IN THE SUPREME COURT OF OHIO

THE STATE OF OHIO, EX REL. BRIAN M. AMES) CASE No. 22-0850
Relator,	Expedited Election Matter Pursuant to S.Ct.Prac.R. 12.08
V.)
) ORIGINAL ACTION IN
OHIO SECRETARY OF STATE, et al.) MANDAMUS
)
Respondent.)
1)
	<i>'</i>

RESPONDENT SUMMIT COUNTY BOARD OF ELECTIONS' AMENDED ANSWER BRIEF

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TABLE OF CONTENTS

Table	e of Authorities	iii
I.	Background	1
II.	Law and Argument	2
	A. Writ of Mandamus is not appropriate in this case as the Summit County Board of Elections has followed applicable directives from the Secretary of State.	2
	B. Relator Ames' Claim Is Barred by Laches	2
III.	Conclusion.	5
Certi	ficate of Service.	6

Table of Authorities

Cases	Page(s)
Gonidakis v. LaRose, F.Supp3d, 2022 WL 1175617 (S.D. Ohio, April 20, 2022)	. 1,3
Jones v. LaRose, Slip Opinion No. 2022-Ohio-2445	4
State ex rel. Carberry v. Ashtabula, 93 Ohio St.3d 522, 757 N.E.2d 307 (2001)	. 2
State ex rel. Comm. for the Charter Amendment, City Trash Collection v. 97 Ohio St.3d 100, 2002-Ohio-5302, 776 N.E.2d 1041	
State ex rel. DeMora v. LaRose, 2022-Ohio-2173, – N.E.3d –	. 1
State ex rel. Dunn v. Plain Local School Dist. Bd. of Education, 159 Ohio St.3d 139, 2020-Ohio-339, 149 N.E.3d 460 (2020)	. 2
State ex rel. Hills Communities, Inc. v. Clermont Cty. Bd. of Elections, 91 Ohio St.3d 465, 746 N.E.2d 1115 (2001)	. 2
State ex rel. Manos v. Delaware Cty. Bd. of Elections, 83 Ohio St.3d 562, 1998-Ohio-712, 701 N.E.2d 371	3
State ex rel. Pennington v. Bivens, 166 Ohio St.3d 241, 2021-Ohio-3134, 185 N.E.3d 41	5
State ex rel. Polo v. Cuyahoga Cty. Bd. of Elections, 74 Ohio St.3d 143, 656 N.E.2d 1277 (1995)	3
State ex rel. Valore v. Summit Cty. Bd. of Elections, 87 Ohio St.3d 144, 718 N.E.2d 415 (1999)	. 3
<u>Statutes</u>	
R.C. 3501.05(B)	1

Other Authorities

Secretary of State Directive 2022-31 (Mar. 23, 2022)	3
Secretary of State Directive 2022-32 (Apr. 1, 2022)	4
Secretary of State Directive 2022-34 (May 28, 2022)	1, 4

Now comes Respondent, Summit County Board of Elections ("SCBOE"), by and through undersigned counsel, and respectfully move this Court to deny the instant Writ.

MEMORANDUM IN SUPPORT

I. <u>BACKGROUND</u>

The Ohio Secretary of State possesses the authority and duty to "issue instructions by directives ... to members of the boards [of elections] as to the proper methods of conducing elections." R.C. 3501.05(B). As a result of litigation regarding redistricting in Ohio, this Court and the United States Court for the Southern District have issued several decisions and orders bearing on the conduct of elections in 2022. *See, e.g. State ex rel.*DeMora v. LaRose, -- , 2022-Ohio-2173, -- N.E.3d – , Gonidakis v. LaRose, -- F.Supp3d ---, 2022 WL 1175617 (S.D. Ohio, April 20, 2022). Consequently, in 2022 we have two separate statewide primaries. One found codified in Ohio law and the other ordered by a Federal Court. The fact that they were arrived at by separate and distinct methods does not make them one election as argued by Relator.

