioeconomic area, meaning the different communities in 14 the districts should interact with each other, not just 15 be homogeneous. 16 Consideration may be given to local 17 government boundaries. Consideration should be given to 18 drainage and geographic features wherever possible. 19 The communities along the Richardson Highway 20 have shared for decades many aspects of life, including 21 social, cultural, economical and political ties. The 22 communities north along the Richardson Highway and east 23 Alaska have commonalities in many ways, including 24 highway corridors, utilities, watersheds, education, 25 high costs of energy and much more. And many issues</p>
<p style="text-align: right;">Page 71</p> <p>1 teleconference or off net, whatever they call it. 2 So first, we have in Anchorage, is Dave 3 Cobb, Mayor Cobb from Valdez. Go ahead and come on up 4 and make sure you introduce yourself for the record and 5 spell first and last names for our transcriber. 6 And I might hear this a little bit more, but 7 I'll mention it now, Mayor Cobb asked me if we could 8 open up the network for statewide teleconference, 9 because some of these plans no one has had a chance to 10 look at and they would like to analyze both the AFFER 11 and the Calista plans and then maybe present some 12 additional testimony a little bit later on. 13 I had already booked the teleconference 14 network for regional teleconferences, but we want to 15 hear that plan, so I will be turning this over to 16 Vice-Chair McConnochie to call people up to testify, and 17 I will go and make a few phone calls to see if that's at 18 all possible. 19 More than likely it will be Monday when 20 we're in Fairbanks, so I think that would be the most 21 logical one, although Juneau does it all the time too, 22 so we'll go see what we can do on that. 23 But, Mr. Cobb, just so we can get that on 24 the record for you. Go ahead, sir. 25 MR. COBB: Thank you, Mr. Chairman, for the</p>	<p style="text-align: right;">Page 73</p> <p>1 facing one community directly or indirectly affects 2 communities in the region. 3 House District 6 boundaries, as depicted in 4 the board draft option G, which I refer to as the "God 5 plan," encompassing the Richardson and Glenn Highways 6 and east Alaska area have the following benefits: 7 Almost the entire Richardson Highway corridor remains in 8 one district. The entire service areas and 9 infrastructures, bases of both the Copper Valley telecom 10 and Copper Valley Electric are within one district. 11 No individual voting districts have been 12 broken up with this plan. The deviation of the district 13 population, 18,089, with this plan is 1.18 percent, 14 which is well below the mandatory deviation. 15 The majority of the service area, two out of 16 three campuses of Prince William Sound Community 17 College, are in the same district. The entire southern 18 half of the Trans-Alaska Pipeline is in one district. 19 No individual community has been broken up with this 20 plan. And the hospital service areas for much of the 21 entire district, which was put together under a 22 requirement of existing certificate of need, are 23 covered. 24 This plan for House District 6 as depicted 25 in board plan G or alternatively board plan A has many</p>



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<p style="text-align: right;">Page 74</p> <p>1 benefits to ease redistricting burdens around the rest 2 of the state. House District 6 should not include 3 communities of Southcentral Alaska with no direct 4 connection with the TransAlaska Pipeline, such as 5 Anchorage; areas that do not share similar costs of 6 living, particularly the cost of energy; areas that are 7 associated with competing port infrastructures, such as 8 Anchorage or areas of the Mat-Su and Kenai Peninsula; 9 communities considered to be part of Southeast Alaska 10 and communities that are not on the road system. 11 The City of Valdez met on Wednesday with our 12 legal counsel, with the administration and with the full 13 council and chose of all of the plans, reviewed each and 14 every plan in depth, and we chose board plan G as the 15 best plan for Valdez, alternatively board plan A. 16 Thank you, Mr. Chairman. 17 MR. TORGERSON: Thank you. Questions of the 18 mayor? Okay. And I'll check on that and let you know 19 about the statewide teleconference a little later on. 20 MR. COBB: Thank you. 21 MR. TORGERSON: Thank you for your 22 testimony, for coming up today from Valdez. 23 Next is Ernie Weiss from Aleutians East 24 Borough. 25 MR. WEISS: Good afternoon. My name is</p>	<p style="text-align: right;">Page 76</p> <p>1 Congratulations, you haven't split the Borough or the 2 Aleutians. 3 So looking at the third-party plans, and we 4 understand Gazewood is going to be presenting their plan 5 on Monday and we'll look forward to that, but in 6 general, as it splits what is in that plan House 7 District 37, in our mind, that's not compact nor 8 contiguous, so we don't necessarily support the Gazewood 9 plan, but we'll look forward to that presentation. 10 Looking at both the AFFER and the Calista 11 plans, they have remarkably low deviation, and so they 12 should be congratulated on that, but in general, we 13 would prefer plans that don't stretch too far into the 14 middle of the state, and especially the Calista plan 15 does kind of stretch up north, and we would rather a 16 more compact district. 17 So looking at the board plans, we like the 18 shape in general of A and B, the board plans. And 19 speaking of senate pairings, we think it makes sense 20 mainly to pair us either with Bethel or with Kodiak, 21 although I would note that in a Kodiak district that 22 stretches from Kodiak to Yakutat, say, and if you pair 23 it with the Aleutians or the Bristol Bay district, then 24 you have a senate district that stretches all the way 25 from Attu to Yakutat, and I think that's worth noting.</p>
<p style="text-align: right;">Page 75</p> <p>1 Ernest Weiss, E-r-n-e-s-t, W-e-i-s-s, for the record. 2 I'm a resident of Anchorage, but I work for the 3 Aleutians East Borough as the natural resources 4 director, and I'll be representing the Borough here 5 today and speaking generally on how the Borough is 6 treated in some of the various maps that have been 7 submitted. 8 Aleutians East Borough, six main 9 communities, Akutan, False Pass, Sand Point, King Cove, 10 Nelson Lagoon, Cold Bay, are all involved in fishing 11 activities, commercial and otherwise and seafood 12 processing. We are sandwiched, I guess, between, to the 13 northeast, Lake and Pen Borough, and to the southwest 14 Unalaska. 15 The Aleutians East Borough has not had the 16 opportunity to fully review the plans that have been 17 submitted, but I have had discussions with Mayor Stanley 18 Mack and some of the assembly. So I just have some 19 general comments to make, specifically on how the 20 Borough has been treated. 21 Since I have been involved in the process, 22 early 2011, our stance has been keep the Borough 23 together, not divided, and, if possible, keep the 24 Aleutians together. And all the plans I have seen here, 25 none of them do that, so we're pretty happy.</p>	<p style="text-align: right;">Page 77</p> <p>1 Board plan F senate pairs the Aleutians with 2 Southeast, and we don't necessarily think that makes 3 sense. So I appreciate all of the board's hard work 4 this time around and I thank you for the opportunity to 5 comment. 6 MR. TORGERSON: Thanks. I'll note that 7 Ernest has been at almost every one of our work sessions 8 at least for a little while. Our air conditioning went 9 out, so it wasn't the most comfortable place to stay, 10 but anyway, thank you for watching and being available. 11 Next Matt Ganley, I think. Maybe I didn't 12 pronounce that correctly. 13 MR. GANLEY: I probably didn't write it 14 correctly. 15 MR. TORGERSON: Introduce yourself for the 16 record and spell your name for us, please. 17 MR. GANLEY: My name is met Matt Ganley, 18 M-a-t-t, G-a-n-l-e-y. I'm the resources and external 19 affairs vice-president for Bering Straits Native 20 Corporation. 21 I have come before you earlier in the 22 process to discuss the redistricting process and where 23 Bering Straits stood with regard to the various plans. 24 And in the past, we have argued that there was a real 25 need for the socioeconomic integration of these</p>

<p>Page 78</p> <p>1 districts, understanding that it can't always be 2 perfect. 3 I will say however that with the Calista 4 map, as it was offered today, I think it presents a map 5 with the lowest deviation and the most socioeconomic 6 integration across the board for the districts. I think 7 that there is compromise in nearly every case with 8 regard to continuity and socioeconomic integration, but 9 I do think that they have achieved that goal quite 10 remarkably. 11 For the Bering Straits region, I think we 12 would definitely prefer to have perhaps less -- fewer 13 communities from the delta, YK delta, mainly because 14 it's a population question and the population of the 15 future, as it might pull leadership from the north down 16 into that area, but we understand that those are the 17 type of compromises that must be made. 18 Just for the record, I did work in the early 19 nineties on the redistricting questions that came up 20 then. I was employed by Ahtna, Incorporated at that 21 time, and co-authored a paper with a representative from 22 TCC on the socioeconomic integration for the area of the 23 Upper Tanana and Upper Ahtna area. And I'm really 24 pleased to see that that's retained in this version of 25 the Calista map. I think the retention of the ANCSA</p>	<p>Page 80</p> <p>1 Arctic Borough, North Slope and the Bering Straits 2 region, as well as the Calista region, as much as can be 3 done. And with that, I welcome any questions. 4 MR. TORGERSON: Thank you, Matt. Any 5 questions? Thank you very much, sir. I appreciate 6 that. 7 Liz Medicine Crow, are you still here? 8 Apparently she is gone. Natalie Landreth is next then. 9 MS. LANDRETH: Good morning. Good 10 afternoon. My name is Natalie Landreth. Last name is 11 spelled L-a-n-d-r-e-t-h. I'm a senior staff attorney 12 and litigation manager for the Native American Rights 13 Fund. I'm here in my capacity as outside counsel for 14 the Bristol Bay Native Corporation in election issues. 15 Bristol Bay Native Corporation has submitted 16 a letter today to the Alaska Redistricting Board. I'm 17 not going to read that letter in its entirety. I'm 18 assuming it will be posted on the website, noting its 19 strong preference for the Calista map. 20 And as I reviewed the changes made - this 21 letter refers to option two - option three is also 22 completely fine with us. We actually agree it slightly 23 reduces the compactness of the northern districts, but 24 we do defer to the Bering Straits Native Corporation's 25 preference that Shishmaref be retained with it, and,</p>
<p>Page 79</p> <p>1 boundaries, as much as possible, is important. 2 I think everyone understands the economic 3 force that these regional corporations represent in the 4 state, as well as the geopolitical divisions that they 5 represent as well. 6 I think, again, that the Calista map, as 7 presented today, comes as close as any maps do. I will 8 note in the AFFER map presented today, I think there is 9 some real stretches in two districts. I don't have it 10 in front of me, but the Interior districts, the ones 11 that are shaped kind of in horseshoe shape, I would 12 think it would be a very difficult argument in two or 13 three of those districts to make an argument for any 14 kind of socioeconomic integration. 15 And also, I think with regard to what's 16 happening in the Arctic waters, retaining coastal 17 orientation on the Arctic districts is very important. 18 There is going to be major developments within the next 19 ten years in the economies there and what's going on in 20 those waters, and so keeping those as close to the 21 shoreline and the populations that are impacted there is 22 very very important. 23 That representation is going to be vital at 24 the state level and at the national level, so I'm happy 25 again that the Calista map does that for Northwest</p>	<p>Page 81</p> <p>1 therefore, the slight border adjustment made to move 2 Huslia up and those sorts of things, so we'll be 3 submitting this letter. 4 I will summarize only very, very briefly. I 5 know we have only three or four minutes per person. The 6 reason that we supported that plan, the very low 7 deviation maximizes the weight of every Alaskan's vote. 8 We agree with the goal of retaining a deviation as low 9 as possible so that everyone's vote is equally weighted 10 statewide. 11 The districts are also highly compact, 12 especially these Interior districts, which often find 13 themselves on the tail end of districts that begin at 14 the coast and find it difficult to get representation in 15 such a configuration. Here you have 6, 12, 8 and 7, 16 which are Interior districts. The numbering may have 17 changed in three. I'm looking at Calista option two, 18 but I'm referring generally to the sort of donut and 19 then the, what we would call an Ahtna district, because 20 it loosely follows the Ahtna region. 21 That is not only very much appreciated by 22 the regions in terms of keeping their populations 23 together, but they follow along natural 24 socioeconomically integrated lines of the ANCSA 25 corporations, so we strongly agree with that.</p>

<p>Page 82</p> <p>1 Also, in principal what it means is that 2 those regions are more likely to have representation 3 that reflects their specific interests. And the 4 interests of an Interior district are going to be 5 different than people that are coastal. 6 They will have a stronger different fishing 7 or ocean interest, and so we believe that provides more 8 access to the democratic process when people have a 9 district that is closely aligned with their interest, as 10 opposed to these disparate economic focuses that can be 11 caused by these very large unwieldily geographic areas. 12 One of the main reasons that we like this, 13 you've heard the words this morning fishing district. 14 One of the reasons that we like separating interior 15 districts that you see in the Calista plan is that it 16 creates what we were calling fish seats, which were at 17 the time 32 and then the Lower Cook Inlet one. I can't 18 see the number here, whatever was Senate District P 19 would be, 37 and 38 for Senate District S, and 39 and 20 40, and they align along coastal areas to unite fishing 21 communities, especially 37 and 38, which is Bristol Bay 22 and a lower part of the Calista region. 23 It combines the Kuskokwim Bay fisheries with 24 the Bristol Bay fisheries. As people that work in the 25 region know, a lot of people from the southern delta</p>	<p>Page 84</p> <p>1 together as a group, even though there was some pressure 2 from the Court in questions to separate them out by 3 tribe. 4 They also, as part of the evidence in that 5 case, testified that there is a southern boundary, as it 6 were, was around the Icy Bay, Yakutat area. Also, the 7 1968 ANCSA protest claim filed by the Chugach Native 8 Association, has their boundary at Icy Bay, Yakutat. 9 So in terms of whether or not you were 10 looking for more information on that integration, there 11 is a huge amount of evidence that I would be happy to 12 provide, should you feel the need to include that. They 13 also testified that they were closely aligned with 14 Kodiak, not only for pure fishing reasons, but a lot of 15 the people from Kodiak will fish in these Magnuson 16 Stevens quadrants here in the Gulf of Alaska. 17 And they considered them their relatives, 18 even though their language, which is the same in Eyak, 19 Tatitlik and Chenega, their Native language is all the 20 same, slightly different for Kodiak, but related, so 21 they consider themselves related. They also have 22 similar creation stories, and they testified a lot about 23 how they considered them cousins. 24 So to the degree there was no doubt about 25 that, I wanted to at least provide what I knew in that</p>
<p>Page 83</p> <p>1 there. They are out. A lot of my clients will not 2 return my calls, I just get a text back, "I'm fishing in 3 Bristol Bay," even though they live in Kwig or Kong or 4 Tuntut North. So that is very important. They will get 5 good representation in the senate and in the house as an 6 economic fisheries-based community. Same with 32. I 7 wanted to respond briefly with respect to 32, the 8 question about socioeconomic integration of this Kodiak 9 sort of Chugach region district, not on behalf of 10 Bristol Bay, but on behalf of Eyak, Tatitlik, Chenega, 11 Nanwalek and Port Graham. 12 I had a lawsuit about the fisheries in those 13 areas. There was probably -- our expert witness, as a 14 matter of fact was here. It was Matt Ganley, 15 anthropologist, who works for Bering Straits Native 16 Corporation, to testify about the very close 17 relationship between Eyak, Tatitlik and Chenega. When I 18 see Eyak, it means Cordova basically, because Eyak is in 19 Cordova, about the incredibly close relationship. 20 And they referred to themselves as one 21 family to such a high degree that they brought a single 22 claim for the fisheries in the Magnuson Stevens area 23 3-A, which is this one in the Gulf of Alaska right 24 outside of Prince William Sound. So they were closely 25 united enough that they had joint claims and went</p>	<p>Page 85</p> <p>1 area. So that covers a lot of what the substance is. 2 We wanted to make one final comment from 3 BBNC with regard to the legal standards. There has been 4 a lot of discussion this week about the impact of Shelby 5 County changing the Native benchmark in the case and 6 basically removing section five as a consideration, for 7 basically what we used to call Native-controlled seats 8 or Native seats aren't there. 9 However, we wanted to make clear and make 10 sure the board was aware, in our view, although others 11 may disagree, the VRA still matters in one critical 12 respect at least, which is that section two still counts 13 of the VRA. The VRA section two doesn't care about 14 intent. 15 I have seen some people in the media this 16 week say it only prevents intentional discrimination, 17 which, of course, would have no impact on this board, 18 because it wouldn't make such a move intentionally, 19 which we agree with. It's not true. Section two 20 prevents any standard practice or procedure that results 21 in an abridgement of the vote of a minority group under 22 law. 23 It has an effects test. It doesn't care 24 about the intent of whoever is creating the map. This 25 is in the 1982 VRA amendments and reaffirmed in</p>



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<p style="text-align: right;">Page 86</p> <p>1 Thornburg versus Gingles that says in a single sentence, 2 "The intent test was repudiated," end of sentence. 3 So please be mindful as we move forward that 4 the VRA still matters. It matters differently and it 5 matters in a way that produces your administrative 6 burden of having to go for preclearance; however, it 7 still matters in terms of protecting the interests of 8 the Native communities so that they are not diluted or 9 unnecessarily lumped into a population which overpowers 10 them, as happened when you combine western Fairbanks 11 with that sort of rural district. 12 That community was able to overpower the 13 Native vote in the current District 38, and we would 14 like to see that avoided for section two reasons as 15 well. So with that, I will submit our letter from 16 Bristol Bay, and I'm willing to answer any questions 17 that you might have either now or after testimony. 18 MR. TORGERSON: Thank you. Questions? 19 MR. WHITE: I just have one, Mr. Chairman. 20 MR. TORGERSON: Mr. White? I don't want you 21 attorneys arguing here. 22 MR. WHITE: No, I'm not going to argue. I 23 just want to get Natalie's thoughts. I agree with your 24 analysis of section two. It is a purpose or effect 25 standard.</p>	<p style="text-align: right;">Page 88</p> <p>1 name is Susan Olsen, S-u-s-a-n, O-l-s-e-n. I live here 2 in Anchorage. I'm testifying as a concerned citizen 3 who's interested in the political and governmental 4 processes of this state. 5 I am not a political insider -- particular 6 knowledge concerning the ins and outs of redistricting. 7 I can however read Article 6 of the Alaska Constitution, 8 and there are three points there that I want to comment 9 on: The timetable, the public process and enforcement. 10 In regards to the timetable, it does appear 11 that the redistricting board met the constitutional 30- 12 and 90-day timetable in 2011, but we're now in the 13 middle of 2013 and we still do not have an approved 14 redistricting plan. 15 In February this past year, the board was 16 told by the superior court that they needed to follow 17 the Alaska Constitution in their plan. Ten months 18 later, this past December, they were told by the Supreme 19 Court to draft a new plan. 20 And last month, on the 30th, the superior 21 court told them to get cracking and produce a plan and 22 suggest -- and for the board to suggest that the 23 previous public testimony on the discredited plan would 24 satisfy the constitutional mandate just did not make 25 sense.</p>
<p style="text-align: right;">Page 87</p> <p>1 Do you see any issues with -- you support 2 the Calista map, BBNC does? 3 MS. LANDRETH: We do, and not just the map 4 in the house districts, but the seasonal pairings 5 especially for the preservation of the sort of what we 6 call the fish seats, house and senate. 7 MR. WHITE: 37, 38, 39 and 40? 8 MS. LANDRETH: Right, and the two, the 9 Kodiak/Chugiak region seat as well. 10 MR. WHITE: So you don't see any section two 11 issues with the Calista map? 12 MS. LANDRETH: Not as of yet, no, I do not, 13 unless there is some further changes made after this 14 that create issues. 15 MR. WHITE: Thank you. 16 MR. TORGERSON: Thank you. That's all I had 17 signed up on this sheet. We're going to go to 18 teleconference and pick up a couple of people, and then 19 we'll get the new signup sheet back here. 20 We have Susan Olson in Anchorage. 21 Ms. Olsen, are you on line? 22 MS. OLSEN: Yes. 23 MR. TORGERSON: Go ahead with your 24 testimony. You have three minutes. 25 MS. OLSEN: Thank you. Good afternoon. My</p>	<p style="text-align: right;">Page 89</p> <p>1 So let me get to the public process. There 2 are seven, at least from my looking at the web there are 3 seven plans from the board, and four -- at least four 4 others offered by different groups. 5 I downloaded the first three plans, map of 6 the board's plans, and I realized that that was 7 fruitless. There is no analysis. There is no 8 description of the differences or the reasons for these 9 differences, and there is no way, therefore, for me to 10 comment substantively at all. 11 So I'm only going to comment on the process. 12 I could download all seven for, say, my district. I 13 could see that there are differences, but without an 14 explanation as to what the point is, I can't comment. 15 I'm not a technical expert that knows how 16 redistricting works. All I can do is see what the 17 constitution says needs to be done. 18 Finally, let me get to the enforcement 19 provision in that article, article six of the 20 constitution. It basically says that if the first plan 21 is not found to be valid, it is sent back to the board. 22 It then says for the second bite of the apple, it may be 23 sent back to the board, if the plan is still found to be 24 not valid. 25 This says to me, the first time it does go</p>



<p style="text-align: right;">Page 90</p> <p>1 back, the second time it may go back, and that leads me 2 to conclude that this plan should be sent to a special 3 master appointed so that we get a plan done that is 4 acceptable.</p> <p>5 I do think the board has been dilatory. I 6 point out we're in the middle of two and a half years 7 later. I don't think the board should need a superior 8 court judge to admonish them to get going, and I don't 9 think there is meaningful public process for the 10 citizens.</p> <p>11 If this was just to be technical advisory 12 advice, that's one thing, but that's not what the 13 constitution says. It's says the public process.</p> <p>14 So I do think this is, you know, 15 theoretically, this is just a technical job. You divvy 16 up the population of the state. You pay attention to 17 the communities and particular attention to the Native 18 communities, and you set the stage for the next 19 election.</p> <p>20 We can't have a democracy unless we have 21 elections, and we can't have elections unless there is a 22 plan in place so the people know where the lines are. 23 So I do not think the board appears to be capable of 24 doing the job, and, therefore, I would suggest that a 25 special master be appointed.</p>	<p style="text-align: right;">Page 92</p> <p>1 was the senate pairing that put Cooper Landing -- they 2 were in the district that runs from Nikiski to Seward, I 3 think, in the other one, but the district is all within 4 the Kenai, but the senate pairing itself is in 5 Anchorage.</p> <p>6 Thank you, Mr. Nees, for your testimony. 7 We'll come back here to our room here. Kevin Meyer, 8 Senator Meyer, please.</p> <p>9 While you're coming up, there was a Tom 10 Klinkner, but he didn't say yes or no on testifying. 11 Did you want to testify?</p> <p>12 MR. KLINKNER: Yes.</p> <p>13 MR. TORGERSON: You want me to fill that in 14 here? Thank you. You'll be next then, Mr. Klinkner. 15 Go ahead, Senator Meyer.</p> <p>16 MR. MEYER: Thank you very much for the 17 opportunity to testify today. And I really appreciate 18 you guys taking time out of your busy summer here. I 19 know this has gone on much longer than any of you had 20 volunteered for or had anticipated, but we do appreciate 21 your public service.</p> <p>22 For the record, my name is Kevin Meyer. I'm 23 a senator for Senate District L. And this is comprised 24 of House Districts 24 and 23 in Anchorage. This area is 25 oftentimes referred to as Southeast Anchorage. Service</p>
<p style="text-align: right;">Page 91</p> <p>1 Thanks for your time.</p> <p>2 MR. TORGERSON: Thank you. Next we'll go to 3 Cooper Landing to David Nees.</p> <p>4 MR. NEES: Hi. This is David Nees, 5 D-a-v-i-d, N-e-e-s. I'm a part-time resident of Cooper 6 Landing. I live in Anchorage and Cooper Landing, but I 7 will be a full-time resident of Cooper Landing probably 8 in the next year or so.</p> <p>9 I would like to point out the fact that in 10 the last redistricting in 2010, that was the first time 11 that Cooper Landing was incorporated with Anchorage. 12 Cooper landing is a 120-year-old community on the Kenai 13 Peninsula founded by Joseph Cooper. It has not really 14 been associated with Anchorage up until the recent board 15 decision, so the main thing is that I'm a little worried 16 about the fact that there is only one plan in there that 17 returns Cooper Landing back to the Kenai Peninsula.</p> <p>18 I would like to encourage the board that 19 this is indeed where we belong. We are, like the 20 community of Hope, we have 100 members, and basically we 21 need to belong out in rural Alaska on the Kenai 22 Peninsula. We have almost nothing to do with Anchorage 23 and we would kind of like to keep it that way, so please 24 move us back to the Kenai Peninsula. Thank you.</p> <p>25 MR. TORGERSON: Just for clarification, it</p>	<p style="text-align: right;">Page 93</p> <p>1 High is our main high school, or some people refer to it 2 as Lower Hillside.</p> <p>3 It's an area that I have represented 4 personally on the assembly and in the state house and 5 now in the state senate in different variations for some 6 time, and it's an area that's very diverse. We have 7 some very low-income folks in this district and then we 8 have some very wealthy folks in this district.</p> <p>9 This district has a lot of R-5 zoning, which 10 is mobile homes and apartments, duplexes, rental 11 property, and then as you go farther south, there is 12 actually a section there between O'Malley and Huffman 13 where there is an airport where folks actually have 14 airplanes in their houses, so we have quite extreme, 15 which is good for me, I think, personally as a senator, 16 as a representative of this area, because the more 17 diversity you have, the more challenging it is to me to 18 try to serve and represent everyone in my district.</p> <p>19 I have reviewed all the different plans here 20 and there is many. And fortunately, I'm happy to say 21 that most of them keep my district intact, so you may be 22 thinking, well, why are you testifying then if you like 23 most of the plans?</p> <p>24 Well, there is a couple though that aren't 25 so good, and I guess that's the ones I would like to</p>

<p style="text-align: right;">Page 94</p> <p>1 talk about, because I am here to testify. Again, I can 2 only look at my district, and I would like to keep my 3 district intact as much as possible. 4 It looks like -- the other thing too, let me 5 just describe my district to you briefly. It is Dowling 6 Road on the north and then Huffman to the south, New 7 Seward to the west and then up the hill to Hillside 8 Drive. So it has some very distinguishable boundaries, 9 and I think that's been good for my constituents, 10 because they know exactly where they live. 11 And when I explain folks to my district, 12 it's easy to understand. You got major roads there as 13 boundaries. So I think that's good as much as possible 14 to try to keep major roads, at least in Anchorage, as 15 your boundaries. 16 In looking at the maps, I see that that's 17 what you have done with the board plan A, board plan F 18 and board plan G. Also, it keeps the district intact in 19 the AFFER plan, as well as the Calista plan. So 20 obviously, I would support all of those plans. 21 But in the past, I have represented an area 22 though that a road divides the district, and one half of 23 the road is one district, the other half is another 24 district. And that's very confusing to neighbors as 25 they walk across the street. They think, hey, Senator</p>	<p style="text-align: right;">Page 96</p> <p>1 section of Anchorage and the State of Alaska. 2 I appreciate again all of the time and 3 effort you have had to put into this. It's not been an 4 easy task. You have been torn between federal 5 requirement and the state requirement, and, typically, 6 the federal requirement does trump the state 7 requirement. 8 Fortunately, now the federal has been 9 resolved, and so I'm hoping that you can come to a 10 conclusion here quickly. And like I said, as far as I'm 11 concerned, you had it right two years ago. So thank you 12 much very much for your time. 13 MR. TOGERSON: Thank you, Senator. Are 14 there questions? There are none, so thank you very much 15 for your testimony. 16 Mr. Klinkner will be next. 17 MR. KLINKNER: Good afternoon. My name is 18 Tom Klinkner. Last name spelled K-l-i-n-k-n-e-r. I am 19 an attorney with the law firm of Birch Horton Bittner &amp; 20 Cherot. I am here to testify today on behalf of the 21 Petersburg Borough. You also will be hearing from other 22 citizens and officials from Petersburg at your Juneau 23 hearing next week. 24 You received a letter from the borough mayor 25 in which he recollected the borough's previous approval</p>
<p style="text-align: right;">Page 95</p> <p>1 Meyer is our senator. No, it actually senator somebody 2 else. 3 And I noticed that a neighborhood is split 4 down the middle in a couple of board plans, D and E, and 5 also in the Gazewood plan, so I wouldn't support those 6 as much as the other ones that I had mentioned. 7 And finally, I think it's important, as much 8 as you can, I know you have so many things that you have 9 to consider, but if you can take into consideration, 10 too, the community councils. I know Abbot Loop 11 Community Council is my main community council, and it 12 has basically the same boundaries, Dowling on the north. 13 They don't go quite as far south. They go to O'Malley 14 on the south. 15 But it makes it easy for them, because they 16 know who to hold accountable for things getting done or 17 not getting done in their district, whereas if you have 18 multiple senators or house reps, it's easy for us to 19 say, "Well, it's his fault or her fault." 20 This kind of keeps us all accountable. So, 21 again, that's another reason why I would testify that I 22 think you got it right two years ago and most of your 23 plans do keep my senate district intact, and I would 24 advocate that as much as possible if you could do that, 25 that would be best for my constituents and my little</p>	<p style="text-align: right;">Page 97</p> <p>1 of the plan that the board unanimously approved a little 2 over a year ago called option A for Southeast Alaska. 3 That plan, as compared to the plans 4 presently before the board, resembled most closely the 5 draft plan A that you now are considering. And this is 6 the plan that Petersburg favors among the plans 7 currently under the board's consideration. 8 It particularly prefers this plan because it 9 combines in one district Petersburg, Sitka and Wrangell, 10 communities with which Petersburg feels a strong common 11 interest. 12 As far as other plans, Petersburg 13 particularly objects to plans such as board draft plan F 14 that placed parts of the borough in different house 15 districts. It would certainly prefer to have the entire 16 Petersburg Borough at a minimum in the same district. 17 Most of the other plans do not include 18 Wrangell in the same district as Petersburg. They 19 include Prince of Wales Island instead. They would not 20 be the borough's preference. However, the borough is 21 pleased that there are no plans apparently before the 22 board at this time that combine Petersburg with Juneau, 23 which Petersburg considered to be the principal flaw of 24 the original proclamation plan. 25 I would be happy to answer any questions.</p>

<p style="text-align: right;">Page 98</p> <p>1 MR. TORGERSON: Questions? There appear to 2 be none. As you say, I know we'll get testimony when 3 we're in Juneau on Tuesday, I think. 4 MR. KLINKNER: Thank you for the opportunity 5 to testify today. 6 MR. TORGERSON: Thank you, Mr. Klinkner. 7 Next we have Brian Hove here in Anchorage. 8 MR. HOVE: Good afternoon. Brian Hove. I 9 live in District 19, west Anchorage, and just want to 10 make a few comments. 11 MR. TORGERSON: Brian, I need to have you 12 spell your name. 13 MR. HOVE: B-r-i-a-n, H-o-v-e. 14 MR. TORGERSON: Thank you. She has got to 15 get it right. Go ahead. I'm sorry to interrupt. 16 MR. HOVE: No problem. First of all, there 17 was a comment made earlier regarding the board's 18 efforts, and I think, obviously, this process is very 19 difficult, especially when you're serving two masters. 20 And I think the board was correct in waiting until the 21 decision was made at the Supreme Court level. 22 Now that the decision has come down, we can 23 move forward. And in that regard, I'm going to speak 24 today in favor of the AFFER revised plan, particularly 25 with respect to the west Anchorage area, District 19,</p>	<p style="text-align: right;">Page 100</p> <p>1 I would also like to echo the comments of 2 Senator Meyer and Mr. Hove previously, and say that I 3 think the board has done a very credible job. It's 4 difficult trying to comply with two different standards 5 and in some ways that are not always compatible. It's a 6 tough job and I think you did have it right two and a 7 half years ago. 8 Now that we can move forward and kind of get 9 this landed once and for all, I would like to speak on 10 behalf of the AFFER plan, and particularly from the 11 standpoint of Anchorage. I don't have -- I don't 12 pretend to have a great deal of expertise in terms of 13 the election districts outside of Anchorage, but I can 14 speak as a resident of Anchorage and a 30-year 15 participant here in the community that the AFFER plan 16 does a tremendously good job of drawing compact, 17 sensible districts in the Anchorage area. 18 And with respect to the revised plan, it 19 does start with the amended state proclamation. It 20 makes really -- it has negligible impacts on Anchorage 21 in terms of having to redraw districts from the first 22 go-around. There are very, very few changes. Seven of 23 the 14 districts have no change whatsoever. The changes 24 in the other seven districts are minimal. 25 And so it provides good continuity going</p>
<p style="text-align: right;">Page 99</p> <p>1 where I live. 2 But in general, one of the things that the 3 Supreme Court plan has allowed now is for the deviations 4 to come down radically, and I think we see that across 5 the board. The amended proclamation plan, the 6 deviations there are quite large in some cases. If we 7 look at the AFFER revised plan, I think the deviation 8 there is about 1.4. 9 And when you take into consideration the 10 things that are required in the Alaska Constitution, 11 that these districts be, of course, of equal proportion, 12 but also have common interests and connections, the 13 1.4 percent deviation is, I think, right in the 14 neighborhood, taking into consideration all of the other 15 elements that are required. 16 That's all I have, unless there is any 17 questions. 18 MR. TORGERSON: Questions? There are none. 19 Thank you, Brian, for your testimony today. 20 I have a Scott Hawkins, who didn't indicate 21 if he wanted to testify or not. Is that a yes? Come on 22 up, please. 23 MR. HAWKINS: Mr. Chairman, members of the 24 the board, my name is Scott Hawkins. Last name is 25 spelled H-a-w-k-i-n-s.</p>	<p style="text-align: right;">Page 101</p> <p>1 forward that we're not constantly redefining or 2 redrawing and confusing voters. So for a substantial 3 share of the state's population, the AFFER map is 4 clearly superior. 5 So really, unless there is any questions, 6 that's all I have to say today. Thank you very much. 7 MR. TORGERSON: Thank you for your 8 testimony. Are there questions? There are none, so 9 thank you very much, Scott. Next we have Frances 10 Bennett. 11 MS. BENNETT: Thank you very much for this 12 opportunity to testify. My name is Frances Bennett. 13 Last name B-e-n-n-e-t-t. 14 I'm a 15-year resident of Anchorage and I 15 live in District 19. And I too am testifying in support 16 of the AFFER plan. I feel like Anchorage has had some 17 tumultuous elections here in our recent past, and I 18 think that just keeping things as they are now makes 19 sense. 20 And not to be a parrot, but I think you guys 21 got it right a couple of years ago, so that's all I have 22 to say. 23 MR. TORGERSON: Thank you. You get a credit 24 on minutes. Any questions? There are none. Thank you 25 very much, Ms. Bennett.</p>

<p style="text-align: right;">Page 102</p> <p>1 We'll check the signup list. I don't have 2 anybody on teleconference right now. Nobody signed up. 3 Is there anyone we missed here? Having seen none -- 4 MS. McCONNOCHIE: They don't have any more. 5 MR. TORGERSON: We will stand in recess. We 6 will be here until 4:00, so as people come in and off 7 line, or come in and out of the building, we will pick 8 up their testimony. 9 We will be here until our published time 10 until 4:00. With that, we will stand in recess until we 11 get some folks to testify. 12 (There was a break.) 13 MR. TORGERSON: We'll call the meeting back 14 to order. The time is about 3 minutes after 1:00. We 15 had one more person sign up here in Anchorage, so we 16 will take that testimony at this time, and then we'll 17 check teleconference land. 18 So Deborah Williams is who we have signed 19 up. Come on down. Good afternoon. 20 MS. WILLIAMS: Good afternoon, members of 21 the board. My name is Deborah Williams. I am here 22 representing myself today. I however, as you well know, 23 have a lengthy engagement in history with the 24 redistricting process in my capacity with the Rights 25 Coalition. It's a pleasure to be testifying today.</p>	<p style="text-align: right;">Page 104</p> <p>1 need to split the Mat-Su. It is entitled to five intact 2 districts, and the Kenai is entitled to three intact 3 districts. 4 And so I do believe that all of your plans 5 will not pass the socioeconomic integration requirement 6 under the Alaska State Constitution and should be 7 rejected. 8 Of course, there was an issue in really 9 trying to understand the logic behind your plans, 10 because I could not find, and maybe I didn't know where 11 it was, the analysis to support your plans. I also 12 think it is a problem that you have so many plans on the 13 table right now. I think that's very confusing to the 14 public, and also was very diversionary in terms of our 15 ability to focus very carefully and thoughtfully on a 16 preferred plan. 17 I would hope that if this board continues 18 that you would narrow it down to one or two plans. I 19 hope you will pick the Rights plan as one of those and 20 really give the public an opportunity for another public 21 hearing to give you their feedback on those plans. 22 I really don't think this hearing is as 23 meaningful as it should be, for all of the reasons I 24 described, including the short timeframe and the short 25 period of time the plans have been available to the</p>
<p style="text-align: right;">Page 103</p> <p>1 I would like to make the following points 2 very briefly: First of all, I would like to make sure 3 that the redistricting board includes as one of the 4 options the last map that the Rights Committee, 5 Coalition submitted to the board. I don't see any 6 reason that it would be included as one of the options, 7 and, of course, happily read in the newspaper today that 8 you are still accepting submissions. 9 All of the information that was submitted in 10 the last Rights Coalition plan, of course, demonstrates 11 that the Rights Coalition plan meets the constitutional 12 requirements and the Hickel case rulings. 13 I still believe that this is the best plan 14 that has been presented at any time and I believe that a 15 court would find the plan entirely constitutional, and 16 it was created first and foremost to meet the 17 constitutional requirements. 18 So I officially request that that plan be 19 submitted as one of the options. 20 Secondly, I do believe that all of the board 21 options suffer from constitutional problems, and I think 22 this is evidenced in part because none of the board 23 options have intact Mat-Su or Kenai. You split those 24 socioeconomically integrated areas when you need not. 25 The Rights Coalition plan demonstrates that you don't</p>	<p style="text-align: right;">Page 105</p> <p>1 public and without analysis. 2 You have done a lot of work. It's been a 3 long journey. It's been a very bumpy journey. And I'll 4 conclude my testimony with saying I really do think it 5 is time for a master. There has been so much 6 controversy associated with this process, including the 7 executive director issue, not hiring an eminently 8 qualified individual to be your executive director, the 9 timing, the confusion and everything else. 10 I would hope that this board would consider 11 recommending to the courts at this time that the best 12 course of action going forward is to have a master, and 13 I know, again, this was a very difficult process, but I 14 would hope you would agree that at this time our 15 constitution is best served, our state is best served, 16 by stepping aside and having a master take this issue 17 forward. 18 That's my testimony. Thank you. 19 MR. TORGERSON: Thank you. We do have a 20 person -- is there any questions of Ms. Williams? There 21 are none. We do have one on teleconference that just 22 joined us. S.J. Klein, Fairview Community Council. If 23 you would identify yourself and spell your last name for 24 the record that would be great. 25 MR. KLEIN: Thank you. My name is S, one</p>



<p style="text-align: right;">Page 106</p> <p>1 letter, J, letter, and then Klein, K-I-e-i-n. I'm 2 president of the Fairview Community Council, although 3 I'm not representing the view of the council on this 4 issue right now. We haven't had a chance to vote on it 5 yet. 6 And I do appreciate the opportunity to 7 testify. I guess I specifically have a concern with the 8 plan A, I believe it's called, which splits our 9 neighborhood in half down Hyder Street. Fairview has 10 historically been one neighborhood since the beginning. 11 It's one of five historic neighborhoods in Anchorage, 12 and I guess as the neighborhood, we're represented by a 13 community council that we feel that we speak with one 14 voice for the community. 15 And I guess redistricting in a way that 16 splits us among a couple of different districts would do 17 significant harm to the interests of our neighborhood in 18 a way that, I guess, I would ask the board recommend 19 against. 20 We have -- I guess there are two issues. 21 One is that it is a socioeconomically disadvantaged 22 area, and our desire would be to have a representative 23 that is taking the needs of the entire neighborhood into 24 account when dealing with issues. 25 And a second issue is, especially with the</p>	<p style="text-align: right;">Page 108</p> <p>1 MR. TORGERSON: Send us your testimony when 2 the council meets. 3 MR. KLEIN: Okay. 4 MR. TORGERSON: Thank you very much for your 5 testimony today. 6 MR. KLEIN: I appreciate the time. Thanks. 7 MR. TORGERSON: You bet. Thank you. Back 8 here in Anchorage LIO, we have a David Morgan that 9 wishes to testify. 10 Mr. Morgan, we need you to spell your name 11 and any affiliation for the record. It's all being 12 transcribed here. 13 MR. MORGAN: My name is Dave Morgan. Last 14 name M-o-r-g-a-n. First name D-a-v-i-d. I reside at 15 2170 Stanford Drive, Anchorage, Alaska. I'm a past 16 president of the Rogers Park Community Council and have 17 been a member of the board and a resident in the 18 community since 1987. 19 MR. TORGERSON: Thank you, sir. 20 MR. MORGAN: And basically, looking at the 21 aftermath, and from what I can tell, you're adding a few 22 more voters into District 15-H, which I reside in. I 23 really don't see any problem with that. 24 I have worked on the elections on the 25 precinct level and the district level, and in the last</p>
<p style="text-align: right;">Page 107</p> <p>1 alignment that you have got right now going right 2 through Hyder Street on it, it splits the neighborhood 3 in half in a way that even I could see there being a 4 conflict between two different representatives for the 5 one neighborhood even on things like, say, if there was 6 a DOT project, say, Ingra and Gambell, which make up the 7 Seward Highway. 8 One representative I could see having one 9 view and another representative having another view and 10 being at odds over a project that really should be kind 11 of under the purview of one. I guess, like I said, the 12 community council hasn't yet taken up the issue, but I 13 know a number of us are pretty adamant about wanting to 14 remain a single contiguous neighborhood with 15 representation single and contiguous as well. 16 I appreciate the opportunity to testify. 17 MR. TORGERSON: Thank you, Mr. Klein. When 18 does your community council meet again? 19 MR. KLEIN: Our executive board meets the 20 first Thursday in July, and then the general membership 21 doesn't meet until August now. 22 MR. TORGERSON: The first Thursday is the 23 4th of July, so you probably won't meet. 24 MR. KLEIN: We're not going to be meeting 25 then either.</p>	<p style="text-align: right;">Page 109</p> <p>1 election, it worked out very well. There was a little 2 confusion, but most of the precinct polling sites really 3 didn't change. A few people showed up at one and were 4 referred to the correct one, since the district 5 realigned itself under the old rules, the old 6 redistricting. 7 But you're adding just a few people to our 8 district, I think from 13, if I'm not mistaken, but it's 9 slight, it's minor, and I don't really think it creates 10 any type of problem in any way. 11 I guess that's less than three minutes. I 12 guess that's bad, right? 13 MR. TORGERSON: You can sing to us. You got 14 a couple of minutes left. All right. Thank you, 15 Mr. Morgan. I appreciate that. Any questions? There 16 are none, thank you for your testimony today. 17 Is there anyone else that we missed here in 18 the LIO in Anchorage? The time is 1:14. We will stand 19 at ease until our next testifier. 20 (There was a break.) 21 MR. TORGERSON: We'll call the meeting back 22 to order. The time is 1:36. We have one here in the 23 LIO and then one on teleconference. We will do one here 24 in Anchorage first. 25 Mr. Steve Strait. Steve, we're asking</p>

<p style="text-align: right;">Page 110</p> <p>1 everyone to introduce themselves and spell their name 2 for the transcriber, if you would, please 3 MR. STRAIT: Good afternoon. Steve Strait, 4 S-t-r-a-i-t, west Anchorage, lifelong Alaskan. Do you 5 need an address for the record? And I vote. Thank you. 6 First of all, this is the fifth census 7 period we have gone through since statehood, so it's 8 kind of still a new process for Alaska, which we're 9 going through. So I refer to this as, I suppose this 10 will be the fifth event we have gone through since 11 statehood, of redistricting. 12 Since we're in the digital age and given 13 that we're back at the table here, having been here only 14 two years ago, in the digital age, I call this edition 15 5.2 of the redistricting planning process for the State 16 of Alaska's history. 17 Thank you for allowing me to be here today. 18 I'm here to speak on behalf of the Alaskans for Fair and 19 Equitable Redistricting and the municipal map and 20 coordination with the municipality in the redistricting. 21 It's quite a process to try to put the two, overlay the 22 two processes, your process and the Municipality of 23 Anchorage's, and I think that has been accomplished, and 24 given the population and the jurisdictions and 25 districting within the municipality.</p>	<p style="text-align: right;">Page 112</p> <p>1 MS. NELSON: Yes. This is Hope Nelson, 2 H-o-p-e, N-e-l-s-o-n. And I have lived in Anchorage 3 since 1964, and so I have seen a few of these. 4 And I think when we get down to there is 5 only 1 percent, that we're never going to be perfect. I 6 like the way it's been done and I like the little tweaks 7 you made and I think that we should go ahead and get 8 this passed. And that's all I have to say. 9 MR. TORGERSON: Thank you, Mrs. Nelson. Are 10 you in favor of any particular plan? 11 MS. NELSON: I like it the way we have it, 12 the little tweaks. 13 MR. TORGERSON: Thank you very much for your 14 testimony. Are there any questions? Thank you very 15 much, Ms. Nelson, for testifying today. 16 Anyone else here in the LIO that wanted to 17 testify? Seeing none, we will take a recess again. 18 It's 20 minutes until 2:00 or 1:40. 19 MS. McCONNOCHIE: We have got one more. 20 MR. TORGERSON: The lines are hot. Looks 21 like we have a Rebecca Kurtz, so if you would state your 22 name and spell it for us, and then go ahead with your 23 testimony. 24 MS. KURTZ: Hi. My name is Rebecca Kurtz, 25 R-e-b-e-c-c-a, K-u-r-t-z. And I was looking at the 12</p>
<p style="text-align: right;">Page 111</p> <p>1 My recommendation is pretty much leave it as 2 it is and use the AFFER preferred plan here. That is, 3 there is a bit of population shift. I live in west 4 Anchorage. I'll refer to it as the airport district, 5 and in this, I'm just amazed at how close this plan, the 6 AFFER plan comes to giving equitable treatment to 7 allowing the district to be so equally represented in 8 terms of population, so I speak to that. 9 District 19, which is my district, west 10 Anchorage, we pick up a few people, but in the end it's 11 just a positive result because it's so close. A 12 tolerance of 1 percent or less is just amazing. I don't 13 think we have ever been that close in the history of 14 Alaska. 15 Having said all of that, any other notes 16 here? I have got somebody else's notes here. Just in 17 conclusion, I would just like to say I do support the 18 AFFER plan and that to all of us here in Alaska, given 19 the changes from the U.S. Supreme Court, it's good that 20 we're all equal once again. Thank you. 21 MR. TORGERSON: Thank you. Any other 22 questions? Thank you, Mr. Strait, for taking the time 23 out to come down and talk to us today. 24 We'll go to teleconference. We have a Hope 25 Nelson on the line from Anchorage. Mr. Nelson?</p>	<p style="text-align: right;">Page 113</p> <p>1 new maps, and I see that some of the maps divide my 2 neighborhood, Airport Heights, in half. 3 Please don't do that. Airport Heights is a 4 real compact area and we all work well together. I'm 5 sure it's a real challenge getting these lines drawn, 6 but please be careful not to divide the Airport Heights 7 neighborhood. And that's all I have to say. 8 MR. TORGERSON: Thank you very much for your 9 testimony. Thank you, Ms. Kurtz, for taking time out 10 today to talk to us. 11 Now it's 1:42. So we will stand in recess. 12 (There was a break.) 13 MR. TORGERSON: We'll call the meeting back 14 to order. We have been in recess since about 20 minutes 15 until 2:00. Now it's 2:24. We have one person signed 16 up here in the Anchorage LIO, and one who is drastically 17 working on his testimony as fast as he can, and we'll 18 catch him sometime later on. 19 Pat Abney, if you want to come up and give 20 us your testimony, please. We're asking everyone to 21 spell their name for the record, because we're 22 transcribing as we go through this. 23 MS. ABNEY: Thank you for this opportunity. 24 My name is Patricia Abney, A-b-n-e-y. 25 MR. TORGERSON: Thank you.</p>

