

# IN THE SUPERIOR COURT FOR THE STATE OF ALASKA FOURTH JUDICIAL DISTRICT AT FAIRBANKS

	CONSOLIDATED CASE NO.:
In Re 2011 Redistricting Cases.	4FA-11-2209-CI
C	, 4FA-11-2213 CI
	) 1JU-11-782 CI
	) 4FA-11-2209-CI ) 4FA-11-2213 CI ) 1JU-11-782 CI ) 4FA-13-2435 CI

# **DEFENDANT ALASKA REDISTRICTING BOARD'S** MOTION FOR SUMMARY JUDGMENT RE: RILEY PLAINTIFFS' **OBJECTIONS TO TRUNCATION PLAN FOR SENATE DISTRICTS**

COMES NOW, Defendant Alaska Redistricting Board ("Board"), by and through counsel Patton Boggs LLP, pursuant to Alaska Rule of Civil Procedure 56, and for the reasons set forth in the Memorandum of Points and Authorities in Support of Defendant Alaska Redistricting Board's Motion for Summary Judgment re: Riley Plaintiffs' Objections to Truncation Plan for Senate Districts (the "Memorandum") filed contemporaneously herewith, hereby moves this Court for entry of partial summary judgment.

As set forth more fully in the accompanying Memorandum, there is no genuine dispute as to any material fact regarding the truncation plan for the Senate districts in the Board's 2013 Proclamation Plan. The Board Record establishes that the truncation plan fully complies with the standards set out in Egan v. Hammond, and upheld in Groh v. Egan. The Board only truncated those districts that had substantially changed from the 2012 Amended Proclamation Plan, the plan used for the 2012 elections as ordered

<sup>1</sup> 526 P.2d 863, 880-881 (Alaska 1974).

029810.0101 CAL'D BY

by the Alaska Supreme Court. Accordingly, the Board is entitled to summary judgment on all claims regarding truncation. The Riley Plaintiffs cannot put forth any competent, admissible evidence to the contrary. The Riley Plaintiffs' claims therefore fail on the merits.

Accordingly, the Board is entitled to summary judgment on Plaintiffs' allegations that the Board's truncation plan is based upon improper factors. The Board requests this Court deny the Plaintiffs' claims and enter judgment for the Board.

DATED at Anchorage, Alaska this 12<sup>th</sup> day of September, 2013.

PATTON BOGGS LLP
Counsel for Defendant

Alaska Redistricting Board

By:

Michael D. White Alaska Bar No. 8611144

Nicole A. Corr

Alaska Bar No. 0805022

PATTON BOGGS LLP 601 West Fifth Avenue

Suite 700 Anchorage, AK 99501 Phone: (907) 263-6300 Fax: (907) 263-6345

#### **CERTIFICATE OF SERVICE**

I hereby certify that on the 12<sup>th</sup> day of September, 2013, a true and correct copy of the foregoing document was served on the following via:

#### ☑ Electronic Mail on:

Michael J. Walleri; walleri@gci.net; mwalleri@fairbanksaklaw.com
Jason Gazewood; jason@fairbanksaklaw.com
Gazewood & Weiner PC
Attorneys for Riley/Dearborn
1008 16<sup>th</sup> Ave., Suite 200
Fairbanks, AK 99701

Thomas F. Klinkner; tklinkner@BHB.com Birch, Horton, Bittner & Cherot Attorney for Petersburg Plaintiffs 1127 W. 7<sup>th</sup> Avenue Anchorage, AK 99501

Jill Dolan; jdolan@fnsb.us Attorney for Fairbanks North Star Borough P.O. Box 71267 Fairbanks, AK 99707

Carol Brown; <a href="mailto:cbrown@avcp.org">cbrown@avcp.org</a>
Association of Village Council Presidents
P.O. Box 219, 101A Main Street
Bethel, AK 99550

Thomas E. Schultz; tschulz235@gmail.com Attorney for RIGHTS Coalition 715 Miller Ridge Road Ketchikan, AK 99901

Supreme Court of the State of Alaska jhotho@appellate.courts.state.ak.us mmay@appellate.courts.state.ak.us

Joseph N. Levesque; joe@levesquelawgroup.com; joe-wwa@ak.net Levesque Law Group, LLC Attorney for Aleutians East Borough 3380 C Street, Suite 202 Anchorage, AK 99503

Natalie A. Landreth; <a href="mailto:landreth@narf.org">landreth@narf.org</a>
Native American Rights Fund
Attorney for Bristol Bay Native Corporation
801 B Street, Suite 401
Anchorage, AK 99501

Marcia R. Davis; mdavis@calistacorp.com
Attorney for Calista Corporation
301 Calista Court
Anchorage, AK 99518

Scott A. Brandt-Erichsen; scottb@kgbak.us Ketchikan Gateway Borough 1900 1st Avenue, Suite 215 Ketchikan, AK 99901

Joe McKinnon; jmckinn@gci.net Attorney for Alaska Democratic Party 1434 Kinnikinnick Street Anchorage, AK 99508

By:

Anita R. Tardugno, PLS

Legal Secretary

PATTON BOGGS LLP

4825-4640-8213.