Specifically, on May 28, 2022, Respondent LaRose issued Secretary of State

Directive 2022-34 which is included in Relator's Evidence. In Directive 2022-34 it is

clear there is a separate primary election to held on August 2nd for the offices of State

Representative, State Senator, and Member of the State Central Committee. See Relator's

Brief, Ex. 14. Further, this Court in *State ex rel. DeMora v. LaRose*, -- , 2022-Ohio2173, -- N.E.3d – held that that August 2nd primary election is a separate primary

election from the primary held on May 3, 2022, as deadlines for each were separate and

distinct by operation of Ohio law.

-

¹ May 3rd and Augus 2nd.

II. LAW AND ARGUMENT

A. Writ of Mandamus is not appropriate in this case as the Summit County Board of Elections has followed applicable directives from the Secretary of State.

To be entitled to a writ of mandamus, a relator must prove, by clear and convincing evidence, that (1) he has a clear legal right to the requested relief; (2) there is a clear legal duty on the part of respondents to provide it; and (3) there is a lack of an adequate remedy in the ordinary course of the law. *State ex rel. Dunn v. Plain Local School Dist. Bd. of Education*, 159 Ohio St.3d 139, 2020-Ohio-339, 149 N.E.3d 460 (2020).

In the instant matter, Relator has failed to demonstrate, and cannot demonstrate, that he has a clear legal right to the requested relief. Nor can Relator demonstrate a clear legal duty on the Respondents' part to provide it. Thus, mandamus is not appropriate. Furthermore, if Relator disagreed with the Federal Court order, he could have intervened in that forum at that time. Thus, Relator had a remedy available, which he opted not to pursue. His failure to act does not implicate mandamus relief.

B. Relator Ames' Claim is Barred by Laches.

"Extreme diligence and promptness are required in election-related matters," and if a party "seeking extraordinary relief in an election-related matter fails to exercise the requisite diligence, laches may bar the action." *State ex rel. Comm. for the Charter Amendment, City Trash Collection v. Westlake*, 97 Ohio St.3d 100, 2002-Ohio-5302, 776 N.E.2d 1041, ¶ 16 (quotations omitted); see also *State ex rel. Carberry v. Ashtabula*, 93 Ohio St.3d 522, 523, 757 N.E.2d 307 (2001); *State ex rel. Hills Communities, Inc. v.*

Clermont Cty. Bd. of Elections, 91 Ohio St.3d 465, 467, 746 N.E.2d 1115 (2001). Thus, a delay in filing expedited election claims may constitute laches, thereby "precluding a consideration of the merits of the claims." State ex rel. Valore, 87 Ohio St.3d 144, 146, 718 N.E.2d 415.

The elements of laches are as follows: (1) an unreasonable delay or lapse of time in asserting a right; (2) the absence of an excuse for the delay; (3) the knowledge, actual or constructive, of the injury or wrong, and (4) prejudice to the other party. See *State ex rel. Polo v. Cuyahoga Cty. Bd. of Elections*, 74 Ohio St.3d 143, 145, 656 N.E.2d 1277 (1995). Further, Relator has the burden of establishing that he "acted with the requisite diligence in extraordinary writ cases involving elections." *State ex rel. Manos v. Delaware Cty. Bd. of Elections*, 83 Ohio St.3d 562, 564, 1998-Ohio-712, 701 N.E.2d 371.

Relator's delay in seeking relief is unreasonable, and without excuse. What is more, Relator had actual knowledge of the perceived injury, yet he failed to act. The Federal District Court issued an Order on May 27, 2022, directing "Secretary of State Frank LaRose to push back Ohio's state primaries to August 2, 2022, and to implement Map 3 for this year's elections *only*." Exhibit A. On April 20, 2022, the U.S. District Court for the Southern District of Ohio issued an opinion, in which it stated that, "if the State does not act before May 28, we will order the primary to be moved to August 2 and Map 3 be used for only the 2022 election cycle." *Gonidakis I*, at *30. On May 27, 2022, this same court followed through on its decision. Relator waited until July 8, 2022, to file the instant action.

In addition to the decisions in *Gonidakis I*, Secretary LaRose also issued publicly available Directives repeatedly confirming the need for a second primary election. On

March 23, 2022, SOS Dir. 2022-31 was issued setting forth a revised form of the ballot because "offices and candidates for the Ohio House, Ohio Senate, or State Central Committee will not appear on the ballot. This is the only currently lawful and reasonable option to continue to move forward toward the May 3, 2022, Primary Election at this unprecedented point in time." See Relator's Brief, Exhibit 11.