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<p style="text-align: right;">Page 114</p> <p>1 MS. ABNEY: I have been a resident of 2 Anchorage for 53 years. And I would urge you to comply 3 with the court orders so that Alaskans could have a fair 4 and timely redistricting reapportionment plan. 5 I would further urge you to hire sufficient 6 staff to provide for an open accountable public process, 7 as was designed by constitutional changes in the 1990s, 8 which requires the board to develop a plan within 9 90 days. We do not want another election run under an 10 illegal plan that the courts found unconstitutional, 11 because there is no time to fix it. 12 Make the maps clear that clearly distinguish 13 boundaries so that one can accurately compare the plans. 14 The information should be accurate, complete and easily 15 accessible to download. The board should be 16 nonpartisan, as provided in the constitution and the 17 Hickel process so that illegal gerrymandering does not 18 occur. 19 Thank you for your time, and please provide 20 a fair, legal, timely reapportionment plan for the next 21 election. 22 MR. TORGERSON: Thank you. Questions? 23 There are none. Thank you, Pat, for coming out this 24 afternoon. And I don't think we have anybody on the 25 teleconference, so we will -- I'm assuming you're still</p>	<p style="text-align: right;">Page 116</p> <p>1 gerrymandering and less and less like a thoughtful 2 process with a thoughtful well-reasoned product. The 3 Daily News said that it's time for the court to appoint 4 a special master. I agree. 5 The court functions as your boss. They 6 provide direction, they supervise. You have been 7 fighting with them resisting their direction. The court 8 found your earlier plans illegal. Instead of following 9 their direction, their legal mandate, you have been 10 arguing with them and dragging your feet and you have 11 made the proposed plans even more partisan instead of 12 less partisan. 13 Frankly, if you were an employee, you would 14 have been fired long ago. It's time for the court to 15 appoint a special master. 16 One last point, you're understaffed. One 17 part-time employee, no matter how competent and capable, 18 can't do all the work you need. I believe that you 19 should have hired an executive director along ago. The 20 candidate that was described in the Daily News earlier 21 this year, the woman Army veteran sounded perfect. It 22 also sounded like you may have rejected her because she 23 is a registered Democrat, and that too sounds like 24 partisan politics. 25 Your mistakes prevented you from carrying</p>
<p style="text-align: right;">Page 115</p> <p>1 scribbling and scratching. 2 UNIDENTIFIED SPEAKER: It will be close to 3 4:00, if at all. 4 MR. TORGERSON: That will be fine. We'll be 5 here until 4:00, so with that, it's 2:26, and we will 6 stand in recess until the next group comes in. 7 (There was a break.) 8 MR. TORGERSON: We'll call the meeting back 9 to order. We have two people off-net sites that we will 10 take, and the first one is a Leila Wise from Anchorage. 11 Leila, if you would spell your last name and proceed 12 with your testimony. 13 MS. WISE: My name is Leila Wise. That's 14 spelled W-i-s-e. I am just a regular citizen who votes, 15 who reads the paper most of the time, and I try to pay 16 attention. 17 This process is something that I believe is 18 critical to good government and to making we the people 19 have confidence in our government. Unfortunately, my 20 confidence in this redistricting process is low. I'm 21 not an attorney, so I can't speak to the complicated 22 legal issues you deal with, but I can say that it seems 23 like you're making this process harder than it needs to 24 be. 25 And it looks more and more like political</p>	<p style="text-align: right;">Page 117</p> <p>1 out your constitutional obligations to the citizens of 2 Alaska. It's time to appoint a special master. And 3 just by being critical of your efforts, I appreciate the 4 opportunity to comment. 5 MR. TORGERSON: Thank you. Did you say 6 Leila? 7 MS. WISE: Yes, L-e-i-l-a. 8 MR. TORGERSON: Thank you. I have a 9 daughter that spells her name the same and she 10 pronounces it Leila. Thank you very much. 11 Any questions? There are none, so thank you 12 very much for taking the time out. 13 Next we have Jerry Ahwinona. Please state 14 your name and spell it for the record. 15 MR. AHWINONA: Yes, sir, Jerry Ahwinona. 16 Last name A-h-w-i-n-o-n-a. I'm calling from Anchorage 17 on behalf of myself. 18 I thank the board for taking public 19 testimony and hearing our concerns on the redistricting 20 this year. I appreciate the board's efforts, and I wish 21 that our efforts this year will be fruitful and our 22 redistricting will be fair and equitable. 23 And I hope the board will take more 24 consideration of the public's concerns and I hope we can 25 have a very fair and equitable election for 2014. I</p>

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<p style="text-align: right;">Page 118</p> <p>1 hope we can all agree on some form of map or districting 2 that will be equitable and fair. 3 And I know that the last effort was focused 4 on the Voter Rights Act, but this year we're more 5 focused on the constitutional aspect of our districting. 6 And so I hope we can have that process vetted out. 7 And I thank the board for its service and 8 hearing our testimony. And you all have a great day. 9 MR. TORGERSON: Thank you, Jerry. Are there 10 any questions? There are none, so thank you very much. 11 That's what we have signed up right now. We 12 will stand in recess. It's 2:51. We will come back on 13 record as testifiers show up. 14 (There was a break.) 15 MR. TORGERSON: We'll go back on the record. 16 The time is five minutes after 3:00. We have one person 17 on teleconference that we would like to invite their 18 testimony, Mr. John O'Day. 19 Mr. O'Day, if you would state your name and 20 spell it for our transcriber, and then go ahead with 21 your testimony. 22 MR. O'DAY: Okay. This is John O'Day, 23 J-o-h-n, O-D-a-y. Good afternoon. I'm in favor of the 24 plan AFFER as printed today. And that's basically my 25 testimony. I'm an Anchorage resident and a lifelong</p>	<p style="text-align: right;">Page 120</p> <p>1 general comments based primarily on a geographer by the 2 name of John Morrell (phonetic) from the University of 3 Washington. In 1970, he drew -- he was the master on 4 their plan. And he had equal contiguous districts. 5 He drew seven congressional districts. Each 6 congressional district had seven state senate seats and 7 each state seat had three. His basic concept and the 8 basic concept of reapportionment is that you start from 9 all points of the compass, I'm not telling you anything 10 out of church here, and work toward the center. 11 The center of the State of Alaska, of 12 course, is Anchorage. I was very impressed with your 13 plan last year, primarily in places like Anchorage. I 14 could take away all of the colors and I could tell you 15 exactly which lines were drawn. 16 Those were compact and contiguous districts. 17 I have run for the legislature five different times and 18 under three reapportionment plans, and I see some of the 19 same things creeping into many of these. 20 First, you take parts of downtown, add it to 21 Spenard and Sand Lake, and that's what you end up with. 22 That is not compact and contiguous. Socioeconomic means 23 something to some people. So your plan, quite frankly, 24 that was run on last year had some interesting things, 25 but I would suggest that districts, I think 36, present</p>
<p style="text-align: right;">Page 119</p> <p>1 registered Republican and a supervoter. 2 MR. TORGERSON: Okay. 3 MR. O'DAY: Do you have any questions? 4 MR. TORGERSON: I was just going to ask them 5 that, but you beat me to it. Questions of the board? 6 There are none, Mr. O'Day. Thank you very much. 7 MR. O'DAY: One comment. What happened to 8 the sunshine? 9 MR. TORGERSON: It's Alaska, as you know. 10 MR. O'DAY: I know. I was born and raised 11 here. I just wanted to know what happened. I want to 12 know who upset Mother Nature. 13 MR. TORGERSON: No comment. Thank you. 14 Thanks for your testimony. We will stand in recess. 15 The time is now seven minutes after 3:00. We are in 16 recess. 17 (There was a break.) 18 MR. TORGERSON: Let's call the meeting back 19 to order. The time is 3:18. We have one person signed 20 up here in the Anchorage LIO, Roger Jenkins. 21 Mr. Jenkins, if you will join us up there at the table 22 and spell your name for us and go ahead with your 23 testimony. 24 MR. JENKINS: Thank you, Senator. I'm Roger 25 Jenkins, R-o-g-e-r, J-e-n-k-i-n-s. And I have some</p>	<p style="text-align: right;">Page 121</p> <p>1 Districts 36, 37, 38 and 39 could be changed very, very 2 simply. 3 I don't know what the numbers would be, but 4 this board option G would do one of the things, and that 5 was put District 36 with the Aleutians and District -- 6 and if you started in 38 and 39, because 39 ends up way 7 over by Chitina from Nome. If you started with the 8 Yukon River and just went up the Yukon River and on the 9 north side all the way to Eagle and on the north side 10 you added that to the Nome district and took south of 11 that and going down to Chitina, added that to 38, and 12 that ends up with a Calista 37 district, and add as much 13 of the area around the Yukon River delta to the Nome 14 district. I think it would balance out. 15 I really appreciate your whole efforts in 16 all of this, but I think my perspective, Mike Bradner 17 didn't agree, is that now that you don't have the 18 constraints of the Voting Rights Act, you very simply 19 should be able to draw a pretty nice district, but to 20 the extent you get away from square districts in places 21 like Anchorage, it is not going to be -- it is not going 22 to fit the rules. You know that far better than I. 23 So I thank you for your time. Carry on. I 24 didn't get a good chance to look at all of these. I 25 went over to your offices and looked at them. It's some</p>




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<p style="text-align: right;">Page 122</p> <p>1 of the same. Thank you for your time.</p> <p>2 MR. TORGERSON: Thank you, Roger. Any</p> <p>3 questions? There are none. Thank you very much for</p> <p>4 your testimony today.</p> <p>5 We had one other person join us, and that</p> <p>6 was Peter Goldberg. Peter, if you want to come up and</p> <p>7 state your name and spell it for the record so we can</p> <p>8 get it in there correctly.</p> <p>9 MR. GOLDBERG: My name is Peter Goldberg,</p> <p>10 P-e-t-e-r, G-o-l-d-b-e-r-g. I'm a resident of Eagle</p> <p>11 River.</p> <p>12 I'm sure your board hears its share of</p> <p>13 complaints. Well, I'm not going to complain. First of</p> <p>14 all, I think you have done the right thing, hanging in</p> <p>15 there to see what the Supreme Court of the United States</p> <p>16 has said.</p> <p>17 I personally live in District 26, Eagle</p> <p>18 River. I'm familiar with District 12, and I understand</p> <p>19 parts of 26 and 12 had been shifted to 11 in Chugiak.</p> <p>20 I'm okay with that, so I support your decision to do</p> <p>21 that.</p> <p>22 And I support your map in general. I think</p> <p>23 you're doing a good job. Sometimes people need to be</p> <p>24 complimented, and that's what I came for. That's my</p> <p>25 testimony to you today.</p>	<p style="text-align: right;">Page 124</p> <p>1 either with Eagle River or away from other sections of</p> <p>2 Muldoon, including the elementary school and the high</p> <p>3 school that we have in the Mountain View area, Bartlett.</p> <p>4 I would just like my comment to state that I</p> <p>5 would recommend approval of redistricting maps that do</p> <p>6 not redistrict the northeast corner of Muldoon away from</p> <p>7 our education centers.</p> <p>8 MR. TORGERSON: Are there questions?</p> <p>9 MR. WHITE: Have you seen the comment from</p> <p>10 the Mountain View Community Council?</p> <p>11 MR. BLESSINGTON: No, I have not.</p> <p>12 MR. TORGERSON: They stipulate -- well,</p> <p>13 about putting the school -- anyway, do we have that out</p> <p>14 anywhere? We just received it, so, anyway, we have that</p> <p>15 from the Mountain View Community Council also.</p> <p>16 MR. BLESSINGTON: Very cool. Thank you.</p> <p>17 MR. TORGERSON: Thank you very much, Brian,</p> <p>18 for coming down. It's now 11:28 (sic). We will stand</p> <p>19 in recess -- 3:28.</p> <p>20 (There was a break.)</p> <p>21 MR. TORGERSON: The time is 3:31. We have</p> <p>22 somebody else signed up here in Anchorage. Lois</p> <p>23 Epstein. State your name and spell it for the record</p> <p>24 since I can't pronounce it.</p> <p>25 MS. EPSTEIN: Certainly. My name is Lois</p>
<p style="text-align: right;">Page 123</p> <p>1 MR. TORGERSON: Thank you. Questions?</p> <p>2 There are none, Peter. Thank you very much for taking</p> <p>3 time out.</p> <p>4 MR. WHITE: I didn't hear what he said,</p> <p>5 Mr. Chairman.</p> <p>6 MR. TORGERSON: You want to hear it a little</p> <p>7 louder? There is not very many, few and far between.</p> <p>8 Thank you, Peter, for your testimony.</p> <p>9 MR. GOLDBERG: You are very welcome. Thank</p> <p>10 you for your hard work.</p> <p>11 MR. TORGERSON: It's now 3:25. We will</p> <p>12 stand in recess until the next testifier.</p> <p>13 (There was a break.)</p> <p>14 MR. TORGERSON: We'll go back on the record.</p> <p>15 The time is 3:27. We have one person here in Anchorage,</p> <p>16 Brian Blessington, I think. If you would state your</p> <p>17 name and spell it for the record, please.</p> <p>18 MR. BLESSINGTON: My name is Brian</p> <p>19 Blessington, B-r-i-a-n, B-l-e-s-s-i-n-g-t-o-n. I'm a</p> <p>20 recent graduate from the University of Alaska Anchorage</p> <p>21 with a degree in anthropology, and I'm a resident of</p> <p>22 east Anchorage, the northeast corner, Muldoon area.</p> <p>23 And I was just coming to question the</p> <p>24 consistency for a lot of these redistricting plans for</p> <p>25 the northeast corner of Muldoon to be redistricted</p>	<p style="text-align: right;">Page 125</p> <p>1 Epstein. That's L-o-i-s, E-p-s-t-e-i-n, and I'm an</p> <p>2 Alaska licensed engineer and I'm here representing</p> <p>3 myself as an interested citizen.</p> <p>4 I'm very concerned that the redistricting</p> <p>5 board disregarded my comments during the last round of</p> <p>6 map development prior to the legislative session, where</p> <p>7 I urged the board to develop a nonpartisan redistricting</p> <p>8 map.</p> <p>9 As a result, not only has the state Supreme</p> <p>10 Court thrown out the previous map, but the public in</p> <p>11 Alaska has to live with the consequences of a</p> <p>12 legislative session with partisan-designed districts.</p> <p>13 Such inappropriate severely undercuts the public's</p> <p>14 credibility in government, but unfortunately some don't</p> <p>15 care about that particular concern.</p> <p>16 When I arrived here today, I asked two</p> <p>17 members of the board what the methodology was to develop</p> <p>18 the seven maps presented. I was told the constitution</p> <p>19 was the basis of the maps development and that the</p> <p>20 constitution could have different interpretations. I</p> <p>21 asked why there was seven maps presented rather than one</p> <p>22 or 20, and what were the primary differences between the</p> <p>23 maps, so I could comment effectively, but I was told the</p> <p>24 differences could not be easily articulated.</p> <p>25 As a result, my comments on the maps must be</p>

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<p style="text-align: right;">Page 126</p> <p>1 rather general. Here is what I propose: I deal with 2 GIS maps in my work. The board needs to identify the 3 most important component for political representation, 4 which I think most of us would agree is borough 5 boundaries. These boundaries -- should I continue? 6 MR. TORGERSON: Absolutely. 7 MS. EPSTEIN: These boundaries affect school 8 districts, the money the borough receives and many other 9 key factors. 10 After keeping house, and I would also say 11 senate districts, within the borough, and making it 12 clear to the public that that is the most important 13 factor and everything else follows from that, then the 14 board could deal with the discrepancies in the numbers 15 and keep socioeconomically similar areas together, if at 16 all possible. 17 And I recognize it's a very difficult 18 process, but it needs to be done and everyone should 19 agree upon the starting point. All the assumptions used 20 for drawing the maps, including those that are presented 21 by outside bodies, I believe should be explicitly listed 22 in text to ensure effective and productive public 23 comments. 24 Because developing these districts and 25 drawing them according to clear goals, such as I am</p>	<p style="text-align: right;">Page 128</p> <p>1 Members of the board, Chairman Torgerson, 2 thanks you for taking the opportunity to listen to my 3 testimony today, and I can't say as if I'm a very 4 pleased to be here. 5 In fact, I'm fairly angry over this process, 6 over this board, over the foot dragging, over the 7 incompetence that borders on negligence that produced an 8 unconstitutional map, which is why we're here even 9 talking about this in 2013. I think it was extremely 10 partisan. I think it was extremely gerrymandered, and 11 these elections matter. 12 This map-drawing process is extremely 13 important. And I feel the board basically failed to 14 complete the job it was tasked with for the 2012 15 election, and that led to, in my estimation, an 16 illegitimate election, which produced an illegitimate 17 legislature, which birthed two Republican 18 supermajorities in the house and the senate, which I 19 believe passed illegitimate laws, laws that affect 20 Alaska and Alaskans deeply. 21 The two big laws that are resulting from 22 this negligence was the SB 21, the billion dollar 23 giveaway, which if the OEDC is proper with his forecast 24 of crude, could lead to a giveaway of \$11 billion if 25 crude hits the forecasted price of \$270 a barrel by</p>
<p style="text-align: right;">Page 127</p> <p>1 suggesting, is a complicated exercise, I support the use 2 of a professional for this purpose. It is unclear -- 3 with all due respect to the folks that are 4 participating, it is often helpful to have someone who 5 is well trained in use of these methodologies. 6 It is unclear to me why that approach has 7 been rejected by the board, and I would appreciate if 8 maybe someone could answer that question. I urge the 9 board, the state supreme court and the governor to 10 utilize a special master for this process. 11 Thank you very much for your attention to 12 these comments. 13 MR. TORGERSON: Thank you. Are there 14 questions? Seeing none, the time is now 3:35, and we 15 will stand in recess. 16 MS. EPSTEIN: Thank you for your work. 17 (There was a break.) 18 MR. TORGERSON: We'll call the meeting back 19 to order. The time is 11 -- where am I getting the 11 20 from -- 3:47. We have Kelly Walters here to testify. 21 Mr. Walters, state your name and spell it 22 for the record and then proceed with your testimony, 23 please. 24 MR. WALTERS: My name is Kelly Walters, 25 K-e-l-l-y, W-a-l-t-e-r-s.</p>	<p style="text-align: right;">Page 129</p> <p>1 2020. It's just unacceptable. 2 The other disappointment was the cruise ship 3 bill that passed under this illegitimate legislature, 4 which allows -- and you serve at the will of the cruise 5 ship initiative passed by the people of this state 6 several years ago -- forgoes the \$50 head tax. It also 7 allows cruise ships to dump sewage and grey matter, grey 8 water, drycleaning fluid into our fishing areas. So I'm 9 not happy about that. 10 Secondly, I'm also here to question the myth 11 that I have heard Chairman Torgerson, I have read his 12 comments that the Democrats did this ten years ago. I'm 13 nonpartisan, undeclared, and I'm here to say that the 14 last redistricting board in 2002 was composed of three 15 unaffiliated members, one Democrat, one Republican, and 16 that board, the lines were legitimate, they were 17 constitutional. They were challenged. Lawsuits were 18 addressed, and we had an election. 19 In that election, with that first 20 legislature, it wasn't long after that the PPT passed. 21 And it wasn't until we had a bipartisan senate 22 coalition, which had Democrats and Republicans working 23 together across party lines, that was due to Bill Allen 24 and the Corrupt Bastards Club, which occurred in 2006 25 with 10 percent of that legislature being indicted.</p>

<p style="text-align: right;">Page 131</p> <p>1 So that is a myth that the Democrats did 2 this before. That was a legitimate election and now we 3 don't have one. So I'm hoping that this process can be 4 transparent, can move forward, and that we can move 5 forward with lines that serve the needs of the Alaskan 6 people and produce a legitimate constitutional election. 7 Thank you. 8 MR. TORGERSON: Thank you. Are there 9 questions? There are none. Thank you, Mr. Walters, for 10 your testimony. The time is now 11 -- 11 -- 3:51. 11 We'll stand in recess. 12 (There was a break.) 13 MR. TORGERSON: We'll go back on the record. 14 It's 3:54. We have one person on teleconference, Bruce 15 Schulte. And, Bruce, if you would introduce yourself 16 and spell your name for the record, please. 17 MR. SCHULTE: Bruce Schulte. Last name is 18 spelled S-c-h-u-l-t-e. And I'm a voter in South 19 Anchorage. 20 Well, I just wanted to call in and say, 21 first of all, I wanted to thank the board for waiting 22 for the Supreme Court decision, because obviously it 23 makes an impact on this process. 24 And just very briefly I want to say I live 25 in District 21, and from my perspective, I have been</p>	<p style="text-align: right;">Page 132</p> <p>1 soon as we can, we'll post the testimony. 2 So with that, this board is adjourned until 3 Monday. 4 (Proceedings concluded at 4:00 p.m.) 5 -o0o- 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25</p>
<p style="text-align: right;">Page 131</p> <p>1 very pleased with what redistricting has done for us. 2 Our district is very well formed. It's very 3 consistent with the state constitution, and I just want 4 to say I support wholeheartedly the AFFER plan 5 statewide. I think it's a good plan, and, from my 6 opinion, from my perspective as a voter and a layman, it 7 appears to meet all the requirements. And that is 8 pretty much all I have to say on that. 9 MR. TORGERSON: Thank you, Bruce. Are there 10 questions? There are none, so thank you very much for 11 coming out and testifying this afternoon. 12 MR. SCHULTE: Okay. Thanks for all of your 13 time. 14 MR. TORGERSON: It's 3:55, and the board is 15 in recess. 16 (There was a break.) 17 MR. TORGERSON: It is now 4:00, so we will 18 adjourn the meeting for today. The next teleconference 19 and meeting of the board will be July 1st in Fairbanks. 20 We will start at 12:30 and go until 4:00, and, again, 21 this is a statewide teleconference for those who might 22 be interested. 23 And we have posted all of the maps now that 24 we have received today this morning and up until about 25 9:00, on the web, so we should be current with that. As</p>	<p style="text-align: right;">Page 133</p> <p>1 CERTIFICATE 2 3 I, SONJA L. REEVES, Registered Professional Reporter 4 and Notary Public in and for the State of Alaska, do 5 hereby certify that the foregoing proceedings were taken 6 before me at the time and place herein set forth; that 7 the testimony and proceedings were reported 8 stenographically by me and later transcribed by computer 9 transcription; that the foregoing is a true record of 10 the testimony and proceedings taken at that time; and 11 that I am not a party to nor have I any interest in the 12 outcome of the action herein contained. 13 IN WITNESS WHEREOF, I have hereunto set my hand and 14 affixed my seal this 5th day of July 2013. 15 16  17 18 SONJA L. REEVES, RPR 19 My Commission Expires 8/7/15 20 21 22 23 24 25</p>

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**In the Matter Of:**  
**ALASKA REDISTRICTING BOARD**

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**PUBLIC PRESENTATION AND PUBLIC MEETING**

*July 01, 2013*

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ALASKA REDISTRICTING BOARD  
PUBLIC PRESENTATION AND PUBLIC MEETING

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Monday, July 1, 2013

12:30 p.m.

Fairbanks LIO  
Fairbanks, Alaska

ALASKA REDISTRICTING BOARD  
PUBLIC PRESENTATION AND PUBLIC MEETING on 07/01/2013

<p>1 A-P-P-E-A-R-A-N-C-E-S 2 3 Board Members Present: 4 John Torgerson, Chairman 5 Peggy Ann McConnochie, Vice-Chair 6 Robert B. Brodie 7 Jim Holm 8 Marie Greene 9 10 Counsel for Board: 11 Michael D. White 12 PATTON BOGGS, LLP 13 601 West 5th Avenue, Suite 700 14 Anchorage, Alaska 99501 15 (907) 263-6300 16 17 Court Reporter: 18 Sonja L. Reeves, RPR 19 (via speaker phone) 20 PACIFIC RIM REPORTING 21 711 M Street, Suite 4 22 Anchorage, Alaska 99501 23 24 25</p>	<p>Page 2</p> <p>1 Box 64, Ester, Alaska. I would like to thank you all 2 for the fine job you have done this round. I see that 3 you have come up with one plan that on the face of it 4 appears to be constitutional, your plan D. 5 There are two other plans that were 6 submitted, the Calista option three and the Borough 7 integrity plan that was submitted by Gazewood and 8 Weiner. A combination of any of the good ideas in those 9 three plans that appear, as I say, to meet the 10 constitution on the face of it would certainly go a long 11 way towards creating a plan for our elections in the 12 future and stay within the recommended boundaries of the 13 constitution, and the definitions that were created 14 during the political process. 15 And I'm glad to see we're back on track on 16 this. Thank you. 17 MR. TORGERSON: Thank you, Mr. Riley. 18 MR. WALLERI: My name is Michael Walleri. 19 I'm here with Leonard Lawson, who is our technical 20 person. And, of course, we're the plaintiffs, Mr. Riley 21 being one of the two named plaintiffs in the existing 22 litigation. 23 Before you we have what we call the revised 24 Borough integrity plan. You're referring to it as the 25 Gazewood Weiner plan. And we have submitted that</p> <p>Page 4</p>
<p>1 PROCEEDINGS 2 MR. TORGERSON: We'll call the meeting to 3 order. The first thing on the agenda is a roll call. 4 In lieu of that, I will just announce who is here. John 5 Torgerson, Peggy Ann McConnochie, Bob Brodie, Marie 6 Greene, Jim Holm, and we're represented by counsel, Mike 7 White. 8 We brought all the maps that were turned in 9 to the board so far through this process. Most of them 10 are hanging outside of the meeting room here. We do 11 have in here the Calista option three, the AFFER, some 12 regional maps and the Gazewood Weiner map. 13 In Anchorage, we heard presentations from 14 Ketchikan Borough, Alaskans for Fair and Equitable 15 Redistricting and the Calista Corporation, and we did 16 that on Friday, the 28th. 17 And today, we're going to start out with a 18 presentation of third-party plan of Gazewood and Weiner. 19 So whoever would like to present that to the board, 20 please come up. 21 The teleconference is being recorded and 22 transcribed, and so each speaker we'll ask to spell 23 their name and state their affiliation, if any, so we 24 can get it in the record properly. 25 MR. RILEY: George Riley, Post Office</p>	<p>Page 3</p> <p>1 primarily as a demonstration. As Mr. Riley points out, 2 we're not particularly wedded to the adoption of this 3 plan. It's really designed to demonstrate three things. 4 First of all, the plan as its name 5 indicates, the revised borough integrity plan, is 6 actually a revision of a prior plan that we submitted 7 during the litigation for the same purposes, and that is 8 to show how it is entirely possible going through the 9 Hickel process to come up with a plan based upon borough 10 boundaries and respect the borough boundaries, and for 11 ANCSA regional corporation lines, which were the 12 cornerstone of the Hickel process relating to the plans 13 that are based upon socioeconomic integration. 14 You heard a number of plans, one of which, 15 for example, the AFFER plan, which is designed to -- 16 makes as its primary goal the reduction of deviation to 17 as much as possible. We have some problems with that 18 plan, but as you're quite well aware, there are 19 tradeoffs in all planning processes. 20 And the reduction -- we generally see the 21 reduction to try and minimize deviation oftentimes as 22 not really what it's all about. 23 The plans may -- oftentimes people 24 articulate that goal as -- and it's very hard to 25 demonstrate that those are the only way possible to</p> <p>Page 5</p>

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<p style="text-align: right;">Page 6</p> <p>1 reduce deviation.</p> <p>2 Using borough lines however, as you're quite</p> <p>3 well aware, is designed to reflect one of the</p> <p>4 cornerstones of the state municipal code in the</p> <p>5 designing of boroughs, which boroughs are designed to</p> <p>6 reflect socioeconomic integration.</p> <p>7 You're required to have an area that's</p> <p>8 socioeconomically integrated in order to be a borough.</p> <p>9 And so that being a factor under the state constitution,</p> <p>10 we strongly believe that the maintaining of the</p> <p>11 integrity of the borough lines puts a high emphasis on</p> <p>12 socioeconomic integration factors set forth in the</p> <p>13 Alaska Constitution.</p> <p>14 In the revised borough integrity plan, every</p> <p>15 borough that is less than a district is kept in the</p> <p>16 district, in a single district. Additionally, every</p> <p>17 borough that has a surplus population, that is, a</p> <p>18 population greater than the ideal population of a</p> <p>19 district, it is only split once.</p> <p>20 And as I'm sure you're aware, that's a -- we</p> <p>21 have had some discussions about that in the courts and</p> <p>22 we think that the courts have made it very clear that if</p> <p>23 you have that opportunity to preserve the proportional</p> <p>24 representation of borough resident voters, that the</p> <p>25 board should do that.</p>	<p style="text-align: right;">Page 8</p> <p>1 And we just want to point that out that we</p> <p>2 understand that, and all this is, is just a</p> <p>3 demonstration that it is possible to come up with a</p> <p>4 Hickel plan that does respect the borough boundaries.</p> <p>5 The second thing the plan does really has to</p> <p>6 do with the treatment of Fairbanks. This is, of course,</p> <p>7 near and dear to our hearts. And particularly we wanted</p> <p>8 to demonstrate the treatment of Ester and Goldstream in</p> <p>9 the plan.</p> <p>10 We have noticed that in A and B, to rehash</p> <p>11 where we have been, of course, the board had originally</p> <p>12 decided, in the words of one of your board members, to</p> <p>13 shed Democrats out of the Ester/Goldstream area in</p> <p>14 furtherance of a correct way to implement the Voting</p> <p>15 Rights Act. That, of course, is no longer an issue</p> <p>16 anymore.</p> <p>17 And, of course, the board had historically</p> <p>18 -- there was never any contest in the litigation that</p> <p>19 placing Ester and Goldstream into the non-road areas</p> <p>20 going -- stretching to Emmonak is probably not</p> <p>21 consistent with the Alaska Constitution.</p> <p>22 We have been there, had a long discussion</p> <p>23 about that, but the justification for the board doing</p> <p>24 that was we need to comply with the Voting Rights Act.</p> <p>25 That is no longer a factor in our mind, as we understand</p>
<p style="text-align: right;">Page 7</p> <p>1 And so what we have done is we have tried to</p> <p>2 provide you with a plan that would demonstrate that this</p> <p>3 is entirely possible. The biggest problem with the plan</p> <p>4 has to do with the treatment of the Lake and Pen, and</p> <p>5 that has to do with the -- if you take a look at our 38,</p> <p>6 it -- the Aleutians are kept intact, but they are paired</p> <p>7 with the Dillingham area and the Bristol Bay Borough.</p> <p>8 And this, of course, raises issues of</p> <p>9 contiguity, and to try and maintain the integrity of the</p> <p>10 design of the plan, which is what we have tried to do</p> <p>11 here, but it is a problem, and the courts have basically</p> <p>12 held that it is possible to split the Lake and Pen</p> <p>13 district. We understand that the Lake and Pen -- or the</p> <p>14 Lake and Pen Borough. The Lake and Pen Borough has</p> <p>15 actually expressed that they don't seem to have a</p> <p>16 problem with that, but that's really something that they</p> <p>17 should address, as opposed to me.</p> <p>18 One of the problems, of course, is kind of</p> <p>19 the logistics that surround the Kodiak Borough. And if</p> <p>20 you take a look at the Kodiak Borough, the Kodiak</p> <p>21 Borough is pretty much surrounded by boroughs, other</p> <p>22 boroughs, Lake and Pen, Kenai, and so that trying to</p> <p>23 maintain the integrity and the representation and the</p> <p>24 rights of the Kodiak Borough and the Kenai Borough and</p> <p>25 the Lake and Pen, there is tension there.</p>	<p style="text-align: right;">Page 9</p> <p>1 it.</p> <p>2 What is a factor is socioeconomic</p> <p>3 integration, and we have some -- what this demonstrates</p> <p>4 is, in our mind, the proper way in which to deal with</p> <p>5 the Fairbanks problem, and the Fairbanks problem can be</p> <p>6 defined as you have, about a half a district of surplus</p> <p>7 population and what to do with it.</p> <p>8 We believe that the districts -- that the</p> <p>9 board does not have discretion to just randomly assign</p> <p>10 various areas of the borough willy-nilly without regards</p> <p>11 to socioeconomic integration.</p> <p>12 When we take a look at A and B, for example,</p> <p>13 we see that Ester and Goldstream is placed with the</p> <p>14 Doyon Region and the off-road villages, primarily in the</p> <p>15 Doyon Region and other off-road villages. There is a</p> <p>16 problem from a socioeconomic integration standard, and</p> <p>17 we would like to refer to it as a daisy chain effect.</p> <p>18 Our understanding of socioeconomic</p> <p>19 integration is -- this is what you have: I like to</p> <p>20 think of it as kind of a mathematical formula, A, B and</p> <p>21 C, the rural areas of -- non-road or rural areas in the</p> <p>22 Interior, Ester, Goldstream and Fairbanks.</p> <p>23 I don't think there is any question, and</p> <p>24 there was a lot of testimony, we really never got to</p> <p>25 examine socioeconomic integration issues in depth,</p>

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<p style="text-align: right;">Page 10</p> <p>1 because, of course, the process issues predominated over 2 the last areas of the litigation. 3 But the idea was that the rural -- that 4 Fairbanks is a hub and that it has socioeconomic 5 connections in areas surrounding. Well, that's true in 6 a way and it's also not true. What I mean by that, is 7 when you start breaking down and looking at 8 socioeconomic integration, it's not about commonality. 9 It's about the interplay, the socioeconomic interplay 10 between areas and do they interact. 11 It is not about commonality. It is not 12 about homogeneity. It's about are they integrated, do 13 they interact in a socioeconomic way, and that is what 14 socioeconomic integration is about. 15 When we look at it, what have we looked at 16 historically? Transportation, where people get their 17 health services, where they go shopping, what their -- 18 what ethnic compositions exist, what are the common 19 media sources, what about the educational services. 20 When you start putting that together, you 21 run into problems with A and B, because to be blunt, 22 while Fairbanks is a transportation hub, people in 23 Kaltag come to the Fairbanks International Airport, they 24 do not come to the Ester International Airport. Why? 25 There is no Ester International Airport.</p>	<p style="text-align: right;">Page 12</p> <p>1 shows the political saliency of those two groups that 2 are in opposition to each other. 3 And I think as you heard in the testimony 4 from Calista, they had some real problems about 5 submerging Native groups that are not socioeconomically 6 integrated with Ester and Goldstream in an area where it 7 deprived their Native people in the old District 38 of 8 an effective voice in the election of their 9 representative. 10 In terms of looking at common media, 11 Fairbanks -- most of the television systems and radio 12 systems, there are some, there is some outreach, but 13 it's not in Ester or Goldstream that those radio systems 14 go. Those are downtown Fairbanks and North Pole, as 15 well as Anchorage radio stations and television stations 16 going into the rural areas. 17 That is shared with Ester. However, it's 18 not a relationship, a direct relationship between Ester 19 and Kaltag that demonstrates socioeconomic integration. 20 What's really going on here is this: Ester and 21 Goldstream have a socioeconomic integration, a 22 demonstrable socioeconomic integration with downtown 23 Fairbanks and west Fairbanks. They do not have a direct 24 socioeconomic integration, measurable socioeconomic 25 integration with the rural areas outside of the North</p>
<p style="text-align: right;">Page 11</p> <p>1 When people come into Fairbanks from the 2 villages to receive health services, they go to 3 Fairbanks Memorial Hospital and to Chief Andrew Isaac 4 Clinic. They do not go to the Ester clinic. Equally, 5 people in Ester do not routinely use the health services 6 at the Kaltag clinic. 7 Shopping, most of the people from the 8 Interior come into Fairbanks for shopping. Where do 9 they shop? They shop at West Fairbanks, Fred Meyer and 10 Sam's Club. They have large rural delivery programs. 11 That's a major part of their business. People in Ester 12 do not go to Kaltag to go shopping. And reversely, 13 people in Kaltag do not go to Ester to go shopping. 14 They go to the other areas of Fairbanks. 15 There are family connections in terms of -- 16 and ethnic definitions in the area. We have learned, in 17 the misunderstanding of the Voting Rights Act by 18 Professor Handley, the majority of the people in 19 Ester/Goldstream are non-Native and they vote along 20 urban lines. Whereas the people -- in this last 21 election, they voted to elect Representative Guttenberg. 22 In the case of the rural areas, in our 23 opinion, there was no question that Mr. Dick was the 24 preferred candidate and that there was an ethnic split 25 along Native/non-Native lines in the resulting 38, which</p>	<p style="text-align: right;">Page 13</p> <p>1 Star Borough, the non-road areas outside the North Star 2 Borough, but what is interesting is that the non-road 3 areas also have a connection with Fairbanks, but it's 4 with the airport, it's with the stores, it's with the 5 hospitals, it's with the University of Alaska, none of 6 which, none of which is in Ester/Goldstream, which 7 raises a real interesting question. 8 The districts have to be socioeconomically 9 integrated. It's not that they have to be 10 socioeconomically integrated with a common area that is 11 not within the district. The district must be 12 socioeconomically integrated. 13 So consequently, the only plan that we see 14 that, in terms of the board plan that really 15 accomplishes that is D. What did you do in D with the 16 population? Basically, you took the south Fairbanks 17 Borough and you put it together with the Richardson 18 Highway communities that have a road connection, a 19 network of transportation that ties those areas 20 together. 21 And the Denali Borough, which, of course, 22 also is tied together through the Denali Highway. So we 23 tend to think that that is a much more rational 24 approach. 25 We do have some questions about Valdez.</p>



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<p style="text-align: right;">Page 14</p> <p>1 Valdez has generally been -- has generally been viewed 2 as being more tied with Fairbanks than with Anchorage, 3 and so we just point that out. 4 The third thing the plan shows is a rather 5 touchy subject, and that has to do with Anchorage. 6 Redistricting is about adjusting district lines to 7 reflect changes and shifts in population. 8 If you take a look at this plan, the borough 9 integrity plan and your plan D, what it does is it 10 builds upon the prior redistricting plan, 2010 11 redistricting plan that was in effect in 2010, and 12 builds on that configuration in Anchorage and then says, 13 "Okay, where do we need to change the lines to reflect 14 changes in population?" 15 Unfortunately, as we've indicated in the 16 past, it is our view that Mr. Ruedrich, the Republican 17 Party, and he was the head of the Republican Party at 18 the time, and Mr. Sullivan all came in and said, "No, we 19 want you to totally scramble the Anchorage districts and 20 come out with different districts." 21 We think that if you're going to continue to 22 do that, that has to be justified in terms of what the 23 purpose of redistricting is, and that is, the purpose of 24 redistricting is to adjust the population, not to 25 reconfigure for political purposes.</p>	<p style="text-align: right;">Page 16</p> <p>1 We noticed that in your plan D, you do not 2 do that, and that may be a better reflection of 3 respecting regional lines as opposed to this plan, but 4 this is about demonstration and that line, we 5 acknowledge, was a line that was designed to accomplish 6 Voting Rights Act goals and not -- and not the Hickel 7 process per se. 8 MR. TORGERSON: Board members have 9 questions? Mr. White, without getting into litigation 10 issues? There are none. Thank you very much for your 11 presentation. 12 MR. WALLER: And we look forward to working 13 together with you. 14 MR. TORGERSON: We'll go into the public 15 hearing part. We're here until 4:00 this afternoon, so 16 we should have plenty of time. 17 We are limiting the speakers to three 18 minutes, so any written testimony you may have that you 19 would like to give the board, we'll put that into the 20 record. 21 Like I said, everything is being transcribed 22 as we speak, so we'll get the sign-up sheet and start 23 down the list, so please state your name and spell it 24 for the transcriber. Thank you. 25 George, you signed up here. Do you want to</p>
<p style="text-align: right;">Page 15</p> <p>1 And we saw the effect of that in the 2 wholesale change within the Anchorage delegation. So 3 it's our view that the plan shows that it is possible to 4 do both plan D and the borough -- and our revised 5 borough integrity plan, and the original borough 6 integrity plan, which your plan D is based upon, all 7 basically -- and the approach to Anchorage, take a look 8 at the plan and adjust it for population, which is the 9 purpose of the redistricting, rather than to simply 10 scramble the districts to create new political 11 configurations, which we, of course, have observed, have 12 profound partisan implications. 13 So other than that, we -- if the board 14 members have a question, we would be more than glad to 15 answer, and we have our technical person here to answer 16 it. 17 MR. TORGERSON: Your District 39, just north 18 of Yakutat going to Nome, do you consider that to be 19 socioeconomically integrated? 20 MR. WALLER: Well, it is non-road areas 21 that do follow generally the regional boundaries. 22 However, what we have done there is actually preserve 23 the line that has been in effect since the 1990 24 redistricting, that line down the -- that line that 25 divides the Ahtna Region.</p>	<p style="text-align: right;">Page 17</p> <p>1 go again? John David Ragan. 2 MR. RAGAN: For my testimony -- I don't know 3 when the time starts, or maybe it already has. I'm 4 going to just read the article that I wrote and which 5 was published in the newspaper yesterday, the Fairbanks 6 daily News Miner. 7 John David Ragan, P.O. Box 294, Ester, 8 Alaska 99725. 9 MR. TORGERSON: Spell the last name. 10 MR. RAGAN: R-a-g-a-n. 11 MR. TORGERSON: Go ahead. 12 MR. RAGAN: Here we go again with 13 redistricting. There are 11 new plans proposed for 14 public comment and hearing on Monday. The plans include 15 one from attorneys Jason Gazewood and Jason Weiner that 16 originated with plaintiffs George Riley of Ester and Ron 17 Dearborn of Goldstream, who challenged the original 18 Alaska redistricting plan because it put many of us here 19 in Ester and Goldstream into a district bordering the 20 Bering Sea. 21 The original plan was declared 22 unconstitutional. The Alaska Supreme Court ordered the 23 board to draw up a plan that meets the requirements of 24 the Alaska Constitution. These requirements are fairly 25 simple.</p>

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<p style="text-align: right;">Page 18</p> <p>1 Districts must be contiguous, compact and 2 relatively socioeconomically integrated. Court rulings 3 have implied that this means districts must generally 4 respect the existing boundaries like those of the 5 borough. 6 Why are so many states across the country 7 embroiled in bitter controversy and partisan gridlock 8 over redistricting? And I cite "The Great Gerrymander 9 of 2012" by Sam Wang, New York Times, Sunday Review, 10 February 3rd, and "Rig the Vote" by Charles M. Blow, New 11 York Times, January 26th. 12 It's because modern computers can analyze 13 not only numbers of people, but also whether they are 14 Republicans or Democrats, as well as many other factors, 15 then suddenly adjust the lines of the districts to favor 16 one party or another. You can even download free 17 redistricting apps to do this yourself. 18 We see the stakes involved in the 19 redistricting process when we look at the most recent 20 election here in Alaska, held under the original, 21 unconstitutional plan. 22 Before redistricting, the Alaska state 23 senate consisted of ten Republicans and ten Democrats 24 and a bipartisan majority was blocking Governor Sean 25 Parnell's tax cut for the oil companies.</p>	<p style="text-align: right;">Page 20</p> <p>1 to demand a straightforward plan that conforms to the 2 Alaska Constitution and represents the boundaries of the 3 borough, the city and natural communities, such as fire 4 service areas, as much as possible. 5 If the Alaska Redistricting Board cannot do 6 it, then the Supreme Court should appoint impartial 7 masters who would draw up such a map under the 8 supervision of the court. We all need to go to this 9 hearing and keep an eye on this board or your district 10 could end up like Ester, bordering on the Bering Sea. 11 I also put something in the article about 12 Iowa, which simply programs its computer, into a 13 computer program the requirements out of the state 14 constitution and thus comes up with a computer map, 15 which is hard to contest, because it's done simply with 16 those things. 17 The algorithm for the Alaska would be much 18 more difficult, because Iowa is pretty square with 19 easily -- it's easy to split it up that way. 20 I would also like to point out that, in my 21 opinion, the previous plan, a lot of people have argued 22 that the previous plan was just a democratic gerrymander 23 and that this plan, what this board has come up with is 24 a Republican gerrymander. And I would like to point out 25 that the Democrats played by the rules. The districts,</p>
<p style="text-align: right;">Page 19</p> <p>1 After redistricting, the Governor was able 2 to pass the tax cut, which according to actual 3 Department of Revenue estimates, will give back to the 4 oil companies between \$420 million and \$755 million tax 5 dollars per year during the next few years. If oil 6 prices go up significantly, it could be as much as \$2 7 billion per year. 8 These are figures cited from Dermot Cole in 9 the News Miner. This is money that could have been 10 spent on roads, education, emergency services or the 11 University of Alaska, or put into the Permanent Fund. 12 How is it possible that Alaska held an 13 election under an unconstitutional plan? After the 14 Alaska Redistricting Board proclaimed its original plan, 15 the plan was declared unconstitutional by the Alaska 16 courts. However, the board delayed and did not proclaim 17 a new plan in time for the elections of 2012. 18 The Alaska Redistricting Board thus forced 19 the situation in which the Alaska Supreme Court decided 20 that since it was too late to come up with a new plan, 21 the elections would have to be held under the 22 unconstitutional plan. 23 Three years after the census, the Alaska 24 Redistricting Board has still not produced a 25 constitutional plan. We should all go to this hearing</p>	<p style="text-align: right;">Page 21</p> <p>1 as a firefighter, I know that the districts followed the 2 fire service areas very closely in the Fairbanks North 3 Star Borough at least, and they were socioeconomically 4 integrated in the sense that they respected the borough 5 boundaries. 6 And there is nothing closer than fire 7 service areas to natural communities. And in this 8 respect, the previous plan, although as Mr. Holm has 9 pointed out in the hall, pitted democratic and 10 Republican -- or Republican incumbents against each 11 other, the Democrats played by the rules. 12 And this board only need look at that 13 original plan and that long snake-like district that 14 went through North Pole to realize that this plan does 15 not play by the rules. 16 Socioeconomically integrated districts are 17 contiguous. They represent an entire community. And 18 splitting North Pole, for example, into four different 19 districts does not do that. And whenever you see long 20 fingers stretching out in different places then you know 21 that there is gerrymandering going on. 22 That's the key to it. Whenever you see 23 socioeconomically integrated districts that are 24 coherent, cohesive, then you know that the board is 25 playing by the rules. I submit that looking at the</p>

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<p style="text-align: right;">Page 22</p> <p>1 original plan at any rate, this board did not play by 2 the rules, and that's the big difference for me. So 3 there we go. 4 MR. TORGERSON: Thank you, sir. Any 5 questions? There are none. Thank you, Mr. Ragan. 6 Next we have Lance Roberts. 7 MR. ROBERTS: Lance Roberts, Box 83449, 8 Fairbanks. 9 MR. TORGERSON: Spell the last name, please. 10 MR. ROBERTS: R-o-b-e-r-t-s. 11 MR. TORGERSON: I know it's pretty simple, 12 but -- anyway, go ahead. 13 MR. ROBERTS: I want to put on my disclaimer 14 first. I'm on the borough assembly, but I am not 15 representing them or any of the other groups I'm with. 16 In fact, I am dissenting from the opinion of the 17 assembly that you will hear later. 18 I guess first I want to talk about the 19 socioeconomic integration aspect and VRA stuff. My dad 20 was born in Nome. My uncle was there for I don't know 21 how many decades until he died just recently, and 22 Fairbanks has a lot more ties to the rural areas than 23 people who haven't lived here long realize. We have got 24 coming up in front of the assembly, we have got a deal 25 for more grant money because the library here handles</p>	<p style="text-align: right;">Page 24</p> <p>1 Did I get that number wrong, that is still there? So 2 the section that is still there requires that you can't 3 have discrimination still. You still have to get it 4 right, so even if you don't have exact numerical details 5 to meet the VRA, you still have to meet the spirit of 6 that. You still have to provide that, because you're 7 just opening yourself up to a court case. You just 8 don't have to get the preclearance. 9 So keeping all of that in mind, the maps 10 that I like the best that I'm looking at are map F and 11 the AFFER revised map. The changes I would look at with 12 map F is there is a section north of Yankovich, that 13 section there that includes up to Kittiwake and that 14 area and the east side of Farmers Loop, I think that 15 area, instead of integrating with 39 -- or with those 16 neighborhoods, instead of cutting them out of those 17 neighborhoods, you've got either the Farmers Loop 18 neighborhood in District 2 or the university 19 neighborhood by going with District 5. 20 So I think that would probably be a better 21 place for those. District 4 in the city, I think it was 22 a better idea to have the Lake View Terrace, even if 23 it's outside the city, integrated in with District 4 in 24 that area that you had in the last map, instead of 25 cutting it out in map F. That will give you a little</p>
<p style="text-align: right;">Page 23</p> <p>1 sending books out all over the Bush. 2 The Chamber of Commerce has a rural 3 committee dealing with those kind of issues. FEDC has 4 got a program for commerce with the villages and 5 Fairbanks. You have got conventions that are run here 6 by the different Native corporations and organizations. 7 And just recently we had the flood that happened out in 8 the villages, and Fairbanks was a place where they 9 opened things up and made housing and storage and all 10 kinds of facilities and tried to help out as much as 11 they can, and that's still ongoing. 12 So when we're talking socioeconomic 13 integrated, in Alaska we are socioeconomically 14 integrated. What I think a lot of opponents about the 15 kind of plans that put parts of Fairbanks in with the 16 Bush, you really get into this kind of cultural racism 17 that's really more socioeconomic segregation and not 18 integration. 19 I would like to remind that, I know you all 20 know this, that the VRA, they struck down section five, 21 which required the preclearance of the exact details -- 22 (indiscernible). 23 MR. TORGERSON: They didn't address section 24 five. 25 MR. ROBERTS: I think it was section two.</p>	<p style="text-align: right;">Page 25</p> <p>1 more population than you have got planned right now. 2 You can put that into District 3, because where I think 3 the most changes on map F need to come with District 3. 4 I don't think it's such a good idea taking 5 the south side of Chena Hot Springs, going out that far, 6 and so we should probably cut back on that and then 7 capture more going up the Rich Highway, and then the 8 stuff east of -- (indiscernible) -- and maybe south of 9 Dennis, so making 3 a little more compact, not having to 10 stretch out as much and just more of that neighborhood 11 area. 12 As far as the AFFER plan goes, I don't like 13 the cutouts that they make for District 5. They make 14 one right next to 3 and then they make another one right 15 next to A, and then I think it still goes down to 16 Salcha. So I think we could be a little more contiguous 17 with the District 5 in that plan. 18 And it's got the same Yankovich problem. So 19 I hope you guys can look at that and come up with a good 20 plan. I know they will all be different from every one 21 we're looking at. That's the nature of things, but 22 please don't take that outlook that some are going to 23 give you that we're not socioeconomically integrated 24 with the Bush. 25 We have got lots of relationships out there,</p>