# IN THE SUPERIOR COURT FOR THE STATE OF ALASKA FOURTH JUDICIAL DISTRICT AT FAIRBANKS

	) CONSOLIDATED CASE NO.:
In Re 2011 Redistricting Cases.	) 4FA-11-2209-CI
	) 4FA-11-2213 CI
	) 1JU-11-782 CI

MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF DEFENDANT ALASKA REDISTRICTING BOARD'S MOTION FOR SUMMARY JUDGMENT RE: RILEY PLAINTIFFS' OBJECTIONS TO TRUNCATION PLAN FOR SENATE DISTRICTS

# INTRODUCTION

Plaintiffs Riley and Dearborn ("Riley Plaintiffs") claim the Alaska Redistricting Board's ("Board") truncation plan for the Senate Districts under the 2013 Proclamation Plan takes into consideration improper factors and "has the effect of denying and abridging the rights of residents within the Ester/Goldstream area the right to vote in Senate Districts elections in 2014." The Riley Plaintiffs simply do not understand truncation. The Board's truncation plan clearly complies with the standards set forth in Egan v. Hammond and upheld in Groh v. Egan, which require truncation of a Senate term when resulting changes either exclude substantial numbers of constituents previously represented by incumbent or include numerous other voters who did not have a voice in selection of that incumbent. The Board truncated only those districts that substantially changed from the Amended Proclamation Plan, which was used for the

Fax: (907) 263-6345

PATTON BOGGS LLP 601 West Fifth Avenue Suite 700 Anchorage, AK 99501 Phone: (907) 263-6300

<sup>&</sup>lt;sup>1</sup> First Amended Renewed Application to Correct Errors in Alaska State Legislative Redistricting Plan After Remand at ¶¶ 25, 26 (July 25, 2013).

2012 elections as ordered by the Alaska Supreme Court. Accordingly, the Board is entitled to summary judgment as a matter of law.

## II. FACTS

The Board truncated four senators' terms, who but for redistricting, would not have had to stand for election until 2016.<sup>2</sup> These four Senate Districts are C, G, P, and S.<sup>3</sup> The Board unanimously voted to truncate all Senate seats whose constituency population had changed by 25% or more from the Amended Proclamation Plan to the 2013 Proclamation Plan as a result of reconfigured district boundaries, or contained less than 75% of the same population.<sup>4</sup> Senate District C had only 46.8% of the same population as the Amended Proclamation Senate district, Senate District G had only 50.9% of the same population, Senate District P had 51.3%, and Senate District S had 54.3%.<sup>5</sup> Because of the substantial change in the population of these Senate districts, the senators who currently represent these districts will have to run for election in 2014 instead of 2016.<sup>6</sup>

<sup>&</sup>lt;sup>2</sup> ARB00017352.

 $<sup>^3</sup>$  Id.

<sup>4</sup> Id

<sup>&</sup>lt;sup>5</sup> ARB00017354.

<sup>&</sup>lt;sup>6</sup> *Id.*: see also ARB00017352.

After the Board determined which Senate districts to truncate, it assigned the term length for the new Senate districts in the 2013 Proclamation Plan.<sup>7</sup> The Alaska Constitution requires half the senators stand for election every two years.<sup>8</sup> Therefore, at the general election in 2014, fourteen Senate districts will be up for election: the ten senators assigned two year terms by the Amended Proclamation Plan and the four senators whose terms must be truncated.<sup>9</sup> The Board assigned two year terms to the remaining six Senate districts, requiring the senators from these six Senate districts to run for election in 2016.<sup>10</sup> The Board assigned four Senate districts two year terms, requiring these senators run for election in 2016 as well.<sup>11</sup> The Board assigned the remaining ten Senate districts four year terms, having these senators stand for election in 2018.<sup>12</sup> Thus, ten senators will stand for election in 2016 and ten senators will stand for election in 2018, complying with the Alaska constitutional requirement that ten senators stand for election every two years.<sup>13</sup>

601 West Fifth Avenue Suite 700 Anchorage, AK 99501 Phone: (907) 263-6300 Fax: (907) 263-6345

PATTON BOGGS LLP

<sup>&</sup>lt;sup>7</sup> ARB00017352.

<sup>&</sup>lt;sup>8</sup> Alaska Const. art. II, § 3.

<sup>&</sup>lt;sup>9</sup> ARB00017352.

<sup>&</sup>lt;sup>10</sup> *Id*.

<sup>&</sup>lt;sup>11</sup> *Id*.

 $<sup>^{12}</sup>$  *Id*.

<sup>&</sup>lt;sup>13</sup> *Id*.

# III. LEGAL STANDARD

Rule 56 of the Alaska Rules of Civil Procedure provides that summary judgment should be granted if there is no genuine dispute as to material facts, and if the moving party is entitled to judgment as a matter of law.<sup>14</sup> The moving party has the burden of showing that there are no genuine issues of material fact.<sup>15</sup>

Once the moving party has met this burden, the non-movant "is required, in order to prevent the entry of summary judgment, to set forth specific facts showing that [he] could produce admissible evidence reasonably tending to dispute or contradict the movant's evidence, and thus demonstrate that a material issue of fact exists." Any allegations of fact by the non-movant must be based on competent, admissible evidence. The non-movant may not rest upon mere allegations or denials, but must show that there is sufficient evidence supporting the claimed factual dispute to require a fact-finder to resolve the parties' differing versions of the truth at trial.

There is no factual dispute about the Board's truncation plan. The plan fully complies with the law. The allegations in the Riley Plaintiffs' Renewed Application

Alaska R. Civ. P. 56; e.g., Reeves v. Alyeska Pipeline Serv. Co., 926 P.2d 1130, 1134 (Alaska 1996);
 Zeman v. Lufthansa, 699 P.2d 1274, 1280 (Alaska 1985).

<sup>&</sup>lt;sup>15</sup> *Id*.