On April 1, 2022, Secretary LaRose issued SOS Dir.2022-32, which stated:

The federal court decided that they would not intervene at this time to select new Ohio House and Senate district plans, nor would the court move the primary election date for all other races not affected by General Assembly redistricting so there could be a single primary date. Thus, this Directive provides instructions to proceed with the May 3, 2022 Primary Election without the offices of Ohio House, Ohio Senate, and State Central Committee on the ballot.

Exhibit B. On May 28, 2022, the Secretary of State issued Directive 2022-34, providing instructions for the August 2, 2022 primary election based on the Federal Court's May 27, 2022 Order previously discussed herein. See Relator's Brief, Ex. 14.

Relator had ample opportunity as of March 23, 2022 to attempt to challenge the removal of the offices of Ohio House, Ohio Senate, and State Central Committee from the May 2, 2022 primary. Thus, under his theory that only one primary election is permitted, he should have sought relief prior to the May primary. Rather, Relator stood back while the May primary was held and waited over 2 months to challenge rules surrounding the August primary. What is more, Relator's own evidence (July 8, 2022 email communications from Secretary LaRose's Office and the Portage County Board of Elections) only serves to underscore his delay on questions, which were apparent months earlier. See Relator's Complaint, Exhibits 1 and 2.

Finally, when considering the doctrine of laches, "[p]rejudice to the other party must be material before laches will bar relief." *Jones v. LaRose*, Slip Opinion No. 2022-

Ohio-2445, ¶16 citing *State ex rel. Pennington v. Bivens*, 166 Ohio St.3d 241, 2021-Ohio-3134, 185 N.E.3d 41, ¶ 26. As stated above, Relator waited until Friday, July 8, 2022, to file his complaint. Any changes in process and rules at this late stage of the election will have a material, negative impact on, and unfairly prejudice Respondents, as well as voters.

C. <u>CONCLUSION</u>

Accordingly, Respondent respectfully requests that this Court deny Relator's Complaint for the issuance of a Writ of Mandamus and any alternative relief requested.

Respectfully submitted,

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I hereby certify that on this 1st day of August 2022, the foregoing Amended Answer Brief of Respondent Summit County Board of Elections was filed electronically and served by electronic mail upon the following:

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IN THE SUPREME COURT OF OHIO

State ex rel. BRIAN M. AMES : Case No. 2022-0850

:

Relator, : Original Action in Mandamus

.

v. : Expedited Election Matter

Pursuant to S.Ct.Prac.R. 12.08

FRANK LAROSE,

OHIO SECRETARY OF STATE, et al.

:

Respondents. :

SUBMISSION OF EVIDENCE OF RESPONDENT SUMMIT COUNTY BOARD OF ELECTIONS

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Christopher J. Meduri (#0065072) 241 South Chestnut Street Ravenna, Ohio 44266 (330) 297-3850 cmeduri@portageco.com Counsel for Respondent Portage County Board of Elections Now comes the Summit County Board of Elections, a Respondent in the instant action, by and through its statutory legal counsel, the Summit County Prosecuting Attorney, and pursuant to S.Ct.Prac.R. 12.06 hereby submits evidence in the instant action as follows:

- A. The May 27, 2022, Order from Federal Case Gonidakis v. Larose, No. 2:22-cv-0773, (S.D. Ohio May 27, 2022).
- B. Ohio Secretary of State Directive 2022-32

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EXHIBIT A

UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF OHIO EASTERN DIVISION

MICHAEL GONIDAKIS, et al.,

Plaintiffs,

Case No. 2:22-cv-0773

V.

Chief Judge Algenon L. Marbley

Judge Amul R. Thapar

FRANK LAROSE, in his capacity as

Judge Benjamin J. Beaton

Ohio Secretary of State, et al.,

Defendants.

ORDER

BEFORE: THAPAR, Circuit Judge; MARBLEY, Chief District Judge; and BEATON, District Judge.