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<p style="text-align: right;">Page 26</p> <p>1 and I don't think -- I don't want to give you the 2 impression that Fairbanks doesn't think we're integrated 3 with the Bush. Some of us think we do just fine. 4 Thanks a lot. 5 MR. TORGERSON: Questions of Mr. Roberts? 6 There are none. Thank you, sir, for joining us today. 7 Next we have Jill Dolan. 8 MS. DOLAN: Hi. Good afternoon. My name is 9 Jill Dolan. I'm an attorney here today on behalf of the 10 Fairbanks North Star Borough Assembly, and I did provide 11 you with two handouts, which are resolutions that have 12 been passed by the assembly since the proclamation plan 13 in 2011. 14 MR. TORGERSON: We just need you to spell 15 your last name. 16 MS. DOLAN: It's Dolan, D-o-l-a-n. 17 MR. TORGERSON: Thank you. 18 MS. DOLAN: As the board is aware from the 19 previous resolutions of the assembly and the litigation, 20 the assembly does have an interest in insuring certain 21 things for its residents. 22 The assembly has been goal oriented 23 throughout this litigation, not plan oriented, so to the 24 extent that I will name plans today, it's just to 25 demonstrate plans that are consistent with our goals.</p>	<p style="text-align: right;">Page 28</p> <p>1 excess population and place it into a sixth district. 2 While the deviations might be minor changes, 3 it doesn't appear that any of the options overly 4 populate the borough district and dilute the votes of 5 borough residents. 6 Additionally, the board should not 7 unnecessarily divide the borough between senate 8 districts, and none of these plans do that. 9 With that, the assembly would support any 10 other plan that comes before the board that meets its 11 overall goals and that share the same characteristics of 12 these options. Thank you. 13 MR. TORGERSON: Questions? There are none. 14 Thank you for joining us today. Cathleen Dalton. 15 MS. DALTON: My name is Cathleen Dalton, 16 D-a-l-t-o-n. Right now, I'm in District 5, and with 17 this plan, the plans that you're looking at now, I'll be 18 in District 38. 19 And I realize that Goldstream and Ester are 20 in 38 and have been for a couple of years. I don't mind 21 being in District 38, because I'm very familiar with a 22 lot of the Bush areas that 38 includes along the Yukon 23 River. Those of us that have lived here a while have 24 been pretty integrated, intimately and on a friendly 25 basis, for many, many, many years, decades actually.</p>
<p style="text-align: right;">Page 27</p> <p>1 The most obvious requirement and principle 2 that they would like to see enforced are the 3 constitutional requirements of compactness and 4 contiguity and socioeconomic integration. Additionally, 5 as you know from the population of the Fairbanks North 6 Star Borough, it is entitled to five and a half house 7 and two and three-quarters senate districts. 8 It would like to see its fair and effective 9 representation for its voters maintained in those 10 numbers. Additionally, it has the excess population 11 that we all know about, and it would like to see that 12 placed into one district, which I believe all of these 13 plans do. 14 To the extent that the house district needs 15 to be placed in a potentially non-rural district, the 16 assembly would like to see that placed in an area with 17 which it shares common interests, in the sense that it 18 is socioeconomically integrated. 19 So there are plans, various options that the 20 board has before them that accomplish their goals. 21 Board option D, the Calista options two and three and 22 the Gazewood and Weiner plan or the revised borough 23 integrity plan, as it's also known. These plans all 24 stand out because they place most of the Fairbanks North 25 Star Borough into five districts and then take that</p>	<p style="text-align: right;">Page 29</p> <p>1 My suggestion is that District 38 and 37 is 2 not a good marriage, because we have absolutely nothing 3 in common with a senator in Bethel, and he has 4 absolutely nothing in common with me and my 5 neighborhood. 6 I would suggest you think about pairing 7 District 38 and District 5 as a senate district, which 8 would bring us closer to that unity that we have felt 9 here. This is a populated area that we're talking 10 about. You would have to, in doing that, take Yakutat. 11 District 38 now goes up around or down and takes in the 12 biggest ice field in the world, that's Yakutat. 13 Take that out and move it -- I don't have a 14 map to suggest where you move it, but I am suggesting 15 that you think about pairing District 38 and District 5 16 as a senate district. Thank you. 17 MR. TORGERSON: Thank you. Are there 18 questions? Next we have Steve Ginnis. 19 MR. GINNIS: Thank you, Mr. Chairman. My 20 name is Steve Ginnis, G-i-n-n-i-s. I currently reside 21 here in Fairbanks, but I'm a registered voter in the 22 proposed 6-C under the Alaska Regional constitutional 23 plan, also referred to as Calista option two. 24 And I speak in favor of that plan, 25 Mr. Chairman. I think it follows closely the principles</p>



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<p style="text-align: right;">Page 30</p> <p>1 of the Alaska Constitution. What I like about this is 2 that it keeps our villages compact, unlike the previous 3 plan, that divided our communities all over the place. 4 It got to a point where you didn't know 5 which district you were in, it was divided so badly. I 6 am here to speak in favor of that plan there. 7 And I think also, I believe that it's more 8 manageable than what was previously presented. And the 9 only exception to that, Mr. Chairman, is that I have an 10 issue with Arctic Village not being included in 6-C. 11 They are included in the Arctic Slope villages, and, in 12 my view, one area is pro development and the other is 13 not. 14 And politically, it don't make any sense to 15 put this Arctic Village in with the Slope villages. My 16 concern there is that, I'm not making accusations here, 17 but what concerns me is whether or not they will be 18 represented properly, because of the difference in the 19 political views, like I stated before. 20 And so I urge you to consider that. I don't 21 think it will make much of a difference. If anything, 22 if you wanted to move a pro-development community up on 23 the Slope villages, I would assume that Wiseman and 24 Coldfoot would be two communities that could be moved up 25 into that area there. I think those are more</p>	<p style="text-align: right;">Page 32</p> <p>1 like all the communities in Alaska, yet in the maps 2 offered, our communities are often matched with 3 communities that do not share their socioeconomic 4 characteristics and TCC villages are at risk of losing 5 their voting strength. 6 Because of the low deviation of less than 1 7 percent, TCC's interest in the Alaska regional 8 constitutional plan, if the board adopts this plan, TCC 9 requests that Arctic Village be placed in proposed 10 District 6-C, along with Venetie. 11 Arctic Village does not share political 12 views with the North Slope and their voice would be 13 diluted if placed in -- (indiscernible.) TCC subregions 14 are generally kept intact in the Alaska regional 15 constitutional plan, which TCC encourages. 16 We find it acceptable some of our Upper 17 Tanana villages are included in the Ahtna villages 18 because of the cultural and socioeconomic connection 19 with the Ahtna villages. 20 In our testimony we will leave the board 21 with a map which identifies TCC subregions. I would 22 like to take this opportunity to say thank you to you, 23 Mr. Chairman, and the rest of the board for allowing me 24 to make comments. 25 MR. TORGERSON: Thank you. Questions?</p>
<p style="text-align: right;">Page 31</p> <p>1 compatible. 2 So with that, I thank you for your time and 3 thank you for being here. 4 MR. TORGERSON: Thank you, Steve. Are there 5 questions? There are none. Next is Jerry Isaac. 6 MR. ISAAC: Good afternoon. My name is 7 Jerry Isaac, I-s-a-a-c. I'm from the Native village of 8 TanaCross, and I'm now the president and CEO of the 9 Tanana Chiefs Conference, which is a tribal health 10 service entity representing 41 Interior Native villages. 11 TCC serves approximately 16,000 Alaska 12 Native people in Fairbanks and the rural villages. Our 13 traditional territory and current service area occupy a 14 mostly roadless area almost the size of Texas, 15 stretching from Fairbanks clear up to Arctic Village, 16 across to McGrath and Holy Cross and over to the 17 Canadian border to Eagle and Northway. 18 On behalf of those communities, I submit 19 these comments urging the redistricting board to adhere 20 to the constitutional principles that were written, in 21 order to see that each Alaskan is given an equal vote. 22 TCC villages suffer from population loss in 23 the past decade, and because of this, we are unable to 24 make up a district on our own. It is difficult for TCC 25 to support any map because our villages are so unique,</p>	<p style="text-align: right;">Page 33</p> <p>1 There are none. Thank you very much. 2 Just so our record will show, Mr. Isaac gave 3 us a map showing the TCC regions, and his testimony, 4 which will be included in the record. He only gave me 5 one copy, so I'll pass it around and you guys can look 6 at them. 7 Next is Gary Newman. 8 MR. NEWMAN: Thank you, members of the 9 board, for hearing from us. My name is Gary Newman, 10 N-e-w-m-a-n. I have been a resident of Fairbanks for 11 40-some-odd years. I have watched a number of 12 redistricting efforts over those years and tried to play 13 an active part during the Hickel redistricting, which 14 was similarly a pretty wholesale change of a lot of 15 districts. 16 And I think that the adjustments that have 17 been made up until this current effort were adjustments 18 to it, and I kind of like Mike Walleri's concept that it 19 should be just adjustments to districts, not wholesale 20 district changes. 21 I think if the various boards had followed 22 that principle, lots of state funding and litigation 23 could have been avoided in recent decades. 24 Moving forward now, and I'll be brief, 25 speaking just to the Interior districts that we have in</p>

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<p style="text-align: right;">Page 34</p> <p>1 the borough, I think the board plan D is the only board 2 plan that meets the constitutional requirements and the 3 direction of the Supreme Court to follow the 4 constitution, so I would be in support of that. 5 Some of other plans, the Gazewood Weiner and 6 the Calista plans come close. There are some issues of 7 how they are pairing Richardson Highway with Chena Hot 8 Springs and stuff that don't make a lot of sense to me 9 if I have to get very local, and you guys do. 10 I'm very pleased in district plan D that it 11 puts -- (indiscernible) -- Road right back where it 12 belongs, rather than breaking across the Chena River and 13 putting it in the district on Chena Hot Springs. 14 That was in my mind since Representative 15 Tammy Wilson lives on -- (indiscernible) -- Road. If 16 you're following the river, follow the river, don't just 17 carve it out and put her in different district. 18 I will just be brief that plans A and B 19 follow the same pattern that the Supreme Court found 20 unconstitutional. Plan D comes a lot closer to that. 21 If I had to pick any, speaking for the Fairbanks area 22 only, that would be my choice. 23 MR. TORGERSON: Thank you, Mr. Newman. 24 Questions? 25 MR. NEWMAN: Thank you very much again.</p>	<p style="text-align: right;">Page 36</p> <p>1 an unconstitutional plan to be used, only because there 2 wasn't time to be fix it. Even then, the 3 unconstitutional election district boundaries weren't 4 known until about eight days before the filing date, 5 June 1st, in the last election for citizens deciding to 6 run for office or not. 7 After that, the Anchorage Daily News and the 8 Fairbanks Daily News Miner both said that the Court 9 should appoint a special master to complete a plan. And 10 in my opinion, the board has had about a year and a half 11 in this process to proceed in a timely manner and failed 12 to come up with a successful plan, that it seemed like 13 it kept getting postponed and postponed, and now we have 14 got over a dozen other plans to look through. 15 That doesn't seem very timely. Contrary to 16 the opinions of some, the constitution of Alaska says 17 specifically that appointments shall be made without 18 regard to political affiliations. Now, the members of 19 the 2001 redistricting board consisted of Bert Sharp, a 20 Republican and friend; Leona -- (indiscernible) -- who 21 is a Democrat; and Vickie Ott, Julian Mason and Michael 22 -- (indiscernible) -- who are either no party or 23 undeclared. 24 You are fine people, but of the four 25 selected by the Republican Governor, the Republican</p>
<p style="text-align: right;">Page 35</p> <p>1 MR. TORGERSON: Next is Don Gray. 2 MR. GRAY: Good afternoon, Mr. Chairman, and 3 board members. Thank you for the opportunity to testify 4 today. My name is Don Gray, G-r-a-y, and I'm a 43-year 5 resident of Alaska and of the Fairbanks area. 6 I voted through four decades of election 7 districts, and I'm hoping to see if there are 8 constitutionally accurate election district maps for 9 what's left of the 2013 year here. 10 An open and accountable public process 11 implies planning that's clear and clean, maps with 12 visible boundaries, easily comparable with one other, 13 and publicly accessible. I appreciate these maps that 14 you have printed up out here. I have been trying to do 15 this with my computer, and my computer is not able to do 16 all of that and these are great maps, but even then, 17 it's hard to see some of the fine points. 18 I'm always trying to find my house and where 19 it fits on here. The Alaska Constitution asks that 20 redistricting boards develop a plan within 90 days after 21 appointment. And with all due respect, your proposed 22 plans were sent back four times, twice by the superior 23 court and twice by the Alaska Supreme Court. 24 And you weren't able to finish the job in 25 time for the 2012 election. The Supreme Court did allow</p>	<p style="text-align: right;">Page 37</p> <p>1 senate president and the Republican house speaker, we 2 have a board of four Republicans and a Democrat selected 3 by the Supreme Court. 4 And so in my opinion, I think that that's 5 not quite in keeping with the words and the intent of 6 the Alaska Constitution. So I do think that a special 7 master would be both practical and useful in this 8 situation. 9 I thank you for your time, and I hope you 10 enjoy our summer weather. 11 MR. TORGERSON: Nice weather. Are there 12 questions? Thank you, Mr. Gray. 13 I don't have a signup sheet here yet, so 14 we'll go to teleconference and there is two people on 15 line. 16 First caller is Gideon James up in Arctic 17 Village. Mr. James? 18 MR. JAMES: Good afternoon. My name is 19 Gideon James. I'm from Arctic Village, an elder, I'm 20 74 years old. 21 Before I start, I would like to thank Steve 22 Ginnis and also Mr. Jerry Isaac on their testimony on 23 behalf of Arctic Village. Thank you. 24 I've been an Arctic Village resident for all 25 my life, except military service from 1961 to '64.</p>

<p style="text-align: right;">Page 38</p> <p>1 Tribal leader for 40 years, recently retired. I have 2 worked on many issues during those years, so my 3 testimony today on proposed redistricting, redistricting 4 in our area is very disappointing to me and my people of 5 Arctic Village. 6 To be -- redistricting put us in the same 7 district as the North Slope. Speaking for the record, 8 this objection is based on several reasons. One of them 9 is cultural difference. We are part of the Gwich'in 10 people. Gwich'in people extend way over to the Canada 11 side. 12 Over the last generations, we work closely 13 with Gwich'in -- other Gwich'in people in the region. 14 Political support, another one, the proposed 15 redistricting don't share the same principle in our 16 political arena, so that is another reason why I object. 17 And then, number three, is economic ties to 18 the region. All the funding cycles comes to Arctic 19 Village is tie in closely with the region. That means 20 that they have several projects that are part of 21 Interior, like water/sewer project, weatherization, 22 housing -- (indiscernible) -- part of our ties to the 23 region, because there is no roads to our village. We 24 only have an airport. 25 And also, this proposed redistricting has</p>	<p style="text-align: right;">Page 40</p> <p>1 A series of 39 pre- and post-plan hearings 2 were held from March 22nd through May 6, 2011. These 3 meetings illustrate the board-designed process was 4 unfair and partial. 5 Four working days after receiving data from 6 the U.S. Census, the board held the first pre-planned 7 meeting in Anchorage. Not only did Anchorage have the 8 least amount of time to study the numbers and maps, it 9 did not have the advantage or prior meetings to build 10 from. 11 In baseball, batting last is an advantage 12 given to the home team. That's a double disadvantage to 13 Anchorage. Approximately 35,512 people make up one 14 Alaska senate district. Six different senate districts 15 held close to seven-hour pre-planned meetings throughout 16 Anchorage. There was one seven-hour meeting in 17 Anchorage, serving eight full senate districts or 18 284,096 people, disadvantage to Anchorage. 19 On Wednesday, April 13, 2011, the board 20 adopted a draft plan and an option. Two working days 21 later, the first four-hour post-plan meeting was held in 22 Anchorage. Once again, Anchorage is treated as the 23 visiting team. Another double disadvantage for 24 Anchorage. 25 There were 32 post-plan meetings scheduled</p>
<p style="text-align: right;">Page 39</p> <p>1 given us a weaker position as far as other voices on 2 support of whether important issue that are -- we have 3 to live with. And now we would demand a consultation 4 with the tribe in the region and also with Arctic 5 Village and Native people. Thank you for listening. 6 MR. TORGERSON: Thank you, Mr. James. Are 7 there questions? There are none. Thanks for coming out 8 this afternoon. 9 Next, sticking with teleconference, we have 10 a Mike Kenny in Anchorage. 11 MR. KENNY: Good afternoon. I appreciate 12 the opportunity to speak to you this afternoon. Last 13 week I downloaded the redistricting board's seven draft 14 plans and four third-party plans. 15 Once again, the board released a load of 16 complex information and scheduled hearings in Anchorage 17 a few days later. In the process of comparing those 11 18 plans last week, I came to this conclusion, with all due 19 respect: The board process is dysfunctional and a 20 special master is necessary. 21 This board has been struck down four times 22 by our courts. Our 2012 elections were run under an 23 unconstitutional plan. The process demands quick, 24 timely responses from voters, while demonstrating slow, 25 late responses to the courts.</p>	<p style="text-align: right;">Page 41</p> <p>1 for up to four hours each. The 284,096 people in eight 2 Anchorage senate districts shared one four-hour meeting. 3 Of the 35,512 people in senate Q had seven 4 four-hour meetings from which to choose. Is there any 5 equivalency with a meeting in Hoonah, population 760 and 6 meeting in Delta Junction, population 958, and a meeting 7 in Anchorage, population 291,826. Disadvantage to 8 Anchorage. 9 The board itself is made up of five members, 10 none of whom live in Anchorage. Another disadvantage 11 for Anchorage. There is no fairness or impartiality in 12 this process. If the board can fly to Angoon, they can 13 certainly drive to Muldoon. 20 senate districts most 14 certainly can be fairly accommodated within the mandated 15 90 days. 16 The stakes involved in the 2012 election 17 were -- (indiscernible) -- in 2010 as the -- 18 (indiscernible) -- Republican Party actively sought to 19 end the partisan state senate, this a mere four years 20 after the largest political corruption in Alaska's 21 history involving the same two principals and the same 22 issue. It brought infamy to our executive and 23 legislative branches. 24 The eight Anchorage senate seats were prime 25 battleground and reapportionment a potent weapon.</p>



<p style="text-align: right;">Page 42</p> <p>1 <b>Granted the Alaska Redistricting Board did nothing to</b> 2 <b>foul our political atmosphere with the stench of</b> 3 <b>political corruption.</b> 4 <b>The board can help clear the air with a</b> 5 <b>request to the court that a special master be appointed.</b> 6 <b>Thank you much for the opportunity to testify here this</b> 7 <b>afternoon.</b> 8 MR. TORGERSON: Thank you for your 9 testimony. Are there questions? There are none. Thank 10 you, sir. 11 Back here in Fairbanks, Doug Isaacson. 12 MR. ISAACSON: Thank you, Mr. Chair, and 13 board members. My name, for the record, is Doug 14 Isaacson. And although I'm the sitting representative, 15 I'm here speaking on my own as a private citizen. 16 MR. TORGERSON: Could you spell your last 17 name? 18 MR. ISAACSON: I-s-a-a-c-s-o-n. I want to 19 give testimony that is consistent with the testimony 20 that I gave to you when I was the mayor of North Pole, 21 and I talked about the need to keep North Pole, Eielson 22 and Salcha together as a distinct socioeconomic compact 23 region. 24 And I'm back to say the same thing. Even 25 though -- and I don't envy your job. You have many</p>	<p style="text-align: right;">Page 44</p> <p>1 So I wanted to pass that along and just be 2 consistent as my testimony was before. Most of the 3 plans, again, I see it as a good plan that allows the 4 communities to be represented together and to speak with 5 the voice and have their voice heard. That concludes my 6 testimony. 7 MR. TORGERSON: Thank you. Are there 8 questions? There are none. Thank you very much. 9 Peter McRoy. 10 MR. MCROY: My name is Peter McRoy, 11 M-c-R-o-y. I thank you for giving me a second chance to 12 talk to the board. I testified when you were here 13 before a few years ago. 14 I want to reinforce the theme that you have 15 been hearing from a lot of people, that is, keep our 16 villages together. And my village is Ester, and the 17 other village that I live near is Fairbanks. And 18 Goldstream, although unincorporated, is another village, 19 in effect. 20 I'm the unelected representative of a lot of 21 people from Goldstream and Ester. And to include us 22 with a coastal community of Fairbanks C, for example, I 23 guess it was the senate district, disenfranchised us in 24 the last election all together. 25 We don't see anybody. We don't share</p>
<p style="text-align: right;">Page 43</p> <p>1 plans out there. Two of the plans that you came up 2 with, I believe they are C and D, do not allow the North 3 Pole, Eielson, Salcha area to be compact and together. 4 All the others do. 5 None of the other plans that are put 6 forward, besides the board plans, satisfy that criteria. 7 They will take Moose Creek and Eielson and send it on 8 down to the vast lands stretching out towards Valdez and 9 such. And those are not -- it's not a socioeconomic 10 group at all. There is no real significance in 11 similarities, because most of the people in that area 12 shop in North Pole, they live in North Pole, if they 13 work at Eielson and so forth, or from Eielson, they live 14 in Salcha. 15 I was just at the Salcha fair yesterday and 16 a lot of the folks were saying the same thing. They 17 were asking please, please bring Salcha, keep Salcha 18 with North Pole and Eielson, and, if possible, bring 19 what they call Upper and Lower Salcha together. And 20 many of the plans do that. 21 Upper Salcha being the area that I represent 22 currently up to the Little Salcha River, and actually 23 they will take Upper Salcha a little bit further. And 24 then Lower Salcha being the area with Harding and Birch 25 Lakes.</p>	<p style="text-align: right;">Page 45</p> <p>1 anything. We went from being well represented in the 2 state legislature to essentially nothing at this time. 3 So I encourage you to consider that. And 4 it's in fact in the constitution, and you've all been 5 hearing this ad nauseam, I'm sure, but another feature 6 that, besides being contiguous and compact territory 7 that's in the constitution is drainage to other 8 geographical features shall be used in describing 9 boundaries wherever possible. 10 And one of the boundaries -- yes, Mr. Holm, 11 boundaries. One of the big boundaries that is sort of 12 split up here is the YK Delta. I've been sitting here 13 looking at that map saying why is that cut into three 14 big units, since all of those people are facing 15 sea-level change, sea-level rise from climate change. 16 They have a lot of resources in common. It's a lowland 17 area that depends on the Bering Sea, and yet it's still 18 split up in many different sections. 19 It's just another way to look at that, but 20 my real concern is about Fairbanks, Ester, Goldstream, 21 and Fairbanks, since those are the areas that we really 22 interact with and live with. Thank you. 23 MR. TORGERSON: Thank you. Are there 24 questions? Thank you, sir. Allen Hayton? 25 MR. HAYTON: My name is Allen Hayton,</p>



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<p style="text-align: right;">Page 46</p> <p>1 H-a-y-t-o-n. I'm a resident of Fairbanks, but I grew up 2 in Arctic Village. 3 I would just like to echo Steve Ginnis and 4 Gideon James, Jerry Isaac's testimony in favor of 5 Calista option two, with the proviso that Arctic Village 6 be dropped into district 6-C. 7 We have much more in common with the TCC 8 villages than the North Slope. Thank you for letting me 9 testify. 10 MR. TORGERSON: Thank you. David 11 Guttenberg? 12 MR. GUTTENBERG: Good afternoon. My name is 13 David Guttenberg, G-u-t-t-e-n-b-e-r-g. I am the 14 representative from District 38, which encompasses 15 basically five cultures: Ester, Goldstream, the Denali 16 Borough, Calista, Doyon and Ahtna. 17 And I put before you that the fact for most 18 of you, the exercise on socioeconomic integration in 19 neighborhoods is an academic exercise that you don't 20 really understand. 21 District 38 would not exist otherwise. Many 22 of the other maps that they exist, plans make no sense. 23 You just heard Ms. McRoy talk about Ester not feeling 24 like it's integrated with the rest of the district. The 25 rest of the district feels like Ester is represented. I</p>	<p style="text-align: right;">Page 48</p> <p>1 the Interior, but for western Alaska, it is -- it's my 2 route. I have to fly to Anchorage to fly to Bethel to 3 get on another plane, and when you're out on that side 4 of the state, there are no reservations. 5 You get on a plane and you do not know where 6 it's going. It's quite an education for me to get on a 7 plane or wait for a plane that's coming from someplace 8 that's going someplace that's not listed, just trying to 9 figure out what's going on. 10 We all complain about being bumped on the 11 airplane. Well, multiply that by about 100. So that 12 exercise that you have gone through doesn't seem to me 13 to have a lot of reality built into it. 14 I also have questions about the process. 15 There is about a dozen maps on the table. Which one are 16 we supposed to be speculating on? If you change one 17 line in one neighborhood, it's like dominos, it all 18 falls down, you have to start over, because you're going 19 to change something on somebody else's neighborhood down 20 the road, down the river. 21 When do I have a say in what plan it is? 22 There is a lot of people out there that are asking that 23 question. What do I comment on? Do I like parts of 24 this one and parts of that one? You can't integrate 25 those two. They don't work. You have to change</p>
<p style="text-align: right;">Page 47</p> <p>1 can tell you that. 2 You heard Mr. Isaacson talk about just how 3 different sides of Salcha want to be representative with 4 themselves or together or whatever it is, but certainly 5 highway, people along the highway have their own 6 feelings about things. 7 But it's not an academic exercise. It's 8 very, very important to a lot of people, who represents 9 them, where they are from, what culture they are from, 10 just how they identify themselves, the commonality, not 11 the color of the skin. It's more than the culture. 12 It's a lot more things than I ever imagined, and I 13 thought I knew a lot more than I did. 14 It's been an incredible exercise 15 representing District 38. When you talk about trying to 16 get places, trying to get out to Scammon Bay or Hooper 17 Bay or Emmonak or -- (indiscernible.) 18 Many of these places that are in the 19 district, it is very difficult. Part of the dialogue I 20 heard in the last redistricting process that you folks 21 went through is that, well, there is a commonality on 22 the Yukon River. 23 Well, possibly for freight, but not much 24 since the advent of the airplane. If you look at the 25 airplane routes for Fairbanks, you have a big part of</p>	<p style="text-align: right;">Page 49</p> <p>1 something else. 2 Are the final people in the final plan going 3 to get the opportunity, who feel completely content with 4 any one of these plans, they are going to be hurt at 5 that point. So if you're asking the Supreme Court to 6 say that you don't think they have a right to intervene 7 and have an argument, I think that's completely contrary 8 to the public good. 9 So if you have any questions, I would love 10 to answer them. It's been a phenomenal process for me 11 going through all the things that I have been going 12 through this past year, but this is an amazing district. 13 Being a legislator for this broad region that I have has 14 been wonderful. Not everybody agrees with that, of 15 course. 16 <b>A landslide issue gets 60 percent of the</b> 17 <b>vote. That means 40 percent don't like you, but you</b> 18 <b>have a tough job. It's the job you have. You</b> 19 <b>volunteered for it. Let's get it done. Let's get it</b> 20 <b>done right. The constitution is clear. I hope you</b> 21 <b>follow it, and I hope we all are the beneficiaries of</b> 22 <b>that. Thank you.</b> 23 MR. TORGERSON: Thank you, sir. Are there 24 questions? There are none. Thank you. 25 One more here. Betty Rollins, if you will</p>

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<p style="text-align: right;">Page 50</p> <p>1 state your name and spell your last one for our 2 transcriber. 3 MS. ROLLINS: Betty Rollins, R-o-l-l-i-n-s. 4 And have been looking over these maps, and they are very 5 confusing. 6 The Calista maps I strongly object to. I 7 would like to see something where we're socially and 8 economically attuned to the people that I am with. 9 Right now, I'm with the city of Fairbanks. I have Stu 10 Thompson as a representative. He really doesn't know 11 anything about us. He is a city representative. 12 I do not feel I'm represented. And I would 13 like to see us more socially and economically together 14 south of the Base, as we were previous. I also noticed 15 that the Calista -- I was just looking this over very 16 quickly. 17 The Calista, you have got us in really about 18 maybe 500 or 600 residents, and then everything else is 19 Fort Wainwright. That doesn't seem quite fair to me. I 20 really don't think we have really had enough time to 21 look over the maps. 22 I would like to send in a comment, if that's 23 possible, but I really would like to see a drastic 24 change in the thinking on these maps. I want to be with 25 the people according to the constitution that I am</p>	<p style="text-align: right;">Page 52</p> <p>1 retiring as a Colonel, three master's degrees, one in 2 geography, as well as a Ph.D. in geography, extensive 3 leadership and executive level experience, four years as 4 a division chief in the Alaska Command preparing, 5 conducting civil emergency response throughout Alaska, 6 and significant expertise concerning Alaska geography 7 and environment as well as Alaska Native education and 8 rural community development. 9 Following the interviews, the board decided 10 that they would not be hiring anyone for the executive 11 director position. Instead the board decided to look at 12 hiring a map software expert. This begs the question 13 why did the board not make that decision before pursuing 14 an effort to hire an executive director. 15 Regardless of the reasoning, the result, a 16 lot of wasted time and money, wasted opportunity to 17 allow a highly skilled Alaskan to serve the state. Of 18 the nearly 490,000 registered voters in Alaska as of 19 June 2013, a healthy majority have no registered 20 affiliation with any political party. 21 This is all part of a practice that is 22 legal, arguably legal, but I believe a lot of Alaskans 23 feel that this cycle of redistricting process has been 24 overly frustrated and unnecessarily complicated. Thank 25 you.</p>
<p style="text-align: right;">Page 51</p> <p>1 socially and economically represented. And I don't care 2 if he is Democrat or Republican. I want have to have a 3 representative that will listen to me and my concerns in 4 the area I live in. 5 MR. TORGERSON: Ms. Rollins, where is that 6 area? 7 MS. ROLLINS: I am on Davidson Road just 8 south of the first overpass there. You go down the 9 Richardson and it's the second left there. 10 MR. TORGERSON: Are there questions? Thank 11 you for your testimony. 12 MS. ROLLINS: Thank you. 13 MR. TORGERSON: State your name and spell 14 your last name for the record. 15 MR. BOUFFARD: My name is Troy Bouffard, 16 last name B-o-u-f-f-a-r-d. I'm a resident of the 17 Fairbanks North Star Borough. 18 Back in March I was watching with interest 19 the applicants for the position of executive director 20 for the board. There were three applicants, two were I 21 would say marginally qualified, and the third, 22 Dr. Laurel Hummel (phonetic), was exceptionally 23 qualified. 24 Some of Dr. Laurel's qualifications include 25 30 years of active duty service in the U.S. Army,</p>	<p style="text-align: right;">Page 53</p> <p>1 MR. TORGERSON: Questions? There are none. 2 Thank you, Troy. 3 That's all we have signed up here. Anyone 4 in the room that wishes to testify that has not signed 5 up? Let me have you sign up so I can properly take care 6 of introductions. 7 MS. GOLUB: My name is Gina Golub. It's 8 spelled G-o-l-u-b. I'm a resident at 199 Agnus Lane in 9 North Pole. And I'm just here as a private citizen. 10 You know, I have a friend here who has lived 11 in Fairbanks for the last 40 years in the state house, 12 and he has been in four different districts. That's 13 okay, because Fairbanks is growing and we should change, 14 but 11 different plans is a little much. 15 I'm not sure whether I should come down 16 today, because I don't know where I'm going to end up. 17 I have looked at the maps and I could possibly be in 18 four different districts. 19 It's really hard for me to offer any input. 20 It would have been best if the board had narrowed it 21 down, so we could give constructive criticism here 22 today. 23 I agree with the gentleman who spoke earlier 24 that so many plans just confuses the effort. I would 25 suggest at this point that the court should appoint a</p>

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<p style="text-align: right;">Page 54</p> <p>1 special master to complete a plan. This has happened 2 twice before, so it's nothing new. A special master 3 would be a neutral party that gives us an impartial 4 public process. 5 I'm sure that the other residents here are 6 frustrated also with the delays. The Alaska 7 Constitution does provide for a special master. We have 8 done that before in the 1990s and in the 1970s. We have 9 been back and forth on this issue now for the past two 10 and a half years and it's time that we settled the 11 matter. 12 Thank you for your time and attention today. 13 MR. TORGERSON: Are there questions? There 14 are none. Thank you for your testimony. 15 Nobody on line. So it's now 1:50. The 16 board will stand at ease until we get somebody in to 17 testify. 18 (There was a break.) 19 MR. TORGERSON: We are going to call the 20 meeting back to order. Thank you. We have one person 21 on teleconference. I assume our telephone people can 22 hear us back there. 23 We have a Sarah James from Arctic Village 24 who would like to give her testimony. 25 MS. JAMES: Yes, I'm here.</p>	<p style="text-align: right;">Page 56</p> <p>1 And also money, funding-wise, like right 2 now, we're funded for alternative energy. It's very 3 important, because of the climate change. And we need 4 to go on with that system with people that we know, 5 people that talk our language, people that knows that 6 depend on the same food or ways, the cultural way. 7 And we're all related and we know more about 8 this area, so -- and we don't -- we never have been part 9 of the Inupiat area. They got their own area and we 10 always have our own area. The Brooks Range is our 11 borderline. 12 So those things are very important to keep 13 the people together, not separate them and confuse them 14 and lose their ways. And to do that, that's against 15 human rights. It's a human rights injustice to the 16 people. And we always been here. We never came from 17 anywhere. We're not going anywhere. I think we're here 18 to stay. 19 And we love our country and we want to leave 20 it like that. Any more? 21 MR. TORGERSON: That's fine. Thank you, Ms. 22 James. Are there questions? There are none. 23 MS. JAMES: Questions? 24 MR. TORGERSON: There are no questions. 25 MS. JAMES: No questions?</p>
<p style="text-align: right;">Page 55</p> <p>1 MR. TORGERSON: Would you go ahead with your 2 testimony, please? 3 MS. JAMES: Yes. My name is Sarah James, 4 and I'm with -- (indiscernible) -- in the steering 5 committee. I am a member to -- (indiscernible) -- 6 Native village -- (indiscernible) -- tribal government 7 and I live in Arctic Village. 8 On the redistricting Alaska is kind of out 9 of proportion for me, because we're used to the Interior 10 people, Interior, it's our traditional land. And I 11 understand that there is -- that we might be -- Arctic 12 Village might be part of the Arctic Slope Region or 13 district. 14 So I'm against that, because I think you 15 need tribal consultation, because we do have that 16 government-to-government status with the tribal 17 government. We're organized that way, and that's who we 18 are. 19 Another thing is that we got relatives here, 20 which are all the way to Canada, the northeast Yukon and 21 part of Northwest Territory and Interior Alaska. That's 22 our regional area, so we're all related, same language, 23 same caribou we depend on, so we're one people with one 24 voice, so we really need to keep that together and not 25 be separated.</p>	<p style="text-align: right;">Page 57</p> <p>1 MR. TORGERSON: No, ma'am. 2 MS. JAMES: Earlier it said something like 3 this might get recorded. I thought we're testifying to 4 get recorded. 5 MR. TORGERSON: It is being recorded. 6 MS. JAMES: That's my question. So it's 7 being recorded, right? 8 MR. TORGERSON: And transcribed, both. 9 MS. JAMES: Okay. Great. Thank you. 10 MR. TORGERSON: All right, thank you, 11 Ms. James, for your testimony. 12 SPEAKER: I'll try to follow the process, 13 because I think -- I mean, I got other things to do, but 14 I think this is important too. Okay. Thank you. 15 MR. TORGERSON: Thank you. We're back here 16 at Fairbanks. We have Owen Hanley signed up to testify. 17 MR. HANLEY: Owen Hanley, Fairbanks, Alaska. 18 Thank you for listening to us testify. 19 I felt with the last redistrict change after 20 voting in with the one group of neighbors in one area 21 for 30 years, suddenly being in a different district, 22 having to go to a different place to vote with a 23 different group that I was disenfranchised from my prior 24 community. 25 So I would like to encourage moving back</p>

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<p style="text-align: right;">Page 58</p> <p>1 somewhere close to the prior district lines and proposed 2 plan D, that keeps the areas contiguous, not making 3 haphazard fingers that move into non-contiguous 4 communities. 5 I think plan D is contiguous, compact and 6 socioeconomically integrated, and encourage you to 7 accept something in that order, at least for Fairbanks. 8 MR. TORGERSON: Thank you sir. Are there 9 questions? There are none. Thank you, Mr. Handley. 10 Bruce Jamieson? 11 MR. JAMIESON: Bruce Jamieson. I live two 12 and a half miles on the Nenana Highway in Fairbanks. 13 I'm testifying here today because the last redistricting 14 put us basically voting in with Bethel, and I have not 15 had good responses to good communications, face-to-face 16 meetings, none of that has occurred since the last 17 redistricting was done. 18 Before that, I had lots of communications 19 with my representatives and senators that were local, 20 and I urge you to go back to something similar to what 21 we had in the past, which I believe, looking at various 22 options that I was able to review, that option D comes 23 the closest to meeting those requirements, in that it's 24 concise, compact, socioeconomic areas within the 25 community that makes sense.</p>	<p style="text-align: right;">Page 60</p> <p>1 talking about how he had to travel long distances just 2 to serve his constituents, and I think the intent of the 3 constitution is clear that socioeconomic integration in 4 the districts is very important. Thank you. 5 MR. TORGERSON: Thank you, Ray. Are there 6 questions? There are none, sir. Thank you very much. 7 That's all we have signed up at this time, 8 so the time is 2:19. We will stand at ease until we get 9 the next. 10 (There was a break.) 11 MR. TORGERSON: We'll call the meeting back 12 to order. The time is, looks like 3:19. We have one 13 person here in Fairbanks signed up to testify, Ian 14 Olson. Spell your last name for the record, please. 15 MR. OLSON: It's Olson, O-l-s-o-n. 16 MR. TORGERSON: Go ahead with your 17 testimony. 18 MR. OLSON: Thank you. Well, here we are 19 again still talking about a legislative district map 20 that should have been completed two years ago. 21 We lack a map because this board failed to 22 follow process. When told to do its job, this board 23 dragged its feet until ordered to do its job by the 24 court. 25 In order to do its job, instead of producing</p>
<p style="text-align: right;">Page 59</p> <p>1 And so, again, I urge you to do something 2 along those lines. From what I reviewed, D seems to be 3 the cleanest. Any questions? 4 MR. TORGERSON: I need you to spell your 5 last name for our transcriber. 6 MR. JAMIESON: J-a-m-i-e-s-o-n. 7 MR. TORGERSON: Thank you. Are there 8 questions of Mr. Jamieson? There are none. Thank you, 9 sir, for your testimony. 10 Ray Halderman? I think I'm pronouncing that 11 correctly. 12 MR. HALDERMAN: My name is Ray Halderman, 13 1154 East Wood Lane, Fairbanks 99712. 14 MR. TORGERSON: If you could spell your last 15 name, Ray, please. 16 MR. HALDERMAN: H-a-l-d-e-r-m-a-n. My 17 testimony is similar to Mr. Handley and Mr. Jamieson's, 18 as far as I looked at the maps just briefly, and so I 19 just testify only about the Fairbanks area. 20 This last redistricting threw me in with 21 different areas and it was confusing, and I kind of 22 liked the way it was before, where everything was -- the 23 districts were right next to each other. They were 24 compact. 25 And I note the testimony of Guttenberg, was</p>	<p style="text-align: right;">Page 61</p> <p>1 one map with which to engage the public, this board 2 decides to present many maps, none of which can be 3 fairly analyzed by the public in the time allotted. 4 And I'm sorry, Mr. White, if I'm boring you, 5 but I have come here today presenting myself well. I 6 would appreciate it if you did so too. Stop rubbing 7 your face and yawning and being bored with what I'm 8 saying. 9 MR. WHITE: (Indiscernible.) 10 MR. OLSON: Okay. Sure. This board is a 11 clown show. Your job has been to make a map as compact 12 as possible that follows the established Hickel process. 13 That's been your job since the start. 14 Instead, we get a map that clearly violated 15 state law. Instead, we got a board that chose to dodge 16 and delay in hopes that it would get its illegal map 17 into law, and it worked. 18 We actually got to use your illegal map to 19 influence legislative elections. You must feel proud of 20 yourselves. You are here today only because there is no 21 lawful way from which to remove you from service, given 22 that you failed to deliver on the one task you were 23 assigned, given that you approved -- your approved map 24 was clearly illegal from the start, and given your 25 delays and the action necessary by the courts to get you</p>



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<p style="text-align: right;">Page 62</p> <p>1 to do your jobs, by all rights, you should be fired, in 2 the very least ashamed, absolutely ashamed of the 3 despicable work product you put forward. 4 Unfortunately, there is no clear way to fire 5 you, and so here we sit again. I have no faith in this 6 board, in its ability to do its job, to follow the law, 7 and to provide a public service. 8 Clearly, this board is acting in a partisan 9 manner and dragging out the process. This board has had 10 its chances. As such, I request that the court of 11 Alaska relieve this board of its duty, and further 12 request that the court appoint a judge to draw a master 13 map for the state so that democracy may once again be a 14 part of the electoral process in this state. That's my 15 statement. 16 MR. TORGERSON: Thank you for your 17 testimony. Anybody else wish to testify? Okay. It's 18 3:23, and the board will be in recess. 19 (There was a break.) 20 MR. TORGERSON: We'll call the meeting back 21 to order. The time is 3:28. We have one caller from 22 Anchorage, a Patti Higgins. 23 Please introduce yourself and spell your 24 last name for the record and we'll have your testimony. 25 MS. HIGGINS: Thank you. This is Patti</p>	<p style="text-align: right;">Page 64</p> <p>1 it's been pretty well spelled out by the Alaska courts 2 what to do. 3 You don't have an executive director. You 4 didn't have a mapping expert for a long time. It seems 5 to me you could have said, "Here is one scenario," with 6 the map, "Here is another scenario," with the map. 7 I know it's a complicated process, but the 8 mapper has to spend some time, but now at the end of the 9 day, we could be reaping the benefit of that work. 10 And why is this important? People who want 11 to run for office have to reside in the district before 12 June 1st of 2013. So people right now who are thinking, 13 "Well, you know, I would like to go and run for the 14 house or the senate," they have no idea which people 15 they would be representing. 16 They can file, but they don't know who their 17 constituents will be, so it's another deadline the board 18 has just blown past. 19 Even more important is Alaskans deserve and 20 expect a government that is efficient and transparent. 21 And I have heard the board say things like they aren't 22 required to hold hearings, as if you can do it just out 23 of the goodness of your heart. It's a public process. 24 You work for the people and you have been given a huge 25 amount of trust to carry out this most important work.</p>
<p style="text-align: right;">Page 63</p> <p>1 Higgins from Anchorage, Alaska. P-a-t-t-i, 2 H-i-g-g-i-n-s. 3 MR. TORGERSON: Thank you. Go ahead. 4 MS. HIGGINS: Well, I would like to thank 5 all of you for your participation in this process. 6 However, as most Alaskans have been, I have 7 been watching this unfold since the 2010 census, and I 8 am fairly dismayed that we don't already have a plan. 9 There have been seven plans, I think, right 10 now. I briefly looked at them. And it seems to me none 11 of them comply with the Hickel plan. 12 The board has been accused of political 13 gerrymandering, and some of these maps look suspicious. 14 And I don't think it's a good answer to say, "Well, the 15 other side does it too." 16 We need to have a plan that follows our 17 constitution. The board has had at least four court 18 decisions telling them to build a better map. And each 19 time, in my opinion, the board has failed its civic 20 duty. 21 Then we were told the board wanted to wait 22 for the U.S. Supreme Court decision. Well, that's 23 great. Now we have got it, and we're not under the 24 Voting Rights Act, so all you have to do is follow the 25 guidelines set forth in the Alaska Constitution, and</p>	<p style="text-align: right;">Page 65</p> <p>1 And I just feel like we have come down past 2 many important deadlines, and I don't know if the board 3 isn't up to the task before it. I think it's time for 4 the Court to appoint a master and get the job done in an 5 efficient, fair, constitutional and a timely manner. 6 And I think that will conclude my comments. 7 MR. TORGERSON: Thank you. Are there 8 questions? There appear to be none. Thank you very 9 much for your testimony. 10 MS. HIGGINS: Okay. Thank you. 11 MR. TORGERSON: I think we have a few people 12 here who might want to -- we'll just wait a few seconds 13 here. 14 All right. So here in Fairbanks we have two 15 signed up. Dorothy Shockley. Thank you. 16 MS. SHOCKLEY: Hi. Dorothy Shockley, last 17 name S-h-o-c-k-l-e-y. I grew up in Manley Hot Springs, 18 which is west of here. I presently live in Fairbanks, 19 but registered to vote in Manley Hot Springs. 20 I worked for a state senator for eight 21 years, so to me what's most important in -- I think when 22 we look at legislation -- legislators and districts and 23 the people in the state, for me, it's very important 24 that we have a diverse perspective in representation 25 and a rural perspective in the legislature.</p>

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<p style="text-align: right;">Page 66</p> <p>1 And it was really disheartening this past 2 election when we lost a lot of our rural 3 representatives. And it's, like I say, that to me is 4 very important, we have that perspective in the 5 legislature. 6 Yes, somebody from Fairbanks can represent 7 somebody in Hooper Bay, but when it really comes down to 8 making decisions, important decisions, I believe that, 9 you know, somebody sitting in Fairbanks or Anchorage or 10 Juneau can say that, well, you know, things are fine, 11 and they could be, where they are sitting, things are 12 fine, but if you're sitting in Hooper Bay or Arctic 13 Village or Rampart or wherever, you know, things are not 14 fine. 15 And it's really important that, like I say, 16 we have that representation where we can voice, be a 17 voice. And so as you look at your maps, you know, think 18 about those people that are out there that don't really 19 have a voice and really, really need a voice. 20 And as far as the maps, I like A, B and G in 21 regards to keeping the Interior more intact. I don't 22 like the Interior being so split up. And Calista three. 23 I don't like D, because they put us Interior 24 villages with the North Slope. I mean, yeah, we're all 25 Native and we're all rural, but have very different</p>	<p style="text-align: right;">Page 68</p> <p>1 across the street and that person didn't have the same 2 ballot. It was disturbing. It felt extremely 3 political. 4 I just -- I felt distraught and very 5 concerned about the process, as well as the result. And 6 when I found out that there was some private citizens 7 that were going after the concerns, I was most grateful, 8 and have said so to them personally. 9 And I'm really appreciative of this process 10 that you are looking at and that you have invited us to 11 testify. I have not studied all of these maps, but I do 12 have a strong sense that option D or the Gazewood and 13 Weiner statewide plans are probably taking us back to 14 some sensibility and constitutionality. 15 Probably in the long run you will end up 16 blending these suggested options, but I would encourage 17 you to be what I would consider a lot more logical and 18 less political, and, again, I am very grateful for the 19 opportunity to be heard. Thank you. 20 MR. TORGERSON: Thank you, Ms. Shiffler. 21 Are there questions? There are none. Thank you very 22 much for joining us this afternoon. 23 We have one more. Jennifer Schmidt, please 24 join us. Introduce yourself for the record and please 25 spell your last name.</p>
<p style="text-align: right;">Page 67</p> <p>1 perspectives in regards to the economy, I believe. 2 And, you know, we fish different. We're on 3 a river system versus an ocean. So those are my 4 comments, and, again, thank you for listening and being 5 here. 6 MR. TORGERSON: Thank you, Ms. Shockley. 7 Questions? There are none. Thank you very much. 8 Next we have Judy Shiffler. If you will 9 join us, please, and state your name and spell your last 10 name for the record, please. 11 MS. SHIFFLER: Judy Shiffler, last name 12 spelled S-h-i-f-f-l-e-r. It felt like a nightmare last 13 voting opportunity. I felt disenfranchised. I felt 14 confused. 15 As a matter of fact, long story short, I 16 didn't even get the correct voting card. And when I 17 went to do my early voting, it was totally messed up and 18 ended up having to go through a lot of process to 19 correct it, and warned my neighbors that they were going 20 to experience the same thing. 21 You went down the middle of the road in our 22 subdivision, which is a long established subdivision, 23 and Musk Ox Subdivision at the top of Blaine Hill here 24 in Fairbanks, went down the middle of Red Fox. 25 Neighbors were not in the same district. You looked</p>	<p style="text-align: right;">Page 69</p> <p>1 MS. SCHMIDT: My name is Jennifer Schmidt, 2 S-c-h-m-i-d-t, and I live here in Fairbanks. I lived in 3 Southeast Alaska for eight years. I have worked in 4 Kotzebue and traveled quite a bit over the state in the 5 course of my career. I have been in Fairbanks since 6 1980. 7 Last Tuesday I was saddened to hear the U.S. 8 Supreme Court decision on the Voting Rights Act. Some 9 people thought it was a wonderful decision and cheered. 10 Others were upset. Most of the comments and analysis 11 that I heard referred to southern states and did not 12 mention Alaska's unique geography and languages, 13 economic regions and past discriminatory practices. 14 Even though you no longer have to comply 15 with one section of the Voting Rights Act, the tenets of 16 that act should still be a goal. Democracy works best 17 when people feel that their vote counts, that they have 18 the opportunity to elect someone who understands and is 19 responsive to their community, their economic 20 situations, their historical background and all of those 21 things. 22 Some of the plans -- there are a lot of 23 plans out there, and some of the plans divide up the 24 region so much, chop them up. There is one plan, I 25 think it was B, that takes the Galena subregion and</p>

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<p style="text-align: right;">Page 70</p> <p>1 chops it into three different districts. People from 2 the same communities, the same families, they move back 3 and forth between those villages. And I really think we 4 need to watch that kind of thing. 5 I'm not sure what your plans are right now, 6 because I didn't hear the beginning. I know you are on 7 a very tight timeframe. I understand that some plans 8 have probably already been put aside a bit. If you 9 narrow it down to two plans or three plans, it may be 10 good to offer an opportunity for people to really 11 compare those two or three plans and get information 12 back to you before a final decision is made. 13 You know, there is no ideal plan here. I 14 know you realize that. I'm not speaking for the League 15 of Women Voters today, but I'm a 35-year member 16 probably, and last year at the fair we did a tremendous 17 amount of public education. 18 People came up to vote in our straw poll. 19 They found out, oh, I'm not in that district. I can't 20 vote for Mr. or Mrs. So and So. And it's really 21 upsetting to people. You know, it's a change, and they 22 don't -- they haven't followed all of the issues. 23 So I know you have a tight timeframe. I do 24 still think that if people can have two or three plans 25 to hone in on, you might get some more specific</p>	<p style="text-align: right;">Page 72</p> <p>1 for Fair and Equitable Redistricting plan. I think that 2 that one is the best for the Interior, for Fairbanks and 3 North Pole. I think that it provides effective 4 representation for our Borough and that it provides fair 5 representation for us. 6 Sorry, I'm a little nervous. I also wanted 7 to just make mention that I'm a military dependent. My 8 husband is active duty Army stationed here at Fort 9 Wainwright. And there has been some, you know, opinions 10 given that Eielson Air Force Base should not be included 11 in the Interior district. 12 And I just wanted to ask you to please 13 consider keeping Eielson with the North Pole and 14 Fairbanks districts, because Eielson does play an 15 important economic role here and, you know, the 16 economies of the two communities, they are very similar. 17 I just wanted to just say please consider 18 keeping Eielson with Fairbanks district. And that's all 19 I have. 20 MR. TORGERSON: Thank you, Becca. Are there 21 questions? There are none. Thank you for coming out 22 this afternoon. 23 MS. ZERBST: All right. Thank you for your 24 time. I appreciate it. 25 MR. TORGERSON: The board will stand in</p>
<p style="text-align: right;">Page 71</p> <p>1 feedback. They may see some things that you don't see, 2 and I hope that, as I said, that the tenets of the 3 Voting Rights Act will not be lost, because you never 4 know who is going to be in the minority. Thank you. 5 MR. TORGERSON: Thank you for your 6 testimony. It's 3:40. The board will stand at ease. 7 (There was a break.) 8 MR. TORGERSON: We'll call the meeting to 9 order. The time is 3:55. We have one person on 10 teleconference, Becca Zerbst, I think. 11 Would you please state your name and then 12 spell your last name for the record, please. 13 MS. ZERBST: Okay. My name is Becca Zerbst, 14 and that's Z-e-r-b-s-t. 15 MR. TORGERSON: Go ahead with your 16 testimony, please. 17 MS. ZERBST: Okay. Well, good afternoon. 18 Like I said, my name is Becca Zerbst. I live in North 19 Pole, Alaska, and I wanted to just, first off, thank you 20 all for having this opportunity here in Fairbanks for 21 those of us to give our input. 22 And I also wanted to thank you for waiting 23 to hear the Supreme Court's ruling on the recent Voting 24 Rights Act. 25 I wanted to say that I support the Alaskans</p>	<p style="text-align: right;">Page 73</p> <p>1 recess. The time is now three -- 2 (There was a break.) 3 MR. TORGERSON: We'll come back to order. 4 The time is now 4:00. With no more people here to 5 testify and nobody on the teleconference land, this 6 meeting will be adjourned. 7 Our next meeting will be tomorrow starting 8 at 12:00. We will host it from Juneau, and that will 9 also be a statewide teleconference. With that, we are 10 adjourned. 11 (Proceedings concluded at 4:00 p.m.) 12 -o0o- 13 14 15 16 17 18 19 20 21 22 23 24 25</p>

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CERTIFICATE

I, SONJA L. REEVES, Registered Professional Reporter  
and Notary Public in and for the State of Alaska, do  
hereby certify that the foregoing proceedings were taken  
before me at the time and place herein set forth; that  
the testimony and proceedings were reported  
stenographically by me and later transcribed by computer  
transcription; that the foregoing is a true record of  
the testimony and proceedings taken at that time; and  
that I am not a party to nor have I any interest in the  
outcome of the action herein contained.

