

**Lisa R. Handley**  
**CURRICULUM VITAE**

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**Professional Experience**

Dr. Handley has over twenty-five years of experience in the areas of redistricting and voting rights, both as a practitioner and an academician, and is recognized nationally (as well as internationally) as an expert on these subjects. She has advised numerous jurisdictions and other clients on redistricting and has served as an expert in dozens of redistricting and voting rights court cases. Her clients have included the U.S. Department of Justice and scores of state and local jurisdictions, as well as redistricting commissions and civil rights organizations. Internationally, Dr. Handley has provided electoral assistance in more than a dozen countries, serving as a consultant on issues of democratic governance – including voting rights, electoral system design, electoral boundary delimitation (redistricting) and electoral dispute resolution – for the United Nations, the United Nations Development Fund (UNDP), IFES, and International IDEA.

Dr. Handley has been actively involved in research, writing and teaching on the subjects of voting rights and redistricting. She has written a book, Minority Representation and the Quest for Voting Equality (Cambridge University Press, 1992) and numerous articles, as well as edited a volume (Redistricting in Comparative Perspective, Oxford University Press, 2008) on these subjects. She has taught political science and methodology courses at several universities, most recently George Washington University. She holds a Ph.D. in political science from George Washington University.

Dr. Handley is the President of Frontier International Consulting, a consulting firm that specializes in redistricting. She also serves as an independent election consultant for such international organizations as the United Nations.

**Education**

Ph.D. The George Washington University, Political Science, 1991

**Present Employment**

**President**, Frontier International Electoral Consulting LLC (since co-founding company in September of 1998). Frontier IEC provides consulting services to election officials worldwide. The company advises on election administration generally and specializes in voting rights and redistricting. In addition, Frontier IEC conducts election-related research and statistical analyses and offers tools for measuring voting patterns and evaluating redistricting plans. The company has offices in Washington D.C. and Germany.

## **U.S. Clients since 2000**

**US Department of Justice (expert witness testimony in several Section 2 cases)**

**Alaska: Alaska Redistricting Board (redistricting consultation, expert witness testimony)**

**Arizona: Arizona Independent Redistricting Board (redistricting consultation, expert witness testimony)**

**Colorado: Colorado Redistricting Board (redistricting consultation)**

**Connecticut: State Senate and State House of Representatives (redistricting consultation)**

**Florida: State Senate (redistricting consultation)**

**Illinois: State Senate (redistricting litigation consultation)**

**Kansas: State Senate and House Legislative Services (redistricting consultation)**

**Louisiana: Louisiana Legislative Black Caucus (redistricting litigation support, expert witness testimony)**

**Massachusetts: State Senate (redistricting consultation)**

**Maryland: Attorney General (redistricting consultation, expert witness testimony)**

**Miami-Dade County, Florida: County Attorney (redistricting consultation)**

**Nassau County, New York: Redistricting Commission (redistricting consulting)**

**New Mexico: State House of Representatives (redistricting consultation, expert witness testimony)**

**New York: State Assembly (redistricting consultation)**

**New York City: Redistricting Commission and Charter Commission (redistricting consultation and Section 5 submission assistance)**

**New York State Court: Expert to the Special Master (drew congressional lines for state court)**

**Ohio: State Democratic Party (redistricting litigation support, expert witness testimony)**

**Pennsylvania: Senate Democratic Caucus (redistricting consultation)**

**Rhode Island: State Senate and State House of Representatives (litigation support, expert witness testimony)**

**Texas: Lieutenant Governor (redistricting litigation/expert witness testimony)**

**Vermont: Secretary of State (redistricting consultation)**

**Wisconsin: State Senate (redistricting litigation consultation)**

**International Clients (since 2000)**

**United Nations**

- Bangladesh (UNDP) – redistricting expert
- Sierra Leone (UNDP) – redistricting expert
- Liberia (UNMIL) – redistricting expert
- Democratic Republic of the Congo (MONUC) – election feasibility mission, electoral system design and redistricting
- Lead Writer on the topic of boundary delimitation (redistricting) for ACE (Administration and Cost of Elections Project)