The court delivered a PER CURIAM opinion in which THAPAR and BEATON, JJ., joined, BEATON, J. (pp. 3-4), delivered a separate concurring opinion, MARBLEY, C.J. (pp. 5–8), delivered a separate dissenting opinion.

PER CURIAM. Ohio's struggle to implement a map for its state elections continues. The facts and procedural history of this case are laid out in our April 20 Memorandum Opinion and Order ("prior opinion"). See Gonidakis v. LaRose, No. 2:22-cv-0773, 2022 WL 1175617, at *3 (S.D. Ohio Apr. 20, 2022). This order closes that chapter.

In our prior opinion, we refrained from intervening in Ohio's state elections. Yet we said that we would intervene to guarantee a state election if the State's officials could not approve another map in time. Supreme Court precedent guided us at every turn. Two cases in particular, Branch and Growe, offered a template that we followed. Branch v. Smith, 538 U.S. 254, 260 (2003); Growe v. Emison, 507 U.S. 25 (1993).

In those cases, the Court instructed federal district courts to give states maximal flexibility to craft their own solutions. More specifically, federal district courts must wait to act until the last possible moment. These instructions reflect principles of federalism and comity. We must

presume state actors will work together to reach homegrown solutions. And if they fail, then it is

up to the voters to punish them if they so choose.

Guided by these principles, our prior opinion announced that we would impose Map 3 on

May 28 unless Ohio came up with another solution by then. We recognized from the outset that

choosing a remedy would be challenging. And between the standoff among state officials and the

delay in getting the case, our options were limited. So we chose the best of our bad options.

Given the factual record before us, two reasons justified our approach. First, no map had

won the approval of both the Commission and the Ohio Supreme Court. And second, Map 3 gave

the State the most time to fix its own problem. That broke the tie.

So far, the State has failed to act. Assuming no map is approved by midnight on Saturday,

May 28, we order Secretary of State Frank LaRose to push back Ohio's state primaries to August

2, 2022, and to implement Map 3 for this year's elections only.

AMUL R. THAPAR

UNITED STATES CIRCUIT JUDGE

BENJAMIN J. BEATON

UNITED STATES DISTRICT JUDGE

Beaton, J., concurring:

This three-judge district court decided on April 20 that Ohio voters were likely to lose their constitutionally protected right to vote absent federal intervention. Our decision was unanimous in all but remedy. And the choice of remedies, as our per curiam majority opinion noted, was a difficult one: Given the stalemate among the state's elected officials, and the lack of any resolution in the state courts, federal intervention was by definition restricted to "a menu of unappetizing options." *Gonidakis v. LaRose*, No. 2:22-cv-0773, 2022 WL 1175617, at *2 (S.D. Ohio Apr. 20, 2022). Based on the factual record before the panel on April 20, our majority opinion explained why Map 3 was "less than ideal," but "the least bad option." *Id.* at *27.

Today's dissent describes several developments in Ohio "following the majority's April opinion." Dissent at 1 (emphasis added). This is a curious way to critique today's ministerial order, which instructs the Secretary of State to implement the relief described on April 20 based on the record before this court on April 20.

If any of the many well-counseled parties believed these subsequent developments justified revisiting, modifying, or reversing our ruling, they were free and perhaps even obliged to raise those issues when this panel or a higher court might reasonably have considered them. But no party cited these extra-record events, disputed our factual findings, or identified any other map that would vindicate the plaintiffs' rights without further torturing Ohio election law.* And not for lack of opportunity: weeks ago this panel received and acted promptly on a motion to alter or amend our April 20 ruling based on the Voting Rights Act—again agreeing unanimously in practically every respect. See Gonidakis v. LaRose, No. 2:22-cv-0773, 2022 WL 1503406, at *3 (S.D. Ohio

^{*} Hours before this order issued, one intervenor filed a motion to modify (DN 204), which sought a later primary date that the panel already explained was incompatible with the record in this case and with Ohio law, see Gonidakis, 2022 WL 1175617, at *22.

May 12, 2022). Presumably it was clear by this point that the only way to afford state officials more time—as required by *Growe* and *Branch*—was by relying on Map 3.