IN WITNESS WHEREOF, I have hereunto set my hand and  
affixed my seal this 8th day of July 2013.

---

SONJA L. REEVES, RPR  
My Commission Expires 8/7/15



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	<b>28th</b> 3:16	<b>6</b>
<b>\$2</b> 19:6	<b>291,826</b> 41:7	<b>6</b> 40:2
<b>\$420</b> 19:4	<b>294</b> 17:7	<b>6-C</b> 29:22 32:10 46:6
<b>\$755</b> 19:4	<b>2:19</b> 60:8	<b>60</b> 49:16
<b>-</b>	<b>3</b>	<b>600</b> 50:18
<b>-o0o-</b> 73:12	<b>3</b> 25:2,3,9,14	<b>64</b> 4:1 37:25
<b>1</b>	<b>30</b> 51:25 57:21	<b>7</b>
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**In the Matter Of:**  
**ALASKA REDISTRICTING BOARD**

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**PUBLIC PRESENTATION AND PUBLIC MEETING**

*July 02, 2013*

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ALASKA REDISTRICTING BOARD  
PUBLIC PRESENTATION AND PUBLIC MEETING

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Tuesday, July 2, 2013

12:00 p.m.

Juneau Capitol Building, Beltz Room  
Juneau, Alaska



ALASKA REDISTRICTING BOARD  
PUBLIC PRESENTATION AND PUBLIC MEETING on 07/02/2013

<p>1 A-P-P-E-A-R-A-N-C-E-S 2 3 Board Members Present: 4 John Torgerson, Chairman 5 Peggy Ann McConnochie, Vice-Chair 6 Robert B. Brodie 7 Marie Greene 8 9 Counsel for Board: 10 Michael D. White 11 PATTON BOGGS, LLP 12 601 West 5th Avenue, Suite 700 13 Anchorage, Alaska 99501 14 (907) 263-6300 15 16 Court Reporter: 17 Sonja L. Reeves, RPR 18 (via speaker phone) 19 PACIFIC RIM REPORTING 20 711 M Street, Suite 4 21 Anchorage, Alaska 99501 22 23 24 25</p>	<p>Page 2</p> <p>1 it will be posted on the web a little later on. The 2 board will see that Friday at our next board meeting. 3 The testimony today is limited to three 4 minutes per speaker. This is being recorded and 5 transcribed as we speak, so we will ask everyone to 6 spell their last name so that our transcriber can get it 7 correctly for the record. 8 Let's see. I think that's just about all we 9 need to cover on this. So with that, we have, on this 10 sheet anyway, four people that have signed up to testify 11 here in Juneau. And then after those four, we'll go to 12 the teleconference and see who we have on 13 teleconference. 14 And if we run out of testifiers, we will 15 just stand at ease until the next person comes in or 16 calls in. We are here until 4:00, so we will continue 17 going on and off record until 4:00, as people want to 18 testify. 19 With that, the first person we have signed 20 up is Paulette Simpson. Good morning. 21 MS. SIMPSON: Good afternoon. 22 MR. TORGERSON: Or afternoon, you're right. 23 MS. SIMPSON: Thank you, Chairman Torgerson 24 and members of redistricting committee. Thank you for 25 waiting for the United States Supreme Court to rule on</p>
<p>Page 3</p> <p>1 PROCEEDINGS 2 MR. TORGERSON: We'll call the meeting to 3 order. According to my fancy watch, it's 12:00. 4 According to the Beltz Room clock, it's quarter until 5 9:00. We'll go by my watch. 6 Let's see. For roll call of the members, we 7 have Member Brodie with us today, Peggy Ann McConnochie, 8 Marie Greene and myself, John Torgerson. 9 So the purpose of today's meeting is the 10 public hearing on the plans that either the board drew 11 up or that were submitted to the board for their 12 consideration. 13 The board has seven options. All of those 14 are hanging in the back of this room, in the Beltz Room. 15 And we have plans, three of them from Calista 16 Corporation, we have two of them from Alaskans for Fair 17 and Equitable Redistricting. 18 We have regional plans from the Mat-Su, 19 South Lakes Community Council and Ketchikan Borough. 20 And then my understanding -- oh, we have a Gazewood and 21 Weiner map that was submitted. 22 All of those, like I said, are up on the 23 wall. And my understanding is we had a map received 24 this morning in our offices in Anchorage from Joe 25 McKinnon. And I -- the experts are working on that and</p>	<p>Page 5</p> <p>1 the Voting Rights Act before moving forward with 2 additional maps for us to look at. 3 Today I would like to combine my comments to 4 the Southeast districts that are being redrawn and 5 testify in support of the AFFER map, or, frankly, any 6 configuration that will put the communities of Juneau, 7 Upper Lynn Canal in one senate district. 8 For the past 18 months roughly, we have 9 operated with Skagway, Gustavus and Petersburg as part 10 of District 32. I don't know how that's worked out for 11 the Democrats in District 32, but as a resident of 12 District 32, I can say that it's worked out pretty 13 seamlessly having Skagway in our district. 14 And at our district convention, we even 15 elected a Skagway resident as chair of District 32. It 16 seems that there many tourism connections that we shared 17 with Skagway that made it quite easy for us to merge 18 with Skagway, and I suspect that similar tourism 19 connections exist with Haines as well. 20 I think it makes sense to leave Skagway in 21 District 32, to bring in Haines and Angoon and those 22 other small communities. Downtown Juneau, Douglas, 23 Haines and Skagway, in addition to sharing tourism 24 interests, they also share significant fishing interests 25 too.</p>

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<p style="text-align: right;">Page 6</p> <p>1 I believe that the majority of Juneau's 2 fleet is located in the two downtown docks and in 3 Douglas, and it just would seem to me to be a whole lot 4 less disruptive to leave Skagway where it is with 5 District 32, leaving the Mendenhall Valley contiguous 6 and compact. 7 So that's my testimony. I think at this 8 point moving forward we do as much as we can to cause as 9 little disruption as possible. Thank you. 10 MR. TORGERSON: Thank you. Mike? 11 MR. SATRE: Good afternoon, Chair Torgerson, 12 members of the committee. My name is Mike Satre. I 13 reside -- and that's spelled S-a-t-r-e. 14 I reside at 9356 Turn Street, which is 15 current House District 31 in the Valley, Senate District 16 P. 17 It's truly unfortunate that after the last 18 census that Southeast Alaska saw itself losing 19 population relative to the rest of the state. There are 20 no easy choices to be made as we look at redistricting 21 in this area. 22 More specifically, when it comes to Juneau, 23 we no longer have the easy ability to simply put two 24 house districts and one senate district in our borough, 25 so how do we start, how do we start dividing up our</p>	<p style="text-align: right;">Page 8</p> <p>1 MR. TORGERSON: Thank you, Mike. I 2 appreciate your testimony. Dennis DeWitt is next. 3 MR. DEWITT: Good morning. My name is 4 Dennis DeWitt. I reside at 9006 Ferndale Street, 5 Juneau. I'm a resident of the current House District 31 6 in the Valley. 7 Thank you for the opportunity to address the 8 redistricting board. I appreciate the effort and energy 9 that you have all put into this very difficult project. 10 I appreciate the board's decision to wait until the U.S. 11 Supreme Court decided the voting rights case, as we now 12 have a better understanding of rules that should be 13 applied to redistricting. 14 I support the current proposal for District 15 31, found in the plan put forth by the Alaskans for Fair 16 and Equitable Redistricting, and can accept generally 17 the one found in the board proposal G. Both of these 18 proposals maintain the integrity of the Mendenhall 19 Valley community. 20 This proposal combines the city and borough 21 of Juneau with other communities in Southeast Alaska. 22 They will all be served by the senator elected from 23 District P. However, proposals that would divide Senate 24 District P in a way that needlessly splits the 25 Mendenhall Valley into separate house districts I think</p>
<p style="text-align: right;">Page 7</p> <p>1 city? 2 I think we have to look first at what is the 3 most highly populated, socioeconomically integrated 4 portion of the borough, start from there, draw the 5 district that is as compact as possible and then move 6 on. 7 To do that, you look at how it's drawn right 8 now with District 31. It starts with the Valley and 9 certainly pulls in a few households outside of that to 10 give it a full house district. 11 In terms of the industry that I work in, the 12 mining industry, the vast majority of our employees live 13 in the Valley. When you look at the socioeconomic 14 integration, that's just one facet of that blue collar 15 community that exists out there. 16 So I urge you to draw a compact district in 17 the Valley first. And then look at what you have to do 18 with existing District 32. I think the natural boundary 19 is to draw it north upland canal and join the northern 20 Lynn Canal communities, but like the Ketchikan Gateway 21 Borough did in their suggestion, they sort of left that 22 up to you as to how that worked. 23 There is no easy solution in Juneau in order 24 to Lynn Canal, but I urge you to draw a very compact 25 Valley district. Thank you for your time.</p>	<p style="text-align: right;">Page 9</p> <p>1 is inappropriate. The proposal by AFFER and proposal G 2 both respect the integrated socioeconomic area we call 3 the Mendenhall Valley. 4 Our school attendance respects this 5 community. Our borough-elected boundaries respect this 6 community. Our legislative districts have historically 7 always respected this community. Disrupting this 8 community makes no sense, since it can be preserved 9 under the principles articulated by the board and the 10 constitution. 11 While other plans can't claim consistency 12 with most of the goals, they choose to needlessly break 13 up our community. Their plans for the balance of 14 Southeast Alaska and the remainder of the state would 15 not be affected by maintaining the integrity of the 16 integrated socioeconomic area called the Mendenhall 17 Valley. They simply choose to violate our community. 18 After the -- the AFFER proposal for District 19 31 is contiguous and compact. It also recognizes 20 tourism ties between the portion of Juneau in District 21 32 and the remainder of the district that moves into the 22 northern part of Southeast Alaska. 23 Finally, the proposal by AFFER is the least 24 disruptive to the current district lines, while 25 achieving the nearest to ideal populations for the house</p>

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<p style="text-align: right;">Page 10</p> <p>1 district. Thank you for your time and consideration. 2 MR. TORGERSON: Thank you, Mr. DeWitt. Next 3 is Mr. Boyle, John Boyle, from North Slope Borough. 4 MR. BOYLE: Good afternoon, Mr. Chairman, 5 board members. I'm John Boyle, and that's B-o-y-l-e. 6 I'm here representing the mayor of the North 7 Slope Borough. I send the mayor's regrets. She is out 8 in the village, so she couldn't testify in person, but I 9 have her remarks to read to you today. 10 MR. TORGERSON: Thank you. 11 MR. BOYLE: Dear Chairman Torgerson, thank 12 you for this opportunity to provide comments to the 13 Alaska Redistricting Board. Your efforts to seek public 14 input as part of your process are appreciated. 15 As the mayor of the North Slope Borough, 16 these comments are intended to express the sentiments of 17 the people of the North Slope and the Arctic Coast 18 Region. My office has monitored the redistricting 19 process from the beginning, and we are well aware and 20 appreciative of the board's efforts to date to protect 21 the voting rights of Alaska Natives. 22 In particular, we would like to specifically 23 recognize the efforts of Board Member Marie Greene for 24 her advocacy and voice on these particular issues. A 25 recent decision by the Supreme Court of the United</p>	<p style="text-align: right;">Page 12</p> <p>1 The North Slope Borough would also be 2 supportive of plans that include other Arctic coastal 3 communities that share strong socioeconomic ties with 4 our region and face similar challenges, such as climate 5 change and coastal erosion. 6 As our communities face growing national and 7 international policy attention as the world looks toward 8 this region for future resource development, it is 9 essential that the people of this region remain united 10 at the state policy level in order to have a strong 11 voice in the events that will shape the future of the 12 Arctic. 13 Please keep House District 40 as it 14 currently exists in the board's amended proclamation 15 plan as adopted on April 5, 2012. Thank you. 16 Sincerely, Charlotte Brower, North Slope Borough mayor. 17 MR. TORGERSON: Very good. Thank you. 18 MR. BOYLE: I have a copy of the letter. 19 MR. TORGERSON: I was going to ask you for 20 that. Actually, anyone that has written testimony that 21 would like to -- let me have it. We'll put it in the 22 records when we get -- that will be included in the 23 record. 24 Now, teleconference land. We'll go to the 25 teleconference now, and we have three people on</p>
<p style="text-align: right;">Page 11</p> <p>1 States on the Voting Rights Act has generated a great 2 deal of public attention. 3 Although the Alaska Redistricting Board may 4 now avoid the process of preclearance from the U.S. 5 Department of Justice, we strongly urge the board to 6 continue its policy of drawing districts that do not 7 diminish the voting protections of Alaska Natives. 8 Article one, section six of the Alaska 9 Constitution states that districts shall contain, as 10 nearly as practicable, a relatively integrated 11 socioeconomic area. To this extent, the current House 12 District 40 in the board's amended proclamation plan, as 13 adopted on April 5, 2012, is the best approach towards 14 establishing an integrated socioeconomic district. 15 Essentially, the municipalities of the North 16 Slope Borough and the Northwest Arctic Borough comprised 17 a socioeconomically integrated region that includes the 18 people of the Arctic coastal communities along the 19 Chukchi and Beaufort Seas. 20 Maintaining Arctic coastal communities in 21 the same district also fulfills the constitutional 22 requirements of compactness. Both the North Slope 23 Borough and the Northwest Arctic Borough are connected 24 and comprise a land mass that runs continuously across 25 the entire northern portion of the state.</p>	<p style="text-align: right;">Page 13</p> <p>1 teleconference, and then we'll come back to the room 2 here and see if we have anybody else. 3 First is Kathy O'Rear. You want to go ahead 4 with your testimony? And please spell your last name 5 for the record and and for our transcriber. 6 MS. O'REAR: Okay. It's Kathy with a K. 7 Last name is O'Rear, O-R-e-a-r. I'm the borough clerk 8 for Petersburg Borough. 9 I understand the board does have our record 10 -- our letter of record on file, and we're still in 11 support -- the borough assembly is still in support of 12 board option A. They believe it is the most contiguous 13 and compact territory for Southeast, and it contains the 14 most integration social and economic throughout 15 Southeast. 16 We do want to make sure that the board 17 understands that we are completely against any of the 18 plans that would separate our borough in any sections, 19 which that would be the AFFER plan and the board plan F. 20 The other ones that keep our borough intact, we could 21 probably agree with, but we do like A the best. 22 MR. TORGERSON: Okay. Thank you for your 23 testimony. Just writing notes. David Theriault? 24 Mr. Theriault, are you on line? 25 MR. THERIAULT: I am. My name is Dave</p>

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<p style="text-align: right;">Page 14</p> <p>1 Theriault. Last name is spelled T-h-e-r-i-a-u-l-t. 2 Thank for taking my comment. 3 My name is Dave Theriault, and I'm the 4 legislative director for Alaska Conservation Voters. 5 Alaska Conservation Voters is an Alaska-based 6 organization with over 2,400 members across the state. 7 Our organization has a number of concerns 8 with the current redistricting process that we want to 9 include in the record. To begin, it's hard to provide 10 testimony without acknowledging the board's failure to 11 create a constitutional map for the last election cycle. 12 We now have lawmakers down in Juneau who 13 were elected on illegal lines, and these lines matter. 14 There were a number of close races in the last elections 15 and there were a lot of close votes this past session. 16 This is important as many of our 17 organizations issues are political, and, right now, our 18 supporters aren't getting a fair voice in Juneau. Our 19 primary concern now with the current process is that the 20 redistricting board moves forward with a transparent 21 public process that can be easily understood by 22 Alaskans. 23 That's what makes the board's actions over 24 the past handful of months troubling. The board's 25 decision earlier this year to argue in court against</p>	<p style="text-align: right;">Page 16</p> <p>1 one of the reasons the redistricting board has failed 2 Alaskans. 3 The best course of action now is for a 4 court-appointed special master to take over the process. 5 This is the best opportunity to restore public trust in 6 the process. Thanks for taking my comment. 7 MR. TORGERSON: Thank you. Cathleen Menke? 8 MS. MENKE: Hi. Can you hear me? 9 MR. TORGERSON: Yes. Go ahead. 10 MS. MENKE: This is Cathleen Menke, 11 M-e-n-k-e, in Haines. Thank you for the opportunity to 12 testify. 13 First, I would like to comment as to what I 14 like. I like that Southeast currently has four full 15 representatives and two full senators. I like that 16 there are plans on the table that keep Sitka whole and 17 pair the right part of Prince of Wales Island, the south 18 part with Ketchikan and Wrangell. 19 I like that there are plans on the table 20 that connect Haines and Klukwan with Skagway and put 21 Haines with Excursion Inlet, which is part of the Haines 22 Borough, and with Gustavus. I like that Haines and 23 Skagway are paired with Juneau, which is our hub 24 community, and not with Ketchikan, with which we have 25 little association.</p>
<p style="text-align: right;">Page 15</p> <p>1 holding public hearings raises a huge red flag. Holding 2 public hearings is the bare minimum for making sure 3 Alaskans know what's happening in the process. Without 4 them, there won't be an opportunity for public 5 presentation of the proposals or an opportunity for the 6 board to hear from experts and regular Alaskans alike. 7 How would the board have any idea what's 8 going on in redistricting -- excuse me. How would the 9 public have any idea what's going on in redistricting 10 without the hearings and the associated media coverage? 11 The answer is they wouldn't. 12 That seems to be something the board 13 overlooked, or perhaps didn't care about. Thankfully, 14 the courts decided it would require these hearings. 15 The public rollout of the board's proposals 16 also raises serious concerns. Scheduling only one week 17 between the release of the plans and the first public 18 hearing barely left any time for public review, 19 particularly when the plans weren't posted online until 20 three days before the first hearing. 21 Also, the poor quality of the online maps 22 makes it difficult to see what's happening with some of 23 these plans, particularly in Southeast. The 24 redistricting board's choices made it harder and not 25 easier for Alaskans to follow the process, and this is</p>	<p style="text-align: right;">Page 17</p> <p>1 Okay. Now, this is what I don't like: 2 There are too many maps. I think we're up to 17 now. 3 They are too hard to download and decipher in a timely 4 manner for these hearings. 5 I really don't think the board is doing its 6 job to present a fair and balanced and constitutional 7 plans to the public, nor is the board giving the public 8 adequate time to understand the plans and to testify. 9 Of all the plans though that I currently see 10 on the table, posted on your website, I see the Calista 11 three plan, the ARC plan, as the best overall for 12 Southeast. 13 However, it's still not the best plan. 14 There are better options not even yet on the table. And 15 here is what I think is needed for those of us who live 16 in Haines and Skagway: We need options on the table 17 that pair, Klukwan and Skagway with Douglas Island and 18 downtown Juneau, south Juneau. 19 Such an option is compact and contiguous, as 20 other options presented. And as far as we folks in 21 Haines and Skagway are concerned, pairing us with south 22 Juneau, Douglas Island puts us with folks more like us 23 with whom we have more common socioeconomic interests, 24 more so than pairing us with north Juneau and the 25 Mendenhall Valley.</p>



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<p style="text-align: right;">Page 18</p> <p>1 The preference for most folks in Haines and 2 Skagway is to be paired with only small rural 3 communities, but that being no longer possible, the next 4 best option for us is to be paired with Douglas Island 5 and downtown Juneau, south Juneau. 6 Failure to put such an option on the table 7 for consideration makes the board appear to be acting in 8 a partisan manner. Pairing Haines, Skagway with 9 Douglas, south Juneau is a good plan, constitutional, 10 compact, contiguous, doesn't break up the Haines Borough 11 and puts Haines, Klukwan, Skagway with folks in Juneau, 12 with which we have the most in common. 13 The board has so far failed to put sensible 14 and constitutional options on the table and time is 15 running out. Thank you. 16 MR. TORGERSON: All right. Thank you. 17 That's all we have on teleconference that I have in 18 front of me now, so we'll come back to our room here in 19 Juneau. Mr. Waring. I'm sorry, Margo. 20 MS. WARING: Thank you, Mr. Chairman and 21 board members. I don't have any prepared testimony to 22 submit. 23 MR. TORGERSON: Could you state your name 24 and spell the last name, please? 25 MS. WARING: I was just going to do that.</p>	<p style="text-align: right;">Page 20</p> <p>1 all of these maps and plans can't really be looked at in 2 any kind of detail in the three days that you have given 3 to the public. 4 The last point I wanted to make is about the 5 hearing process itself, and that is that while it's good 6 that the board listened to the court and is having 7 public hearings, having hearings in Anchorage, Fairbanks 8 and Juneau is really inadequate. 9 I believe that there should be hearings in 10 each of the senatorial districts and that a presentation 11 should be made in each of those districts. This would 12 give more of an opportunity for the public to 13 participate and to understand the meaning of the 14 choices, and it would assure that people in small towns, 15 rural areas and the vulnerable Native populations have 16 an opportunity to participate in the board's process. 17 Thank you for your time. 18 MR. TORGERSON: Thank you, Ms. Waring. 19 Anybody on -- anybody else signed up? Anybody that 20 didn't sign up that feels the urge to come and testify? 21 Anybody want to testify again? 22 Okay. I think we already did those. All 23 right. The time is 12:26. We will stand at ease until 24 we have somebody come on teleconference or somebody in 25 the room that wishes to testify, at which time we'll</p>
<p style="text-align: right;">Page 19</p> <p>1 May name is Margo Waring. I'm at 11380 North Douglas 2 Highway, Juneau. And the last name is spelled 3 W-a-r-i-n-g. 4 MR. TORGERSON: Thank you. Sorry to 5 interrupt. 6 MS. WARING: I'm representing myself, 7 although I have spent time as a member of League of 8 Women Voters looking at a number of these issues. 9 The first comment I wanted to make is that 10 these are all public process comments. The website is 11 really inadequate to help people understand the choices 12 that the board faces, and, therefore, to make informed 13 public comment. 14 Not only are there a huge number of maps to 15 try and understand, the data that's provided is about 16 population only and variation in population, but none of 17 the socioeconomic rationale behind each of the plans is 18 presented, so that people can better understand the 19 impacts that you are looking at in developing or 20 accepting the maps. 21 I won't go into my own personal computer 22 problems about the maps, but I imagine other people with 23 old computers may have had them. The next point is that 24 clearly people need much longer review time than has 25 been provided. The numbers and choices and impacts of</p>	<p style="text-align: right;">Page 21</p> <p>1 come back to order and take their testimony. We are in 2 recess. 3 (There was a break.) 4 MR. TORGERSON: Back on record. The time is 5 12:55. We have one person on teleconference that would 6 like to share their views with us. Lynda Adams. 7 Lynda, if you will go ahead and introduce 8 yourself and spell your last name for our transcriber, 9 please. 10 MS. ADAMS: My name is Linda, L-y-n-d-a, 11 Adams, A-d-a-m-s, and I am speaking on behalf of 12 District 33. I live in Ketchikan. I have lived in 13 Ketchikan since 1954, and I acquired an understanding in 14 that amount of time to know the various communities and 15 their dynamics to the region. 16 I would like to thank the redistricting 17 board for waiting for the U.S. Supreme Court decision 18 prior to revisiting the Alaska map for the 2014 19 election. 20 I'm going to make only three points in my 21 presentation in favor of AFFER proposed map for District 22 33. The first one is I understand that Petersburg does 23 not feel they have the same socioeconomic issues as 24 Juneau and have desired to create a new district for a 25 more cohesive district with other close areas in</p>

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<p style="text-align: right;">Page 22</p> <p>1 Southeast Alaska.</p> <p>2 The second one is I have been a resident of</p> <p>3 Ketchikan for nearly 59 years and know economics of the</p> <p>4 Southeast region. It is apparent that Petersburg has</p> <p>5 more commonality with Sitka, Hoonah, Kake, and the rest</p> <p>6 of Prince of Wales communities. My father logged on</p> <p>7 Prince of Wales for 22 years for Ketchikan Pulp Company,</p> <p>8 as these areas have an affinity to southern Alaska</p> <p>9 communities.</p> <p>10 Number three, I feel that Ketchikan in the</p> <p>11 new configuration would make a cohesive District 33 and</p> <p>12 continue to be aligned with Wrangell, which is already</p> <p>13 part of District 3, and could work well with Metlakatla,</p> <p>14 as we have close proximity in distance and the inclusion</p> <p>15 of Coffman Cove on Prince of Wales, have the same issues</p> <p>16 as the present District 33.</p> <p>17 These changes will not be that disruptive to</p> <p>18 our present District 33. I'm advocating for the current</p> <p>19 proposal for District 33 of the AFFER proposal.</p> <p>20 Thank you for allowing me to give testimony</p> <p>21 on this issue.</p> <p>22 MR. TORGERSON: Thank you, Ms. Adams. I</p> <p>23 appreciate it.</p> <p>24 MS. ADAMS: Thank you.</p> <p>25 MR. TORGERSON: Anybody signed up? I will</p>	<p style="text-align: right;">Page 24</p> <p>1 sense. And certainly the blue collar workers, the</p> <p>2 mines, the year-round high wage jobs that the Valley has</p> <p>3 is different than any other part of Southeast.</p> <p>4 You know, since we don't have the pulp mills</p> <p>5 or anything anymore, the Mendenhall Valley has those</p> <p>6 high-wage blue-collar jobs and the mining interests that</p> <p>7 none of Southeast, we hope the rest of Southeast has</p> <p>8 mines pretty soon, but right now it just happens that</p> <p>9 Juneau has them.</p> <p>10 And so anyway, that's the only reason I came</p> <p>11 down was to just thank you and urge you to keep the</p> <p>12 Mendenhall Valley contiguous and compact in a district.</p> <p>13 Thank you.</p> <p>14 MR. TORGERSON: Thank you, Mr. Boutin. Next</p> <p>15 is Cathy Boutin. Welcome, Cathy.</p> <p>16 MS. BOUTIN: Thank you. The fellow before</p> <p>17 me is obviously my husband, so just to to thank you for</p> <p>18 your time and efforts on behalf of the state.</p> <p>19 Similar to my husband, I think that we</p> <p>20 should keep the Mendenhall Valley in its own separate</p> <p>21 area. It's the bedroom community for Juneau. The last</p> <p>22 two schools that were built, were built right there in</p> <p>23 the Valley. We have a brand-new aquatic center. There</p> <p>24 is going to be a new library. Basically, it's going to</p> <p>25 be it's own little community, and we already have two</p>
<p style="text-align: right;">Page 23</p> <p>1 let you be my aid here. So the time is now 12:59, and</p> <p>2 we will stand in recess until the next testifier.</p> <p>3 (There was a break.)</p> <p>4 MR. TORGERSON: We'll call the meeting back</p> <p>5 to order. The time is 1:36. We have two people here in</p> <p>6 the Juneau Beltz Room to testify, and, hopefully, some</p> <p>7 people will join us on teleconference.</p> <p>8 First up is Tom Boutin. Tom, we're asking</p> <p>9 everyone to spell their names, because we're</p> <p>10 transcribing and recording.</p> <p>11 MR. BOUTIN: You bet. T-o-m-a-s and</p> <p>12 B-o-u-t-i-n, Tom Boutin. Thanks for having this</p> <p>13 hearing.</p> <p>14 I live here in Juneau, moved to Alaska</p> <p>15 40 years ago this summer, and my wife and I moved down</p> <p>16 from Haines almost 30 years ago to Juneau and lived in</p> <p>17 Juneau all that time.</p> <p>18 I want to just thank you for all your hard</p> <p>19 work, your perseverance, and it sure has, not because of</p> <p>20 anything you have done, it's dragged on and on. By</p> <p>21 golly, I hope the attorneys and everything let you hold</p> <p>22 up before the 2020 census.</p> <p>23 So anyway, and then just want to urge you to</p> <p>24 continue to keep the Mendenhall Valley contiguous and</p> <p>25 compact. Socioeconomically and every other way it makes</p>	<p style="text-align: right;">Page 25</p> <p>1 big shopping centers out there, big for Juneau, if you</p> <p>2 will.</p> <p>3 So I'm hoping you keep the Valley compact</p> <p>4 and together as it is now. Thanks very much for your</p> <p>5 time.</p> <p>6 MR. TORGERSON: Thank you, Ms. Boutin.</p> <p>7 Anyone else here in Juneau wish to testify? And on</p> <p>8 teleconference land? Okay. Thank you.</p> <p>9 So it's now 1:39, and we will stand in</p> <p>10 recess until the next testifiers.</p> <p>11 (There was a break.)</p> <p>12 MR. TORGERSON: We'll call the meeting back</p> <p>13 to order. The time is 1:47. We are here in the Beltz</p> <p>14 Room in Juneau. We have one person on teleconference</p> <p>15 that wishes to testify.</p> <p>16 Robert Venables, and, Robert, would like you</p> <p>17 to spell your first and last name for the record and</p> <p>18 then go ahead with your testimony.</p> <p>19 MR. VENABLES: Thank you, Mr. Chairman. My</p> <p>20 name is Robert Venables, R-o-b-e-r-t, V-e-n-a-b-l-e-s,</p> <p>21 and I'm here just here testifying on behalf of myself,</p> <p>22 and I'm located here in Haines, Alaska.</p> <p>23 And Mr. Chairman and board, I want to thank</p> <p>24 you for the hard and exhaustive work you have all done</p> <p>25 throughout this whole process, and I know we wish for a</p>

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<p style="text-align: right;">Page 26</p> <p>1 lot of things and one of the things I wish for was a lot 2 more population in Southeast so we didn't have to make 3 some of these hard choices, but I think that as the 4 process winds down and we have the choices of really how 5 to keep Haines in a compact district with its neighbors, 6 I think it was -- it's given us some assurance to see 7 how well Skagway had worked with the downtown delegation 8 this past year. 9 And I think one of the most important things 10 for our community here in Haines is that we be in the 11 same district as our neighbors, Skagway and even 12 Gustavus. I noticed the AFFER map seems to include 13 these qualities, as it seeks to rejoin Haines with 14 Skagway, and I think Douglas. Kind of helps identify 15 folks with Haines and that small-town feeling. 16 There is a lot of synergies between us 17 tourism and fisheries-wise. A lot of these qualities 18 extend throughout the region, so it's difficult to 19 really say these distinct qualities are so unique, but I 20 think there is some synergies there that I think we can 21 make it work. 22 And I think that the plan you have been 23 offered there on the table there will work well for us 24 here in the community. And I think that's really all I 25 had to say for today. And, again, thank you all for</p>	<p style="text-align: right;">Page 28</p> <p>1 Development Corporation, which talks about Fairbanks and 2 the surrounding villages being highly integrated in the 3 economic sense. 4 I won't read the whole article, by any 5 means. I will make a -- quote one piece, and you can 6 look at it, because I sent it in to your information 7 file. 8 "Fairbanks has long been the regional hub 9 for the Interior and northern Alaska communities. Each 10 of us directly supports our regional communities through 11 trade, transportation and natural resource development. 12 The Fairbanks economy benefits immensely from the trade 13 linkages to the northern communities and villages. 14 "Trade with the northern regions and 15 villages contributes more than a quarter billion dollars 16 and hundreds of jobs to the Fairbanks economy." 17 I think that clearly points to the fact that 18 what we're trying to do is build a map that relates 19 Fairbanks and its villages. We had met with Calista and 20 designed a map that we have filed today that links 34 21 districts virtually identical between the two of us. 22 We have built two southwest Alaska twins, 23 one around Bethel and one around Dillingham. We have 24 traditional western districts and northern districts. 25 In this case, both have Athabascan population to get the</p>
<p style="text-align: right;">Page 27</p> <p>1 your hard work. 2 MR. TORGERSON: Thank you, Venables. 3 Anybody else on teleconference? No one has joined us 4 here in the room, so the time is now 11:49 (sic). I'm 5 back to 11 again -- 1:49, so we will stand in recess. 6 (There was a break.) 7 MR. TORGERSON: We will call the meeting 8 back to order. The time is 3:33. We have one person on 9 the teleconference, Mr. Randy Ruedrich. 10 Mr. Ruedrich, if you would spell your name 11 for us and go ahead with your testimony. 12 MR. RUEDRICH: Thank you, sir. Randy 13 Ruedrich, R-a-n-d-y, R-u-e-d-r-i-c-h, from Anchorage, 14 Alaska. 15 I want to first of all express my thanks to 16 the board for enduring three days of hearings. I know 17 you have been extremely busy today, so I waited until 18 now to comment. I want to thank you for delaying this 19 process until we knew what the Supreme Court situation 20 was, which reduced the amount of work that we all had to 21 do and the amount of confusion that we put everybody 22 through, so I think your decision was very wise. 23 I also want to alert you to the fact that in 24 the Sunday Fairbanks newspaper, there was an opinion 25 piece written by an employee of the Fairbanks Economic</p>	<p style="text-align: right;">Page 29</p> <p>1 full population. We have, with the assistance of some 2 ideas from Calista, reduced the population in Kenai by 3 putting all the Native villages in the western 4 districts, rather than keeping them in the Kenai, and 5 that allows us to bring Yakutat back in and shortens 6 District 38 to a much more compact district around 7 Fairbanks. 8 We have no changes of any significance, 9 other than just distributing population in Kenai. No 10 changes in Anchorage or Mat-Su. And then the Fairbanks 11 area, our map and the Calista map now are virtually 12 identical. We have not met and talked about them again, 13 but I would encourage you to look at our map, which 14 simply takes the Fairbanks area, designs two districts 15 within the city, one District 4, which is very similar 16 to what it's been, a robust District 3, which takes the 17 east side and adds a little population to it to get to a 18 full house seat and gives Fairbanks the opportunity for 19 a senate seat, a southwest seat in the borough, a 20 northern seat in the borough, a North Pole to the 21 northern reaches of the borough to the east, and then 22 District 38 picks up population on the east and links it 23 to the villages surrounding the area for the 40th 24 district. 25 I believe this map will do a very good job</p>

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<p style="text-align: right;">Page 30</p> <p>1 of representing all Alaska interests in a fair and 2 equitable sense, and I look forward to working with the 3 board in the future, if there is any questions, but at 4 this time, we have a map that has an overall deviation 5 of approximately 1.2 percent. 6 Are there any questions? 7 MR. TORGERSON: I would have to look at the 8 map, but I'm sure afterwards we'll have some questions. 9 Are you going to be available on the 5th? 10 MR. RUEDRICH: I will be in town the next 11 several days and all of next week if you have any 12 questions, so feel free to send me an e-mail and I will 13 respond accordingly. 14 MR. TORGERSON: Thank you, Mr. Ruedrich, for 15 your testimony today and for your work with Calista 16 Corp. 17 MR. RUEDRICH: Yes. Thank you very much for 18 the opportunity to do this, and enjoy the 4th. 19 MR. TORGERSON: We also have Kathy Hosford 20 on the teleconference. You want to spell your name for 21 us and then proceed with your testimony? 22 MS. HOSFORD: Certainly. Thank you for 23 taking testimony on these important changes with our 24 redistricting. My name is Kathy Hosford, K-a-t-h-y, 25 H-o-s-f-o-r-d. I live in Dyea, which is outside of</p>	<p style="text-align: right;">Page 32</p> <p>1 we're at right now, put us back with Haines and, again, 2 feel pretty confident with all of us being within the 3 Lynn Canal with a lot of the same issues. 4 MR. TORGERSON: Thank you very much for your 5 testimony and for coming out today. 6 MS. HOSFORD: Thank you very much. Have a 7 good day and a happy 4th of July. 8 MR. TORGERSON: Thanks. Okay. That's all 9 we have on teleconference and no one is here in the 10 room. So it's 3:40, so we will stand in recess until 11 somebody comes on or until 4:00, whichever comes first. 12 We are in recess. 13 (There was a break.) 14 MR. TORGERSON: The time is 3:48. We have 15 one person on teleconference, Marcia Davis. Good 16 afternoon, Marcia. 17 MS. DAVIS: Good afternoon, Chairman 18 Torgerson. 19 MR. TORGERSON: For our transcriber, if you 20 would just spell your name and then go ahead with your 21 testimony, please. 22 MS. DAVIS: My name is Marcia Davis, 23 M-a-r-c-i-a, D-a-v-i-s, and I'm speaking on behalf of 24 Calista Corporation, which is Calista, C-a-l-i-s-t-a, 25 Corporation. Thank you.</p>
<p style="text-align: right;">Page 31</p> <p>1 Skagway, District 32. 2 MR. TORGERSON: Go ahead, please. 3 MS. HOSFORD: I just want to say that I also 4 agree 100 percent with the AFFER redistricting. 32 has 5 bode pretty well with the changes that have already been 6 made and we fit really right in with the downtown Juneau 7 tourism. 8 And I want to hopefully hope that we 9 maintain those tourism connections with 32 the way that 10 it's drawn out in the AFFER plan. And pretty much I 11 just want to let you know that I have a lot of people 12 who confer with me as well. They are not giving 13 testimony today, but right now, I think that we've kind 14 of locked in on being comfortable with being with the 15 downtown Juneau. 16 And that leaves the Mendenhall Valley on its 17 own, because it does have a few things that they need to 18 keep kind of in their own area there. 19 MR. TORGERSON: All right. Thank you, 20 Kathy. Do you have anything else? 21 MS. HOSFORD: I really don't have anything 22 else to have input. I just don't want to do any more 23 disrupting than we already have to do in this area. 24 MR. TORGERSON: Okay. 25 MS. HOSFORD: And that would maintain where</p>	<p style="text-align: right;">Page 33</p> <p>1 I want to add testimony to what we had 2 presented on Friday. First, I very much appreciate the 3 meetings that we have recently had with Mr. Ruedrich 4 working on the AFFER maps and in his willingness to find 5 points of commonality. 6 We have been working hard to try to reduce 7 our areas of disagreement to just a few areas, and both 8 sides' willingness to compromise has shown in the most 9 recent maps, I think, that the board has received from 10 both sides. 11 I don't have his, Mr. Ruedrich's final map 12 in front of me, so I'm a bit shooting blind, but I did 13 listen to some of his comments and very much appreciated 14 those, particularly the letter he cited noting the 15 strong connection, socioeconomic connection of the 16 Interior villages with Fairbanks. 17 And from our perspective, that is a very 18 important point when it comes to making the senate 19 pairings as well, which is why we strongly encourage the 20 pairing of that Interior Doyon, Tanana Chiefs district 21 with a Fairbanks seat. 22 With that said, I do want to mention that in 23 terms of our point of compromise, this is a compromise 24 on a plan that we would call our plan B plan, because we 25 still firmly believe that our Calista option plan, which</p>



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<p style="text-align: right;">Page 34</p> <p>1 has been first called option two, we put in a revision 2 of option three when we made the modification for 3 Shishmaref, and we testified on June 28th. 4 And then we have recently been listening to 5 more testimony and heard very strong testimony regarding 6 the Gwich'in village of Arctic Village, and so we made 7 an effort to move Arctic Village back into the rural 8 Doyon district, and to do so, we had to complete sort of 9 shifting the Athabascan villages along the Koyokuk 10 River, so that they are all together jointly in District 11 40, but we were able to achieve that and keep our 12 deviations still low. 13 We also had heard and seen written testimony 14 regarding the Southeast and the concerns about folks 15 there. So we today submitted to the board the Calista 16 option four plan, which has, again, the merits of being 17 most constitutional because it doesn't have but a single 18 break in Mat-Su, and it's a shared break with Anchorage. 19 It preserves the Petersburg Borough. It essentially 20 takes the Interior and keeps the Interior map together, 21 the senate pairings for our Interior Native villages 22 stay Interior, our coastal Alaska Native villages stay 23 paired along the coastline, so their interests focused 24 on coastline issues are common and strengthened. 25 So I don't want to diminish our strong and</p>	<p style="text-align: right;">Page 36</p> <p>1 adopted Eielson population into the rural district, and 2 if that's the case, that's an excellent move as well. 3 So with that, I just wanted to introduce why 4 you have two revised maps from us. And they are 5 essentially revisions that take into account the Arctic 6 Village shift and some slight changes in the Southeast, 7 again, as variants that move along consistent with the 8 testimony that you have been receiving over the last few 9 days. 10 I'll leave it at that. We had seen a map 11 earlier. We have made comments on it in our written 12 testimony. If these maps have evolved onto other bigger 13 and better things, then, obviously, the board can factor 14 that in to how they consider our written testimony. So 15 with that, that's it. 16 MR. TORGERSON: Thank you, Marcia, and 17 thanks for the work that you have done and working with 18 Randy to find a compromise on the AFFER plan. 19 I hope -- I know we'll have maybe a good 20 starting point for our deliberations. Are you going to 21 be around on Friday, the 5th? 22 MS. DAVIS: I will, and I will have my cell 23 phone on and ready to respond to questions. And if 24 folks think it -- if folks know when the kind of 25 fruitful time of real kind of pounding is going to be,</p>
<p style="text-align: right;">Page 35</p> <p>1 fervent preference and support for the Calista option 2 what is now four plan. And I would beg permission of 3 the board, we know that the board has been a bit 4 hamstrung without an executive director and you have 5 been challenged in terms of just the resourcing for the 6 mapping and the personnel. 7 So one of the reasons we have been 8 submitting these revised or variants on the plan is to 9 assist the board, because we know you're going to be 10 jumping into pretty quick action here Friday, Saturday, 11 Sunday, as well as Wednesday, to try to get a plan out 12 on Monday, so our efforts at providing variants on these 13 plans that reflect these obvious corrections that are 14 coming out of the public testimony are not being done to 15 coerce the board, but to facilitate your consideration 16 of these options as you move ahead. 17 With that said, when I look at the other 18 options, again, I don't have Mr. Ruedrich's exact plan 19 in front of me, but it's my understanding, based on our 20 last conversation, that our key differences now center 21 around the Fairbanks area, and they center around which 22 part of pairings, which senate pairings happen and who 23 gets paired with who. 24 And if I'm not mistaken, used to be, I 25 believe, he didn't have Eielson, but I think he may have</p>	<p style="text-align: right;">Page 37</p> <p>1 if it's going to be Friday morning or whatever it might 2 be, I will be more than happy to be available and be 3 there. 4 MR. TORGERSON: Thanks. We haven't decided 5 yet. I just put an agenda out, which didn't have any 6 time slots in it for plan presentations again, but I'm 7 just guessing the board would like to have both you and 8 Randy there and go through that. 9 We don't start until 11:00, so I wouldn't 10 think there would be much of anything until the early 11 afternoon probably. 12 MS. DAVIS: On Friday? 13 MR. TORGERSON: On Friday, yes. I will talk 14 with the members present here and we'll see if we can 15 get a time, and then we'll give you a call Friday 16 morning. 17 MS. DAVIS: That sounds excellent. Thank 18 you, sir. 19 MR. TORGERSON: Thank you, Marcia, for your 20 work. 21 MR. WHITE: Mr. Chairman, just for 22 clarification, Marcia, are you still there? 23 MS. DAVIS: Yes, I am. 24 MR. WHITE: You sent in two plans. The 25 first plan would be what you called option four today?</p>

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<p>Page 38</p> <p>1 MS. DAVIS: That's correct.</p> <p>2 MR. WHITE: The second one, what is that,</p> <p>3 the second e-mail that you sent with a plan?</p> <p>4 MS. DAVIS: The second one is what I would</p> <p>5 call the revised plan two, and that's the one that</p> <p>6 coincides with the -- that's very similar to the AFFER</p> <p>7 plan.</p> <p>8 It has the two-break Mat-Su configuration,</p> <p>9 and so that Calista revised plan two is the one that</p> <p>10 coincides with the AFFER plan, and that's the one that's</p> <p>11 very, very substantially similar in 36 of the 40</p> <p>12 districts, and only has the differences that center</p> <p>13 around the Fairbanks area, the Interior.</p> <p>14 MR. WHITE: Great. Thank you.</p> <p>15 MS. DAVIS: There may be differences related</p> <p>16 to senate pairings.</p> <p>17 MR. TORGERSO: Thank you very much, Marcia,</p> <p>18 again, on behalf of the board. I'm glad you guys took</p> <p>19 the opportunity to meet while we were having our public</p> <p>20 hearings.</p> <p>21 Okay. With that, we have four minutes until</p> <p>22 we close down, but we will wait until 4:00, so we are in</p> <p>23 recess. The time is 3:56.</p> <p>24 (There was a break.)</p> <p>25 MR. TORGERSO: We'll call the meeting back</p>	<p>Page 40</p> <p>1 CERTIFICATE</p> <p>2</p> <p>3 I, SONJA L. REEVES, Registered Professional Reporter</p> <p>4 and Notary Public in and for the State of Alaska, do</p> <p>5 hereby certify that the foregoing proceedings were taken</p> <p>6 before me at the time and place herein set forth; that</p> <p>7 the testimony and proceedings were reported</p> <p>8 stenographically by me and later transcribed by computer</p> <p>9 transcription; that the foregoing is a true record of</p> <p>10 the testimony and proceedings taken at that time; and</p> <p>11 that I am not a party to nor have I any interest in the</p> <p>12 outcome of the action herein contained.</p> <p>13 IN WITNESS WHEREOF, I have hereunto set my hand and</p> <p>14 affixed my seal this 8th day of July 2013.</p> <p>15</p> <p>16</p> <p>17</p> <p>18 SONJA L. REEVES, RPR</p> <p>19 My Commission Expires 8/7/15</p> <p>20</p> <p>21</p> <p>22</p> <p>23</p> <p>24</p> <p>25</p>
<p>Page 39</p> <p>1 to order. The time is now 4:00. Our teleconference was</p> <p>2 scheduled between 12:00 and 4:00, so with no more people</p> <p>3 here to testify and nobody else on line, we will stand</p> <p>4 adjourned.</p> <p>5 The next board meeting will be July 5th at</p> <p>6 11:00 in our Anchorage offices. So with that, we are</p> <p>7 adjourned.</p> <p>8 (Proceedings concluded at 4:00 p.m.)</p> <p>9 -o0o-</p> <p>10</p> <p>11</p> <p>12</p> <p>13</p> <p>14</p> <p>15</p> <p>16</p> <p>17</p> <p>18</p> <p>19</p> <p>20</p> <p>21</p> <p>22</p> <p>23</p> <p>24</p> <p>25</p>	

	<b>33</b> 21:12,22 22:11,16,18,19	<b>Act</b> 11:1
-	<b>34</b> 28:20	<b>acting</b> 18:7
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## **Minutes for Alaska Redistricting Board meeting March 13, 2013**

Chairman John Torgerson called the meeting to order at 1:00PM.