**International Foundation for Election Systems (IFES)**

- Afghanistan – district delimitation expert
- Sudan – redistricting expert
- Kosovo – electoral system design and redistricting expert
- Nigeria – redistricting expert
- Georgia – electoral system design and district delimitation expert
- Yemen – redistricting expert
- Lebanon – electoral district delimitation expert
- Principal consultant for the Delimitation Equity Project – conducted research, wrote reference manual and developed training curriculum
- Writer on electoral boundary delimitation (redistricting) for the Elections Standards Project
- Training – developed training curriculum and conducted training workshops on electoral boundary delimitation (redistricting) in Azerbaijan and Jamaica

**International Institute for Democracy and Electoral Assistance (International IDEA):**

- Consultant on electoral dispute resolution systems
- Technology consultant on use of GIS for electoral district delimitation
- Training – developed training material and conducted training workshop on electoral boundary delimitation (redistricting) for African election officials (Mauritius)
- Curriculum development – boundary delimitation (redistricting) curriculum for the Bridge Project
- Project coordinator for the ACE project

Other international clients have included the Australian Election Commission and the Boundary Commission of British Columbia, Canada.

**Previous Employment**

***Project Coordinator and Lead Writer on Boundary Delimitation, Administration and Cost***

of Elections (ACE) Project. As Project Coordinator (1998 – 2000) of the ACE Project, Dr. Handley served as a liaison between the three partner international organizations – the United Nations, the International Foundation for Election Systems, and International IDEA – and was responsible for the overall project management of ACE, a web-based global encyclopedia of election administration. She also served as Lead Writer on Boundary Delimitation (since September 1997) and was responsible for writing the text on comparative redistricting for ACE.

**Research Director and Statistical Analyst, Election Data Services, Inc. (1984 to 1998).** Election Data Services (E.D.S.) is a Washington D.C. political consulting firm specialising in election administration. Dr. Handley's work at E.D.S. focused on providing redistricting and voting rights consulting and litigation support to scores of state and local jurisdictions. In addition, she served as an expert witness in dozens of voting rights cases.

**Assistant or Adjunct Professor (1986 to 1998).** Dr. Handley has taught political science and methodology courses (both at the graduate and undergraduate level) at George Washington University, the University of Virginia, and the University of California at Irvine. She has served as a guest lecture at Harvard, Princeton, Georgetown, American University, George Mason University and Oxford Brookes University in the UK.

#### **Grants**

**National Science Foundation Grant (2000-2001):** Co-investigator (with Bernard Grofman) on a comparative redistricting project, which included hosting an international conference on "Redistricting in a Comparative Perspective" and producing an edited volume based on the papers presented at the conference.

#### **Publications**

##### **Books:**

Comparative Redistricting in Perspective, Oxford University Press, 2008 (first editor, with Bernard Grofman).

Delimitation Equity Project: Resource Guide, Center for Transitional and Post-Conflict Governance at IFES and USAID publication, 2006 (lead author).

Minority Representation and the Quest for Voting Equality, Cambridge University Press, 1992 (with Bernard Grofman and Richard Niemi).

##### **Electronic Publication:**

"Boundary Delimitation" Topic Area for the Administration and Cost of Elections (ACE) Project, 1998. Published by the ACE Project on the ACE website ([www.aceproject.org](http://www.aceproject.org)).

**Academic Articles:**

"Has the Voting Rights Act Outlived Its usefulness: In a Word, "No," Legislative Studies Quarterly, volume 34 (4), November 2009 (with David Lublin, Thomas Brunell and Bernard Grofman).

"Drawing Effective Minority Districts: A Conceptual Framework and Some Empirical Evidence," North Carolina Law Review, volume 79 (5), June 2001 (with Bernard Grofman and David Lublin).

"A Guide to 2000 Redistricting Tools and Technology" in The Real Y2K Problem: Census 2000 Data and Redistricting Technology, edited by Nathaniel Persily, New York: Brennan Center, 2000.

"1990s Issues in Voting Rights," Mississippi Law Journal, 65 (2), Winter 1995 (with Bernard Grofman).

"Minority Turnout and the Creation of Majority-Minority Districts," American Politics Quarterly, 23 (2), April 1995 (with Kimball Brace, Richard Niemi and Harold Stanley).

"Identifying and Remediating Racial Gerrymandering," Journal of Law and Politics, 8 (2), Winter 1992 (with Bernard Grofman).

"The Impact of the Voting Rights Act on Minority Representation in Southern State Legislatures," Legislative Studies Quarterly, 16 (1), February 1991 (with Bernard Grofman).