The dissenting opinion describes this deference as "feigned" because we should have foreseen that the Commission would not enact a map the state Supreme Court would approve. Dissent at 3 (citing League V, 2022-Ohio-1727, ¶16 (O'Connor, C.J., concurring)). This is quite a charge. It sits in some tension with the Supreme Court's command, cited in our per curiam, that judges must presume good faith. Abbott v. Perez, 138 S. Ct. 2305, 2324–25 (2018). Our decision did just that. After waiting until April 20, the opinion necessarily explained, at some length, the factual and legal basis for staying our hand still longer: the reasons that justified both our remedial choice (Gonidakis, 2022 WL 1175617, at *23–27) and our rejection of a competing proposal rejected by the Commission, advanced by an intervenor, and embraced by the dissent (Id. at *27–28). All the maps before this Court on April 20 were flawed. Imposing a different map even sooner—based on speculation about what state officials might do—would've violated our duty to defer as long as possible.

The state constitutional stalemate that brought us into this dispute apparently still persists, even as the electoral calendar has advanced. Any effects our opinion had on that ongoing dispute not only post-dated our decision, but also concerned a fundamentally different issue: how state officials would utilize the time after April 20, the agreed "drop-dead" date, to resolve Ohio's constitutional crisis. That question of state governance is not before this federal court today, just as it was not before us on April 20. Rather, our opinion addressed whether and when federal law required us to intervene. For the reasons stated then, which remain undisturbed now, the remedy described in our previous opinion remains the least bad option available.

MARBLEY, C.J., DISSENTING

The majority's order implements that which its April opinion made inevitable: for the next two years, the General Assembly will operate under a district map that is unconstitutionally gerrymandered. I recognize that today's order is a ministerial one, so I will not restate my full analysis of the Commission's flawed third map as set forth in my prior dissent. I will, however, take this occasion to address the events that flowed from the majority's April opinion, which regrettably have tracked my predictions.

Previously, I stated my "disagree[ment] with the majority's decision to couch its approval of the third map in the language of deferral." (ECF No. 196 at 78). The main reason the majority cited for choosing the third plan was that it "provides Ohio more than a month of additional time to fashion its own solution." (*Id.* at 47 (majority opinion)). Yet, I wrote that the majority opinion "ha[d] set a strong, almost immovable default," and "virtually ensure[d] that the third map will be used for an August 2 primary." (*Id.* at 78). This proved prescient.

Following the majority's April opinion, the Commission never attempted to craft a constitutionally compliant fifth plan. Two Commissioners, who had participated in all prior rounds of map-drawing, actually ceased their service and appointed substitutes. *See* Transcript of May 4, 2022 Commission Meeting, at 1.1 The Commission finally reconvened on May 4, 2022—two days before the deadline set by the Ohio Supreme Court, and a full twenty days after the court had "order[ed] the commission to be reconstituted, to convene, and to draft and adopt an entirely new General Assembly–district plan that meets the requirements of the Ohio Constitution." *League of Women Voters of Ohio v. Ohio Redistricting Comm'n*, 2022-Ohio-1235, ¶ 78–79 (Ohio S. Ct.

https://redistricting.ohio.gov/assets/organizations/redistricting-commission/events/commission-meeting-may-4-2022-296/transcript-1641.pdf (accessed May 25, 2022).

Apr. 14, 2022) ("League IV"); see also Previous Meetings of Ohio Redistricting Commission.² In its very next meeting, the Commission voted to readopt the third plan—the same one already ruled unconstitutional in League III, which the majority forecast this panel would implement. See Transcript of May 5, 2022 Commission Meeting, at 8–12.³ The Commission fully disregarded the Ohio Supreme Court's order to draft a new plan, in what Chief Justice O'Connor described as "a stunning rebuke of the rule of law." League of Women Voters of Ohio v. Ohio Redistricting Comm'n, 2022-Ohio-1727, ¶10 (Ohio S. Ct. May 25, 2022) ("League V") (O'Connor, C.J., concurring). Predictably, the Ohio Supreme Court found the resubmitted map to be, once again, "invalid in its entirety." Id. ¶5 (per curiam).