Mary Core, Administrative Assistant, took attendance. All board members were present.

Bob Brodie

Marie Greene

Jim Holm

Peggy Ann McConnochie

John Torgerson, Chairman

There were problems with connection to the teleconferencing service of the LIO between the roll call and approval of agenda.

Peggy Ann McConnochie moved to accept the agenda. Marie Greene seconded. Hearing no objection Chairman Torgerson moved on to item 4, Chairman's report. The Chairman had nothing to bring before the board.

Item 5, legal review, has been transcribed from the teleconferencing record. See attached.

Item 6. Peggy Ann McConnochie moved for an Executive Session for purposes of reviewing applications for the position of Executive Director and discussion of litigation strategy. Marie Greene seconded.

The Board signed off the teleconferencing system and did not resume the teleconference on 3/13/2013.

The Board concluded Executive Session and resumed the public meeting.

Item 7. Chairman asked for Board comments. No one had any comments.

Item 8. The Chairman announced the next meeting for the following day, March 14, 2013, to begin at 9:00AM. The Chairman adjourned the meeting.

The Alaska Redistricting Board recording system did not work on 3/13/2013. This problem was fixed for the 3/14/2013 meeting

Minutes prepared by Mary Core, Administrative Assistant.

**From:** Alaska Redistricting Board <info@akredistricting.org>  
**Sent:** Friday, June 07, 2013 6:35 PM  
**To:** Clemens, Tara L.  
**Subject:** Alaska Redistricting Board Invites Public Input, Adopts Work Schedule



Alaska

## Redistricting Board

June 7, 2013

# Alaska Redistricting Board Invites Public Input, Adopts Work Schedule

The Alaska Redistricting Board today voted unanimously to solicit public input and approve a schedule to work toward the adoption of a new Hickel Plan.

### WORK SCHEDULE

During the time period of June 13 to June 20, Board members and staff will hold daily work sessions at the Alaska Redistricting Office (411 W. 4th Avenue, Suite 302, Anchorage, AK 99501). The purpose of the work sessions will be to create draft Hickel Plans for the Board to consider, in accordance with the recent Superior Court directive.

To assist the Board in its work, the public is invited to submit comments via:

- Email ([info@akredistricting.org](mailto:info@akredistricting.org))
- Mail (411 West Fourth Avenue, Suite 302, Anchorage, AK 99501)
- Fax (907-269-6691)

### SUBMISSION OF PLANS

Any individual, group, or organization wishing to submit a proposed Hickel Plan for the Board to consider must do so no later than 12:00 p.m. on Friday, June 21. Hickel Plans are to be drawn based solely on the requirements of the Alaska Constitution and without any consideration to Section 5 of the Voting Rights Act (VRA).

Submissions can be dropped off in person to the Alaska Redistricting Office or emailed to [info@akredistricting.org](mailto:info@akredistricting.org).

### PUBLIC HEARINGS AND PLAN PRESENTATIONS

The Board intends to hold public hearings in the following locations to solicit general comments and receive presentations on any third-party plans submitted prior to the Friday, June 21 deadline:

- Anchorage (June 28, 2013)
- Fairbanks (July 1, 2013)

- Juneau (July 2, 2013)

Any individual, group or organization wishing to present their submitted Hickel Plans at these hearings is required to provide reasonable advance notice to Board staff by:

- Telephone (907-269-7402)
- Fax (907-269-6691)
- Email ([info@akredistricting.org](mailto:info@akredistricting.org))

#### BOARD MEETINGS

The Board intends to hold a meeting at its Anchorage office on June 21, 2013 in order to review the draft Hickel Plans created during the work sessions and also finalize the list of submitted third-party plans it will be considering.

Additionally, the Board intends to hold a meeting at its Anchorage office on July 8, 2013 to adopt a final Hickel Plan.

The Board's schedule thereafter is dependent upon the status of Section 5 of the VRA, which will determine if the Board's adopted Hickel Plan becomes the new final plan or whether further changes must be made to balance Alaska constitutional requirements with the requirements of the VRA, in accordance with the Hickel Process.

#### OTHER CONSIDERATIONS

The Board's adopted timeline shall remain flexible to account for unforeseen conflicts including, but not limited to, the travel schedule of Board members and availability of public hearing locations. The Board will provide timely updates of any scheduling changes.

The Board's web calendar (available at [www.akredistricting.org](http://www.akredistricting.org)) will be updated no later than June 13 to reflect the schedule of work sessions, Board meetings, public hearings, and submission deadlines outlined above.

The full public hearing and Board meeting schedule including start times, end times, and venues will be properly noticed as soon as those details have been determined.

###

#### **CONTACT:**

Alaska Redistricting Board

Phone: (907) 269-7402

Email: [info@akredistricting.org](mailto:info@akredistricting.org)

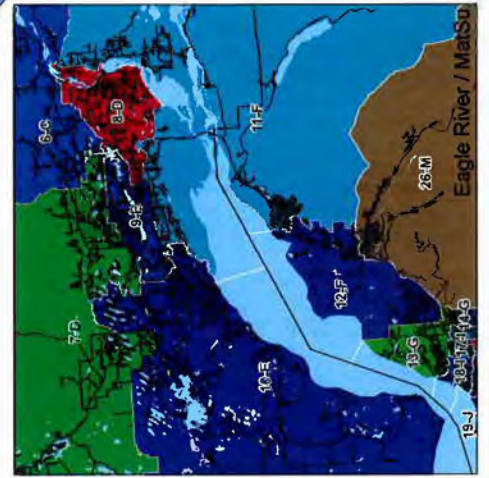
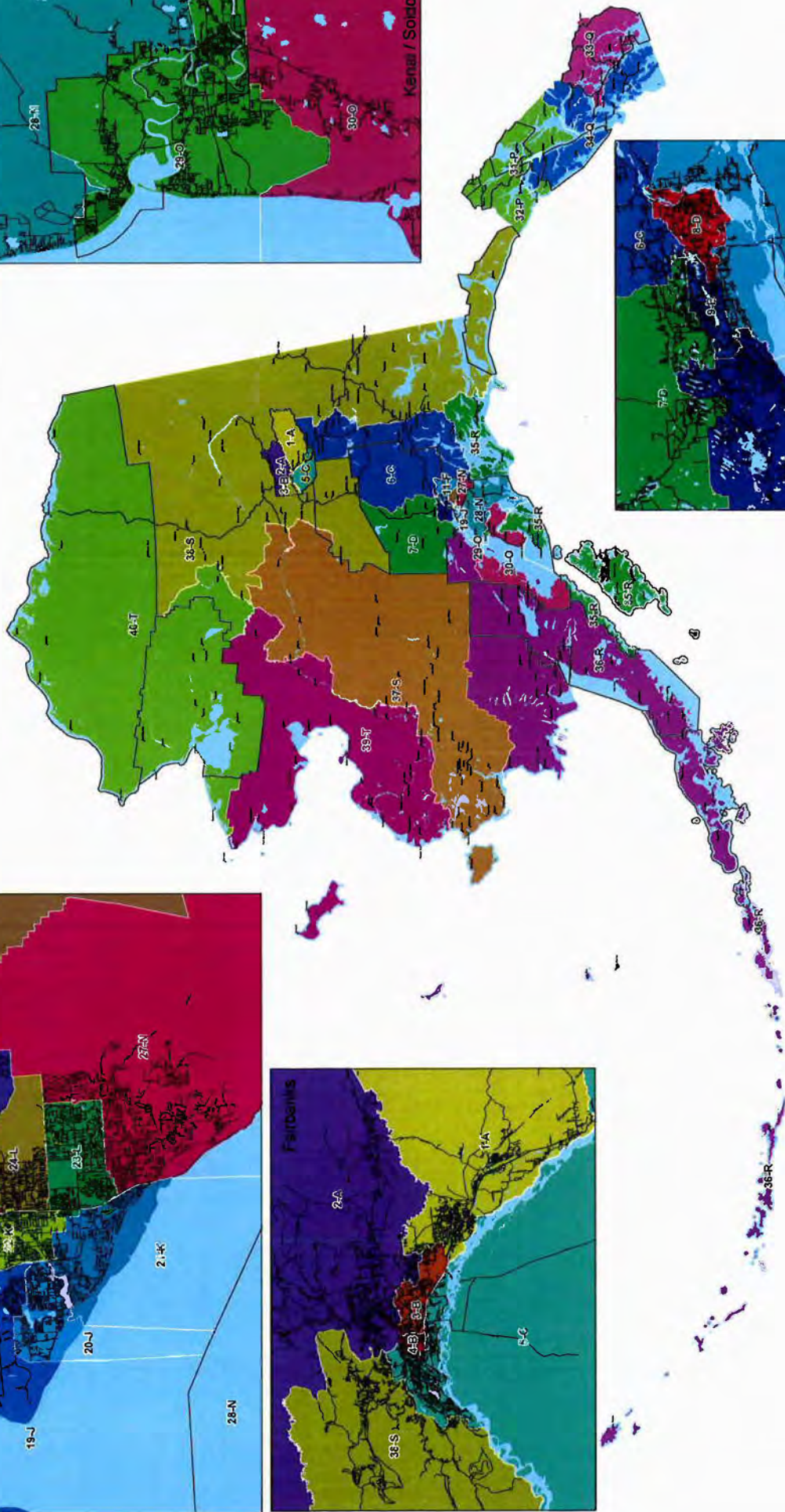
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Alaska Redistricting Board | 411 W. 4th Avenue | Suite 302 | Anchorage | AK | 99501





AFFER

District	Total Population	Ideal	Deviation	Difference
1	17798	17,755	0.24%	43
2	17691	17,755	-0.36%	-64
A	35489	35510	-0.06%	-21
3	17782	17,755	0.15%	27
4	17790	17,755	0.20%	35
B	35572	35510	0.17%	62
5	17839	17,755	0.47%	84
6	17766	17,755	0.06%	11
C	35605	35510	0.27%	95
7	17676	17,755	-0.44%	-79
8	17687	17,755	-0.38%	-68
D	35363	35510	-0.41%	-147
9	17734	17,755	-0.12%	-21
10	17676	17,755	-0.44%	-79
E	35410	35510	-0.28%	-100
11	17668	17,755	-0.49%	-87
12	17777	17,755	0.12%	22
F	35445	35510	-0.18%	-65
13	17794	17,755	0.22%	39
14	17806	17,755	0.29%	51
G	35600	35510	0.25%	90
15	17832	17,755	0.43%	77
16	17845	17,755	0.51%	90
H	35677	35510	0.47%	167
17	17667	17,755	-0.50%	-88
18	17830	17,755	0.42%	75
I	35497	35510	-0.04%	-13
19	17728	17,755	-0.15%	-27
20	17755	17,755	0.00%	0
J	35483	35510	-0.08%	-27
21	17702	17,755	-0.30%	-53
22	17788	17,755	0.19%	33
K	35490	35510	-0.06%	-20
23	17693	17,755	-0.35%	-62
24	17817	17,755	0.35%	62
L	35510	35510	0.00%	0
25	17815	17,755	0.34%	60
26	17741	17,755	-0.08%	-14
M	35556	35510	0.13%	46
27	17778	17,755	0.13%	23
28	17813	17,755	0.33%	58
N	35591	35510	0.23%	81
29	17899	17,755	0.81%	144
30	17797	17,755	0.24%	42
O	35696	35510	0.52%	186
31	17767	17,755	0.07%	12
32	17758	17,755	0.02%	3
P	35525	35510	0.04%	15
33	17749	17,755	-0.03%	-6
34	17728	17,755	-0.15%	-27
Q	35477	35510	-0.09%	-33
35	17565	17,755	-1.07%	-190
36	17526	17,755	-1.29%	-229
R	35091	35510	-1.18%	-419
37	17558	17,755	-1.11%	-197
38	18039	17,755	1.60%	284
S	35597	35510	0.25%	87
39	17755	17,755	0.00%	0
40	17802	17,755	0.26%	47
T	35557	35510	0.13%	47

Overall Deviation2.9%

This plan was submitted to the Alaska Redistricting Board by a unaffiliated third party and has NOT been adopted by the board. Comments about this and other plans can be made at one of the public comment sessions. These will be held in Anchorage on June 28, Fairbanks on July 1, and Juneau on July 2.

Filename: AFFER.dbf

Comments: UNSUPPORTED FILE TYPE



Filename: AFFER.prj

Comments: UNSUPPORTED FILE TYPE

Filename: AFFER.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: AFFER.sbx

Comments: UNSUPPORTED FILE TYPE

Filename: AFFER.shp

Comments: UNSUPPORTED FILE TYPE



Filename: AFFER.shp.xml

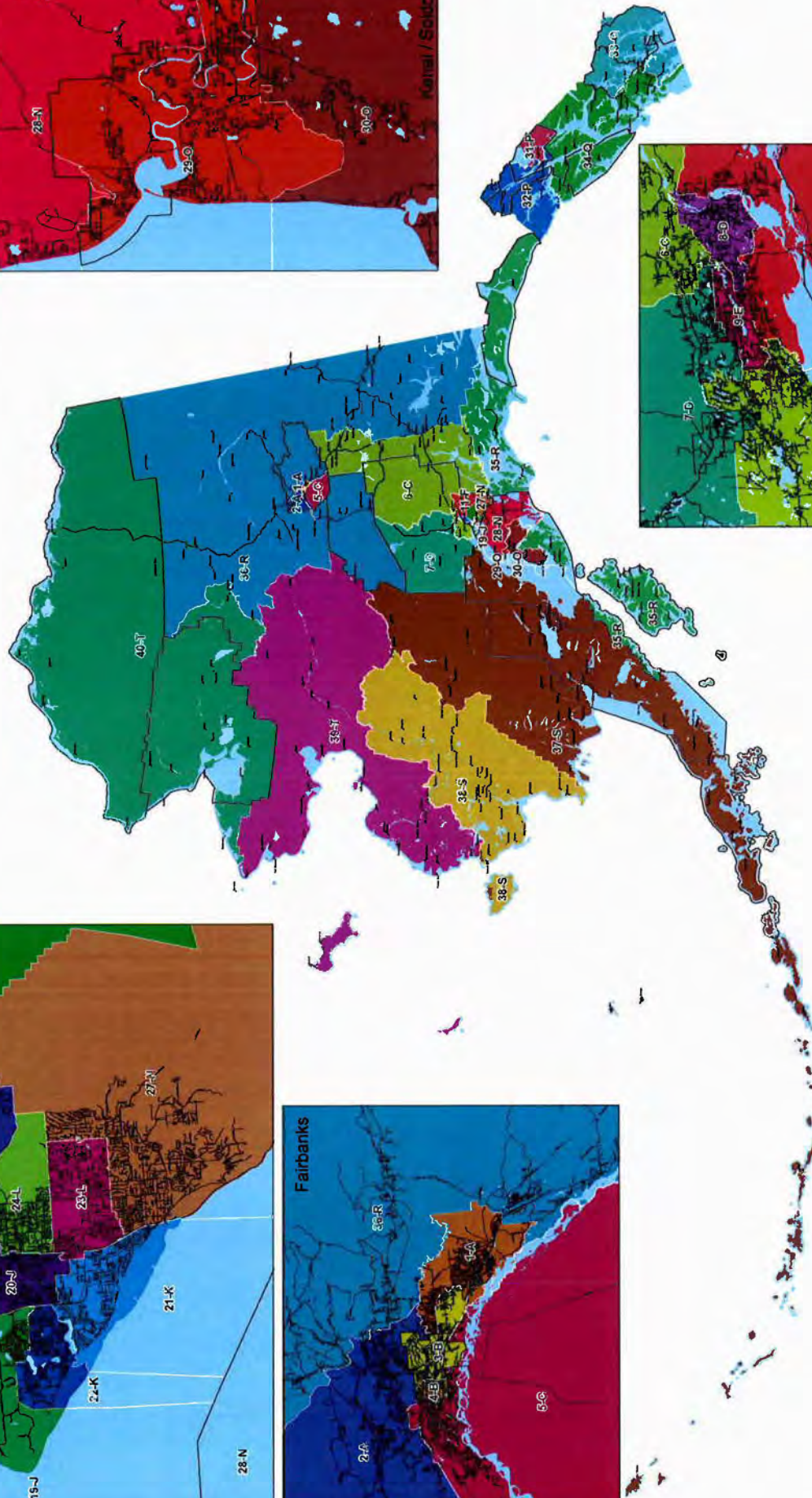
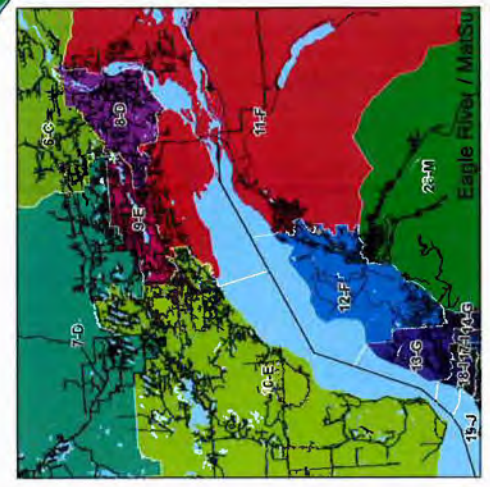
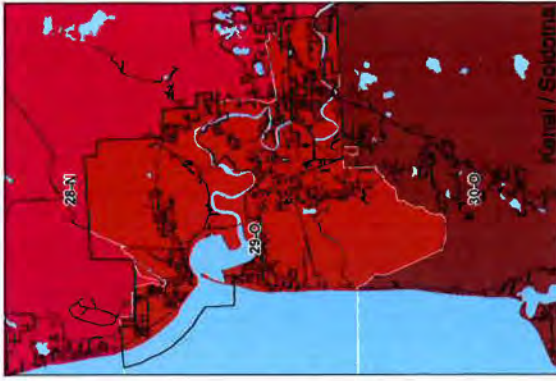
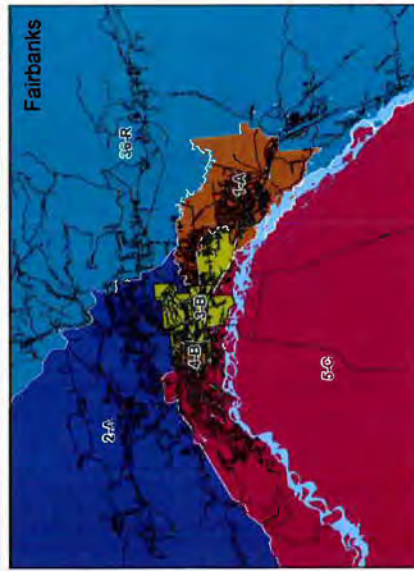
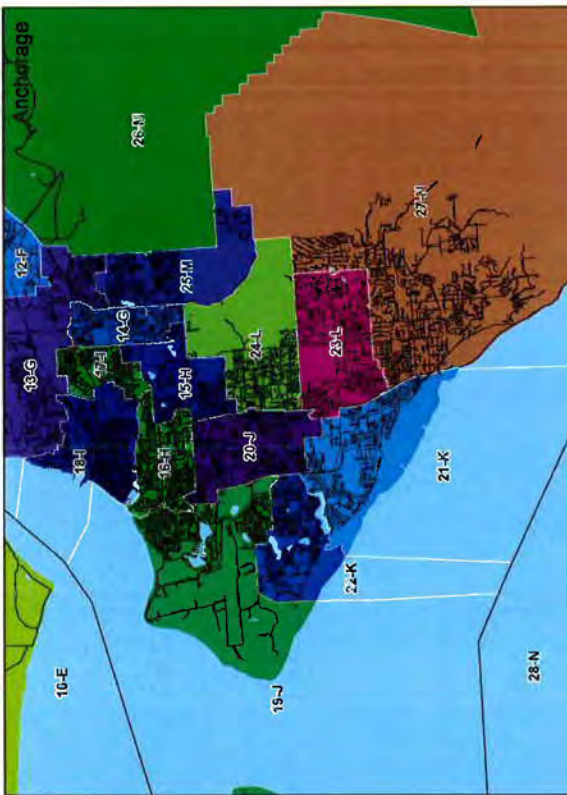
Comments: UNSUPPORTED FILE TYPE

Filename: AFFER.shx

Comments: UNSUPPORTED FILE TYPE

# Calista

## June 21, 2013



Calista

District	Total Population	Ideal	Deviation	Difference
1	17843	17,755	0.50%	88
2	17719	17,755	-0.20%	-36
A	35562	35510	0.15%	52
3	17827	17,755	0.41%	72
4	17687	17,755	-0.38%	-68
B	35514	35510	0.01%	4
5	17720	17,755	-0.20%	-35
6	17677	17,755	-0.44%	-78
C	35397	35510	-0.32%	-113
7	17676	17,755	-0.44%	-79
8	17687	17,755	-0.38%	-68
D	35363	35510	-0.41%	-147
9	17734	17,755	-0.12%	-21
10	17676	17,755	-0.44%	-79
E	35410	35510	-0.28%	-100
11	17668	17,755	-0.49%	-87
12	17700	17,755	-0.31%	-55
F	35368	35510	-0.40%	-142
13	17794	17,755	0.22%	39
14	17806	17,755	0.29%	51
G	35600	35510	0.25%	90
15	17832	17,755	0.43%	77
16	17783	17,755	0.16%	28
H	35615	35510	0.30%	105
17	17667	17,755	-0.50%	-88
18	17830	17,755	0.42%	75
I	35497	35510	-0.04%	-13
19	17790	17,755	0.20%	35
20	17788	17,755	0.19%	33
J	35578	35510	0.19%	68
21	17702	17,755	-0.30%	-53
22	17755	17,755	0.00%	0
K	35457	35510	-0.15%	-53
23	17693	17,755	-0.35%	-62
24	17817	17,755	0.35%	62
L	35510	35510	0.00%	0
25	17815	17,755	0.34%	60
26	17818	17,755	0.35%	63
M	35633	35510	0.35%	123
27	17778	17,755	0.13%	23
28	17836	17,755	0.46%	81
N	35614	35510	0.29%	104
29	17829	17,755	0.42%	74
30	17840	17,755	0.48%	85
O	35669	35510	0.45%	159
31	17668	17,755	-0.49%	-87
32	17732	17,755	-0.13%	-23
P	35400	35510	-0.31%	-110
33	17841	17,755	0.48%	86
34	17761	17,755	0.03%	6
Q	35602	35510	0.26%	92
35	17786	17,755	0.17%	31
36	17692	17,755	-0.35%	-63
R	35478	35510	-0.09%	-32
37	17748	17,755	-0.04%	-7
38	17682	17,755	-0.41%	-73
S	35430	35510	-0.23%	-80
39	17732	17,755	-0.13%	-23
40	17802	17,755	0.26%	47
T	35534	35510	0.07%	24

Overall Deviation1.0%



This plan was submitted to the Alaska Redistricting Board by a unaffiliated third party and has NOT been adopted by the board. Comments about this and other plans can be made at one of the public comment sessions. These will be held in Anchorage on June 28, Fairbanks on July 1, and Juneau on July 2.

Filename: Calista.dbf

Comments: UNSUPPORTED FILE TYPE

Filename: Calista.prj

Comments: UNSUPPORTED FILE TYPE

Filename: Calista.sbn

Comments: UNSUPPORTED FILE TYPE



Filename: Calista.sbx

Comments: UNSUPPORTED FILE TYPE

Filename: Calista.shp

Comments: UNSUPPORTED FILE TYPE

Filename: Calista.shp.xml

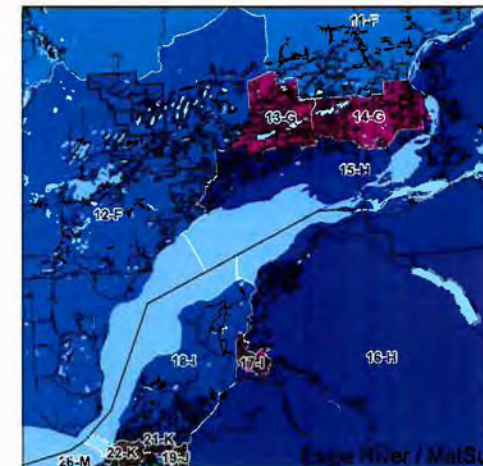
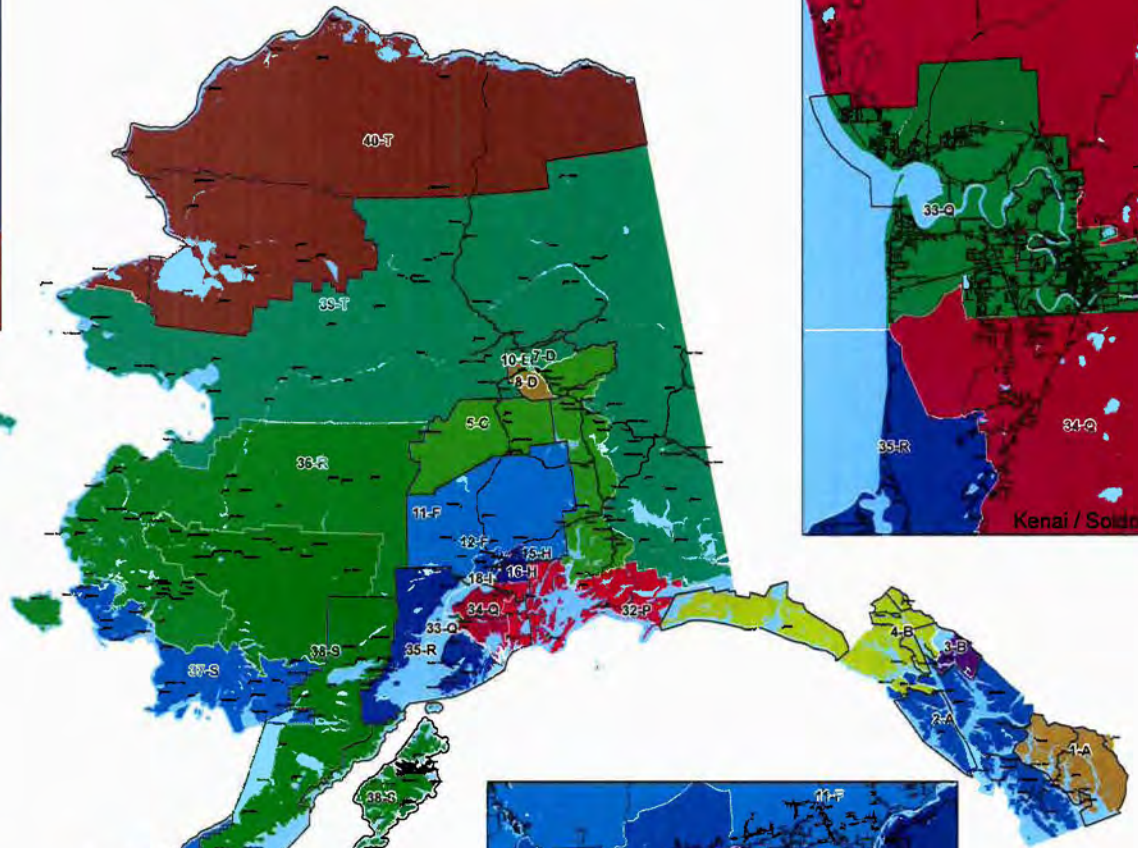
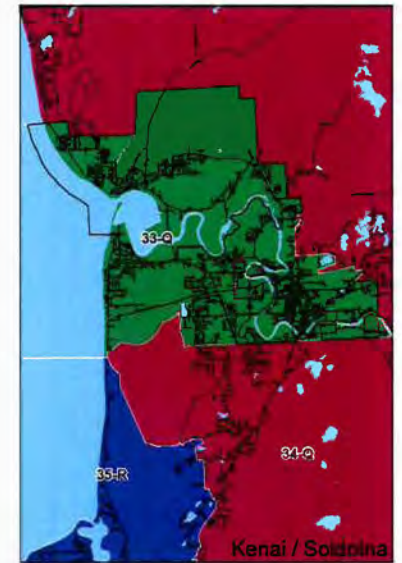
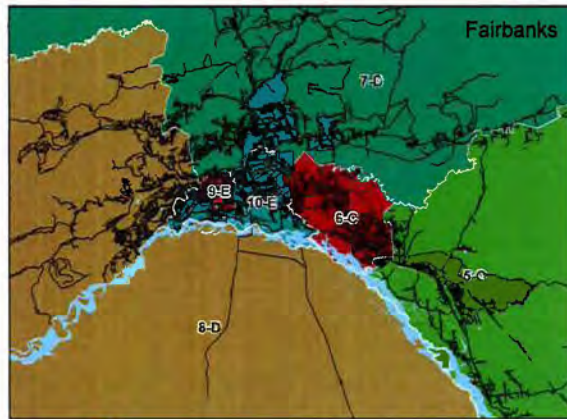
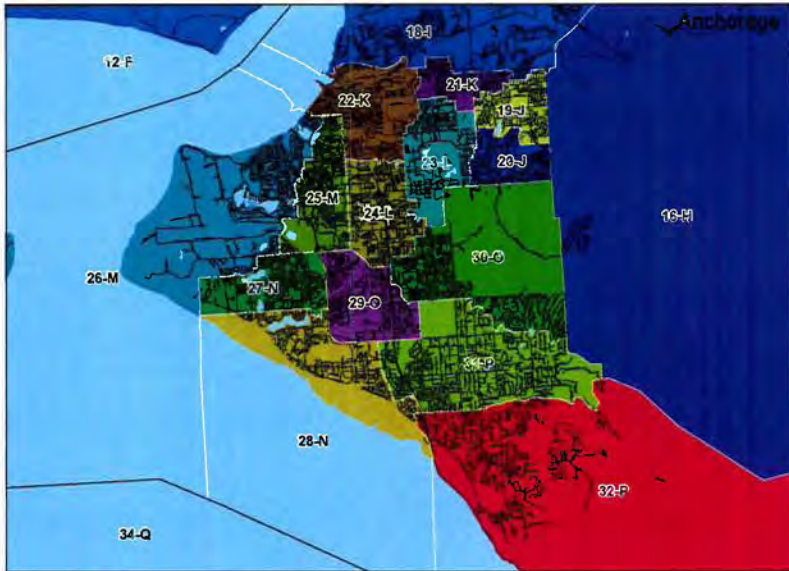
Comments: UNSUPPORTED FILE TYPE

Filename: Calista.shx

Comments: UNSUPPORTED FILE TYPE

# Gazewood & Weiner

## June 21, 2013





Gazewood & Weiner

District	Total Population	Ideal	Deviation	Difference
1	17393	17,755	-2.04%	-362
2	17982	17,755	1.28%	227
A	35375	35510	-0.38%	-135
3	17992	17,755	1.33%	237
4	18297	17,755	3.05%	542
B	36289	35510	2.19%	779
5	18525	17,755	4.34%	770
6	18189	17,755	2.44%	434
C	36714	35510	3.39%	1204
7	17766	17,755	0.06%	11
8	17872	17,755	0.66%	117
D	35638	35510	0.36%	128
9	17933	17,755	1.00%	178
10	17921	17,755	0.93%	166
E	35854	35510	0.97%	344
11	17515	17,755	-1.35%	-240
12	17970	17,755	1.21%	215
F	35485	35510	-0.07%	-25
13	17650	17,755	-0.59%	-105
14	17898	17,755	0.81%	143
G	35548	35510	0.11%	38
15	17962	17,755	1.17%	207
16	17590	17,755	-0.93%	-165
H	35552	35510	0.12%	42
17	17570	17,755	-1.04%	-185
18	17579	17,755	-0.99%	-176
I	35149	35510	-1.02%	-361
19	17567	17,755	-1.06%	-188
20	17701	17,755	-0.30%	-54
J	35268	35510	-0.68%	-242
21	17633	17,755	-0.69%	-122
22	17720	17,755	-0.20%	-35
K	35353	35510	-0.44%	-157
23	17625	17,755	-0.73%	-130
24	17696	17,755	-0.33%	-59
L	35321	35510	-0.53%	-189
25	17710	17,755	-0.25%	-45
26	17728	17,755	-0.15%	-27
M	35438	35510	-0.20%	-72
27	17789	17,755	0.19%	34
28	17645	17,755	-0.62%	-110
N	35434	35510	-0.21%	-76
29	17698	17,755	-0.32%	-57
30	17569	17,755	-1.05%	-186
O	35267	35510	-0.68%	-243
31	17579	17,755	-0.99%	-176
32	16872	17,755	-4.97%	-883
P	34451	35510	-2.98%	-1059
33	16879	17,755	-4.93%	-876
34	16873	17,755	-4.97%	-882
Q	33752	35510	-4.95%	-1758
35	16900	17,755	-4.82%	-855
36	18404	17,755	3.66%	649
R	35304	35510	-0.58%	-206
37	18330	17,755	3.24%	575
38	18565	17,755	4.56%	810
S	36895	35510	3.90%	1385
39	18628	17,755	4.92%	873
40	17516	17,755	-1.35%	-239
T	36144	35510	1.79%	634

Overall Deviation                      9.9%

This plan was submitted to the Alaska Redistricting Board by a unaffiliated third party and has NOT been adopted by the board. Comments about this and other plans can be made at one of the public comment sessions. These will be held in Anchorage on June 28, Fairbanks on July 1, and Juneau on July 2.

Filename: Gazewood&Weiner.dbf

Comments: UNSUPPORTED FILE TYPE

Filename: Gazewood&Weiner.prj  
Comments: UNSUPPORTED FILE TYPE

Filename: Gazewood&Weiner.sbn

Comments: UNSUPPORTED FILE TYPE



Filename: Gazewood&Weiner.sbx

Comments: UNSUPPORTED FILE TYPE

Filename: Gazewood&Weiner.shp

Comments: UNSUPPORTED FILE TYPE

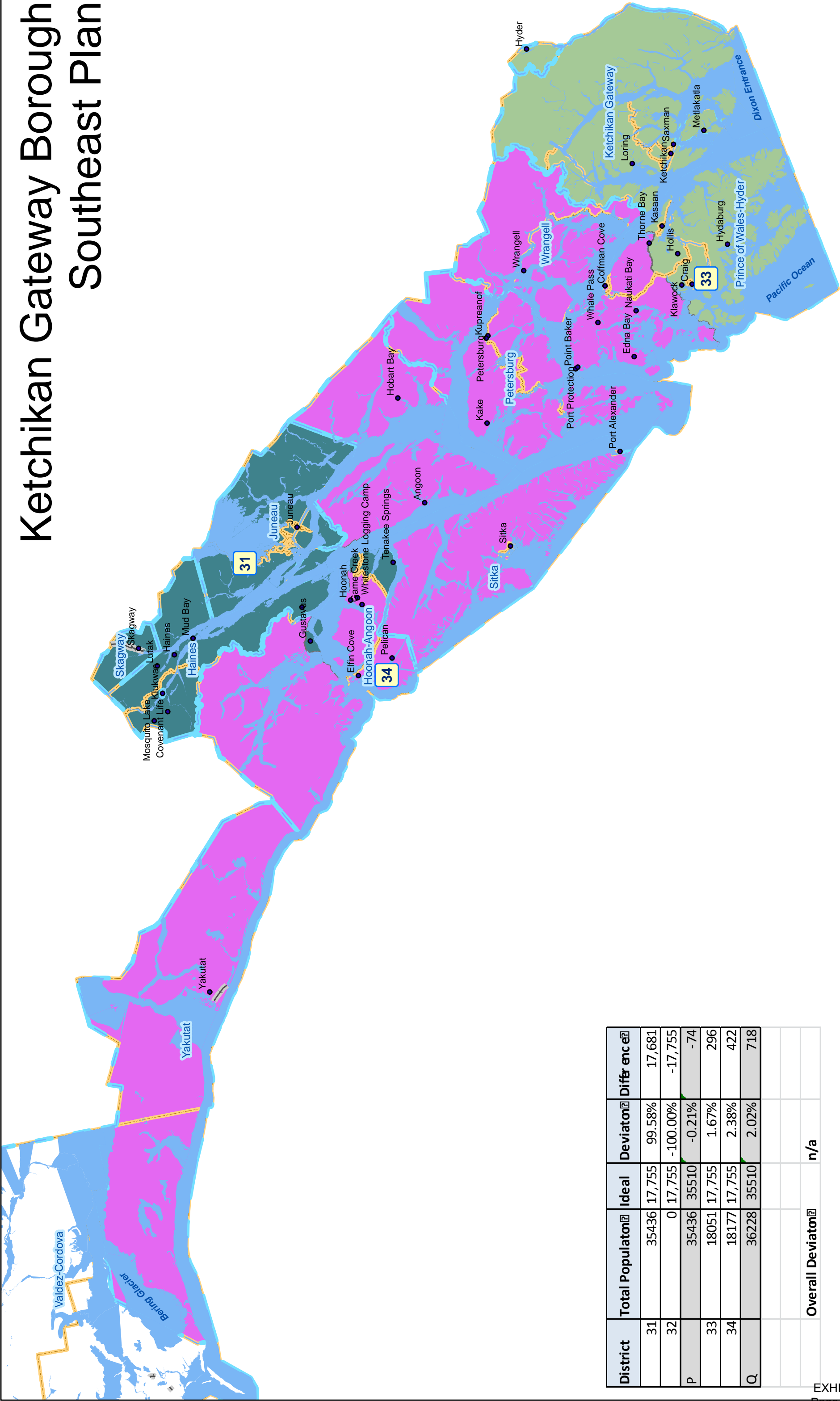
Filename: Gazewood&Weiner.shp.xml

Comments: UNSUPPORTED FILE TYPE

Filename: Gazewood&Weiner.shx

Comments: UNSUPPORTED FILE TYPE

# Ketchikan Gateway Borough Southeast Plan



District	Total Population	Ideal	Deviation	Difference
31	35436	17,755	99.58%	17,681
32	0	17,755	-100.00%	-17,755
P	35436	35510	-0.21%	-74
33	18051	17,755	1.67%	296
34	18177	17,755	2.38%	422
Q	36228	35510	2.02%	718
	Overall Deviation	n/a		



This plan was submitted to the Alaska Redistricting Board by a unaffiliated third party and has NOT been adopted by the board. Comments about this and other plans can be made at one of the public comment sessions. These will be held in Anchorage on June 28, Fairbanks on July 1, and Juneau on July 2.

Filename: KetchikanGatewayBorough.dbf

Comments: UNSUPPORTED FILE TYPE

Filename: KetchikanGatewayBorough.prj  
Comments: UNSUPPORTED FILE TYPE

Filename: KetchikanGatewayBorough.sbn  
Comments: UNSUPPORTED FILE TYPE

Filename: KetchikanGatewayBorough.sbx  
Comments: UNSUPPORTED FILE TYPE



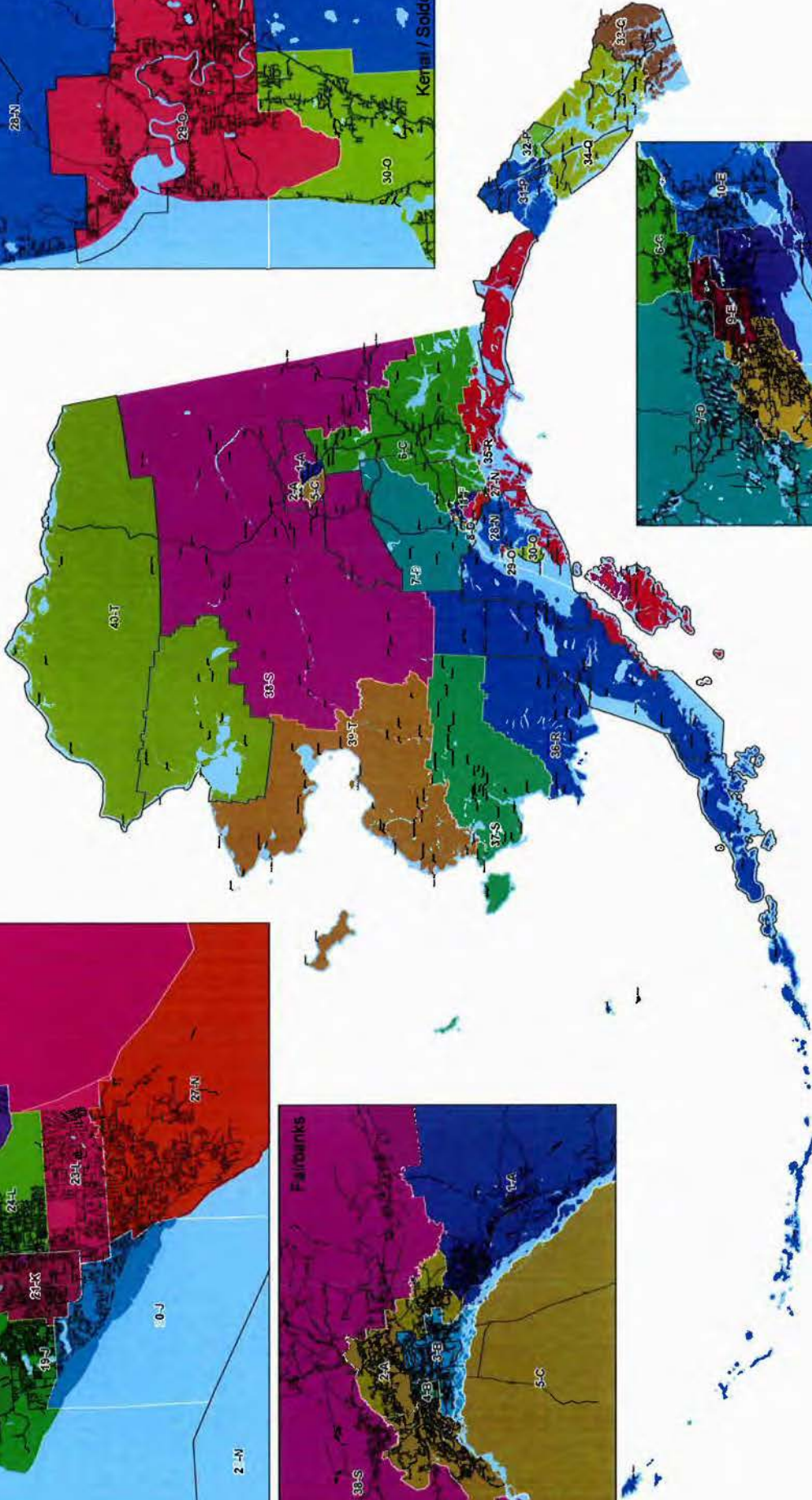
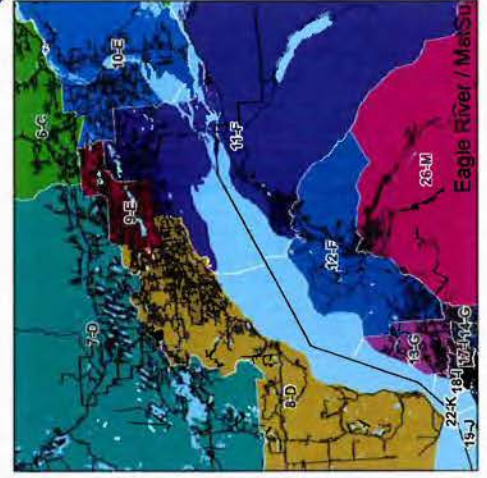
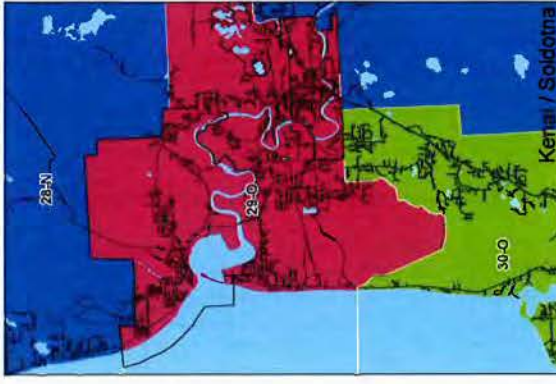
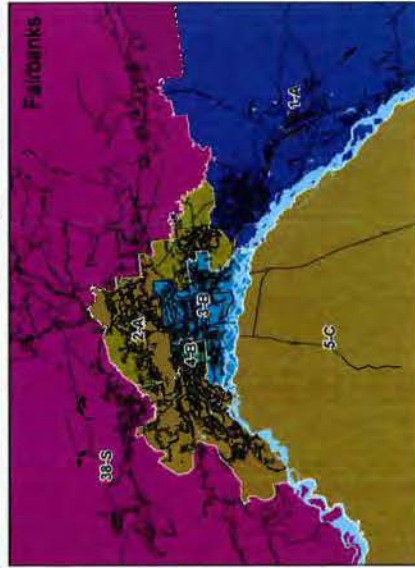
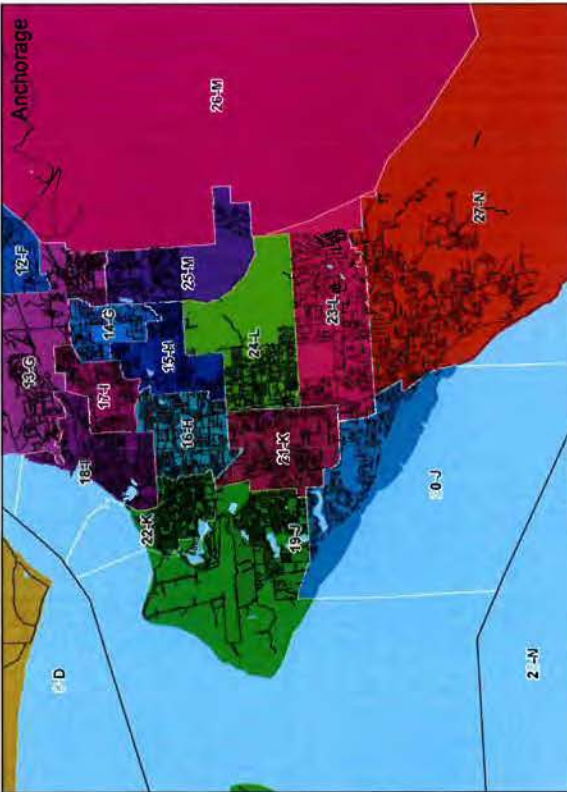
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Filename: KetchikanGatewayBorough.shp.xml

Comments: UNSUPPORTED FILE TYPE

Filename: KetchikanGatewayBorough.shx  
Comments: UNSUPPORTED FILE TYPE

# Board Draft Option A Not Adopted



Board Draft Option A

District	Total Population	Ideal	Deviation	Difference
1	17927	17,755	0.97%	172
2	17872	17,755	0.66%	-94
A	35799	35510	0.81%	78
3	17671	17,755	-0.47%	-118
4	17814	17,755	0.33%	67
B	35485	35510	-0.07%	-51
5	17836	17,755	0.46%	315
6	18246	17,755	2.77%	-464
C	36082	35510	1.61%	-149
7	17963	17,755	1.17%	-30
8	18134	17,755	2.13%	14
D	36097	35510	1.65%	-16
9	17173	17,755	-3.28%	21
10	17738	17,755	-0.10%	74
E	34911	35510	-1.69%	95
11	18273	17,755	2.92%	140
12	17946	17,755	1.08%	335
F	36219	35510	2.00%	475
13	17931	17,755	0.99%	468
14	17807	17,755	0.29%	460
G	35738	35510	0.64%	928
15	17728	17,755	-0.15%	204
16	17847	17,755	0.52%	225
H	35575	35510	0.18%	429
17	17828	17,755	0.41%	-3
18	17534	17,755	-1.24%	70
I	35362	35510	-0.42%	67
19	18287	17,755	3.00%	1
20	17974	17,755	1.23%	-59
J	36261	35510	2.11%	-58
21	17969	17,755	1.21%	-55
22	17641	17,755	-0.64%	-37
K	35610	35510	0.28%	-92
23	17139	17,755	-3.47%	-74
24	17924	17,755	0.95%	-54
L	35063	35510	-1.26%	-128
25	17678	17,755	-0.43%	-26
26	18270	17,755	2.90%	-23
M	35948	35510	1.23%	-49
27	17563	17,755	-1.08%	-35
28	17744	17,755	-0.06%	-42
N	35307	35510	-0.57%	-77
29	18306	17,755	3.10%	-90
30	17968	17,755	1.20%	-75
O	36274	35510	2.15%	-165
31	17745	17,755	-0.06%	2
32	17635	17,755	-0.68%	-60
P	35380	35510	-0.37%	-58
33	17845	17,755	0.51%	-504
34	17777	17,755	0.12%	32
Q	35622	35510	0.32%	-472
35	17924	17,755	0.95%	256
36	16905	17,755	-4.79%	609
R	34829	35510	-1.92%	865
37	17047	17,755	-3.99%	125
38	17567	17,755	-1.06%	-318
S	34614	35510	-2.52%	-193
39	17102	17,755	-3.68%	-804
40	16953	17,755	-4.52%	-802
T	34055	35510	-4.10%	-1606

Overall Deviation                      7.9%



This plan has NOT BEEN APPROVED by the full Redistricting Board. On June 21, 2013 the plan will be considered to be for inclusion at the three public hearings. These will be held in Anchorage on June 28, Fairbanks on July 1, and Juneau on July 2.