<sup>&</sup>lt;sup>16</sup> Still v. Cunningham, 94 P.3d 1104, 1108 (Alaska 2004) (internal quotation omitted).

<sup>&</sup>lt;sup>17</sup> Alaska R. Civ. P. 56(c), (e); Still, 94 P.3d at 1104, 1108, 1110.

<sup>&</sup>lt;sup>18</sup> Christensen v. NCH Corp., 956 P.2d 468, 474 (Alaska 1998) (citing to Shade v. Anglo Alaska, 901 P.2d 434, 437 (Alaska 1995)).

that the Board "improperly considered improper factors" are false. Moreover, the Riley Plaintiffs cannot rely upon mere allegations to create a factual dispute. The Board is entitled to summary judgment.

## IV. ANALYSIS

Article II, section 3 of the Alaska Constitution establishes four year terms for senators. This same constitutional provision requires half the senators stand for election every two years. During redistricting, a need to truncate the terms of incumbents may arise "when reapportionment results in a permanent change in district lines which either excludes substantial numbers of constituents previously represented by the incumbent or includes numerous other voters who did not have a voice in the selection of that incumbent."<sup>21</sup>

In the 1970 redistricting cycle, the governor, who was responsible for redistricting at that time, truncated all but two senators' terms because the redistricting plan called for substantial changes to many of the districts.<sup>22</sup> The Alaska Supreme Court upheld the truncation plan, finding the governor has the discretionary authority to require mid-term elections when necessary.<sup>23</sup> The Supreme Court reaffirmed its

<sup>&</sup>lt;sup>19</sup> Alaska Const. art. II, § 3.

 $<sup>^{20}</sup>$  *Id*.

<sup>&</sup>lt;sup>21</sup> Egan v. Hammond, 502 P.2d 856, 873-874 (Alaska 1972).

<sup>&</sup>lt;sup>22</sup> *Id.* at 873-74.

<sup>&</sup>lt;sup>23</sup> *Id.* at 874.

findings in *Grog v. Egan*, upholding the governor's plan to truncate four senators' terms whose districts either no longer existed or the new districts had vastly changed

boundaries.<sup>24</sup> The Supreme Court found these were valid reasons for truncating the

boundaries. The Supreme Court found these were varie reasons for a continuous

terms, again relying upon the "well established" discretionary authority of the governor

to require mid-term elections when necessary.<sup>25</sup>

Alaska courts have likewise recognized the redistricting board's discretionary

authority to require mid-term elections when necessary. For example, in the 2000

redistricting cycle, the first redistricting cycle since the 1998 constitutional amendment

establishing the redistricting board, the Board truncated the terms of seven sitting

senators.<sup>26</sup> The Board relied upon the "substantial change" criteria set forth in Egan v.

Hammond and reaffirmed in Groh v. Egan.<sup>27</sup> No truncation challenge was raised and

the redistricting plan was approved. This Court itself has recognized "it is well

established that redistricting may require truncation of senate terms."28 Thus, even

though there is no specific law expressly granting the Board the power to truncate a

<sup>24</sup> Groh v. Egan, 526 P.2d 863, 880-881 (Alaska 1974).

<sup>25</sup> *Id.* at 881.

<sup>26</sup> See Exhibit A. Attached as Exhibit A is an excerpt from the 2001 Proclamation Plan Report and a copy of the chart showing the population distribution from the benchmark Senate districts to the 2001 Proclamation Senate districts and a chart identifying the 2001 Proclamation Senate district terms and percent population change from the relevant benchmark Senate districts.

<sup>27</sup> *Id.* at pg. 1.

<sup>28</sup> Memorandum Decision and Order Re: 2011 Proclamation Plan at 38 (February 3, 2012).

601 West Fifth Avenue Suite 700 Anchorage, AK 99501 Phone: (907) 263-6300 Fax: (907) 263-6345

PATTON BOGGS LLP

senator's term, that authority is plainly vested in the Board as the constitutionally ordained body responsible for redistricting.

1. The Board Only Considered Legally Proper Factors in Creating its Truncation Plan, and Adopted an Objective Threshold for Defining Substantial Change In Accordance with the Criteria Set Forth in Egan v. Hammond.

Truncation affects only those mid-term Senate districts which have been substantially changed by redistricting.<sup>29</sup> If a newly drawn Senate district is substantially changed from the old district, and that district is mid-term, then the terms of the sitting senators in those districts must be truncated and new elections required.<sup>30</sup> If a Senate district is not substantially changed, and the incumbent will be mid-term in 2014, no new election is required.<sup>31</sup> What constitutes a substantial change, however, is not defined by law or court decision.

When adopting the 2013 Proclamation Plan, the Board voted unanimously to adopt a 75% threshold in order for the Board to have an objective guideline to use during the process of identifying Senate terms for truncation.<sup>32</sup> Senate Districts C, G, P, and S all had a substantial change in population from the Amended Proclamation Plan, the plan the Alaska Supreme Court ordered the 2012 elections be conducted under, and

<sup>&</sup>lt;sup>29</sup> See Egan v. Hammond, 502 P.2d at 873-74 (recognizing need to truncate terms of incumbents when such changes either exclude substantial numbers of constituents previously represented by incumbent or include numerous other voters who did not have a voice in selection of that incumbent).

<sup>&</sup>lt;sup>30</sup> *Id*.

 $<sup>^{31}</sup>$  *Id*.