If there was any hope of the Commission fulfilling its constitutional duty, this federal panel quashed it. Like I predicted, "state actors [were] led to believe that there is no urgency to reach their own solution." (ECF No. 196 at 78). Chief Justice O'Connor recognized the same:

[T]he federal court did not "stay [its] hand until May 28," as it stated it would, and leave the state to fix the crisis created by the commission's own actions. Instead, the federal court provided the Republican commission members not only a roadmap of how to avoid discharging their duties but also a green light to further delay these proceedings by stating its intention to implement "Map 3" . . . all the while acknowledging that this court had declared Map 3 to be invalid and unconstitutional.

League V, 2022-Ohio-1727, ¶ 11 (O'Connor, C.J., concurring) (quoting ECF No. 196 at 4 (majority opinion)) (internal citations omitted). The majority's April opinion assured the Commission that if it simply waited another month, the panel would enable it to circumvent the Ohio Supreme Court and realize a map with the desired partisan favoritism. The Commission took the invitation. I still harbor grave concerns about the "perverse incentives" that will hang over the

² https://redistricting.ohio.gov/meetings (accessed May 25, 2022).

³ https://redistricting.ohio.gov/assets/organizations/redistricting-commission/events/commission-meeting-may-5-2022-316/transcript-1642.pdf (accessed May 25, 2022).

2024 redistricting cycle too, now that "the Commission has learned that it is beyond reproach." (ECF No. 196 at 81).

I write not to bolster my dissent with hindsight, but in the hope that future panels will realize this case should not be categorized in the *Growe* line of deferral jurisprudence. *Growe* embodies the principle that "a federal court must neither affirmatively obstruct state reapportionment nor permit federal litigation to be used to impede it." 507 U.S. 25, 34 (1993). Though the majority maintains today that its April opinion "refrained from intervening in Ohio's state elections," it in fact derailed any reasonable prospect of a state solution and ordained the outcome that the majority now, definitively, orders. As I said before, "this is not deferral in the sense that *Growe* contemplates." (ECF No. 196 at 79). As Chief Justice O'Connor put it, "the federal-court majority[] feigned interest in 'buy[ing] Ohio more time." *League V*, 2022-Ohio-1727, ¶ 16 (O'Connor, C.J., concurring) (quoting ECF No. 196 at 47 (majority opinion)). Or as State Representative Bill Seitz, a senior House leader, brashly wrote just hours after the majority's April opinion issued:

Too bad so sad. We win again. . . . Now I know it's been a tough night for all you libs. Pour yourself a glass of warm milk and you will sleep better. The game is over and you lost. . . . Turn out the lights. The party's over. For this 2 year cycle at least.

Representative Bill Seitz (@CincySeitz), Twitter (Apr. 20, 2022), https://twitter.com/CincySeitz/with_replies (accessed May 25, 2022).4

For all purposes, this case was decided on April 20—which all parties agreed (and I concurred) was the "drop-dead date" for federal-court action. (*See* ECF No. 196 at 3 (majority opinion) & 61–62). Beyond that, deferral was dispositive.

⁴ Also reported by Andrew J. Tobias, Republicans take victory lap after federal redistricting ruling, prospects unclear for future redistricting progress, Cleveland Plain Dealer (Apr. 21, 2022), https://www.cleveland.com/news/2022/04/republicans-take-victory-lap-after-federal-redistricting-ruling-prospects-unclear-for-future-redistricting-progress.html (accessed May 25, 2022).

When the "drop-dead date" arrived, the core issue in this case became choice of remedies,

which is obscured by the majority's continuing overtures to deferral. I remain convinced that the

best remedy, from a standpoint of federalism and comity, was the Johnson/McDonald Plan. Their

legislative map was crafted per the Commission's detailed instructions, satisfied the Ohio

Constitution's substantive redistricting criteria, had indicia of approval from the Ohio Supreme

Court, and was abandoned chiefly for lack of time. Instead, the majority selected as its remedy the

Commission's third map, which now receives a final blessing—despite the Ohio Supreme Court

reiterating its unconstitutionality in League V this week. The consequences, as I have explained,

are severe: "in so doing, the majority tables a watershed constitutional referendum, abrogates

controlling decisions of the state Supreme Court, and unwittingly rewards the Commission's

brinksmanship over the rights of Ohio voters." (ECF No. 196 at 59). Thus, I continue to dissent.