"Minority Population Proportion and Black and Hispanic Congressional Success in the 1970s and 1980s," American Politics Quarterly, 17 (4), October 1989 (with Bernard Grofman).

"Black Representation: Making Sense of Electoral Geography at Different Levels of Government," Legislative Studies Quarterly, 14 (2), May 1989 (with Bernard Grofman).

"Minority Voting Equality: The 65 Percent Rule in Theory and Practice," Law and Policy, 10 (1), January 1988 (with Kimball Brace, Bernard Grofman and Richard Niemi).

"Does Redistricting Aimed to Help Blacks Necessarily Help Republicans?" Journal of Politics, 49 (1), February 1987 (with Kimball Brace and Bernard Grofman).

***Chapters in Edited Volumes:***

"Drawing Effective Minority Districts: A Conceptual Model," in Voting Rights and Minority Representation, edited by David Bositis, published by the Joint Center for Political and Economic Studies, Washington DC, and University Press of America, New York, 2006.

"Electing Minority-Preferred Candidates to Legislative Office: The Relationship Between Minority Percentages in Districts and the Election of Minority-Preferred Candidates," in Race and Redistricting in the 1990s, edited by Bernard Grofman; New York: Agathon Press, 1998 (with Bernard Grofman and Wayne Arden).

"Estimating the Impact of Voting-Rights-Related Districting on Democratic Strength in the U.S. House of Representatives," in Race and Redistricting in the 1990s, edited by Bernard Grofman; New York: Agathon Press, 1998 (with Bernard Grofman).

"Voting Rights in the 1990s: An Overview," in Race and Redistricting in the 1990s, edited by Bernard Grofman; New York: Agathon Press, 1998 (with Bernard Grofman and Wayne Arden).

"Racial Context, the 1968 Wallace Vote and Southern Presidential Dealignment: Evidence from North Carolina and Elsewhere," in Spatial and Contextual Models in Political Research, edited by Munroe Eagles; Taylor and Francis Publishing Co., 1995 (with Bernard Grofman).

"The Impact of the Voting Rights Act on Minority Representation: Black Officeholding in Southern State Legislatures and Congressional Delegations," in The Quiet Revolution: The Impact of the Voting Rights Act in the South, 1965-1990, eds. Chandler Davidson and Bernard Grofman; Princeton University Press, 1994 (with Bernard Grofman).

"Preconditions for Black and Hispanic Congressional Success," in United States Electoral Systems: Their Impact on Women and Minorities, eds. Wilma Rule and Joseph Zimmerman; Greenwood Press, 1992 (with Bernard Grofman).

***Additional Articles of Note:***

Amicus brief presented to the US Supreme Court in Bartlett v. Strickland, 2008 (with Nathaniel Persily, Bernard Grofman, Bruce Cain, and Theodore Arrington).

"The Delimitation of Electoral Boundaries in Post-Conflict Societies," IFES, 2006. IFES White Paper funded by USAID.



**"Challenging the Norms and Standards of Election Administration: Boundary Delimitation,"**  
**IFES, 2007. IFES White Paper funded by USAID.**





## **Court Cases**

*Dr. Handley has served as a consultant and/or expert witness in the following cases:*

U.S. v. Euclid City School Board (2008-9) – City of Euclid, Ohio at-large school board

U.S. v. City of Euclid (2006-7) – City of Euclid, Ohio council districts

U.S. v. Village of Port Chester (2006-7) – Village of Port Chester Trustee elections

Louisiana House of Representatives v. Ashcroft (2002) – Louisiana state house plan

Metts v. Senate Majority Leader William Irons (2002) – Rhode Island state senate plan

Parker v. Taft (2002) – Ohio reapportionment plans (state senate and state house)

Arrington v. Baumgart (2002) – Wisconsin state legislative plans

In the Matter of Legislative Districting of the State of Maryland (2002) – state court consideration of the Maryland legislative redistricting plans

In RE the Matter of Legislative Districting of the State of Illinois (2002) – state court consideration of the Illinois state legislative redistricting plans

Arizona Minority Coalition for Fair Redistricting v. Arizona Independent Redistricting Commission (2002) – Arizona state legislative districts

In RE 2001 Redistricting Cases v. Redistricting Board (2002) – Alaska state legislative plans