<sup>&</sup>lt;sup>32</sup> ARB00016829 at 114:11-115:12.

would not have been up for re-election until 2016.33 Senate District C had only 46.8%

of the same population from the Amended Proclamation Plan, while Senate District G

had 50.9%, Senate District P had 51.3%, and Senate District S had 54.3%. Since these

four Senate districts had less than 75% of the same population from the Amended

Proclamation Plan and would not be up for re-election until 2016, the Board truncated

the term of the senators who currently represent these districts, requiring re-election in

2014 in those districts.<sup>35</sup>

The Board discussed at length the truncation issue at its July 7, 2013 Board

meeting.<sup>36</sup> In addition to the four Senate Districts ultimately truncated, the Board also

discussed a potential fifth Senate district for truncation – Senate District B.37 This

particular district had 77% of the same population as the Amended Proclamation Plan.<sup>38</sup>

The Board discussed whether or not this district should be truncated and whether a 23%

change in population qualified as a "substantial change" warranting truncation.<sup>39</sup> Board

member PeggyAnn McConnochie moved to adopt a 75% threshold so that the Board

<sup>33</sup> ARB00017354.

<sup>34</sup> *Id*.

<sup>35</sup> *Id*.

<sup>36</sup> See ARB00016820-ARB00016832.

<sup>37</sup> *Id*.

<sup>38</sup> ARB00017354.

<sup>39</sup> See ARB00016820-ARB00016832.

Suite 700 Anchorage, AK 99501 Phone: (907) 263-6300 Fax: (907) 263-6345

PATTON BOGGS LLP

601 West Fifth Avenue

had an objective guideline to determine which senators' terms to truncate.<sup>40</sup> The Board had used a similar threshold when it created its truncation plan in 2011 and 2012.<sup>41</sup> The Board voted unanimously to adopt this guideline and truncated Senate Districts C, G, P, and S which were all under the 75% threshold and did not truncate Senate District B, which was above the 75% threshold.<sup>42</sup>

Although the Board did not formally adopt a threshold when it adopted the original Proclamation Plan in 2011 and the Amended Proclamation Plan in 2012, the Board did apply a similar rationale, only truncating those districts that had much less than 75% of the same population as the previous district. For example, the Board truncated Senate Districts D, F, H, J, L, N, P, R, and S under the old system of identification. The population in each of these districts had changed by more than 25% from the previous Senate district configurations. Specifically, each district only had 49.0%, 53.5%, 55.5%, 53.4%, 42.6%, 51.5%, 50.1%, 44.9%, and 49.8% of the same population from the previous Senate district, respectively.

 $<sup>^{40}</sup>$  Id

<sup>&</sup>lt;sup>41</sup> ARB00006023, ARB00006031-6032; ARB00015388-15389, ARB00015166-15167.

 $<sup>^{42}</sup>$  ARB00017352; see also ARB00016820-ARB00016832.

<sup>&</sup>lt;sup>43</sup> See ARB00006031; ARB00015166.

<sup>&</sup>lt;sup>44</sup> ARB00006023.

<sup>&</sup>lt;sup>45</sup> ARB00006031.

<sup>&</sup>lt;sup>46</sup> *Id*.

The Board followed the same pattern when it adopted its 2012 Amended

Proclamation Plan on remand.<sup>47</sup> The 10 mid-term Senate seats not scheduled for

election in 2012 (under the old system of identification) were Senate districts B, D, F,

H, J, L, N, P, R and S.<sup>48</sup> The Board analyzed these seats for potential truncation.<sup>49</sup>

Based on this analysis, the Board determined that the one mid-term senator whose

senate seat was not substantially changed and therefore did not need to be truncated was

Senate District B (under the old system of identification), Senate District P in the

Amended Proclamation Plan.<sup>50</sup> This Senate District contained 86.8% of the same

population as the previous Senate District.<sup>51</sup>

After determining truncation, the Board was required to assign term lengths to

the 19 Senate districts up for election in 2012.<sup>52</sup> Pursuant to the alternating election

requirements of Article II, section 3, the Board was required to assign two year terms to

half of the Senate seats and four year terms to the other half.<sup>53</sup> Because no election was

required in Senate District P in 2012, it is up for election in 2014 in the normal course.<sup>54</sup>

<sup>47</sup> See ARB00015388-15389; ARB00015166-15167.

<sup>48</sup> ARB00015388-15389.

<sup>49</sup> *Id*.

<sup>50</sup> *Id*.

<sup>51</sup> *Id.*; ARB00015166.

<sup>52</sup> ARB00015389; Alaska Const. art. II, § 3.

<sup>53</sup> ARB00015389.

PATTON BOGGS LLP 601 West Fifth Avenue

Suite 700 Anchorage, AK 99501 Phone: (907) 263-6300 Fax: (907) 263-6345

MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF DEFENDANT ALASKA REDISTRICTING BOARD'S MOTION FOR SUMMARY JUDGMENT RE: RILEY PLAINTIFFS' OBJECTIONS TO TRUNCATION

Accordingly, Senate District P was required to be designated as two-year seat in the pattern of alternating two and four year seats, otherwise the term of that seat would be improperly extended to six years.<sup>55</sup> Senate term lengths were then randomly assigned to the remaining districts in alphabetical order based on the location of SD-P within the framework of the twenty seats.<sup>56</sup> This is the exact same process used by the Board in the original Proclamation Plan, without objection, and the exact same process the Board

The Riley Plaintiffs' claim that the Amended Proclamation Plan provides incumbency protection to Senate District B because the Board chose not to truncate this district and instead truncated Senate Districts C, G, P, and S, completely ignores the stated reason that the Board did not truncate Senate District B. As thoroughly explained above and on the record, Senate District B had 77.0% of the same population as the previous Senate district A. District B had 77.0% of the same population as a population change of 25% or more in a district that had been assigned four year

followed in the 2013 Proclamation Plan.<sup>57</sup>

<sup>&</sup>lt;sup>55</sup> *Id*.