CHIEF UNITED STATES DISTRICT JUDGE

DATED: May 27, 2022



DIRECTIVE 2022-32

April 1, 2022

To: All County Boards of Elections

Board Members, Directors, and Deputy Directors

Re: May 3, 2022 Primary Election Instructions

SUMMARY

On March 30, 2022, the United States District Court for the Southern District of Ohio held a hearing in *Gonidakis*, et al. v. LaRose, et al. regarding the Ohio General Assembly redistricting plan. The federal court decided that they would not intervene at this time to select new Ohio House and Senate district plans, nor would the court move the primary election date for all other races not affected by General Assembly redistricting so there could be a single primary date. Thus, this Directive provides instructions to proceed with the May 3, 2022 Primary Election without the offices of Ohio House, Ohio Senate, and State Central Committee on the ballot.

INSTRUCTIONS

I. TRANSMITTING UOCAVA BALLOTS FOR MAY 3, 2022 PRIMARY

Boards must proceed with a primary election on May 3, 2022 without the contests for the Ohio House, Ohio Senate, and State Central Committee. <u>Directive 2022-31</u> required all county boards of elections to prepare their ballots without those contests and notify my Office as soon as the ballots were reprogrammed and finalized, but prior to sending any ballots.

Boards are now authorized to issue ballots to Uniformed Services and Overseas Citizens' Absentee Voting Act ("UOCAVA") voters as soon as possible, but no later than April 5, 2022 and should work over the weekend to achieve this requirement.

Boards must submit the Form 12-M accompanying this Directive no later than 4:00 p.m. on April 5, 2022 via ElectCollect. After submitting the Form 12-M, the Director and Deputy Director must print, sign, and email the Form 12-M to Results@OhioSoS.gov. If a board transmits ballots to UOCAVA voters before April 5, 2022, the board should still wait until April 5, 2022 to complete and submit the form. This ensures that the Secretary of State's Office can accurately report the number of requested and transmitted UOCAVA ballots to our federal partners.

¹ Case No. 2:22-CV-773 (S.D. Ohio 2022).

II. UPDATED FEDERAL WRITE-IN ABSENTEE ("FWAB") NOTICE

Each board must update the 46-Day FWAB notice to include the following information:

"The offices of State Senator, State Representative, and Member of State Central Committee will not appear on the May 3, 2022 Primary Election ballot."

Form 120 (updated 04-22) is updated to include this language. The offices and candidates for State Senator, State Representative, and Member of State Central Committee must be removed from the FWAB for the May 3, 2022 Primary Election.

III. RESOLVING ANY OUTSTANDING PROTESTS

Any protests filed against candidates for offices *other than* Ohio House, Ohio Senate, and State Central Committee should already be resolved. If a board of elections has not yet resolved a protest affecting the May 3, 2022 Primary Election, the board must notify our Office via Intake@OhioSoS.gov and schedule a hearing immediately.

IV. LOGIC AND ACCURACY TESTING

If a board of elections has not started Logic and Accuracy ("L&A") Testing² for the May 3, 2022 Primary, it must first complete L&A testing for every component of the voting system to be used for in-person absentee voting and the scanning of absentee ballots received by mail. Once that is complete, the board must immediately proceed to perform L&A testing for all other voting machines and automatic tabulating equipment to be used on Election Day.

V. ORDERING BALLOTS

If a board of elections has not already done so, the board must immediately place its print order for Election Day ballots. If the board outsources the printing and mailing of absentee ballots, the board must communicate with its vendor to ensure absentee ballots are properly tested and ready for mailing as soon as possible. Boards must review Chapter 5, Section 5.07 of the Election Official Manual regarding appropriate ballot quantities.

Boards must provide a copy of each absentee ballot (candidates and questions and issues) by April 5, 2022 to the Secretary of State's Office. Boards must upload ballots to SharePoint.

If you have any questions regarding this Directive, please contact the Secretary of State's elections counsel at (614) 728-8789.

Yours in service,

Frank LaRose

Ohio Secretary of State

² See R.C. 3506.14 and Chapter 5, Section 5.08 of the Election Official Manual.