Filename: BoardDraftPlanA.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanA.sbx

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanA.shp

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Filename: BoardDraftPlanA.shp.xml

Comments: UNSUPPORTED FILE TYPE



Filename: BoardDraftPlanA.shx

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanA.dbf

Comments: UNSUPPORTED FILE TYPE

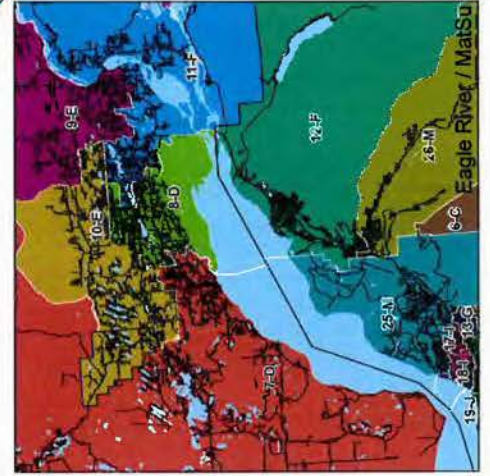
Filename: BoardDraftPlanA.prj

Comments: UNSUPPORTED FILE TYPE

Map of Anchorage, Alaska, showing various census tracts and their corresponding population figures. The map includes labels for 'Anchorage' and '7.0'.

Population figures for census tracts:

- 18-1
- 18-2
- 18-3
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Board Draft Option B

District	Total Population	Ideal	Deviation	Difference
1	17927	17,755	0.97%	172
2	17872	17,755	0.66%	-94
A	35799	35510	0.81%	78
3	17671	17,755	-0.47%	-118
4	17814	17,755	0.33%	67
B	35485	35510	-0.07%	-51
5	17836	17,755	0.46%	315
6	17654	17,755	-0.57%	-464
C	35490	35510	-0.06%	-149
7	17741	17,755	-0.08%	-30
8	17667	17,755	-0.50%	14
D	35408	35510	-0.29%	-16
9	17738	17,755	-0.10%	21
10	17908	17,755	0.86%	74
E	35646	35510	0.38%	95
11	17941	17,755	1.05%	140
12	17521	17,755	-1.32%	335
F	35462	35510	-0.14%	475
13	18137	17,755	2.15%	468
14	17902	17,755	0.83%	460
G	36039	35510	1.49%	928
15	17891	17,755	0.77%	204
16	17675	17,755	-0.45%	225
H	35566	35510	0.16%	429
17	17899	17,755	0.81%	-3
18	17842	17,755	0.49%	70
I	35741	35510	0.65%	67
19	17969	17,755	1.21%	1
20	17814	17,755	0.33%	-59
J	35783	35510	0.77%	-58
21	18223	17,755	2.64%	-55
22	17640	17,755	-0.65%	-37
K	35863	35510	0.99%	-92
23	17962	17,755	1.17%	-74
24	18360	17,755	3.41%	-54
L	36322	35510	2.29%	-128
25	18004	17,755	1.40%	-26
26	17461	17,755	-1.66%	-23
M	35465	35510	-0.13%	-49
27	17644	17,755	-0.63%	-35
28	17744	17,755	-0.06%	-42
N	35388	35510	-0.34%	-77
29	18306	17,755	3.10%	-90
30	17968	17,755	1.20%	-75
O	36274	35510	2.15%	-165
31	17499	17,755	-1.44%	2
32	17804	17,755	0.28%	-60
P	35303	35510	-0.58%	-58
33	17393	17,755	-2.04%	-504
34	18306	17,755	3.10%	32
Q	35699	35510	0.53%	-472
35	17924	17,755	0.95%	256
36	16905	17,755	-4.79%	609
R	34829	35510	-1.92%	865
37	17047	17,755	-3.99%	125
38	17567	17,755	-1.06%	-318
S	34614	35510	-2.52%	-193
39	17102	17,755	-3.68%	-804
40	16953	17,755	-4.52%	-802
T	34055	35510	-4.10%	-1606

Overall Deviation                      8.2%



This plan has NOT BEEN APPROVED by the full Redistricting Board. On June 21, 2013 the plan will be considered to be for inclusion at the three public hearings. These will be held in Anchorage on June 28, Fairbanks on July 1, and Juneau on July 2.

Filename: BoardDraftPlanB.dbf

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanB.prj

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanB.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanB.sbx

Comments: UNSUPPORTED FILE TYPE



Filename: BoardDraftPlanB.shp

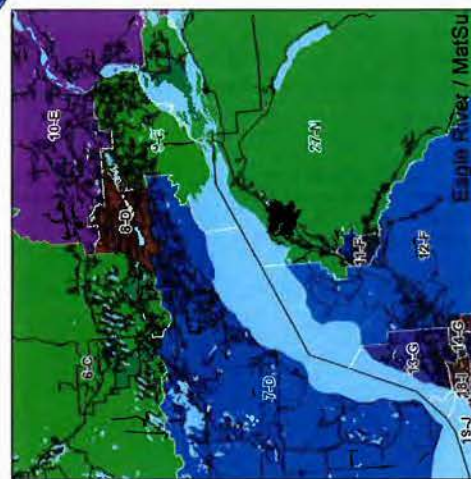
Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanB.shp.xml

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanB.shx

Comments: UNSUPPORTED FILE TYPE



Board Draft Option C

District	Total Population	Ideal	Deviation	Difference
1	18563	17,755	4.55%	808
2	18606	17,755	4.79%	851
A	37169	35510	4.67%	1659
3	18621	17,755	4.88%	866
4	18615	17,755	4.84%	860
B	37236	35510	4.86%	1726
5	18508	17,755	4.24%	753
6	17761	17,755	0.03%	6
C	36269	35510	2.14%	759
7	17792	17,755	0.21%	37
8	17759	17,755	0.02%	4
D	35551	35510	0.12%	41
9	17779	17,755	0.14%	24
10	17812	17,755	0.32%	57
E	35591	35510	0.23%	81
11	17779	17,755	0.14%	24
12	17599	17,755	-0.88%	-156
F	35378	35510	-0.37%	-132
13	17391	17,755	-2.05%	-364
14	17147	17,755	-3.42%	-608
G	34538	35510	-2.74%	-972
15	17489	17,755	-1.50%	-266
16	17272	17,755	-2.72%	-483
H	34761	35510	-2.11%	-749
17	17303	17,755	-2.55%	-452
18	17263	17,755	-2.77%	-492
I	34566	35510	-2.66%	-944
19	17166	17,755	-3.32%	-589
20	17045	17,755	-4.00%	-710
J	34211	35510	-3.66%	-1299
21	17200	17,755	-3.13%	-555
22	17303	17,755	-2.55%	-452
K	34503	35510	-2.84%	-1007
23	17371	17,755	-2.16%	-384
24	17124	17,755	-3.55%	-631
L	34495	35510	-2.86%	-1015
25	16972	17,755	-4.41%	-783
26	17062	17,755	-3.90%	-693
M	34034	35510	-4.16%	-1476
27	18066	17,755	1.75%	311
28	18550	17,755	4.48%	795
N	36616	35510	3.11%	1106
29	18116	17,755	2.03%	361
30	17914	17,755	0.90%	159
O	36030	35510	1.46%	520
31	17393	17,755	-2.04%	-362
32	17320	17,755	-2.45%	-435
P	34713	35510	-2.24%	-797
33	18391	17,755	3.58%	636
34	17898	17,755	0.81%	143
Q	36289	35510	2.19%	779
35	17988	17,755	1.31%	233
36	17924	17,755	0.95%	169
R	35912	35510	1.13%	402
37	17574	17,755	-1.02%	-181
38	18020	17,755	1.49%	265
S	35594	35510	0.24%	84
39	18505	17,755	4.22%	750
40	18270	17,755	2.90%	515
T	36775	35510	3.56%	1265

Overall Deviation                      9.3%



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Filename: BoardDraftPlanC.dbf

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanC.prj

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanC.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanC.sbx

Comments: UNSUPPORTED FILE TYPE



Filename: BoardDraftPlanC.shp

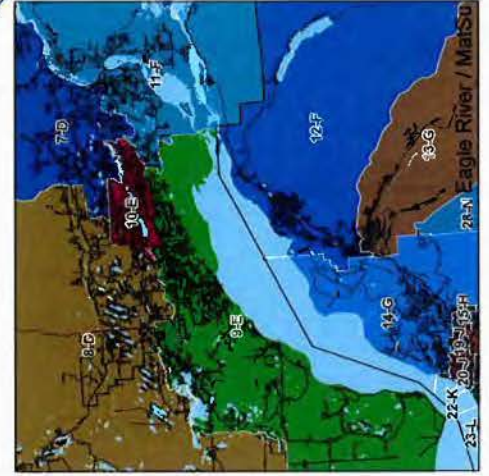
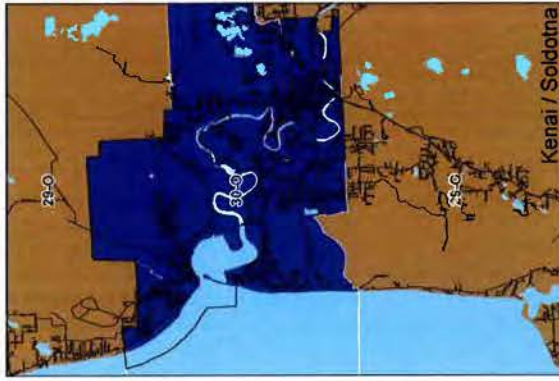
Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanC.shp.xml

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanC.shx

Comments: UNSUPPORTED FILE TYPE



Board Draft Option D

District	Total Population	Ideal	Deviation	Difference
1	18255	17,755	2.82%	500
2	17844	17,755	0.50%	-94
A	36099	35510	1.66%	406
3	17254	17,755	-2.82%	-118
4	17818	17,755	0.35%	67
B	35072	35510	-1.23%	-51
5	17987	17,755	1.31%	315
6	18219	17,755	2.61%	-464
C	36206	35510	1.96%	-149
7	17764	17,755	0.05%	-30
8	17847	17,755	0.52%	14
D	35611	35510	0.28%	-16
9	17904	17,755	0.84%	21
10	17694	17,755	-0.34%	74
E	35598	35510	0.25%	95
11	17786	17,755	0.17%	140
12	17346	17,755	-2.30%	335
F	35132	35510	-1.06%	475
13	17636	17,755	-0.67%	468
14	17995	17,755	1.35%	460
G	35631	35510	0.34%	928
15	18091	17,755	1.89%	204
16	17846	17,755	0.51%	225
H	35937	35510	1.20%	429
17	17763	17,755	0.05%	-3
18	17392	17,755	-2.04%	70
I	35155	35510	-1.00%	67
19	17874	17,755	0.67%	1
20	17787	17,755	0.18%	-59
J	35661	35510	0.43%	-58
21	17741	17,755	-0.08%	-55
22	17342	17,755	-2.33%	-37
K	35083	35510	-1.20%	-92
23	16939	17,755	-4.60%	-74
24	17733	17,755	-0.12%	-54
L	34672	35510	-2.36%	-128
25	17431	17,755	-1.82%	-26
26	17424	17,755	-1.86%	-23
M	34855	35510	-1.84%	-49
27	17296	17,755	-2.59%	-35
28	17769	17,755	0.08%	-42
N	35065	35510	-1.25%	-77
29	17955	17,755	1.13%	-90
30	17918	17,755	0.92%	-75
O	35873	35510	1.02%	-165
31	17954	17,755	1.12%	2
32	17996	17,755	1.36%	-60
P	35950	35510	1.24%	-58
33	17393	17,755	-2.04%	-504
34	18321	17,755	3.19%	32
Q	35714	35510	0.57%	-472
35	18259	17,755	2.84%	256
36	17112	17,755	-3.62%	609
R	35371	35510	-0.39%	865
37	17643	17,755	-0.63%	125
38	18536	17,755	4.40%	-318
S	36179	35510	1.88%	-193
39	17592	17,755	-0.92%	-804
40	17775	17,755	0.11%	-802
T	35367	35510	-0.40%	-1606

Overall Deviation                      9.0%



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Filename: BoardDraftPlanD.dbf

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanD.prj

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanD.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanD.sbx

Comments: UNSUPPORTED FILE TYPE



Filename: BoardDraftPlanD.shp

Comments: UNSUPPORTED FILE TYPE

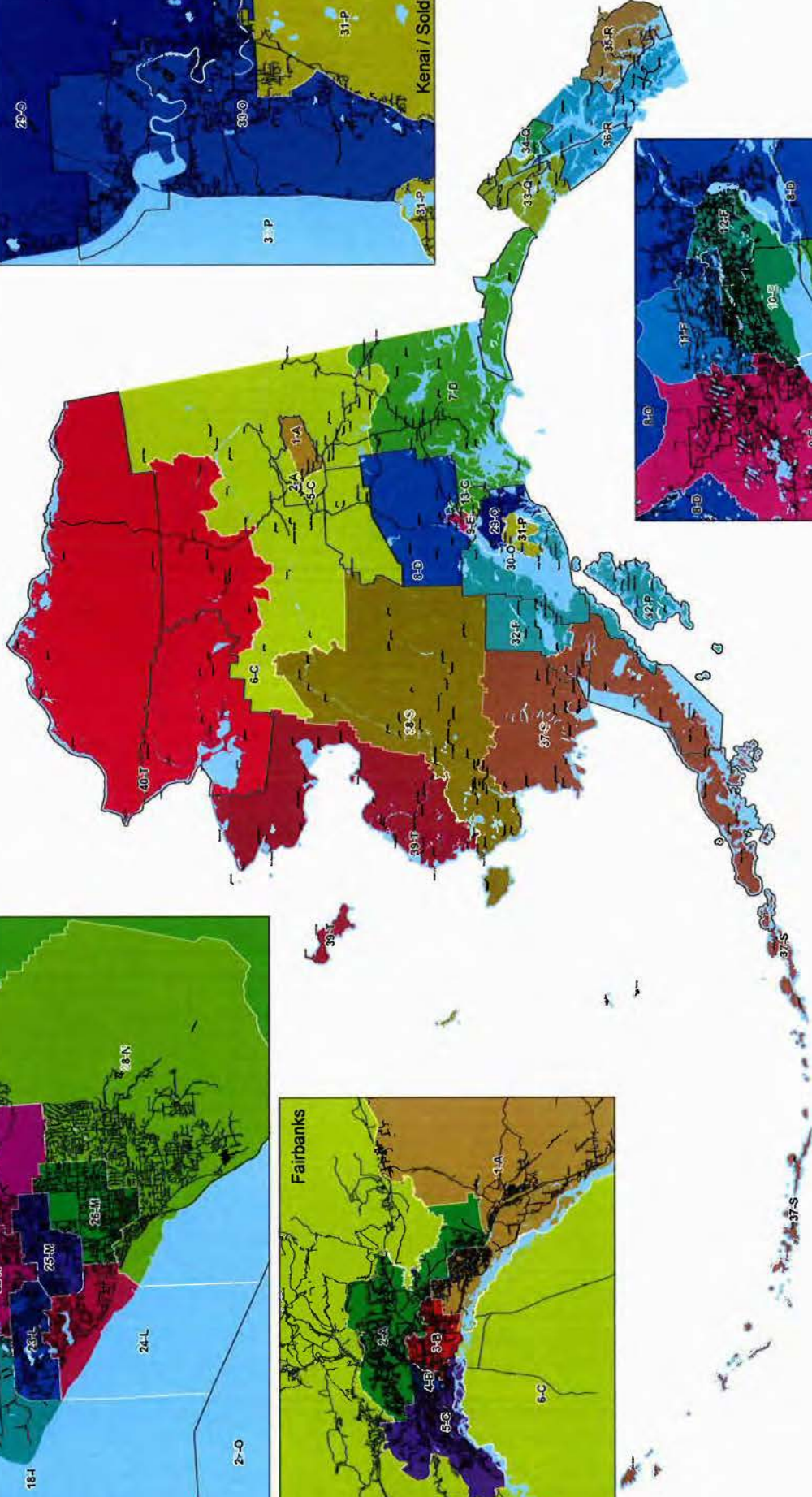
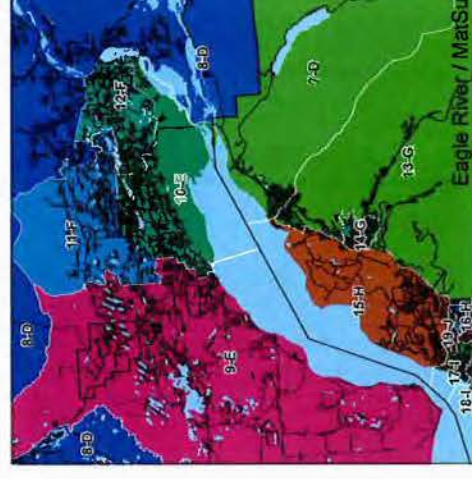
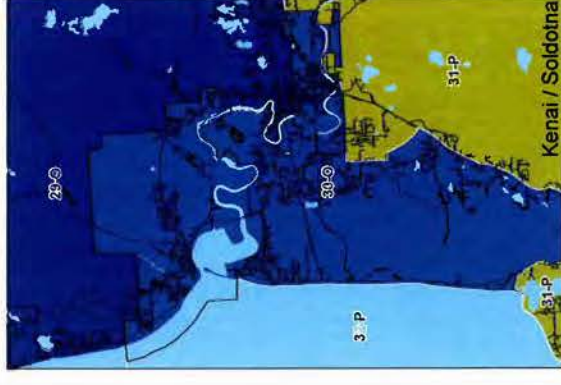
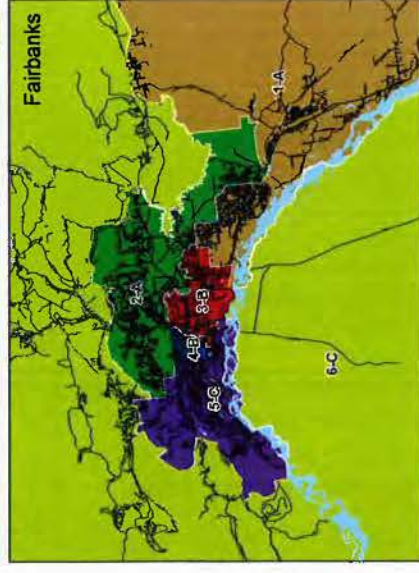
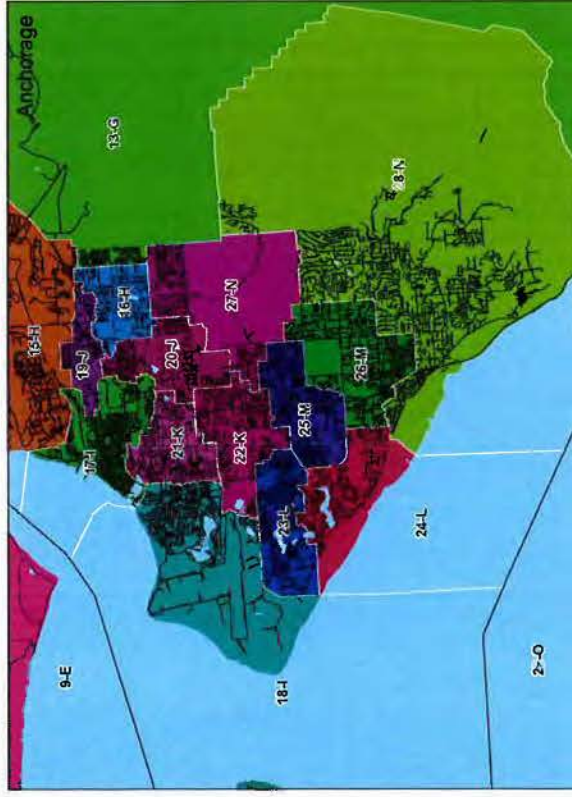
Filename: BoardDraftPlanD.shp.xml

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanD.shx

Comments: UNSUPPORTED FILE TYPE

# Board Draft Option E Not Adopted



Board Draft Option E

District	Total Population	Ideal	Deviation	Difference
1	18380	17,755	3.52%	625
2	18226	17,755	2.65%	471
A	36606	35510	3.09%	1096
3	18239	17,755	2.73%	484
4	18306	17,755	3.10%	551
B	36545	35510	2.91%	1035
5	18124	17,755	2.08%	369
6	17958	17,755	1.14%	203
C	36082	35510	1.61%	572
7	18461	17,755	3.98%	706
8	17890	17,755	0.76%	135
D	36351	35510	2.37%	841
9	17760	17,755	0.03%	5
10	17828	17,755	0.41%	73
E	35588	35510	0.22%	78
11	17760	17,755	0.03%	5
12	17757	17,755	0.01%	2
F	35517	35510	0.02%	7
13	17942	17,755	1.05%	187
14	17881	17,755	0.71%	126
G	35823	35510	0.88%	313
15	17828	17,755	0.41%	73
16	17756	17,755	0.01%	1
H	35584	35510	0.21%	74
17	17718	17,755	-0.21%	-37
18	17729	17,755	-0.15%	-26
I	35447	35510	-0.18%	-63
19	17700	17,755	-0.31%	-55
20	17681	17,755	-0.42%	-74
J	35381	35510	-0.36%	-129
21	17701	17,755	-0.30%	-54
22	17720	17,755	-0.20%	-35
K	35421	35510	-0.25%	-89
23	17732	17,755	-0.13%	-23
24	17665	17,755	-0.51%	-90
L	35397	35510	-0.32%	-113
25	17699	17,755	-0.32%	-56
26	17658	17,755	-0.55%	-97
M	35357	35510	-0.43%	-153
27	17696	17,755	-0.33%	-59
28	17731	17,755	-0.14%	-24
N	35427	35510	-0.23%	-83
29	17244	17,755	-2.88%	-511
30	17650	17,755	-0.59%	-105
O	34894	35510	-1.73%	-616
31	17521	17,755	-1.32%	-234
32	17479	17,755	-1.55%	-276
P	35000	35510	-1.44%	-510
33	18065	17,755	1.75%	310
34	18357	17,755	3.39%	602
Q	36422	35510	2.57%	912
35	17393	17,755	-2.04%	-362
36	17187	17,755	-3.20%	-568
R	34580	35510	-2.62%	-930
37	17274	17,755	-2.71%	-481
38	17069	17,755	-3.86%	-686
S	34343	35510	-3.29%	-1167
39	16976	17,755	-4.39%	-779
40	17490	17,755	-1.49%	-265
T	34466	35510	-2.94%	-1044

Overall Deviation                      8.4%



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Filename: BoardDraftPlanE.dbf

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanE.prf

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanE.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanE.sbx

Comments: UNSUPPORTED FILE TYPE



Filename: BoardDraftPlanE.shp

Comments: UNSUPPORTED FILE TYPE

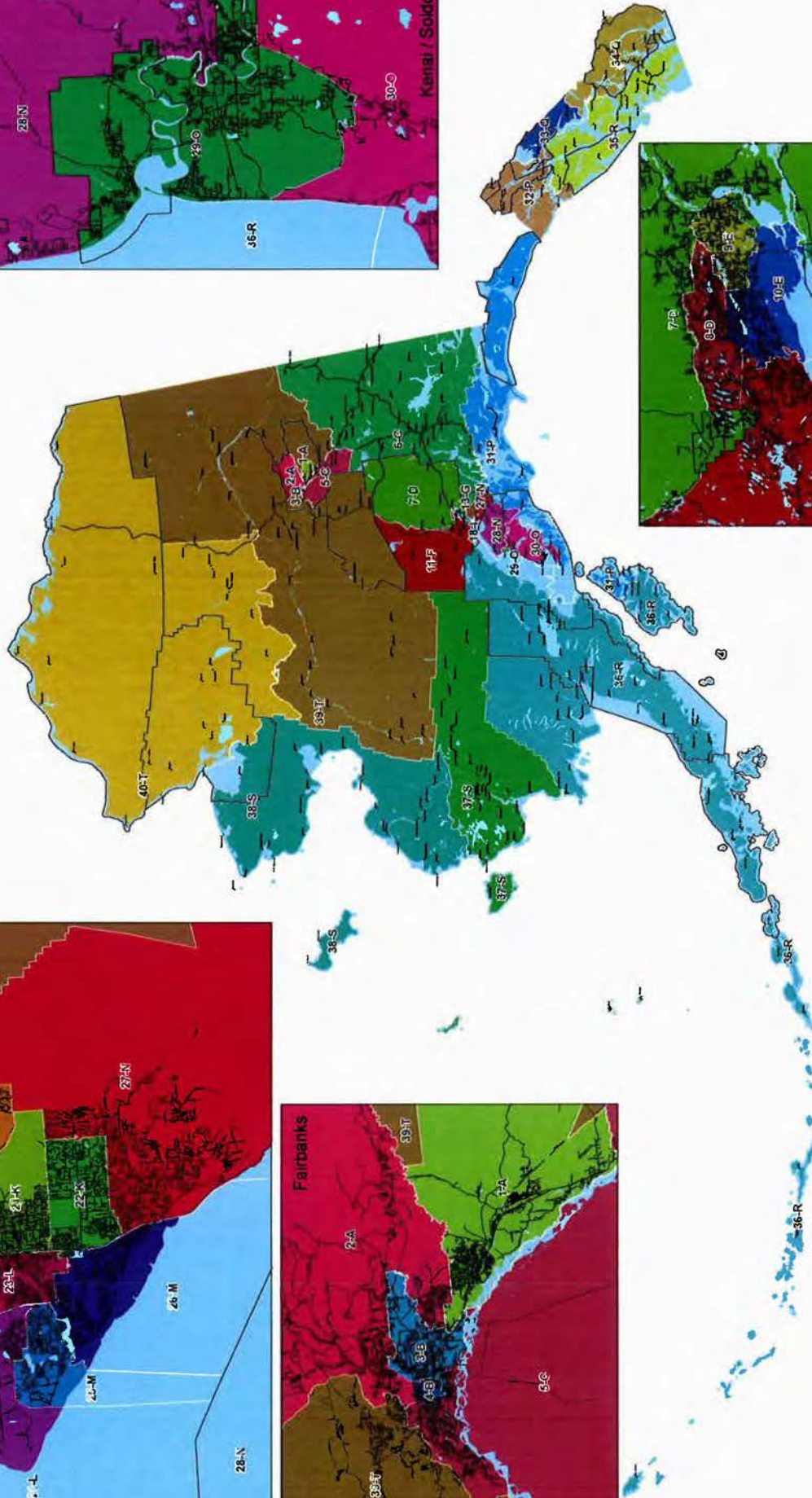
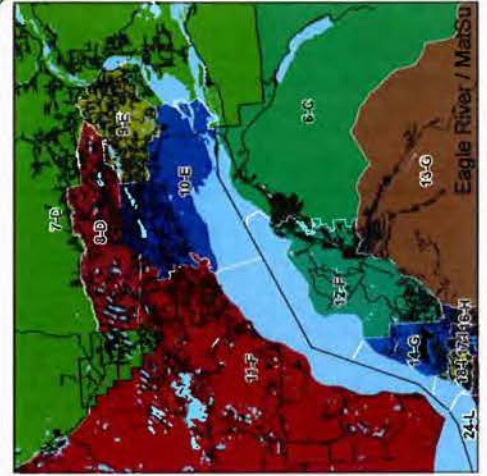
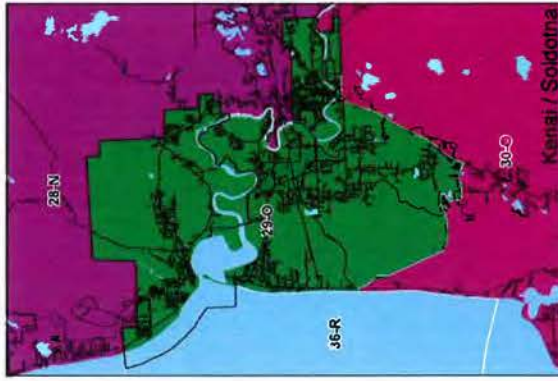
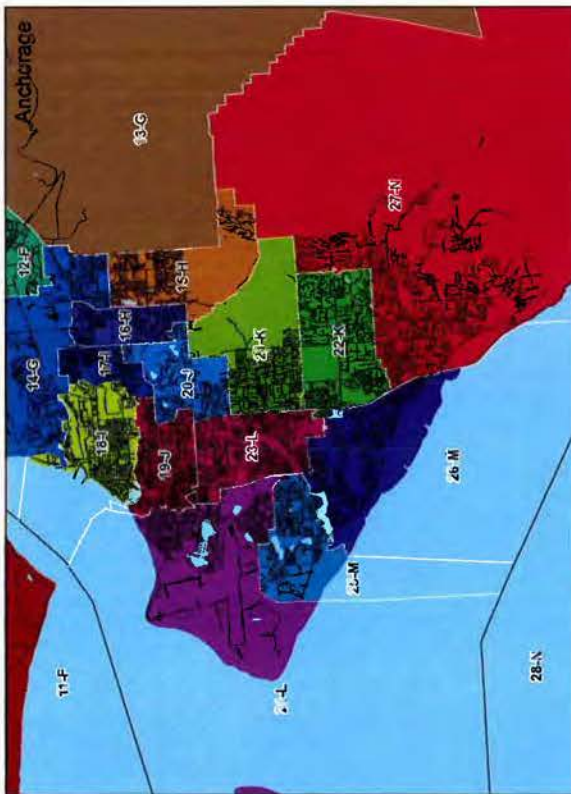
Filename: BoardDraftPlanE.shp.xml

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanE.shx

Comments: UNSUPPORTED FILE TYPE

# Board Draft Option F Not Adopted



Board Draft Option F

District	Total Population	Ideal	Deviation	Difference
1	17659	17,755	-0.54%	-96
2	18072	17,755	1.79%	317
A	35731	35510	0.62%	221
3	17814	17,755	0.33%	59
4	18252	17,755	2.80%	497
B	36066	35510	1.57%	556
5	17598	17,755	-0.88%	-157
6	18164	17,755	2.30%	409
C	35762	35510	0.71%	252
7	17936	17,755	1.02%	181
8	17756	17,755	0.01%	1
D	35692	35510	0.51%	182
9	17741	17,755	-0.08%	-14
10	17770	17,755	0.08%	15
E	35511	35510	0.00%	1
11	17792	17,755	0.21%	37
12	17824	17,755	0.39%	69
F	35616	35510	0.30%	106
13	18270	17,755	2.90%	515
14	17931	17,755	0.99%	176
G	36201	35510	1.95%	691
15	17678	17,755	-0.43%	-77
16	17806	17,755	0.29%	51
H	35484	35510	-0.07%	-26
17	17688	17,755	-0.38%	-67
18	17767	17,755	0.07%	12
I	35455	35510	-0.15%	-55
19	17788	17,755	0.19%	33
20	17797	17,755	0.24%	42
J	35585	35510	0.21%	75
21	17924	17,755	0.95%	169
22	17693	17,755	-0.35%	-62
K	35617	35510	0.30%	107
23	17809	17,755	0.30%	54
24	17734	17,755	-0.12%	-21
L	35543	35510	0.09%	33
25	17755	17,755	0.00%	0
26	17702	17,755	-0.30%	-53
M	35457	35510	-0.15%	-53
27	17778	17,755	0.13%	23
28	17821	17,755	0.37%	66
N	35599	35510	0.25%	89
29	17975	17,755	1.24%	220
30	17692	17,755	-0.35%	-63
O	35667	35510	0.44%	157
31	17562	17,755	-1.09%	-193
32	17678	17,755	-0.43%	-77
P	35240	35510	-0.76%	-270
33	17827	17,755	0.41%	72
34	17757	17,755	0.01%	2
Q	35584	35510	0.21%	74
35	17740	17,755	-0.08%	-15
36	17317	17,755	-2.47%	-438
R	35057	35510	-1.28%	-453
37	16945	17,755	-4.56%	-810
38	17073	17,755	-3.84%	-682
S	34018	35510	-4.20%	-1492
39	17883	17,755	0.72%	128
40	17463	17,755	-1.64%	-292
T	35346	35510	-0.46%	-164

Overall Deviation                      7.5%



This plan has NOT BEEN APPROVED by the full Redistricting Board. On June 21, 2013 the plan will be considered to be for inclusion at the three public hearings. These will be held in Anchorage on June 28, Fairbanks on July 1, and Juneau on July 2.

Filename: BoardDraftPlanF.dbf

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanF.prj

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanF.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanF.sbx

Comments: UNSUPPORTED FILE TYPE



Filename: BoardDraftPlanF.shp

Comments: UNSUPPORTED FILE TYPE

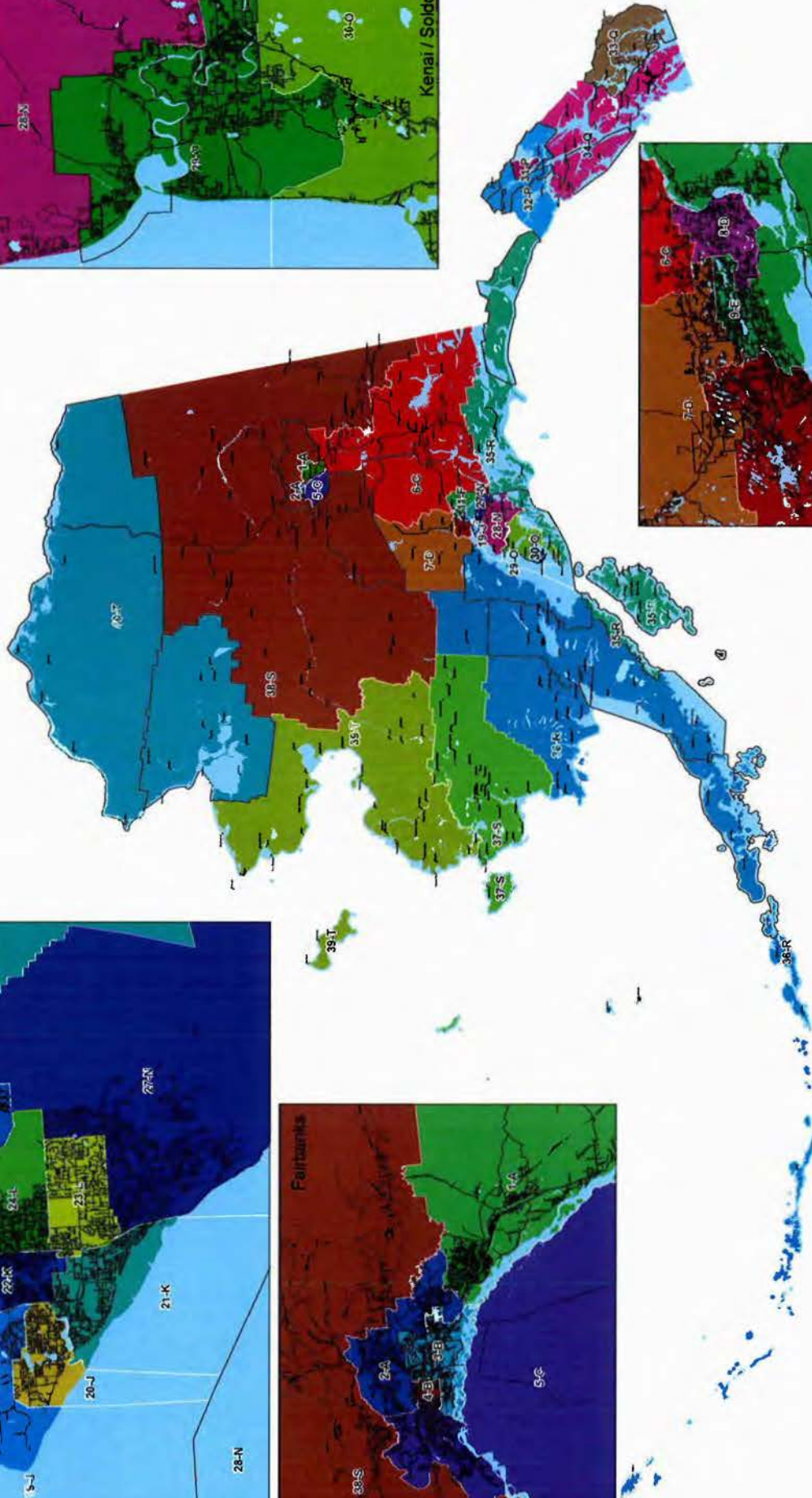
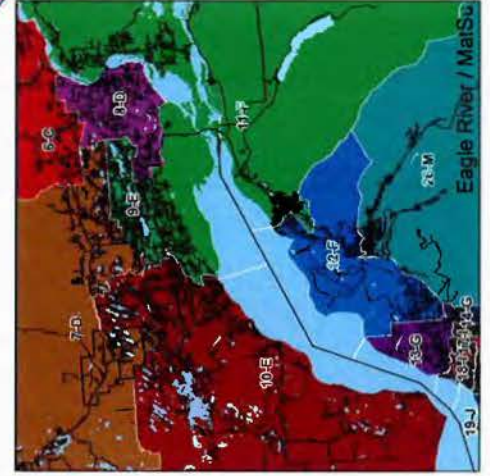
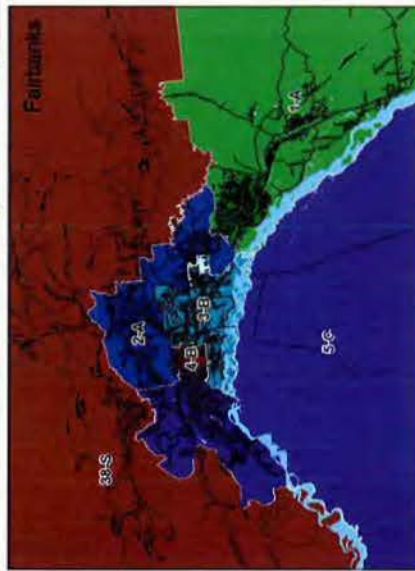
Filename: BoardDraftPlanF.shp.xml

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanF.shx

Comments: UNSUPPORTED FILE TYPE

# Board Draft Option G Not Adopted



Board Draft Option G

District	Total Population	Ideal	Deviation	Difference
1	17927	17,755	0.97%	172
2	17872	17,755	0.66%	117
A	35799	35510	0.81%	289
3	17671	17,755	-0.47%	-84
4	17814	17,755	0.33%	59
B	35485	35510	-0.07%	-25
5	17836	17,755	0.46%	81
6	18089	17,755	1.88%	334
C	35925	35510	1.17%	415
7	18004	17,755	1.40%	249
8	18156	17,755	2.26%	401
D	36160	35510	1.83%	650
9	17767	17,755	0.07%	12
10	17750	17,755	-0.03%	-5
E	35517	35510	0.02%	7
11	17826	17,755	0.40%	71
12	18079	17,755	1.82%	324
F	35905	35510	1.11%	395
13	17931	17,755	0.99%	176
14	17806	17,755	0.29%	51
G	35737	35510	0.64%	227
15	17797	17,755	0.24%	42
16	17925	17,755	0.96%	170
H	35722	35510	0.60%	212
17	17667	17,755	-0.50%	-88
18	17743	17,755	-0.07%	-12
I	35410	35510	-0.28%	-100
19	17642	17,755	-0.64%	-113
20	17755	17,755	0.00%	0
J	35397	35510	-0.32%	-113
21	17702	17,755	-0.30%	-53
22	17809	17,755	0.30%	54
K	35511	35510	0.00%	1
23	17693	17,755	-0.35%	-62
24	17924	17,755	0.95%	169
L	35617	35510	0.30%	107
25	17678	17,755	-0.43%	-77
26	18072	17,755	1.79%	317
M	35750	35510	0.68%	240
27	17778	17,755	0.13%	23
28	18138	17,755	2.16%	383
N	35916	35510	1.14%	406
29	18185	17,755	2.42%	430
30	18230	17,755	2.68%	475
O	36415	35510	2.55%	905
31	17499	17,755	-1.44%	-256
32	17804	17,755	0.28%	49
P	35303	35510	-0.58%	-207
33	17393	17,755	-2.04%	-362
34	18306	17,755	3.10%	551
Q	35699	35510	0.53%	189
35	17389	17,755	-2.06%	-366
36	16905	17,755	-4.79%	-850
R	34294	35510	-3.42%	-1216
37	17047	17,755	-3.99%	-708
38	17567	17,755	-1.06%	-188
S	34614	35510	-2.52%	-896
39	17102	17,755	-3.68%	-653
40	16953	17,755	-4.52%	-802
T	34055	35510	-4.10%	-1455

Overall Deviation                      7.9%



This plan has NOT BEEN APPROVED by the full Redistricting Board. On June 21, 2013 the plan will be considered to be for inclusion at the three public hearings. These will be held in Anchorage on June 28, Fairbanks on July 1, and Juneau on July 2.

Filename: BoardDraftPlanG.dbf  
Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanG.prj

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanG.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanG.sbx

Comments: UNSUPPORTED FILE TYPE



Filename: BoardDraftPlanG.shp

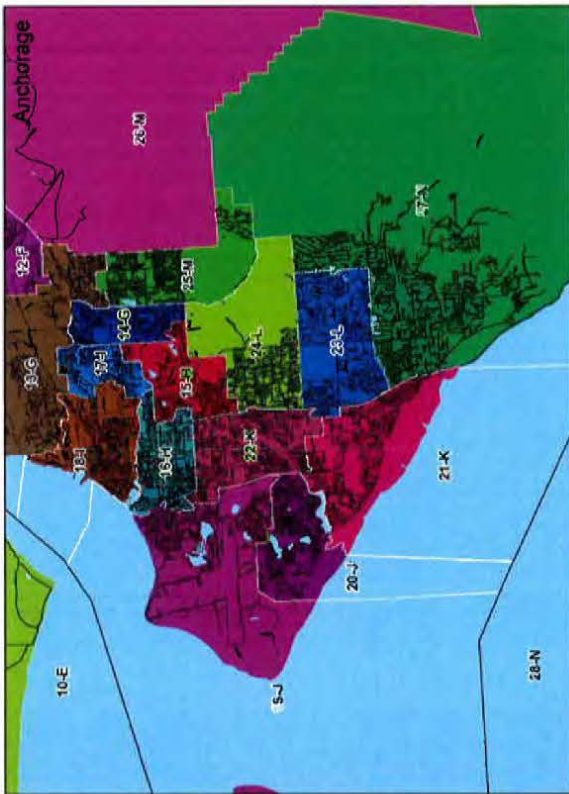
Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanG.shp.xml  
Comments: UNSUPPORTED FILE TYPE

Filename: BoardDraftPlanG.shx

Comments: UNSUPPORTED FILE TYPE

# AFFER Revised



AFFER Revised

District	Total Population	Ideal	Deviation	Difference
1	17785	17,755	0.17%	30
2	17761	17,755	0.03%	6
A	35546	35510	0.10%	36
3	17804	17,755	0.28%	49
4	17795	17,755	0.23%	40
B	35599	35510	0.25%	89
5	17767	17,755	0.07%	12
6	17766	17,755	0.06%	11
C	35533	35510	0.06%	23
7	17676	17,755	-0.44%	-79
8	17687	17,755	-0.38%	-68
D	35363	35510	-0.41%	-147
9	17734	17,755	-0.12%	-21
10	17676	17,755	-0.44%	-79
E	35410	35510	-0.28%	-100
11	17668	17,755	-0.49%	-87
12	17777	17,755	0.12%	22
F	35445	35510	-0.18%	-65
13	17794	17,755	0.22%	39
14	17806	17,755	0.29%	51
G	35600	35510	0.25%	90
15	17832	17,755	0.43%	77
16	17845	17,755	0.51%	90
H	35677	35510	0.47%	167
17	17667	17,755	-0.50%	-88
18	17830	17,755	0.42%	75
I	35497	35510	-0.04%	-13
19	17728	17,755	-0.15%	-27
20	17755	17,755	0.00%	0
J	35483	35510	-0.08%	-27
21	17702	17,755	-0.30%	-53
22	17788	17,755	0.19%	33
K	35490	35510	-0.06%	-20
23	17693	17,755	-0.35%	-62
24	17817	17,755	0.35%	62
L	35510	35510	0.00%	0
25	17815	17,755	0.34%	60
26	17741	17,755	-0.08%	-14
M	35556	35510	0.13%	46
27	17778	17,755	0.13%	23
28	17863	17,755	0.61%	108
N	35641	35510	0.37%	131
29	17880	17,755	0.70%	125
30	17857	17,755	0.57%	102
O	35737	35510	0.64%	227
31	17768	17,755	0.07%	13
32	17757	17,755	0.01%	2
P	35525	35510	0.04%	15
33	17749	17,755	-0.03%	-6
34	17728	17,755	-0.15%	-27
Q	35477	35510	-0.09%	-33
35	17843	17,755	0.50%	88
36	17662	17,755	-0.52%	-93
R	35505	35510	-0.01%	-5
37	17662	17,755	-0.52%	-93
38	17625	17,755	-0.73%	-130
S	35287	35510	-0.63%	-223
39	17685	17,755	-0.39%	-70
40	17665	17,755	-0.51%	-90
T	35350	35510	-0.45%	-160

Overall Deviation1.4%



Filename: AFFERRevised.dbf

Comments: UNSUPPORTED FILE TYPE

Filename: AFFERRevised.prj

Comments: UNSUPPORTED FILE TYPE

Filename: AFFERRevised.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: AFFERRevised.sbx

Comments: UNSUPPORTED FILE TYPE

Filename: AFFERRevised.shp

Comments: UNSUPPORTED FILE TYPE

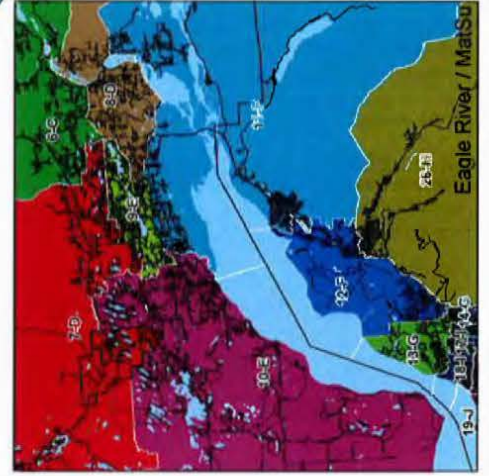
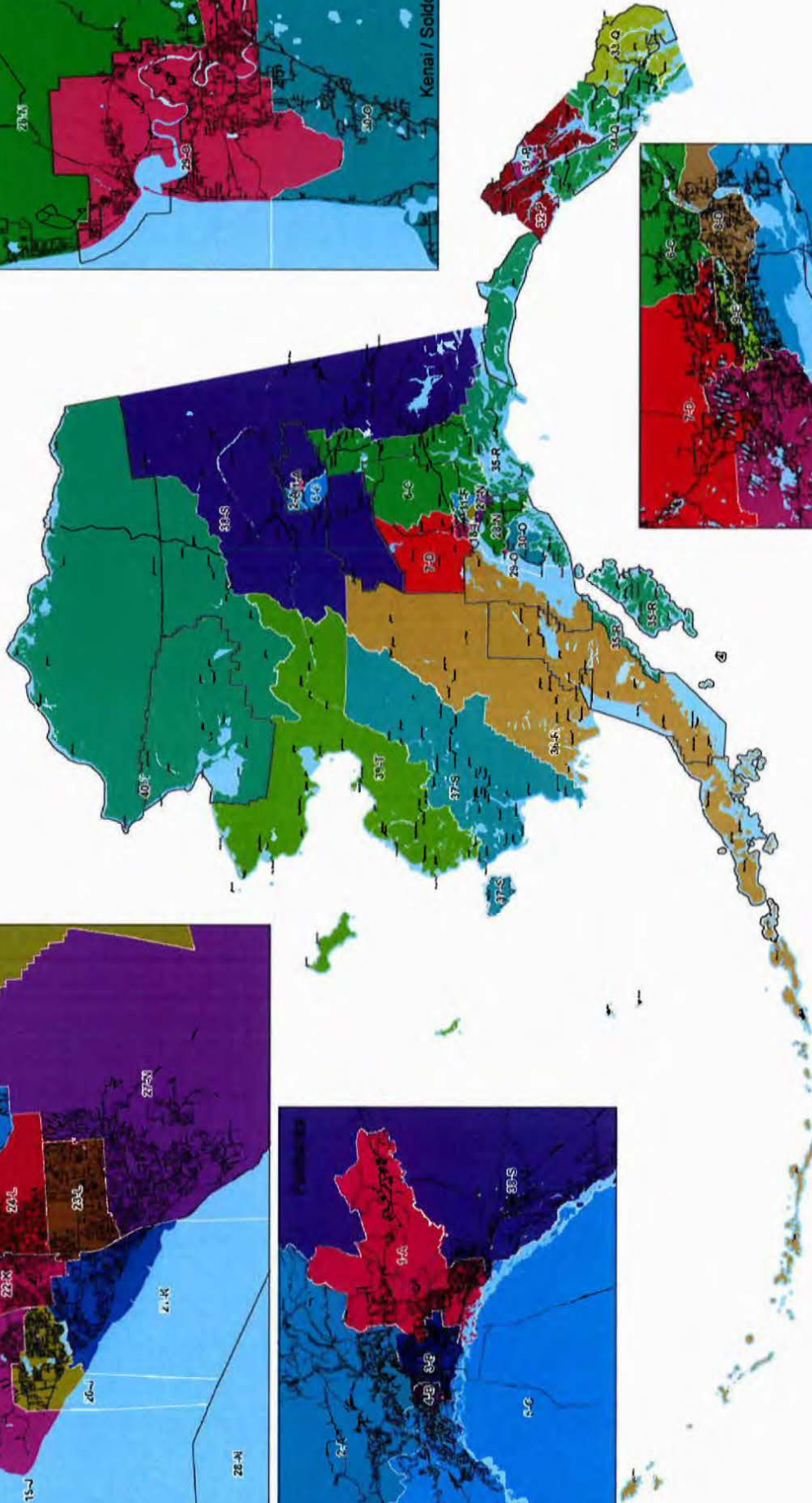
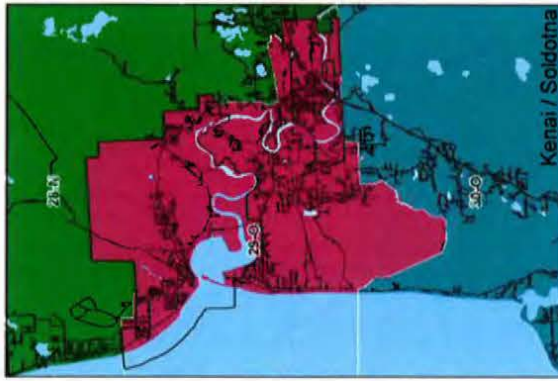