<sup>&</sup>lt;sup>56</sup> *Id.* In other words, if the 20 senate seats are numbered, Senate District P is the 16th seat, an odd number, and must be assigned a two year term. As a result, all "even" numbered Senate seats (SD-B, D, F, H, J, L, N, P, R & S) were assigned two year terms and all "odd" numbered Senate seats (A, C, E, G, I, K, M, O, Q & T) were assigned four year terms.

<sup>&</sup>lt;sup>57</sup> See ARB00006023-6024, ARB00006031-6032; ARB00017352.

 $<sup>^{58}</sup>$  First Amended Renewed Application at  $\P$  25.

<sup>&</sup>lt;sup>59</sup> ARB00017354.

terms in 2012.<sup>60</sup> This is consistent with the Board's previous truncation plans in 2011 and 2012, as all of the Senate districts the Board truncated in both 2011 and 2012 had population changes exceeding 25%.<sup>61</sup> The Board simply applied this objective threshold, which Senate District B did not meet. Thus, the Board did not truncate Senate District B. The Board was not influenced by any ulterior or improper motives in choosing not to truncate Senate District B as the Riley Plaintiffs allege. Once again, the Riley Plaintiffs assert baseless allegations of partisan gerrymandering in the face of clear facts to the contrary.

2. The Riley Plaintiffs' Claims that the Board Considered Improper Factors in Adopting its Truncation Plan Are False and Have No Basis in Law or Fact.

The Riley Plaintiffs' allegation that the Board created incumbency protection by not truncating Senate District B is false, as are their claims that the Board improperly used the districts "from an unconstitutional Interim Plan" and that the Board improperly considered "previously considered partisan voting patterns of persons within the Ester/Goldstream area."<sup>62</sup>

First, the Riley Plaintiffs again argue the Board should use the 2002 redistricting plan as its "benchmark" when comparing previous districts to the current configurations, despite the fact that the districts in the 2002 redistricting plan are vastly

<sup>&</sup>lt;sup>60</sup> ARB00017352.

<sup>&</sup>lt;sup>61</sup> ARB00006031; ARB00015166.

<sup>&</sup>lt;sup>62</sup> First Amended Renewed Application at ¶ 25.

under and overpopulated given the ten year change in population. The Riley Plaintiffs again ignore the cornerstone of redistricting – one person, one vote – in favor of their own agenda.

The Alaska Supreme Court ordered the state to use the 2012 Amended Proclamation Plan for the 2012 elections. The elections took place under this plan in 2012. The Egan v. Hammond criteria, which require truncation when such changes either exclude substantial numbers of constituents previously represented by incumbent or include numerous other voters who did not have a voice in selection of that incumbent, only make sense when comparing those districts used in the previous election – 2012 – to the current configurations. If the Board were to follow the ridiculous suggestion of the Riley Plaintiffs, the Board would have to ignore the 2012 elections, and the voices of the voters, as though they never happened in favor of a grossly disproportionate plan the Alaska Supreme Court has already rejected. This is

<sup>&</sup>lt;sup>63</sup> See Order Regarding Interim Plan for 2012 Elections (May 10, 2012); Order (May 22, 2012).

<sup>&</sup>lt;sup>64</sup> See id. The Alaska Supreme Court approved the use of the 2012 Amended Proclamation Plan for the 2012 elections, thereby rejecting the Riley Plaintiffs' proposal that the state use the district configurations from the 2002 redistricting plan with the 2010 population instead. See Opposition to Alaska Redistricting Board's Petition for Review for an Order Implementing the Proclamation Plan (As Amended) as the Interim Redistricting Plan for the 2012 Elections and Response to Order to Show Cause (May 8, 2012).

not only contrary to the reasoning for truncation as set forth in Egan v. Hammond, but to

the purpose of redistricting.<sup>65</sup>

Second, as explained in great detail above, the only factors the Board considered

in adopting its truncation plan were election cycles and population change. These are

the only relevant factors for truncation and the only factors the Board considered. The

Board did not consider voting patterns, of Ester/Goldstream or any other area of the

state, when deciding which Senate districts needed to be truncated. The Board simply

applied the objective threshold set forth above. The Riley Plaintiffs' continued

implication that the Board had improper, partisan motivations when creating its

truncation plan is baseless. The Board Record, on the other hand, is replete with

evidence of the precise factors the Board considered when formulating the truncation

plan, all of which fully comply with the requirements of Egan v. Hammond.

The Board is entitled to summary judgment as there is no genuine issue of

material fact that the Board considered legally proper factors in creating its truncation

plan. The Riley Plaintiffs' allegations are nothing more than pure conjecture of counsel

devoid of any basis in fact or support in the record. The Riley Plaintiffs' claims

regarding the Board's truncation plan are without merit and must be dismissed.

PATTON BOGGS LLP 601 West Fifth Avenue Suite 700 Anchorage, AK 99501 Phone: (907) 263-6300

Fax: (907) 263-6345

# V. CONCLUSION

The Board considered legally proper factors that fully comply with the criteria set forth in *Egan v. Hammond* when creating its truncation plan, adopting a purely objective threshold consistent with its prior truncation plans. The Board compared the current Senate district configurations against those districts under which the last elections were held, the 2012 Amended Proclamation Plan, as ordered by the Alaska Supreme Court. The Board did not consider any improper factors as alleged by the Riley Plaintiffs. The Board is entitled to summary judgment as a matter of law and the Riley Plaintiffs' baseless claims must be dismissed.