Jepsen v. Vigil-Giron (2002) – New Mexico congressional and state house plans

Balderas v. State of Texas (2001) – Texas congressional, state senate and state house plans (federal court)

Del Rio v. Perry and Cotera v. Perry (2001) – Texas congressional districts (state court)

Donald Moon v. Donald Beyer (1996) – challenge to the third congressional district in Virginia

National Coalition on Black Voter Participation v. Glendening (1996) – challenge to Maryland's implementation of the National Voter Registration Act

Johnson v. Mortham (1996) – Florida congressional districts

Republican Party of Alaska v. Coghill (1996) – challenge to change in the Alaska



**Republican primary process**

**Akhivgak v. City of Barrow (1995) – challenge to Barrow, Alaska referendum result**

**Dansereau v. Coghill (1995) – Alaska vote fraud suit challenging 1994 gubernatorial contest**

**Scott v. U.S. Department of Justice (1995) – Florida state senate districts**

**Victor Diaz v. City of Miami Beach (1995) – challenge to Miami Beach at-large elections for city commission**

**Hays v. State of Louisiana (1994) – challenge to the fourth congressional district in Louisiana**

**Vera v. Richards (1994) – Texas Congressional districts**

**Johnson v. Miller (1994) – Georgia Congressional districts**

**Sinkfield v. Bennett (1993) – Alabama Congressional districts**

**Maryland for Fair Representation v. Schaefer (1993) – Maryland State Legislative districts**

**Torres v. Cuomo (1993) – New York Congressional districts**

**Barnett v. Daley / Bonilla v. Chicago City Council (1992-4) – Chicago City Council wards**

**Vecinos de Barrio Uno v. City of Holyoke (1993) – Holyoke, Massachusetts, City Council districts**

**Gonzalez v. Monterey County, California (1992) – Monterey County, California, Board of Supervisors**

**Phillip Langsdon v. Milsaps (1992) – Tennessee State Legislative districts**

**The Fund for Accurate and Informed Representation v. Weprin (1992) – New York State Assembly districts**

**DeGrandy v. Wetherell (1992) – Florida State Legislative and Congressional districts**

**Nash v. Blunt (1992) – Missouri State House districts**

**Smith v. Board of Supervisors of Brunswick County, Virginia (1992) – Brunswick County, Virginia, Board of Supervisors districts**

**Black Political Task Force v. Connolly (1992) – Massachusetts General Assembly**

redistricting

Mellow v. Mitchell / Nerch v. Mellow (1992) – Pennsylvania Congressional districts

Quilter v. Voinovich (1992) – Ohio State House and Senate districts

LaPaille v. Illinois Legislative Redistricting Commission (1992) – Illinois State Legislative districts

People of the State of Illinois ex. rel. Burris v. Ryan (1991-92) – Illinois State House districts

Jamerson et al. v. Womack (1992) – Virginia State Senate districts

Good v. Austin (1991-92) – Michigan Congressional districts

Neff v. Austin (1991-92) – Michigan State Senate and State House districts

Terrazas v. Slagle (1991) – Texas State Legislative districts

Mena v. Richards (1991) – Texas State Legislative districts

Republican Party of Virginia et al. v. Wilder (1991) – Virginia General Assembly districts

Williams v. State Board of Elections (1989) – Cook County, Illinois, Judicial Election districts

Brown v. Board of Commissioners of Chattanooga, Tenn. (1988-89) – Chattanooga, Tennessee, City Commission districts

The 5th Ward Precinct 1A Coalition and Progressive Association v. Jefferson Parish School Board (1988) – Jefferson Parish, Louisiana, School Board districts

East Jefferson Parish Coalition for Leadership and Development v. Jefferson Parish (1987-88) – Jefferson Parish, Louisiana, Parish Council districts

Roberts v. Wamser (1987-88) – St. Louis, Missouri, voting equipment

Buckanaga v. Sisseton Independent School District (1987-88) – Sisseton County, South Dakota, School Board districts

Griffin v. City of Providence (1986-87) – Providence, Rhode Island, City Council districts

U.S. v. City of Los Angeles (1986) – Los Angeles City Council districts

Latino Political Action Committee v. City of Boston (1984-85) – Boston City Council districts

Ketchum v. Byrne (1984-85) – Chicago City Council districts

**South Carolina v. U.S. (1984) – South Carolina State Senate districts**