Filename: AFFERRevised.shp.xml

Comments: UNSUPPORTED FILE TYPE

Filename: AFFERRevised.shx

Comments: UNSUPPORTED FILE TYPE

[illegible]

AFFER Option 2

District	Total Population	Ideal	Deviation	Difference
1	17779	17,755	0.14%	24
2	17811	17,755	0.32%	56
A	35590	35510	0.23%	80
3	17753	17,755	-0.01%	-2
4	17823	17,755	0.38%	68
B	35576	35510	0.19%	66
5	17738	17,755	-0.10%	-17
6	17733	17,755	-0.12%	-22
C	35471	35510	-0.11%	-39
7	17827	17,755	0.41%	72
8	17716	17,755	-0.22%	-39
D	35543	35510	0.09%	33
9	17703	17,755	-0.29%	-52
10	17830	17,755	0.42%	75
E	35533	35510	0.06%	23
11	17671	17,755	-0.47%	-84
12	17813	17,755	0.33%	58
F	35484	35510	-0.07%	-26
13	17672	17,755	-0.47%	-83
14	17806	17,755	0.29%	51
G	35478	35510	-0.09%	-32
15	17832	17,755	0.43%	77
16	17845	17,755	0.51%	90
H	35677	35510	0.47%	167
17	17667	17,755	-0.50%	-88
18	17830	17,755	0.42%	75
I	35497	35510	-0.04%	-13
19	17728	17,755	-0.15%	-27
20	17755	17,755	0.00%	0
J	35483	35510	-0.08%	-27
21	17702	17,755	-0.30%	-53
22	17788	17,755	0.19%	33
K	35490	35510	-0.06%	-20
23	17693	17,755	-0.35%	-62
24	17817	17,755	0.35%	62
L	35510	35510	0.00%	0
25	17678	17,755	-0.43%	-77
26	17683	17,755	-0.41%	-72
M	35361	35510	-0.42%	-149
27	17778	17,755	0.13%	23
28	17793	17,755	0.21%	38
N	35571	35510	0.17%	61
29	17828	17,755	0.41%	73
30	17871	17,755	0.65%	116
O	35699	35510	0.53%	189
31	17686	17,755	-0.39%	-69
32	17718	17,755	-0.21%	-37
P	35404	35510	-0.30%	-106
33	17841	17,755	0.48%	86
34	17757	17,755	0.01%	2
Q	35598	35510	0.25%	88
35	17800	17,755	0.25%	45
36	17711	17,755	-0.25%	-44
R	35511	35510	0.00%	1
37	17733	17,755	-0.12%	-22
38	17668	17,755	-0.49%	-87
S	35401	35510	-0.31%	-109
39	17756	17,755	0.01%	1
40	17598	17,755	-0.88%	-157
T	35354	35510	-0.44%	-156

Overall Deviation1.5%

Filename: AFFEROption2.dbf

Comments: UNSUPPORTED FILE TYPE



Filename: AFFEROption2.prj  
Comments: UNSUPPORTED FILE TYPE

Filename: AFFEROption2.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: AFFEROption2.sbx

Comments: UNSUPPORTED FILE TYPE

Filename: AFFEROption2.shp

Comments: UNSUPPORTED FILE TYPE

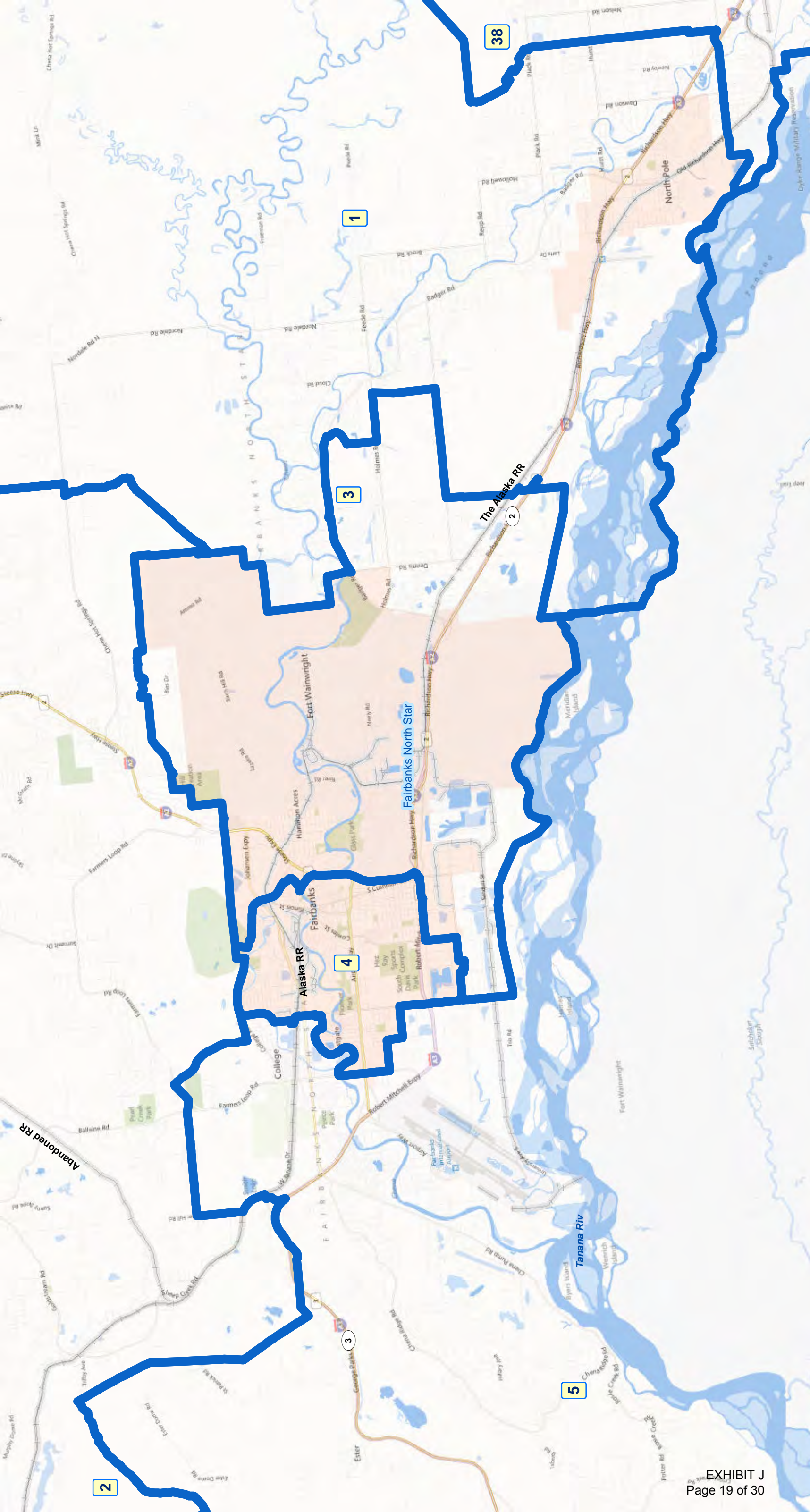
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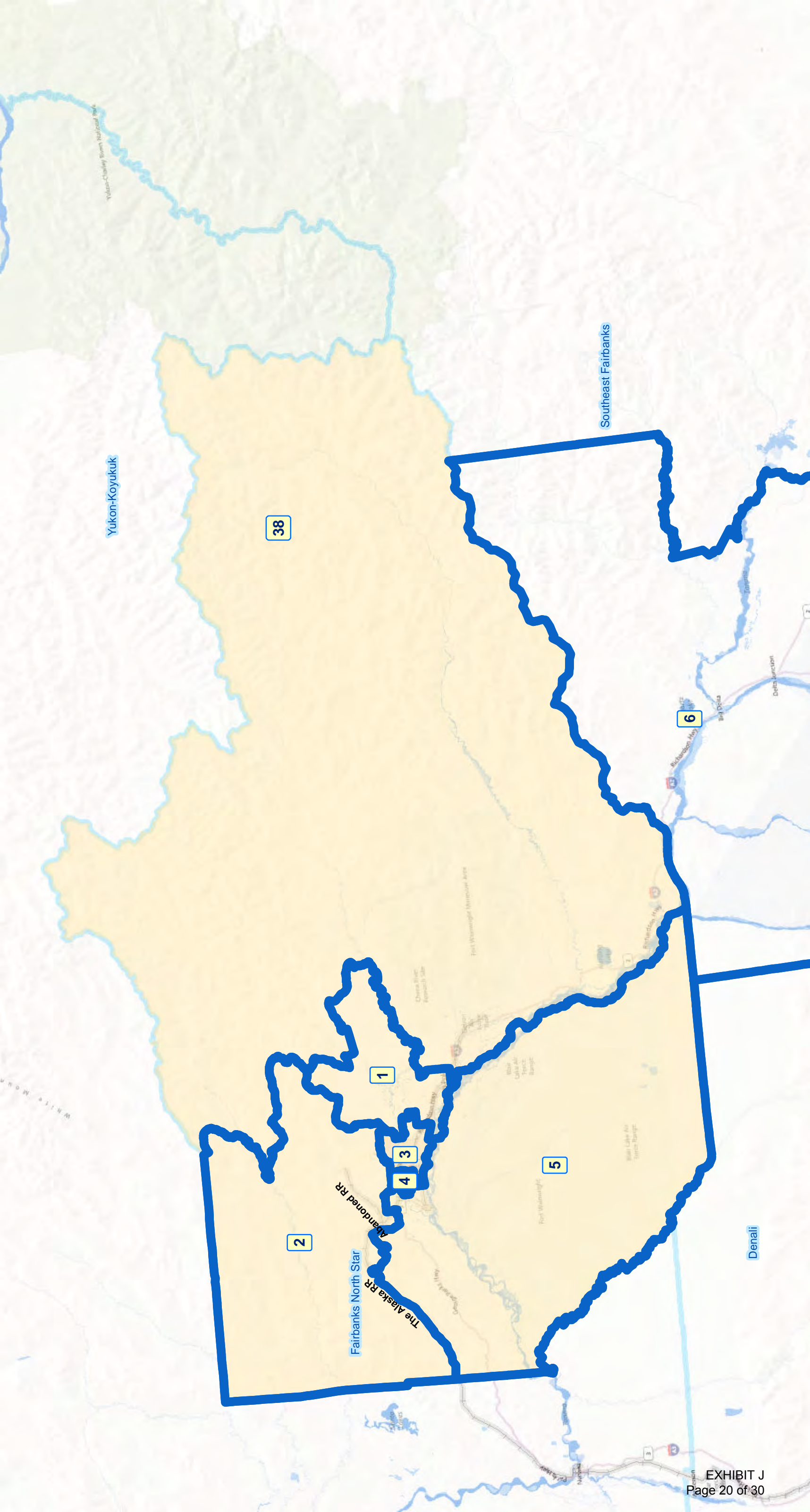




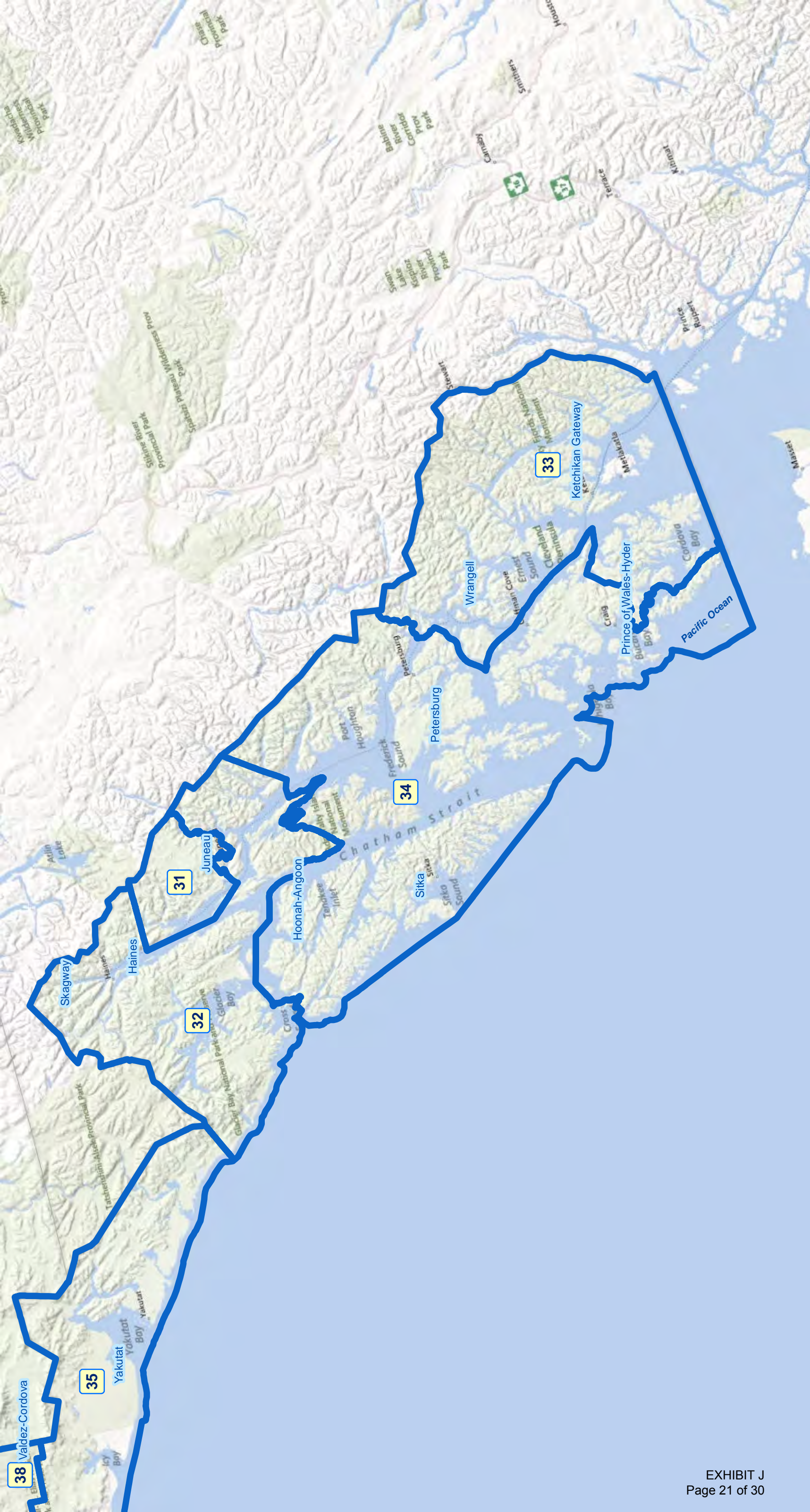














Population Totals

DISTRICT	TAPERSONS	Target	Dev.	Difference	PctWht	BLKPCT10	HSPCT10	MINPCT10	VAPct	pctwhvap	BlackVApct	VAHispt	vaminorpct
1	17779	17,756	0.13%	23	84.37%	2.41%	4.32%	18.38%	71.91%	#REF!	#REF!	#REF!	#REF!
2	17811	17,756	0.31%	55	86.41%	0.83%	2.90%	15.20%	76.93%	#REF!	#REF!	#REF!	#REF!
3	17753	17,756	-0.02%	-3	71.71%	8.86%	10.30%	33.00%	70.02%	#REF!	#REF!	#REF!	#REF!
4	17823	17,756	0.38%	67	63.62%	7.78%	6.77%	39.74%	77.71%	#REF!	#REF!	#REF!	#REF!
5	17738	17,756	-0.10%	-18	75.76%	2.84%	4.85%	26.73%	78.19%	#REF!	#REF!	#REF!	#REF!
6	17733	17,756	-0.13%	-23	85.17%	0.98%	3.56%	16.71%	74.32%	#REF!	#REF!	#REF!	#REF!
7	17827	17,756	0.40%	71	85.93%	0.55%	3.29%	15.91%	71.87%	#REF!	#REF!	#REF!	#REF!
8	17716	17,756	-0.22%	-40	84.16%	1.32%	4.08%	18.37%	70.07%	#REF!	#REF!	#REF!	#REF!
9	17703	17,756	-0.30%	-53	84.14%	1.21%	4.01%	17.94%	70.56%	#REF!	#REF!	#REF!	#REF!
10	17830	17,756	0.42%	74	84.05%	0.92%	4.00%	18.24%	70.85%	#REF!	#REF!	#REF!	#REF!
11	17671	17,756	-0.48%	-85	86.45%	0.74%	3.58%	15.65%	72.12%	#REF!	#REF!	#REF!	#REF!
12	17813	17,756	0.32%	57	77.77%	6.66%	9.03%	27.20%	70.35%	#REF!	#REF!	#REF!	#REF!
13	17672	17,756	-0.47%	-84	58.90%	11.56%	9.63%	45.98%	66.83%	#REF!	#REF!	#REF!	#REF!
14	17806	17,756	0.28%	50	56.55%	10.13%	8.22%	46.50%	74.09%	#REF!	#REF!	#REF!	#REF!
15	17832	17,756	0.43%	76	59.35%	6.05%	8.41%	43.86%	78.13%	#REF!	#REF!	#REF!	#REF!
16	17845	17,756	0.50%	89	57.48%	4.74%	9.22%	45.87%	79.84%	#REF!	#REF!	#REF!	#REF!
17	17667	17,756	-0.50%	-89	35.77%	10.56%	11.95%	67.59%	66.80%	#REF!	#REF!	#REF!	#REF!
18	17830	17,756	0.42%	74	58.31%	8.77%	7.91%	44.83%	82.55%	#REF!	#REF!	#REF!	#REF!
19	17728	17,756	-0.16%	-28	68.06%	2.97%	6.49%	35.00%	76.92%	#REF!	#REF!	#REF!	#REF!
20	17755	17,756	0.00%	-1	68.13%	3.09%	6.38%	35.11%	73.04%	#REF!	#REF!	#REF!	#REF!
21	17702	17,756	-0.30%	-54	73.19%	2.75%	6.00%	29.92%	73.35%	#REF!	#REF!	#REF!	#REF!
22	17788	17,756	0.18%	32	59.46%	4.58%	9.82%	44.20%	76.06%	#REF!	#REF!	#REF!	#REF!
23	17693	17,756	-0.35%	-63	72.47%	3.22%	6.32%	30.23%	73.44%	#REF!	#REF!	#REF!	#REF!
24	17817	17,756	0.34%	61	62.84%	4.27%	8.02%	40.55%	71.74%	#REF!	#REF!	#REF!	#REF!
25	17678	17,756	-0.44%	-78	65.13%	8.13%	6.51%	37.78%	74.23%	#REF!	#REF!	#REF!	#REF!
26	17683	17,756	-0.41%	-73	85.56%	2.34%	5.22%	17.76%	71.58%	#REF!	#REF!	#REF!	#REF!
27	17778	17,756	0.13%	22	87.75%	1.27%	3.41%	14.44%	75.55%	#REF!	#REF!	#REF!	#REF!
28	17793	17,756	0.21%	37	84.09%	0.65%	2.60%	17.35%	77.89%	#REF!	#REF!	#REF!	#REF!
29	17828	17,756	0.41%	72	82.81%	0.53%	4.12%	19.78%	73.35%	#REF!	#REF!	#REF!	#REF!
30	17871	17,756	0.65%	115	89.28%	0.26%	2.29%	12.08%	78.54%	#REF!	#REF!	#REF!	#REF!
31	17686	17,756	-0.39%	-70	71.81%	0.87%	5.03%	30.61%	74.02%	#REF!	#REF!	#REF!	#REF!
32	17713	17,756	-0.24%	-43	71.05%	0.77%	4.40%	31.01%	80.16%	#REF!	#REF!	#REF!	#REF!
33	17841	17,756	0.48%	85	62.94%	0.50%	3.45%	38.62%	75.89%	#REF!	#REF!	#REF!	#REF!
34	17762	17,756	0.04%	6	64.67%	0.44%	4.04%	36.89%	76.62%	#REF!	#REF!	#REF!	#REF!
35	17800	17,756	0.25%	44	58.46%	0.61%	6.34%	44.08%	71.81%	#REF!	#REF!	#REF!	#REF!
36	17711	17,756	-0.25%	-45	27.45%	3.26%	7.40%	75.68%	78.01%	#REF!	#REF!	#REF!	#REF!
37	17733	17,756	-0.13%	-23	10.74%	0.37%	1.02%	89.48%	63.36%	#REF!	#REF!	#REF!	#REF!
38	17668	17,756	-0.49%	-88	70.70%	2.36%	3.62%	31.21%	71.67%	#REF!	#REF!	#REF!	#REF!
39	17756	17,756	0.00%	0	10.78%	0.16%	0.77%	89.49%	63.12%	#REF!	#REF!	#REF!	#REF!
40	17598	17,756	-0.89%	-158	23.19%	0.76%	1.74%	77.40%	70.98%	#REF!	#REF!	#REF!	#REF!
Unassigned	-710231												





Voting Age AIAN

DISTRICT	VAPERSONS	VAAIANALIVAWHAIAN	VABLAIAN	VAAIANAS	VAAIANNH	VAAIANOR	TVAAIANP1	TVAAIANP1P	
1	12784	538	331	8	3	3	5	888	6.95%
2	13702	560	374	4	3	0	3	944	6.89%
3	12430	582	256	19	3	4	5	869	6.99%
4	13851	1927	355	31	6	2	8	2329	16.81%
5	13869	1154	388	17	7	0	6	1572	11.33%
6	13180	723	351	8	12	4	3	1101	8.35%
7	12812	630	382	3	6	0	7	1028	8.02%
8	12414	658	344	17	6	4	3	1032	8.31%
9	12492	560	385	7	10	2	8	972	7.78%
10	12632	790	362	6	4	1	1	1164	9.21%
11	12744	569	334	3	4	0	5	915	7.18%
12	12531	455	230	16	2	2	6	711	5.67%
13	11810	884	282	37	10	4	9	1226	10.38%
14	13192	1203	375	35	19	6	11	1649	12.50%
15	13933	1401	427	28	19	1	11	1887	13.54%
16	14247	1554	448	37	14	2	7	2062	14.47%
17	11801	1703	417	58	26	13	18	2235	18.94%
18	14718	1770	383	44	14	7	8	2226	15.12%
19	13636	963	322	13	21	5	11	1335	9.79%
20	12969	852	294	19	17	4	6	1192	9.19%
21	12984	701	287	19	12	3	6	1028	7.92%
22	13529	1256	402	19	22	2	5	1706	12.61%
23	12994	801	277	20	17	3	5	1123	8.64%
24	12782	982	355	19	15	0	4	1375	10.76%
25	13122	846	316	48	13	2	8	1233	9.40%
26	12658	443	215	8	7	0	2	675	5.33%
27	13431	363	196	5	6	0	1	571	4.25%
28	13859	1068	393	11	18	1	2	1493	10.77%
29	13076	917	422	10	17	3	5	1374	10.51%
30	14035	595	344	2	1	2	5	949	6.76%
31	13092	1125	513	19	94	4	8	1763	13.47%
32	14199	1860	491	19	91	9	3	2473	17.42%
33	13539	2705	612	16	29	6	9	3377	24.94%
34	13609	2716	625	15	58	11	11	3436	25.25%
35	12783	1689	474	4	21	3	2	2193	17.16%
36	13817	5113	503	8	41	15	4	5684	41.14%
37	11235	9024	264	18	12	7	5	9330	83.04%
38	12663	2364	344	7	6	1	1	2723	21.50%
39	11208	9061	295	7	11	8	5	9387	83.75%
40	12491	7525	341	28	20	6	5	7925	63.45%
Unassigned	-522853	-70630	-14709	-712	-717	-150	-237		

Filename: AFFER\_CalistaJuly2\_1.dbf

Comments: UNSUPPORTED FILE TYPE

Filename: AFFER\_CalistaJuly2\_1.prj

Comments: UNSUPPORTED FILE TYPE

Filename: AFFER\_CalistaJuly2\_1.sbn

Comments: UNSUPPORTED FILE TYPE



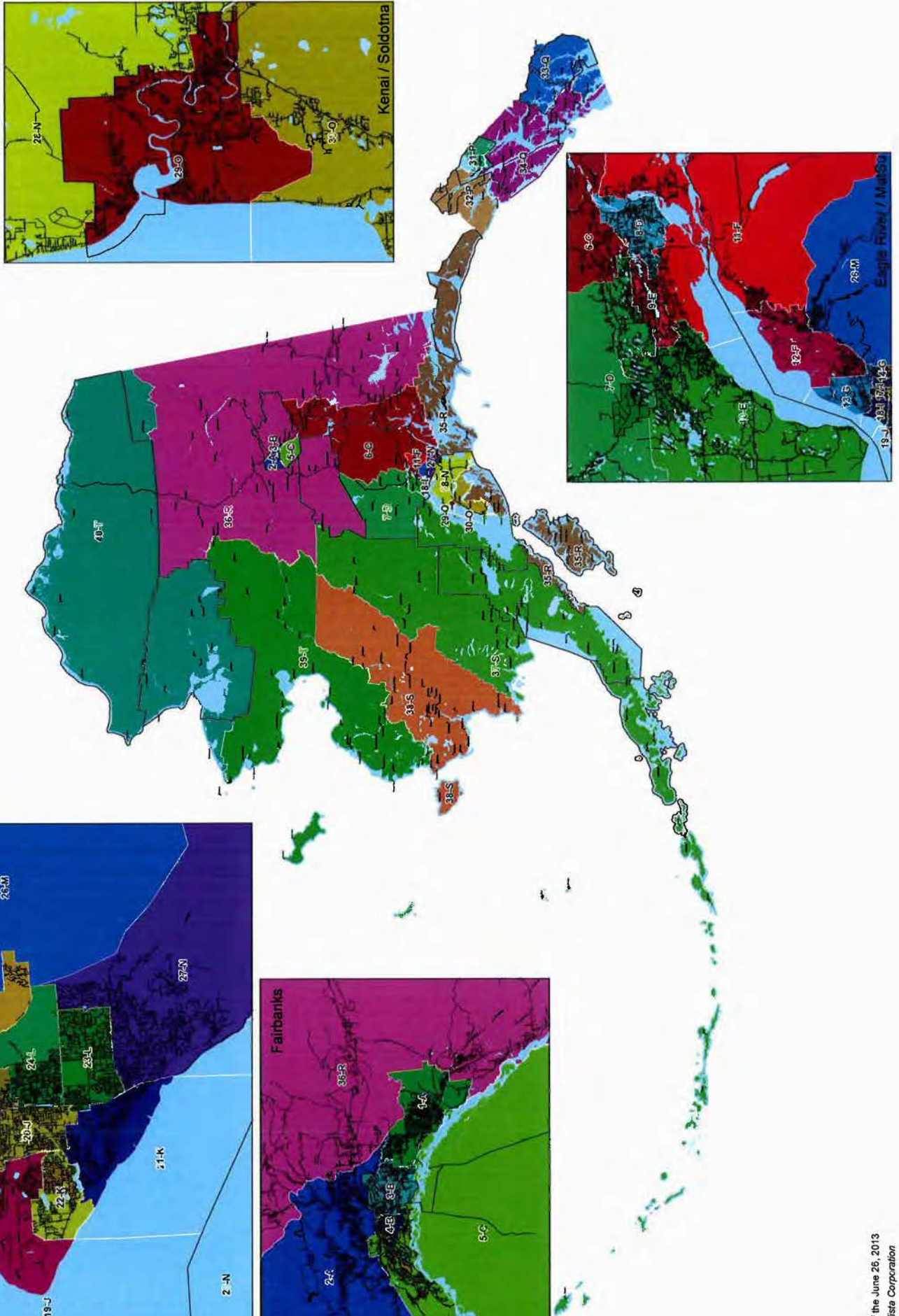
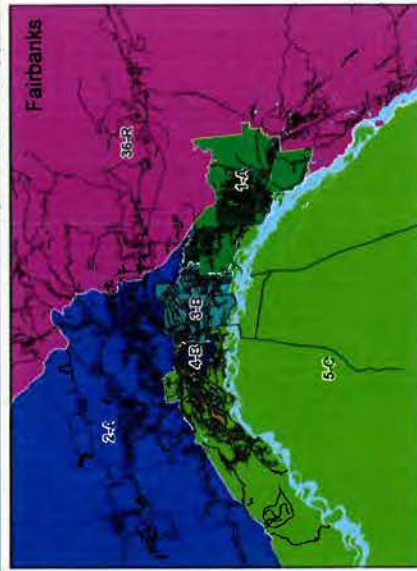
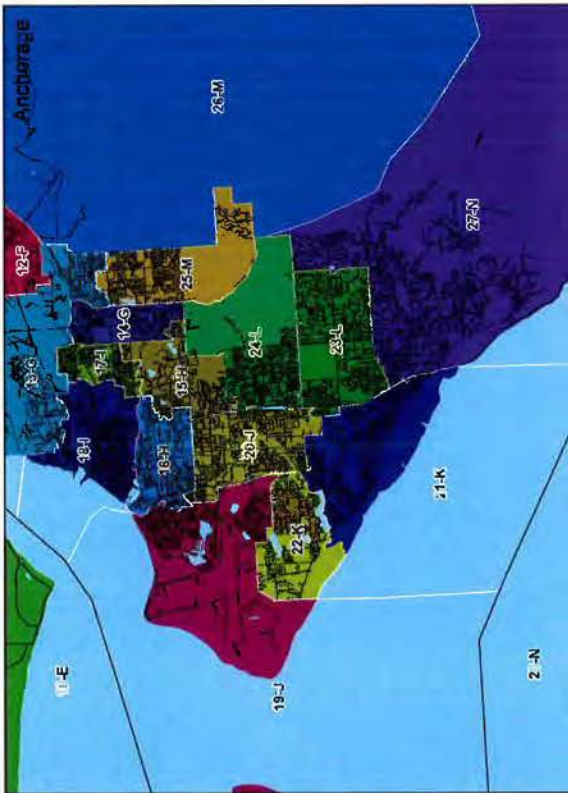
Filename: AFFER\_CalistaJuly2\_1.sbx  
Comments: UNSUPPORTED FILE TYPE

Filename: AFFER\_CalistaJuly2\_1.shp

Comments: UNSUPPORTED FILE TYPE

Filename: AFFER\_CalistaJuly2\_1.shx  
Comments: UNSUPPORTED FILE TYPE

# Calista Revised



Calista - Revised

District	Total Population	Ideal	Deviation	Difference
1	17687	17,755	-0.38%	-68
2	17840	17,755	0.48%	85
A	35527	35510	0.05%	17
3	17747	17,755	-0.05%	-8
4	17687	17,755	-0.38%	-68
B	35434	35510	-0.21%	-76
5	17838	17,755	0.47%	83
6	17720	17,755	-0.20%	-35
C	35558	35510	0.14%	48
7	17676	17,755	-0.44%	-79
8	17687	17,755	-0.38%	-68
D	35363	35510	-0.41%	-147
9	17734	17,755	-0.12%	-21
10	17676	17,755	-0.44%	-79
E	35410	35510	-0.28%	-100
11	17668	17,755	-0.49%	-87
12	17700	17,755	-0.31%	-55
F	35368	35510	-0.40%	-142
13	17794	17,755	0.22%	39
14	17806	17,755	0.29%	51
G	35600	35510	0.25%	90
15	17805	17,755	0.28%	50
16	17784	17,755	0.16%	29
H	35589	35510	0.22%	79
17	17691	17,755	-0.36%	-64
18	17806	17,755	0.29%	51
I	35497	35510	-0.04%	-13
19	17816	17,755	0.34%	61
20	17788	17,755	0.19%	33
J	35604	35510	0.26%	94
21	17702	17,755	-0.30%	-53
22	17755	17,755	0.00%	0
K	35457	35510	-0.15%	-53
23	17693	17,755	-0.35%	-62
24	17817	17,755	0.35%	62
L	35510	35510	0.00%	0
25	17815	17,755	0.34%	60
26	17818	17,755	0.35%	63
M	35633	35510	0.35%	123
27	17778	17,755	0.13%	23
28	17834	17,755	0.44%	79
N	35612	35510	0.29%	102
29	17839	17,755	0.47%	84
30	17819	17,755	0.36%	64
O	35658	35510	0.42%	148
31	17668	17,755	-0.49%	-87
32	17716	17,755	-0.22%	-39
P	35384	35510	-0.35%	-126
33	17841	17,755	0.48%	86
34	17777	17,755	0.12%	22
Q	35618	35510	0.30%	108
35	17799	17,755	0.25%	44
36	17742	17,755	-0.07%	-13
R	35541	35510	0.09%	31
37	17711	17,755	-0.25%	-44
38	17733	17,755	-0.12%	-22
S	35444	35510	-0.19%	-66
39	17754	17,755	-0.01%	-1
40	17670	17,755	-0.48%	-85
T	35424	35510	-0.24%	-86

Overall Deviation1.0%



Filename: CalistaRevised.dbf

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaRevised.prj

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaRevised.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaRevised.sbx

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaRevised.shp

Comments: UNSUPPORTED FILE TYPE



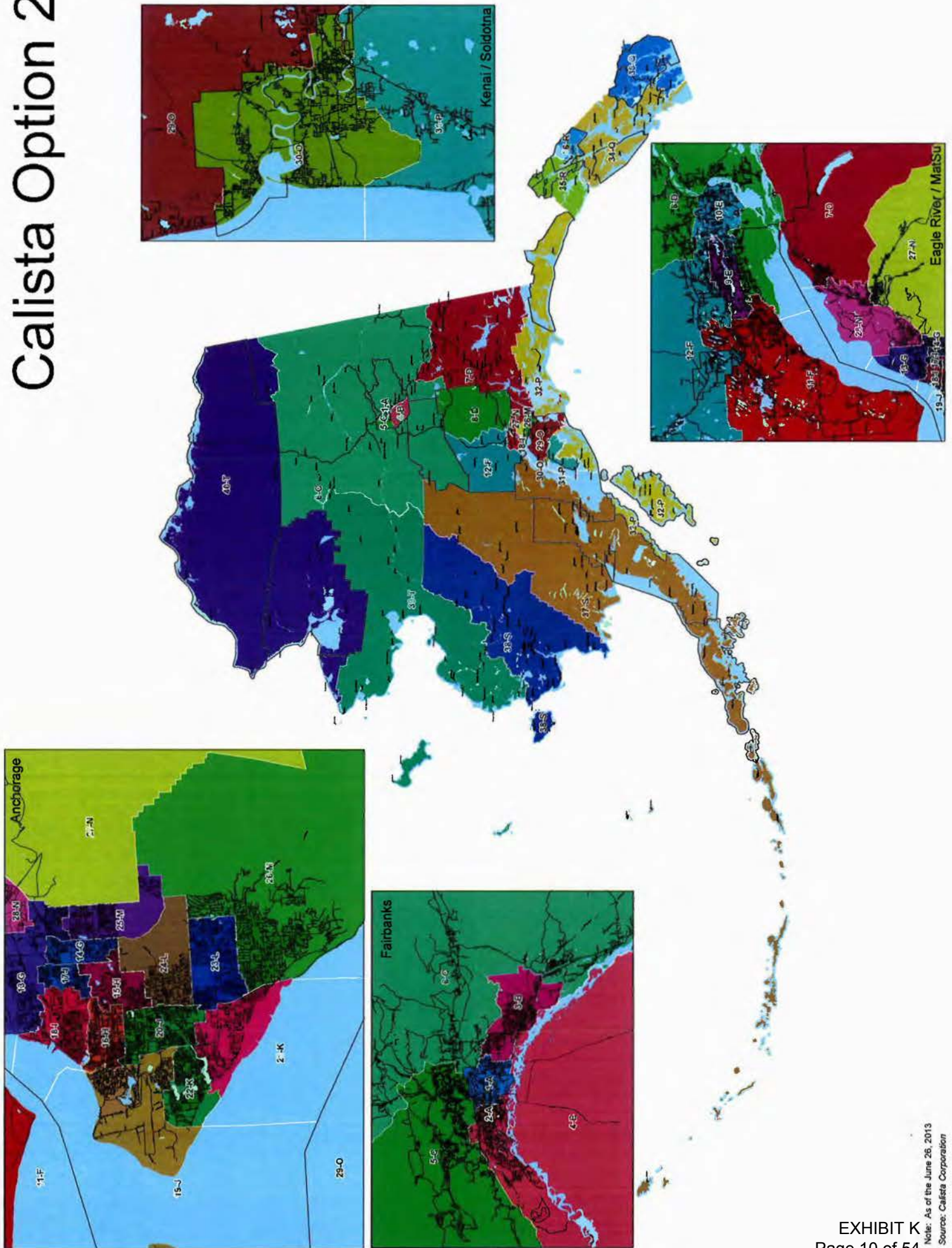
Filename: CalistaRevised.shp.xml

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaRevised.shx

Comments: UNSUPPORTED FILE TYPE

# Calista Option 2



Calista - Option 2

District	Total Population	Ideal	Deviation	Difference
1	17747	17,755	-0.05%	-8
2	17687	17,755	-0.38%	-68
A	35434	35510	-0.21%	-76
3	17687	17,755	-0.38%	-68
4	17838	17,755	0.47%	83
B	35525	35510	0.04%	15
5	17831	17,755	0.43%	76
6	17710	17,755	-0.25%	-45
C	35541	35510	0.09%	31
7	17716	17,755	-0.22%	-39
8	17706	17,755	-0.28%	-49
D	35422	35510	-0.25%	-88
9	17699	17,755	-0.32%	-56
10	17669	17,755	-0.48%	-86
E	35368	35510	-0.40%	-142
11	17676	17,755	-0.44%	-79
12	17736	17,755	-0.11%	-19
F	35412	35510	-0.28%	-98
13	17794	17,755	0.22%	39
14	17806	17,755	0.29%	51
G	35600	35510	0.25%	90
15	17805	17,755	0.28%	50
16	17784	17,755	0.16%	29
H	35589	35510	0.22%	79
17	17691	17,755	-0.36%	-64
18	17806	17,755	0.29%	51
I	35497	35510	-0.04%	-13
19	17816	17,755	0.34%	61
20	17788	17,755	0.19%	33
J	35604	35510	0.26%	94
21	17702	17,755	-0.30%	-53
22	17755	17,755	0.00%	0
K	35457	35510	-0.15%	-53
23	17693	17,755	-0.35%	-62
24	17817	17,755	0.35%	62
L	35510	35510	0.00%	0
25	17815	17,755	0.34%	60
26	17778	17,755	0.13%	23
M	35593	35510	0.23%	83
27	17818	17,755	0.35%	63
28	17700	17,755	-0.31%	-55
N	35518	35510	0.02%	8
29	17834	17,755	0.44%	79
30	17839	17,755	0.47%	84
O	35673	35510	0.46%	163
31	17819	17,755	0.36%	64
32	17799	17,755	0.25%	44
P	35618	35510	0.30%	108
33	17841	17,755	0.48%	86
34	17777	17,755	0.12%	22
Q	35618	35510	0.30%	108
35	17716	17,755	-0.22%	-39
36	17668	17,755	-0.49%	-87
R	35384	35510	-0.35%	-126
37	17711	17,755	-0.25%	-44
38	17733	17,755	-0.12%	-22
S	35444	35510	-0.19%	-66
39	17754	17,755	-0.01%	-1
40	17670	17,755	-0.48%	-85
T	35424	35510	-0.24%	-86

Overall Deviation1.0%

Filename: CalistaOption2.dbf

Comments: UNSUPPORTED FILE TYPE



Filename: CalistaOption2.prj

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption2.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption2.sbx

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption2.shp

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption2.shp.xml

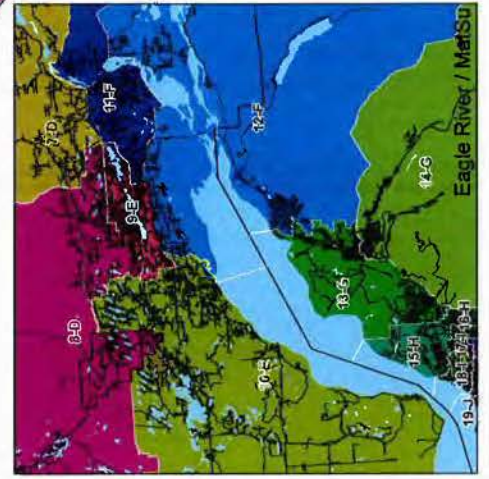
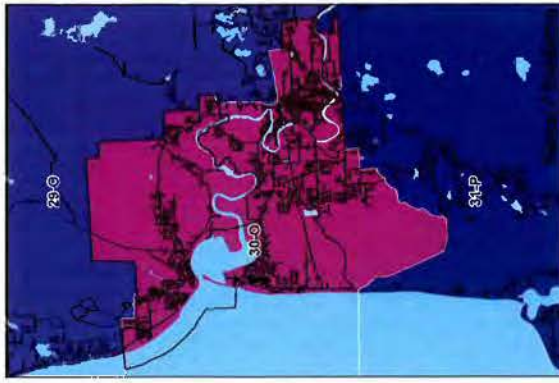
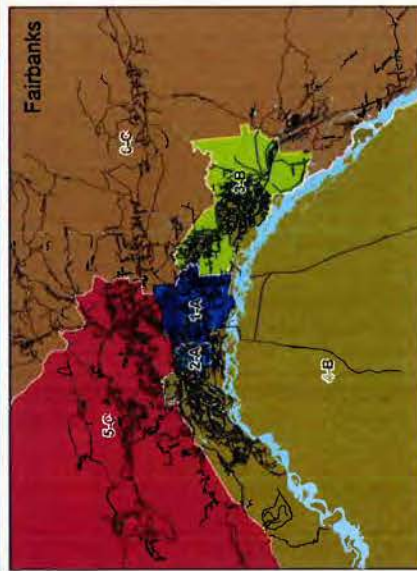
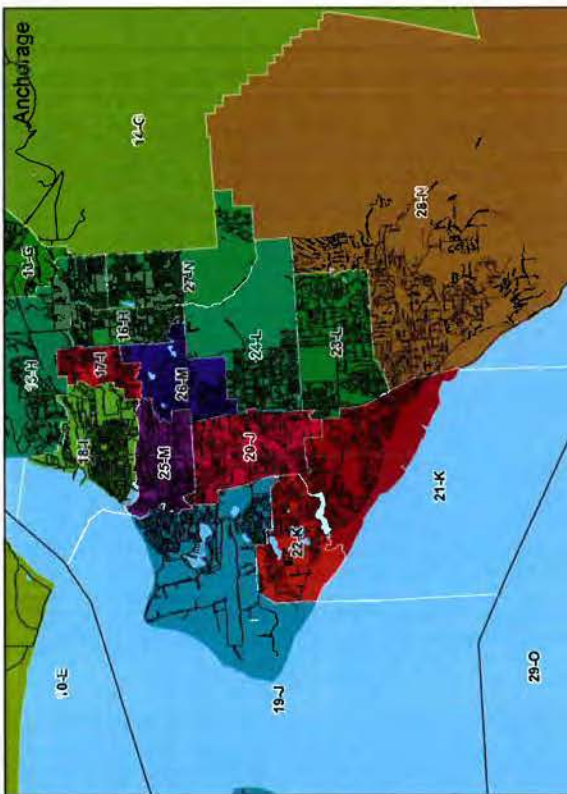
Comments: UNSUPPORTED FILE TYPE



Filename: CalistaOption2.shx

Comments: UNSUPPORTED FILE TYPE

# Calista Option 2 Revised



Calista Option 2 Revised

District	Total Population	Ideal	Deviation	Difference
1	17747	17,755	-0.05%	-8
2	17687	17,755	-0.38%	-68
A	35434	35510	-0.21%	-76
3	17840	17,755	0.48%	85
4	17838	17,755	0.47%	83
B	35678	35510	0.47%	168
5	17700	17,755	-0.31%	-55
6	17684	17,755	-0.40%	-71
C	35384	35510	-0.35%	-126
7	17810	17,755	0.31%	55
8	17827	17,755	0.41%	72
D	35637	35510	0.36%	127
9	17703	17,755	-0.29%	-52
10	17830	17,755	0.42%	75
E	35533	35510	0.06%	23
11	17716	17,755	-0.22%	-39
12	17671	17,755	-0.47%	-84
F	35387	35510	-0.35%	-123
13	17813	17,755	0.33%	58
14	17683	17,755	-0.41%	-72
G	35496	35510	-0.04%	-14
15	17672	17,755	-0.47%	-83
16	17806	17,755	0.29%	51
H	35478	35510	-0.09%	-32
17	17691	17,755	-0.36%	-64
18	17806	17,755	0.29%	51
I	35497	35510	-0.04%	-13
19	17816	17,755	0.34%	61
20	17788	17,755	0.19%	33
J	35604	35510	0.26%	94
21	17702	17,755	-0.30%	-53
22	17755	17,755	0.00%	0
K	35457	35510	-0.15%	-53
23	17693	17,755	-0.35%	-62
24	17817	17,755	0.35%	62
L	35510	35510	0.00%	0
25	17784	17,755	0.16%	29
26	17805	17,755	0.28%	50
M	35589	35510	0.22%	79
27	17678	17,755	-0.43%	-77
28	17778	17,755	0.13%	23
N	35456	35510	-0.15%	-54
29	17834	17,755	0.44%	79
30	17839	17,755	0.47%	84
O	35673	35510	0.46%	163
31	17819	17,755	0.36%	64
32	17799	17,755	0.25%	44
P	35618	35510	0.30%	108
33	17841	17,755	0.48%	86
34	17762	17,755	0.04%	7
Q	35603	35510	0.26%	93
35	17721	17,755	-0.19%	-34
36	17678	17,755	-0.43%	-77
R	35399	35510	-0.31%	-111
37	17711	17,755	-0.25%	-44
38	17733	17,755	-0.12%	-22
S	35444	35510	-0.19%	-66
39	17756	17,755	0.01%	1
40	17598	17,755	-0.88%	-157
T	35354	35510	-0.44%	-156

Overall Deviation1.4%

Filename: CalistaOption2Revised.dbf  
Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption2Revised.prj  
Comments: UNSUPPORTED FILE TYPE



Filename: CalistaOption2Revised.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption2Revised.sbx

Comments: UNSUPPORTED FILE TYPE

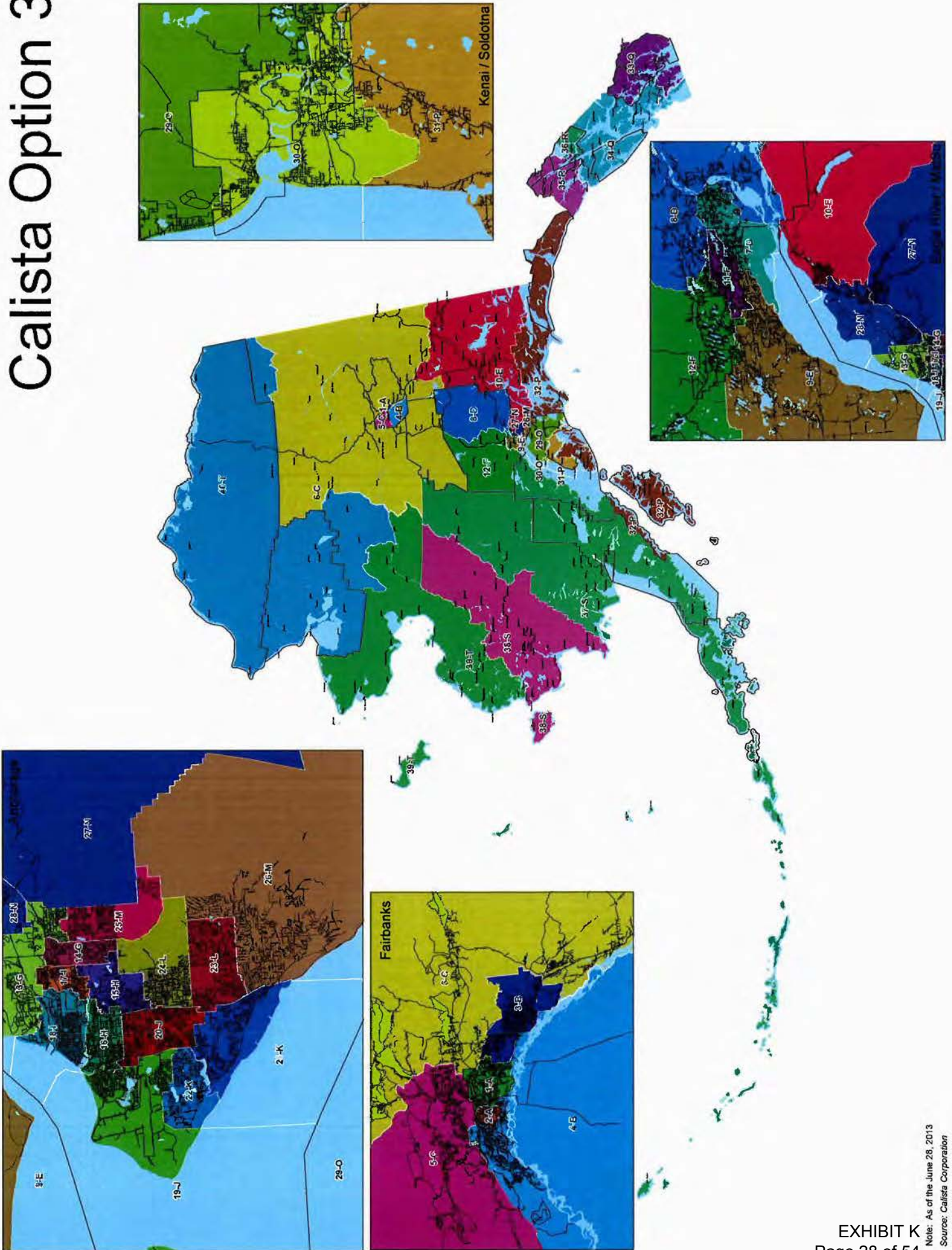
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Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption2Revised.shp.xml  
Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption2Revised.shx  
Comments: UNSUPPORTED FILE TYPE