DATED at Anchorage, Alaska this 12<sup>th</sup> day of September, 2013.

PATTON BOGGS LLP Counsel for Defendant Alaska Redistricting Board

By:

Michael D. White Alaska Bar No. 8611144

Nicole A. Corr

Alaska Bar No. 0805022

### **CERTIFICATE OF SERVICE**

I hereby certify that on the 12<sup>th</sup> day of September, 2013, a true and correct copy of the foregoing document was served on the following via:

#### ☑ Electronic Mail on:

Michael J. Walleri; walleri@gci.net; mwalleri@fairbanksaklaw.com Jason Gazewood; jason@fairbanksaklaw.com Gazewood & Weiner PC Attorneys for Riley/Dearborn 1008 16<sup>th</sup> Ave., Suite 200 Fairbanks, AK 99701

Thomas F. Klinkner; tklinkner@BHB.com Birch, Horton, Bittner & Cherot Attorney for Petersburg Plaintiffs 1127 W. 7<sup>th</sup> Avenue Anchorage, AK 99501

Jill Dolan; jdolan@fnsb.us Attorney for Fairbanks North Star Borough P.O. Box 71267 Fairbanks, AK 99707

Carol Brown; <a href="mailto:cbrown@avcp.org">cbrown@avcp.org</a>
Association of Village Council Presidents
P.O. Box 219, 101A Main Street
Bethel, AK 99550

Thomas E. Schultz; tschulz235@gmail.com
Attorney for RIGHTS Coalition
715 Miller Ridge Road
Ketchikan, AK 99901

Supreme Court of the State of Alaska jhotho@appellate.courts.state.ak.us mmay@appellate.courts.state.ak.us

Joseph N. Levesque; joe@levesquelawgroup.com; joe-wwa@ak.net Levesque Law Group, LLC Attorney for Aleutians East Borough 3380 C Street, Suite 202 Anchorage, AK 99503

Natalie A. Landreth; <a href="mailto:landreth@narf.org">landreth@narf.org</a>
Native American Rights Fund
Attorney for Bristol Bay Native Corporation
801 B Street, Suite 401
Anchorage, AK 99501

Marcia R. Davis; mdavis@calistacorp.com Attorney for Calista Corporation 301 Calista Court Anchorage, AK 99518

Scott A. Brandt-Erichsen; scottb@kgbak.us Ketchikan Gateway Borough 1900 1st Avenue, Suite 215 Ketchikan, AK 99901

Joe McKinnon; jmckinn@gci.net Attorney for Alaska Democratic Party 1434 Kinnikinnick Street Anchorage, AK 99508

By:

Anita R. Tardugno, PLS Legal Secretary PATTON BOGGS LLP

4840-2480-6933.

PATTON BOGGS LLP 601 West Fifth Avenue Suite 700 Anchorage, AK 99501

Anchorage, AK 99501 Phone: (907) 263-6300 Fax: (907) 263-6345 The board convened in Juneau on May 21 to begin deliberations over a final plan. During its meeting on May 21, the board heard a preliminary report from Lisa Handley, Ph.D., regarding racial bloc voting patterns in Alaska. Dr. Handley's work was commissioned by the board to support its application to the U.S. Justice Department for preclearance. The meeting recessed from time to time so the staff could prepare material for the board. It also recessed from Friday, May 25 until Wednesday, June 6. The meeting continued, with recesses from time to time, until approximately 5:40 pm on Saturday, June 9. During its meetings, the board allowed proponents of the revised plans and new plans to explain their proposals. Board member Julian Mason proposed additional revisions to the revised AFFR plan. He called this the full representation plan. The board voted to modify the full representation plan by shifting two small blocks of population between Juneau districts 3 and 4. This had the effect of restoring the districts to their existing configuration. The full representation plan, as modified by the board, was adopted as the final plan on June 9 by a vote of 3 to 2. The board directed staff to make necessary technical corrections, to produce maps, and to prepare written descriptions of the district boundaries in preparation for the proclamation on June 18, 2001.

## Final Redistricting Plan

The table titled "Proclamation District Population Analysis" shows the senate parings with house districts, the total population of each new house and senate district, the percentage deviation of the total population from the ideal house district size of 15,673, and the percentage of the total population that is Alaska Native (defined as people who identified themselves in the census as a single race Alaska Native or white and Alaska Native), and the total voting-age population. The overall deviation in the plan is 12 percent (-6.9 percent deviation in district 40 and +5.1 percent deviation in district 33). Seven districts have a majority of Native population: house districts 6, 37, 38, 39, 40, and senate districts S and T. Two districts have a Native population of greater than 37 percent: house district 5 and senate district C.

The final redistricting plan requires that the terms of 7 sitting senators be truncated in accordance with the criteria set forth in Egan v. Hammond, 502 P. 2d 256 (1972). The districts of these senators have been substantially changed. Therefore, a new election is required. The three senate districts that have not been substantially changed, and in which the sitting senator will be mid-term at the time of the 2002 election, are A, K, and S under the old system of identification. The senators in these three districts will not be required to stand for election in 2002.

The Alaska constitution requires that half of the senators be elected every two years (Article II, Section 3). Therefore, at the general election in 2002, seven of the senators will run for two year terms and ten will run for four year terms. The three mid-term senators whose terms need not be truncated will not have to run in 2002, and their seats will be designated two-year seats in the pattern of alternating two- and four-year seats. The designation of two-year and four-year seats is shown below. This designation results from

1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1,	1	Proclamation	-							1001	2000		25.00	1334 Seliale Districts with 2000 ropulations	2	220				ŀ		
197,773   1974   1975   1974   1975   1974   1975   1974   1975   1974   1975	S	iate Districts		a a	٥	۵	w	u.	ø	I		7	×		æ	z	0	Δ.			<b>*</b>	Grand Tota
100   175	3	Section Section 1	20.000		1000					H												30.022
100 22.24 (100 120) (100 1	<	10tal Population	20 703		923					1	-		-									21,626
100   70   1404   140	ςĺ	101 Fullimation	-					44.22											28			30.711
100   72   12   12   12   13   13   13   13   1	a	Total Population		2000		20000000		9			$\vdash$	$\vdash$	-	-								22,294
10.00   10.0	ונ	TO CONSTRUCT		-	40.04								-							113		30,500
1,12,12,12,12,12,12,12,12,12,12,12,12,12	ć	Total Poxueton	1	~ T	7878						l	-			-					987		20,730
1.05	اًد	18+ Population	20		:0°:0		ľ					ľ					7.814	787	638			
1,000   1,00	0	Total Population									1						2,958	7.43	943			22,948
1,240   15,440   15	ב	18+ Population		1	000000		ľ		ľ		ľ	+	ľ	ľ			-	300				32,569
1,1,1,1,1,1,1,1,1,1,1,1,1,1,1,1,1,1,1,	L	Total Population			***									-				5.140		-		22,979
1,100, 1,100,	п	18+ Population							Ī				ŀ			- 200	53332	DAR ST		881		32,966
10.00   10.0	1	Total Population				× 1										7,603		787	•	308		22,865
1,100   1,10	<b>u</b> .	18+ Population		1									1			33.		-	-12	2		
1,12,121   1,12,122		Total Population								1			+			200			-			۰
1,000   2,00	O	18+ Population													بنوسس	4,750						
1.2.247   2.298   1.160   1.2.247   2.298   1.160		Total Portulation														340			****			4
1	1	18+ Population		3										•		9,298		-			_	21.545
1	*	TO TOWN THE TOWN							8.7KE						6888					3		31.41
1,000   1,00		Total Population		A COLOR					5.640		-		<del>-</del>		3,751							21,021
1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1,	-	110+ rupulation									ŕ			1 725	1		ř					30.422
1,000   2,000   2,000   2,00		Cola Population		3,967,500						6.704	<b>-</b>			3,095								20,542
1,000   1,00	2	10+ rupulation											23.20									30,714
1,040   9,083   1,2027   848	>	Total Pogration		0000									20,181									22,047
1,040 9,063   12,027 848	2	10+ rupulaugii								11 619			1.343		1							30.032
State   Stat		Total Poculation								9 083			848									23,007
1.587   1.587   1.587   1.581   1.58		18* ropulation	\$ 100 miles					0.707		9000		2701		ľ								30,460
A		Total Population				2000000		2 877		7 883		1 981						-				23,206
1,2,3,3,3,4,4,4,4,4,4,4,4,4,4,4,4,4,4,4,4	<b>E</b>	18+ Population		ĺ				1	2	80	203							ŀ				32,741
1,535   13,500   13,500   15,632   16,032   16	,	Total Population	00000								2000							-				22,806
1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1,	z	18+ Population					5,836	2														
1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1,		Total Population						ា				1,503	<u>.</u>									Ļ
128   433   11554   6843   11554   6843   11554   6843   11554   6843   11554   11555   11556   11564   11554   1156	0	18+ Population				.,,4/12	4,946					1,091										22,103
1.00   1.00		Total Danilation				155	607				C	10.328					mark.		4		1	31.377
12.066   16.810	۵	18± Donulation		2000		128	433				11,554	6,843							3	600		21,967
1,1,991   10,753	_	10 repulation				47 OR										7						32,875
9.399 11,815	(	idia rogization	1			*1 001																22,744
9.399 11,815 8 925 11,806	3	18+ Population				1 25 11					ľ							l,			1.01	
28.878 30.790 Z7.199 33.666 22.307 31.474 29.762 31.830 36.188 32.907 19.776 31.897 31.197 32.140 28.853 33.697 46.192 28.628 27.192 29.081 26.333 31.197	C	Lotal Population	1	3	-	3,0 ;;												-			620	21,834
28.878 30.790 Z7.199 33.656 22.307 31.474 29.752 31.830 36.186 33.074 32.140 28.853 33.697 46.192 28.628 27.192 29.081 26.333 31.197	K	18+ Population		CONTRACT	-	20,0	20 % X 20 X				ľ	ľ			1000	7.450		632		255	-	30,071
28.878 30.790 27,199 33.666 32.307 31.474 29,762 31.830 36,186 33,074 32,140 28,863 33,697 46,192 28,628 27,192 29,081 26,333 31,197 31	Ç	I dial Portation	1																	534		_
28.878         30.790         27,199         33.666         32.307         31.474         29,762         31,830         36,186         32,074         32,140         28,863         33,697         46,192         28,626         27,192         29,081         26,333         31,197           28,878         30,790         27,199         33,687         46,192         28,626         27,192         29,081         26,333         31,197	n	18* Population													Ī						149	29.601
28.878 30,790 27,199 33,666 32,307 31,474 29,762 31,839 36,186 33,074 32,140 28,853 33,597 46,192 28,626 27,192 29,081 26,333 31,197 31	ŀ	Total Propination				X 4 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3														17,	375	17,675
2.0.5(c) 20.199 20.199 20.000 20.000 20.000 20.000 20.000 20.000 20.000 20.000 20.000 20.199 20.000	-	18+ Fobulation	26.070	00000			705 55	···•	£	31 830				.1		48,192	28,626		4	I	ļ	5 628,932
	ŭ,	of lotal Population	878,87	20,730	2000	20,000	34,000		21.03			·}			*****		20.797		ļ	1	<b>↓</b>	3 436,215