# Calista Option 3



Calista Option 3

District	Total Population	Ideal	Deviation	Difference
1	17747	17,755	-0.05%	-8
2	17687	17,755	-0.38%	-68
A	35434	35510	-0.21%	-76
3	17687	17,755	-0.38%	-68
4	17838	17,755	0.47%	83
B	35525	35510	0.04%	15
5	17831	17,755	0.43%	76
6	17711	17,755	-0.25%	-44
C	35542	35510	0.09%	32
7	17723	17,755	-0.18%	-32
8	17677	17,755	-0.44%	-78
D	35400	35510	-0.31%	-110
9	17724	17,755	-0.17%	-31
10	17708	17,755	-0.26%	-47
E	35432	35510	-0.22%	-78
11	17673	17,755	-0.46%	-82
12	17686	17,755	-0.39%	-69
F	35359	35510	-0.43%	-151
13	17794	17,755	0.22%	39
14	17806	17,755	0.29%	51
G	35600	35510	0.25%	90
15	17805	17,755	0.28%	50
16	17784	17,755	0.16%	29
H	35589	35510	0.22%	79
17	17691	17,755	-0.36%	-64
18	17806	17,755	0.29%	51
I	35497	35510	-0.04%	-13
19	17816	17,755	0.34%	61
20	17788	17,755	0.19%	33
J	35604	35510	0.26%	94
21	17702	17,755	-0.30%	-53
22	17755	17,755	0.00%	0
K	35457	35510	-0.15%	-53
23	17693	17,755	-0.35%	-62
24	17817	17,755	0.35%	62
L	35510	35510	0.00%	0
25	17815	17,755	0.34%	60
26	17778	17,755	0.13%	23
M	35593	35510	0.23%	83
27	17818	17,755	0.35%	63
28	17710	17,755	-0.25%	-45
N	35528	35510	0.05%	18
29	17834	17,755	0.44%	79
30	17839	17,755	0.47%	84
O	35673	35510	0.46%	163
31	17819	17,755	0.36%	64
32	17799	17,755	0.25%	44
P	35618	35510	0.30%	108
33	17841	17,755	0.48%	86
34	17777	17,755	0.12%	22
Q	35618	35510	0.30%	108
35	17716	17,755	-0.22%	-39
36	17668	17,755	-0.49%	-87
R	35384	35510	-0.35%	-126
37	17711	17,755	-0.25%	-44
38	17733	17,755	-0.12%	-22
S	35444	35510	-0.19%	-66
39	17753	17,755	-0.01%	-2
40	17671	17,755	-0.47%	-84
T	35424	35510	-0.24%	-86

Overall Deviation1.0%

Filename: CalistaOption3.dbf

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption3.prj

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption3.sbn

Comments: UNSUPPORTED FILE TYPE



Filename: CalistaOption3.sbx

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption3.shp

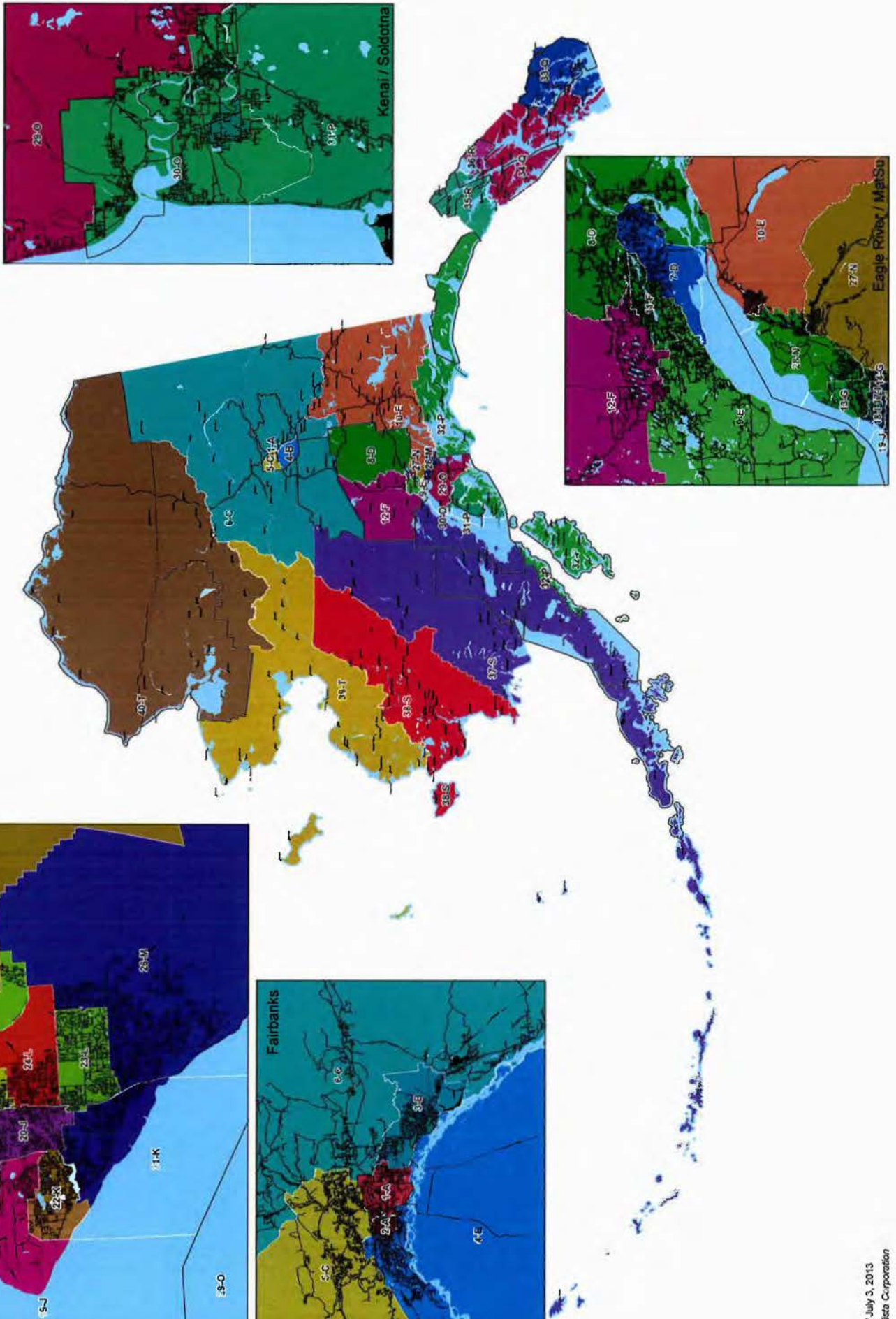
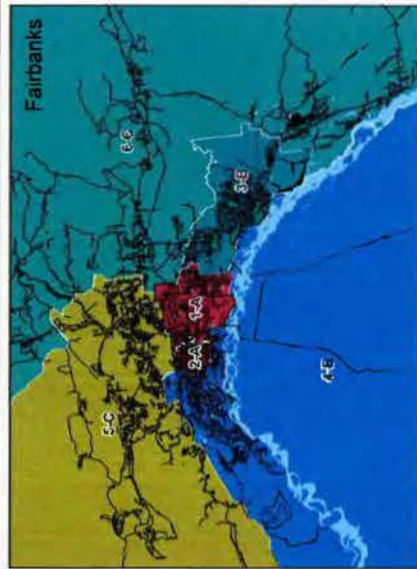
Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption3.shp.xml

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption3.shx

Comments: UNSUPPORTED FILE TYPE





Calista Option 4

District	Total Population	Ideal	Deviation	Difference
1	17747	17,755	-0.05%	-8
2	17687	17,755	-0.38%	-68
A	35434	35510	-0.21%	-76
3	17687	17,755	-0.38%	-68
4	17838	17,755	0.47%	83
B	35525	35510	0.04%	15
5	17831	17,755	0.43%	76
6	17781	17,755	0.15%	26
C	35612	35510	0.29%	102
7	17723	17,755	-0.18%	-32
8	17677	17,755	-0.44%	-78
D	35400	35510	-0.31%	-110
9	17724	17,755	-0.17%	-31
10	17708	17,755	-0.26%	-47
E	35432	35510	-0.22%	-78
11	17673	17,755	-0.46%	-82
12	17686	17,755	-0.39%	-69
F	35359	35510	-0.43%	-151
13	17794	17,755	0.22%	39
14	17806	17,755	0.29%	51
G	35600	35510	0.25%	90
15	17805	17,755	0.28%	50
16	17784	17,755	0.16%	29
H	35589	35510	0.22%	79
17	17691	17,755	-0.36%	-64
18	17806	17,755	0.29%	51
I	35497	35510	-0.04%	-13
19	17816	17,755	0.34%	61
20	17788	17,755	0.19%	33
J	35604	35510	0.26%	94
21	17702	17,755	-0.30%	-53
22	17755	17,755	0.00%	0
K	35457	35510	-0.15%	-53
23	17693	17,755	-0.35%	-62
24	17817	17,755	0.35%	62
L	35510	35510	0.00%	0
25	17815	17,755	0.34%	60
26	17778	17,755	0.13%	23
M	35593	35510	0.23%	83
27	17818	17,755	0.35%	63
28	17710	17,755	-0.25%	-45
N	35528	35510	0.05%	18
29	17834	17,755	0.44%	79
30	17839	17,755	0.47%	84
O	35673	35510	0.46%	163
31	17819	17,755	0.36%	64
32	17799	17,755	0.25%	44
P	35618	35510	0.30%	108
33	17841	17,755	0.48%	86
34	17777	17,755	0.12%	22
Q	35618	35510	0.30%	108
35	17716	17,755	-0.22%	-39
36	17668	17,755	-0.49%	-87
R	35384	35510	-0.35%	-126
37	17711	17,755	-0.25%	-44
38	17733	17,755	-0.12%	-22
S	35444	35510	-0.19%	-66
39	17756	17,755	0.01%	1
40	17598	17,755	-0.88%	-157
T	35354	35510	-0.44%	-156

Overall Deviation1.4%

Filename: CalistaOption4.dbf

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption4.prj

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption4.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption4.sbx

Comments: UNSUPPORTED FILE TYPE



Filename: CalistaOption4.shp

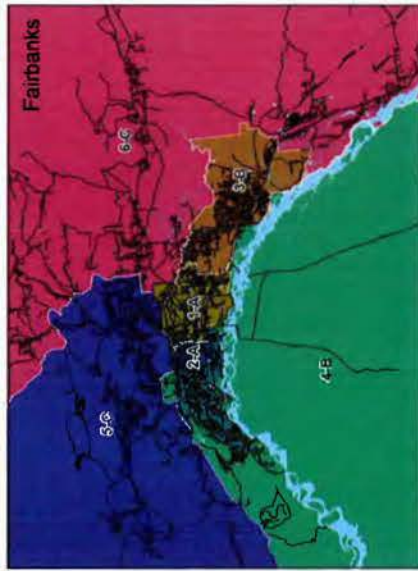
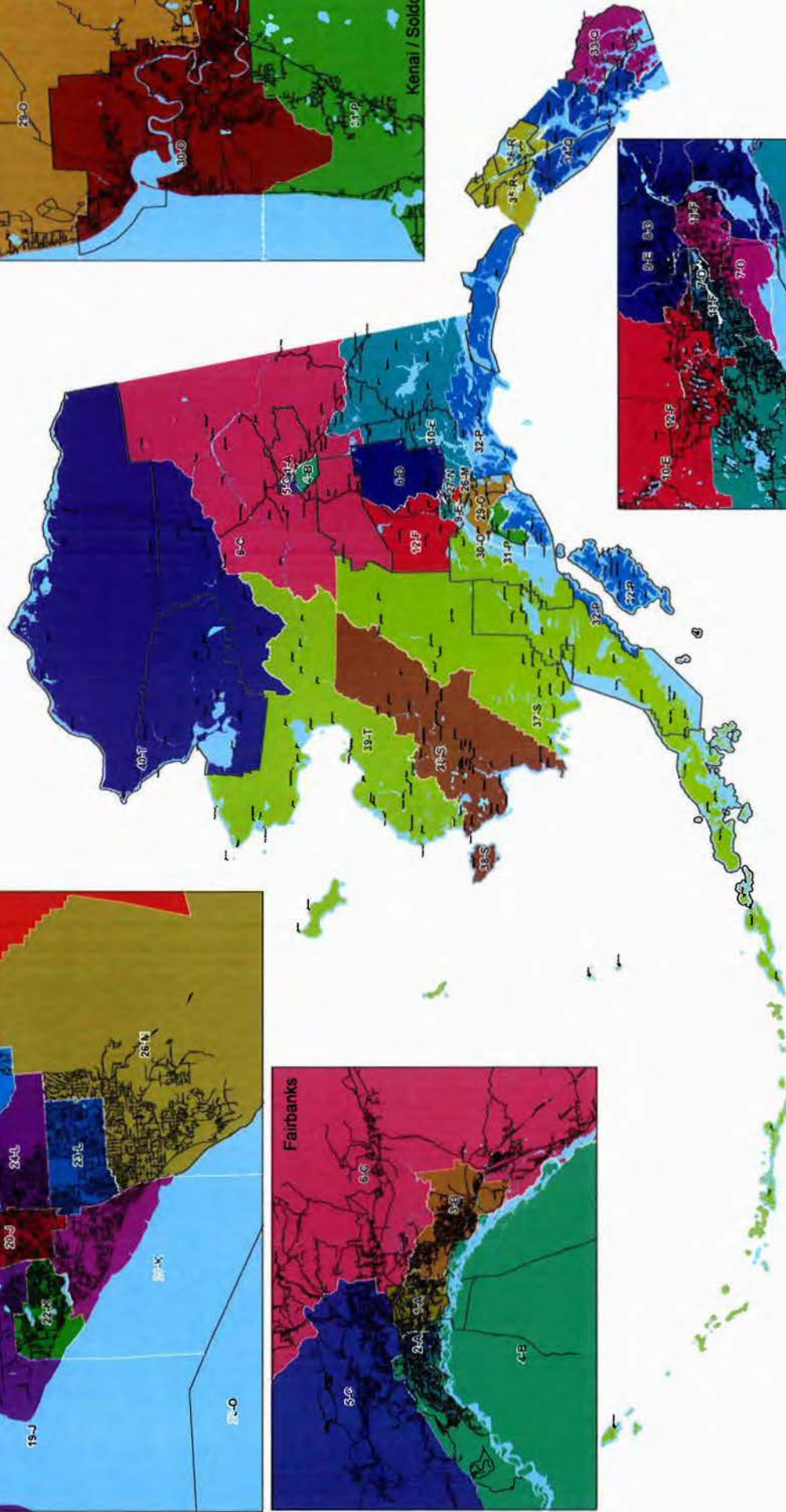
Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption4.shp.xml

Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption4.shx

Comments: UNSUPPORTED FILE TYPE



Calista Option 4 Revised

District	Total Population	Ideal	Deviation	Difference
1	17747	17,755	-0.05%	-8
2	17687	17,755	-0.38%	-68
A	35434	35510	-0.21%	-76
3	17687	17,755	-0.38%	-68
4	17838	17,755	0.47%	83
B	35525	35510	0.04%	15
5	17831	17,755	0.43%	76
6	17781	17,755	0.15%	26
C	35612	35510	0.29%	102
7	17723	17,755	-0.18%	-32
8	17677	17,755	-0.44%	-78
D	35400	35510	-0.31%	-110
9	17724	17,755	-0.17%	-31
10	17708	17,755	-0.26%	-47
E	35432	35510	-0.22%	-78
11	17673	17,755	-0.46%	-82
12	17686	17,755	-0.39%	-69
F	35359	35510	-0.43%	-151
13	17794	17,755	0.22%	39
14	17806	17,755	0.29%	51
G	35600	35510	0.25%	90
15	17805	17,755	0.28%	50
16	17784	17,755	0.16%	29
H	35589	35510	0.22%	79
17	17691	17,755	-0.36%	-64
18	17806	17,755	0.29%	51
I	35497	35510	-0.04%	-13
19	17816	17,755	0.34%	61
20	17788	17,755	0.19%	33
J	35604	35510	0.26%	94
21	17702	17,755	-0.30%	-53
22	17755	17,755	0.00%	0
K	35457	35510	-0.15%	-53
23	17693	17,755	-0.35%	-62
24	17817	17,755	0.35%	62
L	35510	35510	0.00%	0
25	17815	17,755	0.34%	60
26	17778	17,755	0.13%	23
M	35593	35510	0.23%	83
27	17818	17,755	0.35%	63
28	17710	17,755	-0.25%	-45
N	35528	35510	0.05%	18
29	17834	17,755	0.44%	79
30	17839	17,755	0.47%	84
O	35673	35510	0.46%	163
31	17819	17,755	0.36%	64
32	17799	17,755	0.25%	44
P	35618	35510	0.30%	108
33	17841	17,755	0.48%	86
34	17762	17,755	0.04%	7
Q	35603	35510	0.26%	93
35	17721	17,755	-0.19%	-34
36	17678	17,755	-0.43%	-77
R	35399	35510	-0.31%	-111
37	17711	17,755	-0.25%	-44
38	17733	17,755	-0.12%	-22
S	35444	35510	-0.19%	-66
39	17756	17,755	0.01%	1
40	17598	17,755	-0.88%	-157
T	35354	35510	-0.44%	-156

Overall Deviation1.4%



Filename: CalistaOption4Revised.dbf  
Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption4Revised.prj  
Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption4Revised.sbn  
Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption4Revised.sbx  
Comments: UNSUPPORTED FILE TYPE

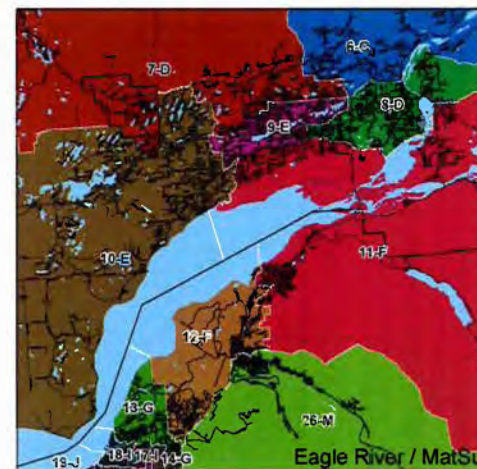
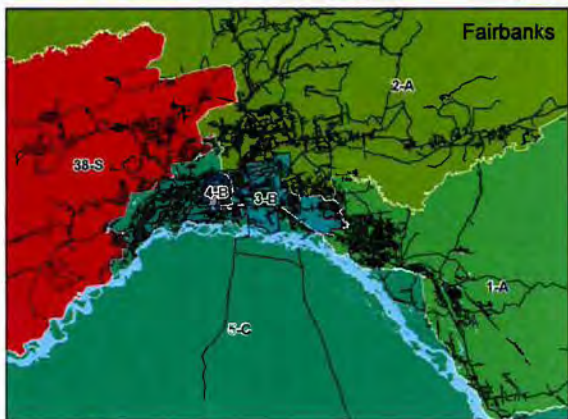
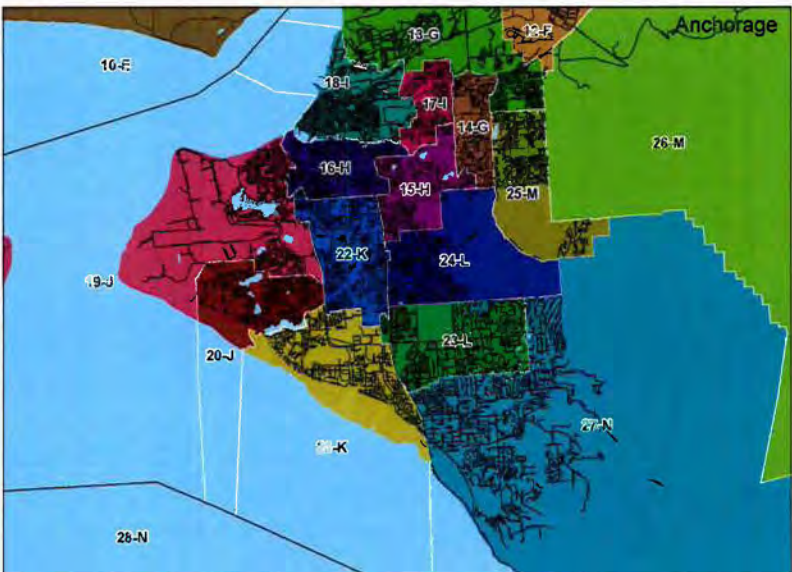
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Filename: CalistaOption4Revised.shp.xml  
Comments: UNSUPPORTED FILE TYPE

Filename: CalistaOption4Revised.shx  
Comments: UNSUPPORTED FILE TYPE

# MatSu Borough



MatSu Borough

District	Total Population	Ideal	Deviation	Difference
1	17785	17,755	0.17%	30
2	17761	17,755	0.03%	6
A	35546	35510	0.10%	36
3	17804	17,755	0.28%	49
4	17795	17,755	0.23%	40
B	35599	35510	0.25%	89
5	17767	17,755	0.07%	12
6	17741	17,755	-0.08%	-14
C	35508	35510	-0.01%	-2
7	17827	17,755	0.41%	72
8	17716	17,755	-0.22%	-39
D	35543	35510	0.09%	33
9	17703	17,755	-0.29%	-52
10	17830	17,755	0.42%	75
E	35533	35510	0.06%	23
11	17671	17,755	-0.47%	-84
12	17813	17,755	0.33%	58
F	35484	35510	-0.07%	-26
13	17672	17,755	-0.47%	-83
14	17806	17,755	0.29%	51
G	35478	35510	-0.09%	-32
15	17832	17,755	0.43%	77
16	17845	17,755	0.51%	90
H	35677	35510	0.47%	167
17	17667	17,755	-0.50%	-88
18	17830	17,755	0.42%	75
I	35497	35510	-0.04%	-13
19	17728	17,755	-0.15%	-27
20	17755	17,755	0.00%	0
J	35483	35510	-0.08%	-27
21	17702	17,755	-0.30%	-53
22	17788	17,755	0.19%	33
K	35490	35510	-0.06%	-20
23	17693	17,755	-0.35%	-62
24	17817	17,755	0.35%	62
L	35510	35510	0.00%	0
25	17678	17,755	-0.43%	-77
26	17683	17,755	-0.41%	-72
M	35361	35510	-0.42%	-149
27	17778	17,755	0.13%	23
28	17863	17,755	0.61%	108
N	35641	35510	0.37%	131
29	17880	17,755	0.70%	125
30	17857	17,755	0.57%	102
O	35737	35510	0.64%	227
31	17768	17,755	0.07%	13
32	17757	17,755	0.01%	2
P	35525	35510	0.04%	15
33	17749	17,755	-0.03%	-6
34	17728	17,755	-0.15%	-27
Q	35477	35510	-0.09%	-33
35	17843	17,755	0.50%	88
36	17662	17,755	-0.52%	-93
R	35505	35510	-0.01%	-5
37	17662	17,755	-0.52%	-93
38	17625	17,755	-0.73%	-130
S	35287	35510	-0.63%	-223
39	17685	17,755	-0.39%	-70
40	17665	17,755	-0.51%	-90
T	35350	35510	-0.45%	-160

Overall Deviation1.4%

Filename: MatSu.dbf

Comments: UNSUPPORTED FILE TYPE



Filename: MatSu.prj

Comments: UNSUPPORTED FILE TYPE

Filename: MatSu.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: MatSu.sbx

Comments: UNSUPPORTED FILE TYPE

Filename: MatSu.shp

Comments: UNSUPPORTED FILE TYPE

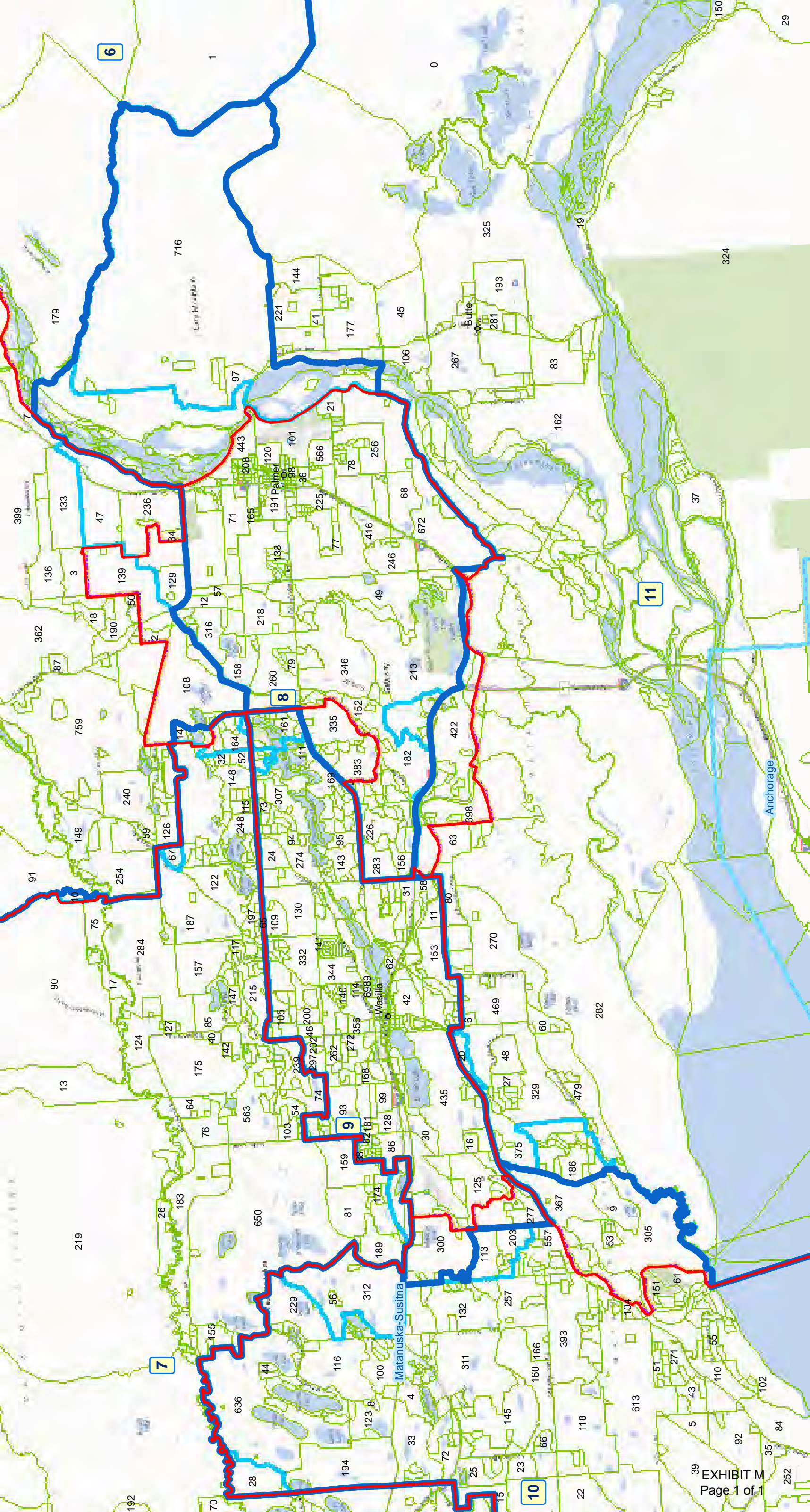
Filename: MatSu.shp.xml

Comments: UNSUPPORTED FILE TYPE

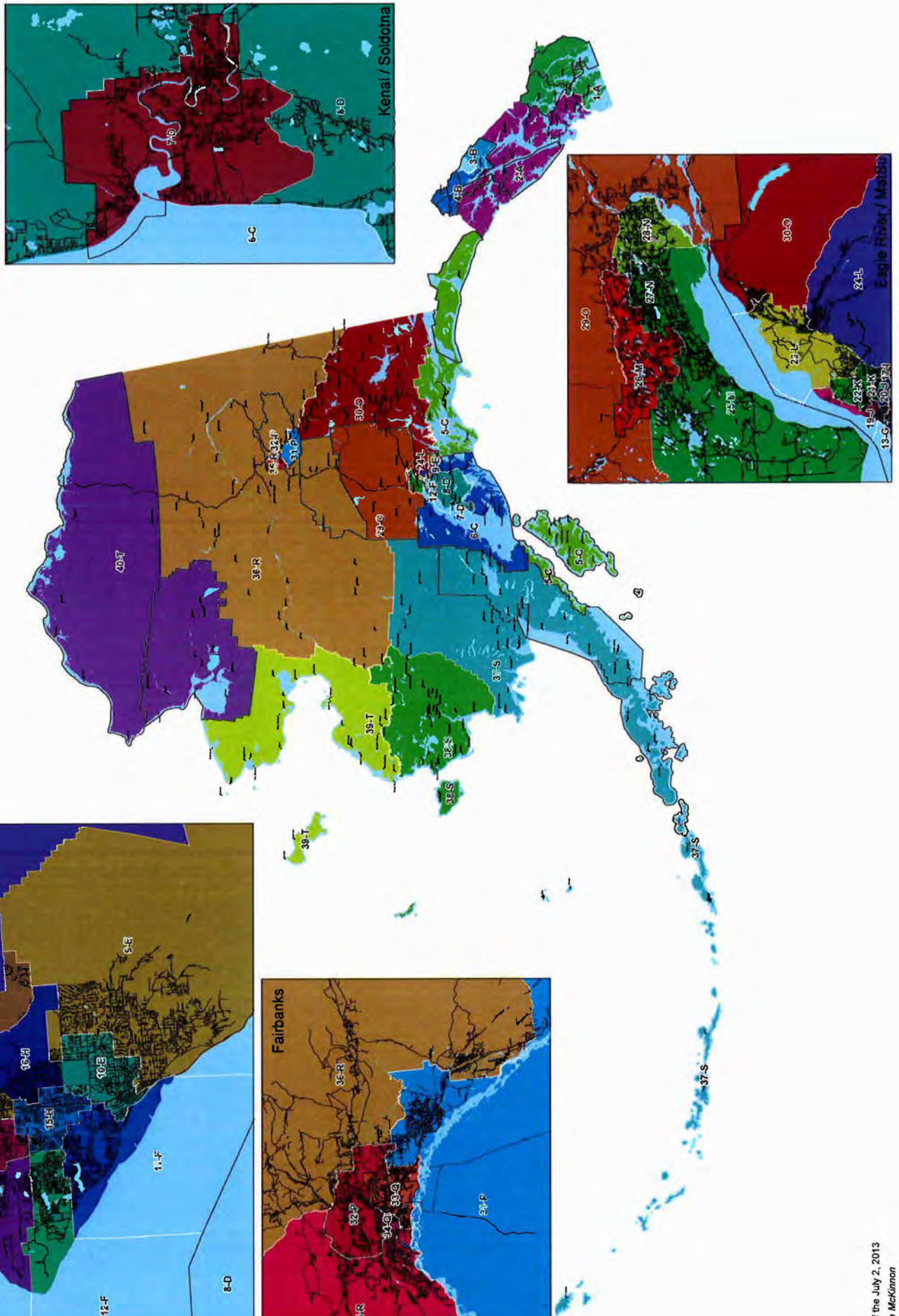
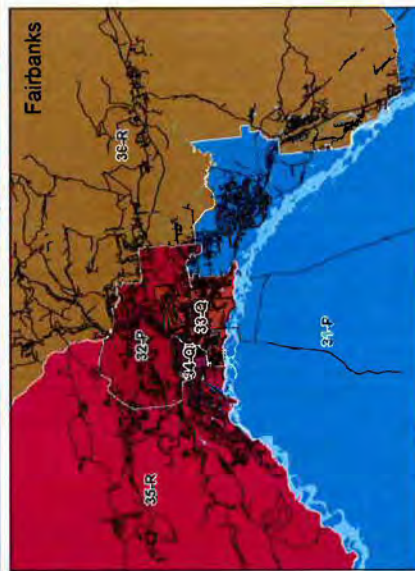


Filename: MatSu.shx

Comments: UNSUPPORTED FILE TYPE







7/2/2013

McKinnon Plan

District	Total Population	Ideal	Deviation	Difference
1	18405	17,755	3.66%	650
2	17766	17,755	0.06%	11
A	36171	35510	1.86%	661
3	17391	17,755	-2.05%	-364
4	17440	17,755	-1.77%	-315
B	34831	35510	-1.91%	-679
5	16942	17,755	-4.58%	-813
6	18474	17,755	4.05%	719
C	35416	35510	-0.26%	-94
7	18474	17,755	4.05%	719
8	18452	17,755	3.93%	697
D	36926	35510	3.99%	1416
9	17944	17,755	1.06%	189
10	17925	17,755	0.96%	170
E	35869	35510	1.01%	359
11	17897	17,755	0.80%	142
12	17834	17,755	0.44%	79
F	35731	35510	0.62%	221
13	17849	17,755	0.53%	94
14	17836	17,755	0.46%	81
G	35685	35510	0.49%	175
15	17963	17,755	1.17%	208
16	17943	17,755	1.06%	188
H	35906	35510	1.12%	396
17	18005	17,755	1.41%	250
18	17903	17,755	0.83%	148
I	35908	35510	1.12%	398
19	17862	17,755	0.60%	107
20	17840	17,755	0.48%	85
J	35702	35510	0.54%	192
21	17867	17,755	0.63%	112
22	18002	17,755	1.39%	247
K	35869	35510	1.01%	359
23	18013	17,755	1.45%	258
24	17987	17,755	1.31%	232
L	36000	35510	1.38%	490
25	17749	17,755	-0.03%	-6
26	17777	17,755	0.12%	22
M	35526	35510	0.05%	16
27	17772	17,755	0.10%	17
28	17879	17,755	0.70%	124
N	35651	35510	0.40%	141
29	17818	17,755	0.35%	63
30	18262	17,755	2.86%	507
O	36080	35510	1.61%	570
31	17679	17,755	-0.43%	-76
32	17631	17,755	-0.70%	-124
P	35310	35510	-0.56%	-200
33	17675	17,755	-0.45%	-80
34	17720	17,755	-0.20%	-35
Q	35395	35510	-0.32%	-115
35	17760	17,755	0.03%	5
36	16944	17,755	-4.57%	-811
R	34704	35510	-2.27%	-806
37	16936	17,755	-4.61%	-819
38	16761	17,755	-5.60%	-994
S	33697	35510	-5.11%	-1813
39	16901	17,755	-4.81%	-854
40	16953	17,755	-4.52%	-802
T	33854	35510	-4.66%	-1656

Overall Deviation                      9.6%

Filename: McKinnon.dbf

Comments: UNSUPPORTED FILE TYPE



Filename: McKinnon.prj

Comments: UNSUPPORTED FILE TYPE

Filename: McKinnon.sbn

Comments: UNSUPPORTED FILE TYPE

Filename: McKinnon.sbx

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Filename: McKinnon.shp

Comments: UNSUPPORTED FILE TYPE

Filename: McKinnon.shp.xml

Comments: UNSUPPORTED FILE TYPE



Filename: McKinnon.shx

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**Clemens, Tara L.**

---

**From:** Alaska Redistricting Board <info@akredistricting.org>  
**Sent:** Tuesday, July 02, 2013 5:01 PM  
**To:** Clemens, Tara L.  
**Subject:** Alaska Redistricting Board Announces Work Schedule for adoption of new redistricting plan



## Alaska Redistricting Board

July 2, 2013

The Alaska Redistricting Board has set its work schedule for completion and adoption of a new redistricting plan for Alaska.

The Board is scheduled to meet at its Anchorage office on the following dates:

Friday July 5, 2013 at 11:00am  
Saturday July 6, 2013 at 10:00am  
Sunday July 7, 2013 at 10:00am  
Monday July 8, 2013 at 10:00am  
Tuesday July 9, 2013 at 10:00am  
Wednesday July 10, 2013 at 10:00am  
Thursday July 11, 2013 at 10:00am  
Friday July 12, 2013 at 10:00am

This schedule supersedes any previously announced or proposed Board work schedules. All board meetings will be teleconferenced at 1-855-463-5009 and streamed at AKL.TV.

Interested parties are encouraged to submit any comments to the Board.

Send by internet to [info@akredistricting.org](mailto:info@akredistricting.org)

Send for delivery to 411 West 4th Avenue, Suite 302, Anchorage, Ak 99501

Send by fax to 907/269-6691

The agendas for the above listed Board meetings are available on the website at [www.akredistricting.org](http://www.akredistricting.org)

Any questions call 907/269-7402.

## Alaska Redistricting Board

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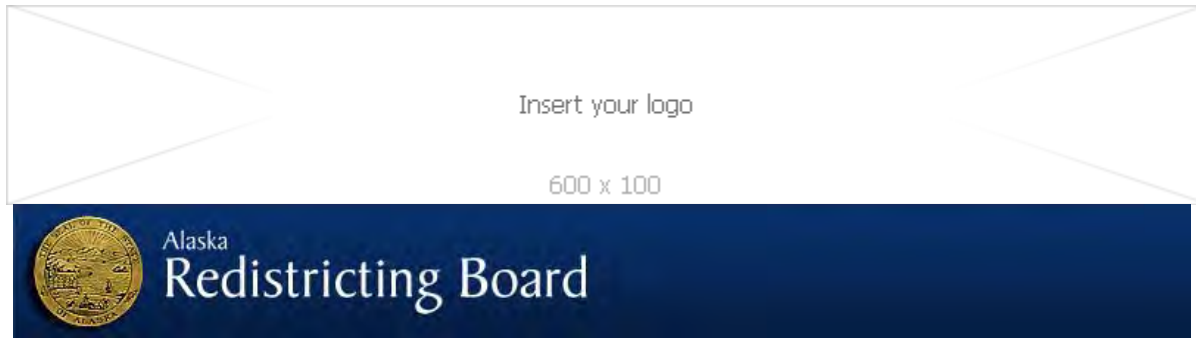
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**Clemens, Tara L.**

---

**From:** Alaska Redistricting Board <info@akredistricting.org>  
**Sent:** Monday, July 08, 2013 10:01 AM  
**To:** Clemens, Tara L.  
**Subject:** Alaska Redistricting Board Concept Plan Adopted July 7



## Alaska Redistricting Board

July 8, 2013

The Alaska Redistricting Board met July 7, 2013 and adopted a Conceptual Plan.  
The Conceptual Plan can also be found on the website [www.akredistricting.org](http://www.akredistricting.org).

The Board will meet again July 14, 2013 at 1:00PM at the 411 West 4th Avenue Suite 302 Anchorage office. The meeting will be teleconferenced at 1-855-463-5009 and streamed at [www.AKL.TV](http://www.AKL.TV). The agenda will be announced later today.

Alaska Redistricting Board



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# Recognize rural communities: Fairbanks depends on connections with Alaska's villages

Story

Comments (9)

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Posted: Sunday, June 30, 2013 12:00 am

By Julie Emslie | 9 comments

## Community perspective

Like nearly all of my fellow Alaskans, I am very proud to call Alaska home. Alaska has a unique quality about it that leaves people with thoughts of adventure and intrigue. Rightly so, we can brag about our beautiful, pristine wilderness, our heartiness as Alaskans or our rich culture.

Not only are many of us proud to call Alaska home, but many of us also take a significant pride in the particular Alaskan community in which we live. How many of us as Fairbanksans have argued that Fairbanks is the *real* Alaska (and maybe not Anchorage)? But let's be honest here, at the end of the day, *all* of Alaska is the *real* Alaska, whether we're talking about Southeast, the Mat-Su Valley, the Aleutians or the Interior. We're all a part of the same clan, and have more than just a name, "Alaska," that brings us together in

one identity.

An inseparable, but often overlooked part of our Alaska clan, upon which much of our

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identity hinges, is rural Alaska. The small villages and towns scattered across our great state that comprise rural Alaska represent a perfect example of the resiliency and independence we have, prize and hold dear as Alaskans. Whether we are talking about the prospectors of the late 1800s, the trailblazers of the early 1900s, the state builders of the post-war era, homesteaders of the 1970s or the subsistence culture of Alaskan Natives, we are often left awestruck by the stories and tales that come out of these people and places.

Every year, it saddens many of us to note the number of rural Alaskans that are moving to our bigger cities and towns out of a lack of local opportunity or other factors outside their control. With each uptick in rural Alaskan out-migration, we lose a part of who we are, and it leads many of us to ask what can truly be done about this, especially on an individual level.

The high cost of energy and the lack of viable employment are some of the biggest culprits causing this exodus, and these are such cumbersome and complex issues, one often feels helpless to do anything about them. But there is something we as Fairbanksans can do to help our rural neighbors: buy, sell, think and support.

Fairbanks has long been the regional hub for Interior and northern Alaska communities. Each of us indirectly supports our rural communities through trade, transportation and natural resource development. Yet when you talk with many rural Alaskans today, they'll tell you their belief that rural Alaska has become somewhat of an afterthought for many businesses and organizations in Fairbanks. Overall customer service and recognition for the unique situation rural communities face has deteriorated over time, further adding to the difficulties of those who are born or choose to live "out."

This is a shame because not only are these communities a significant part of our cultural fabric and identity, they contribute significantly to our local economy. It makes business sense to find ways to support them. The Fairbanks economy benefits immensely from trade linkages with northern rural communities and villages. Trade with northern region communities and villages contributes more than \$250 million dollars, and hundreds of jobs, to the Fairbanks economy annually.

For this reason, the Fairbanks Economic Development Corp., among others, offers services to help local businesses and their employees reconnect themselves with rural Alaska and once again become user friendly to this important demographic. Our "Certified Bush Friendly" campaign works with local businesses to help them develop action plans which might include simple steps like creating a 1-800 number, advertising in media specifically targeting rural residents or offering rural resident discounts. And with Internet use becoming increasingly more common in rural Alaska, other outreach options are only a "click" away. FEDC also regularly participates in Chamber of Commerce trade missions, directly promoting Fairbanks businesses within the rural communities our local businesses hope to serve.

FEDC is happy to work with any businesses wanting to take up the challenge. As Alaskans, we want our rural neighbors to continue to live and thrive in their current homes. As Fairbanksans, we want our community to serve as a second home to our rural neighbors when they need to buy goods, receive services or just take a family vacation away from home.

With a little effort, Fairbanks will more frequently be given this honor — not by default, or because we're the closest, easiest option, but because we earned it.

*Julie Emslie is a project manager with the Fairbanks Economic Development Corp., overseeing FEDC's Rural Outreach Project. Aside from a stint in the Peace Corps, she has*



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*lived in Interior Alaska since 2006, with some of that time spent in the Bush, downriver from the community of Eagle.*

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Posted in Community perspectives on Sunday, June 30, 2013 12:00 am.

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9 comments:

hrdharry posted at 9:12 pm on Sun, Jun 30, 2013.



Posts: 686

Where else they going to spend the food stamps.

Log In to report. | Link

Reply

down-4-da-count posted at 7:21 am on Tue, Jul 2, 2013.



Posts: 131

I don't think they get food stamps. Everything is free one way or the other already so no need. They load the airplanes up with bypass mail (that we pay for) and it is mostly potato chips and bananas ... what a deal indeed.

I wonder if they are now into bottled water!

Log In to report. | Link

Reply

akmk posted at 4:11 pm on Sun, Jun 30, 2013.



Posts: 6

Yes, it's important to remember that rural communities all have an urban hub. And all of us need to play nice together.

Log In to report. | Link

Reply

kindpenquin posted at 10:03 am on Sun, Jun 30, 2013.



Posts: 5

I understand your agenda but the bigger picture is Alaska's changing economic base. We lose a large number of families leaving for the outside due to increased expenses required to live in Alaska.

I live a two hour drive from Fairbanks and witness a revolving door of people coming and going from the communities. Having pride and being awestruck does not pay for large heating oil and electricity bills every winter.

In the end there is nothing the rural communities have that Fairbanks would want except their money.

Log In to report. | Link

Reply

down-4-da-count posted at 7:20 am on Tue, Jul 2, 2013.



Posts: 131

Unfortunately "their money" is really our money that we earned while they enjoy a nice way of life with all the benefits and generally contribute nothing to society as a group.

Log In to report. | Link

Reply

Lance\_Roberts posted at 9:07 am on Sun, Jun 30, 2013.



Posts: 193

Too bad you didn't testify about this to the Borough Assembly, since they're doing what they can to get us out of being districted with any villages (not really mathematically possible though). They're line of reasoning is that we're NOT socially and economically linked.

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Online Poll

Should Fairbanks North Star Borough employees be allowed to carry weapons on the job?

yes

aceandgary posted at 3:38 pm on Sun, Jun 30, 2013.



Posts: 923

guess what Lance, me and a bunch of other liberals live here...and we vote!

Log In to report. | Link [Reply](#)

down-4-da-count posted at 7:18 am on Tue, Jul 2, 2013.



Posts: 131

Good place for you and please stay there. We already have enough pollution in the area.

Log In to report. | Link [Reply](#)

down-4-da-count posted at 6:08 am on Sun, Jun 30, 2013.



Posts: 131

Unfortunately the Fairbanks Economic Development Corp is a joke. What good, other than self promotion, does this Rural Outreach Project accomplish ... none, absolutely none.

Log In to report. | Link [Reply](#)

no

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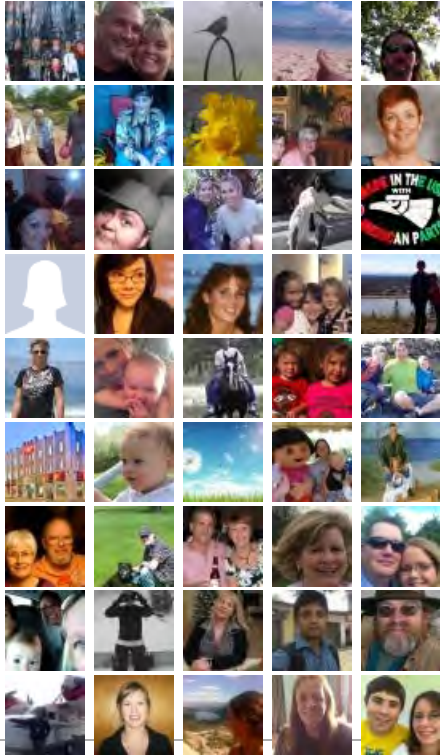
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IN THE SUPERIOR COURT FOR THE STATE OF ALASKA

FOURTH JUDICIAL DISTRICT AT FAIRBANKS

In Re 2011 Redistricting Cases.

) **CONSOLIDATED CASE NO.:**

) **4FA-11-2209-CI**

) 4FA-11-2213 CI

) 1JU-11-782 CI

**FINAL JUDGMENT APPROVING  
2013 PROCLAMATION PLAN**

Upon consideration of the Notice of Compliance and Request for Entry of Final Judgment ("Notice and Request"), all objections thereto, and upon full consideration of the record before this court in this proceeding, the Court hereby FINDS as follows:

1. The Proclamation of Redistricting by the Alaska Redistricting Board dated July 14, 2013 ("2013 Proclamation Plan") is reasonable and constitutional in all respects.

2. Accordingly, the 2013 Proclamation Plan is in full compliance with the Order of the Supreme Court dated December 28, 2012.

THEREFORE, IT IS HEREBY ORDERED the Board's Notice and Request is GRANTED and FINAL JUDGMENT is entered in favor of the Alaska Redistricting Board, approving its 2013 Proclamation Plan in all respects. The 2013 Proclamation Plan shall serve as the redistricting plan for the State of Alaska until the next redistricting cycle.

DATED at Fairbanks, Alaska this \_\_\_\_ day of \_\_\_\_\_, 2013.

By: \_\_\_\_\_

**MICHAEL McCONAHY**  
Superior Court Judge

### CERTIFICATE OF SERVICE

I hereby certify that on the 18th day of July 2013, a true and correct copy of the foregoing document was served on the following via:

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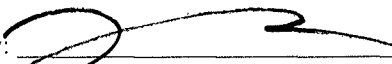
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