	Senate Te		% Proclamation	
Proclamation Senate District	Assignment of Term Length in '02 Election	Previous Senate District	Proclamation Population of Previous District	450000000000000000000000000000000000000
A	\$2 <b>*</b>	<b>Å</b> B	95.9 100	
B	2	R	59.3	
D E	4 2	O P	53.8 66.2	
F G	4	Q	46.8 68.7	
H	4	M	57.1 54.5	
J K	4 2*	L K	38.5 91.9	
L	4	J	53.0 46.1	
M N	2 4	G F	60.1	
P	4	I	47.7 51.1	
Q R	2 4	D D	51.9 52.4	
Š	<b>2*</b>	r s	91.6 100	

<sup>\*</sup> Incumbents in these districts will not stand for reelection in 2002

Prepared by the Alaska Redistricting Board

# IN THE SUPERIOR COURT FOR THE STATE OF ALASKA FOURTH JUDICIAL DISTRICT AT FAIRBANKS

In Re 2011 Redistricting Cases.	CONSOLIDATED CASE NO.:  4FA-11-2209-CI  4FA-11-2213 CI  1JU-11-782 CI  4FA-13-2435 CI
[PROPOSED] ORDER GRANTING DEFE BOARD'S MOTION FOR SUMMARY JU OBJECTIONS TO TRUNCATION P	DGMENT RE: RILEY PLAINTIFFS'
Upon careful consideration and revie	ew of the Alaska Redistricting Board's
("Board") Motion for Summary Judgment Re:	Riley Plaintiffs' Objections to Truncation
Plan for Senate Districts and accompanying M	Memorandum, the Court finds there is no
triable issue of material fact in this action rega	arding the Board's truncation plan for the
Senate districts, and that pursuant to Alaska R	ule of Civil Procedure 56(b), the Board is
entitled to summary judgment on this clair	m. The Riley Plaintiffs have failed to
establish the requisite elements of their object	ction and the evidence confirms that the
truncation plan fully complies with the stand	dards set out in Egan v. Hammond, and
upheld in Groh v. Egan.	

Accordingly, the Board's Motion for Summary Judgment Re: Riley Plaintiffs' Objections to Truncation Plan for Senate Districts is hereby GRANTED and judgment shall be entered on behalf of the Board.

DATED at Anchorage, Alaska this \_\_\_\_\_ day of \_\_\_\_\_\_\_, 2013.

PATTON BOGGS LLP 601 West Fifth Avenue Suite 700 Anchorage, AK 99501 Phone: (907) 263-6300 Fax: (907) 263-6345

HON. MICHAEL P. McCONAHY Superior Court Judge

## **CERTIFICATE OF SERVICE**

I hereby certify that on the 12<sup>th</sup> day of September, 2013, a true and correct copy of the foregoing document was served on the following via:

#### ☑ Electronic Mail on:

Michael J. Walleri; walleri@gci.net; mwalleri@fairbanksaklaw.com Jason Gazewood; jason@fairbanksaklaw.com Gazewood & Weiner PC Attorneys for Riley/Dearborn 1008 16<sup>th</sup> Ave., Suite 200 Fairbanks, AK 99701

Thomas F. Klinkner; <a href="mailto:tklinkner@BHB.com">tklinkner@BHB.com</a>
Birch, Horton, Bittner & Cherot
Attorney for Petersburg Plaintiffs
1127 W. 7th Avenue
Anchorage, AK 99501

Jill Dolan; jdolan@fnsb.us Attorney for Fairbanks North Star Borough P.O. Box 71267 Fairbanks, AK 99707

Carol Brown; <a href="mailto:cbrown@avcp.org">cbrown@avcp.org</a>
Association of Village Council Presidents
P.O. Box 219, 101A Main Street
Bethel, AK 99550

Thomas E. Schultz; tschulz235@gmail.com Attorney for RIGHTS Coalition 715 Miller Ridge Road Ketchikan, AK 99901

Supreme Court of the State of Alaska jhotho@appellate.courts.state.ak.us mmay@appellate.courts.state.ak.us

Joseph N. Levesque; joe@levesquelawgroup.com; joe-wwa@ak.net Levesque Law Group, LLC Attorney for Aleutians East Borough 3380 C Street, Suite 202 Anchorage, AK 99503

Natalie A. Landreth; <a href="mailto:landreth@narf.org">landreth@narf.org</a>
Native American Rights Fund
Attorney for Bristol Bay Native Corporation
801 B Street, Suite 401
Anchorage, AK 99501

Marcia R. Davis; mdavis@calistacorp.com
Attorney for Calista Corporation
301 Calista Court
Anchorage, AK 99518

Scott A. Brandt-Erichsen; scottb@kgbak.us Ketchikan Gateway Borough 1900 1st Avenue, Suite 215 Ketchikan, AK 99901

Joe McKinnon; <a href="mailto:jmckinn@gci.net">jmckinn@gci.net</a>
Attorney for Alaska Democratic Party
1434 Kinnikinnick Street
Anchorage, AK 99508

By:

Anita R. Tardugno, PLS Legal Secretary PATTON BOGGS LLP

4815-5812-5333.